Amendments to the First Shaughnessy District Schedule and Heritage Conservation Area Official Development Plan to Comply with Bill 44 Provincial Small-Scale Multi-Unit Housing Legislation





June 13, 2024

Summary of Recommendations

That Council:

- A. Approve amendments to the First Shaughnessy District Schedule to enable multiple dwelling, multiple conversion dwelling, and infill options in accordance with new requirements of the Vancouver Charter resulting from Bill 44 and make related amendments for procedural alignment and amendments to Schedule F to add density bonus rates
- B. Approve amendments to the Heritage Conservation Area (HCA ODP) to:
 - i. better comply with Bill 44; and
 - ii. repeal the Terms of Reference for the First Shaughnessy Advisory Design Panel, and other minor amendments for procedural alignment.







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Background & Context

SSMUH Requirements

-> Proposed Changes





Background & Context

SSMUH Requirements

-> <- Proposed Changes



Provincial Housing Legislation Background & Context

Bill	Title	Description	
43	Housing Supply Act	Effect: Dequires municipalities undate their Housing Needs	
44	Housing Statutes (Residential Development) Amendment Act	Effect: Requires municipalities update their Housing Needs Reports and to allow small-scale multi-unit housing (SSMUH)	
46	Housing Statutes (Development Financing) Amendment Act	Intent: Increase housing supply, create more diverse housing choices, and over time, contribute to more affordable housing	
47	Housing Statutes (Transit-Oriented Areas) Amendment Act	across BC Implementation Timeline: Charter changes & Regulations effective: December 7, 2023	
16	Housing Statutes Amendment Act		
18	Vancouver Charter Amendment Act	Deadline for SSMUH compliance: June 30, 2024	





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Background & Context

Core Principles

- Create the right supply
- Address speculation
- Protect & grow the rental stock
- Support marginalized residents





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Update Report: June 25, 2024

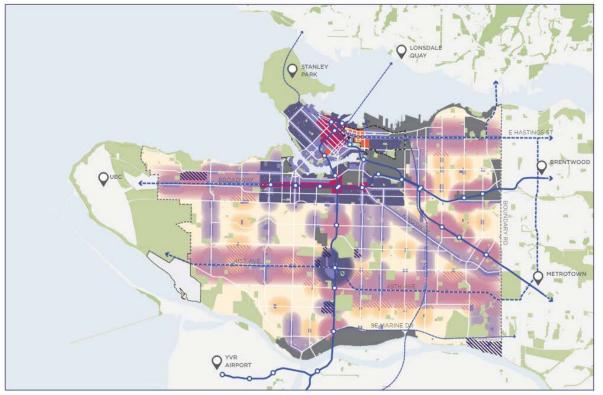
- Refreshed 10 Year Targets
- New 3 Year Action Plan







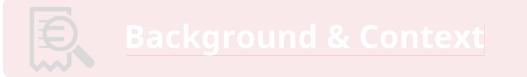
Land Use Strategy







Provincial Small-Scale Multi-Unit Housing Legislation Response



SSMUH Requirements

-> <- Proposed Changes



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Wancouver Charter & Regulations SSMUH Requirements S

New Vancouver Charter Requirements & Associated Regulations

Number of Units That Must Be Permitted in 'Restricted Zones'

Lot Size	Proximity to a Prescribed Bus Stop	Min. Number of Units
≤280 m ²	n/a	3
>280 m ²	n/a	4
>281 m ²	Within 400m	6

Exemptions

- Designated TOAs
- Non-residential, hazardous or agricultural lands
- Large parcels >4,050m²
- Land not connected to sewer or water services
- Land protected under the Heritage Conservation Act or Heritage Designation By-laws

Restrictions/Conditions

- Cannot unreasonably prohibit or restrict required options
- No min. vehicle parking requirement permitted
- Cannot use density bonus to achieve min. required units
- Cannot hold a Public Hearing on zoning changes made for the sole purpose of compliance



Provincial Small-Scale Multi-Unit Housing Legislation Response

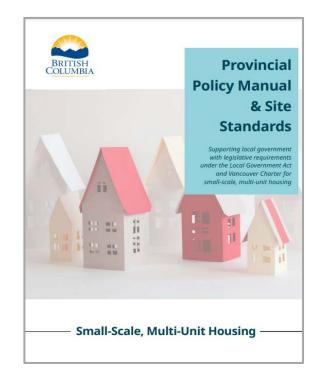


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Policy Manual & Site Standards SSMUH Requirements

Considerations & Suggestions

- Guidance on intent of requirements, exemptions, implementation, etc.
- Recommended zoning regulations (e.g. height, yards, site coverage), not included in statute or regulations
- Does not include specific recommendation on FSR (e.g. 1.5)
- SSMUH projects not subject to review by Advisory Design Panels



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'Restricted Zones' = Zones that only permitted single family houses or duplexes (with or without suites or other additional dwelling units) as of December 7, 2023

Non-Restricted Zones (No Changes Needed)	Rationale	
R1-1		
RT-2, RT-3, RT-5, RT-8, RT-10, RT-11	Enabled sufficient housing options as of Dec 7, 2023	
All RM, RR, FM, C, FC, I, IC, M, HA and CD-1 (except as noted below) districts that permit residential uses		
RA-1 (Southlands)	In ALR / Outside Metro Vancouver Urban Containment Boundary	
RT-1, RT-4*, RT-6	Exempted - all lots within TOAs	
Restricted (Changes Needed)	Rationale	
RT-7, RT-9	Did wat an all a sufficient la susient antisme es of Dec 7, 2022	
CD-1 (371), CD-1 (463)	 Did not enable sufficient housing options as of Dec 7, 2023 	
First Shaughnessy District (FSD)	Not exempted by HCA ODP and did not enable sufficient housing options on lots where heritage property is not protected	





Restricted Zones SSMUH Requirements

FSD

- 604 total parcels
- 100% >280 m²
- 94% within 400m of prescribed bus stop
- 6% in TOA

Current Opportunities

- Higher density for protected heritage properties vs. other sites
- 3+ units only available for protected heritage properties
- Rezoning policy for social/rental housing on arterials









SSMUH Requirements

-> Proposed Changes



-- Approach Proposed Changes

1) Comply With Provincial Requirements by Deadline (June 30, 2024)

- Changes to restricted zones only
- Enable SSMUH options as required

2) Changes to support processing efficiency

3) Maintain heritage protections

• HCA ODP remains in place

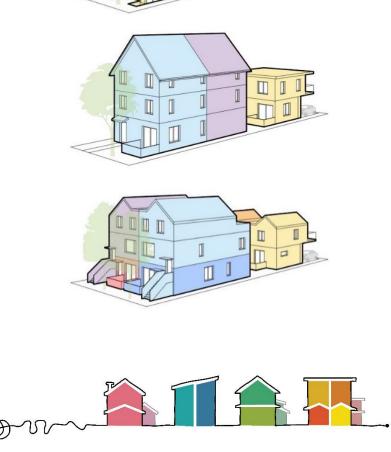




Proposed FSD SSMUH Multiplex

- Up to 6 ownership units (8 for protected heritage property or rental)
- New construction or conversion/infill option
 - Maintain current options for protected heritage property (conversion/infill only)
 - Density bonus required for new construction to achieve similar density as protected heritage property
- No required vehicle parking





Proposed Regulations Beyond Sole Purpose of Compliance – Purpose of this Public Hearing

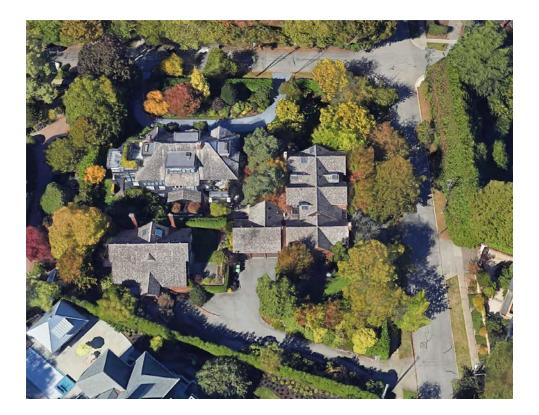
Proposal	Rationale
6 units on all lots	Regulatory simplicity and clarity, vast majority of lots meet proximity requirement
8 units for secured rental	Incentivize rental, align with R1-1 and RR-1
Optional density bonus	Mitigate speculation and potential land value impact, align with R1-1
No neighbourhood notification for permit applications	Processing efficiency, align with R1-1
Modernize structure of district schedule	Align with Zoning and Development By-law
Repeal Terms of Reference for the First Shaughnessy Advisory Design Panel	Follow Provincial policy manual recommendation for processing efficiency, majority of meetings cancelled over past 10 years





Why is density > 0.5 not recommended in FSD?

- Large lot sizes and able to achieve 6 family-sized units (~1,500 s.f./unit)
- 0.5 FSR is financially feasible; further financial testing would be required if more density is proposed
- Tree canopy loss
- Impact on utilities and sewer capacity







-- Process & Timeline Proposed Changes

2023 December Legislation receives Royal Assent, Policy Manual released

- 2024 April 23 Council Report Response to Bills 44, 46, 47
 - **April 25** Information session with small home builders, designers & architects
 - May 28Referral Report to Council

Letters out to Kitsilano Neighbourhood Associations, vancouver.ca updated

- May 31 Notices of Public Hearing posted (VIA & vancouver.ca)
- **June 4** Letters sent to in-stream applicants

June 13 Public Hearing

June 25/26 Enactment (June 30 effective date – new applications can be accepted)

June 30 Provincial Compliance Deadline







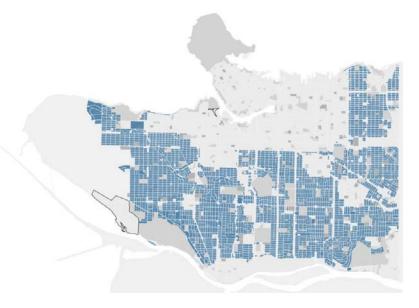
SSMUH Requirements

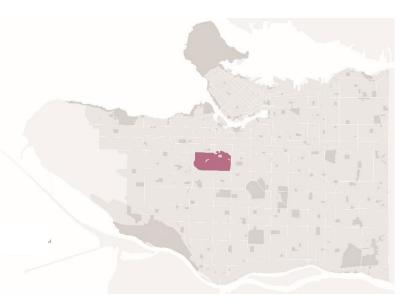
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R1-1 - ~65,000 lots





FSD ~600 lots



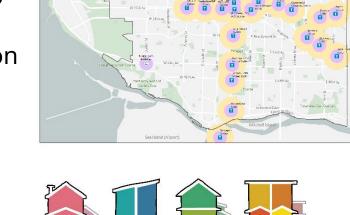
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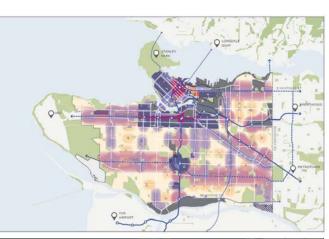


Other Priority Housing Actions Summary

- Vancouver Plan Implementation Including village planning and zoning changes to enable new social housing city-wide
 - Creating New Standardized Apartment Zones To simplify regulations and speed up delivery of new apartments
 - Rupert + Renfrew Station Area Planning
 - Area Plan & City-Wide Housing Policy Implementation Including Broadway Plan & Secured Rental Policy
 - Implementing Transit-Oriented Areas Including new opportunities for new low-rise and tower apartment buildings
 - Housing Vancouver Strategy Implementation -Including updated housing supply targets and a new 3-year action plan
- Permitting Improvement Program & 3-3-3-1 Permit Approval Framework









Proposed Changes Would Allow New SSMUH Options in FSD

- Required to comply with Provincial legislation by June 30, 2024 deadline
- Changes to support processing efficiency
- Continue heritage conservation while enabling more units

Next Steps Pending Approval

- By-law enactment & approval of design guideline changes targeting June 25/26
- Staff training & rollout of updated materials to support implementation
- Future work to explore alignment across R1-1 and other RT zones, prioritization and timing to be determined based on other housing-focused work program items



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Presentation End



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