VANCOUVER PLAN Implementation



Rupert and Renfrew Station Area Plan





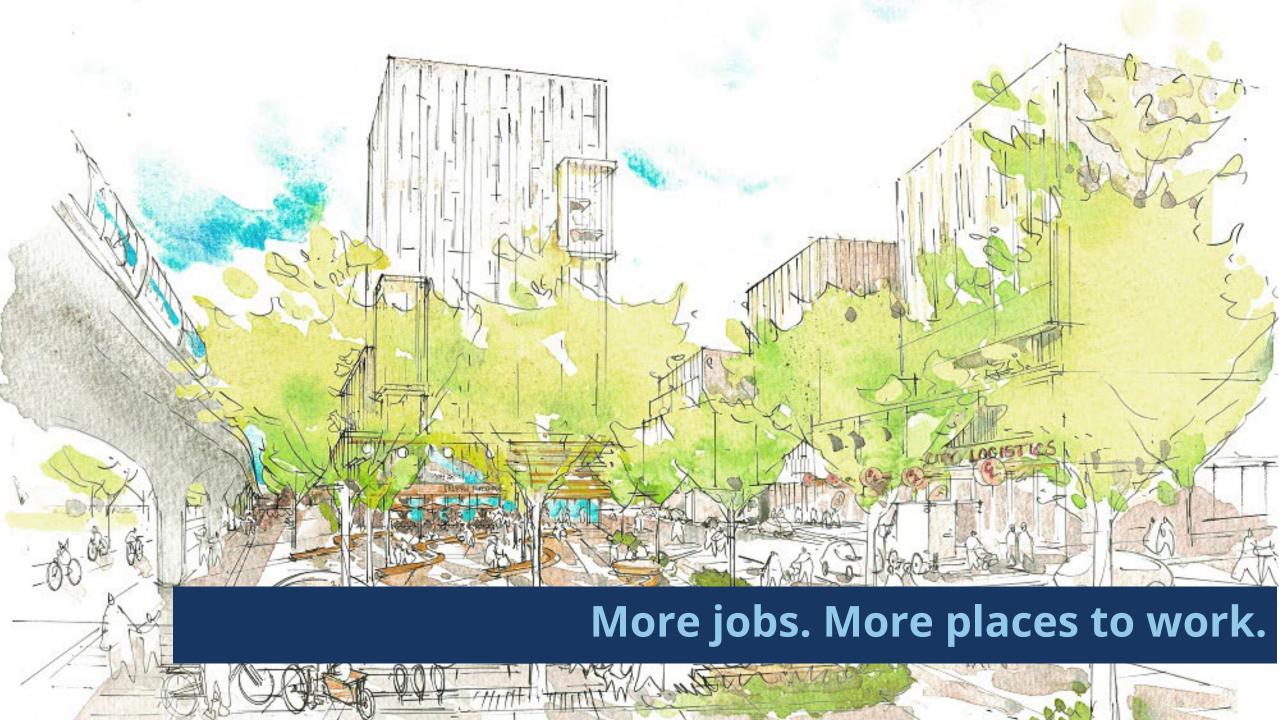




The Rupert & Renfrew Plan: a vision for balanced growth and change









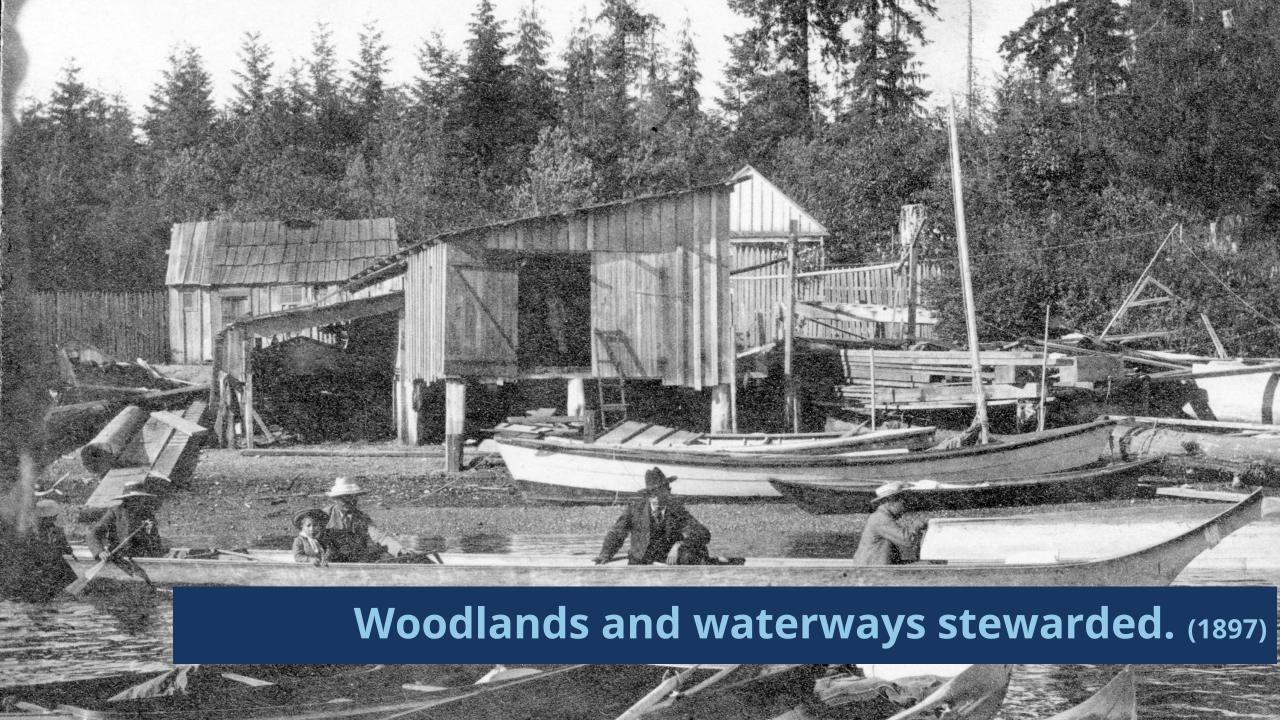
Anchored around salmon-rich Still Creek, the Rupert and Renfrew Plan area provides an abundant choice of housing to a culturally and economically diverse population. Its thriving employment lands, rich array of public spaces, gathering places, amenities, local festivals, shops, and services makes it a desirable place to live, work and visit. It is a community of residents and workers – a place of neighbours and friends.

A long-term vision for Rupert and Renfrew...



Understanding Rupert & Renfrew













Post-war Growth: Renfrew Heights. (1948)







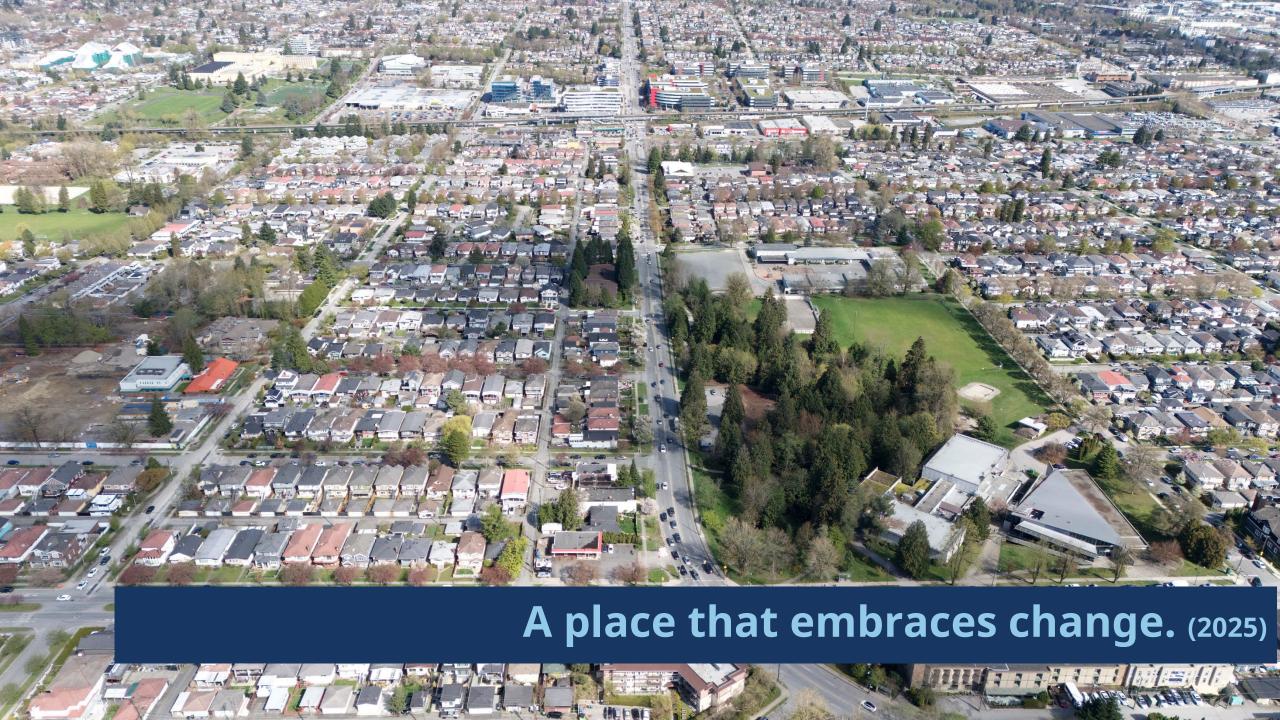


A place of diverse cultures and traditions.











Policy Context: Vancouver Plan

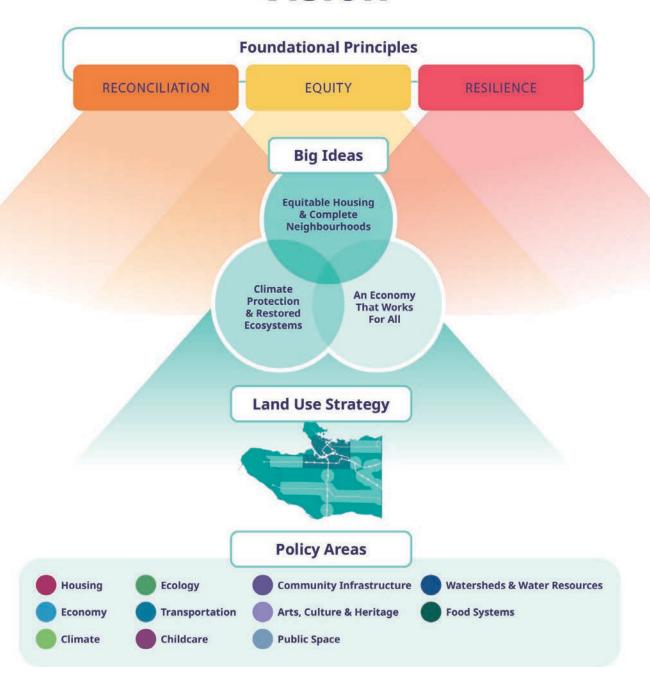
Vancouver Plan Implementation

The Rupert & Renfrew Area Plan is the first to be produced under the umbrella of the *Vancouver Plan* (2022)

- Incorporates Vision, Foundational Principles and Big Ideas,
- Responds to the unique environmental, social and economic context of the area



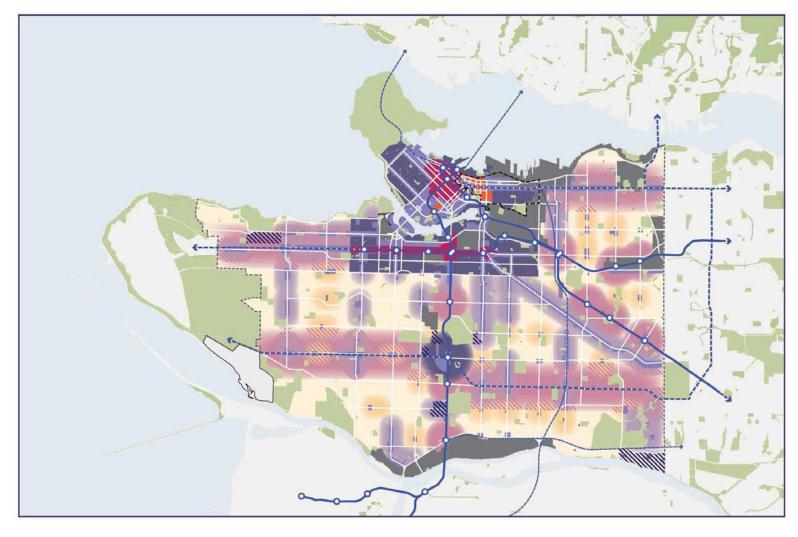
Vision



Vancouver Plan Implementation

The Rupert & Renfrew Plan further builds on:

- City-wide land use strategy
- Directions for growth and change around key neighbourhood "types"
 - 2 Station Areas (RTAs)
 - 3 Villages (& parts of two others)
 - Multiplex Areas
 - Employment Lands



Vancouver Plan Land Use Strategy (2022)





Other City and Provincial Considerations

Rupert and Renfrew Area Plan also aligns with:

- Provincial Legislation (i.e. TOAs)
- Work underway on the City's ODP
- Other concurrent policy programs

Burrard Inlet English Bay Point Grey Golf and Se Marine Drive Mitchell Island Sea Island (Airport)

Municipal Boundary

Transit-Oriented Areas - Catchments







Area Plan Context

Plan Area Context

- 660+ Hectares
- ~30,900 residents



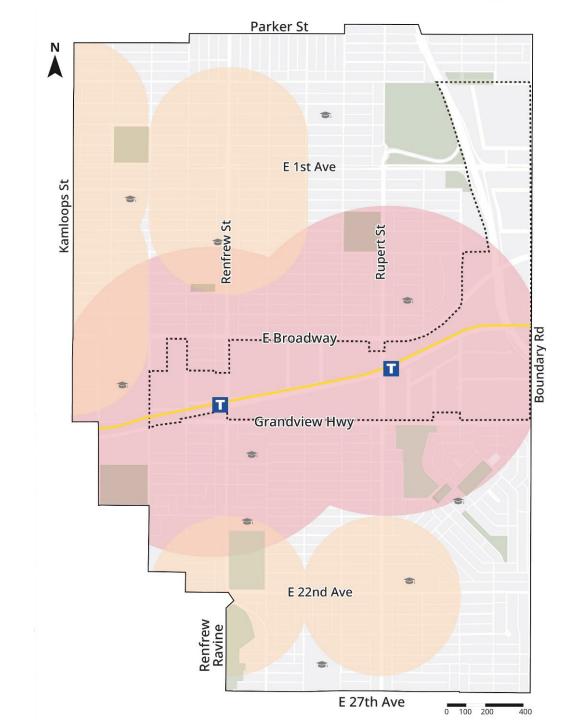




Plan Area Context

- 80% of households live in single detached housing
- Only 10% of the area's existing housing stock consists of rental apartment buildings
- 72% of population identify as a visible minority
- 27% of household incomes below \$50,000 per year



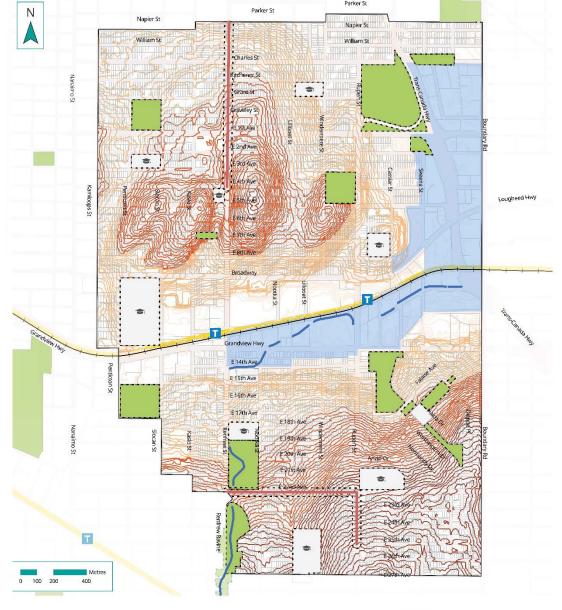


Plan Area Considerations

Early analysis identified several important planning considerations in the Rupert & Renfrew area

- Topography
- Still Creek, Floodplain and Groundwater
- Solar Access Considerations
- Proximity to heavy rail
- Land Economics
- Infrastructure (water/sewer) capacity
- New Provincial Legislation











Timeline and Public Engagement

Project Process





Engagement with First Nations



The Planning Team met with staff from the x^wməθk^wəýəm (Musqueam), Skwxwú7mesh (Squamish), and səlilwətal (Tsleil-Waututh) Nations at key milestones, sharing draft policies, responding to informational requests, and updating the Plan to reflect their guidance.

Public Engagement

72 Engagement events

2,100 completed surveys

4,000 comments

20,000 website visits

300,000 social media impressions

Materials translated into Simplified and Traditional Chinese, Vietnamese, Tagalog.









Area Plan Document + Design and Development Guidelines

Land Acknowledgement

- Introduction area history, planning process, MST and public engagement to date, and connections to Vancouver Plan
- Land Use Land Use Map, Neighbourhood Types, Unique Site Policies, and Institutional Site Policies
- Supporting Policies Structure to align with Vancouver Plan (ex. similar policy chapters and colour code)
- Implementation Chapter Redevelopment Pathways, Amenity Priorities, Public Realm Implementation, Monitoring and Evaluation
- Glossary

RUPERT + RENFREW Station Area Plan

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A B: Street Profiles - Arterial Street Concepts	

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Area Plan Structure - Sample Chapter



Key Polices that Apply within Plan Area

Economy Policies

Protect and expand industrial/employment areas, business districts, and campus institutions, and the diversity of jobs and activities they support:

- 3.2.1.1 Maintain existing restrictions on residential uses in regionally-designated Industrial and Employment Lands to protect the viability of and intensify the area for industrial and other employment uses (with exception to the project led by Musqueam Indian Band, Squamish Nation and Tsleil-Waututh Nation at 3200 East Broadway).
- 3.2.1.2 Increase the supply of employment spaces by encouraging multi-storey industrial buildings that prioritize production, distribution and repair activities at grade, with light industrial, office, hotel and other commercial uses on the upper floors.
- 3.2.1.3 Respond to the economic opportunities and challenges in the Employment Lands by introducing three sub-areas, each with their own priorities for land use, density, height and built form. See Chapter 2: Land Use for more details.
- 3.2.1.4 Increase flexibility in the types and mix of allowed employment uses in the Employment Lands, including new uses such as Creative Products Manufacturing, to incentivize multi-storey industrial forms. See Chapter 2: Land Use for more details.
- 3.2.1.5 Ensure land use regulations continue to support the growth of the media production and logistics sectors by enabling employment spaces with large format areas/floorplates and easy access to truck routes along the Grandview, Lougheed and Trans-Canada Highways.
- 3.2.1.6 Continue to enable large format retail stores on sites along Grandview Highway but require new developments or redevelopments to include additional employment spaces (e.g., light industrial, and office).
- 3.2.1.7 Require ground floor retail and commercial spaces at the base of industrial and mixed-used employment buildings near the SkyTrain stations and along local shopping streets (Renfrew Street and Rupert Street) to provide groceries, dining, healthcare, recreation (limited to Fitness Centres) and other amenities for local workers, students and residents.

Encourage a diverse and accessible mix of local-serving and small businesses and jobs in every neighbourhood that enable communities and culture to thrive

- 3.2.1.8 Expand the amount of local-serving retail and commercial spaces across the Plan Area by requiring ground-level commercial uses in key locations in Rapid Transit Areas and Villages to meet the current and future needs of residents (see Map 2.1 Rupert and Renfrew Land Use Map).
- 3.2.1.9 Where ground-level commercial uses are required, encourage a diversity of storefront widths, unit sizes and ground-level unit configurations to enable a mix of business types including opportunities for retail and non-retail anchors.
- 3.2.1.10 In portions of the Rapid Transit Areas and Villages where commercial uses are not required, enable small-scale shops and services as a Choice of Use (e.g., small grocers, cafes, small restaurants and other commercial uses). See Chapter 2: Land Use for requirements.
- 3.2.1.11 To support easier access to daily needs across the Plan area, introduce smaller commercial nodes with a mix of shops and services, housing, and opportunities for public space improvements. See Chapter 2: Land Use where mixed-use buildings with ground-level retail is required.
- 3.2.1.12 In Multiplex Areas, consider opportunities for corner stores to support an array of local-serving retail and service uses (see Chapter 2: Land Use).

Related Policies

Related Policy Topic	Chapter	Section Reference
Off-street parking availability for employees in the Employment Lands to support job spaces	3.4 Transportation	3.4.1.1

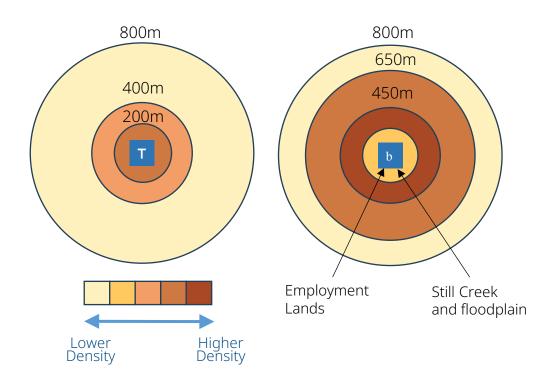


A story of different places...



Rupert & Renfrew – Job Space at the Core

Standard Transit Station Area Plan Rupert & Renfrew Station Area Plan



Employment Lands and Still Creek at the core



Residential towers further away from stations + higher densities to recapture housing opportunities

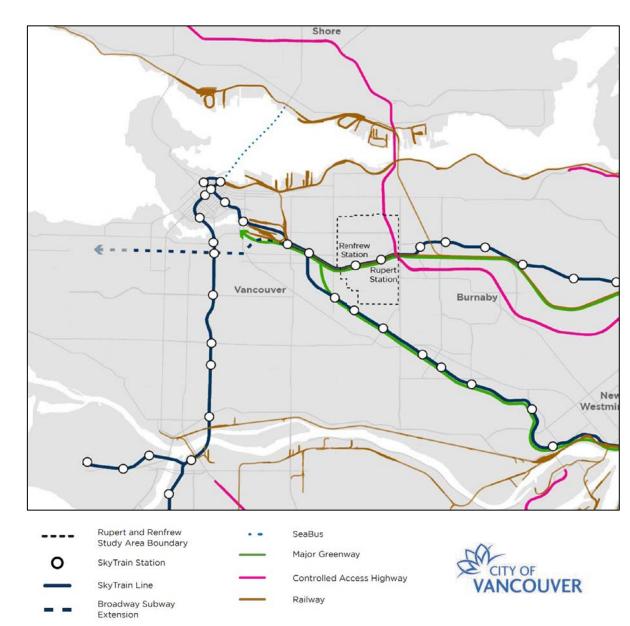




Employment Lands - Overview

- Regionally important 13,000+ jobs (2021)
- Fast and reliable transit connections
- Easy highway access for goods movement
- Large industrial parcels ideal for distribution, film production and largeformat retail.
- Council direction in 2021 to protect and intensify the Employment Lands, and only consider housing on 3200 E. Broadway.



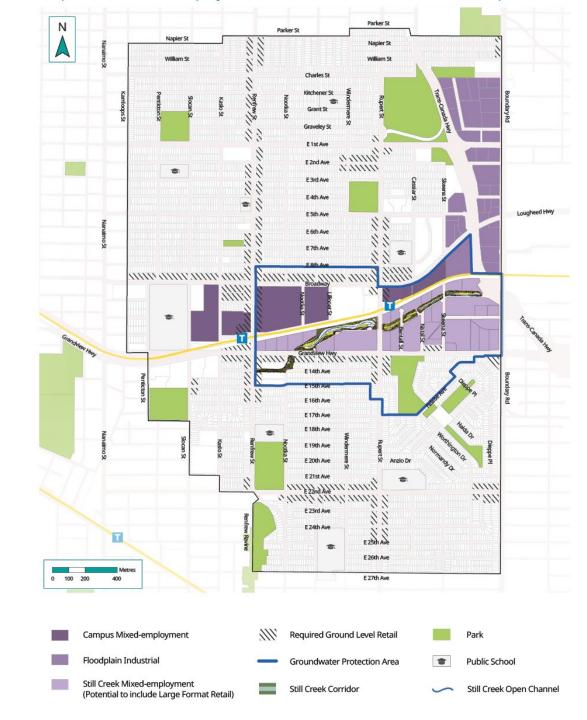


Employment Lands

Intent:

- Light industrial and other commercial activities, including office, retail/service, hotel, cultural and institutional uses.
- Intensify and expand job centric areas to support a thriving economy.
- Three sub-areas to respond to different job space needs and economic opportunities, and constraints
- <u>Implementation</u> through a combination of cityinitiated rezoning and rezoning policies



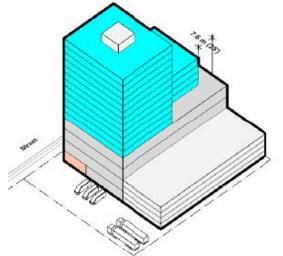


Employment Lands – Sub-Areas

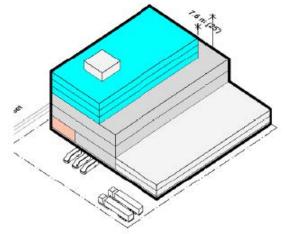


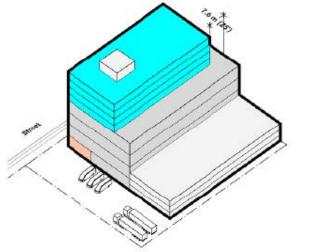






Campus Mixed-Employment





Floodplain Industrial

Still Creek Mixed Employment

Photos L>R: Arch Daily, Oxford Properties, Arch Daily

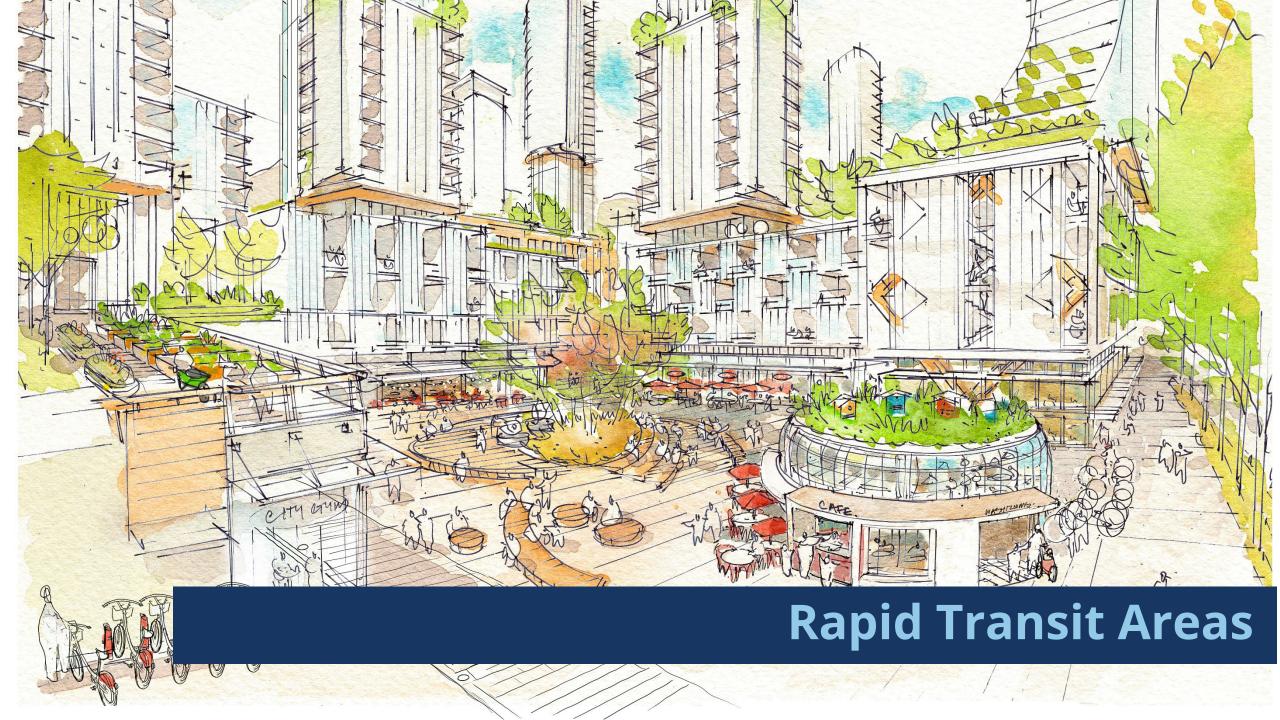
Parking

Light Industrial



Office

Commercial



Intent:

- Higher density housing within a 10minute walk to the stations
- Combination of residential and mixeduse buildings. Mix of tenure options, including BMR, rental and strata
- Public & non-profit childcare, shops, services hotel uses, and amenities
- Building heights transition between station and village areas
- <u>Implementation</u> through rezoning policies; enhanced tenant protections



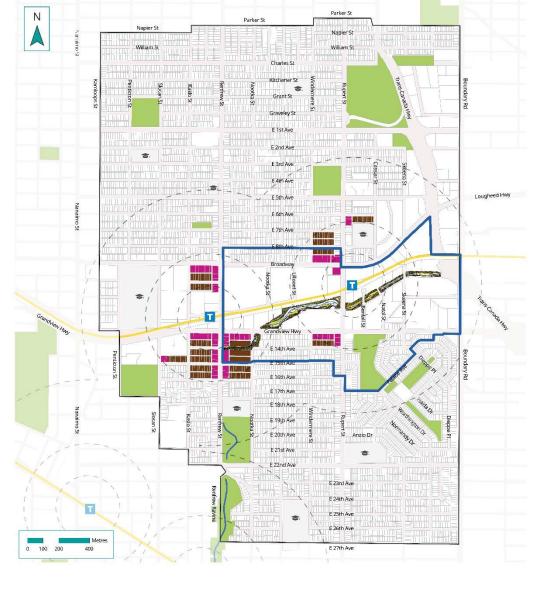


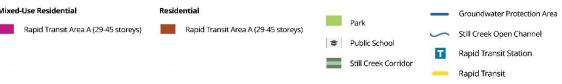


Station Area A | 29-45 Storeys

- Incentive for market rental with BMR & market rental with childcare
- Opportunity for social housing, market rental, strata, hotel







Mixed-Use Residential and Residential projects at lower heights are enabled in all Rapid Transit Areas.

Station Area A | 29-45 Storeys

- Incentive for market rental with BMR & market rental with childcare
- Opportunity for social housing, market rental, strata, hotel

Station Area B | 22-40 Storeys

- Incentive for market rental with BMR
- Opportunity for social housing, market rental with childcare, market rental, strata, hotel





Station Area A | 29-45 Storeys

- Incentive for market rental with BMR & market rental with childcare
- Opportunity for social housing, market rental, strata, hotel

Station Area B | 22-40 Storeys

- Incentive for market rental with BMR
- Opportunity for social housing, market rental with childcare, market rental, strata, hotel

Station Area C | 22-26 Storeys

- Focus on market rental and strata
- Opportunity for social housing







Mixed-Use Residential and Residential projects at lower heights are enabled in all Rapid Transit Areas.

Urban Design Considerations

- To respond to the complex conditions of the area, new developments will be required to follow additional measures:
 - Flood construction levels (FCLs) in Still Creek floodplain
 - Groundwater requirements for Still Creek
 - Safety and noise mitigation near the rail corridor
 - Solar access guidelines
- Additionally, the Plan proposes to limit the number of towers (12+ storeys) per block/face on the outer edges of the Station Areas.





Design Flexibility

Allow a more flexible building envelope

- Avoid cookie-cutter outcomes
- More creative, diverse and sitespecific designs
- Improve building efficiency and livability
- Target density achieved on large sites with provision of at-grade public open space











Villages

Intent:

- Oriented around a smaller collection of commercial and neighbourhood - local jobs, daily needs, and opportunities for social connection.
- Adjacent residential areas are intended to be primarily low-rise missing middle housing.
- Implementation: where possible, villages will be delivered through City-initiated rezoning.





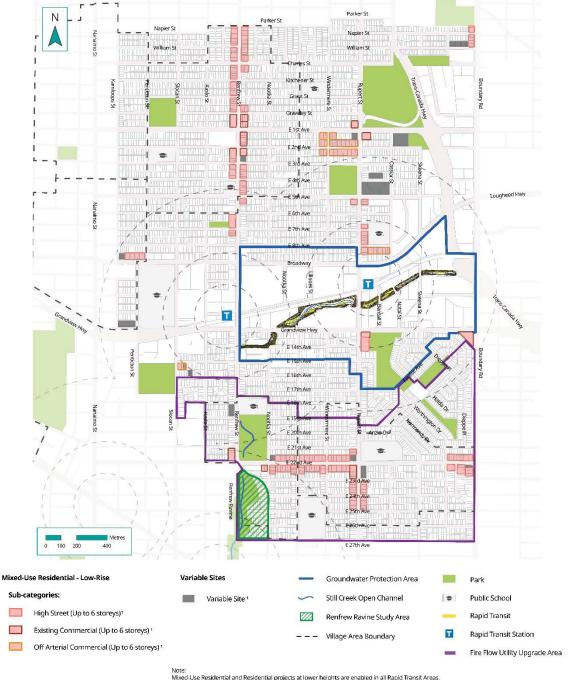


Villages

Mixed Use Residential | Up to 6 Storeys

- Opportunity for BMR (20% of units at 10% below market)
- Opportunity for strata, rental, 100% commercial or institutional uses, or social housing





Height and density in designated Transit-Oriented Areas (TOAs) will be considered in the context of the applicable Provincial TOA regulations and

1 Height or density varies based on existing zoning or other considerations.

Villages

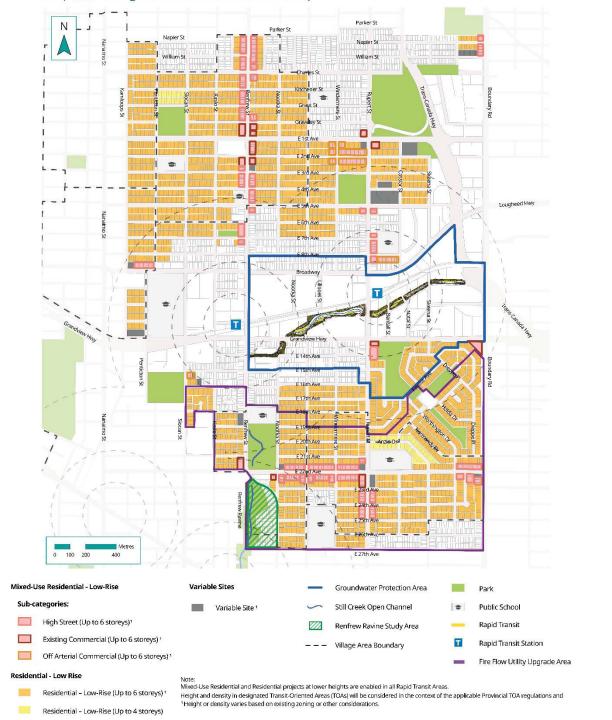
Mixed Use Residential | Up to 6 Storeys

- Opportunity for BMR (20% of units at 10% below market)
- Opportunity for strata, rental, 100% commercial or institutional uses, or social housing

Residential with Choice of Use | Up to 6 Storeys

- Opportunity for 4-6 storey apartment, townhouse or multiplex
- Opportunity for social housing in 4-6 storey apartment form







Multiplex Areas

Multiplex Areas

Intent:

Multiplex areas (already enabled across Vancouver) will continue to support the delivery of ground-oriented housing.





Corner Stores

Intent:

Enable new corner stores (with residential) in multiplex areas:

- Implementation via rezoning policy
- Array of uses supported through city-wide engagement (2023) and supports local retail food access
- Broader city-wide corner store work will explore future opportunities for city-initiated zoning changes



Traditional corner store – Eton Street







Unique Sites

Unique Sites

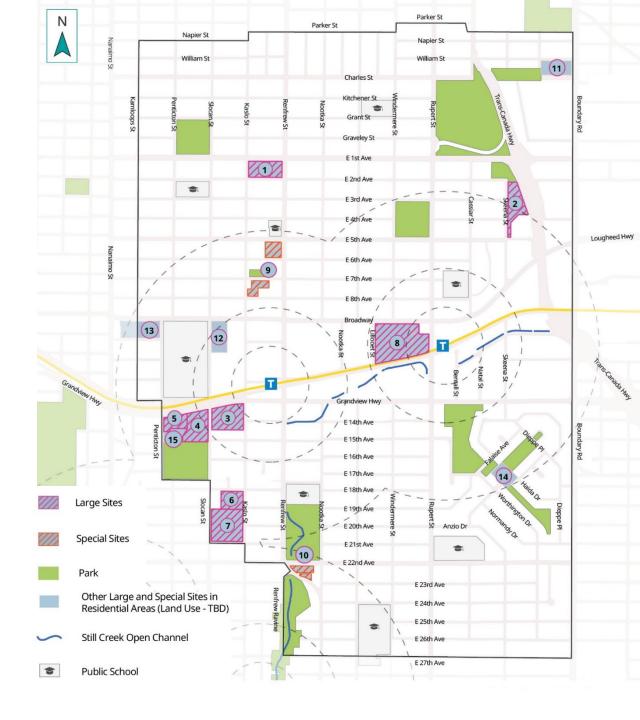
Intent:

Across the R&R Plan area there are several sites whose size or function are distinct.

- Large Sites are sites outside of the Employment Lands that have total site area greater than 8,000 sq. m.
- **Special Sites** are less than 8,000 sq. m but contain specialized land uses or community functions.

Separate policies outlining land use, building form, and amenity expectations have been outlined for each.

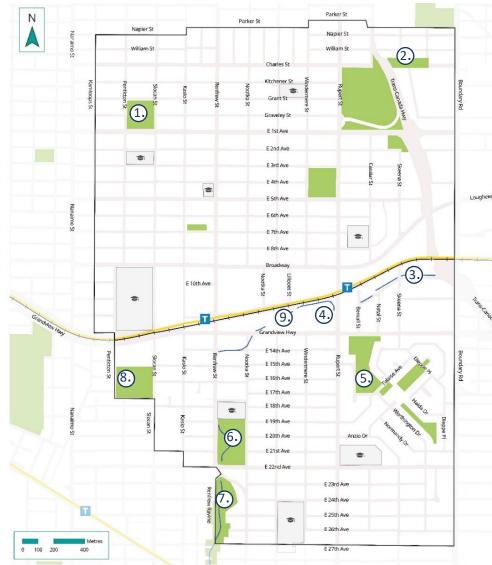






Ecological Features











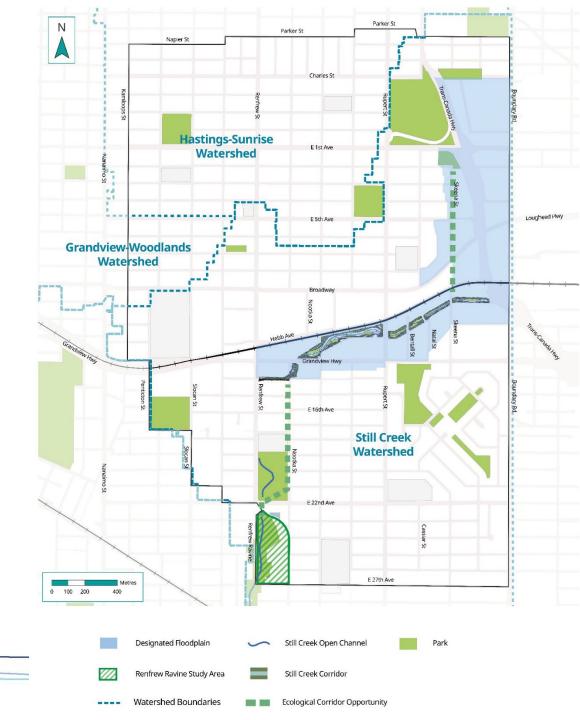


Station Area Plan



Still Creek Watershed

- Significant and unique ecological features in the watershed
 - o Still Creek
 - o Forested areas of Renfrew Ravine
- Natural assets and their ecosystem services have been impacted, including fragmentation
- Plan includes policy direction to:
 - o Protect and enhance these assets
 - o Support flood management
 - o Improve connections across natural areas and support an ecological network



RUPERT + RENFREW
Station Area Plan



Still Creek Nature-based Flood Management Project

Over the long term, the Rupert and Renfrew Plan will daylight and widen the creek corridor to make room for water and enable growth.

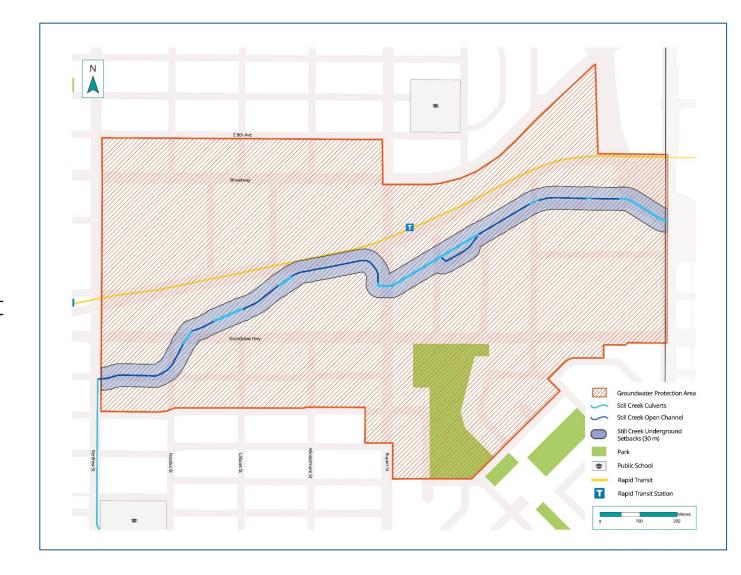






Groundwater Protection Area

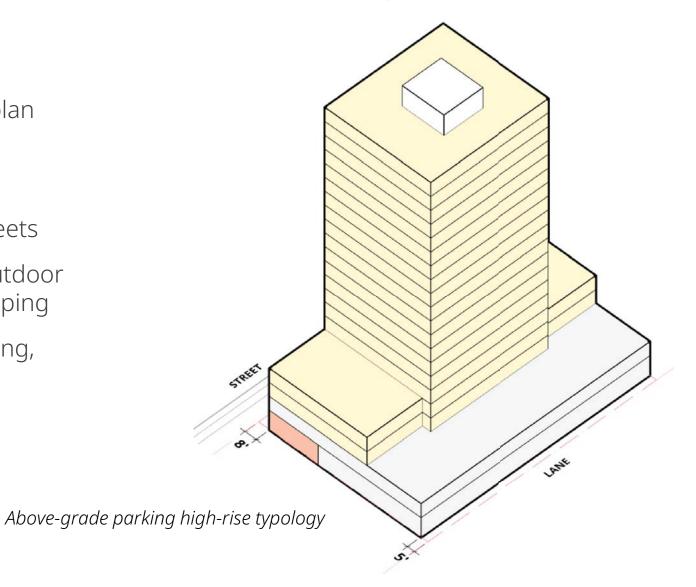
- Within 30m of Still Creek: underground structures (e.g., parkades, basements) will be prohibited
- Beyond 30m from Still Creek: underground structures within the "Groundwater Protection Area" may include underground parking but must meet specific requirements





Groundwater Protection: Built Form Implications

- Some parking at/above grade
- Accounted for in heights/densities in land use plan
- Typologies developed for Design Guidelines
 - Wrapping above-grade parking with active ground-floor uses oriented toward the streets
 - Prioritizing parkade rooftops for private outdoor spaces, shared amenity areas, and landscaping
 - Mitigating blank walls (materials, landscaping, etc.)







Renfrew Ravine

- Part of Renfrew Ravine falls within Plan boundaries.
- Ravines and the area around them may be subject to Natural Hazards. The Plan does not propose any new rezoning opportunities at present.
- Staff are seeking direction to undertake further analysis of the ravine - and report back with recommendations for appropriate land use.







Renfrew Ravine

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RUPERT + RENFREW

Station Area Plan

Renfrew Ravine Study Area Boundary (light green area)



Recommendation: Council direct staff to undertake additional analysis of the area around Renfrew Ravine and report back with recommendations for land use changes that support ravine health, clarify development opportunities and limit risk.



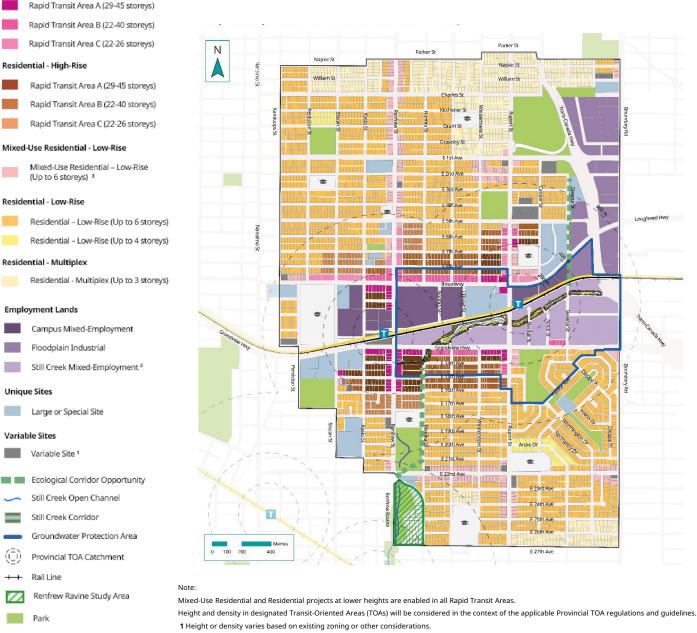
Overall Land Use Changes & Implications

Overall Land Use

Assembling the directions related to the various neighbourhood types shows an overall picture of land use opportunities in Rupert and Renfrew.

- Employment Lands (Industrial/Employment)
- Rapid Transit Areas
- Villages
- Multiplex Areas

RUPERT + RENFREW Station Area Plan



Mixed-Use Residential - High-Rise

Rapid Transit Station

Rapid Transit

3 Mixed-Use Residential - Low-Rise (Up to 6 storeys) includes 3 sub-categories consisting of High Street, Existing Commercial, and Off Arterial Commercial. See Villages and Low-Rise Areas Map for details.

Adding New Homes & Jobs

Estimated Growth in Population, Homes, & Jobs by 2050

	Population	Homes	Jobs
2021 (census)	30,900	12,300	13,500
Estimated Growth	18,700	10,100	8,300
% Increase	61%	82%	61%



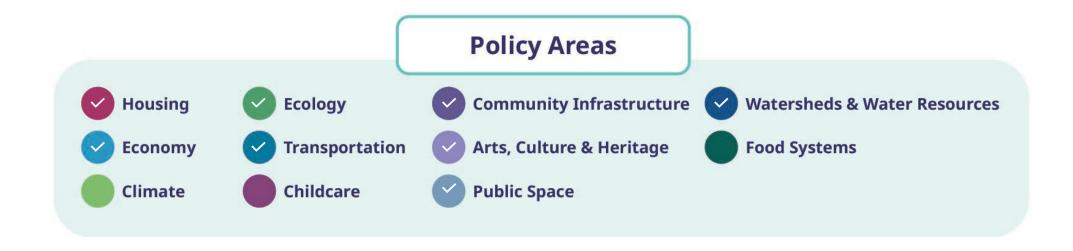




Supporting Policies

Policy Areas

- Key policies are categorized to align with the Policy Areas introduced in Vancouver Plan
- Policies in the R&R Plan were condensed into 8 Policy Areas







Public Realm Framework: **Key Moves**



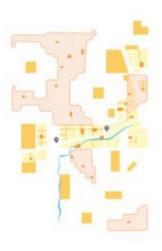
Connected Core

improving deficiencies and gaps in the network, strengthening both connections within the core and from existing and emerging neighbourhood hearts



Stitch Still Creek

seeking opportunities to advance the ecological corridor network, prioritizing tree canopy in key locations, considering climate impact and indigenizing ecological expression



Fine Grain Fabric

introducing a "finer grain" network of public spaces and connections by filling in gaps between large parks with local and neighbourhoodserving spaces







Public Amenity Priorities

Public Amenity Priorities

- Updates to city-wide financial tools underway
- Plan identifies \$1.2 billion in infrastructure and amenity priorities over the next 10 years
- These priorities, for consideration in future city-wide processes, include:
 - Social/affordable housing
 - Still Creek enhancement and new green infrastructure
 - Renewal/expansion of Frog Hollow Neighbourhood House
 - Design for Renfrew Community Centre Renewal
 - New childcare spaces
 - Additional park space and new public open space
 - New greenways and a partial 'complete street'

Category	Total
Affordable Housing	\$518M
Water, Sewer and Drainage	\$429M
Transportation	\$75M
Public Safety	\$39M
Parks & Public Open Spaces	\$28M
Childcare	\$54M
Community Facilities	\$49M
Arts & Culture	\$9M
Total	~\$1.2B







Implementation

Implementing the Plan

Key Approaches:

- Privately-initiated development
- City-initiated amendments to zoning with accompanying design guidelines;
- Public amenity and infrastructure priorities;
- Consequential amendments to various land use documents and,
- Further implementation planning, monitoring, and plan updates.

Recommendation: Council approve consequential amendments to various land use documents, generally as presented in Appendix C, to remove or add reference to the Rupert and Renfrew Station Area, where applicable.

Recommendation: Council direct the General Manager of Planning, Urban Design and Sustainability to amend the Zoning and Development By-law to implement the area plan.

Recommendation: Council repeal the Grandview Boundary Mixed Employment Area Plan (2023); the Grandview Boundary Mixed Employment Area Rezoning and Development Policies and Guidelines (2023); and the Rupert and Renfrew Interim Rezoning Policy (2024).

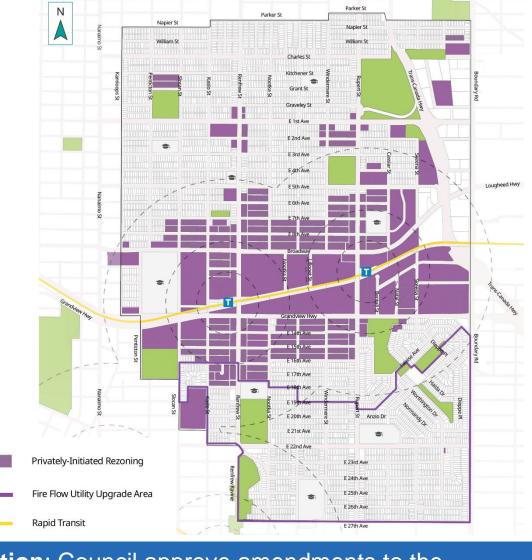




Privately Initiated Rezonings: Community Amenity Contributions

- Strata applications within Rapid Transit Areas will be subject to a Community Amenity Contributions (CAC) Target.
- Rental applications in the Rapid Transit Areas and low-rise areas will be exempt from CACs.
- Unique Sites will be subject to a negotiated CAC process.

Privately-Initiated Rezonings



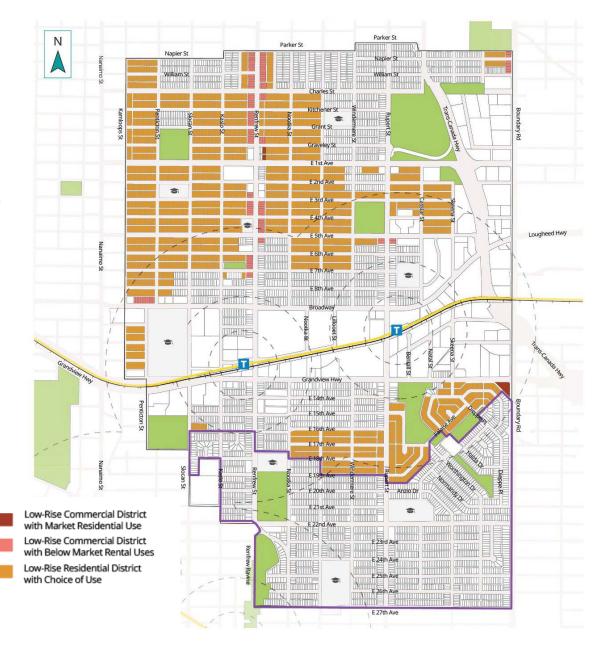
Recommendation: Council approve amendments to the Community Amenity Contributions Policy for Rezonings, generally as presented in Appendix C, to include the Rupert and Renfrew Station Area as a separate CAC application area



City-Initiated Rezonings

City-initiated Rezoning

- City-initiated rezoning in villages and low-rise areas across the city (Q4 2025)
- Rupert and Renfrew low-rise areas rezoned to new district schedules (orange areas on map)
- Council report in Q4 2025 will also include:
 - Amendments to C-2 zoning to allow BMR housing;
 - A minor amendment to I-2 zoning to provide height flexibility;
 - New regulations related to groundwater protection.







City-Initiated Rezonings

City-initiated Rezoning

Fire Flow Map Utility Upgrades

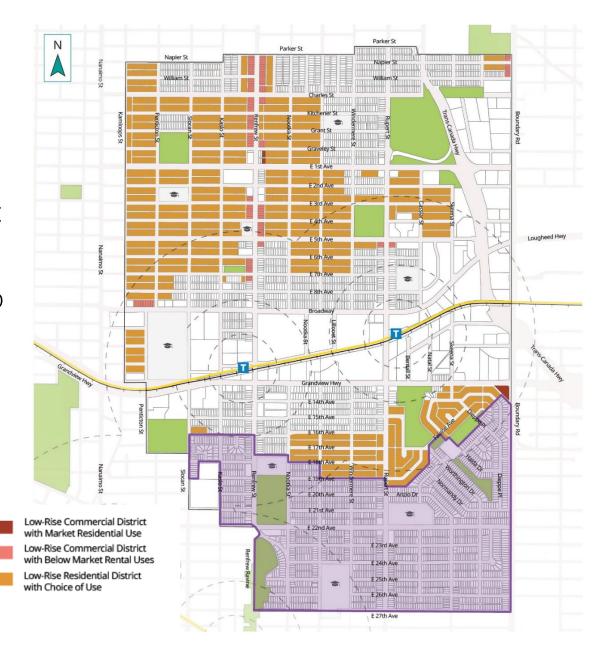
- Purple area shows location where the water system cannot provide the flows necessary to fight fires new proposed development.
- City will design and construct new infrastructure to upgrade the system over next several years.
- No support for new rezoning applications until the upgrades are completed.

Exceptions: multiplex and tower applications

Fire Flow Utility Upgrade Area

Public School

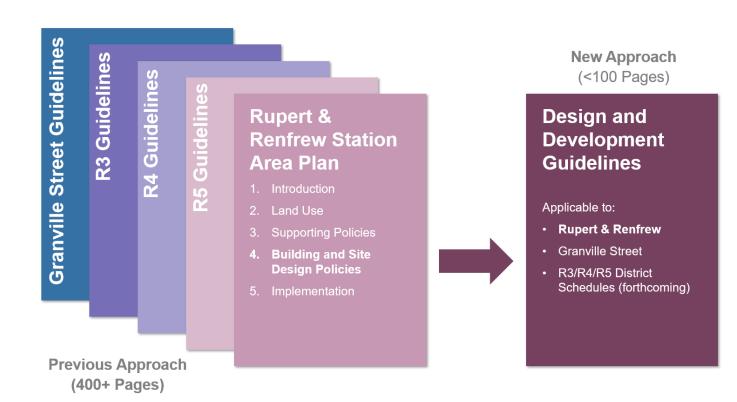
Rapid Transit Station





Design and Development Guidelines

- Design and Development Guidelines were created to guide:
 - Building and site design (site organization, building massing and design);
 - Open space;
 - Guidelines streamline quality design by aligning private development with City policies while balancing consistency, predictability, and flexibility.

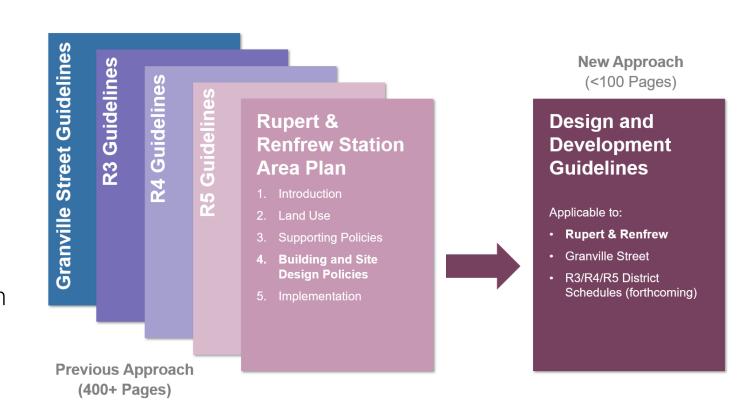






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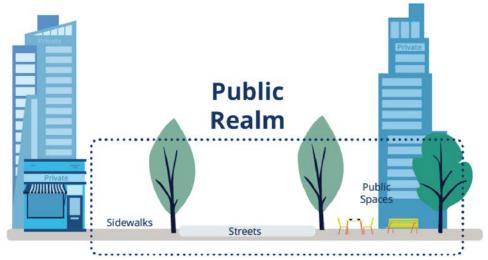


RUPERT + RENFREW
Station Area Plan

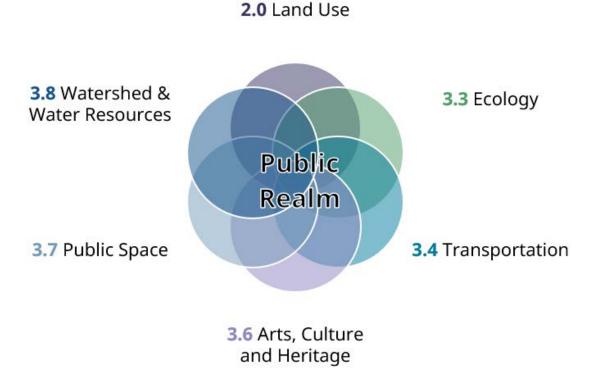
Recommendation: Council approve the Design and Development Guidelines generally as presented in Appendix E.

Public Realm Framework

The Plan includes a framework for integrating different that affect the public realm.









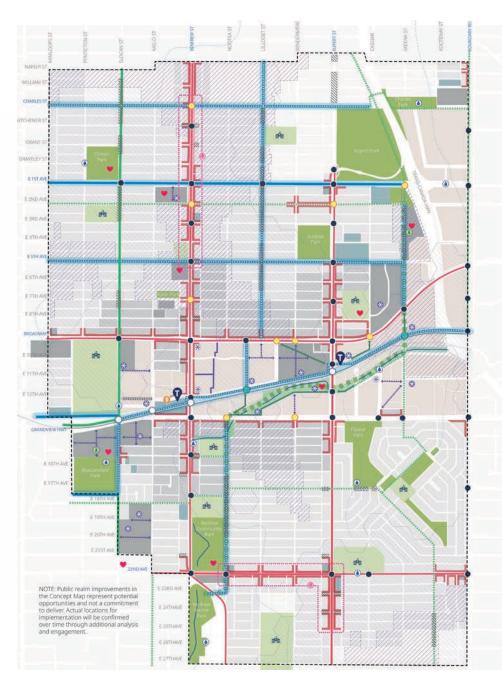
Public Realm Framework:

Concept Map

Key Features

- Future greenways/blue green systems
- Proposed signals and rail crossings
- Potential midblock connections through large sites
- Potential retail frontages
- Potential locations for neighbourhood plazas
- Approximate alignment of ecological corridors





RUPERT + RENFREW

Station Area Plan

Public Realm Framework:

Important Views







Clinton Park

Renfrew Elementary School

Windermere Secondary School





Public Realm Framework:

Important Views







Clinton Park

Renfrew Elementary School

Windermere Secondary School

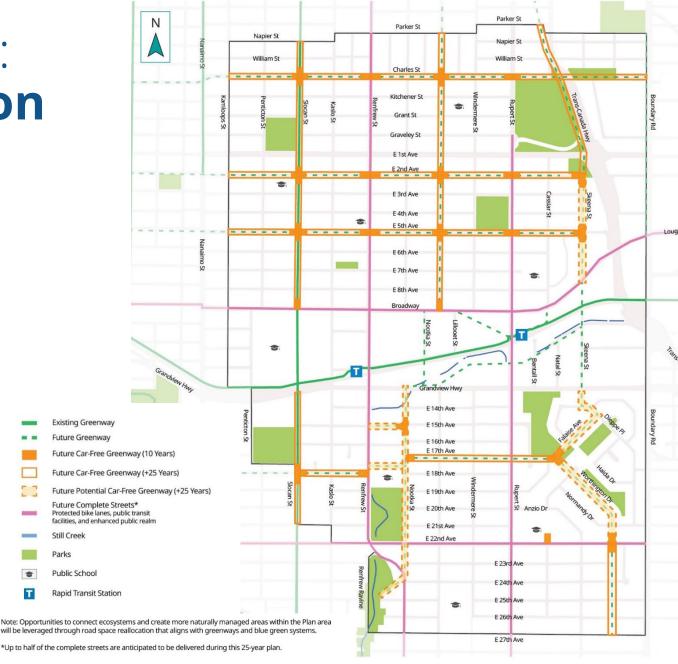
RUPERT + RENFREW
Station Area Plan

Recommendation: Council direct the General Manager of Planning, Urban Design and Sustainability be instructed to bring forward amendments to the Public Views Guidelines (2024) to add protected views of the North Shore Mountains from publicly accessible origin points...

Public Realm Framework: Road Space Reallocation

Key Features

- Opportunities to repurpose road space for greenways and blue green systems
- Transition may start with low-cost traffic calming measures and evolve over time to a permanent design
- Could be delivered as development occurs or through capital projects

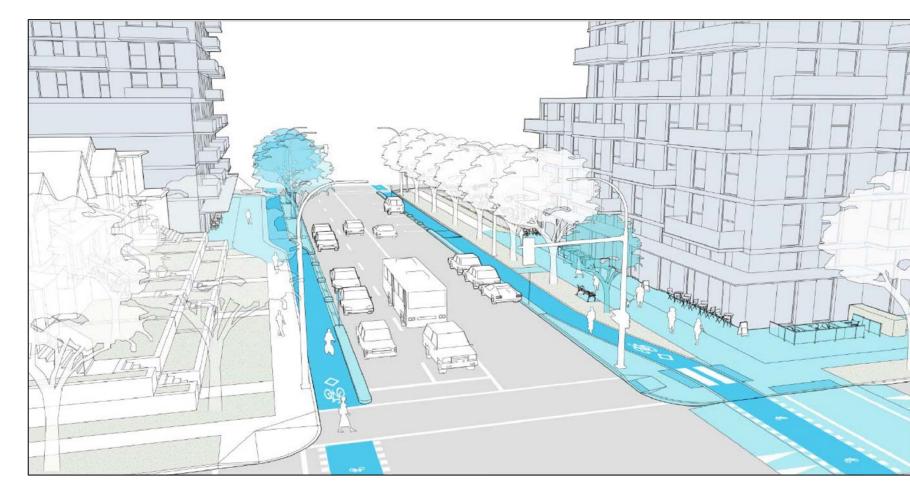




Public Realm Framework: **Street Concepts**

Transforming Key Streets

- Street concepts show what future of key streets could look like
- Intent is to help streamline development reviews/approvals









Rupert and Renfrew in 25 years

The Rupert and Renfrew Plan sets out land use directions and supporting policies for balanced growth and change.

The land use map illustrates the full array of opportunities – though implementation will be incremental in nature.

Commercial

Residential

Comprehensive Development

Industrial

Large or Special Site

Variable Site

Park

Public School

Rapid Transit Station

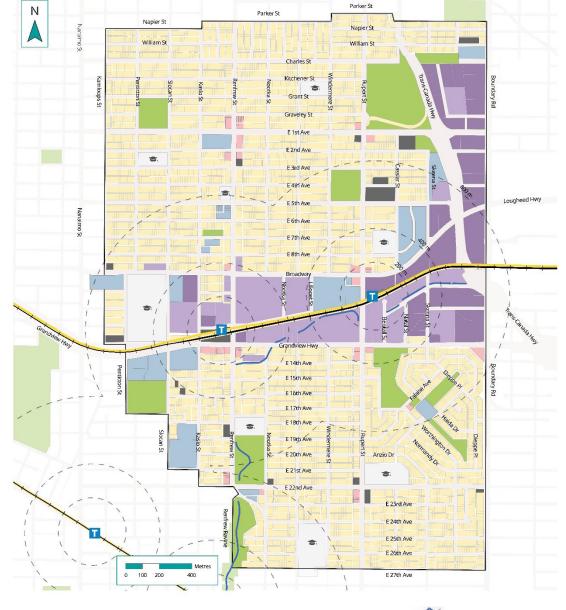
Rapid Transit

Still Creek Open

Provincial TOA

Rail Line

Rupert & Renfrew in 2025 >







The Rupert and Renfrew Plan sets out land use directions and supporting policies for balanced growth and change.

The land use map illustrates the full array of opportunities – though implementation will be incremental in nature.



Rupert & Renfrew long-term vision >

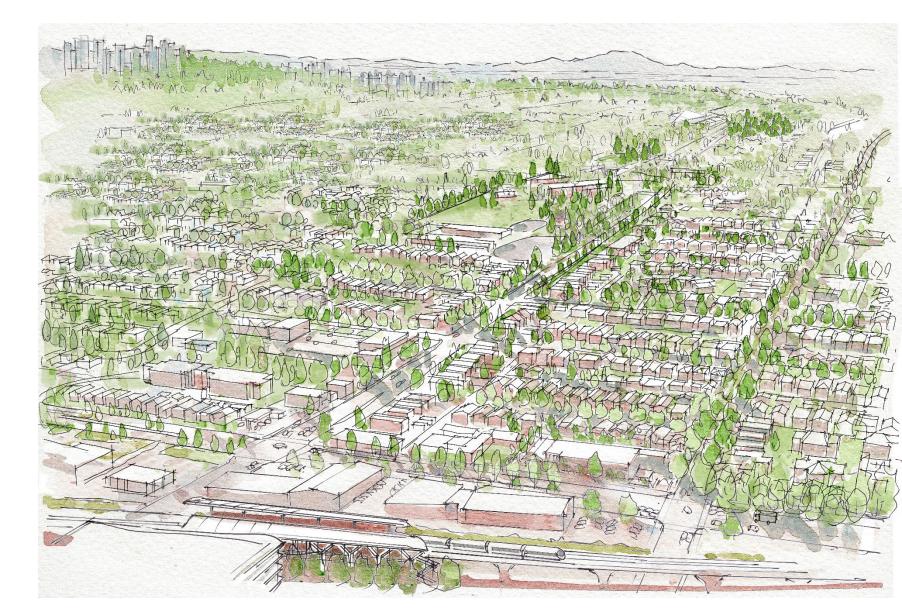






2025

A conceptual illustration of the neighbourhood – looking north from Renfrew Station (as it currently exists).





2030

Early update includes a mix of high-rise and mid-rise towers, along with low-rise buildings.





2037

More residential towers fill in the blocks around the station, delivering below-market rental and childcare. New light industrial buildings add job space to the Employment lands.



RUPERT + RENFREW
Station Area Plan

2043

More towers fill in the area to the north of the station, providing easy access to transit for a greater number of residents.







Thank you