

### **COUNCIL MEETING MINUTES**

### **APRIL 12, 2022**

A Meeting of the Council of the City of Vancouver was held on Tuesday, April 12, 2022, at 9:31 am, in the Council Chamber, Third Floor, City Hall. This Council meeting was convened by electronic means as authorized in Part 14 of the *Procedure By-law*.

PRESENT: Mayor Kennedy Stewart\*

Councillor Rebecca Bligh Councillor Christine Boyle Councillor Adriane Carr

Councillor Melissa De Genova\*

Councillor Lisa Dominato

Councillor Pete Fry

Councillor Colleen Hardwick Councillor Sarah Kirby-Yung Councillor Jean Swanson Councillor Michael Wiebe

**CITY MANAGER'S OFFICE:** Paul Mochrie, City Manager

Karen Levitt, Deputy City Manager Armin Amrolia, Deputy City Manager

CITY CLERK'S OFFICE: Katrina Leckovic, City Clerk

Bonnie Kennett, Meeting Coordinator

### **WELCOME**

The Mayor acknowledged we are on the unceded homelands of the Musqueam, Squamish, and Tsleil-Waututh People. We thank them for having cared for this land and look forward to working with them in partnership as we continue to build this great city together.

The Mayor also recognized the immense contributions of the City of Vancouver's staff who work hard every day to help make our city an incredible place to live, work, and play.

### IN CAMERA MEETING

MOVED by Councillor Hardwick SECONDED by Councillor Dominato

THAT Council will go into meetings later this week which are closed to the public, pursuant to Section 165.2(1) of the *Vancouver Charter*, to discuss matters related to paragraphs:

<sup>\*</sup> Denotes absence for a portion of the meeting

- (a) personal information about an identifiable individual who holds or is being considered for a position as an officer, employee or agent of the city or another position appointed by the city;
- (c) labour relations or other employee relations;
- (d) the security of the property of the city;
- (e) the acquisition, disposition or expropriation of land or improvements, if the Council considers that disclosure could reasonably be expected to harm the interests of the city;
- (j) information that is prohibited, or information that if it were presented in a document would be prohibited, from disclosure under section 21 [disclosure harmful to business interests of a third party] of the Freedom of Information and Protection of Privacy Act;
- (k) negotiations and related discussions respecting the proposed provision of an activity, work or facility that are at their preliminary stages and that, in the view of the Council, could reasonably be expected to harm the interests of the city if they were held in public.

CARRIED UNANIMOUSLY (Councillor De Genova absent for the vote)

### **ADOPTION OF MINUTES**

1. Council – March 29, 2022

MOVED by Councillor Carr SECONDED by Councillor Kirby-Yung

THAT the Minutes of the Council meeting of March 29, 2022, be approved.

CARRIED UNANIMOUSLY (Councillor De Genova absent for the vote)

2. Council (City Finance and Services) – March 30, 2022

MOVED by Councillor Dominato SECONDED by Councillor Boyle

THAT the Minutes of the Council meeting following the Standing Committee on City Finance and Services meeting of March 30, 2022, be approved.

CARRIED UNANIMOUSLY (Councillor De Genova absent for the vote)

### **MATTERS ADOPTED ON CONSENT**

MOVED by Councillor Carr SECONDED by Councillor Dominato

THAT Council adopt Referral Reports 1 to 7 on consent.

CARRIED UNANIMOUSLY (Councillor De Genova absent for the vote)

#### REPORTS

# 1. Proposed Amendments to the Election By-law No. 9070 April 1, 2022

Rosemary Hagiwara, Chief Electoral Officer, responded to questions.

MOVED by Councillor Wiebe SECONDED by Councillor Boyle

- A. THAT Council approve, in principle, the proposed amendments to the Election By-law, generally as set out in Appendix A of the Report dated April 1, 2022, entitled "Proposed Amendments to the Election By-law No. 9070".
- B. THAT Council direct staff to seek approval from the Minister of Municipal Affairs for the proposed amendments to the Election By-law in accordance with section 74(4) the *Vancouver Charter*.
- C. THAT Council direct staff to report back with the decision made by the Minister of Municipal Affairs, and if approved, bring forward the proposed by-law amendments for enactment.

CARRIED UNANIMOUSLY (Vote No. 08252) (Councillor De Genova absent for the vote)

# 2. Vancouver Police Board 2022 Budget Increase April 4, 2022

Patrice Impey, General Manager, Finance, Risk and Supply Chain Management, and Colin Knight, Director, City-wide Financial Planning and Analysis, Finance, Risk and Supply Chain Management, responded to questions.

During questions of staff, Councillor De Genova declared a conflict of interest under Section 145.2(6)(a) of the *Vancouver Charter* on agenda item 2 - Vancouver Police Board 2022 Budget Increase, as an immediate family member is employed by the Vancouver Police Department. Councillor De Genova left the meeting at 9:46 am and returned after the break.

Council heard from three speakers who provided comments opposing the recommendations.

MOVED by Councillor Hardwick SECONDED by Councillor Boyle

- A. THAT Council receive for information the determination of the Director of Police Services, made pursuant to Section 27(3) of the *Police Act*, that \$5.7 million be reinstated to the Vancouver Police Board operating budget (which determination is attached as Appendix A of the Report dated April 4, 2022, entitled "Vancouver Police Board 2022 Budget Increase").
- B. THAT Council approve the \$5.7 million increase to the Vancouver Police Board 2022 Operating Budget and corresponding increase to the Transfers budget leaving the total operating budget unchanged.

amended

Paul Mochrie, City Manager, and Patrice Impey, responded to questions.

At 10:13 am, Mayor Stewart relinquished the Chair to Deputy Mayor Boyle in order to put forward an amendment.

AMENDMENT MOVED by Mayor Stewart SECONDED by Councillor Carr

THAT the following be added as C and D:

- C. THAT Council direct staff to prepare a communication insert to be included with the tax notice to help property owners understand the Provincial order, highlight the dollar value of the provincially ordered funding and the proportion of the overall taxes and tax increase related to policing services, and to direct public inquiries to the Police Board for more information about policing services.
- D. THAT Council approve an additional \$500,000 for graffiti abatement grants in 2022, to be funded from reserves;

FURTHER THAT Council direct the Mayor to request the Province provide matching funds for these grants.

out of order

# AMENDMENT TO THE AMENDMENT MOVED by Councillor Wiebe SECONDED by Mayor Stewart

THAT in D, the words "and street beautification" be inserted after the words "graffiti abatement" and read as follows:

THAT Council approve an additional \$500,000 for graffiti abatement and street beautification grants in 2022, to be funded from reserves;

out of order

At 10:32 am, Councillor Hardwick rose on a point of order under Section 8.7(f) of the *Procedure By-law* questioning whether D of the amendment was in order. Deputy Mayor Boyle ruled that D of the amendment was outside of the scope of the original staff report and therefore the amendments were out of order. Deputy Mayor Boyle noted that C was in order and could be brought back as an amendment and although D was outside of scope for this report, it could be brought back as either urgent business or a member's motion.

AMENDMENT MOVED by Mayor Stewart SECONDED by Councillor Wiebe

THAT the following be added as C:

C. THAT Council direct staff to prepare a communication insert to be included with the tax notice to help property owners understand the provincial order, highlight the dollar value of the provincially ordered funding and the proportion of the overall taxes and tax increase related to policing services, and to direct public inquiries to the Police Board for more information about policing services.

CARRIED (Vote No. 08232) (Councillors Bligh, Dominato and Kirby-Yung opposed) (Councillor De Genova absent for the vote due to conflict of interest)

At 10:45 am, Mayor Stewart resumed the Chair.

At 10:45 am, during discussion of the following amendment, Councillor Hardwick rose on a point of order under Section 8.7(a) of the *Procedure By-law* questioning whether the amendment was in order. Mayor Stewart ruled the amendment in order.

# AMENDMENT MOVED by Councillor Swanson SECONDED by Councillor Boyle

THAT B be struck and replaced with the following:

B. THAT Council reject the Director of Police Service's decision that the city pay for a retroactive increase to the police budget, and ask staff to investigate options for not paying including, but not limited to, judicial review.

LOST (Vote No. 08233)

(Councillors Bligh, Carr, Dominato, Fry, Hardwick, Kirby-Yung, Wiebe and Mayor Stewart) (Councillor De Genova absent for the vote due to conflict of interest)

AMENDMENT MOVED by Councillor Swanson SECONDED by Councillor Boyle

THAT the following be added as D and E:

- D. THAT Council disagrees in principle with the Director of Police Service's decision that the City pay \$5.7M for a retroactive increase to the police budget.
- E. THAT Council request the Mayor write a letter to Minister Farnworth seeking clarification about whether municipalities have any role in overseeing police budgets that they pay for, or whether they are simply a rubber stamp, and if they are not a rubber stamp, how municipalities can have input into police budgets.

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor Carr SECONDED by Councillor Boyle

THAT the following be added to the end of E:

FURTHER THAT the Mayor include in his letter to Minister Farnworth a request for increased provincial government investment in provincial services and programs that would decrease the need for and costs of policing in Vancouver, including investments in mental health and addiction services and treatment, restorative justice programs, criminal justice reforms, and affordable and supportive housing.

CARRIED UNANIMOUSLY (Vote No. 08234)

(Councillor De Genova absent for the vote due to conflict of interest)

# AMENDMENT TO THE AMENDMENT MOVED by Councillor Boyle SECONDED by Councillor Wiebe

THAT the following be added to the end of E:

FURTHER THAT the Mayor include in his letter to Minister Farnworth an ask for the Minister to clarify how the Province defines investments in public safety, and whether investments that the City makes to reduce homelessness, support residents who are struggling with poverty or mental health, and fund peer-led community safety initiatives, are understood by the province to be investments in public safety, and to clarify whether the city has the authority to choose to invest more in these services as an alternative to a police-centric approach, with the goal of having this alternative service reduce or replace calls to police.

CARRIED (Vote No. 08235)
(Councillors Bligh, Hardwick and Kirby-Yung opposed)
(Councillor De Genova absent for the vote due to conflict of interest)

AMENDMENT TO THE AMENDMENT Councillor Fry SECONDED by Councillor Carr

THAT the following be added to the end of E:

FURTHER THAT the Mayor include in his letter to Minister Farnworth a request to clarify how the Province defines investments in public safety, and whether investments that the city makes towards otherwise statutory provincial responsibilities vis a vis the Police Act Review.

CARRIED (Vote No. 08236)
(Councillor Kirby-Yung opposed)
(Councillor De Genova absent for the vote due to conflict of interest)

The amendments to the amendment having carried, the amended amendment was put and CARRIED (Vote No. 08237) with Councillors Bligh, Dominato, Hardwick and Kirby-Yung opposed, and Councillor De Genova absent for the vote due to conflict of interest.

At 11:38 am, during debate, Mayor Stewart relinquished the Chair to Deputy Mayor Boyle in order to ask a point of information and resumed the Chair at 11:39 am.

Colin Knight responded to additional questions.

Prior to the vote, Council agreed to separate the components of the amended motion, with A having CARRIED UNANIMOUSLY (Vote No. 08238), B having CARRIED (Vote No. 08239) with Councillors Boyle and Swanson opposed, and C to E having CARRIED (Vote No. 08240) with Councillors Bligh, Dominato, Hardwick and Kirby-Yung opposed and Councillor De Genova absent for the vote on A to E due to conflict of interest.

### **FINAL MOTION AS APPROVED**

- A. THAT Council receive for information the determination of the Director of Police Services, made pursuant to Section 27(3) of the *Police Act*, that \$5.7 million be reinstated to the Vancouver Police Board operating budget (which determination is attached as Appendix A of the Report dated April 4, 2022, entitled "Vancouver Police Board 2022 Budget Increase").
- B. THAT Council approve the \$5.7 million increase to the Vancouver Police Board 2022 Operating Budget and corresponding increase to the Transfers budget leaving the total operating budget unchanged.
- C. THAT Council direct staff to prepare a communication insert to be included with the tax notice to help property owners understand the provincial order, highlight the dollar value of the provincially ordered funding and the proportion of the overall taxes and tax increase related to policing services, and to direct public inquiries to the Police Board for more information about policing services.
- D. THAT Council disagrees in principle with the Director of Police Service's decision that the City pay \$5.7M for a retroactive increase to the police budget.
- E. THAT Council request the Mayor write a letter to Minister Farnworth seeking clarification about whether municipalities have any role in overseeing police budgets that they pay for, or whether they are simply a rubber stamp, and if they are not a rubber stamp, how municipalities can have input into police budgets;

FURTHER THAT the Mayor include in his letter to Minister Farnworth a request for increased provincial government investment in provincial services and programs that would decrease the need for and costs of policing in Vancouver, including investments in mental health and addiction services and treatment, restorative justice programs, criminal justice reforms, and affordable and supportive housing;

FURTHER THAT the Mayor include in his letter to Minister Farnworth an ask for the Minister to clarify how the province defines investments in public safety, and whether investments that the city makes to reduce homelessness, support residents who are struggling with poverty or mental health, and fund peer-led community safety initiatives, are understood by the Province to be investments in public safety, and to clarify whether the City has the authority to choose to invest more in these services as an alternative to a police-centric approach, with the goal of having this alternative service reduce or replace calls to police;

AND FURTHER THAT the Mayor include in his letter to Minister Farnworth a request to clarify how the Province defines investments in public safety, and whether investments that the City makes towards otherwise statutory provincial responsibilities vis a vis the Police Act Review.

At 11:48 am, Mayor Stewart relinquished the Chair to Deputy Mayor Boyle.

# 3. 2022 Cultural Grants (Operating) March 15, 2022

Council heard from two speakers, one who spoke in support of the recommendations and one who spoke in opposition.

\* \* \* \* \*

At 11:59 am, it was

MOVED by Councillor Wiebe SECONDED by Councillor Fry

THAT Council extend the meeting past noon in order to complete hearing from the speakers to Report 3.

CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY
(Councillor De Genova and Mayor Stewart absent for the vote)

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Council recessed at 12:04 pm and reconvened at 3:04 pm with Deputy Mayor Boyle in the Chair.

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Sandra Singh, General Manager, Arts, Culture and Community Services, presented on the item and along with Cherryl Masters, Senior Cultural Planner, Grants, Awards and Support Programs, Arts, Culture and Community Services, responded to guestions.

MOVED by Councillor Kirby-Yung SECONDED by Councillor Bligh

- A. THAT Council approve second installments of operating grants totaling \$2,886,525 from the 2022 Cultural Grants Operating Budget (\$2,736,158 from Operating Annual and \$150,367 from Projects), which will bring the total 2022 operating grants for each of the 144 cultural organizations listed in Appendix A of the Report dated March 15, 2022, entitled "2022 Cultural Grants (Operating)", to the amounts set out beside their names under the column "2022 Grant Recomm".
- B. THAT Council approve the balance of quarterly grant installments (Q2-Q4) to the five major institutions totaling \$2,917,980 from the 2022 Cultural Grants Operating Budget (Operating Institutions), which will bring the total 2022 operating grants for each of the institutions listed in Appendix A of the Report dated March 15, 2022, entitled "2022 Cultural Grants (Operating)", to the amounts set out beside their names under the column "2022 Grant Recomm".
- C. THAT Council approve a total of \$138,500 of one-time grants from the 2022 Cultural Grants Operating Budget (*Culture*/Shift) to 32 cultural organizations

listed in Appendix A of the Report dated March 15, 2022, entitled "2022 Cultural Grants (Operating)", in the amounts set out beside their names under the column "2022 one-time".

- D. THAT Council approve a total of \$161,500 of one-time grants from the 2022 Cultural Grants Operating Budget (*Culture|Shift*) and authorize staff to select organizations that meet the specific criteria of the Cultural Learning and Sharing Program, which aligns with the intended purpose of these funds to support operating groups to advance *Culture|Shift* priorities, and determine how much of the \$161,500 of one-time grants from the 2022 Cultural Grants Operating Budget (*Culture|Shift*) each organization is to receive.
- E. THAT, pursuant to Section 206(1)(j) of the *Vancouver Charter*, Council deems any organization listed in Appendix A of the Report dated March 15, 2022, entitled "2022 Cultural Grants (Operating)", that is not otherwise a registered charity with Canada Revenue Agency to be contributing to the culture of Vancouver and that Council deems any organization that meets the eligibility requirements of the Cultural Learning and Sharing Program stated in D above to be contributing to the culture of Vancouver.
- F. THAT the General Manager of Arts, Culture and Community Services (GM of ACCS) (or their designate) be authorized to negotiate and execute agreements to disburse the grants described in this report on the terms and conditions generally set out below and on such other terms and conditions as are satisfactory to the GM of ACCS and the City Solicitor.
- G. THAT no legal rights or obligations will be created by the approval of A to D above unless and until the applicable grant agreement or letter agreement is approved by the City in accordance with F above and executed and delivered by both the grant recipient and GM of ACCS (or their designate).

CARRIED UNANIMOUSLY AND A to D BY THE REQUIRED MAJORITY (Vote No. 08253)

At 3:20 pm, Mayor Stewart resumed the Chair.

### REFERRAL REPORTS

1. CD-1 Rezoning: 7969-7989 Cambie Street March 29, 2022

THAT the rezoning application and plans, described below, be referred to Public Hearing together with the recommendations set out below and with the recommendation of the General Manager of Planning, Urban Design and Sustainability to approve the application, subject to the conditions set out below;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary by-laws, including amendments to the Zoning and Development By-law and Subdivision By-law in accordance with the recommendations set out below, for consideration at the Public Hearing.

### RECOMMENDATION FOR PUBLIC HEARING

A. THAT the application by Gud Group, on behalf of South Cambie Holdings Ltd., the registered owner of the lands located at 7969-7989 Cambie Street [Lots 4 and 5, Centre Portion of District Lot 323 Plan 9707; PIDs 005-529-301 and 002-738-724, respectively] to rezone from RS-1 (Residential) District to CD-1 (Comprehensive Development) District to increase the permitted floor space ratio (FSR) from 0.7 to 2.4 and the maximum building height from 10.7 m (35.1 ft.) to 20.5 m (67.3 ft.) to the top of the roof parapet and 22.8 m (74.8 ft.) to the top of the rooftop amenity space and the mechanical appurtenance to permit the development of a six-storey residential building with 27 strata-titled residential units, be approved in principle;

FURTHER THAT the draft CD-1 By-law, prepared for the Public Hearing in accordance with Appendix A of the Referral Report dated March 29, 2022, entitled "CD-1 Rezoning: 7969-7989 Cambie Street", be approved in principle;

FURTHER THAT the proposed form of development also be approved in principle, generally as prepared by Gud Group, received July 27, 2021, provided the Director of Planning may allow minor alterations to this form of development when approving the detailed scheme of development;

AND FURTHER THAT the above approvals be subject to the Conditions of Approval contained in Appendix B of the above-noted report.

B. THAT, subject to enactment of the CD-1 By-law, the Subdivision By-law be amended generally as set out in Appendix C of the Referral Report dated March 29, 2022, entitled "CD-1 Rezoning: 7969-7989 Cambie Street";

FURTHER THAT the Director of Legal Services be instructed to bring forward the amendment to the Subdivision By-law at the time of enactment of the CD-1 By-law.

- C. THAT A and B above be adopted on the following conditions:
  - (i) THAT the passage of the above resolutions creates no legal rights for the applicant or any other person, or obligation on the part of the City, and any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
  - (ii) THAT any approval that may be granted following the Public Hearing shall not obligate the City to enact a bylaw rezoning the property, and any costs incurred in fulfilling requirements imposed as a condition of rezoning are at the risk of the property owner; and
  - (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

# 2. CD-1 Rezoning: 1668-1684 Alberni Street March 29, 2022

THAT the rezoning application and plans, described below, be referred to Public Hearing together with the recommendations set out below and with the recommendation of the General Manager of Planning, Urban Design and Sustainability to approve the application, subject to the conditions set out below;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary by-laws, in accordance with the recommendations set out below, for consideration at the Public Hearing.

### RECOMMENDATION FOR PUBLIC HEARING

- A. THAT the application by Bing Thom Architects Inc., on behalf of 700 Bidwell Property Inc.<sup>1</sup>, the registered owner of the lands located at:
  - 1668 Alberni Street [Strata lots 1 to 11, District Lot 185, Strata Plan VR2688; PIDs 016-140-133, 016-140-141, 016-140-150, 016-140-168, 016-140-176, 016-140-184, 016-140-206, 016-140-214, 016-140-222, 016-140-231 and 016-140-249, respectively]; and
  - 1684 Alberni Street [Strata Lots 1 to 12, District Lot 185, Strata Plan VR705; PIDs 005-646-715, 005-646-731, 005-646-758, 003-146-821, 005-646-766, 002-494-680, 005-646-804, 005-646-812, 005-646-821, 005-646-839, 005-646-855 and 002-860-902, respectively];

to rezone the lands from RM-5C (Multiple Dwelling) District to CD-1 (Comprehensive Development) District, to increase the maximum floor space ratio (FSR) from 2.20 to 10.81 and the building height from 18.3 m (60 ft.) to 117.3 m (385 ft.) to permit the development of a 40-storey building containing 128 strata-titled residential units, be approved in principle;

FURTHER THAT the draft CD-1 By-law, prepared for the Public Hearing in accordance with Appendix A of the Referral Report dated March 29, 2022, entitled "CD-1 Rezoning: 1668-1684 Alberni Street", be approved in principle;

FURTHER THAT the proposed form of development also be approved in principle, generally as prepared by Bing Thom Architects, received August 11, 2017, and supplemental plans received July 19, 2021, provided that the Director of Planning may allow minor alterations to this form of development when approving the detailed scheme of development;

AND FURTHER THAT the above approvals be subject to the Conditions of Approval contained in Appendix B of the above-noted report.

B. THAT A above be adopted on the following conditions:

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<sup>&</sup>lt;sup>1</sup> Represented by Westbank Corp.

- (i) THAT the passage of the above resolution creates no legal rights for the applicant or any other person, or obligation on the part of the City, and any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
- (ii) THAT any approval that may be granted following the Public Hearing shall not obligate the City to enact a by-law rezoning the property, and any costs incurred in fulfilling requirements imposed as a condition of rezoning are at the risk of the property owner; and
- (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

ADOPTED ON CONSENT (Vote No.08243)

# 3. Rezoning: 160 West 44th Avenue March 29, 2022

THAT the rezoning application, described below, be referred to Public Hearing together with the recommendations set out below and with the recommendation of the General Manager of Planning, Urban Design and Sustainability to approve the application, subject to the conditions set out below;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary by-law(s), in accordance with the recommendations set out below, for consideration at the Public Hearing.

### RECOMMENDATION FOR PUBLIC HEARING

A. THAT the application by Matthew Cheng Architect Inc., on behalf of 1289499 B.C. Ltd.<sup>2</sup>, the registered owners of the land located at 160 West 44th Avenue [*PID: 010-645-411; Lot 5 Block 1083 District Lot 526 Plan 7386*], to rezone the land from RS-1 (Single-detached Houses and Duplexes) District to RM-8A (Multiple Dwelling) District, be approved in principle;

FURTHER THAT the draft zoning amendment by-law, prepared for the Public Hearing in accordance with Appendix A of the Referral Report dated March 29, 2022, entitled "Rezoning: 160 West 44th Avenue", be approved in principle;

AND FURTHER THAT the above approvals be subject to the Conditions of Approval contained in Appendix B of the above-noted report.

<sup>2</sup> Beneficially owned and controlled by Irene Fung Yee Fong, Eddy Leung and John Chilung Yu

- B. THAT, subject to approval of the zoning amendment by-law, the Subdivision By-law be amended generally as set out in Appendix C of the Referral Report dated March 29, 2022, entitled "Rezoning: 160 West 44th Avenue";
  - FURTHER THAT the Director of Legal Services be instructed to bring forward the amendment to the Subdivision By-law at the time of enactment of the zoning amendment by-law.
- C. THAT A and B above be adopted on the following conditions:
  - (i) THAT the passage of the above resolutions creates no legal rights for the applicant or any other person, or obligation on the part of the City; any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
  - (ii) THAT any approval that may be granted following the public hearing shall not obligate the City to enact a bylaw rezoning the property, and any costs incurred in fulfilling requirements imposed as a condition of rezoning are at the risk of the property owner; and
  - (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

ADOPTED ON CONSENT (Vote No. 08244)

# 4. Miscellaneous Amendments Concerning Various CD-1 By-laws March 29, 2022

THAT the General Manager of Planning, Urban Design and Sustainability be instructed to make application to bring forward the zoning by-law amendments as described below and that the application be referred to Public Hearing together with the recommendations set out below:

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary by-law(s), in accordance with the recommendations set out below, for consideration at the Public Hearing.

### RECOMMENDATION FOR PUBLIC HEARING

THAT Council approves the application to:

(i) amend CD-1 (801) By-law No. 13221 for 1636 Clark Drive and 1321-1395 East 1st Avenue to correct floor area exemptions, generally as presented in Appendix A of the Referral Report dated March 29, 2022, entitled "Miscellaneous Amendments Concerning Various CD-1 By-laws":

- (ii) amend CD-1 (792) By-law No. 13144 for 445 Kingsway and 2935 St. George Street to correct a reference to floor area exclusions, generally as presented in Appendix B of the above-noted report;
- (iii) amend CD-1 (804) By-law No. 13260 for 6825 West Boulevard to correct floor area exemptions, generally as presented in Appendix C of the above-noted report; and
- (iv) amend CD-1 (386) By-law No. 7971 for 1001 Hornby Street, 1050 and 1088 Burrard Street to permit a wider range of commercial uses, generally as presented in Appendix D of the above-noted report.

ADOPTED ON CONSENT (Vote No. 08246)

5. CD-1 Rezoning: 4949-5255 Heather Street and 657-707 West 37th Avenue (Heather Lands)
March 28, 2022

THAT the rezoning application and plans, described below, be referred to Public Hearing together with the recommendations set out below and with the recommendation of the General Manager of Planning, Urban Design and Sustainability to approve the application, subject to the conditions set out below;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary by-law(s), in accordance with the recommendations set out below, for consideration at the Public Hearing.

### RECOMMENDATION FOR PUBLIC HEARING

- A. THAT Council approves the application(s) to amend CD-1 (52A) By-law No. 4393 for 657-707 West 37th Avenue and CD-1 (80) By-law No. 4665 for 4949-4951 Heather Street to amend the site maps and associated uses, generally as presented in Appendices G and H of the Referral Report dated March 28, 2022, entitled "CD-1 Rezoning: 4949-5255 Heather Street and 657-707 West 37th Avenue (Heather Lands)";
  - FURTHER THAT the draft CD-1 By-law amendments, prepared for the Public Hearing in accordance with Appendices G and H of the above-noted report, be approved in principle.
- B. THAT, subject to approval of A above, the application by Dialog Design, on behalf of Canada Lands Company CLC Limited and the Musqueam Indian Band, Squamish Nation, and Tsleil-Waututh Nation Partnership, the registered owners of the lands located at:
  - 4949-5201 Heather St [PID 015-991-512; Block 838 (Reference Plan 736)
     Group 1 NWD Except the South of 300 Feet (See 208823L) District Lot 526];
  - 5255 Heather St [PID 015-991-466; The South 300 Feet (See 208823L) of Block 838 (Reference Plan 736) District Lot 526 Group 1 NWD]; and

 657-707 West 37th Avenue [PID 009-958-461; Lot A (Reference Plan 3733) Block 839 District Lot 526 Plan 6431];

to rezone the lands from CD-1 (52A) and CD-1 (80) to two new CD-1 (Comprehensive Development) Districts (CD-1 South and CD-1 North) to permit a multi-phased mixed use development with a combined total floor area of 234,219 sq. m. (2,521,107 sq. ft.) in buildings ranging from 3-to-28 storeys for commercial, residential, community and cultural uses, be approved in principle; FURTHER THAT the draft CD-1 By-laws, prepared for the Public Hearing in accordance with Appendices A and B of the Referral Report dated March 28, 2022, entitled "CD-1 Rezoning: 4949-5255 Heather Street and 657-707 West 37th Avenue (Heather Lands)", be approved in principle;

FURTHER THAT the proposed form of development also be approved in principle, generally as prepared by Dialog Design, received October 2, 2020, provided the Director of Planning may allow minor alterations to this form of development when approving the detailed scheme of development;

AND FURTHER THAT the above approvals be subject to the Conditions of Approval for each of the CD-1s respectively, as contained in Appendices C and D of the above-noted report.

C. THAT subject to enactment of CD-1 South, CD-1 (52A) be repealed, and that subject to enactment of CD-1 North, CD-1 (80) be repealed, generally as set out in Appendices E and F of the Referral Report dated March 28, 2022, entitled "CD-1 Rezoning: 4949-5255 Heather Street and 657-707 West 37th Avenue (Heather Lands)";

FURTHER THAT the draft CD-1 By-law amendments, prepared for the Public Hearing in accordance with Appendices E and F of the above-noted report, be approved in principle.

- D. THAT subject to approval in principle of each rezoning and its respective Housing Agreement(s) described in Part 2 of Appendices C and D of the Referral Report dated March 28, 2022, entitled "CD-1 Rezoning: 4949-5255 Heather Street and 657-707 West 37th Avenue (Heather Lands)", the Director of Legal Services be instructed to prepare the necessary Housing Agreement By-laws for enactment prior to enactment of each CD-1 By-law, respectively, subject to such terms and conditions as may be required at the discretion of the Director of Legal Services and the General Manager of Planning, Urban Design and Sustainability.
- E. THAT subject to approval of B above, the application to amend the Sign By-law to establish regulations for the CD-1s, generally as set out in Appendices E and F of the Referral Report dated March 28, 2022, entitled "CD-1 Rezoning: 4949-5255 Heather Street and 657-707 West 37th Avenue (Heather Lands)", be approved.
- F. THAT subject to approval of the CD-1 By-laws, the Noise Control By-law be amended to include each CD-1, respectively, generally as set out in Appendices E and F of the Referral Report dated March 28, 2022, entitled "CD-1 Rezoning: 4949-5255 Heather Street and 657-707 West 37th Avenue (Heather Lands)";

- FURTHER THAT the Director of Legal Services be instructed to bring forward the amendments to the Noise Control By-law at the time of enactment of each CD-1 By-law, respectively.
- G. THAT subject to approval in principle of the rezoning, the General Manager of Planning Urban Design and Sustainability be instructed to prepare the Heather Lands Design Guidelines, generally as presented in Appendix L of the Referral Report dated March 28, 2022, entitled "CD-1 Rezoning: 4949-5255 Heather Street and 657-707 West 37th Avenue (Heather Lands)", for adoption at the time of enactment of the first of the two CD-1s, whichever that may be.
- H. THAT subject to approval in principle of the rezoning, Council endorse removal of the Vancouver Heritage Register "A" category Fairmont building from the site to allow for development of a x<sup>w</sup>məθkwəy əm, Skwxwú7mesh, and səlilwətał cultural centre and plaza.
- I. THAT A to G above be adopted on the following conditions:
  - (a) THAT the passage of the above resolution creates no legal rights for the applicant or any other person, or obligation on the part of the City, and any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
  - (b) THAT any approval that may be granted following the Public Hearing shall not obligate the City to enact any by-law(s) rezoning the property, and any costs incurred in fulfilling the requirements imposed as a condition of rezoning are at the risk of the property owner;
  - (c) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

ADOPTED ON CONSENT (Vote No. 08247)

6. Amendments to the Zoning and Development By-law in the FC-1 District, and to the Downtown-Eastside/Oppenheimer District Official Development Plan (DEOD ODP) By-law to Increase Social Housing and Encourage Heritage Conservation January 25, 2022

THAT the General Manager of Planning, Urban Design and Sustainability be instructed to bring forward the application as described below and that the application be referred to Public Hearing together with the recommendations set out below;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary Downtown-Eastside/Oppenheimer Official Development Plan By-law and Zoning and Development By-law amendments, in accordance with the recommendations set out below, for consideration at the Public Hearing.

### RECOMMENDATION FOR PUBLIC HEARING

- A. THAT Council approves, in principle, the application to amend the Downtown-Eastside/Oppenheimer Official Development Plan By-law for sub-area 2, 3 and 4 to:
  - (i) increase the total maximum floor space ratio to 5.5, where all residential units are social housing;
  - (ii) increase the maximum height to 30.5 metres; and
  - (iii) permit an increase in the maximum floor space ratio by up to 10 percent for heritage conservation;

FURTHER THAT the Director of Legal Services be instructed to bring forward for enactment an amendment to the Downtown-Eastside/Oppenheimer Official Development Plan By-law generally in accordance with Appendix A of the Referral Report dated January 25, 2022, entitled "Amendments to the Zoning and Development By-law in the FC-1 District, and to the Downtown-Eastside/Oppenheimer District Official Development Plan (DEOD ODP) By-law to Increase Social Housing and Encourage Heritage Conservation".

- B. THAT Council approves, in principle, the application to amend the FC-1 (East False Creek) District Schedule of the Zoning and Development By-law to:
  - (i) increase the total maximum floor space ratio to 6.0, where all residential units are social housing;
  - (ii) increase the maximum floor space ratio allocated for residential use to 4.5 where all residential units are social housing; and
  - (iii) permit an increase in the maximum floor space ratio by up to 10 percent for heritage conservation;

FURTHER THAT the Director of Legal Services be instructed to bring forward for enactment an amendment to the Zoning and Development by-law generally in accordance with Appendix B of the Referral Report dated January 25, 2022, entitled "Amendments to the Zoning and Development By-law in the FC-1 District, and to the Downtown-Eastside/Oppenheimer District Official Development Plan (DEOD ODP) By-law to Increase Social Housing and Encourage Heritage Conservation".

C. THAT at the time of enactment of the amended Downtown-Eastside/
Oppenheimer Official Development Plan By-law, the General Manager of
Planning, Urban Design and Sustainability be instructed to bring forward for
approval the updated Downtown Eastside/Oppenheimer Design Guidelines,
generally in accordance with Appendix C of the Referral Report dated
January 25, 2022, entitled "Amendments to the Zoning and Development By-law
in the FC-1 District, and to the Downtown-Eastside/Oppenheimer District Official

- Development Plan (DEOD ODP) By-law to Increase Social Housing and Encourage Heritage Conservation".
- D. THAT at the time of enactment of the amended Downtown-Eastside/
  Oppenheimer Official Development Plan By-law and the FC-1 (East False Creek)
  District Schedule, the General Manager of Planning, Urban Design and
  Sustainability be instructed to bring forward for approval the updated Downtown
  Eastside Rezoning Policy generally in accordance with Appendix D of the
  Referral Report dated January 25, 2022, entitled "Amendments to the Zoning and
  Development By-law in the FC-1 District, and to the DowntownEastside/Oppenheimer District Official Development Plan (DEOD ODP) By-law to
  Increase Social Housing and Encourage Heritage Conservation".
- E. THAT A through D above be adopted on the following conditions:
  - (i) THAT passage of the above resolutions creates no legal rights for any person, or obligation on the part of the City and any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
  - (ii) THAT any approval that may be granted following the public hearing shall not obligate the City to enact any rezoning by-laws; and
  - (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

ADOPTED ON CONSENT (Vote No. 08248)

# 7. Encouraging EV Charging at Gas Stations and Parking Lots – Climate Emergency Action Plan March 25, 2022

THAT the General Manager of Planning, Urban Design and Sustainability be instructed to bring forward the application as described below and that the application be referred to Public Hearing together with the recommendations set out below;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary Zoning and Development By-law and License By-law amendments, in accordance with the recommendations set out below, for consideration at the Public Hearing.

### RECOMMENDATION FOR PUBLIC HEARING

A. THAT Council approves, in principle, the application to amend Section 2 of the Zoning and Development By-law to change the definitions for gasoline stations, cardlock fuel stations, and parking uses to permit the use of electric vehicle ("EV") charging;

FURTHER THAT the Director of Legal Services be instructed to bring forward for enactment an amendment to the Zoning and Development By-law generally in accordance with Appendix A of the Referral Report dated March 25, 2022, entitled "Encouraging EV Charging at Gas Stations and Parking Lots – Climate Emergency Action Plan".

- B. THAT Council approves, in principle, amendments to the License By-law to:
  - i. amend the definition of "Gasoline Station" to include "Cardlock Fuel Station", and add a new definition for "Cardlock Fuel Station" to include the provision of electricity for electric vehicle ("EV") charging in accordance with the definitions attached in Appendix B of the Referral Report dated March 25, 2022, entitled "Encouraging EV Charging at Gas Stations and Parking Lots Climate Emergency Action Plan";
  - ii. remove the definitions of "Gasoline Station Full Serve", Gasoline Station
     Self Serve" and "Gasoline Station Split Island" in accordance with
     Appendix B of the above-noted report;
  - iii. add a new definition of "Marine Service Station" in accordance with Appendix B of the above-noted report;
  - iv. create a new business licence category for gasoline stations that provide electric vehicle charging with a total power output of at least 50 kW and establish a separate business licence fee for such gas stations. 2022 licence fees are \$243 and the actual fees set for 2025 implementation would be subject to the annual business licence fee review and report to Council in 2024;
  - v. set the licence fee for gas stations that do not provide electric vehicle charging with a total power output of at least 50 kW at \$10,000 for implementation in 2025;
  - vi. set the licence fee for marine service stations, at the same fee as gas stations that provide electric vehicle charging with a total power output of at least 50 kW;
  - vii. add new definitions of "Auto Parking", "Auto Parking Small" and "Auto Parking with Charging" in accordance with Appendix B of the above-noted report;
  - viii. add a new section 10.5 (9) to allow auto parking licence holders to provide electricity for electric vehicle ("EV") charging;
  - ix. create a new business licence category for motor vehicle parking businesses that provide electric vehicle charging with a total power output of at least 26.6 kW and establish a separate business licence fee for such parking businesses. 2022 licence fees are \$163 and the actual fees set for 2025 implementation would be subject to the annual business licence fee review and report to Council in 2024; and

x. set the licence fee for motor vehicle parking businesses that do not provide electric vehicle charging with a total power output of at least 26.6 kW at \$10,000 for implementation in 2025, except the licence fee for parking lots with fewer than 60 parking stalls, which shall be set at the same fee as parking lots that provide electric vehicle charging with a total power output of at least 26.6 kW;

FURTHER THAT the Director of Legal Services be instructed to bring forward for enactment an amendment to the License By-law generally in accordance with Appendix B of the above-noted report.

- C. THAT A and B above be adopted on the following conditions:
  - (i) That passage of the above resolutions creates no legal rights for any person, or obligation on the part of the City and any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
  - (ii) That any approval that may be granted following the public hearing shall not obligate the City to enact any amending by-laws; and

FURTHER THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

ADOPTED ON CONSENT (Vote No. 08249)

### **BY-LAWS**

MOVED by Councillor De Genova SECONDED by Councillor Carr

THAT Council enact the by-laws listed on the agenda for this meeting as numbers 6 and 7 inclusive, and authorize the Mayor and City Clerk to sign and seal the enacted by-laws.

CARRIED (Vote No. 08254) (Councillors Hardwick and Swanson opposed)

MOVED by Councillor De Genova SECONDED by Councillor Boyle

THAT Council, except for those members ineligible to vote as noted below, enact the by-laws listed on the agenda for this meeting as numbers 4 and 5 inclusive, and authorize the Mayor and City Clerk to sign and seal the enacted by-laws.

CARRIED (Vote No. 8255) (Councillor Swanson opposed)

# MOVED by Councillor De Genova SECONDED by Councillor Carr

THAT Council enact the by-laws listed on the agenda for this meeting as numbers 1 to 3 and 8 to 10 inclusive, and authorize the Mayor and City Clerk to sign and seal the enacted by-laws.

### CARRIED UNANIMOUSLY

- 1. A By-law to amend License By-law No. 4450 regarding a miscellaneous amendment (By-law No. 13311)
- 2. A By-law to assess real property to defray 2021 costs for the East Hastings Street Collective Parking Project (By-law No. 13312)
- 3. A By-law to assess real property to defray 2021 maintenance costs for the Trounce Alley and Blood Alley Square Local Improvements Project (By-law No. 13313)
- 4. A By-law to amend Sign By-law No. 11879 (2725-2751 Kingsway) (By-law No. 13314) (Councillor Hardwick ineligible to vote)
- 5. A By-law to amend Noise Control By-law No 6555 (2725-2751 Kingsway) (By-law No. 13315)
- 6. A By-law to amend Sign By-law No. 11879 (810 Kingsway) (By-law No. 13316)
- 7. A By-law to amend Noise Control By-law No 6555 (810 Kingsway) (By-law No. 13317)
- 8. A By-law to amend Parking By-law No. 6059 with regard to CD-1 Districts Parking requirements (512 West King Edward Avenue) (By-law No. 13318)
- 9. A By-law to enact a Housing Agreement for 3532 East Hastings Street (By-law No. 13319)
- 10. A By-law to enact a Housing Agreement for 2420 Fraser Street (By-law No. 13320)
- 11. A By-law to enact a Housing Agreement for 546 West 13th Avenue WITHDRAWN

### **MOTIONS**

### A. Administrative Motions

1. Approval of Form of Development – 2924 Venables Street

MOVED by Councillor Carr SECONDED by Councillor Wiebe

THAT the form of development for this portion of the site known as 2924 Venables Street be approved generally as illustrated in the Development Application Number DP-2021-00382, prepared by Ryder Architecture (Canada) Inc. and submitted

electronically on January 20, 2022, provided that the Director of Planning may impose conditions and approve design changes which would not adversely affect either the development character of the site or adjacent properties.

### CARRIED UNANIMOUSLY

### B. Council Members' Motions

### 1. Requests for Leaves of Absence

MOVED by Councillor De Genova SECONDED by Councillor Carr

- A. THAT Councillor Bligh be granted Leaves of Absence for personal reasons from meetings on the following dates and times:
  - April 14, 2022, from 6 pm onwards;
  - April 19, 2022, from 3 pm onwards:
  - April 20, 2022, from 3 pm to 5 pm;
  - April 21, 2022, from 3 pm onwards;
  - April 26, 2022, from 6 pm onwards; and
  - May 18, 2022, from 5 pm to 7 pm.
- B. THAT Councillor Carr be granted a Leave of Absence for civic business from meetings on April 19, 2022, from 6 to 10 pm.

### CARRIED UNANIMOUSLY

# 2. Asking for a Change to the *Vancouver Charter* to Allow the City to Levy a Progressive Property Tax

MOVED by Councillor Swanson SECONDED by Councillor Boyle

### **WHEREAS**

- 1. A progressive tax imposes a lower tax rate on people who are less able to pay and a higher rate on those who are most able to pay;
- 2. British Columbia's provincial income tax is progressive: designated by income those with a higher income;
- 3. Canada's federal income tax is progressive, as it is determined by income bracket, with lower income-earners paying a smaller percentage of their earnings than higher income earners:
- 4. British Columbia introduced an additional school tax in 2018 that is a progressive property tax. Properties valued under \$3 million do not pay this tax; valuations

- between \$3 million and \$4 million pay 0.2% tax and those valued at \$4 million and above pay a 0.4% tax;
- 5. Vancouver's city property tax is currently regressive, as it imposes the same rate on all properties regardless of the assessed value;
- 6. Vancouver needs a fair way to raise additional funds that does not put an undue burden on most people but can raise the money from those with enough wealth to be able to pay for needed public services, combat climate change, reduce homelessness, support affordable housing;
- 7. A recent staff report to Vancouver City Council itemized over \$200M in costs downloaded on the city by provincial and federal governments <a href="https://vancouver.ca/files/cov/12-03-2021-council-memo-city-funds-allocated-to-downloaded-services.pdf">https://vancouver.ca/files/cov/12-03-2021-council-memo-city-funds-allocated-to-downloaded-services.pdf</a>;
- 8. The 2016 Statistics Canada Financial Security Survey shows that share of land wealth and total net worth in BC increase together, with the richest households holding by far the most land wealth and the poorest households holding the least. Progressive property taxation, rather than a flat rate taxation, would reduce wealth inequality <a href="https://www.policynote.ca/land-wealth-is-a-massive-source-of-inequality-in-bc/">https://www.policynote.ca/land-wealth-is-a-massive-source-of-inequality-in-bc/</a>;
- 9. A provincial program provides a low income grant supplement for senior home owners earning less than \$32,000 a year <a href="https://www2.gov.bc.ca/gov/content/taxes/property-taxes/annual-property-tax/home-owner-grant/senior/low-income">https://www2.gov.bc.ca/gov/content/taxes/property-taxes/annual-property-tax/home-owner-grant/senior/low-income</a>;
- 10. BC homeowners who are 55 years or older, a surviving spouse, or eligible persons with disabilities can also apply to defer their property taxes. Deferment is also available for homeowners who financially support a dependent child. <a href="https://news.gov.bc.ca/releases/2018FIN0023-000951">https://news.gov.bc.ca/releases/2018FIN0023-000951</a>;
- 11. Extra money from a progressive tax could be used to build housing and reduce homelessness; and
- 12. For example, if there were an additional surtax of 1% on the value of residential properties assessed at over \$5 million and 2% on the value over \$10 million, the City could have collected approximately \$225,000,000 from 4,806 properties in 2021; Modular housing costs approximately \$300,000-\$500,000 per 320 square foot unit which would mean 450-750 new homes could be built per year.

### THEREFORE BE IT RESOLVED

A. THAT Council request the Mayor, on behalf of City Council, to urge the Province to amend the *Vancouver Charter* to permit Council to impose different rates of property tax based on the value of the property.

B. THAT Council direct staff to investigate options for the legal and financial structure of a Vancouver progressive property tax and how it could help to end homelessness, and report back by Q4 2022.

referred

REFERRAL MOVED by Councillor De Genova SECONDED by Councillor Swanson

THAT the motion entitled "Asking for a Change to the *Vancouver Charter* to Allow the City to Levy a Progressive Property Tax" be referred to the Standing Committee on Policy and Strategic Priorities meeting on April 13, 2022, in order to hear from speakers, debate and decision.

### **CARRIED UNANIMOUSLY**

- 3. Rejecting the Increase to the 2021 Police Budget WITHDRAWN
- 4. 2022 Civic Election Ballot Question to Measure Vancouver Elector Support for a 2030 Winter Olympic Bid

The motion, having not received a seconder, was not put.

5. Lock It or Lose It: Improving Secure Bike Infrastructure in the City of Vancouver

MOVED by Councillor Fry SECONDED by Councillor Kirby-Yung

### WHEREAS

- 1. Cycling can be an inexpensive, healthy and convenient form of transportation;
- 2. Vancouver is a cycling city with 10% of trips to work or school and 6% of shopping trips made by bicycle. With a BikeScore of 79, and a network of slowed street and separated cycling routes, Vancouver is referred to as the second most bike friendly city in Canada;
- 3. As part of Vancouver's Climate Emergency Action Plan, the city has target of 2/3 of all trips by walk/bike/transit by 2030;
- 4. Safe and secure end-of-trip cycling infrastructure like bike racks, storage lockers, and bike parking encourage and facilitate more trips by bike;
- 5. Vancouver has the most bike thefts per capita of any Canadian City. In 2020, 2,115 bicycles were stolen, although police say more thefts were never reported;<sup>2</sup>

The Vancouver Police Department's anti-theft and bike identification and

registration program 529 Garage<sup>3</sup> advises target hardening through secure locks and locations to make bike theft more difficult: "Your bike is only as secure as what you're locking it to. Make sure thieves can't lift your bike over the object or detach the object from the ground to take your bike. Shake the object first to check it's bolted or cemented. Avoid locking your bike to handrails or other mobility aids";

- 6. According to the City's current Open Data stats (currently out of date and under review) there are approximately only 2,422 public bike racks variously installed on City property, and including street use permit locations issued to commercial tenants, Business Improvement Associations (BIA), building owners and development companies, etc.;
- 7. The deficit of secure bike parking represents a barrier to making trips by bike and a hardship for anyone who has had their bicycle stolen or stripped;

In a 2009 report<sup>4</sup>, the Vancouver Public Space Network warned that there is not enough bicycle parking to meet current demand. The report further highlighted a lack of space in existing racks or distance of racks from cyclists' destinations as barriers to increasing trips by bike. The report further notes:

- a. Lack of infrastructure also results in increased bicycle theft, presents hazards to pedestrians, and damages city property;
- b. Existing bicycle parking infrastructure is inadequate in terms of design, placement, and maintenance; and
- c. Parking Meters are likely to be phased out in the City, further reducing the number of secure locations for bicycle parking in commercial areas;
- 8. Parking meters have served as ubiquitous and useful ad hoc cycling infrastructure in the form of a durable street furniture that is usually well located and in clear view of shopping and community destinations high traffic commercial districts and businesses. However:
  - a. With the 2021 approved replacement of parking meters with digital parking stations, approximately 5,500 parking meters city-wide are scheduled to be removed by end of 2023. This means the loss of hundreds of secure bike lockups to Vancouverites who chose to shop, work, and play in our city by bike;
  - b. The city anticipates retrofitting only 2,000 of the parking meter posts with ring racks over the next three years;
  - c. The old meterheads and posts have no use beyond bike parking. Their parts are recycled or donated to other municipalities;<sup>5</sup>
  - d. By design, the replacement of parking meters with connected pay stations anticipates an increase in generation of street parking revenue; and

- e. The actual and projected removal of parking meters represents a significant loss of necessary bike parking infrastructure;
- 9. The City of Vancouver lacks a comprehensive bike rack strategy that identifies quantities, locations, convenience, safety, best practices, and design guidelines for installing secure bike locking infrastructure. As per the Transportation Demand Management Action Plan for 2021-2025, a bicycle parking strategy will not be completed until the end of 2023;<sup>6</sup> and
- 10. The lack of and ongoing loss of secure locking infrastructure for cyclists compromises the City's ability to meet goals of encouraging more Vancouverites to make more trips by bike.

### THEREFORE BE IT RESOLVED

- A. THAT Council affirms that secure end-of-trip bike locking infrastructure are essential to meeting City of Vancouver goals pertaining to active transportation and Climate Action; and without intervention, the City will experience a net loss of secure end-of-trip bike locking infrastructure with the planned removal of parking meters city-wide.
- B. THAT Council direct staff to prepare an inventory of current public locking infrastructure, and needs to meet projected demands of our 2030 CEAP goals;
  - FURTHER THAT the inventory includes existing and at-risk ad-hoc public bike locking infrastructure like parking meters, and this information is reported back to Council as soon as possible before the scheduled removal of city-wide parking meters.
- C. THAT Council direct staff to expedite a secure bike parking strategy that includes best practices that considers:
  - Safety and pedestrian comfort;
  - b. Locations relative to destinations;
  - c. Locations relative to major transit infrastructure and stations;
  - d. Locations based on needs and frequency of shopping and activities;
  - e. Locations that promote ease of use and shelter from elements:
  - f. Security from theft, target hardening, and crime prevention through environmental design;
  - g. Typologies for individual and high capacity parking including but not limited to rings, racks, bike corrals, and parkades;
  - h. Input from local BIAs, cycling, active transportation, and accessibility and disability advocates; and
  - Support for bike parking infrastructure through reallocating a small portion of the considerable street parking revenue that otherwise flows into general revenue, based on historic dividends and projected new financial performance efficiencies that will achieved through parking meter replacement.

- D. THAT Council request the Director of Engineering develop a more expeditious and robust plan for replacing or retrofitting parking meters with secure cycling lockup infrastructure, including but not limited to:
  - a. appropriately disabling or covering defunct meters to indicate their function is not for paying parking charges, yet allowing them to continue functioning as ad-hoc secure bike locking infrastructure; and/or
  - b. More closely matching the two year schedule for meter removal with the three year schedule for meter bike locking ring retrofits;

FURTHER THAT Local BIAs as applicable are engaged to identify, encourage, and support installation of secure bike locking infrastructure where parking meters as ad-hoc securing bike locking infrastructure are removed.

\* \* \* \*

- Vancouver Walking and Cycling 2016 Report Card https://vancouver.ca/files/cov/walking-cycling-in-vancouver-2016-report-card.pdf
- Vancouver still has the most bike thefts per capita among major Canadian cities, despite
  efforts
  <a href="https://www.cbc.ca/news/canada/british-columbia/vancouver-still-has-the-most-bike-thefts-per-capita-among-major-canadian-cities-despite-efforts-1.5898575">https://www.cbc.ca/news/canada/british-columbia/vancouver-still-has-the-most-bike-thefts-per-capita-among-major-canadian-cities-despite-efforts-1.5898575</a>
- 3. 529 Garage <a href="https://vancouver.ca/streets-transportation/register-your-bike-to-reduce-theft.aspx">https://vancouver.ca/streets-transportation/register-your-bike-to-reduce-theft.aspx</a>
- 4. Vancouver Public Space Network: Bicycle Parking Infrastructure in Vancouver <a href="https://www.vancouverpublicspace.ca/uploads/VPSN">https://www.vancouverpublicspace.ca/uploads/VPSN</a> Bike Infrastructure Report June 09.pdf
- 5. City of Delta Kindness Meters https://www.delta.ca/KindnessMeter
- 6. Transportation Demand Management Action Plan for 2021-2025 (Action 10H) https://vancouver.ca/files/cov/transportation-demand-management-action-plan.pdf

referred

REFERRAL MOVED by Councillor De Genova SECONDED by Councillor Carr

THAT the motion entitled "Lock It or Lose It: Improving Secure Bike Infrastructure in the City of Vancouver" be referred to the Standing Committee on Policy and Strategic Priorities meeting on April 13, 2022, in order to hear from speakers, debate and decision.

CARRIED UNANIMOUSLY

### 6. Free Parking and Other Measures to Address Public Safety and the Revitalization of Chinatown

MOVED by Councillor De Genova SECONDED by Councillor Kirby-Yung

### WHEREAS

- 1. In 2017, the City of Vancouver began formal work to pursue UNESCO World Heritage Site status for Chinatown;
- 2. In 2017, in the interest of revitalizing Chinatown, the City of Vancouver established a Chinatown Legacy Stewardship Group, comprised of community representatives and stakeholders;
- 3. In February 2021, the Vancouver Police Department (VPD) reported Anti-Asian hate crimes had increased 717%;
- 4. On May 7, 2021, Bloomberg Equality + Businessweek published an article titled "This is the Anti-Asian Hate Crime Capital of North America", citing the rise in Anti-Asian Racism and violence in Vancouver;
- 5. Business Owners, stakeholders and organizations have identified a lack of free parking in Vancouver's Chinatown as a barrier to economic prosperity and attracting customers;
- 6. The City of Richmond or private parking lots provide free vehicle parking for customers while shopping. This has created competition for merchants in Chinatown Vancouver;
- 7. Glass windows and doors on storefronts and buildings are broken regularly in Chinatown. Treasured historical sites, including Dr. Sun Yat-Sen Classical Chinese Garden, have been defaced with graffiti; and
- 8. Murals, artwork and public art have been defaced with graffiti, including messages of hate and Anti-Asian slurs.

### THEREFORE BE IT RESOLVED

A. THAT Council direct staff to prepare amendments to by-laws to update Parking Meter By-law No. 2952 by May 2022 to allow up to 3 hours of free parking at meters on Sundays in Chinatown;

FURTHER THAT Council direct staff to prepare amendments to necessary bylaws to allow 3 hours of free parking for vehicles at City of Vancouver-owned parking lots on Sundays in Chinatown;

FURTHER THAT Council affirms this to be a pilot program and directs staff to report back on this pilot with recommendations to Council in May 2023;

- AND FURTHER THAT staff report back with a cost estimate based on current parking revenues and recommendations for funding this pilot.
- B. THAT Council direct staff to work together with stakeholders, community organizations, businesses and merchants in Chinatown and engage the Vancouver Police Department (VPD) in consideration for key areas in Chinatown where violent crime, vandalism, property theft and graffiti is most prevalent and implement measures such as additional lighting and CCTV cameras to deter further crime and violence before July 2022.
- C. THAT Council direct staff to explore and report back before Q4 2022 on the increase in anti-Asian hate crimes, violent crime and property crime, vandalism, and theft in Chinatown and specifically the impact this has on the City of Vancouver's efforts towards pursuing designation for Chinatown as a UNESCO World Heritage site.

\* \* \* \* \*

### REFERENCES:

- This is the Anti-Asian Hate Crime Capital of the World Bloomberg Equality + Businessweek <a href="https://www.bloomberg.com/features/2021-vancouver-canada-asian-hate-crimes/">https://www.bloomberg.com/features/2021-vancouver-canada-asian-hate-crimes/</a>
- 2. Anti-Asian hate crime up 717% in Vancouver compared to last year
  Daily Hive
  <a href="https://dailyhive.com/vancouver/anti-asian-hate-crime-up-717-vancouver/anti-asian-hate
- 3. Chinatown BIA spending 50% of its budget on security, president says in plea to the Vancouver Police.

CTV News Vancouver

https://bc.ctvnews.ca/chinatown-bia-spending-50-of-budget-on-security-president-says-in-plea-to-vancouver-police-1.5801933

4. Chinatown business owner launches petition to stop vandalism and "hell pattern" graffiti.

Global News BC

https://globalnews.ca/news/8731992/chinatown-business-owner-launchespetition-to-stop-vandalism-and-hell-pattern-graffiti/

Downzoned and out of luck in Chinatown
 Business in Vancouver
 https://biv.com/article/2018/08/downzoned-and-out-luck-chinatown

### referred

## REFERRAL MOVED by Councillor De Genova SECONDED by Councillor Dominato

THAT the motion entitled "Free Parking and Other Measures to Address Public Safety and the Revitalization of Chinatown" be referred to the Standing Committee on Policy and Strategic Priorities meeting on April 13, 2022, in order to hear from speakers, debate and decision.

### **CARRIED UNANIMOUSLY**

### 7. Supporting the Innovation Economy

MOVED by Councillor Wiebe SECONDED by Councillor Carr

### WHEREAS

- 1. Vancouver is recognized as a global hub for innovation, in particular in the sectors of cleantech, visual effects, virtual reality, biotech, augmented reality, Web3, blockchain, NFT technology, video gaming, Cloud as a Service, and applied artificial intelligence. Vancouver has been recently acknowledged as the second fastest growing innovation hub in North America according to CBRE. An unprecedented 14 unicorns (private companies valued over \$1B) have been based in Vancouver over the past 2 years. These unicorns include Trulioo (\$2.1B), Clio (\$2B), Dapper Labs (\$7.6B), GeoComply (\$1B), among others. Here is a report on Six Stories In 2021 That Demonstrated Vancouver's Web3 Emergence;
- 2. Vancouver is host to innovation forums, hubs and coalitions, many of which the Vancouver Economic Commission (VEC) is active participants and/or partners with including:
  - a. <u>Metro Vancouver Zero Emissions Innovation Centre</u> the Vancouver chapter of the Low Carbon Cities Canada initiative, which now includes ZEBx
  - b. <u>BC's Centre for Innovation and Clean Energy</u> supports scaling clean energy solutions
  - c. <u>Vancouver Maritime Centre for Climate</u> supports decarbonizing maritime shipping and marine vessels
  - d. <u>SMART Biofuels consortium at UBC</u> supports decarbonizing long haul transportation (aviation, trucking, rail & maritime)
  - e. Foresight Canada seeks to be a cleantech accelerator
  - f. Share Reuse Repair Initiative supports the transition to a Circular Economy
  - g. <u>Circular Food innovation Lab</u> supports solutions to eliminate avoidable food waste across Vancouver's food supply chain
  - h. <u>Frontier Collective</u> supports early stage infrastructure, economic development and investment attraction;

3. The VEC has two signature programs focused on growing the local cleantech and sustainable innovation business community:

### a. Project Greenlight

- Supports innovators to gain access to municipal and institutional assets and infrastructure to demonstrate or pilot test their sustainability-related solutions i.e. cleantech, clean energy, "smartcity" and other more;
- ii. Helps innovators commercialize their green solutions faster, and get critical market feedback from member-institutions (e.g. City of Vancouver, Translink, Fortis, etc.) who in turn can better understand solutions to help address climate change;

### **b.** The Angels for Climate Solutions Program

- i. The innovation necessary to meet our climate goals;
- ii. Accepted 20 climate-tech start-ups from a pool of 56 applicants, and 21 angel investors, 9 of whom were accredited and 12 non-accredited with an equity pool of \$122,000; and
- iii. One of the largest innovation-centered collaborations in our ecosystem, achieving a near 50% representation of visible minorities in both investor and start-up cohorts.

THEREFORE BE IT RESOLVED THAT Council direct the Vancouver Economic Commission (VEC) to provide a high level overview and profile to Council of the local innovation ecosystem, including examples of key innovation organizations, number of jobs, capital investment (subject to available data), key strengths, issues and opportunities for local innovation sectors, and examples of how local innovation can further climate action, equity and diversity priorities;

FURTHER THAT the staff at VEC host a roundtable with key leaders in the local innovation ecosystem to gather further industry input.

referred

REFERRAL MOVED by Councillor De Genova SECONDED by Councillor Carr

THAT the motion entitled "Supporting the Innovation Economy" be referred to the Standing Committee on Policy and Strategic Priorities meeting on April 13, 2022, in order to hear from speakers, debate and decision.

CARRIED UNANIMOUSLY

### 8. Enabling a Recovery Community Centre in the City of Vancouver

MOVED by Councillor Bligh SECONDED by Councillor Kirby-Yung

### WHEREAS

- 1. On April 14, 2016, then Provincial Health Officer, Dr. Perry Kendall, declared a public health emergency under the *Public Health Act* due to the significant rise in opioid-related overdose deaths reported in B.C.;
- 2. The City of Vancouver has likewise signalled a state of emergency with respect to the unregulated, contaminated drug supply and the associated opioid-related overdose deaths. In July 2019, Vancouver City Council approved the Safe Supply Statement, created in collaboration with the Vancouver Community Action Team, whereby the City will share with other government partners, including the Government of Canada, and advocate for access to a safe, regulated drug supply;
- 3. Under the *Public Health Act*, real-time information can be collected, reported, and analyzed across the health system in a public health emergency, to immediately identify where risks are arising and to take proactive action to warn and protect people who use drugs;
- 4. Almost 7,000 British Columbians have died from the Province's poisoned, unregulated drug supply since the overdose public health emergency was declared on April 14, 2016. Moreover, subsequent to the declaration of the COVID-19 public health emergency on March 17, 2020, the rate of overdose events and illicit drug toxicity deaths have increased and surpassed historic highs;
- 5. In May 2017, the Federation of Canadian Municipalities' (FCM) Big-City Mayors' Caucus launched a Task Force on the Opioid Crisis to share best practices and save lives. The Task Force put forward a series of comprehensive recommendations to the federal government for a coordinated, nation-wide action by all orders of government, including action on all four pillars of Canada's drug strategy: i.e., harm reduction, treatment, prevention, and enforcement;
- 6. Among the recommendations of the FCM Mayors' Task Force on the Opioid Crisis, the recommendations related to treatment include a recommendation for zero delays for getting into comprehensive treatment programs;
- 7. 2021 was the deadliest year for illicit-drug overdoses in B.C., with the highest ever number of deaths in a single month recorded in the month of October (201 deaths) and 1,782 deaths in the first ten months of 2021, surpassing the 1,765 deaths recorded in all of 2020;
- 8. It is abundantly clear that urgent action continues to be required on multiple levels to prevent further deaths from overdoses and the poisoned drug supply. This urgent action includes advocating for a safe supply: But it also calls for stronger and more effective supports for people seeking treatment or recovery

- options specific to their chosen path to wellness, including supports for those persons who choose harm reduction or who are not ready to make the recovery step;
- 9. There are many known gaps in the system when it comes to treatment options, and people who are ready for recovery typically face barriers to accessing the right treatment option at the right moment in time. Treatment options are not always available in-the-moment when a person is ready to pursue recovery, and this often leads to relapses, additional overdoses and deaths, and a missed opportunity;
- 10. Among the most persistent treatment gap is the gap between the moment in time that a person is ready to enter into recovery and the corresponding availability of an appropriate treatment path for them to access. Experts point to this gap as perhaps the most crucial gap in the system that needs to be addressed in order for more people to find their path to recovery in ways that reflect autonomy, choice, and real time response;
- 11. The Recovery Coach model has demonstrated enormous potential to successfully fill the gap between the time that a person is ready to enter into recovery and the time that the most effective treatment path and option is available for them to pursue. This gap period is frequently cited as the stumbling block to successful recovery. This includes those whose path the recovery includes access to a safe supply;
- 12. The Recovery Coach model is based on trained paraprofessionals who use theoretically sound, evidence-based knowledge and skills to empower people with substance use or addiction issues to enable them to overcome barriers and build "recovery capital" to enter recovery and progress along their chosen journeys. Recovery Coaches bridge gaps in the system, connecting people to the types of treatment and support they need, and linking them with resources and recovery support networks in their communities;
- 13. The Recovery Coach model has great potential for our city in the face of the overdose crisis and poisoned drug supply, and Vancouver Coastal Health has identified the need for a non-medicalized Recovery Community Center that can offer people in-the-moment access to recovery coaches and help-centered approaches; and
- 14. The City of Vancouver has infrastructure resources and jurisdictional powers such as zoning, as well as access to City-owned sites and buildings, and the ability to expedite and otherwise enable facility improvements and permitting that could serve to support the prompt establishment of a Recovery Community Center in the city. It is therefore incumbent upon the City and City Council to make these resources available and to use these jurisdictional powers to prevent overdose and opioid-related deaths and better support individual paths to recovery.

### THEREFORE BE IT RESOLVED

- A. THAT Council endorse the need to establish a Recovery Community Centre space in the city and thereby direct staff to work with Vancouver Coastal Health and other relevant partners to enable the rapid establishment of a Recovery Community Centre in the city in as timely a manner as possible given the dire, life-critical nature of the public health emergency faced by our city and its people;
  - FURTHER THAT Council specifically direct and empower the City's Development, Buildings, and Licensing staff, Real Estate and Facilities Management Services staff, and the City's Arts, Culture, and Community Services staff to work in close coordination to identify and facilitate any zoning and/or related permitting requirements and/or adjustments that may be required, as well as any necessary site improvements requiring consideration, on an expedited basis to achieve the rapid establishment of a Recovery Community Center in the city, including explorations of the potential use and/or access to appropriate City-owned sites.
- B. THAT, pursuant to the direction to staff in clause "A" above staff shall advise Council of any actions required on the part of Council that may be necessary to accomplish the Recovery Community Center objectives noted in clause "A" above.
- C. THAT Council direct staff to report back with recommendations for policies, protocols, and procedures by the start of Q4 that would assign the highest priority to, and otherwise expedite, permit applications and approval processes that specifically relate to life-critical facilities and/or amenities that respond to the overdose crisis and related actions, with the aim being to ensure that the establishment of facilities and/or amenities of this nature are not delayed or otherwise bottlenecked behind by applications and/or approval processes that do not, by their inherent nature, respond directly to the life-critical needs of the overdose crisis.

referred

REFERRAL MOVED by Councillor Wiebe SECONDED by Councillor Dominato

THAT the motion entitled "Enabling a Recovery Community Centre in the City of Vancouver" be referred to the Standing Committee on Policy and Strategic Priorities meeting on April 13, 2022, in order to hear from speakers, debate and decision.

**CARRIED UNANIMOUSLY** 

### NOTICE OF COUNCIL MEMBER'S MOTIONS

### 1. Increasing the Empty Homes Tax to Five Percent and Improving Compliance

Mayor Stewart submitted a notice of Council Members' motion on the above-noted matter. The motion may be placed on the Council meeting agenda of April 26, 2022, as a Council Members' Motion.

### 2. Supporting a False Creek South Campus of Care

Councillor Fry submitted a notice of Council Members' motion on the above-noted matter. The motion may be placed on the Council meeting agenda of April 26, 2022, as a Council Members' Motion.

### 3. Catalysing Planning for the Future of Central Waterfront District

Councillor Fry submitted a notice of Council Members' motion on the above-noted matter. The motion may be placed on the Council meeting agenda of April 26, 2022, as a Council Members' Motion.

### 4. CCTV Cameras for the Purpose of Public Safety and Deterring and Solving Violent Crime

Councillor De Genova submitted a notice of Council Members' motion on the above-noted matter. The motion may be placed on the Council meeting agenda of April 26, 2022, as a Council Members' Motion.

### **NEW BUSINESS**

### 1. Request for Leave of Absence

MOVED by Councillor Boyle SECONDED by Councillor De Genova

THAT Councillor Boyle be granted a Leave of Absence from meetings on April 14, 2022, for personal reasons.

CARRIED UNANIMOUSLY

### 2. Requests for Leaves of Absence

MOVED by Mayor Stewart SECONDED by Councillor De Genova

THAT Mayor Stewart be granted a Leave of Absence from meetings on April 12, 2022, from 6 to 10 pm, for personal reasons;

FURTHER THAT Mayor Stewart be granted a Leave of Absence from meetings on April 13, 2022, from 9:30 am to 1 pm, and from 7 pm onwards, for civic business.

### CARRIED UNANIMOUSY

At 4:01 pm, Mayor Stewart relinquished the Chair to Deputy Mayor Boyle in order to introduce an item of New Business and resumed the Chair at the conclusion of this item at 4:12 pm.

### 3. Graffiti Abatement

Paul Mochrie, City Manager, and along with Mayor Stewart, responded to questions.

MOVED by Mayor Stewart SECONDED by Councillor De Genova

THAT Council approve an additional \$500,000 for graffiti abatement and beautification grants in 2022, to be funded from reserves; in order to improve conditions in Gastown, Chinatown, Strathcona, Downtown, and other affected neighbourhoods.

CARRIED UNANIMOUSLY (Vote No. 08257)

### 4. Requests for Leaves of Absence

MOVED by Councillor De Genova SECONDED by Councillor Dominato

- A. THAT Councillor Fry be granted a Leave of Absence from meetings on May 18 to May 20, 2022, for civic business;
- B. THAT Councillor Bligh be granted a Leave of Absence from meetings April 22, 2022, from 1 pm to 2:30 pm, for personal reasons.

### CARRIED UNANIMOUSLY

### **ENQUIRIES AND OTHER MATTERS**

### 1. Fire at the Winters Hotel on Abbott Street

Councillor Kirby-Yung requested information on options to help support businesses impacted by the devastating fire at the Winters Hotel on Abbott Street. The City Manager provided a brief

update noting staff have been in touch with and will continue to work with the BIA, and will follow up with Council when more information is available.

### 2. Property Taxation Rates

Councillor Wiebe requested an update on the property taxation rates and how this information will be communicated to the public. The City Manager advised a Council report will come before Council in May for approval.

### 3. Climate Related Civic Infrastructure Issues

Councillor Wiebe enquired about what federal or other funding is available due to significant damage to civic infrastructure such as the Seawall, Kits Pool, and streets because of climate related weather issues. The City Manager provided a brief update which included tracking of provincial and federal programs, noting senior levels of governments are starting to target infrastructure funding towards climate change and adaptation.

### 4. Trans Canada Trail 30th Anniversary

Councillor Wiebe requested information on updates to signage for the Trans Canada Trail and aligning with blueway and greenway infrastructure in the City. The City Manager agreed to follow up with staff.

### 5. Budget and Spending on UNESCO in Chinatown

Councillor De Genova requested information on a specific budget or spending and allocation of resources for the UNESCO designation in Chinatown from 2017 to present. The City Manager agreed to follow up.

### 6. Street Light Funding

Councillor De Genova requested information on funding of street lights noting specific groups and BIAs have for example used fundraising for decorative lighting and in 2014 upgrades to LED lights. The City Manager agreed to follow up with staff and report back.

### 7. Intergovernmental Panel on Climate Change Report

Councillor Carr requested staff provide a summary on the Intergovernmental Panel on Climate Change Report, specifically the section focused on cities and what city's can do around climate action. The City Manager provided a brief update indicating this work is underway along with a summary on the Federal Climate Plan that was released around the same time.

### **ADJOURNMENT**

MOVED by Councillor Hardwick SECONDED by Councillor De Genova

THAT the meeting be adjourned.

**CARRIED UNANIMOUSLY** 

Council adjourned at 4:25 pm.

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