

#### **COUNCIL MEETING MINUTES**

#### APRIL 25 AND 26 2023

A meeting of the Council of the City of Vancouver was held on Tuesday, April 25, 2023, at 9:30 am, in the Council Chamber, Third Floor, City Hall. Subsequently, the meeting reconvened on Wednesday, April 26, 2023, at 2:04 pm. This Council meeting was convened by electronic means with in-person attendance available, as authorized in Part 14 of the *Procedure By-law*.

PRESENT:	Mayor Ken Sim* (Leave of Absence - Civic Business from 1 pm to 5 pm) Councillor Rebecca Bligh* Councillor Christine Boyle Councillor Adriane Carr Councillor Lisa Dominato Councillor Pete Fry Councillor Sarah Kirby-Yung Councillor Mike Klassen Councillor Peter Meiszner Councillor Lenny Zhou
ABSENT	Councillor Brian Montague (Leave of Absence - Personal Reasons - April 25 and 26, 2023)
CITY MANAGER'S OFFICE:	Paul Mochrie, City Manager Armin Amrolia, Deputy City Manager
CITY CLERK'S OFFICE:	Rosemary Hagiwara, Acting City Clerk Kirsty Colquhoun, Meeting Coordinator

\* Denotes absence for a portion of the meeting.

#### WELCOME

The Mayor acknowledged we are on the unceded homelands of the Musqueam, Squamish, and Tsleil-Waututh People. We thank them for having cared for this land and look forward to working with them in partnership as we continue to build this great city together.

The Mayor also recognized the immense contributions of the City of Vancouver's team members who work hard every day to help make our city an incredible place to live, work, and play.

# ACKNOWLEDGEMENT – Eid al-Fitr

The Mayor acknowledged that April 20<sup>th</sup> marked the Eid al-Fitr, the last day of Ramadan. On the day of Eid, Muslims wake up early in the morning and perform a special prayer known as Salat al-Eid. After the prayer, the day is filled with people exchanging greetings and giving to charity. Throughout the day, families and friends gather together to enjoy festive meals, exchange gifts, and spread happiness. Eid Mubarak to all those who celebrated!

## IN CAMERA MEETING

MOVED by Councillor Klassen SECONDED by Councillor Meiszner

THAT Council will go into meetings later this week which are closed to the public, pursuant to Section 165.2(1) of the *Vancouver Charter*, to discuss matters related to paragraphs:

(c) labour relations or other employee relations;

(f) law enforcement, if the Council considers that disclosure could reasonably be expected to harm the conduct of an investigation under or enforcement of an enactment;

(g) litigation or potential litigation affecting the city;

(i) the receipt of advice that is subject to solicitor-client privilege, including communications necessary for that purpose;

(k) negotiations and related discussions respecting the proposed provision of an activity, work or facility that are at their preliminary stages and that, in the view of the Council, could reasonably be expected to harm the interests of the city if they were held in public.

CARRIED UNANIMOUSLY

## **ADOPTION OF MINUTES**

1. Council – April 11, 2023

MOVED by Councillor Zhou SECONDED by Councillor Dominato

THAT the Minutes of the Council meeting of April 11, 2023, be approved.

CARRIED UNANIMOUSLY

2. Council (City Finance and Services) – April 12, 2023

MOVED by Councillor Meiszner SECONDED by Councillor Boyle

THAT the Minutes of the Council meeting following the Standing Committee on City

Finance and Services of April 12, 2023, be approved.

#### CARRIED UNANIMOUSLY

3. Public Hearing – April 13, 2023

MOVED by Councillor Zhou SECONDED by Councillor Meiszner

THAT the Minutes of the Public Hearing of April 13, 2023, be approved.

CARRIED UNANIMOUSLY

## MATTERS ADOPTED ON CONSENT

MOVED by Councillor Kirby-Yung SECONDED by Councillor Meiszner

THAT Council adopt Communication 1 and Reports 3 to 7 on consent.

CARRIED UNANIMOUSLY

## COMMUNICATIONS

#### 1. Changes to 2023 Council Meeting Schedule

- A. THAT Council change the meeting start time from 6 pm to 9:30 am for the Business License Hearings on September 27, 2023, October 25, 2023, November 22, 2023, and December 7, 2023.
- B. THAT Council cancel the Public Hearing on May 11, 2023;

FURTHER THAT Council add a Council Reserve on May 11, 2023, from 6 to 10 pm.

ADOPTED ON CONSENT (Vote No. 01985)

## REPORTS

1. Accessibility Strategy Implementation Update and Council Motion Report Back April 11, 2023

\* \* \* \* \*

At the beginning of the item, it was

MOVED by Councillor Dominato SECONDED by Councillor Kirby-Yung THAT Council suspend sections 7.5(a) and 7.7(a) of the *Procedure By-law* in order to double the speaking time for speakers and to double the time Council has to ask questions of the speakers for Report 1, entitled "Accessibility Strategy Implementation Update and Council Motion Report Back".

CARRIED UNANIMOUSLY AND BY THE REQUIRED MAJORITY

\* \* \* \* \*

Staff from Arts, Culture and Community Services and the Equity Office provided a presentation, and along with staff from Real Estate, Environment and Facilities Management and Engineering Services responded to questions.

Council heard from two speakers in support of the recommendations.

MOVED by Councillor Boyle SECONDED by Councillor Zhou

THAT the Council meeting be extended to 12:30 pm.

CARRIED UNANIMOUSLY

\* \* \* \* \*

MOVED by Councillor Dominato SECONDED by Councillor Boyle

- A. THAT Council approve the Terms of Reference for the Accessibility Committee.
- B. THAT Council direct staff to implement the Accessibility Committee as regulated by the Accessible British Columbia Act.

amended

AMENDMENT MOVED by Councillor Klassen SECONDED by Councillor Bligh

THAT the following be added to B:

FURTHER THAT Council direct staff to review the remuneration protocols of other Accessibility Committees regulated by the Accessible British Columbia Act, and offered by other prescribed organizations and/or municipalities, with a goal to ensure that the Committee members are compensated appropriately for their service.

CARRIED UNANIMOUSLY (Vote No. 09182)

The amendment having carried the motion as amended was put and CARRIED UNANIMOUSLY (Vote No. 09183).

#### FINAL MOTION AS APPROVED

- A. THAT Council approve the Terms of Reference for the Accessibility Committee.
- B. THAT Council direct staff to implement the Accessibility Committee as regulated by the Accessible British Columbia Act;

FURTHER THAT Council direct staff to review the remuneration protocols of other Accessibility Committees regulated by the Accessible British Columbia Act, and offered by other prescribed organizations and/or municipalities, with a goal to ensure that the Committee members are compensated appropriately for their service.

## 2. 2023 Property Taxation: Distribution of Property Tax Levy April 21, 2023

\* \* \* \* \*

Prior to questions to staff, it was

MOVED by Councillor Kirby-Yung SECONDED by Councillor Zhou

THAT Council vary the agenda to hear the speakers for Report 2 before questions to staff.

CARRIED UNANIMOUSLY AND BY THE REQUIRED MAJORITY

\* \* \* \* \*

Council heard from one speaker in opposition of the report recommendations and three speakers who spoke to other aspects of the report recommendations.

\* \* \* \* \*

On April 25, 2023, Council recessed at 12:24 pm and reconvened at 3:33 pm.

\* \* \* \* \*

Staff from Finance, Risk and Supply Chain Management, Financial Strategy and Planning and Financial Strategy and Strategic Projects responded to questions.

\* \* \* \* \*

Council recessed at 3:39 pm and reconvened at 3:52 pm.

\* \* \* \* \*

MOVED by Councillor Kirby-Yung SECONDED by Councillor Meiszner

- A. THAT Council instruct the Director of Finance to calculate the 2023 general purpose tax rates for all property classes to achieve a tax share of approximately 57.0% residential and approximately 43.0% non-residential.
- B. THAT Council direct staff to report back with a plan to convene a new Property Tax Policy Review Commission to assess the City's property tax policy, efficacy of mitigation tools (targeted averaging, development potential relief, etc.), tax share approach, and other relevant metrics to gauge Vancouver's business climate and competitiveness relative to our neighboring municipalities;

FURTHER THAT Council direct staff to establish terms of reference for the Commission that include assessing how other taxing authorities' policies and decisions may impact the affordability and viability of businesses in Vancouver relative to the rest of the region. The assessment initiative could include for example the application of the speculation and vacancy tax on unbuilt residential airspace above commercial, and the disproportionate amount of provincial school tax shouldered by businesses in Metro Vancouver relative to the rest of the province.

#### amended

AMENDMENT MOVED by Councillor Fry SECONDED by Councillor Boyle

THAT the following be added to the end of the motion:

AND FURTHER THAT terms of reference for the Commission include an assessment and possible recommendations of how City's property tax policy and tax share approach could support vibrant local serving small business districts, without incentivizing the holding or hoarding of vacant and otherwise non-productive investment properties, including but not limited to targeted vacancy tax.

#### amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor Klassen SECONDED by Councillor Meiszner

THAT the words "including but not limited to targeted vacancy tax" be struck.

CARRIED UNANIMOUSLY (Vote No. 09192)

The amendment to the amendment having carried, the amended amendment was put and CARRIED UNANIMOUSLY (Vote No 09193).

AMENDMENT MOVED by Councillor Boyle

THAT A be struck and replaced with the following:

A. THAT Council instruct the Director of Finance to shift 2% of the tax levy totaling \$21.48 million (based on 2023 total general purpose tax levy) from non-residential property classes (2, 4, 5 and 6) to residential property classes (1, 8 and 9) over four years, at a rate of 0.5% each year for 2023, 2024, 2025 and 2026.

LOST (Vote No. 09194)

(Councillors Bligh, Dominato, Kirby-Yung, Klassen, Meiszner and Zhou opposed) (Mayor Sim absent for the vote)

The amendment having lost the motion as amended was put and CARRIED UNANIMOUSLY (Vote No. 09195), with Mayor Sim absent for the vote.

#### FINAL MOTION AS APPROVED

- A. THAT Council instruct the Director of Finance to calculate the 2023 general purpose tax rates for all property classes to achieve a tax share of approximately 57.0% residential and approximately 43.0% non-residential.
- B. THAT Council direct staff to report back with a plan to convene a new Property Tax Policy Review Commission to assess the City's property tax policy, efficacy of mitigation tools (targeted averaging, development potential relief, etc.), tax share approach, and other relevant metrics to gauge Vancouver's business climate and competitiveness relative to our neighboring municipalities;

FURTHER THAT Council direct staff to establish terms of reference for the Commission that include assessing how other taxing authorities' policies and decisions may impact the affordability and viability of businesses in Vancouver relative to the rest of the region. The assessment initiative could include for example the application of the speculation and vacancy tax on unbuilt residential airspace above commercial, and the disproportionate amount of provincial school tax shouldered by businesses in Metro Vancouver relative to the rest of the province;

AND FURTHER THAT terms of reference for the Commission include an assessment and possible recommendations of how City's property tax policy and tax share approach could support vibrant local serving small business districts, without incentivizing the holding or hoarding of vacant and otherwise non-productive investment properties.

## 3. 2022 Property Tax Exemptions April 14, 2023

THAT Council receive the 2022 Property Tax Exemptions Report dated April 14, 2023, entitled "2022 Property Tax Exemptions", for information.

ADOPTED ON CONSENT (Vote No. 09184)

# 4. Vancouver Heritage Foundation Board – Annual Report for 2022 February 22, 2023

- A. THAT Council approve the 2022 Annual Report of Vancouver Heritage Foundation attached as Appendix A of the Report dated February 22, 2023, entitled "Vancouver Heritage Foundation Board – Annual Report for 2022".
- B. THAT Council approve payment of a grant to Vancouver Heritage Foundation in the amount of \$143,586 to be used as operating funds for the first year of the three-year operating agreement (2023-2025), source of funding is the 2023 Operating Budget.

ADOPTED ON CONSENT AND B BY THE REQUIRED MAJORITY (Vote No. 09186)

#### 5. Kerrisdale Park/Point Grey Secondary School Track and Field – Licence Agreement and Custody, Care, and Management of Land March 28, 2023

- A. THAT Council approve a licence agreement between the Park Board and the Vancouver School Board (the "Licence Agreement") that will authorize the Park Board to complete track and field upgrades at Kerrisdale Park and Point Grey Secondary School and that will generally accord with the terms and conditions described in the Report dated March 28, 2023, entitled "Kerrisdale Park/Point Grey Secondary School Track and Field Licence Agreement and Custody, Care and Management of Land".
- B. THAT, effective seven days after the execution of the Licence Agreement by the Park Board and the Vancouver School Board, Council designates the lands labeled as "New Licence Area on School Board Lands" in Appendix "B" (the "New Licence Area") of the Report dated March 28, 2023, entitled "Kerrisdale Park/Point Grey Secondary School Track and Field – Licence Agreement and Custody, Care and Management of Land", as under the custody, care, and management of the Park Board for the term of the Licence Agreement pursuant to Section 488(3) of the Vancouver Charter.
- C. THAT Council reaffirms that the lands labeled as "Original Licence Area on School Board Lands" in Appendix "A" (the "Original Licence Area") of the Report dated March 28, 2023, entitled "Kerrisdale Park/Point Grey Secondary School Track and Field – Licence Agreement and Custody, Care and Management of Land" is under the custody, care, and management of the Park Board for the term of the Licence Agreement pursuant to Section 488(3) of the Vancouver Charter.

ADOPTED ON CONSENT (Vote No. 09187)

## 6. Funding Application to Disaster Risk Reduction-Climate Adaptation Program April 11, 2023

THAT Council endorse a funding application for \$2,008,010 to the Union of British Columbia Municipality's Disaster Risk Reduction-Climate Adaptation program, toward three projects that would reduce risks from future disasters due to natural hazards and climate-related risks.

ADOPTED ON CONSENT (Vote No. 09188)

# 7. Oak Park – Permanent Public Park Designation March 28, 2023

THAT Council designate, pursuant to section 488(5)(a) of the Vancouver Charter, the lands (the "Lands") legally described in Part 1 of Appendix "C" of the Report dated March 28, 2023, entitled "Oak Park – Permanent Public Park Designation" as permanent public park.

ADOPTED ON CONSENT (Vote No. 09189)

#### 8. Water Works By-law Exemptions and/or Viable Exceptions for Notable Decorative City Water Features April 13, 2023

\* \* \* \* \*

Staff from Water and Utilities Management, Waterworks Design, Water Conservation and Planning, Policy and Environment responded to questions.

\* \* \* \* \*

MOVED by Councillor Klassen SECONDED by Councillor Meiszner

THAT Council extend the meeting to 5:30 pm.

CARRIED UNANIMOUSLY

\* \* \* \* \*

Council heard from one speaker in support of the report recommendations.

\* \* \* \* \*

MOVED by Councillor Meiszner SECONDED by Councillor Klassen

A. THAT staff continue to collaborate on drinking water demand management with

Vancouver Board of Parks and Recreation, as generally described in the Report, dated April 13, 2023, entitled "Water Works By-law Exemptions and/or Viable Exceptions for Notable City Water Features", with non-compliant decorative water features remaining off as per regulatory requirements until compliance can be achieved, and report back to Council with a progress update after further information from the "Water Assets Condition Assessment and Rehabilitation Planning" report is received.

#### amended

AMENDMENT MOVED by Councillor Meiszner SECONDED by Councillor Zhou

THAT the following be added as B:

B. THAT Council direct staff to draft by-law amendments to exempt specific Vancouver Board of Parks and Recreation (VBPR) non-recirculating decorative water fountain features from Water Works By-law (Prohibition Against Wasting Water, section 3.7 (c)) and Drinking Water Conservation By-law (General Prohibition Against Wasting Water, section 6.2 (c)) until such time as they can be retrofitted to be recirculating;

FURTHER THAT specific water fountains to be included in the by-law exemption, if deemed to be operational and otherwise functional, shall include (but not be limited to):

- Haro & Bute Street Plaza fountain
- Helmcken Park water feature
- Queen Elizabeth Park Waterfall (main quarry garden)
- Stanley Park admin building pond
- Barclay Heritage Square fountain
- Davis Fountain (Beach at Pacific)
- various watercourses at Van Dusen Gardens
- Laurel Street Land Bridge fountain
- Seaforth Peace Park fountain
- Jericho Beach Park pond.

FURTHER THAT staff be directed to work with Legal Services to complete by-law amendments for consideration by Council prior to June 1, 2023;

AND FURTHER THAT staff report back to Council with a progress update after further information from the "Water Assets Condition Assessment and Rehabilitation Planning" report is received.

#### carried

AMENDMENT TO THE AMENDMENT MOVED by Councillor Fry SECONDED by Councillor Boyle

THAT in the second paragraph of B:

- The words "included in the" be struck and replaced with "considered for".
- The words "; pending a report back with analysis of water waste by volume, demonstrable public or environmental health and wellness benefits, cost to retrofit, and cost that would be otherwise borne under equitable application of our own by-laws, on a location-by-location basis, that" be inserted in between the words "functional" and "shall".

LOST (Vote No. 09196) (Councillors Dominato, Kirby-Yung, Klassen, Meiszner and Zhou opposed) (Mayor Sim absent for the vote) (Councillor Bligh abstained from the vote)

\* \* \* \* \*

At this point in the proceedings, it was

MOVED by Councillor Kirby-Yung SECONDED by Councillor Dominato

THAT Council set aside item 8 in order to vary the agenda and deal with Council Members' Motions next, followed by Notice of Council Members' Motions;

FURTHER THAT Council recess until April 26, 2023, at 2 pm, to continue with item 8 followed by the remainder of the Council agenda;

AND FURTHER THAT Council extend the meeting past 5:30 pm, if needed, to complete Council Members' Motions and Notice of Council Members' Motions.

CARRIED UNANIMOUSLY

Note: For clarity, the minutes are recorded in numerical order.

\* \* \* \* \*

On April 25, 2023, at 5:29 pm, Council recessed and reconvened on April 26, 2023 at 2:04 pm.

\* \* \* \* \*

MOVED by Councillor Meiszner SECONDED by Councillor Kirby-Yung

THAT the amendment for Item 8, to add letter B, be withdrawn.

CARRIED UNANIMOUSLY

\* \* \* \* \*

AMENDMENT MOVED by Councillor Meiszner SECONDED by Councillor Kirby-Yung

THAT the following be added as B:

B. THAT Council direct staff to draft by-law amendments to exempt specific Vancouver Board of Parks and Recreation (VBPR) non-recirculating decorative water fountain features from Water Works By-law (Prohibition Against Wasting Water, section 3.7 (c)) and Drinking Water Conservation By-law (General Prohibition Against Wasting Water, section 6.2 (c)) until such time as they can be retrofitted to be recirculating;

FURTHER THAT specific water fountains to be considered for by-law exemption, if deemed to be operational and otherwise functional, shall include (but not be limited to):

- Haro & Bute Street Plaza fountain
- Helmcken Park water feature
- Queen Elizabeth Park Waterfall (main quarry garden)
- Stanley Park admin building pond
- Barclay Heritage Square fountain
- Davis Fountain (Beach at Pacific)
- various watercourses at Van Dusen Gardens
- Laurel Street Land Bridge fountain
- Seaforth Peace Park fountain (excluding gas flame component)
- Jericho Beach Park pond;

FURTHER THAT staff be directed to work with Legal Services to complete bylaw amendments for consideration by Council prior to June 1, 2023;

FURTHER THAT staff be directed to report back for information purposes, on a location-by-location basis, with an analysis of water use by volume, relevant and demonstrable public and/or environmental health and wellness benefits, costs to retrofit, and costs that would be otherwise borne under an equitable application of the City's by-laws;

AND FURTHER THAT staff report back to Council with a progress update after further information from the "Water Assets Condition Assessment and Rehabilitation Planning" report is received.

#### amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor Fry SECONDED by Councillor Dominato

THAT the following be added as C:

C. THAT Council direct staff to enquire with the Vancouver Board of Parks and Recreation to determine whether reactivation of decorative water features could be a suitable focus for private donations and a fundraising campaign under the recently reactivated Parks and Recreation Foundation.

CARRIED UNANIMOUSLY (Vote No. 09205) (Councillor Bligh absent for the vote)

The amendment to the amendment having carried, the amended amendment was put and CARRIED UNANIMOUSLY (Vote No. 09206). The motion as amended was then put and CARRIED UNANIMOUSLY (Vote No. 09207), with Councillor Bligh absent for both votes.

#### FINAL MOTION AS APPROVED

- A. THAT staff continue to collaborate on drinking water demand management with Vancouver Board of Parks and Recreation, as generally described in the Report, dated April 13, 2023, entitled "Water Works By-law Exemptions and/or Viable Exceptions for Notable City Water Features", with non-compliant decorative water features remaining off as per regulatory requirements until compliance can be achieved, and report back to Council with a progress update after further information from the "Water Assets Condition Assessment and Rehabilitation Planning" report is received.
- B. THAT Council direct staff to draft by-law amendments to exempt specific Vancouver Board of Parks and Recreation (VBPR) non-recirculating decorative water fountain features from Water Works By-law (Prohibition Against Wasting Water, section 3.7 (c)) and Drinking Water Conservation By-law (General Prohibition Against Wasting Water, section 6.2 (c)) until such time as they can be retrofitted to be recirculating;

FURTHER THAT specific water fountains to be considered for by-law exemption, if deemed to be operational and otherwise functional, shall include (but not be limited to):

- Haro & Bute Street Plaza fountain
- Helmcken Park water feature
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- Stanley Park admin building pond
- Barclay Heritage Square fountain
- Davis Fountain (Beach at Pacific)
- various watercourses at Van Dusen Gardens
- Laurel Street Land Bridge fountain
- Seaforth Peace Park fountain (excluding gas flame component)
- Jericho Beach Park pond; and

FURTHER THAT staff be directed to work with Legal Services to complete bylaw amendments for consideration by Council prior to June 1, 2023;

FURTHER THAT staff be directed to report back for information purposes, on a location-by-location basis, with an analysis of water use by volume, relevant and demonstrable public and/or environmental health and wellness benefits, costs to

retrofit, and costs that would be otherwise borne under an equitable application of the City's by-laws;

AND FURTHER THAT staff report back to Council with a progress update after further information from the "Water Assets Condition Assessment and Rehabilitation Planning" report is received.

C. THAT Council direct staff to enquire with the Vancouver Board of Parks and Recreation to determine whether reactivation of decorative water features could be a suitable focus for private donations and a fundraising campaign under the recently reactivated Parks and Recreation Foundation.

## **BY-LAWS**

Councillors Klassen, Meiszner and Zhou advised that they had reviewed the proceedings related to bylaw 1 and would therefore be voting on the enactment.

MOVED by Councillor Dominato SECONDED by Councillor Klassen

> THAT Council, except for those members ineligible to vote as noted below, enact the by-laws listed on the agenda for this meeting as numbers 1 to 17 inclusive, and authorize the Mayor and City Clerk to sign and seal the enacted by-laws.

## CARRIED UNANIMOUSLY

- 1. A By-law to amend Zoning and Development By-law No. 3575 to rezone an area to CD-1 re: 4408-4488 Fraser Street and 707-709 East 29th Avenue (By-law No. 13662) (Mayor Sim ineligible for the vote)
- 2. A By-law to amend the City Land Regulation By-law No. 8735 regarding consumption of liquor on City Land (2023) (By-law No. 13663)
- 3. A By-law to amend Zoning and Development By-law No. 3575 regarding miscellaneous amendments (By-law No. 13664)

(Mayor Sim ineligible for the vote)

- 4. A By-law to amend the Downtown-Eastside/Oppenheimer Official Development Plan Bylaw No. 5532 regarding housekeeping amendments (By-law No. 13665)
- 5. A By-law to amend the Sewer and Watercourse By-law No. 8093 regarding housekeeping amendments (By-law No. 13666)
- A By-law to amend the Water Works By-law No. 4848 regarding housekeeping 6. amendments (By-law No. 13667)
- 7. A By-law to amend Sign By-law No.11879 regarding a housekeeping amendment (By-law No. 13668)

8. A By-law to amend Sign Fee By-law No. 11880 regarding a housekeeping amendment (By-law No. 13669) (Mayor Sim inclinible for the vote)

(Mayor Sim ineligible for the vote)

 By-law to amend Zoning and Development By-law No. 3575 regarding housekeeping amendments (By-law No. 13670)

(Mayor Sim ineligible for the vote)

- 10. A By-law to enact a Housing Agreement for 512 West King Edward Avenue and repeal By-law No. 13217 (By-law No. 13671)
- 11. A By-law to enact a Housing Agreement for 500-650 West 57th Avenue (Building F2) (By-law No. 13672)
- 12. A By-law to enact a Housing Agreement for 500-650 West 57th Avenue (Building C1) (By-law No. 13673)
- 13. A By-law to enact a Housing Agreement for 500-650 West 57th Avenue (Building E1) (By-law No. 13674)
- 14. A By-law to amend Subdivision By-law No. 5208 re: 2009-2037 Stainsbury Avenue (By-law No. 13675)
- 15. A By-law to amend Subdivision By-law No. 5208 re: 692 West 29th Avenue (By-law No. 13676)
- 16. A By-law to enter into an agreement among the Participating Municipalities regarding an Inter-municipal Transportation Network Services Business Licence Scheme (By-law No. 13677)
- 17. A By-law to enter into an Inter-municipal TNS Business Licence Scheme (By-law No. 13678)

# MOTIONS

## A. Administrative Motion

## 1. Approval of Form of Development – 319-359 West 49<sup>th</sup> Avenue

MOVED by Councillor Dominato SECONDED by Councillor Zhou

THAT the form of development for this portion of the site known as 319-359 West 49<sup>th</sup> Avenue be approved generally as illustrated in the Development Application Number DP-2020-00703, prepared by Killarney Development Ltd and Winston Chong Architects Inc, and submitted electronically on February 13, 2023, provided that the Director of Planning may impose conditions and approve design changes which would not adversely affect either the development character of the site or adjacent properties.

# 2. Approval of Form of Development – 180 East 35<sup>th</sup> Avenue (formerly 5107-5119 Main Street and 196 East 35<sup>th</sup> Avenue)

MOVED by Councillor Boyle SECONDED by Councillor Meiszner

THAT the form of development for this portion of the site known as 180 East 35<sup>th</sup> Avenue (formerly 5107-5119 Main Street) be approved generally as illustrated in the Development Application Number DP-2021-01053, prepared by Integra Architecture Inc., and submitted electronically on October 31, 2022, provided that the Director of Planning may impose conditions and approve design changes which would not adversely affect either the development character of the site or adjacent properties.

CARRIED UNANIMOUSLY

#### 3. Budget Resolution

MOVED by Councillor Zhou SECONDED by Councillor Klassen

THAT the Vancouver Charter, Section 219 requires that the Director of Finance submit to Council each year the detailed estimates of revenues and expenditures of the City for the year;

FURTHER THAT the Vancouver Charter, Section 372 requires that Council adopt the estimates of revenues and expenditures for the City as soon thereafter as possible;

FURTHER THAT the total estimated gross expenditures of the City to pay all debts and obligations of the City falling due in the year 2023, exclusive of the amounts required for school, Greater Vancouver Regional District, Greater Vancouver Transportation Authority, British Columbia Assessment Authority and Municipal Finance Authority purposes and not otherwise provide for, as amended by Council, amount to \$1,971,178,934;

FURTHER THAT the total estimated expenditures as aforesaid is the sum of the appropriation requests of all departments and boards properly supported by detailed analysis of those expenditures and listings of the salaried staff;

FURTHER THAT the total estimated revenue of the City for 2023 from sources other than real property taxes, as amended by Council, amounts to \$899,303,915;

AND FURTHER THAT the amount of the General Purposes Tax Levy so required is \$1,071,875,019;

THEREFORE BE IT RESOLVED THAT the said estimates, both as to totals and individual items pertaining thereto, of the Director of Finance as so amended by Council be and the same are hereby adopted by Council.

#### 4. Amendments to Land Use Documents

## a. Minor Amendments to Land Use Documents

MOVED by Councillor Dominato SECONDED by Councillor Zhou

> WHEREAS on April 13, 2023, Council approved, in principle, amendments to the Zoning and Development By-law to update the RM-4 and RM-4N Districts Schedule to add a variance for the site frontage requirements and to the RM-8, RM-8N, RM-8A and RM-8AN Districts Schedule to revise the rear building height, front yard, rear yard, and building width regulations for townhouse developments to remove the need for Director of Planning discretion and to clarify side yard and building depth requirements for townhouse developments on corner sites (the "Zoning and Development By-law Amendments");

> WHEREAS Council also approved, in principle, corresponding amendments to update the RM-3A, RM-4, and RM-4N Guidelines for Social Housing, amendments to repeal the existing RM-8 and RM-8N Guidelines and the RM-8A and RM-8AN Guidelines and replace them with new combined RM8, RM-8N, RM-8A and RM-8AN Guidelines, and amendments to the Downtown Eastside Plan to reflect previous updates made to the Downtown-Eastside/Oppenheimer Official Development Plan By-law and FC-1 District Schedule to increase the floor space ratio and height for social housing developments, to be adopted by Council after the Zoning and Development By-law Amendments are enacted;

> AND WHEREAS the Zoning and Development By-law Amendments have been enacted and will come into force and take effect on April 26, 2023.

THEREFORE BE IT RESOLVED THAT the Policy Amendments are hereby adopted and the attached revised versions of the Consequential Policy Amendments are to come into effect on April 26, 2023, the same date as the Zoning and Development By-law Amendments.

#### CARRIED UNANIMOUSLY

## b. Miscellaneous Amendments to Land Use Documents

MOVED by Councillor Dominato SECONDED by Councillor Zhou

THAT in accordance with Council's resolution adopted after the Public Hearing on April 13, 2023, concerning "Miscellaneous Amendments – Zoning and Development By-law and Various Other By-laws and Land Use Documents (RTS 15480), Council makes the changes to the Documents identified in the "Document" Column, by changing the section identified in the "Section and Page Column" by striking the words, phrases or numbers identified in the "Current Wording to be Amended" Column and replacing those words, phrases or numbers with the words or phrases identified in the "Replace With" Column.

#### B. Council Members' Motions

#### 1. Requests for Leaves of Absence

MOVED by Councillor Klassen SECONDED by Councillor Meiszner

THAT Councillor Bligh be granted a Leave of Absence for civic business from meetings on April 26, 2023, from 6 pm onwards;

FURTHER THAT Councillor Klassen be granted a Leave of Absence for civic Business from meetings on May 24 and 29, 2023, all day;

CARRIED UNANIMOUSLY

#### 2. Piloting a Pedestrian Scramble Crossing Trial in Vancouver

MOVED by Councillor Meiszner SECONDED by Councillor Zhou

#### WHEREAS

- 1. Transportation decisions in Vancouver generally reflect a hierarchy of transportation modes, with walking as the top priority;
- 2. Increasing the walkability and accessibility of Vancouver's streets and sidewalks is a priority of the City and has been supported by successive City Councils, including measures such as sidewalk curb ramps on street corners to create access for people using wheelchairs, walkers, and strollers to enable all residents to participate fully in the community, regardless of ability; i
- 3. According to Walk Score, Vancouver is considered to be a "Very Walkable" city with an overall walk score of 80. Most errands can be accomplished on foot, according to Walk Score, and some areas of the city have walk scores greater than 80 such as Downtown (97), the West End (95), Fairview (93), Mount Pleasant (92), and Strathcona (92);
- 4. Many cities around the world use pedestrian scrambles to provide safe and accessible crossings in high-pedestrian areas. Pedestrian scrambles enhance walkability, which encourages more people to choose travel options that are active, healthy, and environmentally sustainable, while increasing foot traffic that supports local business;
- 5. A pedestrian scramble is an exclusive pedestrian crossing phase at a signalized intersection where vehicular movements are prohibited at all approaches while pedestrians are permitted to cross diagonally and longitudinally. The separation of vehicular and pedestrian movements is intended to reduce conflicts between the two modes; ii

- 6. In July 2019, the City of Vancouver implemented a trial "all-walk" crosswalk phase at Hornby and Robson whereby all vehicle traffic was stopped and pedestrians could walk from any corner at the same time within the existing painted crosswalks, around or through the four corners of Robson and Hornby Street;
- 7. In contrast to the "all-walk" crosswalk trial at Hornby and Robson, a traditional pedestrian scramble differs by allowing diagonal crossing in any direction through an intersection;
- 8. A pedestrian scramble was considered in the design stage for the Hornby and Robson trial, but the all-walk phase was chosen to provide increased walk time for pedestrians who could also proceed in the south crosswalk with eastbound left turning vehicles given that there would be no vehicle/pedestrian conflict within the south crosswalk during this phase;
- 9. Public interest in a traditional pedestrian scramble in Vancouver, as opposed to an all-walk crosswalk phase, is longstanding and has frequently been raised as an option during planning and consultation processes. Potential locations for pedestrian scrambles suggested by the public range from Broadway & Cambie to the crossing at 1<sup>st</sup> and Commercial;
- 10. Subsequent to the Hornby and Robson all-walk phase trial, staff were set to analyze the intersection operation to assess whether the longer-term roll-out would also include diagonal crossing and whether it could be a new tool for the City's engineering action plan; iii
- 11. As of the current date, Vancouver has not piloted or trialed a traditional pedestrian scramble crossing, including diagonal crossing, to assess its effectiveness in the local Vancouver context and determine its value in terms of the City's pedestrian and traffic safety best practices and enhanced mobility.

THEREFORE BE IT RESOLVED THAT Council direct staff to report back by the end of Q3 2023 with recommendations and potential location options for a traditional pedestrian scramble crossing pilot that includes diagonal crossing, inclusive of a range of appropriate intersection examples in the city with high levels of pedestrian traffic in order to assess the effectiveness of scramble crossings in the local Vancouver context and determine their value in terms of the City's pedestrian and traffic safety best practices and enhanced mobility objectives.

\* \* \* \* \*

<sup>&</sup>lt;sup>i</sup> The City of Vancouver has long recognize the importance of sidewalk accessibility and has been installing over 200 curb ramps per year since the 1960s. There are curb ramps on more than 95% of sidewalk curbs in the downtown core. <u>https://vancouver.ca/streets-transportation/pedestrian-accessibility.aspx</u>

<sup>&</sup>lt;sup>ii</sup> Pedestrian scramble phasing is most likely to be successful and have fewer violations at intersections with large volumes of both pedestrians and motor vehicles. Pedestrian scramble phase usually creates a longer cycle length and wait between crossings. <u>https://vancouver.ca/files/cov/pedestrian-safety-study-2012-final-report.pdf</u>

<sup>&</sup>lt;sup>III</sup> A joint safety study with UBC showed a 96% reduction in vehicle-pedestrian conflicts during the Hornby and Robson all-walk phase trial. This pilot will become permanent as part of the Robson Plaza project, and a second all-walk phase crossing is to be installed on the other side of the plaza at the Howe-Robson intersection. Staff will continue to look for other suitable locations for this type of intervention. <u>https://council.vancouver.ca/20200707/documents/r2.pdf</u>

#### referred

REFERRAL MOVED by Councillor Fry SECONDED by Councillor Zhou

THAT the motion entitled "Piloting a Pedestrian Scramble Crossing Trial in Vancouver" be referred to the Standing Committee on Policy and Strategic Priorities meeting on Wednesday, April 26, 2023, at 9:30 am, in order to hear from speakers, followed by debate and decision.

CARRIED UNANIMOUSLY

#### 3. Protecting People on Cornwall Avenue

\* \* \* \* \*

On April 25, 2023 Council noted a correction to the motion submitted that listed Councillor Boyle as the mover of the motion.

\* \* \* \* \*

MOVED by Councillor Fry SECONDED by Councillor Boyle

#### WHEREAS

- 1. Vancouver is committed to Vision Zero: ending all traffic-related serious injuries and fatalities in the City of Vancouver;
- 2. Any amount of traffic-related serious injuries or fatalities on Vancouver streets is unacceptable and the City of Vancouver should prioritize the safety and well-being of residents;
- 3. There is strong evidence that vehicle speed increases both the probability and severity of motor vehicle crashes, making speed reduction an important part of a larger Vision Zero strategy. Studies show that if a driver hits a pedestrian at 50 km/h, the pedestrian only has approximately a 20% chance of survival, but that their chance of survival goes up to 90% if the speed is 30 km/h;
- 4. In March 2023 the *Schools on Arterials Slow Zones* pilot launched and reduced speeds on streets beside nine Elementary Schools, with a focus on reducing accidents and improving safety for children and families. Henry Hudson Elementary School is part of this pilot, with speed reduced to 40 km/h on Cornwall Avenue between Cypress Street and Maple Street from 8:00 am 5:00 pm on school days;
- 5. In light of a tragic car crash at the intersection of Cornwall Avenue and Arbutus Street on July 20, 2022, local residents are asking for Council to expand the *Schools on Arterials Slow Zones* pilot to protect all road users on Cornwall Avenue, recognizing that Cornwall Avenue is used to access not just Henry Hudson Elementary School, but also Henry Hudson Child Care Society pre-

school and daycare, Kitsilano Beach park, Kitsilano Pool, and several other key social and cultural institutions in Vancouver and the homes of thousands of residents; and

6. The Schools on Arterials Slow Zones pilot presents an opportunity to pilot an expanded reduced speed pilot further along Cornwall, from Burrard Street to Trafalgar, improving safety for thousands of residents, as well as thousands of visitors to the area during the summer months, and to collect data to inform longer term safety improvements for drivers, passengers, pedestrians, people on bikes, and micromobility users.

THEREFORE BE IT RESOLVED THAT Vancouver City Council direct staff to extend the Schools on Arterials Slow Zones pilot on Cornwall Avenue, specifically by reducing the speed limit for all of Cornwall Avenue (Trafalgar Street through to Burrard Street), and reducing the speed to 30 km/h at all times (24/7), and to so do by July 2023, to maximize safety benefits for thousands of summer visitors to Kitsilano Beach and Kitsilano Pool;

FURTHER THAT staff collect data on the expanded Cornwall slow zone and report back, as part of the report back on results of the pilot in Spring 2024, to make other recommendations for improving safety on Cornwall Avenue for pedestrians, people on bikes, micromobility users, drivers and passengers, including for:

- a. Improving visibility for drivers by removing parking in sections that obstruct sightlines;
- b. Consideration of adding bollards or other barriers to protect Henry Hudson Elementary School and Henry Hudson Child Care Society, as well as possible bollards on the NW corner of Cornwall and Arbutus between the sidewalk and the park space;
- c. Prohibiting left turns between 7am and 7pm, unless there is a turning lane and turn signal or an intersection controlled by stop signs, and looking to add dedicated turn phases at intersections where possible;
- d. Adding leading pedestrian intervals at all controlled crosswalks; and
- e. Working with TransLink to incorporate bus priority measures to reflect the high volume of transit riders that use this corridor and to maximize the safety benefits of transit use, including considering bus bulbs and/or bus lanes.

#### referred

REFERRAL MOVED by Councillor Boyle SECONDED by Councillor Zhou

THAT the motion entitled "Protecting People on Cornwall Avenue" be referred to the Standing Committee on Policy and Strategic Priorities meeting on Wednesday, April 26, 2023, at 9:30 am, in order to hear from speakers, followed by debate and decision.

# NOTICE OF COUNCIL MEMBER'S MOTIONS

# 1. A People-Focused Gastown: A bold, Forward-Looking Vision for a Vibrant and Prosperous Neighbourhood.

Councillor Kirby-Yung submitted a notice of Council Members' motion on the above-noted matter. The motion may be placed on the Council meeting agenda of May 9, 2023, as a Council Members' Motion.

# 2. Support for the Filipino Cultural Centre in Vancouver Campaign

Councillor Zhou submitted a notice of Council Members' motion on the above-noted matter. The motion may be placed on the Council meeting agenda of May 9, 2023, as a Council Members' Motion.

## 3. Establishing an Inter-Municipal Business Licence for Home Healthcare Support Workers

Councillor Klassen submitted a notice of Council Members' motion on the above-noted matter. The motion may be placed on the Council meeting agenda of May 9, 2023, as a Council Members' Motion.

# 4. Tracking the Broadway Plan Pace of Demoviction

Councillor Fry submitted a notice of Council Members' motion on the above-noted matter. The motion may be placed on the Council meeting agenda of May 9, 2023, as a Council Members' Motion.

## 5. The Bird is the Word: Elevating Vancouver's Strategy

Councillor Fry submitted a notice of Council Members' motion on the above-noted matter. The motion may be placed on the Council meeting agenda of May 9, 2023, as a Council Members' Motion.

## **NEW BUSINESS**

## 1. Requests for Leaves of Absence

MOVED by Councillor Dominato SECONDED by Councillor Klassen

THAT Councillor Carr be granted a Leave of Absence for personal reasons from meetings on June 6, 2023, from 3 pm onward;

FURTHER THAT Councillor Bligh be granted a Leave of Absence for civic business from meetings on May 10, 2023, from 9:30 am to 1 pm and May 24, 2023, from 3 pm onwards;

FURTHER THAT Councillor Bligh be granted a Leave of Absence for personal reasons from meetings from June 21 to July 3, 2023, all day;

AND FURTHER THAT Councillor Fry be granted a Leave of Absence for civic business from meetings on April 27, 2023, from 6 pm to 7:30 pm.

CARRIED UNANIMOUSLY

## 2. Requests for Leaves of Absence

MOVED by Mayor Sim SECONDED by Councillor Zhou

THAT Mayor Sim be granted a Leave of Absence for civic business from meetings on April 27, 2023, from 3 pm onwards and May 16 to May 18, 2023, all day.

CARRIED UNANIMOUSLY

# ENQUIRIES AND OTHER MATTERS

## 1. Availability of Naloxone

Councillor Boyle enquired about the availability of Naloxone and what the City could do to make Naloxone more available to residents in order to assist with the overdose crisis. The City Manager provided a brief update and agreed to provide a response.

## 2. Adult Education Funding to the Gathering Place

Councillor Boyle enquired about the status of adult education funding received by the Gathering Place from the Vancouver School Board and what impact it might have on their services and programs if that funding were to be reduced. The City Manager agreed to provide a response.

# 3. VanDusen Botanical Garden Plant Sale

Councillor Carr enquired about the VanDusen Botanical Garden Plant Sale and why it has been moved to Queen Elizabeth Park, and requested information as to whether they will reconsider moving it back to VanDusen Botanical Garden next year. The City Manager agreed to provide a response.

# 4. Lamp Painting and Maintaining Lamp Standards

Councillor Klassen enquired about the status of lamp painting and maintaining lamp standards. He asked how often are they painted and maintained and what the plan for this looks like going forward. The City Manager provided a brief response and agreed to provide and update.

# 5. Housing Update: Youth Aging Out of Care

Councillor Dominato enquired about what the City could do in regards to supporting youth ageing out of care and requested a formal update regarding this in the Housing Report. The

City Manager agreed to provide a response.

# 2. Potholes in Vancouver

Councillor Kirby-Yung enquired as to how many potholes does the city of Vancouver currently have reported and what the scope of effort would look like to do a pothole blitz similar to what was done in Port Coquitlam. The City Manager provided a brief update and agreed to provide a response.

# ADJOURNMENT

MOVED by Councillor Klassen SECONDED by Councillor Dominato

THAT the meeting be adjourned.

CARRIED UNANIMOUSLY

Council adjourned on April 26, 2023 at 2:51 pm.

\* \* \* \* \*