



REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL ON CITY FINANCE AND SERVICES

JUNE 26, 2024

A meeting of the Standing Committee of Council on City Finance and Services was held on Wednesday, June 26, 2024, at 9:31 am, in the Council Chamber, Third Floor, City Hall. This Council meeting was convened in person and via electronic means as authorized by the Part 14 of the *Procedure By-law*.

PRESENT:

- Councillor Rebecca Bligh, Chair (Leave of Absence – Civic Business - 9:30 am to 12 pm)
- Mayor Ken Sim*
- Councillor Christine Boyle
- Councillor Adriane Carr (Leave of Absence – Civic Business - 9:30 am to 11 am)
- Councillor Lisa Dominato*
- Councillor Pete Fry*
- Councillor Sarah Kirby-Yung (Leave of Absence – Civic Business - 9:30 am to 4 pm)
- Councillor Mike Klassen
- Councillor Peter Meiszner
- Councillor Brian Montague
- Councillor Lenny Zhou, Vice-Chair

CITY MANAGER'S OFFICE:

- Paul Mochrie, City Manager
- Armin Amrolia, Deputy City Manager
- Sandra Singh, Deputy City Manager

CITY CLERK'S OFFICE:

- Lesley Matthews, Acting Deputy City Clerk
- David Yim, Meeting Coordinator

* Denotes absence for a portion of the meeting.

WELCOME

The Vice-Chair acknowledged we are on the unceded homelands of the Musqueam, Squamish, and Tsleil-Waututh People. We thank them for having cared for this land and look forward to working with them in partnership as we continue to build this great city together.

The Vice-Chair also recognized the immense contributions of the City of Vancouver's team members who work hard every day to help make our city an incredible place to live, work, and play.

MATTERS ADOPTED ON CONSENT

MOVED by Councillor Meiszner
SECONDED by Councillor Boyle

THAT the Committee recommend to Council

THAT Council adopt Reports 4 and 5 on consent.

LOST HAVING NOT RECEIVED

THE REQUIRED MAJORITY (*reconsidered by Vote No.10106 – see page 8*)
(Councillors Bligh, Carr, Dominato and Kirby-Yung absent for the vote)

PRESENTATIONS

1. 2023-2026 Capital Plan Mid-Term Update

a. Mid-Term Capital Plan Implementation Update

The City Manager and the Director of Financial Planning and Analysis, Finance and Supply Chain Management, provided opening remarks and along with staff from Engineering Services, Arts, Culture and Community Services, Vancouver Public Library, Vancouver Board of Parks and Recreation, and Real Estate, Environment and Facilities Management, provided a presentation on the mid-term Capital Plan implementation, and responded to questions.

b. 2023-2026 Capital Plan Mid-term Update Presentation

The Director of Financial Planning and Analysis, Finance and Supply Chain Management, along with the Deputy City Manager, as well as staff from Vancouver Board of Parks and Recreation and Engineering Services, provided a presentation on the mid-term update of the 2023-2026 Capital Plan, and responded to questions.

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During questions to staff, it was

*MOVED by Councillor Meiszner
SECONDED by Councillor Dominato*

THAT under section 5.4(d) of the Procedure By-law, the Committee ask a second round of questions to staff.

CARRIED UNANIMOUSLY
(Councillor Kirby-Yung absent for the vote)

The Committee recessed at 12:00 pm and reconvened at 1:02 pm.

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MOVED by Councillor Meiszner
SECONDED by Councillor Klassen

THAT the Committee recommend to Council

- A. THAT Council add \$3,000,000 to the 2023-2026 Capital Plan for the local roads rehabilitation, to be funded from the unrestricted Capital funding earmarked for Council consideration as part of the Mid-Term Update process.
- B. THAT Council add \$1,000,000 to the 2023-2026 Capital Plan for Civic Theatres – Major Capital Maintenance, to be funded from the unrestricted Capital funding earmarked for Council consideration as part of the Mid-Term Update process.

amended

AMENDMENT MOVED by Councillor Boyle
SECONDED by Councillor Carr

THAT the following be added as C:

THAT Council add \$7,000,000 to the 2023-2026 Capital Plan for Firehall Arts Centre accessibility and infrastructure upgrades, to be funded from the unrestricted Capital funding earmarked for Council consideration as part of the Mid-Term Update process.

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor Klassen
SECONDED by Councillor Zhou

THAT C be deleted and replaced with the following:

THAT Council direct staff to explore adding funds to the 2026-2029 Capital Plan for infrastructure and accessibility upgrades to the Fire hall Arts Centre, once staff have reported back to Council with a specific and detailed financial plan that considers senior level government funding.

CARRIED (Vote No. 10094)
(Councillors Boyle, Carr and Fry opposed)
(Councillor Kirby-Yung absent for the vote)

The amendment to the amendment having carried, the amendment as amended was put and CARRIED UNANIMOUSLY (Vote No. 10095) with Councillors Boyle, Carr, and Fry abstaining from the vote, and Councillor Kirby-Yung absent from the vote.

AMENDMENT MOVED by Councillor Bligh
SECONDED by Councillor Dominato

THAT the following be added as D:

THAT Council add \$60,000 to the 2023-2026 Capital Plan for Mural and Sports Court Activation at Sunset Beach, to be funded from the unrestricted Capital funding earmarked for Council consideration as part of the Mid-Term Update process.

CARRIED UNANIMOUSLY (Vote No. 10096)
(Councillor Kirby-Yung absent for the vote)

AMENDMENT MOVED by Mayor Sim
SECONDED by Councillor Klassen

THAT the following be added as E:

THAT Council add \$ 6,000,000 to the 2023-2026 Capital Plan to establish the Uplifting Communities Fund, which will provide targeted sidewalk repair, bin renewal, and other key infrastructure upgrades, to be funded from the unrestricted Capital funding earmarked for Council consideration as part of the Mid-Term Update process.

CARRIED UNANIMOUSLY (Vote No. 10097)
(Councillor Kirby-Yung absent for the vote)

AMENDMENT MOVED by Councillor Montague
SECONDED by Councillor Zhou

THAT the following be added as F:

THAT Council add \$540,000 to the 2023-2026 Capital Plan for Renewal & upgrades of ball diamonds & playfields, to be funded from the unrestricted Capital funding earmarked for Council consideration as part of the Mid-Term Update process;

FURTHER THAT the following be added as G:

THAT Council add \$200,000 to the 2023-2026 Capital Plan for the Italian Garden Fountain repair at Hastings Park/PNE, to be funded from the unrestricted Capital funding earmarked for Council consideration as part of the Mid-Term Update process;

FURTHER THAT the following be added as H:

THAT Council add \$100,000 to the 2023-2026 Capital Plan for the pump replacement lower sanctuary pond @ Hastings Park/PNE, to be funded from the unrestricted Capital funding earmarked for Council consideration as part of the Mid-Term Update process;

AND FURTHER THAT the following be added as I:

THAT Council add \$100,000 to the 2023-2026 Capital Plan for Trout Lake Score Shack and Batting Cage Upgrades, to be funded from the unrestricted Capital funding earmarked for Council consideration as part of the Mid-Term Update process.

CARRIED UNANIMOUSLY (Vote No. 10099)
(Councillor Kirby-Yung and Mayor Sim absent for the vote)

AMENDMENT MOVED by Councillor Carr
SECONDED by Councillor Fry

THAT the following be added as J:

THAT Council add \$4,000,000 to the 2023-2026 Capital Plan to improve Park Board's maintenance and expansion of Vancouver's tree canopy to be funded from the unrestricted Capital funding earmarked for Council consideration as part of the Mid-Term Update process.

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor Bligh
SECONDED by Councillor Meiszner

THAT J be deleted and replaced with the following:

THAT the proposed motion be referred to staff for consideration in subsequent updates to Council as per Councillor Carr's motion passed by Council on June 12, 2024:

THAT Council add \$4 million to the 2023-2026 Capital Plan to improve Park Board's maintenance and expansion of Vancouver's tree canopy.

CARRIED (Vote No. 10100)
(Councillors Boyle, Carr and Fry opposed)
(Councillor Kirby-Yung and Mayor Sim absent for the vote)

The amendment to the amendment having carried, the amendment as amended was put and CARRIED UNANIMOUSLY (Vote No. 10101) with Councillors Boyle, Carr and Fry abstaining from the vote, and Councillor Kirby-Yung and Mayor Sim absent for the vote.

AMENDMENT MOVED by Councillor Klassen
SECONDED by Councillor Zhou

THAT the following be added as K:

THAT Council add \$3,500,000 to the 2023-2026 Capital Plan for the arterial road rehabilitation, to be funded from the unrestricted Capital funding earmarked for

Council consideration as part of the Mid-Term Update process.

CARRIED UNANIMOUSLY (Vote No. 10102)
(Councillors Fry, Kirby-Yung and Mayor Sim absent for the vote)

AMENDMENT MOVED by Councillor Zhou
SECONDED by Councillor Dominato

THAT the following be added as L:

THAT Council add \$3,000,000 to the 2023-2026 Capital Plan for Transportation safety, to be funded from the Growing Communities funding earmarked for Council consideration as part of the Mid-Term Update process.

CARRIED UNANIMOUSLY (Vote No. 10103)
(Councillors Fry, Kirby-Yung and Mayor Sim absent for the vote)

AMENDMENT MOVED by Councillor Dominato
SECONDED by Councillor Zhou

THAT the following be added as M:

THAT Council add \$2,500,000 to the 2023-2026 Capital Plan for Transportation safety, to be funded from the unrestricted Capital funding earmarked for Council consideration as part of the Mid-Term Update process.

CARRIED UNANIMOUSLY (Vote No. 10104)
(Councillor Kirby-Yung and Mayor Sim absent for the vote)

The amendments having carried, the motion as amended was put and CARRIED UNANIMOUSLY (Vote No. 10105) with Councillors Carr and Fry abstaining from the vote, and Councillor Kirby-Yung and Mayor Sim absent for the vote.

FINAL MOTION AS APPROVED

- A. THAT Council add \$3,000,000 to the 2023-2026 Capital Plan for the local roads rehabilitation, to be funded from the unrestricted Capital funding earmarked for Council consideration as part of the Mid-Term Update process.
- B. THAT Council add \$1,000,000 to the 2023-2026 Capital Plan for Civic Theatres – Major Capital Maintenance, to be funded from the unrestricted Capital funding earmarked for Council consideration as part of the Mid-Term Update process.
- C. THAT Council direct staff to explore adding funds to the 2026-2029 Capital Plan for infrastructure and accessibility upgrades to the Fire hall Arts Centre, once staff have reported back to Council with a specific and detailed financial plan that considers senior level government funding.
- D. THAT Council add \$60,000 to the 2023-2026 Capital Plan for Mural and Sports Court Activation at Sunset Beach, to be funded from the unrestricted Capital

- funding earmarked for Council consideration as part of the Mid-Term Update process.
- E. THAT Council add \$6,000,000 to the 2023-2026 Capital Plan to establish the Uplifting Communities Fund, which will provide targeted sidewalk repair, bin renewal, and other key infrastructure upgrades, to be funded from the unrestricted Capital funding earmarked for Council consideration as part of the Mid-Term Update process.
 - F. THAT Council add \$540,000 to the 2023-2026 Capital Plan for Renewal & upgrades of ball diamonds & playfields, to be funded from the unrestricted Capital funding earmarked for Council consideration as part of the Mid-Term Update process.
 - G. THAT Council add \$200,000 to the 2023-2026 Capital Plan for the Italian Garden Fountain repair at Hastings Park/PNE, to be funded from the unrestricted Capital funding earmarked for Council consideration as part of the Mid-Term Update process.
 - H. THAT Council add \$100,000 to the 2023-2026 Capital Plan for the pump replacement lower sanctuary pond at Hastings Park/PNE, to be funded from the unrestricted Capital funding earmarked for Council consideration as part of the Mid-Term Update process.
 - I. THAT Council add \$100,000 to the 2023-2026 Capital Plan for Trout Lake Score Shack and Batting Cage Upgrades, to be funded from the unrestricted Capital funding earmarked for Council consideration as part of the Mid-Term Update process.
 - J. THAT the following motion be referred to staff for consideration in subsequent updates to Council as per Councillor Carr's motion passed by Council on June 12, 2024:
 - THAT Council add \$4,000,000 to the 2023-2026 Capital Plan to improve Park Board's maintenance and expansion of Vancouver's tree canopy.
 - K. THAT Council add \$3,500,000 to the 2023-2026 Capital Plan for the arterial road rehabilitation, to be funded from the unrestricted Capital funding earmarked for Council consideration as part of the Mid-Term Update process.
 - L. THAT Council add \$3,000,000 to the 2023-2026 Capital Plan for Transportation safety, to be funded from the Growing Communities funding earmarked for Council consideration as part of the Mid-Term Update process.
 - M. THAT Council add \$2,500,000 to the 2023-2026 Capital Plan for Transportation safety, to be funded from the unrestricted Capital funding earmarked for Council consideration as part of the Mid-Term Update process.

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*RECONSIDERATION MOVED by Councillor Klassen
SECONDED by Councillor Meiszner*

THAT Council reconsider the vote on adopting Reports 4 and 5 on consent.

*CARRIED UNANIMOUSLY (Vote No. 10106)
(Councillor Kirby-Yung and Mayor Sim absent for the vote)*

Subsequently, it was

*MOVED by Councillor Dominato
SECONDED by Councillor Zhou*

THAT the Committee recommend to Council

THAT Council adopt Reports 4 and 5 on consent.

*CARRIED UNANIMOUSLY AND REPORT 4
BY THE REQUIRED MAJORITY
(Councillor Kirby-Yung and Mayor Sim absent for the vote)*

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REPORTS

1. Implementation of Transit-Oriented Areas (Provincial Legislation: Bill 47) June 12, 2024

Staff from Planning, Urban Design, and Sustainability provided a presentation and responded to questions.

The Committee heard from two speakers who spoke in support of the report recommendations, one speakers who spoke in opposition of the report recommendations, and three speakers who spoke to other aspects of the report recommendations.

*MOVED by Councillor Klassen
SECONDED by Councillor Meiszner*

THAT the Committee recommend to Council

- A. *THAT Council approve, in principle, the proposed Transit-Oriented Areas Designation By-law generally as presented in Appendix A of the Report dated June 12, 2024, entitled "Implementation of Transit-Oriented Areas (Provincial Legislation: Bill 47)";*

FURTHER THAT the Director of Legal Services be instructed to bring forward for

enactment the proposed Transit-Oriented Areas Designation By-law generally in accordance with Appendix A of the above-noted report.

- B. THAT, after enactment of the proposed Transit-Oriented Areas Designation By-law, the General Manager of Planning, Urban Design and Sustainability be instructed to bring forward for approval by Council the Transit-Oriented Areas (TOA) Rezoning Policy to establish the conditions under which new rezoning enquiries and applications will be considered under new provincial legislation, generally as presented in Appendix B of the Report dated June 12, 2024, entitled "Implementation of Transit-Oriented Areas (Provincial Legislation: Bill 47)", with a change to paragraph 5.2.1 (b) of the TOA Rezoning Policy to require a minimum of 20% of the net residential floor area be provided as social housing, and an amendment to 5.9.1 to require a proforma review for proposals providing 20% of net residential floor area as social housing.
- C. THAT, after enactment of the proposed Transit-Oriented Areas Designation By-law, the General Manager of Planning, Urban Design and Sustainability be instructed to bring forward for approval by Council the proposed consequential amendments to community plans and City policies to incorporate references to, and facilitate implementation of, new provincial legislation, as presented in Appendix C of the Report dated June 12, 2024, entitled "Implementation of Transit-Oriented Areas (Provincial Legislation: Bill 47)".
- D. THAT, after enactment of the proposed Transit-Oriented Areas Designation By-law, the General Manager of Planning, Urban Design and Sustainability be instructed to bring forward for approval by Council the proposed amendments to the Grandview-Woodland Community Plan to remove the Pace of Change Policy and replace it with an enhanced Tenant Relocation and Protection policy, and enable additional height and density on select sites, generally as presented in Appendix D of the Report dated June 12, 2024, entitled "Implementation of Transit-Oriented Areas (Provincial Legislation: Bill 47)".
- E. THAT, after enactment of the proposed Transit-Oriented By-law, the General Manager of Planning, Urban Design and Sustainability be instructed to bring forward for approval by Council the proposed amendments to the Community Amenity Contributions Policy for Rezoning, generally as set out in Appendix E of the Report dated June 12, 2024, entitled "Implementation of Transit-Oriented Areas (Provincial Legislation: Bill 47)", to expand the commercial linkage target city-wide and to provide a CAC exemption for inclusionary housing projects that comply with the Transit-Oriented Areas Rezoning Policy, with a change to modify the CAC exemption in 8.2(f) and to make other related changes throughout to only specify an exemption for rezonings for 100% market rental with a minimum 20% of the net residential area provided as below-market rental.
- F. THAT Council direct staff to initiate a coordinated utilities review with regional and local partners to better understand impacts of the provincial TOA legislation on shared infrastructure, and map out any associated infrastructure upgrades.

CARRIED UNANIMOUSLY (Vote No. 10107)
(Councillor Kirby-Yung absent for the vote)

**2. Updates to the Parking By-Law in Response to Provincial Bills 44 and 47, and On-Street Parking Management
May 30, 2024**

Staff from Engineering Services provided a presentation and responded to questions.

The Committee heard from two speakers who spoke in support of the report recommendations and one speaker who spoke to other aspects of the report recommendations.

MOVED by Councillor Zhou
SECONDED by Councillor Fry

THAT the Committee recommend to Council

- A. THAT Council approve, in principle, amendments to the Parking By-law to eliminate minimum vehicle parking requirements for all land uses citywide, and other amendments as shown in Appendix A of the Report dated May 30, 2024, entitled "Updates to the Parking By-Law in Response to Provincial Bills 44 and 47, and On-Street Parking Management", to be effective June 30, 2024;

FURTHER THAT the Director of Legal Services be instructed to bring forward for enactment the necessary amending By-law generally in accordance with Appendix A of the above-noted report.

- B. THAT Council receive for information the approach to managing on-street parking resulting from the elimination of minimum vehicle parking requirements.
- C. THAT Council approve allotting \$685,000 of incremental new parking permit and by-law ticket revenue towards staff and equipment to manage and enforce permit areas, as outlined in this Report dated May 30, 2024, entitled "Updates to the Parking By-Law in Response to Provincial Bills 44 and 47, and On-Street Parking Management".

CARRIED UNANIMOUSLY (Vote No. 10108)
(Councillor Kirby-Yung absent for the vote)

**3. Downtown Eastside Plan Implementation and Special Enterprise Program Grant Allocations – 2024
June 12, 2024**

Staff from Arts, Culture, and Community Services, responded to questions.

The Committee heard from one speaker who spoke in support of the report recommendations.

MOVED by Councillor Carr
SECONDED by Councillor Dominato

THAT the Committee recommend to Council

- A. THAT Council approve the matching grant allocation of \$649,700 to 17 Downtown Eastside (DTES) non-profit organizations to advance the social, economic and environmental objectives of the DTES Plan, as detailed in Appendix A of the Report dated June 12, 2024, entitled “Downtown Eastside Plan Implementation and Special Enterprise Program Grant Allocations – 2024”. Source of funds from the previously approved multi-year capital project budget, \$454,700 in the 2023 -26 DTES Plan Matching Grants and \$195,000 in the 2023-26 DTES Plan Strategic Projects Grants.
- B. THAT Council approve a \$310,000 grant allocation to the Vancouver Chinatown Foundation for Community Revitalization and the Community Impact Real Estate Society (as detailed in Table 2) to support the third year of implementation of the Special Enterprise Pilot Program (SEP). Source of funds from the previously approved multi-year capital project budget, \$185,000 in the 2023-26 DTES Special Enterprise Program and \$125,000 in the 2023-26 Chinatown Heritage Asset Management Plan (CHAMP).
- C. THAT, pursuant to Section 206(1)(j) of the *Vancouver Charter*, Council deems any organization listed in Appendix A of the Report dated June 12, 2024, entitled “Downtown Eastside Plan Implementation and Special Enterprise Program Grant Allocations – 2024” that is not otherwise a registered charity with Canada Revenue Agency to be contributing to the culture, beautification, health, or welfare of Vancouver.
- D. THAT the General Manager of Planning, Urban Design and Sustainability (GM of PDS or their designate) be authorized to negotiate and execute agreements to disburse the grants described in this report on the terms and conditions generally set out below and on such other terms and conditions as are satisfactory to the GM of PDS and the Director of Legal Services.
- E. THAT no legal rights or obligations will be created by the approval of A to D above unless and until the applicable grant agreement or letter of agreement is approved by the City in accordance with C above and executed and delivered by both the grant recipient and GM of PDS (or their designate).

CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY (Vote No. 10109)
(Councillor Kirby-Yung absent for the vote)

**4. 2024 Homelessness Services Grants and Heat Preparedness Response Program Grant
May 23, 2024**

THAT the Committee recommend to Council

- A. THAT Council approve Homelessness Services (HS) grants totalling \$43,000 to the 17 organizations listed in Appendix A of the Report dated May 23, 2024, entitled “2024 Homelessness Services Grants and Heat Preparedness Response Program Grant”, for the amounts recommended for each organization in the

“2024 Recom” column to create awareness and engage residents in solutions to homelessness and support individuals experiencing homelessness. Source of funding the 2024 Arts, Culture and Community Services Housing Services Operating Budget.

- B. THAT Council approve a grant of \$99,800 to the Downtown Eastside Single Residency Occupancy (SRO) Collaborative Society (“SRO-C”) for the SRO Heat Preparedness and Response Program. Source of funds the 2024 Operating Budget.
- C. THAT, pursuant to Section 206(1)(j) of the *Vancouver Charter*, Council deems any organization that is to receive a grant pursuant to the above clauses that is not otherwise a registered charity with Canada Revenue Agency to be contributing to the health and welfare of the city.
- D. THAT the City’s General Manager of Arts, Culture, and Community Services be authorized to execute agreements that disburse the grants recommended in the Report dated May 23, 2024, entitled “2024 Homelessness Services Grants and Heat Preparedness Response Program Grant”, and that contain terms and conditions approved by the City’s Director of Legal Services.
- E. THAT no legal rights or obligations will arise or be created by Council’s adoption of the clauses above unless and until all legal documentation has been executed and delivered by the respective parties.

ADOPTED ON CONSENT AND
BY THE REQUIRED MAJORITY (Vote No. 10112)

**5. Contract Award for Supply and Delivery of Light and Medium Duty Vehicles
May 28, 2024**

THAT the Committee recommend to Council

- A. THAT Council authorize City staff to negotiate an agreement for the Supply and Delivery of Light and Medium Duty Vehicles with Metro Motors Ltd. For a 5-year term with 2 additional 2-year possible unilateral extension terms (the “Agreement”) with an estimated total contract value of \$43,102,035 over the initial five (5) year term, which will be funded from the 2023 – 2026 Capital Plan for Fleet Replacement. Actual purchases will be based on the Approved Multiyear Capital Budget for the various 2023 – 2026 Replacement Programs. The estimated contract value for the entire potential term, including all possible extension terms, is \$77,583,663, plus applicable taxes; and
- B. THAT Council authorize City staff to negotiate an agreement for the Supply and Delivery of Light and Medium Duty Vehicles with Dueck Auto Group for a 5-year term with 2 additional 2-year possible unilateral extension terms (the “Agreement”) with an estimated total contract value of \$4,491,432 over the initial five (5) year term, which will be funded from the 2023 – 2026 Capital Plan for

Fleet Replacement. Actual purchases will be based on the Approved Multiyear Capital Budget for the various 2023 – 2026 Replacement Programs. The estimated contract value for the entire potential term, including all possible extension terms, is \$8,084,577, plus applicable taxes; and

- C. THAT Council delegate its authority to execute the Agreement to the City's Director of Legal Services, Chief Procurement Officer, and General Manager of Engineering Services.

ADOPTED ON CONSENT (Vote No. 10113)

COUNCIL MEMBERS' MOTIONS

1. Requests for Leaves of Absence

MOVED by Councillor Zhou
SECONDED by Councillor Dominato

THAT the Committee recommend to Council

THAT Mayor Sim be granted a Leave of Absence for personal reasons from meetings on June 27, July 11, 18, 26, 29, 30, and 31, 2024;

FURTHER THAT Councillor Klassen be granted a Leave of Absence for civic business from meetings on July 9, 2024, from 6 pm to 8 pm and for personal reasons on July 9, 2024, from 8 pm to 10 pm.

CARRIED UNANIMOUSLY
(Councillor Kirby-Yung absent for the vote)

2. Reimagining and Replacing Kitsilano Outdoor Pool

MOVED by Councillor Kirby-Yung
SECONDED by Mayor Sim

THAT the Committee recommend to Council

WHEREAS

1. The Kitsilano Outdoor Pool (Kits Pool) is one of Vancouver's most unique pools and has been a cherished and beloved community asset in the city for 50 years, providing residents and visitors alike with recreational and instructional swimming opportunities;
2. Kits Pool is Vancouver's only saltwater swimming pool and the longest of its kind in North America at 137 metres in length, with approximately the same capacity as fifteen regular sized 25-metre six-lane pools;

3. Kits Pool is heated, has a water park, two slides, is wheelchair accessible, and located in an unbeatable oceanside location;
4. At about 50 years old, and having sustained storm damage to the structure, Kits Pool is now at the end of its service life, with many components failing, deteriorating, and in need of significant repairs and/or complete replacement;
5. Despite investments, membrane renovation work completed in 2018 in response to sustained damage, and further repair work over the past year during the off-season, Kits Pool continues to leak millions of gallons of water daily, and therefore pool chemicals cannot be kept in proper balance to meet established public health standards. As a result, a disappointing decision was made to close the pool entirely for the Summer of 2024;

It is expected that the extended closure of Kits Pool in 2024 will allow staff to fully investigate the ongoing water loss and make the needed repairs to the underground piping and basin to extend the facility's useful life on an interim basis through measures such as by installing a cost-effective custom liner, while planning for next steps;

6. An opportunity exists to reimagine and replace Kits Pool to better serve the needs of Vancouverites and the City's growing population, while enhancing accessibility and incorporating sustainable, climate resilient design principles;
7. The Vancouver Board of Parks and Recreation approved the Vancouver Aquatics Strategy (VanSplash) on October 28, 2019, laying out a 25-year vision for the future of aquatics in the City, and made the case for significant capital investment to deliver new pools for residents.

THEREFORE BE IT RESOLVED

- A. THAT Council affirm the value of the iconic Kitsilano Outdoor Pool by committing to an urgent process to reimagine and replace the pool as a priority action for this Council;

FURTHER THAT staff be directed to work in partnership with the Vancouver Park Board to provide a report on an urgent basis regarding all measures that can be taken to sustain the ongoing use of the existing Kits Pool in the interim short-term horizon before a new, reimagined Kits Pool can be constructed and operational, including identifying various costing and funding options.

- B. THAT Council direct staff to expedite the Kits Pool replacement feasibility study work recommended in the mid-term Capital Plan update, in partnership with the Vancouver Park Board, in order to plan for and fund the replacement of Kits Pool with a new, modernized outdoor aquatics facility that is more resilient to climate change, storm, and storm impacts, and report back to Council with recommendations and options to prioritize the pool replacement project in the

upcoming 2026-2030 capital plan;

FURTHER THAT this direction to staff include exploration of additional aquatics amenities in association with a replacement Kitsilano Outdoor Pool to provide for the health and wellness needs of residents and pool users, such as whirlpools, steam baths, and greater levels of accessibility, in addition to Kits Pool's primary function for leisure swimming.

- C. THAT Council direct staff to seek relevant funding opportunities for major community infrastructure projects and climate adaptation and resilience projects through senior governments to support the capital costs of a new, modernized, and more resilient Kits Pool.
- D. THAT in recognition of the significant public affection for Kits Pool, staff be directed to engage with Park Board staff and report back by the end of July 2024 with a plan for consideration by Council and Park Board to establish a dedicated fund for the public, corporate and philanthropic sectors to contribute and donate to the capital costs of a new, modernized replacement pool, including plans for a communications campaign to support the efforts to raise funds.
- E. THAT Council encourage Park Board to include Kits Pool in the civic asset sponsorship work currently underway and identify Kitsilano Outdoor Pool as a prime, priority sponsorship opportunity.

CARRIED UNANIMOUSLY (Vote No. 10110)

3. Enabling Outdoor Cold Plunges and Saunas

MOVED by Councillor Dominato

SECONDED by Councillor Klassen

THAT the Committee recommend to Council

WHEREAS

1. Outdoor cold plunging and saunas are common in Nordic cultures. The practice typically involves alternating between the intense heat of a sauna and the invigorating chill of a cold plunge. Cold plunging is believed to offer a wide range of health and wellness benefits such as increased circulation and blood flow, faster muscle recovery, and general mental and physical refreshment;
2. Spirit baths and sweat lodges, which hold profound significance in Coast Salish culture for physical purification, spiritual renewal, and community bonding, share similarities with the growing cold plunge and sauna culture in Vancouver, which offer an approachable way to promote physical wellness and communal experiences while ensuring that more citizens of Vancouver

have access in their communities to these important health and spiritual modalities;

3. There is a growing interest and demand for outdoor cold plunges and saunas among the residents of Vancouver, and a number of small businesses in the city focused on holistic wellness, self-improvement, and personal growth have either expressed an interest in the growing trend and/or have added cold plunging to their health and wellness services;
4. At present, the City's land use policies and zoning and licensing by-laws do not allow for the operation of outdoor cold plunging and saunas. Under the City's policies and by-laws, cold plunges – where they may exist in the city – must be located within a completely enclosed building;
5. In addition to the City's licensing and zoning policies and by-laws, cold plunging has various public health implications that are of interest to and under the jurisdiction of Vancouver Coastal Health;
6. The City of Vancouver is committed to supporting small businesses, including those that contribute to the health and well-being of the city's residents; and
7. Council has devoted considerable time and energy seeking to modernize and streamline zoning and licensing policies and objectives, such as allowing pop up retail and other services in underutilized public spaces.

THEREFORE BE IT RESOLVED

- A. THAT Council direct staff to review, develop, and propose for consideration by Council amendments to the Zoning and Development By-law and Licence By-law, and other by-laws if necessary, to allow for the operation of outdoor cold plunges and saunas in appropriate locations within the city, including, for example, underutilized commercial and industrial spaces, while ensuring they meet all necessary health, safety, and environmental standards, and report back by Q1 of 2025;

FURTHER THAT Council direct staff to explore and report back on options for interim measures to enable existing cold plunge and sauna businesses to operate while staff update the city's zoning and licensing by-laws.

- B. THAT Council direct staff to engage with Vancouver Coastal Health to request the health authority develop an appropriate regulatory framework for enabling outdoor cold plunges and saunas to protect the health and safety of users.

CARRIED UNANIMOUSLY (Vote No.10111)

The Committee adjourned at 4:17 pm.

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**COUNCIL MEETING MINUTES
STANDING COMMITTEE OF COUNCIL ON
CITY FINANCE AND SERVICES**

JUNE 26, 2024

A meeting of the Council of the City of Vancouver was held on Wednesday, June 26, 2024, at 4:17 pm, in the Council Chamber, Third Floor, City Hall, following the Standing Committee on City Finance and Services meeting, to consider the recommendations and actions of the Committee.

PRESENT:

- Mayor Ken Sim
- Deputy Mayor Lenny Zhou
- Councillor Rebecca Bligh
- Councillor Christine Boyle
- Councillor Adriane Carr
- Councillor Lisa Dominato
- Councillor Pete Fry
- Councillor Sarah Kirby-Yung
- Councillor Mike Klassen
- Councillor Peter Meiszner
- Councillor Brian Montague

CITY MANAGER'S OFFICE: Paul Mochrie, City Manager

CITY CLERK'S OFFICE: Lesley Matthews, Acting Deputy City Clerk
David Yim, Meeting Coordinator

COMMITTEE REPORTS

Report of Standing Committee on City Finance and Services
Wednesday, June 26, 2024

Council considered the report containing the recommendations and actions taken by the Standing Committee on City Finance and Services. Its items of business included:

Presentation:

1. 2023-2026 Capital Plan Mid-Term Update
 - a. Mid-Term Capital Plan Implementation Update
 - b. 2023-2026 Capital Plan Mid-term Update Presentation

Reports:

1. Implementation of Transit-Oriented Areas (Provincial Housing Statute Bill 47)
2. Updates to the Parking By-Law in Response to Provincial Bills 44 and 47, and On-Street Parking Management
3. Downtown Eastside Plan Implementation and Special Enterprise Program Grant Allocations – 2024

4. 2024 Homelessness Services Grants and Heat Preparedness Response Program Grant
5. Contract Award for Supply and Delivery of Light and Medium Duty Vehicles

Council Members' Motions:

1. Requests for Leaves of Absence
2. Reimagining and Replacing Kitsilano Outdoor Pool
3. Enabling Outdoor Cold Plunges and Saunas

MOVED by Councillor Zhou

SECONDED by Councillor Montague

THAT the recommendations and actions taken by the Standing Committee on City Finance and Services at its meeting of June 26, 2024, as contained in Presentation 1, Reports 1 through 5, and Council Members' Motions 1 through 3, be approved.

CARRIED UNANIMOUSLY

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VARY AGENDA

MOVED by Councillor Klassen

SECONDED by Councillor Meiszner

THAT per section 5.5 of the Procedure By-law, Council suspend the rule of order and vary the order of the agenda in order to consider By-laws before Urgent Business 1.

**CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY**

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BY-LAWS

Councillors Boyle, Dominato and Montague advised they had reviewed the proceedings related to By-laws 4 and 5, and would therefore be voting on the enactment.

MOVED by Councillor Dominato

SECONDED by Councillor Zhou

THAT Council enact the by-laws listed on the agenda for this meeting as number 1 to 4, and authorize the Mayor and City Clerk to sign and seal the enacted by-law.

CARRIED UNANIMOUSLY

1. A By-Law to amend the First Shaughnessy District Schedule of Zoning and Development By-Law No. 3575 regarding small-scale multi-unit housing in the First Shaughnessy District and other miscellaneous amendments (By-law No.14088)
2. A By-law to amend the Heritage Conservation Area Official Development Plan By-Law No. 11349 regarding small-scale multi-unit housing and other miscellaneous amendments (By-law No.14089)
3. A By-Law to Designate Transit-Oriented Areas in the City (By-law No.14090)
(Mayor Sim ineligible to vote)
4. A By-law to amend Parking By-law No. 6059 regarding parking minimums and other miscellaneous amendments (By-law No.14091)
(Mayor Sim ineligible to vote)

URGENT BUSINESS

1. Transit-Oriented Areas – Rezoning Policy and Consequential Amendments – Various Land Use Documents

MOVED by Councillor Zhou
SECONDED by Councillor Klassen

WHEREAS on June 26, 2024, Council enacted the Transit-Oriented Areas Designation By-law, generally as presented in Appendix A of the Council report dated June 12, 2024, entitled “Implementation of Transit-Oriented Areas (Provincial Legislation: Bill 47)” (the “Council Report”);

WHEREAS on June 26, 2024, Council also directed staff to bring forward for approval by Council the Transit-Oriented Areas (TOA) Rezoning Policy, generally as presented in Appendix B of the Council Report, with a change to paragraph 5.2.1 (b) of the TOA Rezoning Policy to require a minimum of 20% of the net residential floor area be provided as social housing, and an amendment to 5.9.1 to require a proforma review for proposals providing 20% of net residential floor area as social housing, and as attached as Appendix A to this resolution;

AND WHEREAS on June 26, 2024, Council also directed staff to bring forward for approval by Council amendments to the Cambie Corridor Plan; Downtown Eastside Plan; False Creek Flats Plan; Grandview-Woodland Community Plan; Joyce-Collingwood Station Precinct Plan; Marpole Community Plan; Norquay Village Neighbourhood Centre Plan; Northeast False Creek Plan; Southlands Plan; West End Community Plan; Downtown Eastside Rezoning Policy; West End Rezoning Policy; Below-Market Rental Housing Policy for Rezoning; Mass Timber Policy for Rezoning; Secured Rental Policy; Residential Rental Districts Schedules Design Guidelines, and Community Amenity Contributions Policy for Rezoning, generally as presented in Appendix C, D and E of the Council Report and as attached as Appendix B to this resolution.

THEREFORE BE IT RESOLVED THAT the Transit Oriented Areas (TOA) Rezoning Policy as attached to this resolution as Appendix A and the amendments to the various land use documents as attached as Appendix B are hereby adopted, and are to come into effect on June 30, 2024.

CARRIED UNANIMOUSLY

ADJOURNMENT

MOVED by Councillor Zhou
SECONDED by Councillor Montague

THAT the meeting be adjourned.

CARRIED UNANIMOUSLY

Council adjourned at 4:20 pm.

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