



REPORT

Report Date: November 8, 2022
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VanRIMS No.: 08-2000-20
Meeting Date: December 6, 2022
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TO: Vancouver City Council
FROM: Director of Finance
SUBJECT: Annual Financial Authorities - 2023

RECOMMENDATION

- A. THAT, for the period from January 1 to December 31, 2023, Council authorize the Director of Finance to draw warrants for payment (i.e. issue an authorization to the City Treasurer to disburse funds from a City account), provided that any such warrants for payment be reported in writing to the City Clerk for the information of Council within 15 days after the end of the month in which each warrant is drawn, in accordance with Sections 215 and 216 of the *Vancouver Charter*.
- B. THAT, for the period from January 1 to July 15, 2023, Council authorizes the Director of Finance to temporarily use such proceeds from the sale of debentures that have not yet been expended to meet other expenditure requirements of the City, pending collection of the 2023 general purpose tax levy, in accordance with Section 259(1)(b) of the *Vancouver Charter*.
- C. THAT, for the period from January 1 to December 31, 2023, Council authorize the Director of Finance to invest City funds not immediately required and to vary the investments from time to time where appropriate, in accordance with Sections 201, 259, and 260 of the *Vancouver Charter*.
- D. THAT, for the period from January 8, 2023 to January 7, 2024, pursuant to Section 263 of the *Vancouver Charter*, Council authorize the Director of Finance to establish a short-term borrowing facility to assist in managing the City's cash flow with the maximum outstanding amount not to exceed \$60 million; and

- E. THAT, subject to Recommendation D being approved, Council instruct the Director of Legal Services to bring forward a by-law for enactment by Council authorizing the borrowing referred to in Recommendation D above.

REPORT SUMMARY

Consistent with past practice and the provisions of the *Vancouver Charter*, staff request that Council delegate certain financial authorities to the Director of Finance and authorize establishing a short-term borrowing facility to enable effective daily administration of the City's financial affairs. As outlined in the report, these financial authorities are administrative in nature and remain subject to Council approval of the 2023 Operating and Capital Budgets.

COUNCIL AUTHORITY/PREVIOUS DECISIONS

It has been Council's practice for at least the last 50 years to delegate certain financial authorities to the Director of Finance, on an annual basis, as provided for in the *Vancouver Charter* to enable effective daily administration of the City's cash reserves and ongoing operating expenses.

It has also been Council's practice for at least the last 35 years to establish, annually, a \$60 million short-term borrowing facility, by by-law, to meet the City's expenditure requirements pending collection of the general purpose tax levy and amounts receivable from other governments, as provided for under section 263 of the *Vancouver Charter*.

CITY MANAGER'S/GENERAL MANAGER'S COMMENTS

The City Manager recommends approval of the foregoing.

REPORT

Background/Context

The *Vancouver Charter* provides Council with a variety of financial authorities necessary for the City's operation, including the authority to borrow for expenditure pending collection of real-property taxes and amounts receivable from other governments. Council has historically delegated certain financial authorities to the Director of Finance each year to allow for effective daily administration of the City's cash reserve and ongoing operating expenses.

Strategic Analysis

The Director of Finance is seeking from Council delegation of the following administrative authorities for 2023:

1. Authority to Draw Warrants for Payment

Sections 213 to 215 of the *Vancouver Charter* specify the manner in which the City makes payments. Sections 213 and 214 require the Director of Finance to issue warrants for payments

(i.e. issue an authorization to the City Treasurer to disburse funds from a City account), while section 215 stipulates that only Council may authorize payment of warrants except for small amounts necessary in the case of an emergency. Section 216 provides that Council may give that authorization in advance for a period of up to 12 months.

2. Authority to Use Capital Funds Pending Collection of General Purpose Tax Levy

Section 259 of the *Vancouver Charter* authorizes Council to use the available proceeds from the sale of debentures, those not yet required to fund the applicable capital projects/programs, to temporarily meet the City's other expenditure requirements pending collection of the general purpose tax levy for each year, provided that such use be limited to the period from January 1 to July 15 and that such funds be returned to the Capital Fund on or before July 15.

3. Authority to Invest the City's Surplus Cash Balances

Section 201 of the *Vancouver Charter* authorizes Council to invest City funds that are not immediately required, including the unused proceeds from the sale of debentures (section 259) and amounts held in the Sinking Fund (section 260). The section allows investments in one of more of the following:

- securities of Canada or of a province;
- securities guaranteed for principal and interest by Canada or by a province;
- securities of a municipality, including the city, or a regional district;
- securities of the Greater Vancouver Water District or the Greater Vancouver Sewerage and Drainage District;
- securities of the Municipal Finance Authority;
- securities of or investments guaranteed by a chartered bank;
- deposits in a savings institution, or non-equity or membership shares of a credit union;
- pooled investment funds under Section 16 of the Municipal Finance Authority Act;
- any of the investments permitted for the Municipal Finance Authority under Section 16(3) of the Municipal Finance Authority Act, including pooled investment portfolios under the Financial Administration Act

4. Operating Line of Credit

Section 263 of the *Vancouver Charter* authorizes Council to borrow by way of promissory note or overdraft to meet the City's short-term expenditure requirements, with repayment guaranteed by the general purpose tax levy to be collected for the year.

To execute this authority, Council must enact a by-law stipulating the maximum amount of any short-term indebtedness and the period for which the authority is in effect, and that repayment of any outstanding balances be guaranteed by the general purpose tax levy.

The terms of the by-law recommended in this report would authorize the Director of Finance to borrow by overdraft a sum of money not to exceed \$60 million at any one time during the period January 8, 2023 to January 7, 2024. Upon approval, this borrowing facility would likely be

established (as in past years) with the City's primary banking service provider, which is currently the Bank of Montreal.

Financial Implications

This report focuses on the delegation of administrative authorities. Decisions on the level of operating and capital expenditures, debt financing for capital programs/projects, and other financial considerations for 2023 will be brought forward for Council approval as part of the 2023 Budget.

CONCLUSION

Consistent with past practice and the provisions of the *Vancouver Charter*, staff request that Council delegate certain financial authorities to the Director of Finance and authorize establishing a short-term borrowing facility to enable effective daily administration of the City's financial affairs.

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