



SPECIAL COUNCIL MEETING MINUTES

June 29, 2022

A Special Meeting of the Council of the City of Vancouver was held on Wednesday, June 29, 2022, at 9:34 am, in the Council Chamber, Third Floor, City Hall, for the purpose of considering the 2023-2026 Capital Plan: Final Plan. This Special Council meeting was convened by electronic means as authorized in Part 14 of the *Procedure By-law*.

PRESENT: Mayor Kennedy Stewart
Councillor Rebecca Bligh
Councillor Christine Boyle
Councillor Adriane Carr
Councillor Melissa De Genova*
Councillor Lisa Dominato*
Councillor Pete Fry
Councillor Colleen Hardwick*
Councillor Sarah Kirby-Yung
Councillor Jean Swanson
Councillor Michael Wiebe

CITY MANAGER'S OFFICE: Paul Mochrie, City Manager
Armin Amrolia, Deputy City Manager

CITY CLERK'S OFFICE: Katrina Leckovic, City Clerk
Alyse Stewart, Meeting Coordinator

* Denotes absence for a portion of the meeting.

WELCOME

The Mayor acknowledged we are on the unceded homelands of the Musqueam, Squamish, and Tsleil-Waututh People. We thank them for having cared for this land and look forward to working with them in partnership as we continue to build this great city together.

The Mayor also recognized the immense contributions of the City of Vancouver's staff who work hard every day to help make our city an incredible place to live, work, and play.

1. 2023-2026 Capital Plan: Final Plan

The City Manager introduced the item and staff from Finance, Risk and Supply Chain Management, provided a presentation. Subsequently the aforementioned staff along with staff from Arts, Cultural and Community Services; Engineering Services; Planning, Urban Design, and Sustainability; Parks and Recreation; and Vancouver Fire and Rescue Services, responded to questions.

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During questions to staff, it was

*MOVED by Councillor Fry
SECONDED by Councillor Carr*

THAT under section 5.4(d) of the Procedure By-law, Council ask a second round of questions to staff.

CARRIED UNANIMOUSLY

During the hearing of speakers, Council recessed at 11:59 am and reconvened at 1:08 pm

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Council heard from 23 speakers, four who spoke in support of the recommendations, six who spoke in opposition of the recommendations, and 13 who spoke to other aspects of the recommendations.

MOVED by Councillor Boyle
SECONDED by Councillor Kirby-Yung

- A. THAT Council approve the Final 2023-2026 Capital Plan (Appendix A) that contemplates \$3.5 billion of capital investment, comprised of \$0.7 billion of Council-approved in-kind infrastructure and amenities to be delivered through development, and \$2.8 billion of capital programs/projects to be delivered by the City and/or its community partners, as summarized below:

<i>\$ million</i>	Cash	In-kind	Overall
Housing	282	335	617
Childcare	79	58	136
Parks & public open spaces	198	10	208
Arts, culture & heritage	119	32	151
Community facilities	257	134	391
Public safety	105	-	105
Civic facilities & equipment	57	-	57
Streets	365	103	468
Water, sewers & drainage	840	35	874
Waste collection, diversion & disposal	141	-	141
Renewable energy	73	-	73
Technology	110	-	110
Emerging priorities, contingency & delivery	161	-	161
Overall	2,786	706	3,492

Supported by the following funding strategy:

Funding sources	\$ million
City contributions	
Debt	
Plebiscite borrowing authority (general)	495
Council borrowing authority (utilities)	240
	735
Pay-as-you-go	
General capital	390
Utilities capital	384
	774
Reserves	
Fleet reserves	114
Empty Homes Tax reserve	80
Solid waste capital reserve	30
Other tax & fee funded reserves	14
Capital Financing Fund	54
	292
City contributions	1,800
Development contributions (cash)	
Development cost levies	516
Community amenity contributions & other	216
Connections fees	131
Development contributions (cash)	862
Partner contributions	
Regional governments (Metro / TransLink)	93
Senior governments (Federal / Provincial)	13
Other partners	19
Partner contributions (cash)	124
Total cash	2,786
In-kind projects	
Community amenity contributions (in-kind)	523
Engineering servicing conditions	138
Other in-kind contributions from development	45
In-kind projects	706
Overall total	3,492

B. THAT the 2023-2026 Capital Plan plebiscite contain three questions outlining borrowing in the following categories:

Transportation and Core Operating Technology	\$ 170,450,000
Community Facilities	\$ 162,075,000

Parks, Public Safety & Other Civic Facilities, Climate Adaptation and Other Emerging Priorities	\$ 162,475,000
	<hr/> \$ 495,000,000 <hr/>

FURTHER THAT the wording of the questions be generally as set out in Appendix B, subject to any modifications required by the Director of Legal Services to ensure consistency with the requirements of the *Vancouver Charter*.

A By-law authorizing these questions will be brought before Council on July 5, 2022.

amended

AMENDMENT MOVED by Councillor Boyle
SECONDED by Councillor Carr

THAT the following be added as C:

THAT staff be directed to, throughout the 2023-2026 Capital Plan, monitor for and bring forward to Council for consideration opportunities for additional investments to support the Climate Emergency Action Plan, with priority given to projects that can leverage additional partner contributions and projects with the highest mitigation impacts.

CARRIED UNANIMOUSLY (Vote No. 08619)
(Councillor Hardwick absent for the vote)

AMENDMENT MOVED by Councillor Carr
SECONDED by Councillor Boyle

THAT the following be added as D:

THAT Council direct staff to vigorously explore funding opportunities from a variety of sources, potentially including the Canadian Infrastructure Bank, to accelerate energy retrofits, particularly of city-owned buildings including community centers, libraries, seniors' centers, Family Places, Neighbourhood Houses, and city-owned housing and childcare, to both reduce carbon emissions and provide safe centers for the public in extreme weather events; and that staff assess including solar voltaic and solar thermal capacity into retrofit projects in order to reduce costs of heating water and to provide resilience in light of B.C. Hydro's projected lack of capacity to meet electricity demands beyond 2030.

CARRIED UNANIMOUSLY (Vote No. 08620)
(Councillor Hardwick absent for the vote)

AMENDMENT MOVED by Councillor Kirby-Yung
SECONDED by Councillor Dominato

THAT the following be added as E:

THAT Council add \$3 million to the Capital Budget for the Gastown/Water Street project from emerging priorities funding, with overall funding increasing from \$7 million to \$10 million, to advance additional targeted sidewalk repairs and projects to enhance public realm in Gastown including visibility of Host Nations.

CARRIED (Vote No. 08621)
(Councillors Boyle, Carr, Swanson, and Mayor Stewart opposed)
(Councillor Hardwick absent for the vote)

AMENDMENT MOVED by Councillor Kirby-Yung
SECONDED by Councillor Dominato

THAT the following be added as F:

THAT Council acknowledges the critical nature of the Gastown and Water Street Rehabilitation work, and that the full scope of that work is currently projected at approximately \$35 million, which leaves a funding gap.

FURTHER THAT the following be added as G:

THAT Council direct staff to report back to Council on the opportunity to accelerate the larger-scale Gastown and Water Street Rehabilitation project delivery through the addition or reallocation of funding in the Capital Plan Mid-term Update in 2024.

CARRIED UNANIMOUSLY (Vote No. 08622)
(Councillor Hardwick absent for the vote)

AMENDMENT MOVED by Councillor De Genova
SECONDED by Councillor Hardwick

THAT the following be added as H:

THAT Council direct staff to work with Park Board staff to explore allocation options to support the Park Board's request to facilitate the planning, design and building of the Mount Pleasant Pool and bring forward to the Mid term update for consideration if appropriate funding is available at that time.

LOST (Vote No. 08623)
(Councillors Bligh, Boyle, Carr, Dominato, Fry Hardwick, Kirby-Yung, Swanson, Wiebe, and Mayor Stewart opposed)

AMENDMENT MOVED by Councillor Wiebe
SECONDED by Councillor Carr

THAT the following be added as H:

THAT, subject to the community partner(s) securing a minimum of \$100,000 (25%) for the South Vancouver Food Centre project and a minimum of \$100,000 (25%) for DTES Indigenous Food Sovereignty Hub project, the City allocate up to

\$300,000 (75%) for each of the two projects from Emerging Priorities (Senior Government Partnership Program) as part of Capital Plan Mid-term Update.

CARRIED UNANIMOUSLY (Vote No. 08624)
(Councillor De Genova absent for the vote)

AMENDMENT MOVED by Councillor Dominato
SECONDED by Councillor Kirby-Yung

THAT the following be added as I:

THAT Council direct staff to reallocate \$3M from emerging priorities funding to be directed towards new, renewed and expanded outdoor sport field facilities in parks in the 2023-2026 Capital Plan;

FURTHER THAT Council direct staff at the time of the Capital Plan Mid-Term update (2024) to prioritize funding for new, renewed, and expanded outdoor sport field facilities, including a portion of new DCL funding that may be available in 2024;

AND FURTHER THAT, throughout the 2023-2026 Capital Plan, Council direct staff to prioritize seeking senior government and partner funding contributions toward sport field facilities.

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor Fry
SECONDED by Councillor Carr

THAT the first of the three clauses be struck;

FURTHER THAT, in the third clause, the word “prioritize” be deleted and replaced with the words “consider relative to the other Park Board priorities and allocation”.

LOST (Vote 08625)
(Councillors Bligh, Dominato, Hardwick, Kirby-Yung, Wiebe and Mayor Stewart opposed)
(Councillor De Genova absent for the vote)

Prior to the vote, Council agreed to separate the components of the amended amendment, with the first clause being put and CARRIED (Vote No.08626) with Councillors Carr, Fry, Swanson, and Boyle in opposition, and Councillor De Genova absent for the vote; and the remaining two clauses being put and CARRIED UNANIMOUSLY (Vote No. 08627) with Councillor De Genova absent for the vote.

AMENDMENT MOVED by Councillor Dominato
SECONDED by Councillor Kirby-Yung

THAT the following be added as J:

THAT Council direct staff to explore opportunities to double the funding allocation for the Transportation Safety Program, specifically traffic signals, flashing

beacons, zebra markings at crossings as part of the Capital Plan Mid-term Update in 2024.

CARRIED UNANIMOUSLY (Vote No. 08628)
(Councillor De Genova absent for the vote)

AMENDMENT MOVED by Councillor Dominato
SECONDED by Councillor Carr

THAT the following be added as K:

THAT Council direct staff to report back on emerging capital infrastructure needs for emergency preparedness and resilience as part of the Capital Plan Mid-term Update in 2024, including, but not limited to, risk assessments and analysis, capital investment prioritization, funding allocations and/or reallocations and senior government/partner funding opportunities.

CARRIED UNANIMOUSLY (Vote No. 08629)
(Councillor De Genova absent for the vote)

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During debate and decision, Council recessed at 4:33 pm and reconvened at 4:50 pm.

Subsequently, it was

*MOVED by Councillor Bligh
SECONDED by Councillor Kirby-Yung*

That Council extend the meeting past 5 pm in order to complete this item.

CARRIED UNANIMOUSLY

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Prior to the vote, Council agreed to separate the vote on the amended motion, with E having CARRIED (Vote No. 08630) with Councillors Boyle and Swanson opposed; I having CARRIED (Vote No. 08631) with Councillors Fry and Swanson opposed; And the remaining clauses (A, B, C, D, F, G, H, J and K) having CARRIED UNANIMOUSLY (Vote No. 08632).

FINAL MOTION AS APPROVED

Note: The final motion has been updated to reflect the approved amendments in B, as restated by staff.

- A. THAT Council approve the Final 2023-2026 Capital Plan (Appendix A of the Report dated June 16, 2022, entitled “2023-2026 Capital Plan: Final Plan) that contemplates \$3.5 billion of capital investment, comprised of \$0.7 billion of Council-approved in-kind infrastructure and amenities to be delivered through development, and \$2.8 billion of capital programs/projects to be delivered by the City and/or its community partners, as summarized below:

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A By-law authorizing these questions will be brought before Council on July 5, 2022.

- C. THAT staff be directed to, throughout the 2023-2026 Capital Plan, monitor for and bring forward to Council for consideration opportunities for additional investments to support the Climate Emergency Action Plan, with priority given to projects that can leverage additional partner contributions and projects with the highest mitigation impacts.
- D. THAT Council direct staff to vigorously explore funding opportunities from a variety of sources, potentially including the Canadian Infrastructure Bank, to accelerate energy retrofits, particularly of city-owned buildings including community centers, libraries, seniors' centers, Family Places, Neighbourhood Houses, and city-owned housing and childcare, to both reduce carbon emissions and provide safe centers for the public in extreme weather events; and that staff assess including solar voltaic and solar thermal capacity into retrofit projects in order to reduce costs of heating water and to provide resilience in light of B.C. Hydro's projected lack of capacity to meet electricity demands beyond 2030.
- E. THAT Council add \$3 million to the Capital Budget for the Gastown/Water Street project from emerging priorities funding, with overall funding increasing from \$7 million to \$10 million, to advance additional targeted sidewalk repairs and projects to enhance public realm in Gastown including visibility of Host Nations.
- F. THAT Council acknowledges the critical nature of the Gastown and Water Street Rehabilitation work, and that the full scope of that work is currently projected at approximately \$35 million, which leaves a funding gap.
- G. THAT Council direct staff to report back to Council on the opportunity to accelerate the larger-scale Gastown and Water Street Rehabilitation project delivery through the addition or reallocation of funding in the Capital Plan Mid-term Update in 2024.
- H. THAT, subject to the community partner(s) securing a minimum of \$100,000 (25%) for the South Vancouver Food Centre project and a minimum of \$100,000 (25%) for DTES Indigenous Food Sovereignty Hub project, the City allocate up to \$300,000 (75%) for each of the two projects from Emerging Priorities (Senior Government Partnership Program) as part of Capital Plan Mid-term Update.

- I. THAT Council direct staff to reallocate \$3M from emerging priorities funding to be directed towards new, renewed and expanded outdoor sport field facilities in parks in the 2023-2026 Capital Plan;
- FURTHER THAT Council direct staff at the time of the Capital Plan Mid-Term update (2024) to prioritize funding for new, renewed, and expanded outdoor sport field facilities, including a portion of new DCL funding that may be available in 2024;
- AND FURTHER THAT, throughout the 2023-2026 Capital Plan, Council direct staff to prioritize seeking senior government and partner funding contributions toward sport field facilities.
- J. THAT Council direct staff to explore opportunities to double the funding allocation for the Transportation Safety Program, specifically traffic signals, flashing beacons, zebra markings at crossings as part of the Capital Plan Mid-term Update in 2024.
- K. THAT Council direct staff to report back on emerging capital infrastructure needs for emergency preparedness and resilience as part of the Capital Plan Mid-term Update in 2024, including, but not limited, to risk assessments and analysis, capital investment prioritization, funding allocations and/or reallocations and senior government/partner funding opportunities.

ADJOURNMENT

MOVED by Councillor Hardwick
SECONDED by Councillor Dominato

THAT the meeting be adjourned.

CARRIED UNANIMOUSLY

The Special Council meeting adjourned at 4:57 pm.

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