



REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL ON CITY FINANCE AND SERVICES

APRIL 12, 2023

A meeting of the Standing Committee of Council on City Finance and Services was held on Wednesday, April 12, 2023, at 9:31 am, in the Council Chamber, Third Floor, City Hall. This Council meeting was convened by electronic means as authorized under the Part 14 of the *Procedure By-law*.

PRESENT: Councillor Rebecca Bligh*, Chair
Mayor Ken Sim* (Leave of Absence - Civic Business –
11:20 am to 12:30 pm)
Councillor Christine Boyle
Councillor Adriane Carr
Councillor Lisa Dominato*
Councillor Pete Fry
Councillor Sarah Kirby-Yung
Councillor Mike Klassen
Councillor Peter Meiszner
Councillor Lenny Zhou, Vice Chair

ABSENT: Councillor Brian Montague (Leave of Absence – Personal
Reasons)

CITY MANAGER'S OFFICE: Paul Mochrie, City Manager
Armin Amrolia, Deputy City Manager

CITY CLERK'S OFFICE: Tina Penney, Deputy City Clerk
Terri Burke, Meeting Coordinator

* Denotes absence for a portion of the meeting.

WELCOME

The Vice-Chair acknowledged we are on the unceded homelands of the Musqueam, Squamish, and Tsleil-Waututh People. We thank them for having cared for this land and look forward to working with them in partnership as we continue to build this great city together.

The Vice-Chair Chair also recognized the immense contributions of the City of Vancouver's staff who work hard every day to help make our city an incredible place to live, work, and play.

MATTERS ADOPTED ON CONSENT

MOVED by Councillor Carr

THAT Council adopt Reports 1, 3 and 4, on consent.

CARRIED UNANIMOUSLY
(Councillor Bligh absent for the vote)

* * * * *

VARY AGENDA

MOVED by Councillor Carr

THAT Council vary the agenda in order to deal with Item 8, followed by Item 7, before Items 5 and 6.

CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY
(Councillor Bligh absent for the vote)

Note: for clarity, the minutes are recorded in numerical order.

* * * * *

1. New Leases for Eight Child Care Centres and Two Family Place Drop-in Centres March 14, 2023

THAT the Committee recommend to Council

- A. THAT Council authorize the Director of Real Estate Services to negotiate and execute new leases or subleases (as applicable) with the respective licensed non-profit group childcare operators for each of the eight (8) childcare centres as described in further detail in Appendix A of the Report dated March 14, 2023, entitled "New Leases for Eight Child Care Centres and Two Family Place Drop-in Centres", on the key lease terms outlined in Appendix B of the same report and upon such other terms and conditions to the satisfaction of the Director of Real Estate Services, the Director of Legal Services, and the Managing Director of Social Policy and Projects.
- B. THAT Council authorize the Director of Real Estate Services to negotiate and execute new leases with the respective non-profit operators for each of the two (2) family place centres described in further detail in Appendix C of the Report dated March 14, 2023, entitled "New Leases for Eight Child Care Centres and Two Family Place Drop-in Centres", on the key lease terms outlined in Appendix D of the same report and upon such other terms and conditions to the

satisfaction of the Director of Real Estate Services, the Director of Legal Services, and the Managing Director of Social Policy and Projects.

For all sites, the rent under the leases / subleases will be below the applicable market rate and will include payment of rent in lieu of property taxes. Therefore, A and B above constitute grants valued at the estimated amounts listed in Appendix E, requiring a 2/3 vote of Council pursuant to Section 206(1) of the *Vancouver Charter*,

No legal rights or obligations will arise or be created by Council's adoption of A or B above unless and until all legal documentation has been executed and delivered by the respective parties.

ADOPTED ON CONSENT (Vote No. 09176) AND
BY THE REQUIRED MAJORITY
(Councillor Bligh absent for the vote)

**2. 2023 Cultural Grants (Balance of Operating Grants)
March 14, 2023**

The Committee heard from one speaker in support of the recommendations.

MOVED by Councillor Boyle
THAT the Committee recommend to Council

- A. THAT Council approve Cultural Operating Funding - Institutions (COFI) grants totaling \$2,903,810 from the 2023 Cultural Grants Operating Budget to the five organizations listed in Section A of Appendix A of the Report dated March 14, 2023, entitled "2023 Cultural Grants (Balance of Operating Grants)", for the amounts recommended for each organization in the "2023 Grant Recomm" column, which will bring the total 2023 operating grants for those five organizations to \$3,880,080.
- B. THAT Council approve Cultural Operating Funding – Annual (COFA) grants totaling \$1,861,555 from the 2023 Cultural Grants Operating Budget to the 90 organizations listed in Section B of Appendix A of the Report dated March 14, 2023, entitled "2023 Cultural Grants (Balance of Operating Grants)" for the amounts recommended for each organization in the "2023 Grant Recomm." column, which will bring the total 2023 operating grants for those 90 organizations to \$3,095,925.
- C. THAT Council delegate its authority to execute grant agreements that include terms and conditions that are consistent with the Report dated March 14, 2023, entitled "2023 Cultural Grants (Balance of Operating Grants)", that satisfy the City's Director of Legal Services, and that disburse the grants described in the same report to the City's General Manager of Arts, Culture, and Community

Services (or their designate).

- D. THAT, pursuant to Section 206(1)(j) of the *Vancouver Charter*, Council deems any organization listed in Appendix A of the Report dated March 14, 2023, entitled “2023 Cultural Grants (Balance of Operating Grants)” that is not otherwise a registered charity with Canada Revenue Agency to be contributing to the culture of Vancouver.

A and B above require two-thirds affirmative votes of all Council members under section 206 (1) of the *Vancouver Charter*.

No legal rights or obligations will arise or be created by Council's adoption of A to C above unless and until all legal documentation has been executed and delivered by the respective parties.

CARRIED UNANIMOUSLY (Vote No. 09162) AND A AND B
BY THE REQUIRED MAJORITY
(Councillors Bligh and Dominato absent for the vote)

**3. Expanding the Inter-municipal TNS Business Licence to include Hope, Kent and Mission
March 15, 2023**

THAT the Committee recommend to Council

- A. THAT Council approve, in principle, the participation of the District of Hope, the District of Kent, and the City of Mission in the Inter-Municipal TNS Business Licence (IMBL) as described in the Report dated March 15, 2023, entitled “Expanding the Inter-municipal TNS Business Licence to include Hope, Kent and Mission”.
- B. THAT Council instruct the Director of Legal Services to prepare and bring forward for enactment the by-laws necessary to enable the participation of the District of Hope, the District of Kent and the City of Mission in the Inter-Municipal TNS Business Licence (IMBL) generally as outlined in Appendix A and Appendix B of the Report dated March 15, 2023, entitled “Expanding the Inter-municipal TNS Business Licence to include Hope, Kent and Mission”.

ADOPTED ON CONSENT (Vote No. 09177)
(Councillor Bligh absent for the vote)

**4. Annual Procurement Report 2022
March 14, 2023**

THAT the Committee recommend to Council

THAT Council receive the Report dated March 14, 2023, entitled “Annual Procurement Report 2022” for information.

ADOPTED ON CONSENT (Vote No. 0 9178)
(Councillor Bligh absent for the vote)

5. Improving Climate Resilience and Reducing Emissions in Existing Multi-Family Buildings (Members’ Motion B2)

At the Council meeting on April 11, 2023, Council referred the above-noted motion to the Standing Committee on City Finance and Services meeting on April 12, 2023, in order to hear from speakers, followed by debate and decision.

MOVED by Councillor Klassen
THAT the Committee recommend to Council

WHEREAS

1. The City of Vancouver has a long history of addressing climate change going back many decades. For example, in 1990 Council received the “Clouds of Change” report which called for strong actions to reduce carbon emissions and other greenhouse gases (GHGs) in the city. The “Clouds of Change” report helped to establish Vancouver as a leader in addressing climate change and other environmental challenges and put the city on the path to building resilient infrastructure while implementing meaningful sustainability strategies;
2. Adapting to climate change means understanding the climate we are likely to experience in the future and creating proactive plans that take advantage of opportunities and prepare for impacts. Understanding climate change and adapting to it means pursuing mitigation strategies that can reduce and/or eliminate greenhouse gas emissions and help to lessen the global impacts of climate change;
3. We are already experiencing the impacts of climate change in Vancouver, notably in the form of a warmer climate with a greater frequency of extreme weather events such as heat domes, wild fire smoke, and atmospheric rivers. These climate changes which are already in evidence have direct implications for how we heat, cool, and protect our homes from the elements. For example, warmer winters may result in reduced heating needs for our homes while warmer, hotter summers may increase how much cooling we require; ⁱ
4. Given that 55% to 60% of the carbon emissions generated in Vancouver come from the heating of water and spaces in buildings, cities such as Vancouver have a unique opportunity to take meaningful climate action at a local level through a

variety of land-use, planning, regulatory, and fiscal tools: Notably by reducing and/or eliminating carbon emissions by changing how our buildings are heated, cooled, designed, and constructed; ⁱⁱ

5. Over the past decades, Vancouver has made numerous strides in changing how Vancouverites think about the environment and the impacts of climate change. For its part, the City has taken progressive steps to improve the sustainability of City operations, such as programs to significantly reduce greenhouse gas emissions and fossil fuel use in City-run buildings and vehicles;
6. The City has also embarked upon an ambitious Climate Emergency Action Plan (CEAP) designed to cut Vancouver's carbon emissions by 50% by 2030: Notably by focusing on areas where the City has jurisdiction such as land-use planning, transportation, buildings, and infrastructure, and mitigations and adaptations through the enhancement and protection of natural systems;
7. The City also has almost completed its plan to transition to zero emissions buildings (ZEB) in all new construction by 2030 by making use of various renewable energies and setting limits on emissions and energy use in new buildings;
8. The City, in partnership with the province of British Columbia, also offers rebates and services to help those living in single family homes, duplexes, and/or townhomes to reduce emissions and make their homes more healthy and comfortable. Likewise, the City's Greenest City Grant program offers grants for place-based, community-driven initiatives that help advance sustainability, including the City of Vancouver's Climate Emergency Action Plan, while advancing equity objectives; and
9. City staff have identified a significant opportunity to reduce carbon emissions on a targeted basis in older multi-family buildings in Vancouver, including rental apartments where some of the city's most vulnerable populations live without air conditioning amid hotter summers. These homes have typically fallen outside of energy efficiency programs offered for single family homes.

THEREFORE BE IT RESOLVED THAT Council direct staff to explore the establishment of an incentive-based pilot program, to be funded through existing budgets, that specifically targets existing and older multi-family buildings such as, but not limited to, condominium buildings, rental apartment buildings, and care homes, and to facilitate and otherwise assist the owners of these buildings to reduce their carbon emissions through energy retrofits such as installing high-efficiency electric heat pumps while also improving the cooling and indoor air quality of these buildings;

FURTHER THAT staff be directed to develop and incorporate a design challenge component for this incentive-based pilot program to enable the exploration of innovative retrofit solutions for selected buildings that can help the City to identify common barriers to the retrofitting of existing and older multi-family buildings, to demonstrate replicable innovative solutions, and to better understand the financial challenges and opportunities for owners;

FURTHER THAT staff be directed to explore partnering opportunities with other levels of government, including BC Hydro, to leverage and otherwise scale up and add to the City's available funding for this incentive-based pilot program;

AND FURTHER THAT staff be directed to report back with recommendations to Council in 2023 on the proposed program.

i. Rising temperatures contribute to the "Urban Heat Island Effect" where dense urban areas with more impervious surfaces like concrete and tall buildings are hotter than surrounding areas. These areas are hotter because materials like concrete soak up and retain heat unlike trees, soil and other permeable surfaces. <https://vancouver.ca/green-vancouver/homes-climate.aspx>

ii. In Vancouver, nearly 60% of our carbon pollution comes from buildings. This is mainly from burning natural gas (which is methane, a fossil fuel), for heating our homes and our hot water. To fight climate change, the City is seeking to reduce emissions from buildings by 50% by 2030. That means ambitious actions to shift away from the use of fossil fuels in favour of equipment that uses clean and renewable energy sources. <https://vancouver.ca/green-vancouver/green-home-retrofits.aspx>

CARRIED UNANIMOUSLY (Vote No. 09174)
(Mayor Sim absent for the vote)

6. Updating Guidelines to Allow for Wine-on-Shelf Sales in Vancouver Grocery Stores (Members' Motion B3)

At the Council meeting on April 11, 2023, Council referred the above-noted motion to the Standing Committee on City Finance and Services meeting on April 12, 2023, in order to hear from speakers, followed by debate and decision.

The Committee heard from one speaker in support of the recommendations.

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At this point in the proceedings, it was

MOVED by Councillor Carr

THAT Council extend the meeting past 12:30 pm in order to complete all agenda items, and complete the Council meeting following the Standing Committee meeting.

CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY
(Mayor Sim absent for the vote)

* * * * *

MOVED by Councillor Klassen
THAT the Committee recommend to Council

WHEREAS

1. The production, consumption, and sale of liquor in BC is governed by the provincial Liquor Control and Licencing Act (the “Act”);
2. Municipalities have no independent jurisdiction with respect to liquor and, in particular, the *Vancouver Charter* does not give the City any jurisdiction over liquor consumption or sales. The role that the City plays in the sale and consumption of alcohol is set out in the Liquor Control and Licensing Act. Municipalities set local by-laws and policies;
3. In 2015, the Province changed the Liquor Control and Licensing Board (LCLB) regulations to allow for the sale of liquor in grocery stores under one of two models: wine-on-shelf or store-in-store;
4. In December 2015, Vancouver City staff presented Council with a recommendation to pilot the wine-on-shelf model in five grocery stores. Council deferred this recommended action to solicit “feedback from the public, and consulted with key stakeholders”;
5. In June 2017, a city-wide liquor policy review culminated with a staff report to Council (i.e., June 14, 2017, *Liquor Policy Review – Recommended Actions*), which included consultation with key stakeholders such as Vancouver Coastal Health, Vancouver Police Department, Tourism Vancouver, and industry representatives. The policy review aimed to assess the existing by-laws, policies, and guidelines to reflect evolving needs and issues and to align City liquor policy with the recent changes to Provincial liquor policies;
6. At present, liquor retailing within grocery stores in the City of Vancouver remains limited to the “store-within-a-store” model, with “on-shelf” retailing in grocery stores not permitted by the municipality as per the regulations implemented in 2017;
7. Examples of municipalities that allow for wine-on-shelf sales include Kamloops, Kelowna, Langley, Maple Ridge, Mission, Abbotsford, Penticton, Pemberton, Parksville, Prince George, Richmond, Surrey, District of North Vancouver, Delta, White Rock, and recently the City of Coquitlam;
8. The current provincial liquor regulations allow retailers to support local farmers without harming the interests of existing liquor retailers. In fact, “mom and pop” liquor retailers often benefit from increased foot traffic as a result of their proximity to grocery stores given the restrictions surrounding the products grocery stores are allowed to offer on sale; and
9. Given the non-problematic success of the wine-on-shelf model for grocery stores as seen across the province since the changes to regulations in 2015, along with the considerable change in the provincial retail landscape since that time, and

the span of time since the City of Vancouver last addressed the question of wine sales in grocery stores, it is timely for Council to revisit the wine-on-shelf model for grocery stores in Vancouver and the policy implemented in 2017.

THEREFORE BE IT RESOLVED THAT Council direct staff to report back with updates to the City's grocery liquor retail store guidelines no later than the end of Q2 of 2023, including any by-law amendments that may be required, in order to allow for wine-on-shelf sales in Vancouver grocery stores to ensure greater consumer selection and convenience and to align with current policies, practices, and regulations already in place across the Metro Vancouver region and province-wide.

CARRIED UNANIMOUSLY (Vote No. 09175)
(Mayor Sim absent for the vote)

7. Amping up the Arts Event License Policy to Support Arts & Culture in Vancouver (Members' Motion B4)

At the Council meeting on April 11, 2023, Council referred the above-noted motion to the Standing Committee on City Finance and Services meeting on April 12, 2023, in order to hear from speakers, followed by debate and decision.

The Committee heard from three speakers in support of the recommendations.

MOVED by Councillor Kirby-Yung
THAT the Committee recommend to Council

WHEREAS

1. Vancouver prides itself on being a city alive with creativity, with amazing music, dance, new media, theatre, festivals, film, design, exhibitions, galleries, museums, and special events. On its website, the City literally invites people to "Go out and explore arts and culture in Vancouver";
2. *Culture|Shift* is Vancouver's Culture Plan for 2020-2029. It provides a framework with strategic directions and actions to align and to increase – among other things – the City's support for arts and culture, championing creators, building on commitments to reconciliation and equity, introducing bold moves to advance community-led cultural infrastructure, and positioning Vancouver as a thriving hub for music; ⁱ
3. Cultural spaces are essential. For any healthy, vibrant city to sustain and develop cultural vitality, artists and culture makers need access to affordable, diverse and safe venues to showcase their work and engage audiences. Enabling cultural spaces enables arts and cultural activities to thrive;
4. Concurrently with the *Culture|Shift* plan, the *Making Space for Arts and Culture* report was approved by Council in September 2019, and laid out a long term vision to optimize City policies and tools to secure, enhance, and develop vibrant, affordable, and accessible arts and cultural spaces. *Making Space for Arts and*

Culture is an integral part of the *Culture|Shift* plan that helps to guide the City's work in partnership with the community to secure, enhance, and develop affordable and accessible spaces where artists and cultural workers can live, work, and share their work;

5. As detailed in the *Making Space for Arts and Culture* report, one of the most critical challenges facing arts and culture is the availability of affordable spaces and displacement of existing spaces due to accelerated development, rapidly rising industrial and commercial land values, and competition with higher land uses. Vancouver is effectively losing affordable places for artists to live, work, and share their work despite growth in the cultural non-profit sectors' capacity to collaborate and develop co-located spaces and repurpose old buildings with new uses. The city's arts and culture sector remains overwhelmingly vulnerable to displacement;
6. In March 2013, Council approved a small-scale two-year Arts and Culture Indoor Event Licence Program ("Arts Event Licence") pilot to explore permitting arts and culture events in a range of industrial and retail spaces on an occasional basis. The pilot program simplified application processes by combining five City and VPD reviews into one approval, making it easier for small scale, occasional events to be both legal and much safer; ⁱⁱ
7. The Arts Event Licence pilot program came about due to a growing demand for alternative venues for the presentation of innovative works that could allow audiences to engage in new ways outside of conventional venues such as theatres or halls which are not always suitable for smaller performances or audiences, to support limited budgets, and/or where the artistic intent involves site-specific works;
8. Between April 2013 and March 2015, over a hundred diverse events took place under the Arts Event Licence pilot program including a variety of music performances (often involving album releases), new works at exhibition/book launches in a pop-up gallery, and a shared rehearsal studio event that hosted over a hundred arts presenters, artists, and producers to see and share excerpts of tour-ready works and projects in development. By all accounts, the pilot was well received;
9. In September, 2015, Council formally adopted the Arts and Culture Indoor Event Licence ("Arts Event Licence") as a permanent program based on the positive outcomes of the two-year pilot and direction was given to amend the Zoning and Development By-law to change the definition of "Arts and Culture Indoor Event" to increase the allowed frequency of events from two to three days per month;
10. Through the Arts Event Licence, the City has been able to provide support to arts and culture events in the city by bringing flexibility to occasional venues, whether it is a studio, warehouse, factory or other alternative performance space and make it easier to host pop-up performances and events in unconventional spaces including studios, warehouses, factories, offices, shops and wholesale space; and

11. In alignment with the City's goals to better support arts and culture and champion creators, there is opportunity to expand the number of events allowed monthly through the Arts Event License.

THEREFORE BE IT RESOLVED THAT Council direct staff to undertake a short-term review of the Arts Event License Policy and relevant by-laws as it applies to indoor events (as well as consideration of any related or relevant policies and strategies) and bring recommendations forward for Council's consideration by June 2023 on the potential to increase and/or double the frequency of events allowed each month under the By-law toward creating greater flexibility for the arts and culture sector and contributing to a more culturally vibrant city for everyone.

amended

AMENDMENT MOVED by Councillor Kirby-Yung

THAT the following be added to the motion:

FURTHER THAT Council direct staff to include consideration of capacity limitations and any opportunity to increase the 250 person maximum, subject to the safe capacity and size of each venue as determined through the VFRS review as part of the Arts Event License applications;

AND FURTHER THAT the review give consideration to harmonizing with the allowable number of events per liquor license subject to the Provincial regulations.

AMENDMENT TO THE AMENDMENT MOVED by Councillor Boyle

THAT, in the FURTHER THAT clause, the words "the inclusion of outdoor spaces and" be added between the words "and" and "any";

FURTHER THAT, in the AND FURTHER THAT clause, the words "or exceed" be added between the words "with" and "the".

CARRIED UNANIMOUSLY (Vote No. 09171)
(Mayor Sim absent for the vote)

The amendment to the amendment having carried, the amended amendment was put and CARRIED UNANIMOUSLY (Vote No. 09172). The motion as amended was then put and CARRIED UNANIMOUSLY (Vote No. 09173), with Mayor Sim absent for both votes.

FINAL MOTION AS APPROVED

WHEREAS

1. Vancouver prides itself on being a city alive with creativity, with amazing music, dance, new media, theatre, festivals, film, design, exhibitions, galleries,

- museums, and special events. On its website, the City literally invites people to “Go out and explore arts and culture in Vancouver”;
2. *Culture|Shift* is Vancouver’s Culture Plan for 2020-2029. It provides a framework with strategic directions and actions to align and to increase – among other things – the City’s support for arts and culture, championing creators, building on commitments to reconciliation and equity, introducing bold moves to advance community-led cultural infrastructure, and positioning Vancouver as a thriving hub for music; ⁱ
 3. Cultural spaces are essential. For any healthy, vibrant city to sustain and develop cultural vitality, artists and culture makers need access to affordable, diverse and safe venues to showcase their work and engage audiences. Enabling cultural spaces enables arts and cultural activities to thrive;
 4. Concurrently with the *Culture|Shift* plan, the *Making Space for Arts and Culture* report was approved by Council in September 2019, and laid out a long term vision to optimize City policies and tools to secure, enhance, and develop vibrant, affordable, and accessible arts and cultural spaces. *Making Space for Arts and Culture* is an integral part of the *Culture|Shift* plan that helps to guide the City’s work in partnership with the community to secure, enhance, and develop affordable and accessible spaces where artists and cultural workers can live, work, and share their work;
 5. As detailed in the *Making Space for Arts and Culture* report, one of the most critical challenges facing arts and culture is the availability of affordable spaces and displacement of existing spaces due to accelerated development, rapidly rising industrial and commercial land values, and competition with higher land uses. Vancouver is effectively losing affordable places for artists to live, work, and share their work despite growth in the cultural non-profit sectors’ capacity to collaborate and develop co-located spaces and repurpose old buildings with new uses. The city’s arts and culture sector remains overwhelmingly vulnerable to displacement;
 6. In March 2013, Council approved a small-scale two-year Arts and Culture Indoor Event Licence Program (“Arts Event Licence”) pilot to explore permitting arts and culture events in a range of industrial and retail spaces on an occasional basis. The pilot program simplified application processes by combining five City and VPD reviews into one approval, making it easier for small scale, occasional events to be both legal and much safer; ⁱⁱ
 7. The Arts Event Licence pilot program came about due to a growing demand for alternative venues for the presentation of innovative works that could allow audiences to engage in new ways outside of conventional venues such as theatres or halls which are not always suitable for smaller performances or audiences, to support limited budgets, and/or where the artistic intent involves site-specific works;
 8. Between April 2013 and March 2015, over a hundred diverse events took place under the Arts Event Licence pilot program including a variety of music

performances (often involving album releases), new works at exhibition/book launches in a pop-up gallery, and a shared rehearsal studio event that hosted over a hundred arts presenters, artists, and producers to see and share excerpts of tour-ready works and projects in development. By all accounts, the pilot was well received;

9. In September, 2015, Council formally adopted the Arts and Culture Indoor Event Licence (“Arts Event Licence”) as a permanent program based on the positive outcomes of the two-year pilot and direction was given to amend the Zoning and Development By-law to change the definition of “Arts and Culture Indoor Event” to increase the allowed frequency of events from two to three days per month;
10. Through the Arts Event Licence, the City has been able to provide support to arts and culture events in the city by bringing flexibility to occasional venues, whether it is a studio, warehouse, factory or other alternative performance space and make it easier to host pop-up performances and events in unconventional spaces including studios, warehouses, factories, offices, shops and wholesale space; and
11. In alignment with the City’s goals to better support arts and culture and champion creators, there is opportunity to expand the number of events allowed monthly through the Arts Event License.

THEREFORE BE IT RESOLVED THAT Council direct staff to undertake a short-term review of the Arts Event License Policy and relevant by-laws as it applies to indoor events (as well as consideration of any related or relevant policies and strategies) and bring recommendations forward for Council’s consideration by June 2023 on the potential to increase and/or double the frequency of events allowed each month under the By-law toward creating greater flexibility for the arts and culture sector and contributing to a more culturally vibrant city for everyone;

FURTHER THAT Council direct staff to include consideration of capacity limitations and the inclusion of outdoor spaces and any opportunity to increase the 250 person maximum, subject to the safe capacity and size of each venue as determined through the VFRS review as part of the Arts Event License applications;

AND FURTHER THAT the review give consideration to harmonizing with or exceed the allowable number of events per liquor license subject to the Provincial regulations.

ⁱ *Culture|Shift* illuminated the cultural sector’s pivotal role in Vancouver’s economic vibrancy, tourism and prosperity, and reasserted the fact that creative industries and cultural sector have a critical impact on growth, and attracting and retaining talent across sectors (<https://vancouver.ca/files/cov/2022-12-12-culture-shift-update.pdf>).

The *Culture|Shift* cultural plan was preceded by the Culture Plan for Vancouver 2008-2018, the City’s first comprehensive cultural strategy which established a vision and actions for strengthening and growing the arts and culture sector. The Culture Plan for Vancouver 2008-2018 was instrumental in shifting paradigms for cultural support towards fostering cultural leadership, enabling partnerships, increasing community engagement, modernizing systems, and providing adaptable support programs.

Economic impact studies conducted in 2019 to inform *Culture|Shift* directions and actions revealed that cultural economic production outperforms many traditional industries: the economic impact of the creative industries and cultural sector included a 2.7% makeup of British Columbia's Gross Domestic Product (GDP) and 4% of total employment. During 2018, culture's gross product came in at \$7.9B, exceeding Agriculture (\$5.8B) and Utilities (\$6.3B), and rivaled Accommodation and Food (\$8B), as well as Mining, Oil, and Gas (\$8.2B). Music alone had \$690 million in direct economic impact, with approx. 8,000 in direct music jobs and 6,500 in indirect jobs.

ii The majority of events took place in neighbourhoods where artists are concentrated: the Downtown Eastside, Mount Pleasant and Grandview-Woodlands.

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At 11:59 am, it was

MOVED by Councillor Klassen

THAT the Committee extend the meeting to 12:30 pm to continue with the agenda items.

*CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY*

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8. Mayor's Budget Task Force (Members' Motion B5)

At the Council meeting on April 11, 2023, Council referred the above-noted motion to the Standing Committee on City Finance and Services meeting on April 12, 2023, in order to hear from speakers, followed by debate and decision.

MOVED by Mayor Sim
THAT the Committee recommend to Council

WHEREAS

1. The City of Vancouver has various advisory bodies that provide recommendations, advice, and information to Council and/or staff on matters that relate to the mandate of an advisory body and/or on any matters which may be referred to the advisory body by Council or staff;
2. Advisory bodies are a form of civic engagement, but unlike other, more short-term engagement strategies, they typically allow residents the opportunity to develop their knowledge of civic systems and/or more effectively and consistently convey recommendations based on expertise and lived experience;
3. The City has five main types of Advisory Body. These are:
 - Type A (established by Council; advisory to Council and staff)

- Type B (established by Council; advisory to staff)
 - Type C (established through by-law or other legislation, generally for statutory functions)
 - Type D (task forces for the provision of policy advice and recommendations on a specific issue or topic, with input from the City Manager as necessary)
 - Other (appointed by Council, but advisory to an external body – e.g. VPL Board, PNE Board);
4. Notable examples of Type D task force advisory Bodies include, but are not limited to:
- The Task Force on Implementing UNDRIP in the City of Vancouver (established in 2021 to provide advice to the Mayor and Council)
 - The Opioid Emergency Task Force (established in 2018)
 - The Mayor's Task Force on Mental Health and Addictions (established in 2013 to provide recommendations to Mayor and council on priority actions to address the mental health and addictions crisis);
5. Each year, the Mayor and Council have a statutory obligation to oversee and approve a budget and budget process that balances the need to provide services, facilities, and infrastructure in ways that meet the needs of residents and businesses and with the equal desire to keep property tax and utility rate increases at a manageable level;
6. On November 29, 2022, Draft Current State Operating and Capital budgets were presented to City Council for information as a starting point for discussion and engagement to help align multi-year planning with the new Council's priorities;
7. On December 6, 2022, City Council approved the 2023 Capital Budget and deferred the 2023 Operating Budget to early 2023 for further consideration;
8. On February 28, 2023, Vancouver City Council approved an operating budget for 2023 totalling \$1.97 billion, and a property tax increase of 10.7% driven by a 1% increase for additional infrastructure renewal, 1% for reserve replenishment for financial sustainability, 3% for Vancouver Police Department (VPD) services, and 5.7% for funding across all City services, as well as risks around uncertain costs for the whole city; and
9. A 10.7% property tax increase is neither a sustainable nor a desirable financial path for the City of Vancouver.

THEREFORE BE IT RESOLVED THAT Council support Mayor Ken Sim's appointment of a Mayor's Budget Task Force (Type D advisory body) to review the current City of Vancouver budget, examine where funds are allocated on a line item basis, and report its findings in preparation for the 2024 City of Vancouver budget process to – among other things – identify opportunities to improve service levels, processes, and

transparency and identify any areas of concern around deferred maintenance, unfunded liabilities, CAPEX, pensions, and equipment replacement costs in accordance with the Terms of Reference outlined in Appendix A.

amended

AMENDMENT MOVED by Councillor Boyle

THAT the following be added to the motion:

FURTHER THAT the scope of the Mayor's Budget Task Force be amended to specifically rule out cuts to frontline services, including housing and homelessness services, and arts and cultural services.

LOST (Vote No. 09163)

(Councillors Dominato, Kirby-Yung, Klassen, Meiszner, Zhou and Mayor Sim opposed)
(Councillor Bligh absent for the vote)

AMENDMENT MOVED by Councillor Boyle

THAT the following be added to the motion:

FURTHER THAT the scope of the Mayor's Budget Task Force be amended to include the Vancouver Park Board, to ensure transparency around the spending of public funds and to maximize public outcomes for parks and public spaces.

AMENDMENT TO THE AMENDMENT MOVED by Councillor Kirby-Yung

THAT the amendment be struck and replaced with the following:

FURTHER THAT Council request the Mayor to write to the Park Board to invite them to participate in the review by the Mayor's Budget Task Force.

CARRIED (Vote No. 09164)

(Councillor Fry opposed)
(Councillor Bligh absent for the vote)

The amendment to the amendment having carried, the amended amendment was put and CARRIED UNANIMOUSLY (Vote No. 09165), with Councillor Bligh absent for the vote.

AMENDMENT MOVED by Councillor Boyle

THAT the following be added to the motion:

FURTHER THAT the scope of the Mayor's Budget Task Force be amended to include the Vancouver Police Department (VPD), in recognition of the importance

of addressing public and community safety issues and considering the VPD budget is more than 20% of the City of Vancouver's operating budget.

AMENDMENT TO THE AMENDMENT MOVED by Councillor Carr

THAT the amendment be struck and replaced with the following:

FURTHER THAT the Vancouver Police Board be invited to participate in the Mayor's Budget Task Force process.

LOST (Vote No. 09166)

(Councillors Dominato, Kirby-Yung, Klassen, Meiszner, Zhou and Mayor Sim opposed)
(Councillor Bligh absent for the vote)

The amendment to the amendment having lost, the amendment was put and LOST (Vote No. 09168), with Councillors Dominato, Kirby-Yung, Klassen, Meiszner, Zhou and Mayor Sim opposed, and Councillor Bligh absent for the vote.

AMENDMENT MOVED by Councillor Carr

THAT the following be added to the motion:

FURTHER THAT the scope of the Mayor's Budget Task Force be amended to specifically rule out reductions to climate emergency actions, including mitigation, and adaptation measures.

LOST (Vote No. 09169)

(Councillors Bligh, Dominato, Kirby-Yung, Klassen, Meiszner, Zhou and Mayor Sim opposed)

The amendments having lost or carried, the motion as amended was put and CARRIED UNANIMOUSLY (Vote No. 09170), with Councillors Carr and Fry abstaining from the vote.

FINAL MOTION AS APPROVED

WHEREAS

1. The City of Vancouver has various advisory bodies that provide recommendations, advice, and information to Council and/or staff on matters that relate to the mandate of an advisory body and/or on any matters which may be referred to the advisory body by Council or staff;
2. Advisory bodies are a form of civic engagement, but unlike other, more short-term engagement strategies, they typically allow residents the opportunity to develop their knowledge of civic systems and/or more effectively and consistently convey recommendations based on expertise and lived experience;
3. The City has five main types of Advisory Body. These are:

- Type A (established by Council; advisory to Council and staff)
 - Type B (established by Council; advisory to staff)
 - Type C (established through by-law or other legislation, generally for statutory functions)
 - Type D (task forces for the provision of policy advice and recommendations on a specific issue or topic, with input from the City Manager as necessary)
 - Other (appointed by Council, but advisory to an external body – e.g. VPL Board, PNE Board);
4. Notable examples of Type D task force advisory Bodies include, but are not limited to:
- The Task Force on Implementing UNDRIP in the City of Vancouver (established in 2021 to provide advice to the Mayor and Council)
 - The Opioid Emergency Task Force (established in 2018)
 - The Mayor’s Task Force on Mental Health and Addictions (established in 2013 to provide recommendations to Mayor and council on priority actions to address the mental health and addictions crisis);
5. Each year, the Mayor and Council have a statutory obligation to oversee and approve a budget and budget process that balances the need to provide services, facilities, and infrastructure in ways that meet the needs of residents and businesses and with the equal desire to keep property tax and utility rate increases at a manageable level;
6. On November 29, 2022, Draft Current State Operating and Capital budgets were presented to City Council for information as a starting point for discussion and engagement to help align multi-year planning with the new Council’s priorities;
7. On December 6, 2022, City Council approved the 2023 Capital Budget and deferred the 2023 Operating Budget to early 2023 for further consideration;
8. On February 28, 2023, Vancouver City Council approved an operating budget for 2023 totalling \$1.97 billion, and a property tax increase of 10.7% driven by a 1% increase for additional infrastructure renewal, 1% for reserve replenishment for financial sustainability, 3% for Vancouver Police Department (VPD) services, and 5.7% for funding across all City services, as well as risks around uncertain costs for the whole city; and
9. A 10.7% property tax increase is neither a sustainable nor a desirable financial path for the City of Vancouver.

THEREFORE BE IT RESOLVED THAT Council support Mayor Ken Sim’s appointment of a Mayor’s Budget Task Force (Type D advisory body) to review the current City of Vancouver budget, examine where funds are allocated on a line item basis, and report its findings in preparation for the 2024 City of Vancouver budget process to – among other things – identify opportunities to improve service levels, processes, and

transparency and identify any areas of concern around deferred maintenance, unfunded liabilities, CAPEX, pensions, and equipment replacement costs in accordance with the Terms of Reference outlined in Appendix A of the Motion entitled “Mayor’s Budget Task Force”;

FURTHER THAT Council request the Mayor to write to the Park Board to invite them to participate in the review by the Mayor’s Budget Task Force.

The Committee adjourned at 12:24 pm.

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**COUNCIL MEETING MINUTES
STANDING COMMITTEE OF COUNCIL ON
CITY FINANCE AND SERVICES**

APRIL 12, 2023

A meeting of the Council of the City of Vancouver was held on Wednesday, April 12, 2023, at 12:25 pm, in the Council Chamber, Third Floor, City Hall, following the Standing Committee on City Finance and Services meeting, to consider the recommendations and actions of the Committee.

PRESENT: Councillor Rebecca Bligh, Acting Mayor
Councillor Christine Boyle
Councillor Adriane Carr
Councillor Lisa Dominato
Councillor Pete Fry
Councillor Sarah Kirby-Yung
Councillor Mike Klassen
Councillor Peter Meiszner
Councillor Lenny Zhou

ABSENT: Mayor Ken Sim (Leave of Absence – Civic Business)
Councillor Brian Montague (Leave of Absence – Personal Reasons)

CITY MANAGER'S OFFICE: Paul Mochrie, City Manager
Armin Amrolia, Deputy City Manager

CITY CLERK'S OFFICE: Tina Penney, Deputy City Clerk
Terri Burke, Meeting Coordinator

COMMITTEE REPORTS

Report of Standing Committee on City Finance and Services
April 12, 2023

Council considered the report containing the recommendations and actions taken by the Standing Committee on City Finance and Services. Its items of business included:

1. New Leases for Eight Child Care Centres and Two Family Place Drop-in Centres
2. 2023 Cultural Grants (Balance of Operating Grants)
3. Expanding the Inter-municipal TNS Business Licence to include Hope, Kent and Mission
4. Annual Procurement Report 2022
5. Improving Climate Resilience and Reducing Emissions in Existing Multi-Family Buildings
6. Updating Guidelines to Allow for Wine-on-Shelf Sales in Vancouver Grocery Stores
7. Amping Up the Arts Event License Policy to Support Arts & Culture in Vancouver
8. Mayor's Budget Task Force

Items 1 to 8

MOVED by Councillor Carr
SECONDED by Councillor Meiszner

THAT the recommendations and actions taken by the Standing Committee on City Finance and Services at its meeting of April 12, 2023, as contained in items 1 to 8, be approved.

CARRIED UNANIMOUSLY

ADJOURNMENT

MOVED by Councillor Kirby-Yung
SECONDED by Councillor Carr

THAT the meeting be adjourned.

CARRIED UNANIMOUSLY

Council adjourned at 12:26 pm.

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