



REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL ON POLICY AND STRATEGIC PRIORITIES

JUNE 28, 2023

A meeting of the Standing Committee of Council on Policy and Strategic Priorities was held on Wednesday, June 28, 2023, at 9:37 am, in the Council Chamber, Third Floor, City Hall. This Council meeting was convened by electronic means as authorized under the Part 14 of the *Procedure By-law*.

PRESENT:

- Councillor Peter Meiszner, Chair
- Mayor Ken Sim* (Leave of Absence – Civic Business)
- Councillor Christine Boyle
- Councillor Adriane Carr
- Councillor Lisa Dominato
- Councillor Pete Fry
- Councillor Sarah Kirby-Yung* (Leave of Absence – Civic Business – 9 am to 1 pm)
- Councillor Mike Klassen, Vice Chair
- Councillor Brian Montague* (Leave of Absence – Personal Reasons)
- Councillor Lenny Zhou

ABSENT: Councillor Rebecca Bligh (Leave of Absence – Civic Business)

CITY MANAGER'S OFFICE: Paul Mochrie, City Manager

CITY CLERK'S OFFICE: Tina Penney, Deputy City Clerk
Kirsty Colquhoun, Meeting Coordinator

* Denotes absence for a portion of the meeting.

WELCOME

The Chair acknowledged we are on the unceded homelands of the Musqueam, Squamish, and Tsleil-Waututh People. We thank them for having cared for this land and look forward to working with them in partnership as we continue to build this great city together.

The Chair also recognized the immense contributions of the City of Vancouver's staff who work hard every day to help make our city an incredible place to live, work, and play.

PROCLAMATION – Eid al-Adha

In honor of Eid al-Adha, a very important Muslim holiday, Deputy Mayor Klassen on behalf of Mayor Sim invited members of Council to share in the reading of a proclamation honoring Eid al-Adha. On behalf of Mayor Sim, they proclaimed that June 28th is Eid al-Adha in the City of Vancouver and acknowledged the importance of reflecting shared values of the Muslim Community, which include generosity, compassion and caring for others. The festival of Eid al-Adha sends a powerful message that communities are stronger when we focus on the shared values that unite us.

MATTERS ADOPTED ON CONSENT

MOVED by Councillor Dominato
SECONDED by Councillor Klassen

THAT Council adopt Reports 2 to 5, on consent.

CARRIED UNANIMOUSLY AND REPORT 2
BY THE REQUIRED MAJORITY (Vote No. 09357)
(Mayor Sim absent for the vote)

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VARY AGENDA

Prior to Item 1, it was

MOVED by Councillor Dominato
SECONDED by Councillor Carr

THAT the agenda be varied in order to hear Council Member Motion A.8 entitled “A New Fiscal Framework for Sustainable and Predictable Local Government Funding” before Council Member Motion A.1 entitled “Requests for Leaves of Absence”.

CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY

Note: for ease of reference, the minutes are recorded in numerical order.

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REPORTS

1. Equity Framework Implementation Update June 21, 2023

Staff from the Equity office provided a presentation, and along with staff from Arts, Culture and Community Services responded to questions.

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During questions to staff, it was

MOVED by Councillor Boyle
SECONDED by Councillor Carr

THAT under section 5.4(d) of the Procedure By-law, Council ask a second round of questions to staff.

CARRIED UNANIMOUSLY

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Council heard from one speaker who spoke in support of the recommendations.

MOVED by Councillor Klassen
SECONDED by Councillor Dominato

- A. THAT Council receive for information the Chief Equity Officer's annual progress Report dated June 21, 2023, entitled "Equity Framework Implementation Update" on cross-departmental internal initiatives to move the City of Vancouver in the direction of equity per commitment in the City's Equity Framework.
- B. THAT Council receive for information the Language Access policy (ADMIN-073), prepared by Civic Engagement and Communications and approved by the City Manager, to establish principles and general standards for providing translations for public-facing services provided by the City of Vancouver.
- C. THAT Council rescind the Human Rights and Harassment policy (AE-002-05) and the Respectful Workplace policy (AE-002-06) effective January 1, 2024.
- D. THAT Council approve the Respect in the Workplace policy and associated procedure (attached as Appendices E and F) of the Report dated June 21, 2023, entitled "Equity Framework Implementation Update" to take effect January 1, 2024 and authorize the City Manager and Chief Human Resources Officer to incorporate further administrative updates or revisions to the policy and procedures as and when appropriate. Administrative updates or revisions may occur in response to changes in legislation such as WorkSafeBC, Privacy legislation, or changes to the Human Rights code; the need to add a definition or provide clarification to a definition; changes to roles or responsibilities of a City function and subsequent process impacts.

CARRIED UNANIMOUSLY (Vote No. 09358)
(Councillors Kirby-Yung, Montague and Mayor Sim absent for the vote)

**2. Downtown Eastside (DTES) Plan Implementation and Strategic Grant Allocation – 2023
June 13, 2023**

THAT the Committee recommend to Council

- A. THAT Council approve the matching grant allocation of \$932,400 to Downtown Eastside (DTES) non-profit organizations (as detailed in Appendix A of the Report dated June 13, 2023, entitled “Downtown Eastside (DTES) Plan Implementation and Strategic Grant Allocation – 2023”) to advance the social, economic and environmental objectives of the Downtown Eastside (DTES) Plan, funded from the approved 2023 Multi-year Downtown Eastside (DTES) Plan Matching Grants Budget and the approved 2023 Multi-year Downtown Eastside (DTES) Plan Strategic Projects Grants Budget.
- B. THAT, pursuant to Section 206(1)(j) of the *Vancouver Charter*, Council deems any organization listed in Appendix A of the Report dated June 13, 2023, entitled “Downtown Eastside (DTES) Plan Implementation and Strategic Grant Allocation – 2023” that is not otherwise a registered charity with Canada Revenue Agency to be contributing to the culture, beautification, health, or welfare of Vancouver.
- C. THAT the General Manager of Planning, Urban Design and Sustainability (GM of PDS) (or their designate) be authorized to negotiate and execute agreements to disburse the grants described in this Report dated June 13, 2023, entitled “Downtown Eastside (DTES) Plan Implementation and Strategic Grant Allocation – 2023” on the terms and conditions generally set out below and on such other terms and conditions as are satisfactory to the General Manager of Planning, Urban Design and Sustainability and the Director of Legal Services.
- D. THAT no legal rights or obligations will be created by the approval of A to D above unless and until the applicable grant agreement or letter of agreement is approved by the City in accordance with C above and executed and delivered by both the grant recipient and General Manager of Planning, Urban Design and Sustainability (or their designate).

ADOPTED ON CONSENT AND
BY THE REQUIRED MAJORITY (Vote No. 09362)

**3. 981 Davie - Allocation of Additional Funds for Social Purpose Facility (QMUNITY, BC's Queer, Trans, and Two-Spirit Resource Centre Society)
March 26, 2023**

THAT the Committee recommend to Council

THAT Council approve the addition of \$2.5M to the 2023-2026 Capital Plan and the Multi-year Project Budget for the QMUNITY social purpose facility. Funding source for this additional \$2.5M will be cash Community Amenity Contributions (CACs) allocated to support delivery of the West End Public Benefits Strategy (West End CACs).

ADOPTED ON CONSENT (Vote No. 09363)

**4. Contract Award for Supply and Delivery of Ductile Iron Pipe
June 14, 2023**

THAT the Committee recommend to Council

- A. THAT Council authorize City staff to negotiate and enter into a contract with EMCO Corporation, for supply and delivery of ductile iron pipe, for a term of three (3) years, with the option to extend the term for three (3) additional periods of two (2) year each, with an estimated contract value of \$16,920,465, plus applicable taxes over the initial three-year term, to be funded through the approved 2023 – 2026 Engineering Capital Plan.
- B. THAT the Director of Legal Services, Chief Procurement Officer and General Manager of Engineering be authorized to execute on behalf of the City the contract contemplated by A above.
- C. THAT no legal rights or obligations will be created by Council's adoption of A and B above unless and until such contract is executed by the authorized signatories of the City as set out in these clauses.

ADOPTED ON CONSENT (Vote No. 09364)

**5. Contract Award for PS20220147-ENG-RFP - Supply and Delivery of Copper Pipe,
Saddles and Brass Fittings
June 14, 2023**

THAT the Committee recommend to Council

- A. THAT Council authorize City staff to negotiate and enter into a contract with Flocor Inc., for supply and delivery of copper pipe, saddles and brass fittings, for a term of three (3) years, with the option to extend the term for three (3) additional periods of two (2) years each, with an estimated contract value of \$3,810,059, plus applicable taxes over the initial three-year term, to be funded through the approved 2023 – 2026 Engineering Capital Plan.
- B. THAT the Director of Legal Services, Chief Procurement Officer and General Manager of Engineering be authorized to execute on behalf of the City the contract contemplated by A above.
- C. THAT no legal rights or obligations will be created by Council's adoption of A and B above unless and until such contract is executed by the authorized signatories of the City as set out in these clauses.

ADOPTED ON CONSENT (Vote No. 09365)

**6. 518 Main Street – Bagheera Hospitality Ltd. (“Happy Valley Turf Club”)
Dual Licence – Liquor Primary Licence Application
Liquor Establishment – Class 1
May 29, 2023**

Council heard from two speakers who spoke in support of the recommendations.

MOVED by Councillor Klassen
SECONDED by Councillor Dominato

THAT the Committee recommend to Council

THAT Council, having considered the opinion of area residents and business operators as determined by neighbourhood notification, site sign, noise impacts and relevant Council policy as outlined in this Report dated May 29, 2023, entitled “518 Main Street – Bagheera Hospitality Ltd. (“Happy Valley Turf Club”) Dual Licence – Liquor Primary Licence Application Liquor Establishment – Class 1”, endorse the application submitted by Christina Beehler of Rising Tide Consulting, on behalf of the applicant, Bagheera Hospitality Ltd., for a new Dual Licence – Liquor Primary licence (Liquor Establishment – Class 1) located at 518 Main Street, subject to:

- i. A maximum interior capacity of 60 persons;
- ii. Extended Hours of operation limited to 10 pm to 1 am, Sunday to Thursday, and 10 pm to 2 am, Friday to Saturday;
- iii. A Time-Limited Development Permit;
- iv. An acoustic report certifying that the establishment meets Noise Control By-law requirements; and
- v. Signing a Good Neighbour Agreement with the City prior to business licence issuance.

CARRIED UNANIMOUSLY (Vote No. 09359)
(Councillors Kirby-Yung, Montague and Mayor Sim absent for the vote)

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VARY AGENDA

At this point in the proceedings, it was

MOVED by Councillor Dominato
SECONDED by Councillor Klassen

THAT the agenda be varied in order to hear Council Members’ Motion A.3 entitled “Naming the City’s New Chinatown Office”, prior to Council Members’ Motion A.8 entitled “A New Fiscal Framework for Sustainable and Predictable Local Government Funding”.

**CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY**

Note: for ease of reference, the minutes are recorded in numerical order.

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COUNCIL MEMBERS' MOTION

A1. Requests for Leaves of Absence

MOVED by Councillor Boyle
SECONDED by Councillor Zhou

THAT Mayor Sim be granted a Leave of Absence for civic business from meetings on July 5 and July 12, 2023, from 5 pm onwards, July 6 and 20, 2023, from 1 pm onwards;

FURTHER THAT Mayor Sim be granted a Leave of Absence for personal reasons from meetings on July 25 to 28, 2023 and July 31, 2023.

CARRIED UNANIMOUSLY

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The Committee recessed at 12 pm and reconvened at 1:04 pm.

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A.2 Addressing Ongoing Inequities by Improving Social Infrastructure and Access to Services Across South Vancouver and Marpole Neighbourhoods

The Committee heard from 34 speakers who spoke in support of the recommendations.

MOVED by Councillor Boyle
SECONDED by Councillor Carr

WHEREAS

1. South Vancouver is made up of distinct neighbourhoods, including Killarney, Victoria-Fraserview, and Sunset (Population total: 100,920), bordered by Marpole (27,852) to the South West. South Vancouver makes up the largest geographical region of Vancouver as well as the most racially diverse, with many languages spoken and many residents living in multigenerational homes. According to the 2021 data from Statistics Canada:
 - 80% of South Vancouver residents self-identify as visible minorities in comparison to the City of Vancouver as a whole at 55%, making it one of the most racialized areas of Vancouver;
 - Over half the residents in South Vancouver identify as immigrants (53% of the catchment's population);
 - South Vancouver has the highest population with a non-English first language (64% vs 46% in Vancouver overall);
 - South Vancouver has a higher average household size than the City average (2.7 vs. 2.1);
 - South Vancouver has a lower median personal income (\$35.6k vs. City's average of \$42k);
 - One fifth (20%) of Vancouver's child and youth population (ages 0-19) live in South Vancouver;

- 18% of Vancouver's seniors live in South Vancouver, and 15% of South Vancouver seniors are low-income;
2. These vibrant neighbourhoods are a draw for families and newcomers, but are also under-resourced. According to a 2021 study by the South Vancouver Neighbourhood House (SVNH) and Simon Fraser University (SFU) Urban Studies and Health Sciences, titled the *South Vancouver & Marpole Neighbourhood Equity Report*, South Vancouver and Marpole experience inequities in various areas, including:
 - Social infrastructure grants and funding;
 - Mobility, including active transportation and public transit;
 - Healthcare services;
 - LGBTQ2S+ services;
 - Immigrant and newcomer services;
 - Childcare services;
 - Support for families, youth, seniors, and people with disabilities;
 3. In 2021, South Vancouver Neighbourhood House (SVNH) launched the *Reframing South Vancouver Initiative* to elevate the historically underrepresented voices of South Vancouver residents through a series of engagement activities and the creation of Neighbourhood Advisory Committees. The *Reframing South Vancouver Initiative* has engaged over 2000 South Vancouver residents and stakeholders, and organized or participated in over 50 community engagement events since the start of the Initiative;
 4. Some of the findings of the *Reframing South Vancouver Initiative* include:
 - South Vancouver consists of 3 distinct catchments and 12 micro-neighbourhoods;
 - South Vancouver is experiencing significant social inequities compared to the City of Vancouver as a whole;
 - South Vancouver is diverse in every way and its residents face numerous barriers to community engagement, such as distrust in authority, fear of political participation, and limited and high-barrier ways to engage with the City of Vancouver;
 - Strategic approaches are required to engage with South Vancouver residents, thus a lot of time, person power, resources and flexibility are needed from staff when conducting engagement sessions;
 - The creation of Neighbourhood Advisory Committees is an effective strategy for capacity-building;
 - Working within the hub of South Vancouver Neighbourhood House (SVNH), Neighbourhood Advisory Committees are now poised to partner with City of Vancouver staff liaison in order to ensure a level of equity in resource allocation and service delivery that these neighbourhood houses have not historically been offered;
 5. All of this work requires funding and support to be successful. The *Reframing South Vancouver Initiative* received one-time funding in 2021 from Vancouver Foundation, WES Mariam Assefa Fund, Real Estate Foundation and the BC provincial government, totaling \$559,000. The Initiative also received funding

from SFU's Community-Engaged Research Initiative (CERI) and in-kind support from SFU Urban Studies and Health Sciences for community-engaged research and knowledge sharing;

6. Youth are often disproportionately impacted by social infrastructure inequities and overlooked in urban planning processes. In 2021, South Vancouver Neighbourhood House (SVNH) collaborated with Simon Fraser University (SFU) to launch the Youth.hood study, which engaged 42 racialized youth from across South Vancouver to identify features of their neighbourhoods that help or hinder their connectedness, prioritize issues to address, and advocate for neighbourhood improvement. Results from the study tell a compelling story of the critical role that social infrastructure plays for youth social connectedness, cultural identity, and resilience—and how lack of active transportation infrastructure, poor neighbourhood upkeep, and shortage of quality public spaces in South Vancouver are major barriers to their social wellbeing;
7. South Vancouver Neighbourhood House (SVNH) has been actively engaging with representatives from local First Nations and urban Indigenous communities as well as Indigenous residents in South Vancouver. This aligns with the City's commitment to the United Nations Declaration on the Rights of Indigenous Peoples and the framework of reconciliation;
8. South Vancouver Neighbourhood House's (SVNH) homelessness initiative, youth prevention effort and placemaking projects such as sidewalk improvements, among others, are all in support of community safety and wellbeing;
9. The Marpole community was included in the South Vancouver & Marpole Neighbourhood Equity Report, and its statistics were included in the findings. The Marpole Neighbourhood House is now well positioned to conduct Marpole specific engagement to identify and address neighbourhood's specific issues and inequities in the neighbourhood, including:
 - Marpole is home to many vulnerable residents including isolated seniors, families living below the poverty line and a growing number of unhoused and precariously housed individuals;
 - The neighbourhood includes many older three and four storey walk-ups on the south side of 70th between Cambie and Granville, home to many long time renters worried about displacement;
 - Ongoing development continues to bring thousands of new residents to the area, increasing the need for secure and affordable housing as well as more social infrastructure and support;
10. The work and recommendations with *Reframing South Vancouver* and the *South Vancouver & Marpole Neighbourhood Equity Report* align with Vancouver's Healthy City Strategy, the Vancouver Food Strategy, Vancouver's Social Infrastructure Strategy, as well as additional city strategies and priorities.

THEREFORE BE IT RESOLVED:

- A. THAT Council direct staff to review the work of the *Reframing South Vancouver Initiative*, the Neighbourhood Advisory Committees, and Youth.hood participants; and to use it to inform engagement processes, neighbourhood improvements, and policy and funding allocation decisions at the City of Vancouver.
- B. THAT Council direct staff to work in collaboration with South Vancouver Neighbourhood House to support the continued work of the *Reframing South Vancouver Initiative* and to ensure the voices of residents across South Vancouver neighbourhoods are heard at City Hall. Including consideration of:
 - i. Creating a Neighbourhood Action Plan that is action-oriented, resident-led, supported by City staff, and honours existing community assets;
 - ii. Ensuring the work is adequately funded, and having South Vancouver Neighbourhood House (SVNH) and City staff report back to Council on the progress at least once per year.
- C. THAT staff work with Marpole Neighbourhood House and community partners to initiate similar community engagement work to the Reframing Initiative led by South Vancouver Neighbourhood House (SVNH).
- D. THAT Council direct staff to bring any further recommendations to Council in future Operating and Capital Budgets to address the historic under resourcing of neighbourhoods across South Vancouver and Marpole. Including consideration of:
 - i. Grants and investments, particularly related to addressing food security challenges, increasing park and public space amenities for all age groups and abilities—including water parks, skateboarding parks, public washrooms, covered area green space, lighting, flowers and gardens, and quiet spaces to retreat off the main or noisy streets;
 - ii. Improved coordination of and access to warming and cooling spaces during extreme weather events;
 - iii. Opportunities for improved public transit, traffic calming, and safe pedestrian and active transportation infrastructure;
 - iv. Neighbourhood specific plans that increase housing options for all incomes and bring additional neighbourhood amenity funding to the area.
- E. THAT Council request the Mayor write to Provincial and Federal partners outlining concerns from South Vancouver residents about limited access to healthcare services, and request consultation with the community about improved health services, including the scheduled closure of the only Community Health Clinic in South Vancouver.

amended

AMENDMENT MOVED by Councillor Boyle
SECONDED by Councillor Fry

THAT the following be added to D as sub paragraph v:

- v. Support for Family Places, new and expanded Vancouver Public Library spaces, and other important community resources.

CARRIED UNANIMOUSLY (Vote No. 09368)
(Councillor Montague and Mayor Sim absent for the vote)

AMENDMENT MOVED by Councillor Zhou
SECONDED by Councillor Klassen

THAT in sub-paragraph i of clause D:

- The words “public safety,” be inserted between the words “challenges” and “Increasing”;
- The words “a new turf field,” be inserted between the words “skateboarding parks” and “public washrooms”; and
- The words “in collaboration with the Vancouver Board of Parks and Recreation, the South Vancouver Community Policing Centre, and other stakeholders;” be added to the end of sub-paragraph i.

FURTHER THAT in sub-paragraph ii of clause D:

- The words “and expanding the tree canopy in South Vancouver neighborhoods to mitigate against the negative impacts of” be inserted between the words “spaces” and “extreme”;
- The word “during” be struck.

FURTHER THAT the following be added to the end of sub-paragraph iii of clause D:

“in consultation with TransLink, including potential infrastructure improvements to facilitate increased transit service along the 49th Avenue Corridor;”

AND FURTHER THAT in paragraph E:

- The words “and childcare” be inserted between the words “limited access to healthcare” and “services”;
- The words “and expanded childcare” be inserted between the words “improved health” and “services”.

CARRIED UNANIMOUSLY (Vote No. 09369)
(Councillor Montague and Mayor Sim absent for the vote)

AMENDMENT MOVED by Councillor Klassen
SECONDED by Councillor Zhou

THAT in A the words “and other stakeholders” be inserted between the words “participants” and “and”;

FURTHER THAT the words “to ensure inclusive, broad-based engagement on issues and priorities across all of South Vancouver’s neighbourhoods.” be added to the end of paragraph A.

THAT in B the words “THAT Council direct staff to work in collaboration with South Vancouver Neighbourhood House” be struck and replaced with “THAT Arts, Culture and Community Services (ACCS) staff be directed to discuss with South Vancouver Neighbourhood House (SVNH) a potential City grant contribution to support the refinement and prioritization of potential actions”;

FURTHER THAT in sub-paragraph ii of paragraph B:

- The words “through potential government and other grants” be inserted between the words “funded” and “and”;
- The words “having South Vancouver Neighbourhood House (SVNH) and” be struck and replaced with the word “for”; and
- The words “to” be inserted between the words “staff” and “report”.

THAT in paragraph C the words “THAT staff work with Marpole Neighbourhood House and community partners to initiate” be struck and replaced with the words “THAT Arts, Culture and Community Services (ACCS) staff be directed to discuss with Marpole Neighbourhood House a potential City grant contribution to support”;

FURTHER THAT the words “that was” be inserted between the words “Initiative” and “led”.

Prior to voting on the amendment, Council agreed to separate the vote on the components of the amendment. A was put and CARRIED UNANIMOUSLY (Vote No. 09370) with Councillor Montague and Mayor Sim absent for the vote; B and C were then put and CARRIED (Vote No. 09371) with Councillors Boyle, Carr, and Fry opposed and Councillor Montague and Mayor Sim absent for the vote.

AMENDMENT MOVED by Councillor Kirby-Yung
SECONDED by Councillor Klassen

THAT the following be added as F:

THAT Council request the Mayor to write to the Park Board Chair and Acting General Manager acknowledging the concerns expressed by area residents on the state of the pond at Memorial Park South, and its importance to the health, well-being and enjoyment of South Vancouver residents, and request an update on the Park Board’s assessment of and plans for the restoration of the pond.

CARRIED UNANIMOUSLY (Vote No. 09372)
(Councillor Montague and Mayor Sim absent for the vote)

The amendments having carried the motion as amended was put and CARRIED UNANIMOUSLY (Vote No. 09373) with Councillor Montague and Mayor Sim absent for the vote.

FINAL MOTION AS APPROVED

WHEREAS

1. South Vancouver is made up of distinct neighbourhoods, including Killarney, Victoria-Fraserview, and Sunset (Population total: 100,920), bordered by Marpole (27,852) to the South West. South Vancouver makes up the largest geographical region of Vancouver as well as the most racially diverse, with many languages spoken and many residents living in multigenerational homes. According to the 2021 data from Statistics Canada:
 - 80% of South Vancouver residents self-identify as visible minorities in comparison to the City of Vancouver as a whole at 55%, making it one of the most racialized areas of Vancouver;
 - Over half the residents in South Vancouver identify as immigrants (53% of the catchment's population);
 - South Vancouver has the highest population with a non-English first language (64% vs 46% in Vancouver overall);
 - South Vancouver has a higher average household size than the City average (2.7 vs. 2.1);
 - South Vancouver has a lower median personal income (\$35.6k vs. City's average of \$42k);
 - One fifth (20%) of Vancouver's child and youth population (ages 0-19) live in South Vancouver;
 - 18% of Vancouver's seniors live in South Vancouver, and 15% of South Vancouver seniors are low-income;
2. These vibrant neighbourhoods are a draw for families and newcomers, but are also under-resourced. According to a 2021 study by the South Vancouver Neighbourhood House (SVNH) and Simon Fraser University (SFU) Urban Studies and Health Sciences, titled the *South Vancouver & Marpole Neighbourhood Equity Report*, South Vancouver and Marpole experience inequities in various areas, including:
 - Social infrastructure grants and funding;
 - Mobility, including active transportation and public transit;
 - Healthcare services;
 - LGBTQ2S+ services;
 - Immigrant and newcomer services;
 - Childcare services;
 - Support for families, youth, seniors, and people with disabilities;
3. In 2021, South Vancouver Neighbourhood House (SVNH) launched the *Reframing South Vancouver Initiative* to elevate the historically underrepresented voices of South Vancouver residents through a series of engagement activities and the creation of Neighbourhood Advisory Committees. The *Reframing South Vancouver Initiative* has engaged over 2000 South Vancouver residents and stakeholders, and organized or participated in over 50 community engagement events since the start of the Initiative;
4. Some of the findings of the *Reframing South Vancouver Initiative* include:

- South Vancouver consists of 3 distinct catchments and 12 micro-neighbourhoods;
 - South Vancouver is experiencing significant social inequities compared to the City of Vancouver as a whole;
 - South Vancouver is diverse in every way and its residents face numerous barriers to community engagement, such as distrust in authority, fear of political participation, and limited and high-barrier ways to engage with the City of Vancouver;
 - Strategic approaches are required to engage with South Vancouver residents, thus a lot of time, person power, resources and flexibility are needed from staff when conducting engagement sessions;
 - The creation of Neighbourhood Advisory Committees is an effective strategy for capacity-building;
 - Working within the hub of South Vancouver Neighbourhood House (SVNH), Neighbourhood Advisory Committees are now poised to partner with City of Vancouver staff liaison in order to ensure a level of equity in resource allocation and service delivery that these neighbourhood houses have not historically been offered;
5. All of this work requires funding and support to be successful. The *Reframing South Vancouver Initiative* received one-time funding in 2021 from Vancouver Foundation, WES Mariam Assefa Fund, Real Estate Foundation and the BC provincial government, totaling \$559,000. The Initiative also received funding from Simon Fraser University's (SFU) Community-Engaged Research Initiative (CERi) and in-kind support from Simon Fraser University (SFU) Urban Studies and Health Sciences for community-engaged research and knowledge sharing;
 6. Youth are often disproportionately impacted by social infrastructure inequities and overlooked in urban planning processes. In 2021, South Vancouver Neighbourhood House (SVNH) collaborated with Simon Fraser University (SFU) to launch the Youth.hood study, which engaged 42 racialized youth from across South Vancouver to identify features of their neighbourhoods that help or hinder their connectedness, prioritize issues to address, and advocate for neighbourhood improvement. Results from the study tell a compelling story of the critical role that social infrastructure plays for youth social connectedness, cultural identity, and resilience—and how lack of active transportation infrastructure, poor neighbourhood upkeep, and shortage of quality public spaces in South Vancouver are major barriers to their social wellbeing;
 7. South Vancouver Neighbourhood House (SVNH) has been actively engaging with representatives from local First Nations and urban Indigenous communities as well as Indigenous residents in South Vancouver. This aligns with the City's commitment to the United Nations Declaration on the Rights of Indigenous Peoples and the framework of reconciliation;
 8. South Vancouver Neighbourhood House's (SVNH) homelessness initiative, youth prevention effort and placemaking projects such as sidewalk improvements, among others, are all in support of community safety and wellbeing;
 9. The Marpole community was included in the South Vancouver & Marpole Neighbourhood Equity Report, and its statistics were included in the findings. The

Marpole Neighbourhood House is now well positioned to conduct Marpole specific engagement to identify and address neighbourhood's specific issues and inequities in the neighbourhood, including:

- Marpole is home to many vulnerable residents including isolated seniors, families living below the poverty line and a growing number of unhoused and precariously housed individuals;
- The neighbourhood includes many older three and four storey walk-ups on the south side of 70th between Cambie and Granville, home to many long time renters worried about displacement;
- Ongoing development continues to bring thousands of new residents to the area, increasing the need for secure and affordable housing as well as more social infrastructure and support;

10. The work and recommendations with *Reframing South Vancouver* and the *South Vancouver & Marpole Neighbourhood Equity Report* align with Vancouver's Healthy City Strategy, the Vancouver Food Strategy, Vancouver's Social Infrastructure Strategy, as well as additional city strategies and priorities.

THEREFORE BE IT RESOLVED:

- A. THAT Council direct staff to review the work of the *Reframing South Vancouver Initiative*, the Neighbourhood Advisory Committees, Youth.hood participants and other stakeholders; and to use it to inform engagement processes, neighbourhood improvements, and policy and funding allocation decisions at the City of Vancouver to ensure inclusive, broad-based engagement on issues and priorities across all of South Vancouver's neighbourhoods.
- B. THAT Arts, Culture and Community Services (ACCS) staff be directed to discuss with South Vancouver Neighbourhood House (SVNH) a potential City grant contribution to support the refinement and prioritization of potential actions to support the continued work of the *Reframing South Vancouver Initiative* and to ensure the voices of residents across South Vancouver neighbourhoods are heard at City Hall. Including consideration of:
 - i. Creating a Neighbourhood Action Plan that is action-oriented, resident-led, supported by City staff, and honours existing community assets;
 - ii. Ensuring the work is adequately funded through potential government and other grants, and for City staff to report back to Council on the progress at least once per year.
- C. THAT Arts, Culture and Community Services (ACCS) staff be directed to discuss with Marpole Neighbourhood House a potential City grant contribution to support similar community engagement to work to the Reframing Initiative that was led by South Vancouver Neighbourhood House (SVNH).
- D. THAT Council direct staff to bring any further recommendations to Council in future Operating and Capital Budgets to address the historic under resourcing of neighbourhoods across South Vancouver and Marpole. Including consideration of:

- i. Grants and investments, particularly related to addressing food security challenges, public safety, increasing park and public space amenities for all age groups and abilities—including water parks, skateboarding parks, a new turf field, public washrooms, covered area green space, lighting, flowers and gardens, and quiet spaces to retreat off the main or noisy streets, in collaboration with the Vancouver Board of Parks and Recreation, the South Vancouver Community Policing Centre, and other stakeholders;
 - ii. Improved coordination of and access to warming and cooling spaces, and expanding the tree canopy in South Vancouver neighborhoods to mitigate against the negative impacts of extreme weather events,
 - iii. Opportunities for improved public transit, traffic calming, and safe pedestrian and active transportation infrastructure in consultation with TransLink, including potential infrastructure improvements to facilitate increased transit service along the 49th Avenue Corridor;
 - iv. Neighbourhood specific plans that increase housing options for all incomes and bring additional neighbourhood amenity funding to the area.
 - v. Support for Family Places, new and expanded Vancouver Public Library spaces, and other important community resources.
- E. THAT Council request the Mayor write to Provincial and Federal partners outlining concerns from South Vancouver residents about limited access to healthcare and childcare services, and request consultation with the community about improved health and expanded childcare services, including the scheduled closure of the only Community Health Clinic in South Vancouver.
- F. THAT Council request the Mayor to write to the Park Board Chair and Acting General Manager acknowledging the concerns expressed by area residents on the state of the pond at Memorial Park South, and its importance to the health, well-being and enjoyment of South Vancouver residents, and request an update on the Park Board's assessment of and plans for the restoration of the pond.

A.3 Naming the City's New Chinatown Office

The committee heard from one speaker who spoke in support of the motion.

MOVED by Mayor Sim
SECONDED by Councillor Zhou

WHEREAS:

1. Chinatown is an invaluable part of our city and an important part of Vancouver's cultural identity and heritage;
2. Vancouver City Council remains resolute in its commitment to revitalizing this historic neighbourhood and to ensuring that it is safe, easy to access, and a vibrant place for visitors, residents, and businesses alike; i
3. Vancouver's Chinatown has long served as a symbol of how Chinese-Canadians and other minorities overcame hardships and discrimination together, and in the

process, helped make our city a more just society;

4. Work has been underway for several months to establish a satellite City Hall office in Chinatown to create a formal presence in the community;
5. The imminent opening of the Chinatown satellite City Hall office provides an opportunity to name this new office in honour of a significant person or place name. But in order to name a civic facility such as the new Chinatown office, the name must have Council approval;
6. The City of Vancouver has a Civic Asset Naming Committee, the mandate of which is to advise Council on matters pertaining to the naming of City-owned assets, with the exception of assets operated by City of Vancouver Parks and Recreation, and the Vancouver Public Library;
7. The role of the Civic Asset Naming Committee is to recommend names for streets and roads, development areas, pedestrian and cycling infrastructure, City-owned assets and facilities (excluding Parks and Library assets), and to offer policy advice. The Committee also serves to approve the names that are to be added to the Civic Asset Name Reserve List based on input from staff regarding compliance with naming policies and guidelines;
8. Inclusion of a name on the Name Reserve List for City-owned assets should generally be people who are no longer living, places, events, and things related to the city of Vancouver;
9. The Civic Asset Name Reserve List contains the names of a number of well-researched persons of significance who satisfy multiple naming criteria established by the City;
10. Any person considered for inclusion on the Name Reserve List must demonstrate exceptional dedication and excellence in service in ways that made a significant contribution to the community, the city of Vancouver, the province of British Columbia, or Canada, such as providing extraordinary help or care to individuals, families, or groups, or risked their life to save or protect others;
11. Likewise, any person to be honoured by inclusion on the Name Reserve List for City-owned assets should reflect the cultural and ethnic diversity of Vancouver;
12. Won Alexander Cumyow (溫金有) is a person of significance whose name is included on the City's Name Reserve List. He is the first person of Chinese descent born in what is now present-day Canada (British North America), and his activism and involvement in various organizations left a lasting impact on Chinese Canadian history. In 2020, he was shortlisted by the Bank of Canada for the new redesigned five-dollar bill alongside seven other important historical figures: [Francis Pegahmagabow](#), [Fred Loft](#), [Isapo-muxika](#), [Lotta Hitschmanova](#), [Pitseolak Ashoona](#), [Robertine Barry](#), and [Terry Fox](#);
13. In addition to being a prominent leader of the Chinese community in Vancouver, and a founder of the Chinese Empire Reform Association and a president of the Chinese Benevolent Association, Won Alexander Cumyow (溫金有) was also a public servant who worked as a court translator. He spoke multiple languages

including Hakka, Cantonese, English, and Chinook Wawa, and by the 1870s, when his family moved to New Westminster, he was able to complete his education and training in law. In 1888, using his language skills, he became a Chinese and Chinook court interpreter for the Vancouver Police Department, a position he held until his retirement in 1936; ⁱⁱ

14. In 1947, when voting rights were finally restored for Chinese Canadians, Won Alexander Cumyow (溫金有) cast his vote in the 1949 federal election at the age of 88 after years of advocating for voting rights.

THEREFORE BE IT RESOLVED THAT the City Hall satellite office in Chinatown shall be named in honour of Won Alexander Cumyow (溫金有) in recognition of his significant contributions and his dedication in service to the community, the city and people of Vancouver, province of British Columbia, and Canada, and the lasting impact of his legacy on Chinese Canadian history.

CARRIED UNANIMOUSLY (Vote No. 09360)

ⁱ In January 2023, the *Uplifting Chinatown Action Plan* was approved by Council with a focus on providing Chinatown with enhanced cleaning and sanitation services, graffiti removal, beautification, and additional community supports. Likewise, setting a new flat rate of \$2 per hour for parking meters throughout Chinatown was implemented to introduce consistent parking pricing and to support the City's efforts to revitalize the area as part of the *Uplifting Chinatown Action Plan*.

ⁱⁱ Won Alexander Cumyow (溫金有), activist and interpreter (born around 21 March 1861 in Port Douglas, BC; died 6 October 1955 in Vancouver). His parents' choice of Chinese name, Cumyow (金有) — literally, "gold have" — was likely a reflection of the Gold Rush period in which he was born.

A.4 B.C. Affordable, Net Zero, Offsite Wood Housing Industrial Development

The committee heard from four speakers who spoke in support of the recommendations.

MOVED by Councillor Dominato
SECONDED by Councillor Carr

WHEREAS

1. The Province and cities throughout British Columbia are focused on expanding housing supply and affordability, coupled with a strong focus on sustainability and a value-added economy;
2. B.C. is home to an enterprising, offsite wood frame and mass timber manufacturing industry distributed province-wide. The industry is more mature than most North American jurisdictions but needs policy support to survive and thrive;
3. While B.C. is a North American leader in mass timber and offsite manufacturing, it still accounts for less than 5% of all new building construction. In Sweden, more than 80% of single family and 10% of multi-family construction is done off site and growing;

4. The single greatest barrier to offsite construction expansion is insufficient market demand from public and private project development;
5. British Columbia has yet to develop a robust strategy to address our shrinking construction labour force, which is a growing constraint on new housing supply;
6. Offsite construction in high tech manufacturing plants has the potential to deliver improvements of up to 50% labour productivity, 50% construction time, 20% cost savings and net zero and low embodied carbon construction;
7. There are hundreds of strategically located public land parcels across B.C. with underutilized land that can be used to cost effectively build affordable housing and grow a pipeline of projects to mobilize investment in manufacturing plant expansion;
8. Collaborative governance is essential to developing a strong policy framework for offsite wood construction that will help address our pressing housing and climate challenges.

THEREFORE BE IT RESOLVED

THAT the following resolution be submitted to Union of British Columbia Municipalities (UBCM) for submission as a 2023 Union of British Columbia Municipalities (UBCM) Resolution, and titled: “B.C. Affordable, Net Zero, Offsite Wood Housing Industrial Development.”

RESOLUTION

MOTION: B.C. Affordable, Net Zero, Offsite Wood Housing Industrial Development

WHEREAS B.C. has yet to develop an effective strategy to address one of the biggest constraints on new housing supply—our shrinking construction labour force—and offsite wood frame and mass timber construction has potential to deliver improvements of up to 50% labour productivity, 50% construction time and 20% cost savings, net zero and low embodied carbon construction and secure jobs in forest dependent and Indigenous communities;

AND WHEREAS the greatest barrier to expanding offsite construction is insufficient market demand from public and private project developers unfamiliar with this novel approach and there are hundreds of strategically located, public land parcels with underutilized land that can be used to cost effectively build affordable housing and grow a predictable pipeline of projects to mobilize investment in manufacturing plant expansion:

THEREFORE BE IT RESOLVED that UBCM calls on the Government of B.C. to collaborate with diverse sectors to establish a B.C.-based Offsite Wood Construction Industrial Policy Framework and steadily grow demand and capacity by working with interested public sector organizations to use offsite construction to build, permanently affordable, zero carbon housing on underutilized public land close to jobs and services.

AND BE IT FURTHER RESOLVED that UBCM works with the BC Government to develop an Affordable Housing Offsite Wood Construction Early Adopter Program with voluntary municipal actions that aggregate demand like pre-approved designs, zoning and permits for different housing types; and voluntary actions for other sectors like developers, builders, school boards, health authorities and forestry companies.

CARRIED UNANIMOUSLY (Vote No. 09374)
(Councillor Montague and Mayor Sim absent for the vote)

A.5 Tackling BC's Toxic Drug Health Emergency

The committee heard from five speakers who spoke in support of the recommendations.

MOVED by Councillor Carr
SECONDED by Councillor Dominato

WHEREAS

1. Drug overdose deaths in BC continue unabated and by June 2023 there have been over 12,000 drug overdose deaths province-wide since the Provincial Health Officer's declaration of a Drug Overdose Public Health Emergency in 2016;
2. The current federally-permitted "safe supply" of up to 2.5 grams of heroin, fentanyl, methamphetamines or MDMA per day is not preventing addicts from turning to the illegal drug market and there are an inadequate number of resources including drug testing, overdose prevention sites, and treatment facilities throughout the province to keep users safe;
3. Where they exist, supervised injection and harm reduction sites have prevented some deaths, but are now less available because many users are now inhaling rather than injecting drugs and the provincial Tobacco and Vapour Products Control Act requires smoke and vapour-free indoor public environments;
4. The continuing insufficient number of detox beds and addiction treatment facilities result in long wait lists, preventing needed "treatment on demand";
5. There are not enough available prevention programs, especially for youth.

THEREFORE BE IT RESOLVED

THAT the following resolution be submitted to Union of British Columbia Municipalities (UBCM) as a 2023 Union of British Columbia Municipalities (UBCM) Resolution, and titled: "Tackling BC's Toxic Drug Health Emergency".

RESOLUTION

MOTION: Tackling BC's Toxic Drug Health Emergency

WHEREAS the continued illegal supply of increasingly toxic street drugs has led to over 12,000 toxic drug overdose deaths since the BC Provincial Health Officer's declaration of a Drug Overdose Public Health Emergency in 2016, and government measures to date, including the current 3-year federal safe drug supply pilot programme, have failed to reduce the criminal supply of toxic drugs;

AND WHEREAS there is insufficient province-wide access to resources and services that would increase users' safety. Including drug testing and overdose prevention sites as well as detox beds and treatment services on demand, and preventative programs, especially for youth, and even current safe injection sites are now hampered in providing safety since more users are now inhaling rather than injecting drugs and provincial regulations restrict indoor smoking and vaping:

THEREFORE BE IT RESOLVED that UBCM urge the BC Government to work with medical researchers, experts, local service providers, other key stakeholders and people who use drugs to determine a comprehensive, integrated, economically and geographically accessible, and evidence-based province-wide plan to better tackle BC's toxic drug health emergency, including:

- Increasing safety by:
 - Rapidly delivering access province-wide to resources and services that will improve users' and public safety, including drug testing, supervised consumption spaces and overdose prevention sites;
 - Quickly amending the Tobacco and Vapour Products Control Act to enable supervised consumption and other harm reduction facilities to allow inhalation or smoking of drugs where operations can otherwise be demonstrated as WorkSafe compliant;
 - Preparing for a review of the current 3-year federal safe drug supply pilot program by determining the most appropriate drugs and amounts needed for a safer drug supply sufficient to eliminate the need for users to acquire toxic drugs from the illegal market;
- Increasing economically accessible treatment by supporting the BC Nurses' Union 2023 convention resolution to "develop a system of mental and addiction treatment and recovery services that are regulated, evidence-based, economically and geographically accessible, and are available when people are looking for it";
- Increasing prevention by investing in mental health treatment and life-enhancing youth, family and community well-being programs, including early childhood detection, intervention and ongoing supports for learning differences.

amended

AMENDMENT MOVED by Councillor Carr
SECONDED by Councillor Boyle

THAT in the “Therefore Be It Resolved” section of the Motion being forwarded to UBCM, first bullet point, third sub-paragraph the words “ federal safe drug supply pilot program by determining the most appropriate drugs and amounts needed for a safer drug supply sufficient to eliminate the need for users to acquire toxic drugs from the illegal market;” be struck and replaced with the words “(January 31, 2023 to January 31, 2026) Provincial decriminalization pilot program and the 4-year (2020-2024) Federal Safer Supply Pilot Project to determine how drug policies and programs can be refined to better support people who use drugs in accessing throughout BC a safer and tested drug supply therefore reducing their exposure to the often fatal dangers of the illicit market.”

CARRIED UNANIMOUSLY (Vote No. 09375)
(Councillors Kirby-Yung, Montague and Mayor Sim absent for the vote)

The amendment having carried, the motion as amended was put and CARRIED UNANIMOUSLY (Vote No. 09376) with Councillors Kirby-Yung, Montague and Mayor Sim absent for the vote.

AMENDMENT MOVED by Councillor Carr
SECONDED by Councillor Dominato

THAT in the second WHEREAS clause of the Council Members’ Motion:

- The words “federally-permitted “safe supply” of up to 2.5 grams of heroin, fentanyl, methamphetamines or MDMA per day is not preventing addicts from turning to the illegal drug market” be struck and replaced with the words “provincial safer supply prescribing model, which is proving to be beneficial for the approximately 4,916 individuals (as of April 2023) on the program across BC, is not adequately scaled to service the needs of many users who still depend on unsafe, untested drugs from illicit market;”;
- The word “are” be struck and replaced with the words “is furthermore”;
- The words “harm reduction” be inserted between the words “of” and resources”;
- and
- The word “users” be struck and replaced with the words “people who use drugs”.

FURTHER THAT the in the WHEREAS clause of the Motion being forwarded to UBCM the words “including the current 3 year federal safe drug supply pilot programme,” be struck;

FURTHER THAT the words “and toxic drug overdose deaths.” be added to the end of the paragraph.

AND FURTHER THAT in the AND WHEREAS clause:

- the word “which” be added in between the words “safety” and “Including”;
- the word “Including” be changed to the word “include”;
- the word “now” be inserted between the words “and” and “even”; and
- the word “now” in between the words “are” and “hampered” be struck.

CARRIED UNANIMOUSLY (Vote No. 09377)
(Councillor Montague and Mayor Sim absent for the vote)

The amendment having carried, the motion as amended was put and CARRIED UNANIMOUSLY (Vote No. 09379) with Councillor Montague and Mayor Sim absent for the vote.

FINAL MOTION AS APPROVED

WHEREAS:

1. Drug overdose deaths in BC continue unabated and by June 2023 there have been over 12,000 drug overdose deaths province-wide since the Provincial Health Officer's declaration of a Drug Overdose Public Health Emergency in 2016;
2. The current provincial safer supply prescribing model, which is proving to be beneficial for the approximately 4,916 individuals (as of April 2023) on the program across BC, is not adequately scaled to service the needs of many users who still depend on unsafe, untested drugs from the illicit market, and there is furthermore an inadequate number of harm reduction resources including drug testing, overdose prevention sites, and treatment facilities throughout the province to keep people who use drugs safe;
3. Where they exist, supervised injection and harm reduction sites have prevented some deaths, but are now less available because many users are now inhaling rather than injecting drugs and the provincial Tobacco and Vapour Products Control Act requires smoke and vapour-free indoor public environments;
4. The continuing insufficient number of detox beds and addiction treatment facilities result in long wait lists, preventing needed "treatment on demand";
5. There are not enough available prevention programs, especially for youth.

THEREFORE BE IT RESOLVED

THAT the following resolution be submitted to UBCM as a 2023 UBCM Resolution, and titled: "Tackling BC's Toxic Drug Health Emergency".

RESOLUTION

MOTION: Tackling BC's Toxic Drug Health Emergency

WHEREAS the continued illegal supply of increasingly toxic street drugs has led to over 12,000 toxic drug overdose deaths since the BC Provincial Health Officer's declaration of a Drug Overdose Public Health Emergency in 2016, and government measures to date have failed to reduce the criminal supply of toxic drugs and toxic drug overdose deaths.

AND WHEREAS there is insufficient province-wide access to resources and services that would increase users' safety, which include drug testing and overdose prevention sites as well as detox beds and treatment services on

demand, and preventative programs, especially for youth, and now even current safe injection sites are hampered in providing safety since more users are now inhaling rather than injecting drugs and provincial regulations restrict indoor smoking and vaping;

THEREFORE BE IT RESOLVED that UBCM urge the BC Government to work with medical researchers, experts, local service providers, other key stakeholders and people who use drugs to determine a comprehensive, integrated, economically and geographically accessible, and evidence-based province-wide plan to better tackle BC's toxic drug health emergency, including:

- Increasing safety by:
 - Rapidly delivering access province-wide to resources and services that will improve users' and public safety, including drug testing, supervised consumption spaces and overdose prevention sites;
 - Quickly amending the Tobacco and Vapour Products Control Act to enable supervised consumption and other harm reduction facilities to allow inhalation or smoking of drugs where operations can otherwise be demonstrated as WorkSafe compliant;
 - Preparing for a review of the current 3-year (January 31, 2023 to January 31, 2026) Provincial decriminalization pilot program and the 4-year (2020-2024) Federal Safer Supply Pilot Project to determine how drug policies and programs can be refined to better support people who use drugs in accessing throughout BC a safer and tested drug supply therefore reducing their exposure to the often fatal dangers of the illicit market.
- Increasing economically accessible treatment by supporting the BC Nurses' Union 2023 convention resolution to "develop a system of mental and addiction treatment and recovery services that are regulated, evidence-based, economically and geographically accessible, and are available when people are looking for it";
- Increasing prevention by investing in mental health treatment and life-enhancing youth, family and community well-being programs, including early childhood detection, intervention and ongoing supports for learning differences.

A.6 Decreasing Food Waste, Increasing Food Security

The committee heard from five speakers who spoke in support of the recommendations.

* * * * *

At this point in the proceedings, it was

*MOVED by Councillor Carr
SECONDED by Councillor Zhou*

THAT Council extend the meeting past 5 pm to complete the agenda.

CARRIED UNANIMOUSLY

MOVED by Councillor Carr
SECONDED by Councillor Zhou

WHEREAS:

1. On average in British Columbia, we throw away the equivalent of 1 out of every 4 bags of groceries we buy, adding up to more than \$1,100 of food from our homes every year;¹
2. The National Zero Waste Council's 2022 research shows that in Canada as a whole almost 2.3 million tonnes of edible food is wasted each year, costing Canadians in excess of \$20 billion, and 63% of the food thrown away could have been eaten;²
3. Over one in 10 BC households (11.8%), representing 485,500 British Columbians, experience some level of food insecurity. About 3% of households, representing 91,100 British Columbians, experienced severe food insecurity;³
4. In BC, organic waste currently represents 40% of material sent to our landfills. As this material decomposes, it generates a significant level of greenhouse gases, including the potent greenhouse gas methane, which increases global warming and contributes to climate change. Climate scientists are predicting that accelerated global warming, with increased droughts, floods, extreme heat and extreme weather events, will greatly reduce global food-production capacity and lead to food shortages.⁴

THEREFORE BE IT RESOLVED

THAT City Council direct staff to forward the following motion to the UBCM for consideration at its 2023 Annual General Meeting.

Resolution

MOTION: Decreasing Food Waste, Increasing Food Security

WHEREAS over 11.8% of BC households (485,500 British Columbians) experience some level of food insecurity and about 3% of households (91,100 British Columbians) experience severe food insecurity, leading to more than 163,000 people in BC using a food bank in March of 2022 and the prediction that reliance on food banks and other food charities is expected to increase by 60 percent in BC in 2023, with the non-profit sector bearing the brunt of costs associated with collecting and delivering food that would otherwise be wasted to people in need;

AND WHEREAS the National Zero Waste council calculates that 63 percent of all of the food Canadians throw away could have been eaten and, according to the Government of BC, about 40 percent of our produce ends up in a landfill, where it breaks down to produce significant greenhouse gases which climate scientists predict will accelerate global warming and greatly reduce food-production capacity:

THEREFORE BE IT RESOLVED that UBCM urge the BC Government to:

- Measure, monitor and make publicly available data on food waste in BC in order to inform and develop policies, guidelines and practices to reduce food waste; and
- Support the non-profit sector involved in rescuing and distributing food as an essential interim measure to address food insecurity for vulnerable and equity-seeking populations until more sustainable public interventions address poverty and income insecurity, the primary drivers of food insecurity in BC.

AND BE IT FURTHER RESOLVED that

- UBCM urge the BC Government to incorporate measures to reduce food wastage and over-packaging of produce, increase organic waste diversion, and promote the consumption of planet-friendly foods into its climate plan (CleanBC).

¹ [Residential Food Waste Prevention - Province of British Columbia \(gov.bc.ca\)](#)

² [Food Waste - The Issue, National Zero Waste Council](#)

³ [Household food insecurity indicator report - Priority health equity indicators for British Columbia](#)

⁴ [Food and organic waste - Province of British Columbia \(gov.bc.ca\)](#)

CARRIED UNANIMOUSLY (Vote No. 09380)
(Councillor Montague and Mayor Sim absent for the vote)

A.7 Increasing BC Hydro's Feed-in-Tariff for Renewable Energy Production

The committee heard from one speaker who spoke in support of the recommendations.

MOVED by Councillor Carr
SECONDED by Councillor Fry

WHEREAS

1. Communities throughout British Columbia are facing increasing numbers of record-breaking extreme weather events, including fires, heat waves, droughts, floods and storms—the result of Earth's rapidly changing climate (see Intergovernmental Panel on Climate Change (IPCC) 2023 Sixth Assessment Report Summary for Policymakers;¹

2. Climate scientists are imploring every political jurisdiction to ramp up its efforts to rapidly reduce its GHGs and use of fossil fuels and rapidly increase the production and use of renewable energy (see: UN climate report: It's 'now or never' to limit global warming to 1.5 degrees;^{2 3 4}
3. Vancouver City Council passed a motion in January, 2023 to increase the supply of renewable energy within our city. Distributed energy production provides more climate resilience, reduces consumers' ongoing energy bills and stimulates local economies. Jurisdictions such as Ontario, for example, provided deep subsidies through high feed-in tariffs to stimulate production of solar energy and local industrial development;
4. In order to stimulate the needed shift to clean renewable energy other jurisdictions, such as Norway, heavily incentivize local municipal and household renewable energy production with preferential pricing plus deep subsidies for batteries and converters which create deep climate resilience;
5. On June 15, 2023 the BC Government announced that BC Hydro, in spring 2024, will launch a call for new sources of renewable, emission-free electricity in BC.

THEREFORE BE IT RESOLVED

THAT City Council direct staff to forward the following motion to the UBCM for consideration at its 2023 Annual General Meeting.

Resolution

MOTION: Increasing BC Hydro's Feed-in-Tariff for Renewable Energy Production

WHEREAS British Columbia's new BC Zero Carbon Step Code (effective May 1, 2023) and *Clean BC Roadmap to 2030* will accelerate the uptake of electric vehicles, heat pumps and other technologies that will increase the demand for clean electricity. However, B.C. Hydro's Five-Year Electrification Plan, released by the government in September of 2021, estimates that it has sufficient supply of clean electricity, including from Site C dam, only to 2030, leading government to announce plans to call for new utility-scale sources of renewable, emission-free electricity in BC;

AND WHEREAS the BC Government in the past has incentivized the development of clean renewable energy through advantageous feed-in tariffs, such as for Independent Hydro-Electric Power Producers:

THEREFORE BE IT RESOLVED that UBCM urge the BC Government to require that BC Hydro increase feed-in tariffs for the municipal, First Nations and private production of renewable energy, including solar, wind, geothermal energy, sufficient to stimulate the increased investment and production at all scales—including household and municipal—needed to tackle the climate emergency.

amended

AMENDMENT MOVED by Councillor Carr
SECONDED by Councillor Fry

THAT in the title of the motion, the words “Feed-in Tariff” be removed;

FURTHER THAT in the THEREFORE BE IT RESOLVED paragraph the words “feed-in-tariffs” be struck and replaced with “the price they will pay”;

AND FURTHER THAT in the above-noted paragraph the words “while also ensuring reasonable energy affordability and that natural environments are protected” be added to the end.

CARRIED UNANIMOUSLY (Vote No. 09381)
(Councillor Montague and Mayor Sim absent for the vote)

The amendment having carried the motion as amended was put and CARRIED UNANIMOUSLY (Vote No. 09382) with Councillor Montague and Mayor Sim absent for the vote.

FINAL MOTION AS APPROVED

Increasing BC Hydro’s Pricing for Renewable Energy Production

WHEREAS

1. Communities throughout British Columbia are facing increasing numbers of record-breaking extreme weather events, including fires, heat waves, droughts, floods and storms—the result of Earth's rapidly changing climate (see Intergovernmental Panel on Climate Change (IPCC) 2023 Sixth Assessment Report Summary for Policymakers;
2. Climate scientists are imploring every political jurisdiction to ramp up its efforts to rapidly reduce its GHGs and use of fossil fuels and rapidly increase the production and use of renewable energy (see: UN climate report: It's 'now or never' to limit global warming to 1.5 degrees;
3. Vancouver City Council passed a motion in January, 2023 to increase the supply of renewable energy within our city. Distributed energy production provides more climate resilience, reduces consumers’ ongoing energy bills and stimulates local economies. Jurisdictions such as Ontario, for example, provided deep subsidies through high feed-in tariffs to stimulate production of solar energy and local industrial development;
4. In order to stimulate the needed shift to clean renewable energy other jurisdictions, such as Norway, heavily incentivize local municipal and household renewable energy production with preferential pricing plus deep subsidies for batteries and converters which create deep climate resilience;
5. On June 15, 2023 the BC Government announced that BC Hydro, in spring 2024, will launch a call for new sources of renewable, emission-free electricity in BC.

THEREFORE BE IT RESOLVED

THAT City Council direct staff to forward the following motion to the UBCM for consideration at its 2023 Annual General Meeting.

Resolution

MOTION: Increasing BC Hydro's Pricing for Renewable Energy Production

WHEREAS British Columbia's new BC Zero Carbon Step Code (effective May 1, 2023) and *Clean BC Roadmap to 2030* will accelerate the uptake of electric vehicles, heat pumps and other technologies that will increase the demand for clean electricity. However, B.C. Hydro's Five-Year Electrification Plan, released by the government in September of 2021, estimates that it has sufficient supply of clean electricity, including from Site C dam, only to 2030, leading government to announce plans to call for new utility-scale sources of renewable, emission-free electricity in BC;

AND WHEREAS the BC Government in the past has incentivized the development of clean renewable energy through advantageous feed-in tariffs, such as for Independent Hydro-Electric Power Producers:

THEREFORE BE IT RESOLVED that UBCM urge the BC Government to require that BC Hydro increase the price they will pay for the municipal, First Nations and private production of renewable energy, including solar, wind, geothermal energy, sufficient to stimulate the increased investment and production at all scales—including household and municipal—needed to tackle the climate emergency, while also ensuring reasonable energy affordability and that natural environments are protected.

¹ [Summary for Policymakers, IPCC](#)

² [UN climate report: It's 'now or never' to limit global warming to 1.5 degrees](#)

³ [Powering a safer future | United Nations](#)

⁴ ['Lifeline' of renewable energy can steer world out of climate crisis: UN chief | UN News](#)

A.8 A New Fiscal Framework for Sustainable and Predictable Local Government Funding

MOVED by Councillor Dominato

SECONDED by Councillor Carr

WHEREAS

1. Local governments and their representative organizations, the Federation of Canadian Municipalities (FCM) and Union of BC Municipalities (UBCM), have noted for over a decade that the current municipal funding model and overreliance on property taxes are neither sustainable nor resilient;

2. The role of local governments has evolved significantly in recent decades, with municipalities taking on new responsibilities with respect to health and social services, housing and economic development, as well as maintaining longstanding responsibilities for policing, waste management, and water and wastewater services, all of which are becoming more complex due to societal issues such as mental health, homelessness, and climate change;
3. Municipalities are constrained in their ability to generate revenue to fund their capital and operating expenses, and property taxes are increasingly seen to be an inadequate and unsustainable tool for Canadian municipalities to support essential services, maintain critical infrastructure, accommodate growing populations, and contribute to economic growth; i
4. The COVID-19 pandemic has further highlighted the fragility of the current local government funding model / framework and shown it to be fundamentally misaligned with the modern reality of the role of local governments. For example, economic activities such as e-commerce and the sharing economy have emerged that rely less and less on the bricks-and-mortar businesses on which property taxes are based; ii
5. The downloading of responsibilities to local governments has left many local governments in BC and across Canada increasingly reliant on granting systems to provide services, facilities, and infrastructure. This approach is neither reliable in the long term nor equitable for smaller local governments due to the staff resources they have available;
6. The role of 21st century cities requires us to be responsive to the more complex and challenging issues we face, from social issues to climate change impacts;
7. The Federation of Canadian municipalities (FCM) recently passed a resolution at its 2023 Annual General Meeting calling for a modernized fiscal framework for municipalities, including the development of a new municipal growth framework that would result in municipal financial capacity being more accurately linked to items such as national population growth, inflation, economic growth, and the role of Canadian municipalities in the 21st century;
8. In 2022, a [Memorandum of Understanding on Local Government Financial Resiliency \(MOU\)](#) was signed between Union of BC Municipalities (UBCM) and the Ministries of Finance and Municipal Affairs, establishing a joint provincial-Union of BC Municipalities (UBCM) Local Government Financial Review Working Group, focused on addressing the 20 recommendations within the [2021 UBCM Ensuring Local Government Financial Resiliency Report](#), which builds off an earlier 2013 report about strengthening BC local governments' finance systems;
9. In 2020, the Union of BC Municipalities (UBCM) membership endorsed a request for the Government of BC to dedicate the equivalent of 1% of the PST annually to local governments as an appropriate funding source to address the need for a new local government funding framework that is sustainable, predictable, and reliable to enable local governments to deliver on their expanded mandates;
10. On October 30, 2019, representatives of the Government of Quebec, the Quebec Federation of Municipalities (FQM), the Union of Quebec Municipalities (UMQ),

the City of Montreal, and the City of Quebec endorsed an innovative agreement and funding formula (*2020-2024 Partnership: Building Even Stronger Municipalities and Regions*) whereby the Province would transfer to municipalities the amount corresponding to the growth in revenues it derives from one point of sales tax [QST];

11. Municipalities are critical to solving national policy challenges and political priorities such as housing affordability, homelessness, mental health, and the opioid and addiction crisis, adapting to climate change, reducing Greenhouse gas (GHG) emissions, economic development, and, ultimately, achieving a high quality of life for Canadians;
12. The resolutions endorsed by Federation of Canadian municipalities (FCM) and Union of BC Municipalities (UBCM) memberships respectively reinforce the need to work collaboratively with the Provincial and Federal governments to establish predictable revenue sharing arrangements to meet the needs of cities large and small.

THEREFORE BE IT RESOLVED

THAT the following resolution be submitted to Union of BC Municipalities (UBCM) for submission as a 2023 Union of BC Municipalities (UBCM) Resolution, entitled: "A New Fiscal Framework for Sustainable and Predictable Local Government Funding".

RESOLUTION

MOTION: A New Fiscal Framework for Sustainable and Predictable Local Government Funding

WHEREAS local governments and their representative organizations, the Federation of Canadian Municipalities (FCM) and Union of BC Municipalities (UBCM), have noted for over a decade that the current municipal funding model and overreliance on property taxes are neither sustainable nor resilient;

AND WHEREAS, the Province and Union of BC Municipalities (UBCM) have recently signed a Memorandum of Understanding on Local Government Financial Resiliency, establishing a joint provincial-UBCM Local Government Financial Review Working Group, focused on addressing the 20 recommendations within the [2021 UBCM Ensuring Local Government Financial Resiliency Report](#):

THEREFORE BE IT RESOLVED that the Union of BC Municipalities (UBCM) request that the joint provincial-UBCM Local Government Financial Review Working Group explore developing a multiyear funding framework for local governments similar to Quebec's *2020-2024 Partnership: Building Even Stronger Municipalities and Regions* framework whereby the Province would transfer an amount corresponding to the growth in revenues it derives from one point of the provincial sales tax (PST) to local governments as a sustainable, predictable, and reliable source of funding.

CARRIED UNANIMOUSLY (Vote No. 09361)
(Councillors Kirby-Yung, Montague and Mayor Sim absent for the vote)

ⁱ Municipalities own and operate approximately 60 per cent of Canada's core public infrastructure and are responsible for the full lifecycle cost of operating, maintaining, and replacing capital assets. However, federal and provincial/territorial governments typically only contribute to the upfront capital costs. <https://data.fcm.ca/home/fcm-resolutions.htm?lang=en-CA&resolution=c0134dc2-4a01-ee11-b59e-005056bc2614&srch=%20modernized%20fiscal%20framework%20for%20municipalities%&iss=&filt=false>

ⁱⁱ The post-pandemic recovery has led to growth in provincial and federal revenue through sales and income taxes while municipal revenue, primarily property taxes, has either stagnated or declined over the last five years when adjusted for inflation. <https://data.fcm.ca/home/fcm-resolutions.htm?lang=en-CA&resolution=c0134dc2-4a01-ee11-b59e-005056bc2614&srch=%20modernized%20fiscal%20framework%20for%20municipalities%&iss=&filt=false>

The Committee adjourned at 5:09 pm.

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**COUNCIL MEETING MINUTES
STANDING COMMITTEE OF COUNCIL ON
POLICY AND STRATEGIC PRIORITIES**

JUNE 28, 2023

A meeting of the Council of the City of Vancouver was held on Wednesday, June 28, 2023, at 5:09 pm, in the Council Chamber, Third Floor, City Hall, following the Standing Committee on Policy and Strategic Priorities meeting, to consider the recommendations and actions of the Committee.

PRESENT:

Councillor Pete Fry, Acting Mayor
Councillor Christine Boyle
Councillor Adriane Carr
Councillor Lisa Dominato
Councillor Sarah Kirby-Yung
Councillor Mike Klassen
Councillor Peter Meiszner
Councillor Lenny Zhou

ABSENT:

Mayor Ken Sim (Leave of Absence – Civic Business)
Councillor Rebecca Bligh (Leave of Absence – Civic Business)
Councillor Brian Montague (Leave of Absence – Civic Business)

CITY MANAGER'S OFFICE:

Paul Mochrie, City Manager

CITY CLERK'S OFFICE:

Tina Penney, Deputy City Clerk
Kirsty Colquhoun, Meeting Coordinator

COMMITTEE REPORTS

Report of Standing Committee on Policy and Strategic Priorities
Wednesday, June 28, 2023

Council considered the report containing the recommendations and actions taken by the Standing Committee on Policy and Strategic Priorities. Its items of business included:

Reports:

1. Equity Framework Implementation Update
2. Downtown Eastside (DTES) Plan Implementation and Strategic Grant Allocation – 2023
3. 981 Davie - Allocation of Additional Funds for Social Purpose Facility (QMUNITY, BC's Queer, Trans, and Two-Spirit Resource Centre Society)
4. Contract Award for Supply and Delivery of Ductile Iron Pipe

5. Contract Award for PS20220147-ENG-RFP - Supply and Delivery of Copper Pipe, Saddles and Brass Fittings
6. 518 Main St. – Bagheera Hospitality Ltd. (“Happy Valley Turf Club”) – Dual Licence – Liquor Primary Application – Liquor Establishment – Class 1

COUNCIL MEMBERS’ MOTIONS

- A.1 Requests for Leaves of Absence
- A.2 Addressing Ongoing Inequities by Improving Social Infrastructure and Access to Services Across South Vancouver and Marpole Neighbourhoods
- A.3 Naming the City’s New Chinatown Office
- A.4 UBCM Resolution: B.C. Affordable, Net Zero, Offsite Wood Housing Industrial Development
- A.5 UBCM Resolution: Tackling BC’s Toxic Drug Health Emergency
- A.6 UBCM Resolution: Decreasing Food Waste, Increasing Food Security
- A.7 UBCM Resolution: Increasing BC Hydro’s Pricing for Renewable Energy Production
- A.8 UBCM Resolution: A New Fiscal Framework for Sustainable and Predictable Local Government Funding

MOVED by Councillor Kirby-Yung
SECONDED by Councillor Meiszner

THAT the recommendations and actions taken by the Standing Committee on Policy and Strategic Priorities at its meeting of June 28, 2023, as contained in Reports 1 to 6, and Members’ Motions A.1 to A.8, be approved.

CARRIED UNANIMOUSLY

REFERRED ITEM

At the Council meeting on June 27, 2023, Council referred the following By-law to the Council meeting following the Standing Committee on Policy and Strategic Priorities meeting on June 28, 2023, in order to allow revisions and provide clarity in language in the by-law.

1. A By-law to amend the Vacancy Tax By-law No. 11674 regarding the tax rate, new exemptions, and other miscellaneous amendments

MOVED by Councillor Carr
SECONDED by Councillor Klassen

THAT Council, enact the by-law listed on the agenda for this meeting as number 1, and authorize the Mayor and City Clerk to sign and seal the enacted by-law.

CARRIED (Vote No. 09383)
(Councillors Boyle, Carr and Fry opposed)

ADJOURNMENT

MOVED by Councillor Klassen
SECONDED by Councillor Zhou

THAT the meeting be adjourned.

CARRIED UNANIMOUSLY

Council adjourned at 5:15 pm.

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