



## REPORT TO COUNCIL

### STANDING COMMITTEE OF COUNCIL ON POLICY AND STRATEGIC PRIORITIES

JUNE 22, 2022

A meeting of the Standing Committee of Council on Policy and Strategic Priorities was held on Wednesday, June 22, 2022, at 9:31 am, in the Council Chamber, Third Floor, City Hall. This Council meeting was convened by electronic means as authorized under the Part 14 of the *Procedure By-law*.

**PRESENT:**

- Mayor Kennedy Stewart\*
- Councillor Rebecca Bligh\*
- Councillor Christine Boyle\* (Leave of Absence for Personal Reasons from 12 pm to 5 pm)
- Councillor Adriane Carr
- Councillor Melissa De Genova\*
- Councillor Lisa Dominato
- Councillor Pete Fry
- Councillor Colleen Hardwick\*
- Councillor Sarah Kirby-Yung\*
- Councillor Jean Swanson
- Councillor Michael Wiebe

**CITY MANAGER'S OFFICE:** Paul Mochrie, City Manager

**CITY CLERK'S OFFICE:** Lesley Matthews, Chief, External Relations and Protocol  
David Yim, Meeting Coordinator

\* Denotes absence for a portion of the meeting.

### WELCOME

The Chair acknowledged we are on the unceded homelands of the Musqueam, Squamish, and Tsleil-Waututh People. We thank them for having cared for this land and look forward to working with them in partnership as we continue to build this great city together.

The Chair also recognized the immense contributions of the City of Vancouver's staff who work hard every day to help make our city an incredible place to live, work, and play.

### MATTERS ADOPTED ON CONSENT

MOVED by Councillor Boyle

THAT Council adopt item 3 on consent.

CARRIED UNANIMOUSLY

**1. Broadway Plan  
April 27, 2022**

At the Standing Committee on Policy and Strategic Priorities meeting on June 9, 2022, (reconvened from May 18, 25, 26, 31, 2022), due to time constraints, Council referred the remainder of debate and decision on the above-noted item to the Standing Committee on Policy and Strategic Priorities meeting on June 22, 2022, as the first item of business.

AMENDMENT MOVED by Councillor Fry

THAT the following be added as U:

THAT, subject to Council approval of the Broadway Plan, Council direct staff to work with senior government, industry, and tenant groups as applicable to develop new policies to monitor and protect affordability found in existing purpose-built rental buildings that considers and ensures:

- a) Creating an accurate rent roll for purpose built and secondary rentals in the Broadway Plan area;
- b) Rent stabilization for existing units based on rent rolls, tying rent to units;
- c) Rate of change analysis and reporting in order to monitor and mitigate any increase in renovations, tenant clear-outs, and the effectiveness of new tenant relocation and protection measures; and
- d) Amending the Empty Home Tax property status declaration for multi-unit purpose-built rental to list all tenancy agreements, and replacing the current exemption that requires only one unit within the building be rented for six months with new requirements proportional to current vacancy rates in the City of Vancouver.

amended

At 9:51 am, during discussion on the amendment above, Mayor Stewart rose on a point of order under Section 8.7(a) of the *Procedure By-law* noting the amendment seems to not be compatible with the purposes and objects of the *Vancouver Charter* including the good rule and government of the City, as it could put the City at a disadvantage to have to create a brand new department. Following a short recess, Chair Carr ruled the amendment in order as the proposed work falls within the scope of the Broadway Plan.

AMENDMENT TO THE AMENDMENT MOVED by Councillor Fry

THAT the amendment be amended by deleting the words “and ensures”.

CARRIED (Vote No. 08548)  
(Councillors De Genova, Hardwick, Kirby-Yung, Swanson, and Wiebe opposed)  
(Councillor Dominato abstained from the vote)

The amendment as amended was put and separated for the vote with U(a) having CARRIED (Vote No. 08549) with Councillors Bligh, De Genova, Dominato, and Kirby-Yung opposed; U(b) having CARRIED (Vote No. 08550) with Councillors Bligh, De Genova, Dominato, and Kirby-

Yung opposed; U(c) having CARRIED (Vote No. 08551) with Councillor De Genova opposed and Councillor Kirby-Yung abstaining from the vote; and U(d) having CARRIED (Vote No. 08552) with Councillor De Genova opposed.

AMENDMENT MOVED by Councillor Fry

THAT the following be added as V:

THAT, subject to Council approval of the Broadway Plan, Council direct staff to provide regular reporting objectives and progress of the Plan, including but not limited to population demographics, rate of change, tenant protections, property inflation, retail and business continuity, tree canopy and access to greenspace, and access to public amenities;

FURTHER THAT all reporting will be subject to available data sources and coincide with 5-Year Performance Reports as part of the City's Supportive Policies Agreement with TransLink.

CARRIED UNANIMOUSLY (Vote No. 08553)  
(Councillor De Genova abstained from the vote)

AMENDMENT MOVED by Councillor Fry

THAT the following be added as W:

THAT, subject to Council approval of the Broadway Plan, Council direct staff to report back with alternatives to policy 11.4.2 directing a consistent 4-storey podium streetwall across all residential mid to high-rise apartment zones; in order to consider public realm supporting built form options similar to the "tower-in-the-park" model seen in the West End that affords smaller floor plates, more generous side yards and landscaping, and supports enhanced, expanded tree canopy, and improved public realm;

FURTHER THAT where podium streetwall vernacular is considered in residential mid to high-rise apartment zones, a public realm performance lens be applied in addition to the Plan's objective of private outdoor space.

CARRIED (Vote No. 08554) (*reconsidered*)  
(Councillor Boyle and Mayor Stewart opposed)

\* \* \* \* \*

*RECONSIDERATION MOVED by Councillor De Genova*

*THAT the Committee reconsider Vote No. 08554.*

**CARRIED UNANIMOUSLY AND  
BY THE REQUIRED MAJORITY**

\* \* \* \* \*

The reconsideration having carried, the amendment was put and CARRIED (Vote No. 08555) with Councillors Boyle, De Genova, and Mayor Stewart opposed.

\* \* \* \* \*

*During debate on the amendment above, it was*

*MOVED by Councillor Kirby-Yung*

*THAT under Section 8.8 of the Procedure By-law, the Committee permit a second round of debate.*

*CARRIED UNANIMOUSLY*

\* \* \* \* \*

AMENDMENT MOVED by Councillor Fry

THAT the following be added as X:

THAT Council direct staff to phase the implementation of the Broadway Plan, allowing new development enabled by the Broadway Plan only in the Centres and Industrial/Employment areas, as well as social housing projects, for the first five years of the Plan period, as well as prioritize the implementation of Council-directed measures, in collaboration with residents and relevant partners.

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor Bligh

THAT X be struck and replaced with the following:

THAT Council direct staff to report back at a future date on a pace of change approach for the Broadway Plan, including further study on an appropriate number of applications and criteria for prioritizing applications based on their merits.

CARRIED (Vote No. 08556)

(Councillors Boyle, Carr, Swanson and Wiebe opposed)

(Councillors De Genova and Hardwick abstained from the vote)

The amendment to the amendment having carried, the amendment as amended was put and CARRIED (Vote No. 08557) with Councillors Boyle, Carr, De Genova, and Wiebe in opposition, and Councillor Hardwick abstaining from the vote.

\* \* \* \* \*

*During debate on the amendment above, Chair Carr relinquished the Chair to Vice-Chair Kirby-Yung, in order to participate in debate and resumed as Chair afterwards.*

*During debate on the amendment above, it was*

*MOVED by Councillor Kirby-Yung*

*THAT the Committee extend the meeting past noon in order to complete debate and decision on the current amendment;*

*FURTHER THAT the Committee vary the order of the agenda in order to deal with Item 2 - Vancouver Development Cost Levy By-law Updates (2023-2032) after the recess, at 2 pm, and proceed with the remainder of the debate and decision on Item 1- Broadway Plan at 6 pm.*

*withdrawn*

*Subsequently, it was*

*MOVED by Councillor Kirby-Yung*

*THAT the Committee permit the motion above be withdrawn.*

*CARRIED UNANIMOUSLY AND  
BY THE REQUIRED MAJORITY*

*MOVED by Councillor Bligh*

*THAT the Committee extend the meeting past noon in order to complete debate and decision on the current amendment.*

*CARRIED UNANIMOUSLY AND  
BY THE REQUIRED MAJORITY*

*MOVED by Councillor Bligh*

*THAT the Committee vary the order of the agenda in order to deal with Item 2 - Vancouver Development Cost Levy By-law Updates (2023-2032) after the recess, at 2 pm, and proceed with the remainder of the debate and decision on Item 1 - Broadway Plan at 6 pm.*

*CARRIED UNANIMOUSLY AND  
BY THE REQUIRED MAJORITY*

*Subsequently, it was*

*MOVED by Councillor Bligh*

*THAT the Committee reconsider the vote on the motion above.*

*CARRIED UNANIMOUSLY AND  
BY THE REQUIRED MAJORITY*

*The reconsideration having carried, the motion was put and LOST BY NOT HAVING RECEIVED MAJORITY with Councillors Bligh, Boyle, Carr, De Genova, Dominato, Fry, Hardwick, Kirby-Yung, Swanson, Wiebe and Mayor Stewart opposed.*

\* \* \* \* \*

*The Committee recessed at 12:05 pm and reconvened at 2:11 pm.*

\* \* \* \* \*

*Following the recess, it was*

*MOVED by Councillor Dominato*

*THAT the Committee vary the order of the agenda in order to deal with Item 2 - Vancouver Development Cost Levy By-law Updates (2023-2032) immediately and then proceed with the remainder of the debate and decision on Item 1 – Broadway Plan.*

*CARRIED AND  
BY THE REQUIRED MAJORITY (Vote No. 08559)  
(Councillors De Genova and Kirby-Yung opposed)  
(Councillor Hardwick abstained from the vote)  
(Councillor Boyle and Mayor Stewart absent for the vote)*

*Note: For ease of reference, the minutes are recorded in numerical order.*

\* \* \* \* \*

*AMENDMENT MOVED by Councillor Fry*

*THAT the following be added as Y:*

*THAT, subject to Council approval of the Broadway Plan, Council direct staff to consider and report back on ways to support the urban village vernacular of walkable, eclectic, solar-accessible, treed and mixed-use streets in addition to historic high streets, to include potential and emergent villages with local serving retail/service high streets identified in 13.2, including but not limited to: Arbutus South (KBAE and KBAC) in tandem with the Arbutus Greenway; Burrard Slope (FGBF); Cambie Uptown South (FUSC); Fraser Street; Kingsway east of St. George, and Broadway east of Prince Albert.*

*CARRIED UNANIMOUSLY (Vote No. 08564)  
(Councillors Boyle, De Genova, Kirby-Yung, and Mayor Stewart absent for the vote)*

*AMENDMENT MOVED by Councillor Swanson*

*THAT A be amended by adding the following as (iv):*

- iv. That Appendix A, section 12.1.4, entitled "Right of First Refusal", be amended by adding the word "not", before the words "be counted toward".

CARRIED (Vote No. 08565)  
(Councillor Bligh, De Genova, Dominato and Kirby-Yung opposed)  
(Councillor Boyle and Mayor Stewart absent for the vote)

AMENDMENT MOVED by Councillor Swanson

THAT the following be added as Z:

THAT staff investigate the pros and cons, including possible lowering of property values that could help make housing more affordable, of rental only zoning without additional incentives.

withdrawn

At 4:03 pm, Councillor De Genova rose on a point of order under Section 8.7(f) of the *Procedure By-law*, noting the amendment may be frivolous as staff are already undertaking the proposed work. After consulting with staff, Chair Carr ruled the amendment in order as staff have not begun on some of the work in the proposed amendment.

\* \* \* \* \*

*During debate on the amendment above, it was*

*MOVED by Councillor Swanson*

*THAT the Committee permit the amendment be withdrawn.*

**CARRIED UNANIMOUSLY AND  
BY THE REQUIRED MAJORITY**

\* \* \* \* \*

AMENDMENT MOVED by Councillor Swanson

THAT the following be added as letter Z:

THAT staff investigate the feasibility of including provisions in the Plan to set aside sites in the Plan area for community housing developers and operators as a first step to increasing the number of non-market homes, and report back to Council with recommendations, including appropriate amendments to the draft Capital Plan as required.

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor Fry

THAT the words “appropriate amendments to the draft Capital Plan as required”, be deleted and replaced with the words “but not limited to new financing tools like land value capture and tax increment financing that could facilitate construction and location of non-market homes in the Broadway Plan”.

CARRIED (Vote No. 08566)  
(Councillor De Genova opposed)  
(Councillor Boyle and Mayor Stewart absent for the vote)

The amendment to the amendment having carried, the amendment as amended was put and CARRIED (Vote No. 08567) with Councillor De Genova opposed and Councillor Boyle and Mayor Stewart absent for the vote.

AMENDMENT MOVED by Councillor Hardwick

THAT A and B be struck and replaced with the following:

THAT Council receive the Broadway Plan for information and refer it back to staff to undertake neighbourhood-based planning with the affected communities and bring it back to Council for consideration after the 2022 municipal election;

FURTHER THAT staff adopt sustainable human-scaled forms of development that are affordable by local incomes, which adequately reflect and accommodate the unique context of the individual neighbourhoods within the broader context of Vancouver as a whole, based on accurate, transparent data;

AND FURTHER THAT staff consider the many Council amendments as part of this process.

lost

The amendment was put and separated for the vote with the first clause having LOST (Vote No. 08568) with Councillors Bligh, Boyle, Carr, Dominato, Fry, Kirby-Yung, Swanson, and Mayor Stewart opposed, second clause having LOST (Vote No. 08569) with Councillors Bligh, Boyle, Carr, De Genova, Dominato, Fry, Kirby-Yung, Swanson, Wiebe, and Mayor Stewart opposed, and third clause having LOST (Vote No. 08570) with Councillors Bligh, Boyle, Carr, Dominato, Fry, Kirby-Yung, Swanson, Wiebe, and Mayor Stewart opposed.

\* \* \* \* \*

*During debate on the amendment above, Chair Carr relinquished the Chair to Vice-Chair Kirby-Yung, in order to participate in debate and resumed as Chair afterwards.*

*During debate on the amendment above, it was*

*MOVED by Councillor Dominato*

*THAT the Committee extend the meeting past 5 pm in order to complete the amendment.*

CARRIED UNANIMOUSLY



*Subsequently, the Committee recessed at 5:12 pm and reconvened at 6:15 pm.*

\* \* \* \* \*

AMENDMENT MOVED by Councillor Wiebe

THAT G be amended as follows:

- The word “repeal”, be deleted and replaced with the words “request a report on how elements of”;
- The words “can be incorporated into the Broadway Plan and report back on how to incorporate”, be added before the words “*the Mount Pleasant Community Plan*”; and
- The words “into the Broadway Plan and the future Broadway Plan Implementation Plan”, be added after the words “*Mount Pleasant Community Implementation Plan*”;

FURTHER THAT the following be added at the end of G:

“AND FURTHER THAT staff report back on the feasibility of establishing community implementation committees and potential scope.”

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor Dominato

THAT the amendment be amended by adding the words “repeal and”, before the words “request a report on how elements of”.

withdrawn

\* \* \* \* \*

*During debate to the amendment above, it was*

*MOVED by Councillor Dominato*

*THAT the Committee permit the amendment be withdrawn.*

**CARRIED UNANIMOUSLY AND  
BY THE REQUIRED MAJORITY**

\* \* \* \* \*

AMENDMENT TO THE AMENDMENT MOVED by Councillor Dominato

THAT the amendment be amended as follows:

- The words “request a report on how elements of”, be deleted and replaced with the word “repeal”;

- The words “can be incorporated into the Broadway Plan and report back on how to incorporate”, be deleted before the words “*the Mount Pleasant Community Plan*”; and
- The words “into the Broadway Plan and the future Broadway Plan Implementation Plan”, be deleted after the words “*Mount Pleasant Community Implementation Plan*”.

FURTHER THAT the following be added at the end of G:

AND FURTHER THAT staff report back on how elements of the above repealed plans and policies can be incorporated into the Broadway Plan and the future Broadway Plan Implementation Plan.

CARRIED UNANIMOUSLY (Vote No. 08571)

The amendment to the amendment having carried, the amendment as amended was put and CARRIED (Vote No. 8572) with Councillor Hardwick in opposition.

AMENDMENT MOVED by Mayor Stewart

THAT the following be added as AA:

THAT Council direct that the effective date of the Broadway Plan be September 1, 2022, in order to allow City staff time to revise and publish the Broadway Plan in accordance with the amendments approved by Council.

CARRIED (Vote No. 08573)  
(Councillors De Genova and Hardwick opposed)  
(Councillor Bligh abstained from the vote)

Prior to the vote on the amended motion, Council agreed to separate the vote on the components of the motion, as set out below, and to vote in reverse order:

*Note: The votes below have A voted on before B as the implementation of B is dependent on the vote result of A.*

AA CARRIED (Vote No. 08574) with Councillors De Genova, Hardwick and Swanson opposed and Councillor Bligh abstaining from the vote.

Z CARRIED (Vote No. 08575) with Councillors De Genova and Hardwick opposed.

Y, X, W and V CARRIED (Vote No. 08576) with Councillors De Genova and Hardwick opposed.

U(c) and U(d) CARRIED (Vote No. 08577) with Councillors De Genova and Hardwick opposed.

U(a) and U(b) CARRIED (Vote No. 08578) with Councillors Bligh, De Genova, Dominato, Hardwick, and Kirby-Yung opposed

T, S, R and Q CARRIED (Vote No. 08579) with Councillor Hardwick opposed.

P CARRIED (Vote No. 08580) with Councillor Hardwick opposed.

- O CARRIED (Vote No. 08582) with Councillor Hardwick opposed.
- N CARRIED (Vote No. 08583) with Councillor Hardwick opposed.  
M and L CARRIED UNANIMOUSLY (Vote No. 08584).
- K(3<sup>rd</sup> clause) CARRIED (Vote No. 08585) with Councillors De Genova and Hardwick opposed.
- K(2<sup>nd</sup> clause) CARRIED (Vote No. 08586) with Councillors Bligh, De Genova and Hardwick opposed.
- K(1<sup>st</sup> clause) CARRIED (Vote No. 08587) with Councillors De Genova and Hardwick opposed.
- J CARRIED UNANIMOUSLY (Vote No. 08588).
- I CARRIED (Vote No. 08590) with Councillors Carr and Hardwick opposed, and Councillors De Genova and Swanson abstaining from the vote.
- H CARRIED UNANIMOUSLY (Vote No. 08591).
- G, F, E, D and C CARRIED (Vote No. 08592) with Councillors De Genova, Hardwick and Swanson opposed.
- A(iv) LOST (Vote No. 08593) with Councillors Bligh, Boyle, De Genova, Dominato, Hardwick, Kirby-Yung and Mayor Stewart opposed.
- A(iii) CARRIED (Vote No. 08594) with Councillor De Genova opposed. (*reconsidered*)

\* \* \* \* \*

*RECONSIDERATION MOVED by Councillor De Genova*

*THAT the Committee reconsider Vote No. 08594.*

**CARRIED UNANIMOUSLY AND  
BY THE REQUIRED MAJORITY**

\* \* \* \* \*

- A(iii) CARRIED UNANIMOUSLY (Vote No. 08595)
- A(ii) CARRIED UNANIMOUSLY (Vote No. 08596).
- A(i) CARRIED (Vote No. 08597) with Councillor Swanson opposed, and Councillor De Genova abstaining from the vote.
- A CARRIED (Vote No. 08598) with Councillors De Genova, Hardwick, Swanson and Wiebe opposed.
- B CARRIED (Vote No. 08599) with Councillors De Genova, Hardwick, Swanson and Wiebe opposed.

## FINAL MOTION AS APPROVED

- A. THAT Council approve the Broadway Plan, generally as attached in Appendix A of the report dated May 17, 2022, entitled “Broadway Plan”, with the following amendments:
- i. That Appendix A of the above noted report, page 283, section entitled “Exceptions and Notes”, in regards to solar access policies, be amended by adding the following: “New buildings should minimize shadowing impacts on independent school yards, particularly during school hours.”;
  - ii. That Appendix A of the above noted report, section 12.1.3, entitled “Right of First Refusal”, be amended by adding the words “or at the tenant’s current rent, whichever is less”, to the end, to read as follows:  
  
“Offer the right of first refusal to existing tenants to return to a new rental unit at a 20% discount to city-wide average market rents by unit type for the City of Vancouver as published annually by the Canada Mortgage and Housing Corporation (CMHC) in the Rental Market Report, or at the tenant’s current rent, whichever is less.”;
  - iii. That Appendix A of the above noted report, section 12.1.3, entitled “Right of First Refusal”, be amended by adding the following separate paragraph at the end:  
  
“Further, require that all tenants of buildings being demolished for redevelopment are offered units appropriate for them as defined by CMHC occupancy standards with consideration for tenant preferences and additional needs as identified in the Tenant Needs Assessment at their same rent or provided with a rent top up option as per the policy before issuing a demolition permit.”
- B. THAT Council endorse the Broadway Plan Priority Implementation Strategy, generally as attached in Appendix B of the report dated May 17, 2022, entitled “Broadway Plan”.
- C. THAT Council approve amendments to the *Development Contribution Expectations Policy in Areas Undergoing Community Planning*, generally as attached in Appendix C of the report dated May 17, 2022, entitled “Broadway Plan”, to remove application to the Broadway Plan area.
- D. THAT Council approve amendments to the *Community Amenity Contributions Policy for Rezoning*s, generally as attached in Appendix D of the report dated May 17, 2022, entitled “Broadway Plan”, to include the Broadway Plan area as a separate CAC application area.
- E. THAT Council repeal the *Policy on Consideration of Rezoning Applications and Heritage Revitalization Agreements during Broadway Planning Process* that had been adopted by Council on June 20, 2018, attached for reference as Appendix E of the report dated May 17, 2022, entitled “Broadway Plan”;

FURTHER THAT Council direct staff to continue processing active rezoning applications in the Broadway Plan area, which meet the conditions set out in the *Policy on Consideration of Rezoning Applications and Heritage Revitalization Agreements during Broadway Planning Process*, provided that, a complete rezoning application must have been submitted prior to Council's consideration of the Broadway Plan.

- F. THAT Council instruct the Director of Legal Services to bring forward for enactment the necessary amendments to the Zoning and Development Fee By-law to include fees for certain areas of the Broadway Plan, generally as set out in Appendix F of the report dated May 17, 2022, entitled "Broadway Plan", to be effective as soon as is practicable.
- G. THAT Council repeal the Kitsilano Neighbourhood Plan (1977); Fairview Slopes Policy Plan (1977); Central Area Plan: Goals and Land Use Policy C-3A - Central Broadway (1991); Arbutus Neighbourhood Policy Plan (1992); Broadway-Arbutus Policies (2004); Burrard Slopes I-C Districts Interim Rezoning Policies and Guidelines (2007); the Mount Pleasant Community Plan (2010) and Mount Pleasant Community Plan Implementation Plan (2013);

FURTHER THAT Council direct staff to continue processing active rezoning applications in the Broadway Plan area, which meet the conditions set out in the policies listed above, provided that, a complete rezoning application must have been submitted prior to Council's consideration of the Broadway Plan;

FURTHER THAT staff report back on how elements of the above repealed plans and policies can be incorporated into the Broadway Plan and the future Broadway Plan Implementation Plan;

AND FURTHER THAT staff report back on the feasibility of establishing community implementation committees and potential scope.

- H. THAT Council direct staff to engage with BC Housing and Canada Mortgage and Housing Corporation (CMHC) and report back on opportunities for Affordable Home Ownership models within the Broadway Plan.
- I. THAT Council direct staff to make necessary consequential amendments to the Broadway Plan, as attached in Appendix A of the report dated May 17, 2022, entitled "Broadway Plan", to allow consideration of development proposals for tower buildings on sites with frontages less than 45.7 metres (150 ft.) at the discretion of the Director of Planning, where the proposal meets the following criteria:
- Sites have a minimum frontage of 30.2 metres (99 ft.);
  - The project satisfies the Plan's built form and site design principles; and
  - The applicant demonstrates that the development would reasonably mitigate development limitations on adjacent properties;

FURTHER THAT Council direct staff to make necessary amendments to the Broadway Plan to limit the number of towers to three towers per block face in the 'centres', except for the identified 'large and unique sites' and the Uptown/Cambie North' areas A and C; however, to achieve the Plan's built form

and site design performance criteria, some block faces may not be able to accommodate three towers. Where there are two or more towers on a block face prior to adoption of the Broadway Plan, one additional tower would be considered.

- J. THAT, in order to ensure the plan delivers complete communities and access to the services and amenities people need, Council direct staff to:
1. Report back to Council on opportunities to integrate the Accessible City Strategy and the future phase 2 action plan into the Broadway Plan and the Plan implementation;
  2. Report back to Council on the reallocating a minimum of 11% of road space within the planning area to non-car uses including parks, increased tree canopy, blue-green natural features, active transportation including the School Streets Program, mini-parks, play and rest areas, food gardens, and areas to socialize;
  3. Report back after undertaking analysis and identifying an appropriate community centre provision target for the Broadway Plan area, with consideration for the fully assessed financial and economic impacts for acquisition, development, operations and maintenance, and potential for co-location with other civic facilities; and
  4. Report back after undertaking analysis and identifying an appropriate park or open space provision target for the Broadway Plan area, with consideration for the fully assessed financial and economic impacts for acquisition, development, operations and maintenance, and types of open space not currently included in the Park Board's park ratio calculation.
- K. THAT Council commit to a future for the street of Broadway that increases safety and livability for families, seniors, and people with disabilities and decreases carbon emissions, and do so by reallocating surface road space to prioritize pedestrians, buses, access for people with disabilities, safe active transportation and micro-mobility, emergency vehicles, public space, and the movement of goods, and deprioritizing personal private vehicles;
- FURTHER THAT Council commit to building an AAA safe active transportation lane along Broadway;
- AND FURTHER THAT Council direct staff to review, analyze and report back on recommended designs and funding sources for meeting the above goals.
- L. THAT, given the projected population increase of 50,000 new residents within the Broadway Plan area over 30 years, which may happen at a faster-than-expected pace, Council direct staff to commence no later than Q2 2023 an updated Third Party Operational Review of Vancouver Fire and Rescue Services, including immediate and future staffing needs and new or expanded firehall facilities to ensure the needed capacity to ensure public safety.
- M. THAT Council direct staff to consult and work with the Musqueam, Squamish and Tsleil-Waututh First Nations to understand their interest in visibly incorporating

their values, history and art into the public realm of the Broadway Plan area, including on Broadway Great Street and, if there is interest, direct staff to collaborate with the Musqueam, Squamish and Tsleil-Waututh Nations on the incorporation of their values, history and art into the public realm of the Broadway Plan area, including the Broadway Great Street.

- N. THAT Council direct staff to develop and report back to Council for Council consideration, zoning changes within the plan area specifically for non-market affordable housing including co-ops, social, supportive and non-profit housing and that this work be included in the Priority Implementation Strategy contained in Appendix B of the report dated May 17, 2022, entitled "Broadway Plan", so that the necessary scoping and analysis could be reported back to Council and completed through plan implementation;

FURTHER THAT Council direct staff to report back to Council on options for deepening affordability as part of the Broadway Plan implementation work and as part of the citywide work to refresh housing targets.

- O. THAT Council direct staff to report back in Q3 2023 on options for a fixed rate CAC framework for the Broadway Plan.

- P. THAT Council direct staff to explore and report back on additional incentives to advance:

- wood including mass timber in construction; and
- zero emissions standards including Passive House;

Consideration should be given to amending the Vancouver Building By-law to allow mass timber construction exceeding 12 stories outright, relaxation of zoning requirements, increases in density, and streamlining permit requirements.

- Q. THAT Council request the Mayor write to the Minister of Education and the Minister of Finance regarding the critical need to prioritize the funding of new and expanded schools along the Broadway Corridor that will meet the need of the proposed density of the Broadway Plan, including a firm commitment to fund Olympic Village school, and other schools in the vicinity;

FURTHER THAT Council direct staff to consult with the Province and VSB to help ensure that a plan is developed to deliver schools that will meet the need of the proposed density in the Broadway Plan including but not limited to:

- a) Sharing data about where and how much family housing is being projected for development within the Broadway Plan;
- b) Clearly identifying schools for expansion and sites for new schools in the Broadway plan area to address both current needs and to meet expected population growth; and
- c) Planning for the funding of these new schools well in advance by, including exploring the development of an MOU's with the Ministry of

Education early so that schools are adequately funded and delivered in a timely manner.

- R. THAT, in recognition of the importance of public amenities to support growth and livability, particularly the provision of parks and green space, Council direct staff to report back bi-annually on the status of anticipated community amenity contributions from the Broadway Plan area, as well as opportunities for further refinement of the public amenities strategy that could support an increase in delivery of park and green space and community facilities above the projections included in the Plan.
- S. THAT, further to Appendix A of the report dated May 17, 2022, entitled “Broadway Plan”, section 12.1.9, Council direct staff to conduct a robust education and awareness campaign to ensure renters in the Broadway Plan area understand the enhanced protections they are entitled to, and further that staff explore creating dedicated liaisons for tenants in the area through the Renters Centre.
- T. THAT Council request that the Mayor write to the Premier requesting assistance from his government concerning current provincial funding opportunities and regulatory adjustments in order to expedite the approval and permitting of rental and social housing that substantially comply with the policies contained within the Broadway Plan.
- U. THAT Council direct staff to work with senior government, industry, and tenant groups as applicable to develop new policies to monitor and protect affordability found in existing purpose-built rental buildings that considers:
- a) Creating an accurate rent roll for purpose built and secondary rentals in the Broadway Plan area;
  - b) Rent stabilization for existing units based on rent rolls, tying rent to units;
  - c) Rate of change analysis and reporting in order to monitor and mitigate any increase in renovations, tenant clear-outs, and the effectiveness of new tenant relocation and protection measures; and
  - d) Amending the Empty Home Tax property status declaration for multi-unit purpose-built rental to list all tenancy agreements, and replacing the current exemption that requires only one unit within the building be rented for six months with new requirements proportional to current vacancy rates in the City of Vancouver.
- V. THAT Council direct staff to provide regular reporting objectives and progress of the Plan, including but not limited to population demographics, rate of change, tenant protections, property inflation, retail and business continuity, tree canopy and access to greenspace, and access to public amenities;

FURTHER THAT all reporting will be subject to available data sources and coincide with 5-Year Performance Reports as part of the City’s Supportive Policies Agreement with TransLink.



- W. THAT Council direct staff to report back with alternatives to policy 11.4.2, as noted in Appendix A of the report dated May 17, 2022, entitled “Broadway Plan”, directing a consistent 4-storey podium streetwall across all residential mid to high-rise apartment zones; in order to consider public realm supporting built form options similar to the “tower-in-the-park” model seen in the West End that affords smaller floor plates, more generous side yards and landscaping, and supports enhanced, expanded tree canopy, and improved public realm;

FURTHER THAT where podium streetwall vernacular is considered in residential mid to high-rise apartment zones, a public realm performance lens be applied in addition to the Plan’s objective of private outdoor space.

- X. THAT Council direct staff to report back at a future date on a pace of change approach for the Broadway Plan, including further study on an appropriate number of applications and criteria for prioritizing applications based on their merits.
- Y. THAT Council direct staff to consider and report back on ways to support the urban village vernacular of walkable, eclectic, solar-accessible, treed and mixed-use streets in addition to historic high streets, to include potential and emergent villages with local serving retail/service high streets identified in Appendix A, section 13.2, of the report dated May 17, 2022, entitled “Broadway Plan”, including but not limited to: Arbutus South (KBAE and KBAC) in tandem with the Arbutus Greenway; Burrard Slope (FGBF); Cambie Uptown South (FUSC); Fraser Street; Kingsway east of St George, and Broadway east of Prince Albert.
- Z. THAT staff investigate the feasibility of including provisions in the Plan to set aside sites in the Plan area for community housing developers and operators as a first step to increasing the number of non-market homes, and report back to Council with recommendations including but not limited to new financing tools like land value capture and tax increment financing that could facilitate construction and location of non-market homes in the Broadway Plan.
- AA. That Council direct that the effective date of the Broadway Plan be September 1, 2022, in order to allow City staff time to revise and publish the Broadway Plan in accordance with the amendments approved by Council.

## **2. Vancouver Development Cost Levy By-law Updates (2023-2032) June 8, 2022**

Staff from Planning, Urban Design, and Sustainability, and along with external consultants provided a presentation and responded to questions.

MOVED by Councillor Kirby-Yung  
THAT the Committee recommend to Council

- A. THAT Council approve, in principle, the amended Development Cost Levy (DCL) rates as shown in Appendix A of the report dated June 8, 2022, entitled “Vancouver Development Cost Levy By-law Updates (2023-2032)”, and that these rates be phased-in as follows:

- 50% of the Vancouver (City-wide) Development Cost Levy (CWDCL) rate increase to be effective September 30, 2022, with the remaining 50% rate increase to be effective September 30, 2023; and
  - 50% of the Utilities Development Cost Levy (UDCL) rate increase to be effective September 30, 2022, with the remaining 50% rate increase to be effective September 30, 2023.
- B. THAT Council approve the allocation of the CWDCL revenues among DCL program categories, to be effective immediately, generally as follows:
- Replacement Housing 24.5%
  - Childcare 8.0%
  - Park 34.5%
  - Transportation 33.0%
- C. THAT Council approve, in principle, the modification of the DCL waiver for for-profit affordable rental housing in the City-wide DCL By-law, Area-Specific DCL By-law, and Secured Rental Policy, to be effective September 30, 2022.
- D. THAT Council approve, in principle, the following amendments to reduce DCL rates for the following uses in the CWDCL, UDCL, and the Area-specific DCL, to be effective September 30, 2022:
- Apply a \$10 per building permit for the uses shown in Appendix A of the report dated June 8, 2022, entitled “Vancouver Development Cost Levy By-law Updates (2023-2032)”; and
  - Remove the reduced rates for Parking Garage and Surface Parking Lot.
- E. THAT Council approve, in principle, the addition, deletion or amendment of definitions in the CWDCL, UDCL, and the Area-Specific DCL as shown in Appendix A of the report dated June 8, 2022, entitled “Vancouver Development Cost Levy By-law Updates (2023-2032)”, to be effective September 30, 2022.
- F. THAT Council approve, in principle, the removal of the DCL payment by instalment option for all DCL By-laws, to be effective September 30, 2022..
- G. THAT Council approve, in principle, the exemption of DCLs for micro-dwelling units under 320 square feet (29.73 square meters) in the CWDCL, UDCL, and Area-specific DCL, to be effective September 30, 2022.
- H. THAT Council direct staff to report back on considerations and options regarding Area-Specific DCLs and Exempt DCL areas as part of any related area planning exercise or as part of Vancouver Plan Implementation.
- I. THAT Council repeal all previous DCL Bulletins and interpretations.
- J. THAT the Director of Legal Services be instructed to bring forward amendments to the *Vancouver Development Cost Levy By-law No. 9755, Vancouver Utilities*

*Development Cost Levy By-law No. 12183, and the Area Specific Development Cost Levy By-law No. 9418 as generally set out in Appendix A of the report dated June 8, 2022, entitled "Vancouver Development Cost Levy By-law Updates (2023-2032)", to give effect to A to G.*

amended

AMENDMENT MOVED by Councillor Kirby Yung

THAT the following be added as K:

THAT Council direct staff to report back in Q4 2022 on the impacts of advocating to the Provincial government for increased flexibility in how DCLs may be used for parks and recreation, social and cultural facilities and library capital projects including upgrading of existing facilities and parks, as well as supporting new facilities and capacity, in order to better respond to the growing population and in acknowledgement of the aging infrastructure and funding deficit in the City of Vancouver, and the importance of ensuring the provision of quality park, recreational, social and cultural facilities to livability for residents.

CARRIED UNANIMOUSLY (Vote No. 08560)  
(Councillor Boyle absent for the vote)

\* \* \* \* \*

*During debate on the amendment above, it was*

*MOVED by Councillor De Genova*

*THAT under Section 8.8 of the Procedure By-law, the Committee permit a second round of debate.*

CARRIED UNANIMOUSLY  
(Councillor Boyle absent for the vote)

\* \* \* \* \*

The motion as amended was put and separated for the vote with A and C having CARRIED (Vote No. 08561) with Councillors De Genova, Hardwick and Swanson opposed, and Councillors Bligh, Boyle and Mayor Stewart absent for the vote; B, and D to J having CARRIED (Vote No. 08563) with Councillors De Genova and Hardwick opposed, and Councillors Bligh, Boyle and Mayor Stewart absent for the vote; and K having CARRIED (Vote No. 08562) with Councillor Hardwick opposed, and Councillors Bligh, Boyle and Mayor Stewart absent for the vote.

#### **FINAL MOTION AS APPROVED**

- A. THAT Council approve, in principle, the amended Development Cost Levy (DCL) rates as shown in Appendix A of the report dated June 8, 2022, entitled "Vancouver Development Cost Levy By-law Updates (2023-2032)", and that these rates be phased-in as follows:

- 50% of the Vancouver (City-wide) Development Cost Levy (CWDCL) rate increase to be effective September 30, 2022, with the remaining 50% rate increase to be effective September 30, 2023; and
  - 50% of the Utilities Development Cost Levy (UDCL) rate increase to be effective September 30, 2022, with the remaining 50% rate increase to be effective September 30, 2023.
- B. THAT Council approve the allocation of the CWDCL revenues among DCL program categories, to be effective immediately, generally as follows:
- Replacement Housing 24.5%
  - Childcare 8.0%
  - Park 34.5%
  - Transportation 33.0%
- C. THAT Council approve, in principle, the modification of the DCL waiver for for-profit affordable rental housing in the City-wide DCL By-law, Area-Specific DCL By-law, and Secured Rental Policy, to be effective September 30, 2022.
- D. THAT Council approve, in principle, the following amendments to reduce DCL rates for the following uses in the CWDCL, UDCL, and the Area-specific DCL, to be effective September 30, 2022:
- Apply a \$10 per building permit for the uses shown in Appendix A of the report dated June 8, 2022, entitled “Vancouver Development Cost Levy By-law Updates (2023-2032)”; and
  - Remove the reduced rates for Parking Garage and Surface Parking Lot.
- E. THAT Council approve, in principle, the addition, deletion or amendment of definitions in the CWDCL, UDCL, and the Area-Specific DCL as shown in Appendix A of the report dated June 8, 2022, entitled “Vancouver Development Cost Levy By-law Updates (2023-2032)”, to be effective September 30, 2022.
- F. THAT Council approve, in principle, the removal of the DCL payment by instalment option for all DCL By-laws, to be effective September 30, 2022.
- G. THAT Council approve, in principle, the exemption of DCLs for micro-dwelling units under 320 square feet (29.73 square meters) in the CWDCL, UDCL, and Area-specific DCL, to be effective September 30, 2022.
- H. THAT Council direct staff to report back on considerations and options regarding Area-Specific DCLs and Exempt DCL areas as part of any related area planning exercise or as part of Vancouver Plan Implementation.
- I. THAT Council repeal all previous DCL Bulletins and interpretations.
- J. THAT the Director of Legal Services be instructed to bring forward amendments to the *Vancouver Development Cost Levy By-law No. 9755*, *Vancouver Utilities Development Cost Levy By-law No. 12183*, and the *Area Specific Development*

*Cost Levy By-law No. 9418* as generally set out in Appendix A of the report dated June 8, 2022, entitled "Vancouver Development Cost Levy By-law Updates (2023-2032)", to give effect to A to G.

- K. THAT Council direct staff to report back in Q4 2022 on the impacts of advocating to the Provincial government for increased flexibility in how DCLs may be used for parks and recreation, social and cultural facilities and library capital projects including upgrading of existing facilities and parks, as well as supporting new facilities and capacity, in order to better respond to the growing population and in acknowledgement of the aging infrastructure and funding deficit in the City of Vancouver, and the importance of ensuring the provision of quality park, recreational, social and cultural facilities to livability for residents.

**3. Contract Award for the Provision of Mobility Services and Devices for the City of Vancouver  
June 1, 2022**

MOVED by Councillor Boyle

THAT the Committee recommend to Council

- A. THAT Council authorize City staff to negotiate to the satisfaction of the City's General Manager of Technology Services, Director of Legal Services, and Chief Procurement Officer and enter into a contract with Rogers Communications Canada Inc., for the Provision of Mobility Wireless Service and Devices, for a term of three (3) years, with the option to extend for six (6) additional one (1) year terms, with an estimated contract value of \$4,449,749, plus applicable taxes over the initial three (3)-year term, to be funded through existing operating budgets.
- B. THAT the Director of Legal Services, Chief Procurement Officer and General Manager of Technology Services be authorized to execute on behalf of the City the contract contemplated by A.
- C. THAT no legal rights or obligations will be created by Council's adoption of A and B above unless and until such contract is executed by the authorized signatories of the City as set out in these Resolutions.

ADOPTED ON CONSENT (Vote No. 08558)

**4. Vancouver Civic Theatres Visioning Road Map (Member's Motion B.2)**

At the Council meeting on June 21, 2022, Council referred the following motion to the Standing Committee on Policy and Strategic Priorities meeting on June 22, 2022, in order to hear from speakers, followed by debate and decision.

MOVED by Councillor Dominato

THAT the Committee recommend to Council

WHEREAS

1. The Vancouver Civic Theatres Board is committed to supporting the vitality, accessibility and financial health of Vancouver's largest suite of city-owned live performance venues as well as its vibrant arts scene;
2. Vancouver Civic Theatres' operations and revenues have been severely impacted by the effects of the COVID-19 pandemic, as has the entire cultural community and downtown core;
3. The Vancouver Civic Theatres Board has embarked on a significant internal visioning process to review and re-imagine the future of these venues;
4. The Vancouver Civic Theatres Board has produced a summary document, "Vancouver Civic Theatres 2021 Visioning Road Map," which outlines the results of this process and presents a preliminary plan for potential next steps for its realization;
5. The Vancouver Civic Theatres Board recognizes this plan reflects an internal visioning process intended to spark dialogue among stakeholders that now needs be shared with the broader for community for input. Further, that this critical stakeholder engagement process is not within the Vancouver Civic Theatres Board's purview;
6. At the Thursday, April 21, 2022, meeting of the Vancouver Civic Theatres Board, a motion specific to the Board's visioning process and the 2021 Visioning Road Map was unanimously supported with several recommended follow up actions for Vancouver City Council to consider, namely:
  - *Vancouver City Council reviews and considers the ideas and projects proposed in "Vancouver Civic Theatres 2021 Visioning Road Map" document produced by the Vancouver Civic Theatres Board;*
  - *Vancouver City Council requests that City Management and Cultural Services review the Vancouver Civic Theatres 2021 Visioning Road Map to assess how these projects align with current and future strategies outlined in the City's Culture I Shift plan, and that they develop a budget for initial seed funding to address next steps, including initial stakeholder consultation, feasibility studies, preliminary business planning, and relevant research. These funds could potentially be repaid through funding sources outlined in the Visioning Road Map;*
  - *Once the above-noted staff review has been completed, Vancouver City Council appoints a steering committee to explore and lead major performing arts capital projects congruent with the goals outlined in the Vancouver Civic Theatres 2021 Visioning Road Map; and*
  - *Suggested committee membership would include representation from City management, Cultural Services, City Planning, Vancouver Civic Theatres, key performing arts stakeholders, and other members at large with skills and experience in theatre/cultural management, fundraising and development, urban planning and architecture.*

7. The City's cultural ecology and cultural community are evolving and undergoing major changes, many of which are presently under review and/or being addressed by City policies and programs; and
8. Downtown Vancouver has faced unprecedented challenges as a result of the coronavirus pandemic, which call for a revitalization that renews the City Centre as a compelling area to work, live, and visit, regenerating economic activity and reinforcing our cultural vibrancy.

THEREFORE BE IT RESOLVED

- A. THAT Council receive for information and consideration the *Vancouver Civic Theatres 2021 Visioning Road Map* and the related recommendations from the Vancouver Civic Theatres Board.
- B. THAT Council direct staff to review and consider the specific recommendations made by the Vancouver Civic Theatres Board, as outlined in the Board's April 21, 2022, motion and *The Vancouver Civic Theatres 2021 Visioning Road Map*, including consideration of potential opportunities that coincide with and/or could be implemented as part of the City's Culture | Shift Strategy and as part of any future strategies related to arts and culture facilities;

FURTHER THAT staff be directed to report back to Council by the end of Q4 2023 with recommendations and options for Council to consider with respect to the future of Vancouver's civic theatres and the city's performing arts community.

CARRIED UNANIMOUSLY (Vote No. 08600)  
(Councillors Boyle, Hardwick and Mayor Stewart absent for the vote)

**5. Strengthening the City of Vancouver's Ethical Purchasing Policy (Member's Motion B.4)**

At the Council meeting on June 21, 2022, Council referred the following motion to the Standing Committee on Policy and Strategic Priorities meeting on June 22, 2022, in order to hear from speakers, followed by debate and decision.

The Committee heard from seven speakers in support of the motion.

MOVED by Councillor Boyle  
THAT the Committee recommend to Council

WHEREAS

1. When Vancouver City Council adopted a policy on ethical purchasing in 2005, the then City Council said:  
  
"The goal of the City of Vancouver's Ethical Purchasing Policy (EPP) is to ensure that all suppliers to the City meet, at a minimum, the performance standards outlined in the Supplier Code of Conduct, which includes core labour conventions of the International Labour Organization (ILO). It demonstrates a commitment to sustainability by seeking to ensure safe and healthy workplaces for the people

who make products for the City of Vancouver, where human and civil rights are respected. The EPP also ensures that purchasing activities are aligned with the City's Mission Statement and Values. The policy establishes an avenue whereby complaints of abuses in workplaces that are involved in the manufacture of apparel and agricultural products purchased by the City can be made to the City. The City will determine the level and the degree necessary to investigate and act upon complaints. The policy is not intended to interfere with the City's collective agreements.";

2. The complaint-driven stance adopted by the City of Vancouver so far has led in at least two known instances of suppliers approved to sell to the City being involved in serious labour abuses without the City knowing about these serious breaches. Two Haitian factories that appear on the City of Vancouver's list of suppliers as of March 2021 failed to forward health insurance fees deducted from worker salaries to the appropriate health insurance program, leading to seriously ill workers being denied health care and subsequently dying. These deaths and the abuse of worker rights that led to them did not become known to the City of Vancouver until concerned citizens brought this lethal oversight to the attention of City. There is, currently, no reason to be certain that other suppliers on the City's list have not committed similar or more egregious abuses of workers;
3. The experience of cities like San Francisco point to the usefulness of an active approach including regular liaison with unions and human rights advocates in source countries in enforcing ethical purchasing. And point to the usefulness of contracting some elements of policy enforcement to a specialist non profit NGO such as the Workers' Rights Consortium, which has performed well for San Francisco;
4. Over the life of the Ethical Purchasing Policy (EPP), the City has not retained the services of an outside body to ensure that suppliers the City purchases from are in compliance with the EPP; and
5. The current approach relies on suppliers to proactively provide information which may be at odds with their business interest.

THEREFORE BE IT RESOLVED

- A. THAT Council directs staff, within three months to obtain cost estimates from organizations such as the Workers' Rights Consortium to:
  - i. Monitor the list of City of Vancouver apparel suppliers and advise the City if any of these suppliers are in breach of the City's EPP;
  - ii. Advise the City as to whether or not any potential suppliers the City is considering contracting with are in compliance with the City's EPP.
- B. THAT Council direct staff to report back with recommendations on creating a volunteer ethical purchasing oversight committee made up of members drawn from local unions and human rights Non-governmental organizations (NGOs) and other relevant expertise. With the intention that the committee would liaise regularly with the City of Vancouver's Procurement and Supply Chain Management staff, as well as with relevant labour and human rights



organizations and report annually to council on enforcement of the City's ethical purchasing policy.

amended

AMENDMENT MOVED by Councillor Swanson

THAT A be amended by having the word "non-profit", be added before the word "organizations";

FURTHER THAT A be amended by adding the following as subsection three:

Conduct two or three factory inspections annually to ensure supplier compliance with Vancouver's EPP, and where it is found not to be in compliance, work with the supplier to help them come into compliance with Vancouver's EPP, and, absent supplier compliance, recommend the removal of the non-compliant supplier from the City of Vancouver's approved supplier list.

CARRIED (Vote No. 08601)  
(Councillors Bligh, De Genova, Hardwick and Kirby-Yung opposed)  
(Councillors Dominato and Fry abstained from the vote)  
(Mayor Stewart absent for the vote)

REFFERAL MOVED by Councillor Dominato

THAT the motion entitled "Strengthening the City of Vancouver's Ethical Purchasing Policy", be referred to staff to provide Council with background information on the Workers' Rights Consortium and similar organizations, and the proposed procurement oversight structure.

CARRIED (Vote No. 8602) (*reconsidered*)  
(Councillors Boyle, Carr and Fry opposed)  
(Mayor Stewart absent for the vote)

\* \* \* \* \*

*RECONSIDERATION MOVED by Councillor Swanson*

*THAT the Committee reconsider Vote No. 08602.*

*CARRIED UNANIMOUSLY AND  
BY THE REQUIRED MAJORITY  
(Mayor Stewart absent for the vote)*

\* \* \* \* \*

The reconsideration having carried, the amendment was put and LOST (Vote No. 08603) with Councillors Boyle, Carr, Fry, Swanson, and Wiebe opposed, and Mayor Stewart absent for the vote.

\* \* \* \* \*

*At 9:46 pm, it was*

*MOVED by Councillor Kirby-Yung*

*THAT the Committee extend the meeting past 10 pm in order to complete the remaining agenda items.*

*CARRIED UNANIMOUSLY AND  
BY THE REQUIRED MAJORITY  
(Mayor Stewart absent for the vote)*

\* \* \* \* \*

AMENDMENT MOVED by Councillor Dominato

THAT A(ii) be amended by adding the word “apparel”, before the word “suppliers”.

CARRIED UNANIMOUSLY (Vote No. 08604)  
(Mayor Stewart absent for the vote)

AMENDMENT MOVED by Councillor Fry

THAT A be amended by deleting the words “within three months”;

FURTHER THAT B be amended as follows:

- The word “any”, be added before the words “recommendations on creating”; and
- The word “would”, be deleted and replaced with the word “could”.

CARRIED (Vote No. 08605)  
(Councillor Swanson opposed)  
(Councillors Boyle and Kirby-Yung abstained from the vote)  
(Councillor De Genova and Mayor Stewart absent for the vote)

The motion as amended was put and separated for the vote with A having CARRIED UNANIMOUSLY (Vote No. 08606) with Councillors Bligh, Dominato, and Kirby-Yung abstaining from the vote, and Councillors De Genova, Hardwick, and Mayor Stewart absent for the vote; and B having CARRIED (Vote No. 08608) with Councillors Bligh, Dominato, and Kirby-Yung opposed, and Councillors De Genova, Hardwick, and Mayor Stewart absent for the vote.

## **FINAL MOTION AS APPROVED**

WHEREAS

1. When Vancouver City Council adopted a policy on ethical purchasing in 2005, the then City Council said:

“The goal of the City of Vancouver’s Ethical Purchasing Policy (EPP) is to ensure that all suppliers to the City meet, at a minimum, the performance standards

outlined in the Supplier Code of Conduct, which includes core labour conventions of the International Labour Organization (ILO). It demonstrates a commitment to sustainability by seeking to ensure safe and healthy workplaces for the people who make products for the City of Vancouver, where human and civil rights are respected. The EPP also ensures that purchasing activities are aligned with the City's Mission Statement and Values. The policy establishes an avenue whereby complaints of abuses in workplaces that are involved in the manufacture of apparel and agricultural products purchased by the City can be made to the City. The City will determine the level and the degree necessary to investigate and act upon complaints. The policy is not intended to interfere with the City's collective agreements.";

2. The complaint-driven stance adopted by the City of Vancouver so far has led in at least two known instances of suppliers approved to sell to the City being involved in serious labour abuses without the City knowing about these serious breaches. Two Haitian factories that appear on the City of Vancouver's list of suppliers as of March 2021 failed to forward health insurance fees deducted from worker salaries to the appropriate health insurance program, leading to seriously ill workers being denied health care and subsequently dying. These deaths and the abuse of worker rights that led to them did not become known to the City of Vancouver until concerned citizens brought this lethal oversight to the attention of City. There is, currently, no reason to be certain that other suppliers on the City's list have not committed similar or more egregious abuses of workers;
3. The experience of cities like San Francisco point to the usefulness of an active approach including regular liaison with unions and human rights advocates in source countries in enforcing ethical purchasing. And point to the usefulness of contracting some elements of policy enforcement to a specialist non profit NGO such as the Workers' Rights Consortium, which has performed well for San Francisco;
4. Over the life of the Ethical Purchasing Policy (EPP), the City has not retained the services of an outside body to ensure that suppliers the City purchases from are in compliance with the EPP; and
5. The current approach relies on suppliers to proactively provide information which may be at odds with their business interest.

THEREFORE BE IT RESOLVED

- A. THAT Council directs staff, to obtain cost estimates from non-profit organizations such as the Workers' Rights Consortium to:
  - i. Monitor the list of City of Vancouver apparel suppliers and advise the City if any of these suppliers are in breach of the City's EPP;
  - ii. Advise the City as to whether or not any potential apparel suppliers the City is considering contracting which are in compliance with the City's EPP; and
  - iii. Conduct two or three factory inspections annually to ensure supplier compliance with Vancouver's EPP, and where it is found not to be in

compliance, work with the supplier to help them come into compliance with Vancouver's EPP, and, absent supplier compliance, recommend the removal of the non-compliant supplier from the City of Vancouver's approved supplier list.

- B. THAT Council direct staff to report back with any recommendations on creating a volunteer ethical purchasing oversight committee made up of members drawn from local unions and human rights Non-governmental organizations (NGOs) and other relevant expertise. With the intention that the committee could liaise regularly with the City of Vancouver's Procurement and Supply Chain Management staff, as well as with relevant labour and human rights organizations and report annually to council on enforcement of the City's ethical purchasing policy.

**6. Amending By-Law No.11529 Mayor and Councillor Expenses to Clearly Define Eligible and Prohibited Uses of Discretionary Funds (Member's Motion B.5)**

At the Council meeting on June 21, 2022, Council referred the following motion to the Standing Committee on Policy and Strategic Priorities meeting on June 22, 2022, in order to hear from speakers, followed by debate and decision.

MOVED by Councillor Dominato  
THAT the Committee recommend to Council

WHEREAS

1. The City of Vancouver and Vancouver City Council are committed to the principles of transparency, accountability, and good governance, and to ensuring that these core principles are embedded within, and applied to, all City processes and activities;
2. Discretionary funds are allocated to the Mayor and Councillors for a variety of eligible expenses. The discretionary expenses of Vancouver's Mayor and Councillors are outlined and enabled in the City's By-law No. 11529 (Mayor and Councillor Expenses);
3. PART 5 of By-law No. 11529 (Mayor's Discretionary Expenses) states under section 5.1 that "the Mayor's discretionary expenses are eligible expenses if incurred by the Mayor or by the Mayor's staff, while carrying out eligible activities, and may include" – among other things – communications expenses, fees for consulting or other contracted services, costs of research and information gathering, and costs of community outreach and events;
4. PART 7 of By-law No. 11529 (Councillor Discretionary Expenses) states under section 7.2 that "Councillor discretionary expenses are eligible expenses if incurred by one or more Councillors while carrying out constituency activities related to eligible activities and not provided for elsewhere in this By-law, and may include..."
  - (a) communications expenses
  - (b) fees for consulting or other contracted services

- (c) costs of research and information gathering
  - (d) costs of community outreach and events
5. Provincially, each Member of the Legislative Assembly (MLA) receives an annual office allowance to run the day-to-day operations of their respective constituency offices. This office allowance covers operating expenses, including office staff payroll and discretionary expenses;
  6. Similar to the discretionary funds allocated to the Mayor and Councillors under By-law No. 11529, Members of the Provincial Legislature are able to use their constituency office allowance for communications with constituents, “which can be in the form of a newsletter, household flyer, or advertisement (e.g., print, online, radio, or television)”;
  7. The content of advertisements and messages sent by Members of the Provincial Legislature to their constituents is specifically, and unambiguously, restricted “to announcing or reporting on constituency office activities, how to contact the Member, the role played by the Member in the legislative process, and services provided by the Member to constituents. Members may not use constituency office resources or funds to distribute or mail physical or digital content which promotes partisan or political messages or solicits financial support.”;
  8. Unlike the clearly defined prohibitions on Members of the Provincial Legislature, whereby they are not allowed to use constituency office resources or funds “to distribute or mail physical or digital content which promotes partisan or political messages or solicits financial support,” the City’s current By-law does not adequately and clearly define the limits and/or appropriate expenditures and uses of Mayor and Councillor discretionary funds; and
  9. In the absence of clear definitions as to the scope of eligible expenses, which has proven to be too broad and open to interpretation, the potential exists for misuse and/or inappropriate use of public dollars for partisan purposes – perceived or otherwise – which can only serve to erode trust in government and the integrity of government processes.

THEREFORE BE IT RESOLVED THAT Council direct staff to review By-law No. 11529 (Mayor and Councillor Expenses), with reference to Parts 5 and 7, and make recommendations to strengthen the By-law with respect to eligible and prohibited use of discretionary funds;

FURTHER THAT Council direct staff to report back with their analysis and recommendations by or before the end of Q4 2022.

CARRIED UNANIMOUSLY (Vote No. 08609)  
(Councillors De Genova, Hardwick, and Mayor Stewart absent for the vote)

The Committee adjourned at 10:01 pm.

\* \* \* \* \*



**COUNCIL MEETING MINUTES  
STANDING COMMITTEE OF COUNCIL ON  
POLICY AND STRATEGIC PRIORITIES**

**JUNE 22, 2022**

A meeting of the Council of the City of Vancouver was held on Wednesday, June 22, 2022, at 10:02 pm, in the Council Chamber, Third Floor, City Hall, following the Standing Committee on Policy and Strategic Priorities meeting, to consider the recommendations and actions of the Committee.

**PRESENT:** Councillor Rebecca Bligh, Deputy Mayor  
Councillor Christine Boyle  
Councillor Adriane Carr  
Councillor Lisa Dominato  
Councillor Pete Fry  
Councillor Sarah Kirby-Yung  
Councillor Jean Swanson  
Councillor Michael Wiebe

**ABSENT:** Mayor Kennedy Stewart  
Councillor Melissa De Genova  
Councillor Colleen Hardwick

**CITY MANAGER'S OFFICE:** Paul Mochrie, City Manager

**CITY CLERK'S OFFICE:** Lesley Matthews, Chief, External Relations and Protocol  
David Yim, Meeting Coordinator

**COMMITTEE REPORTS**

Report of Standing Committee on Policy and Strategic Priorities  
Wednesday, June 22, 2022

Council considered the report containing the recommendations and actions taken by the Standing Committee on Policy and Strategic Priorities. Its items of business included:

1. Broadway Plan
2. Vancouver Development Cost Levy By-law Updates (2023-2032)
3. Contract Award for the Provision of Mobility Services and Devices for the City of Vancouver
4. Vancouver Civic Theatres Visioning Road Map (Member's Motion B.2)
5. Strengthening the City of Vancouver's Ethical Purchasing Policy (Member's Motion B.4)
6. Amending By-Law No.11529 Mayor and Councillor Expenses to Clearly Define Eligible and Prohibited Uses of Discretionary Funds (Member's Motion B.5)

Items 1 to 6

MOVED by Councillor Kirby-Yung  
SECONDED by Councillor Fry

THAT the recommendations and actions taken by the Standing Committee on Policy and Strategic Priorities at its meeting of June 22, 2022, as contained in items 1 to 6, be approved.

CARRIED UNANIMOUSLY

### **ADJOURNMENT**

MOVED by Councillor Dominato  
SECONDED by Councillor Carr

THAT the meeting be adjourned.

CARRIED UNANIMOUSLY

The Council adjourned at 10:03 pm.

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