



COUNCIL MEETING MINUTES

JANUARY 25, 2022

A Meeting of the Council of the City of Vancouver was held on Tuesday, January 25, 2022, at 9:31 am, in the Council Chamber, Third Floor, City Hall. This Council meeting was convened by electronic means as authorized in Part 14 of the *Procedure By-law*.

PRESENT:

- Mayor Kennedy Stewart
- Councillor Rebecca Bligh
- Councillor Christine Boyle
- Councillor Adriane Carr
- Councillor Melissa De Genova*
- Councillor Lisa Dominato
- Councillor Pete Fry
- Councillor Colleen Hardwick
- Councillor Sarah Kirby-Yung
- Councillor Jean Swanson
- Councillor Michael Wiebe

CITY MANAGER'S OFFICE: Paul Mochrie, City Manager

CITY CLERK'S OFFICE: Tina Penney, Deputy City Clerk
Terri Burke, Meeting Coordinator

* Denotes absence for a portion of the meeting.

WELCOME

The Mayor acknowledged we are on the unceded homelands of the Musqueam, Squamish, and Tsleil-Waututh People. We thank them for having cared for this land and look forward to working with them in partnership as we continue to build this great city together.

The Mayor also recognized the immense contributions of the City of Vancouver's staff who work hard every day to help make our city an incredible place to live, work, and play.

CONDOLENCES – Gord Dolyniuk

On behalf of City Council and City staff, the Mayor offered sincere condolences to Gord Dolyniuk's family, friends and colleagues and noted Gord was a valuable member of the Engineering Services team for 32 years, and we are all mourning his tragic passing, a result of a workplace accident.

PROCLAMATION – International Holocaust Remembrance Day

The Mayor read the Proclamation and proclaimed January 27, 2022, as International Holocaust Remembrance Day in the City of Vancouver.

PROCLAMATION – Day of Remembrance and Action on Islamophobia

The Mayor read the Proclamation and proclaimed January 29, 2022, as the Day of Remembrance and Action on Islamophobia in the City of Vancouver.

IN CAMERA MEETING

MOVED by Councillor De Genova
SECONDED by Councillor Carr

THAT Council will go into meetings later this week which are closed to the public, pursuant to Section 165.2(1) of the *Vancouver Charter*, to discuss matters related to paragraphs:

- (a) personal information about an identifiable individual who holds or is being considered for a position as an officer, employee or agent;
- (c) labour relations or other employee relations;
- (e) the acquisition, disposition or expropriation of land or improvements, if the Council considers that disclosure could reasonably be expected to harm the interests of the city;
- (i) the receipt of advice that is subject to solicitor-client privilege, including communications necessary for that purpose;
- (j) information that is prohibited, or information that if it were presented in a document would be prohibited, from disclosure under section 21 [disclosure harmful to business interests of a third party] of the Freedom of Information and Protection of Privacy Act; and
- (k) negotiations and related discussions respecting the proposed provision of an activity, work or facility that are at their preliminary stages and that, in the view of the Council, could reasonably be expected to harm the interests of the city if they were held in public.

CARRIED UNANIMOUSLY

ADOPTION OF MINUTES

1. Special Council (Vancouver Plan) – September 28, 2021

MOVED by Councillor Carr

SECONDED by Councillor De Genova

THAT the Minutes of the Special Council (Vancouver Plan) meeting of September 28, 2022, be approved.

CARRIED UNANIMOUSLY

2. Council – December 7, 2021

MOVED by Councillor Hardwick

SECONDED by Councillor Bligh

THAT the Minutes of the Council meeting of December 7, 2021, be approved.

CARRIED UNANIMOUSLY

3. Public Hearing – December 7, 2021

MOVED by Councillor Hardwick

SECONDED by Councillor Carr

THAT the Minutes of the Public Hearing of December 7, 2021, be approved.

CARRIED UNANIMOUSLY

4. Council (City Finance and Services) – December 8, 2021

MOVED by Councillor Kirby-Yung

SECONDED by Councillor Wiebe

THAT the Minutes of the Council meeting following the Standing Committee on City Finance and Services meeting of December 8, 2021, be approved.

CARRIED UNANIMOUSLY

5. Public Hearing – December 9, 2021

MOVED by Councillor Carr

SECONDED by Councillor Kirby-Yung

THAT the Minutes of the Public Hearing of December 9, 2021, be approved.

CARRIED UNANIMOUSLY

6. Council – November 16 and December 14, 2021

MOVED by Councillor Carr
SECONDED by Councillor Dominato

THAT the Minutes of the Council meeting of November 16 and December 14, 2021, be approved.

CARRIED UNANIMOUSLY

MATTERS ADOPTED ON CONSENT

MOVED by Councillor Carr
SECONDED by Councillor Hardwick

THAT Council adopt Communication 1, and Reports 1 and 3, on consent.

CARRIED UNANIMOUSLY

PRESENTATIONS

1. YVR Annual Presentation to Council

Tamara Vrooman, Vancouver Airport Authority President and CEO, along with Juggy Sihota, Vancouver's nominee to the Airport Authority's Board of Directors, provided the YVR annual presentation to Council and responded to questions.

UNFINISHED BUSINESS

1. Community-based Crisis Management Through Understanding and De-escalation

At the June 24, 2020, Standing Committee of Council on Policy and Strategic Priorities, Council referred (postponed) the member motion, "Community-based Crisis Management Through Understanding and De-escalation", to a Council meeting after the Provincial review of the Police Act Terms of Reference had been established and made public.

The conditions of the above-noted referral have been met as the Provincial review of the Police Act Terms of Reference has been completed and made public. As such, this item has been scheduled as Unfinished Business on the January 25, 2022, Council meeting agenda.

Prior to debate on the item Councillor De Genova rose to declare a conflict of interest, out of an abundance of caution, as she has a close family member who is a sworn officer of the Vancouver Police Department. Councillor De Genova left the meeting 10:16 am and did not return until the beginning of the next item.

MOVED by Councillor Fry
SECONDED by Councillor Dominato

WHEREAS

1. Jane Jacobs famously posited: *“The public peace—the sidewalk and street peace—of cities is not kept primarily by the police, necessary as police are. It is kept primarily by an intricate, almost unconscious, network of voluntary controls and standards among the people themselves, and enforced by the people themselves.”*¹
2. The public peace can be challenged in particular through confrontation between businesses and residents with street entrenched and people experiencing homelessness. Concerns around crime and safety, neighbourhood decline, and chronic street nuisance result in higher volumes of reactive police and non-emergency calls, requests for more security, and compassion fatigue;
3. Street entrenched and homeless people have often experienced traumas including intergenerational and childhood trauma; sexual and physical victimization; physical and/or mental health challenges and addictions; compounded by the trauma of experiencing homelessness, social isolation or living in substandard housing;²
4. In 2014, Vancouver City Council adopted the Caring for All Report³ with a call to action to support and advocate for safe and inclusive communities for all residents:

“By making use of its full range of social development tools, from advocacy to direct services, the City is well positioned to support partnerships to help transform existing services and approaches in the arena of mental health and addictions.”
5. In 2014, Vancouver City Council adopted A Healthy City For All strategy⁴ with a focus under Healthy Communities - Cultivating Connections, to:

“Examine regulations, policies, and processes that affect our relationships with and between residents - past, present and future.”
6. The B.C. Ministry of Mental Health and Addictions’ ten-year mandate: *A Pathway to Hope* (2017)⁵, lays out a roadmap for making mental health and addictions care better for people in British Columbia. The vision noted that B.C. has the country’s highest rate of hospitalization due to mental illness and substance use; and called for new collaborative partnerships with other stakeholders, highlighting that:

“Stigma and affordability stand out as substantial systemic barriers to care. Fear and misunderstanding often lead to prejudice against people with mental illness, substance use and addiction challenges.”

7. Vancouver is at the centre of a mental health and addictions crisis, and as priority actions the City of Vancouver ⁶ is working to:
 - a. promote healthy families and communities and protect child development;
 - b. make sure individuals have access to services that help them lead healthier lives;
 - c. reduce the spread of deadly communicable diseases, and prevent drug overdose deaths; and
 - d. recognize the need for peace and quiet, public order, and safety;
8. The 2016 *Vancouver Police Mental Health Strategy* ⁷ reports increasing incidences of police interactions with people living with mental illness and often struggling with substance abuse, that may not be receiving necessary medical care and community support. The Strategy recognizes that some of these people may be in a state of crisis, and includes a continuum of discretionary de-escalation techniques including non-engagement, disengagement, and delaying custody before proceeding with apprehension under the *Mental Health Act* or arrest, with the caveat:

“History has shown that police interactions with persons living with mental illness, and who are in crisis, sometimes have the potential for violence. Occasionally, the mere presence of the police can elevate the tenor of the interactions and complicate communication further.”
9. According to the *B.C. Police Act* ⁸, Vancouver “must bear the expenses necessary to generally maintain law and order in the municipality.”;
10. Recent campaigns to reallocate police funding have highlighted that in Vancouver, poverty, unstable housing, and mental health and addictions issues represent decades of underfunding and gaps in provincial programming that has resulted in increased policing;
11. On June 12, 2020, Premier John Horgan committed to a review of the *B.C. Police Act* with a focus on increasing funding for health services, including mental health and addictions, and funding for housing to address the issue of homelessness;
12. First responders, non-profits, outreach workers, as well as shelter and housing providers are all variously trained in some form of de-escalation techniques through non-violent crisis intervention instruction and trauma-informed workshops;
13. The City of Vancouver’s Arts, Culture and Community Services department, currently support peer workers including service as community first responders, in programs led by people with lived experience (mental health, substance use, poverty); and in partnership with service and housing providers, provincial partners and Vancouver Police Department;

14. Many cities are beginning to prioritize community-based crisis worker teams to work with and independently of police in response to mental health crisis, addictions and homelessness on the street;
15. In Eugene, Oregon, the Crisis Assistance Helping Out on the Streets (CAHOOTS) program handled 18% of the 133,000 calls to 911 in 2019, requesting police backup only 150 times. The program also offers de-escalation training that provides an overview of assessment and intervention skills so that a lay-person can maintain personal safety and recognize when someone might need help;⁹
16. Increasingly the private sector, including BIAs and security providers^{10,11} are learning de-escalation techniques through non-violent crisis intervention instruction and trauma-informed workshops, and offering instruction to their members. For example: Toronto's Downtown Yonge BIA¹² holds information sessions (facilitated by the Canadian Mental Health Association) for business owners and managers who want to learn more about techniques for de-escalation when individuals enter their establishments in distress; and
17. Many businesses and residents of Downtown Vancouver find themselves ill-equipped for any sort of community-based crisis management or de-escalation, and amidst increasing reports of conflict surrounding chronic street nuisance and disorder, many Vancouverites don't know who to call, how to help or how to get help.

THEREFORE BE IT RESOLVED

- A. THAT Vancouver City Council commit to supporting a community-based crisis management strategy informed by understanding and de-escalation, that promotes public safety and prioritizes non-policing interventions where applicable and appropriate as a first response.
- B. THAT Council direct staff to develop within the strategy a pilot community-based crisis management program of public information, education, and engagement that:
 - a. Is inclusive and accessible to residents and businesses in Vancouver;
 - b. Is informed by destigmatized, decolonial and anti-racist practice;
 - c. Is rooted in non-violent crisis intervention and de-escalation;
 - d. Is rooted in compassion and mutual understanding;
 - e. Is informed by best practices and lived experience;
 - f. Provides participants a better understanding of issues around mental health, addictions and trauma;
 - g. Provides participants tools to help someone experiencing a mental health or substance use emergency;
 - h. Considers place-making opportunities to counter impressions and incidence of street disorder and chronic street nuisance; and
 - i. Reduces call volumes for police response, while redirecting more appropriate resources as applicable;

FURTHER THAT this pilot program include input from Vancouver Coastal Health, Vancouver Police Department, Canadian Mental Health Association, Ministry of Mental Health and Addictions, and others (including but not limited to community groups, peer supporters and BIAs) as applicable;

AND FURTHER THAT a preliminary work plan for the strategy and pilot program inform 2021 Budget considerations.

- C. THAT the Mayor on behalf of Council write to the Premier, Minister of Public Safety, Minister of Mental Health and Addictions, Minister of Municipal Affairs and Housing, and Minister of Poverty Reduction requesting increased investment in social services directed to poverty, public safety, unstable housing, mental health and addictions in Vancouver, as well as support for a community-based crisis management strategy.

amended

AMENDMENT MOVED by Councillor Fry
SECONDED by Councillor Wiebe

THAT the following clause from B be struck:

“AND FURTHER THAT a preliminary work plan for the strategy and pilot program inform 2021 Budget considerations”.

CARRIED UNANIMOUSLY (Vote No. 07983)
(Councillor De Genova absent for the vote due to conflict of interest)

AMENDMENT MOVED by Councillor Swanson
SECONDED by Councillor Boyle

THAT the following be added to the end of C:

“,social assistance rates at the market basket poverty level, and a safe supply of drugs.”

carried

* * * * *

Prior to the vote on the amendment, Councillor Kirby-Yung rose on a point of order to inquire if the amendment was in order as per section 8.7(d) of the *Procedure By-laws* as the amendment was redundant due to the letters previously written on the subject matter.

Following a brief recess, the Mayor ruled the amendment in order, noting that section 8.7(d) concerns passing direction to staff that conflicts with a resolution previously passed and still in force.

* * * * *

Following the ruling, the amendment was put and CARRIED (Vote No. 07984) with Councillor Hardwick opposed and Councillor De Genova absent for the vote due to conflict of interest.

Following questions to Councillor Fry and the City Manager, the motion as amended was put and CARRIED (Vote No. 07985) with Councillors Bligh, Dominato, Hardwick and Kirby-Yung opposed and Councillor De Genova absent for the vote due to conflict of interest.

FINAL MOTION AS APPROVED

WHEREAS

1. Jane Jacobs famously posited: *“The public peace—the sidewalk and street peace—of cities is not kept primarily by the police, necessary as police are. It is kept primarily by an intricate, almost unconscious, network of voluntary controls and standards among the people themselves, and enforced by the people themselves.”*¹
2. The public peace can be challenged in particular through confrontation between businesses and residents with street entrenched and people experiencing homelessness. Concerns around crime and safety, neighbourhood decline, and chronic street nuisance result in higher volumes of reactive police and non-emergency calls, requests for more security, and compassion fatigue;
3. Street entrenched and homeless people have often experienced traumas including intergenerational and childhood trauma; sexual and physical victimization; physical and/or mental health challenges and addictions; compounded by the trauma of experiencing homelessness, social isolation or living in substandard housing;²
4. In 2014, Vancouver City Council adopted the Caring for All Report³ with a call to action to support and advocate for safe and inclusive communities for all residents:

“By making use of its full range of social development tools, from advocacy to direct services, the City is well positioned to support partnerships to help transform existing services and approaches in the arena of mental health and addictions.”
5. In 2014, Vancouver City Council adopted A Healthy City For All strategy⁴ with a focus under Healthy Communities - Cultivating Connections, to:

“Examine regulations, policies, and processes that affect our relationships with and between residents - past, present and future.”

6. The B.C. Ministry of Mental Health and Addictions’ ten-year mandate: *A Pathway to Hope* (2017)⁵, lays out a roadmap for making mental health and addictions care better for people in British Columbia. The vision noted that B.C. has the country’s highest rate of hospitalization due to mental illness and substance use; and called for new collaborative partnerships with other stakeholders, highlighting that:

“Stigma and affordability stand out as substantial systemic barriers to care. Fear and misunderstanding often lead to prejudice against people with mental illness, substance use and addiction challenges.”

7. Vancouver is at the centre of a mental health and addictions crisis, and as priority actions the City of Vancouver⁶ is working to:
 - a. promote healthy families and communities and protect child development;
 - b. make sure individuals have access to services that help them lead healthier lives;
 - c. reduce the spread of deadly communicable diseases, and prevent drug overdose deaths; and
 - d. recognize the need for peace and quiet, public order, and safety;

8. The 2016 *Vancouver Police Mental Health Strategy*⁷ reports increasing incidences of police interactions with people living with mental illness and often struggling with substance abuse, that may not be receiving necessary medical care and community support. The Strategy recognizes that some of these people may be in a state of crisis, and includes a continuum of discretionary de-escalation techniques including non-engagement, disengagement, and delaying custody before proceeding with apprehension under the *Mental Health Act* or arrest, with the caveat:

“History has shown that police interactions with persons living with mental illness, and who are in crisis, sometimes have the potential for violence. Occasionally, the mere presence of the police can elevate the tenor of the interactions and complicate communication further.”

9. According to the *B.C. Police Act*⁸, Vancouver “must bear the expenses necessary to generally maintain law and order in the municipality.”;
10. Recent campaigns to reallocate police funding have highlighted that in Vancouver, poverty, unstable housing, and mental health and addictions issues represent decades of underfunding and gaps in provincial programming that has resulted in increased policing;
11. On June 12, 2020, Premier John Horgan committed to a review of the *B.C. Police Act* with a focus on increasing funding for health services, including mental health and addictions, and funding for housing to address the issue of

homelessness;

12. First responders, non-profits, outreach workers, as well as shelter and housing providers are all variously trained in some form of de-escalation techniques through non-violent crisis intervention instruction and trauma-informed workshops;
13. The City of Vancouver's Arts, Culture and Community Services department, currently support peer workers including service as community first responders, in programs led by people with lived experience (mental health, substance use, poverty); and in partnership with service and housing providers, provincial partners and Vancouver Police Department;
14. Many cities are beginning to prioritize community-based crisis worker teams to work with and independently of police in response to mental health crisis, addictions and homelessness on the street;
15. In Eugene Oregon, the Crisis Assistance Helping Out on the Streets (CAHOOTS) program handled 18% of the 133,000 calls to 911 in 2019, requesting police backup only 150 times. The program also offers de-escalation training that provides an overview of assessment and intervention skills so that a lay-person can maintain personal safety and recognize when someone might need help;⁹
16. Increasingly the private sector, including BIAs and security providers^{10,11} are learning de-escalation techniques through non-violent crisis intervention instruction and trauma-informed workshops, and offering instruction to their members. For example: Toronto's Downtown Yonge BIA¹² holds information sessions (facilitated by the Canadian Mental Health Association) for business owners and managers who want to learn more about techniques for de-escalation when individuals enter their establishments in distress; and
17. Many businesses and residents of Downtown Vancouver find themselves ill-equipped for any sort of community-based crisis management or de-escalation, and amidst increasing reports of conflict surrounding chronic street nuisance and disorder, many Vancouverites don't know who to call, how to help or how to get help.

THEREFORE BE IT RESOLVED

- A. THAT Vancouver City Council commit to supporting a community-based crisis management strategy informed by understanding and de-escalation, that promotes public safety and prioritizes non-policing interventions where applicable and appropriate as a first response.
- B. THAT Council direct staff to develop within the strategy a pilot community-based crisis management program of public information, education, and engagement that:
 - a. Is inclusive and accessible to residents and businesses in Vancouver;

- b. Is informed by destigmatized, decolonial and anti-racist practice;
- c. Is rooted in non-violent crisis intervention and de-escalation;
- d. Is rooted in compassion and mutual understanding;
- e. Is informed by best practices and lived experience;
- f. Provides participants a better understanding of issues around mental health, addictions and trauma;
- g. Provides participants tools to help someone experiencing a mental health of substance use emergency;
- h. Considers place-making opportunities to counter impressions and incidence of street disorder and chronic street nuisance; and
- i. Reduces call volumes for police response, while redirecting more appropriate resources as applicable;

FURTHER THAT this pilot program include input from Vancouver Coastal Health, Vancouver Police Department, Canadian Mental Health Association, Ministry of Mental Health and Addictions, and others (including but not limited to community groups, peer supporters and BIAs) as applicable.

- C. THAT the Mayor on behalf of Council write to the Premier, Minister of Public Safety, Minister of Mental Health and Addictions, Minister of Municipal Affairs and Housing, and Minister of Poverty Reduction requesting increased investment in social services directed to poverty, public safety, unstable housing, mental health and addictions in Vancouver, as well as support for a community-based crisis management strategy, social assistance rates at the market basket poverty level, and a safe supply of drugs.

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References:

1. Jane Jacobs: The Death and Life of Great American Cities
2. Homeless Hub: Trauma Informed Services
<https://homelesshub.ca/sites/default/files/23 - Trauma Informed Services.pdf>
3. Caring for All report on priority actions to address mental health and addictions
<https://vancouver.ca/files/cov/mayors-task-force-mental-health-addictions-priority-actions.pdf>
4. City of Vancouver: A Healthy City for All
<https://vancouver.ca/files/cov/Healthy-City-Strategy-Phase-2-Action-Plan-2015-2018.pdf>
5. BC Ministry of Mental Health and Addictions: A Pathway to Hope
https://www2.gov.bc.ca/assets/gov/british-columbians-our-governments/initiatives-plans-strategies/mental-health-and-addictions-strategy/bc-mentalhealthroadmap_2019web-5.pdf
6. City of Vancouver: Mental Health and Addictions
<https://vancouver.ca/people-programs/mental-health-and-addiction.aspx>
7. Vancouver Police Mental Health Strategy
<https://vancouver.ca/police/assets/pdf/reports-policies/mental-health-strategy.pdf>

8. B.C. Police Act
http://www.bclaws.ca/civix/document/id/complete/statreg/96367_01#section15
9. CAHOOTS: Direct Services, Education and Community, Eugene OR
<https://whitebirdclinic.org/trainings/>
10. Vancouver Courier: Vancouver office building managers' response to homeless people has shifted
<https://www.vancourier.com/real-estate/vancouver-office-building-managers-response-to-homeless-people-has-shifted-1.23861305>
11. Hastings Crossing BIA: HxBIA provides free workshops on de-escalation techniques, opioid response training
<https://www.hxbia.com/deescalation-workshops.html>
12. Downtown Yonge BIA - For Businesses: Mental Health Recognition and Response Workshop
<https://downtownyonge.com/events/31/>

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COMMUNICATIONS

1. Changes to 2022 Council Meetings Schedule

THAT Council cancel the Public Hearing on Thursday, January 27, 2022, and replace with a Council/Public Hearing Reserve, starting at 6 pm;

FURTHER THAT Council change the Council meeting on Tuesday, February 8, 2022, from 9:30 am to 5 pm, to 9:30 am to 10 pm;

AND FURTHER THAT Council change the Council/Public Hearing Reserve on July 13, 2022, from 3 pm to 10 pm, to 6 pm to 10 pm.

ADOPTED ON CONSENT (Vote No. 08000)

REPORTS

1. Appointment of External Auditor for 2022 December 6, 2021

A. THAT the accounting firm of KPMG LLP (KPMG) be appointed as the City's External Auditor for the fiscal year 2022.

B. THAT the audit fee be set at \$111,200 (exclusive of applicable taxes). Funding is included in the 2022 operating budget.

ADOPTED ON CONSENT (Vote No. 07997)

**2. 2021 Heritage Incentive Program Update and Grant Recommendation
December 10, 2021**

Council heard from two speakers who spoke to other aspects of the subject matter.

The City Manager responded to questions.

MOVED by Councillor Hardwick
SECONDED by Councillor Dominato

- A. THAT Council receive for information the 2021 update on the implementation of the Heritage Incentive Program as contained in the Report dated December 10, 2021, entitled "2021 Heritage Incentive Program Update and Grant Recommendation".
- B. THAT Council approve a Heritage Incentive Program grant of up to \$991,700 for the heritage rehabilitation and seismic upgrade of the Edward Hotel located at 302 Water Street, as described in DP-2021-01001, in the Report dated December 10, 2021, entitled "2021 Heritage Incentive Program Update and Grant Recommendation", the source of funding from the approved 2019-2022 multi-year capital budget for Heritage Incentive Program Grants.
- C. THAT Council authorize the City to enter into an agreement with the owner of 302 Water Street, to be registered in the Land Title Office as covenant under Section 219 of the *Land Title Act*, which agreement shall require the rehabilitation to be overseen by a qualified Heritage Consultant.
- D. THAT the agreement described in A to C above shall be prepared and registered to the satisfaction of the Director of Legal Services, in consultation with the General Manager of Planning, Urban Design and Sustainability.

CARRIED UNANIMOUSLY AND B
BY THE REQUIRED MAJORITY (Vote No. 7986)

**3. 2022 Cultural Grants (CASC, Advance Grants, Capacity)
December 28, 2021**

- A. THAT Council approve 45 Communities and Artists Shifting Culture (CASC) grants (first intake) totaling \$363,900 from the 2022 Cultural Grants Operating Budget to the cultural organizations listed in Section A of Appendix A of the Report dated December 28, 2021, entitled "2022 Cultural Grants (CASC, Advance Grants, Capacity)", in the amounts set out beside their names.
- B. THAT Council approve 5 first installment (Q1) grants totaling \$987,100 from the 2022 Cultural Grants Operating Budget to the five major institutions listed in Section B of Appendix A of the Report dated December 28, 2021, entitled "2022

Cultural Grants (CASC, Advance Grants, Capacity)” in the amounts set out beside their names.

- C. THAT Council approve 144 advance operating grants totaling \$1,801,100 from the 2022 Cultural Grants Operating Budget to the 144 cultural organizations listed in Section C of Appendix A of the Report dated December 28, 2021, entitled “2022 Cultural Grants (CASC, Advance Grants, Capacity)” in the amounts set out beside their names.
- D. THAT Council authorize staff to allocate up to \$200,000 to organizations meeting specific criteria of the Cultural Learning and Sharing program to provide rapid response for capacity needs and opportunities in the sector, arising from actions of the City’s COVID-19 Economic and Business Recovery program to restart the economic, social, and cultural recovery of the city.
- E. THAT, pursuant to Section 206(1)(j) of the *Vancouver Charter*, Council deems any organization listed in Appendix A of the Report dated December 28, 2021, entitled “2022 Cultural Grants (CASC, Advance Grants, Capacity)” that is not otherwise a registered charity with Canada Revenue Agency to be contributing to the culture of Vancouver and that Council deems any organization that meets the eligibility requirements of the Cultural Learning and Sharing Program stated in D above and in that section of the above-noted report, to be contributing to the culture of Vancouver.
- F. THAT the General Manager of Arts, Culture and Community Services (GM of ACCS) (or their designate) be authorized to negotiate and execute agreements to disburse the grants described in the Report dated December 28, 2021, entitled “2022 Cultural Grants (CASC, Advance Grants, Capacity)” on the terms and conditions generally set out below and on such other terms and conditions as are satisfactory to the GM of ACCS and the City Solicitor.
- G. THAT no legal rights or obligations will be created by the approval of A to C above unless and until the applicable grant agreement or letter of agreement is approved by the City in accordance with F above and executed and delivered by both the grant recipient and General Manager of Arts, Culture and Community Services (GM of ACCS) (or their designate).

ADOPTED ON CONSENT AND A TO E
BY THE REQUIRED MAJORITY (Vote No. 07999)

BY-LAWS

Councillor Hardwick advised she had reviewed the proceedings related to By-law 9 and would therefore be voting on the enactment.

Councillors Boyle and Wiebe advised they had reviewed the proceedings related to By-law 11 and would therefore be voting on the enactment.

Mayor Stewart advised he had reviewed the proceedings related to By-laws 12 and 13 and would therefore be voting on the enactments.

Councillors Bligh, Boyle, De Genova, Fry, and Mayor Stewart advised they had reviewed the proceedings related to By-law 15 and would therefore be voting on the enactment.

MOVED by Councillor De Genova
SECONDED by Councillor Carr

THAT Council, except for those members ineligible to vote as noted below, enact the by-laws listed on the agenda for this meeting as numbers 1 to 5 inclusive, 19, 20, 32, and 33, and authorize the Mayor and City Clerk to sign and seal the enacted by-laws.

CARRIED
(Councillor Hardwick opposed)

MOVED by Councillor Wiebe
SECONDED by Councillor Carr

THAT Council enact the by-laws listed on the agenda for this meeting as numbers 17, 27 to 30 inclusive, and 34 to 36 inclusive, and authorize the Mayor and City Clerk to sign and seal the enacted by-laws.

CARRIED UNANIMOUSLY
(Councillor Swanson opposed)

MOVED by Councillor Fry
SECONDED by Councillor Carr

THAT Council, except for those members ineligible to vote as noted below, enact the by-laws listed on the agenda for this meeting as numbers 6 to 16 inclusive, 18, 21 to 26 inclusive, and 31, and authorize the Mayor and City Clerk to sign and seal the enacted by-laws.

CARRIED UNANIMOUSLY

1. A By-law to amend Zoning and Development By-law No. 3575 regarding residential rental tenure in C-2 Districts and new residential rental district schedules (By-law No. 13222)
2. A By-law to amend Sign By-law No. 11879 regarding new residential rental district schedules (By-law No. 13223)
3. A By-law to amend Noise Control By-law No. 6555 regarding new residential rental district schedules (By-law No. 13224)

4. A By-law to amend Parking By-law No. 6059 regarding new residential rental district schedules (By-law No.13225)
5. A By-law to amend Subdivision By-law No. 5208 regarding new residential rental district schedules (By-law No. 13226)
6. A By-law to amend Street and Traffic By-law No. 2849 regarding miscellaneous amendments (By-law No. 13227)
7. A By-law to amend the Ticket Offences By-law regarding housekeeping amendments (By-law No. 13228)
8. A By-law to amend Water Works By-law No. 4848 regarding housekeeping amendments (By-law No. 13229)
9. A By-law to amend CD-1 (365) By-law No. 7677 (480 Broughton Street (formerly 301 Jarvis Street)) (By-law No. 13230)
10. A By-law to Amend Coal Harbour Official Development Plan By-law No. 6754 regarding miscellaneous amendments (480 Broughton Street (formerly 301 Jarvis Street)) (By-law No. 13231)
11. A By-law to designate certain real property as protected heritage property (6237 Adera Street (C.S. Arnold Residence)) (By-law No. 13232)
(Councillors Dominato and Kirby-Yung ineligible to vote)
12. A By-law to amend CD-1 (791) By-law No. 13120 (619-685 West Hastings Street) (By-law No. 13233)
13. A By-law to amend CD-1 (788) By-law No. 13109 (4750 Granville Street and 1494 West 32nd Avenue) (By-law No. 13234)
14. A By-law to amend CD-1 (109) By-law No. 4926 (2924 Venables Street) (By-law No. 13235)
15. A By-law to amend Zoning and Development By-law No. 3575 to rezone an area to CD-1 (6829-6869 Cambie Street) (By-law No. 13236)
(Councillors Dominato, Hardwick and Swanson ineligible to vote)
16. A By-law to amend Zoning and Development By-law No. 3575 to rezone an area from RS-1 to RM-8A (376-406 West 45th Avenue) (By-law No. 13237)
17. A By-law to amend Zoning and Development By-law No. 3575 to rezone an area to CD-1 (325-341 West 42nd Avenue) (By-law No. 13238)
18. A By-law to enact a Housing Agreement for 810 Kingsway (By-law No. 13239)
19. A By-law to enact a Housing Agreement for 1535-1557 Grant Street (By-law No. 13240)

20. A By-law to enact a Housing Agreement for 1325 West 70th Avenue (By-law No. 13241)
21. A By-law to enact a Housing Agreement for 3609-3689 Arbutus Street (By-law No. 13242)
22. A By-law to amend Sign By-law No.11879 (177 West Pender Street) (By-law No. 13243)
(Councillors Hardwick and Swanson ineligible to vote)
23. A By-law to amend Noise Control By-law No. (177 West Pender Street) (By-law No. 13244)
24. A By-law to amend Parking By-law No. 6059 with regard to CD-1 District parking requirements (177 West Pender Street) (By-law No. 13245)
25. A By-law to amend Sign By-law No.11879 (445 Kingsway and 2935 St. George Street) (By-law No. 13246)
(Councillor Fry ineligible to vote due to conflict of interest)
26. A By-law to amend Noise Control By-law No. (445 Kingsway and 2935 St. George Street) (By-law No. 13247)
27. A By-law to amend Sign By-law No.11879 (815-825 Commercial Drive and 1680 Adanac Street) (By-law No. 13248)
28. A By-law to amend Noise Control By-law No. (815-825 Commercial Drive and 1680 Adanac Street) (By-law No. 13249)
29. A By-law to amend Sign By-law No.11879 (3220 Cambie Street) (By-law No. 13250)
30. A By-law to amend Noise Control By-law No. (3220 Cambie Street) (By-law No. 13251)
31. A By-law to amend Sign By-law No.11879 (5740 Cambie Street) (By-law No. 13252)
32. A By-law to amend Noise Control By-law No. (5740 Cambie Street) (By-law No. 13253)
33. A By-law to amend Sign By-law No.11879 (1636 Clark Drive) (By-law No. 13254)
(Councillor Fry ineligible to vote)
34. A By-law to amend Noise Control By-law No. (1636 Clark Drive and 1321-1395 East 1st Avenue) (By-law No. 13255)

35. A By-law to amend Regional Context Statement Official Development Plan By-law No. 10789 (1636 Clark Drive and 1321-1395 East 1st Avenue) (By-law No. 13256)
36. A By-law to amend Zoning and Development By-law No. 3575 to rezone an area to CD-1 (150 West 4th Avenue) (By-law No. 13257)

MOTIONS

A. Administrative Motions

1. Approval of Form of Development: 4128 Ash Street

MOVED by Councillor Carr
SECONDED by Councillor De Genova

THAT the form of development for this portion of the site known as 4128 Ash Street (formerly known as 582 - 588 West King Edward Avenue) be approved generally as illustrated in the Development Application Number DP-2020-00239, prepared by RWA Architecture, and stamped "Received, Community Services Group, Development Services", on December 14, 2021, provided that the Director of Planning may impose conditions and approve design changes which would not adversely affect either the development character of the site or adjacent properties.

CARRIED
(Councillor Swanson opposed)

2. Approval of Form of Development: 488 Broughton Street (Formerly 480 Broughton Street)

Planning, Urban Design & Sustainability staff responded to questions.

MOVED by Councillor Carr
SECONDED by Councillor Dominato

THAT the form of development for this portion of the site known as 488 Broughton Street be approved generally as illustrated in the Development Application Number DP-2020-00849, prepared by Henriquez Partners Architects submitted electronically on August 30, 2021, provided that the Director of Planning may impose conditions and approve design changes which would not adversely affect either the development character of the site or adjacent properties.

CARRIED
(Councillor Hardwick opposed)

3. Approval of Form of Development: 1050 Gore Avenue (Formerly 1002 Station Street)

MOVED by Councillor De Genova
SECONDED by Councillor Wiebe

THAT the form of development for this portion of the site known as 1050 Gore Avenue be approved generally as illustrated in the Development Application Number DP-2021-00085, prepared by PCL Constructors Westcoast Inc. and submitted electronically on September 24, 2021, provided that the Director of Planning may impose conditions and approve design changes which would not adversely affect either the development character of the site or adjacent properties.

CARRIED
(Councillor Hardwick opposed)

4. New St. Paul's Healthcare Campus (NSPHC) CD-1 Guidelines

Planning, Urban Design & Sustainability staff responded to questions.

* * * * *

During questions to staff, it was

*MOVED by Councillor Carr
SECONDED by Councillor De Genova*

THAT Council ask a second round of questions to staff.

CARRIED UNANIMOUSLY

* * * * *

At 11:50 am, it was

*MOVED by Councillor Carr
SECONDED by Councillor De Genova*

THAT Council extend the length of the meeting past noon in order to complete the current item.

*CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY*

* * * * *

MOVED by Councillor De Genova
SECONDED by Councillor Kirby-Yung

THAT the document entitled 'New St. Paul's Healthcare Campus (NSPHC) CD-1 Guidelines' be approved by Council for use by applicants and staff for development applications in the relevant district.

amended

AMENDMENT MOVED by Councillor Fry
SECONDED by Councillor Kirby-Yung

FURTHER THAT section 5.2.2 of the guidelines be amended to read as follows:

5.2.2 Building Form and Expression

Building massing should generally respond to the emergent character of a downgraded Prior Street as a collector with "great street" treatments (e.g. wider sidewalks, green infrastructure, street trees, curb bulges, etc.), working in concert with prospective developments on adjacent properties and the neighbourhood to design and present a cohesive urban street wall while responding to the lower-scale nature of the Strathcona neighbourhood.

carried

* * * * *

During discussion on the amendment, it was

*RECONSIDERATION MOVED by Councillor De Genova
SECONDED by Councillor Carr*

THAT Council reconsider the motion to extend the length of the meeting past noon in order to complete the current item.

*CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY*

Following the reconsideration vote, Council agreed to recess.

* * * * *

Council recessed at 12 pm and returned at 3:04 pm.

* * * * *

Following the recess, the amendment was put and CARRIED UNANIMOUSLY (Vote No. 07993). The motion as amended was then put and CARRIED (Vote No. 07994) with Councillors Carr and Hardwick opposed.

B. Council Members' Motions

1. Requests for Leaves of Absence

MOVED by Councillor De Genova
SECONDED by Councillor Hardwick

THAT Councillor Boyle be granted a Leave of Absence for personal reasons from meetings on January 26, 2022, from 9:30 am to 11:30 am;

FURTHER THAT Councillor Bligh be granted a Leave of Absence for personal reasons from meetings on March 9, 2022, from 3 pm to 5 pm;

FURTHER THAT Councillor De Genova be granted Leaves of Absence for civic business from meetings on February 3, 2022, from 2:30 pm to 5:30 pm; and from meetings on April 7, 2022, from 2:30 pm to 5:30 pm;

AND FURTHER THAT Councillor Wiebe be granted Leaves of Absence for civic business from meetings on February 9, 2022, April 13, 2022, May 18, 2022, and June 8, 2022, all from 9:30 am to 1 pm.

CARRIED UNANIMOUSLY

2. Supporting Additional Transportation Options to Reduce Reliance on Vehicle Ownership

MOVED by Councillor Dominato
SECONDED by Councillor Kirby-Yung

WHEREAS

1. Whether it be land use, urban design, housing, or transportation, Vancouver City Council strives at all times to respond to the needs of the city's residents and foster positive change and innovation. Our primary mission is to create a great city that cares about its people, the environment, and opportunities to live, work, and prosper;
2. On November 14, 2018, Vancouver City Council initiated a City-Wide Plan process that will guide the city to 2050 and beyond. Core considerations propelling the plan include the city's housing affordability challenges and an accelerating global climate change crisis;

3. On November 17, 2020, Council approved a Climate Emergency Action Plan that builds upon previous climate plans. The focus of the plan is to cut carbon pollution from the city's biggest local sources (i.e., vehicles at 39% and buildings at 54%);
4. The Vancouver Plan process, *Planning Vancouver Together*, has developed 10 Provisional Goals for the city based upon "a year of listening to Vancouver's hopes, fears, joys and struggles", including a goal to create complete, connected, walkable, accessible, culturally vibrant neighbourhoods where every resident can meet their daily needs without relying on private transportation;
5. Notwithstanding the goal to meet the daily needs of residents without relying on private transportation, in practical terms, not every transportation need of residents can be met by walking, cycling, or making use of transit;
6. Car-sharing networks provide a cost-effective, transportation option for residents which spreads the use of a small number of vehicles between many drivers, thereby saving on the expense of maintaining a private vehicle, as well as contributing to a more sustainable and livable city by eliminating the need to own a private vehicle. The car-sharing model offers residents access to a wide array of vehicles they can rent including electric vehicles;
7. A number of car-sharing organizations operate in Vancouver. These organizations are encouraged and supported by the City of Vancouver. Examples include Evo and Modo;¹
8. In addition to car-sharing companies and organizations such as Evo and Modo, peer-to-peer car-sharing has emerged as an option for residents to consider when the need to access a vehicle arises. Unlike traditional car-sharing, peer-to-peer car-sharing – for example Turo which launched in Vancouver in June 2020 – connects private vehicle owners with those seeking to rent a specific vehicle via an online platform;
9. ICBC has embraced peer-to-peer car-sharing and offers basic blanket insurance products to companies such as Turo to cover drivers while a vehicle is being rented. The basic blanket insurance offered by ICBC provides coverage for accident benefits and \$200,000 third party liability;
10. The City's existing policy and regulatory frameworks may not fully account for rapidly emerging car-sharing innovations and trends such as peer-to-peer car-sharing. Policy and regulatory opportunities might include:
 - Listing city owned vehicles on peer-to-peer car sharing platforms and allowing City employees to use peer-to-peer cars for business related travel;
 - Updating the Street and Traffic By-law No. 2849 to enable peer-to-peer car-share parking in "resident only" and "no parking except with permit" areas (currently applies to car-share);
 - Creating opportunities for low-carbon vehicles to park in the city (T2040 M 5.2.3) – enable parking for peer-to-peer car-sharing EVs;

- Supporting access for peer-to-peer car-sharing at VYR, Pacific Central, and at mobility and transit centers;
- Adding Turo and other peer-to-peer car-sharing platforms to the City's website; and
- Partnering on charging stations throughout the city for EVs (T2040M 5.1.3.) – affordable access to charging for peer-to-peer car-sharing EVs.

THEREFORE BE IT RESOLVED THAT Council direct staff to engage with peer-to-peer car-sharing companies and organizations, such as but not limited to Turo, and explore opportunities for encouraging peer-to-peer car-sharing through adaptation of the City's regulatory framework;

FURTHER THAT staff report back with their findings and recommendations in Q2 2022.

* * * * *

Reference:

¹ As of September 12, 2019, Evo Car Share has an agreement in place with the City to allow its members to end their one-way car-sharing trips in metered parking spaces. As part of this agreement, Evo is covering the full cost of using the metered parking. <https://vancouver.ca/streets-transportation/car-sharing-carpooling-and-ride-sharing.aspx>

* * * * *

referred

REFERRAL MOVED by Councillor De Genova
SECONDED by Councillor Dominato

THAT the motion entitled "Supporting Additional Transportation Options to Reduce Reliance on Vehicle Ownership" be referred to the Standing Committee on Policy and Strategic Priorities meeting on January 26, 2022, in order to hear from speakers, debate and decision.

CARRIED UNANIMOUSLY

* * * * *

Prior to beginning the next item, Mayor Stewart relinquished the Chair to Deputy Mayor Fry.

* * * * *

3. Making Home: Housing For All Of Us

MOVED by Mayor Stewart
SECONDED by Councillor Wiebe

WHEREAS

1. Vancouver is one of the greatest cities in the world in which to live;
2. Vancouver is also one of the most unaffordable cities in the world in which to live with many residents struggling to rent or purchase homes and adequate accommodation being especially difficult for households with an annual income under \$80,000;
3. Vancouver suffers from a “missing middle” of housing choices with the Downtown core featuring a highly densified urban landscape but the vast majority of the remaining residential land reserved for legacy housing forms such as single detached homes or duplexes usually too expensive for all but the wealthiest to rent or buy;
4. Vancouver has declared a climate emergency, which requires constructing critical infrastructure and more walkable neighbourhoods to reduce greenhouse gas emissions.

THEREFORE BE IT RESOLVED THAT Council direct staff to develop appropriate policies and/or guidelines for Council’s consideration in 2022, targeting up to 2000 lots currently zoned for single-detached home or duplexes to be developed for up to six units, subject to appropriate rezonings, and that the new policy:

- i. Consider modest height increases to ensure compatibility with neighbouring buildings;
- ii. Consider lower floor units to be located appropriately below grade;
- iii. Consider development cost expectations where appropriate to limit potential speculative land purchases;
- iv. Consider development cost levies where appropriate to contribute to neighbourhood infrastructure such as water, sewers, active transportation, roads, sidewalks, parks, child care, and housing affordable for households with annual incomes less than \$80,000 either on location or elsewhere in the city;
- v. Consider development contributions where appropriate, including community amenity contributions, that can help advance the Climate Emergency Action Plan, community facilities, or other public benefits, payable as determined by Council in its unfettered discretion when considering any rezoning; and
- vi. Consider how the Tenant Relocation and Protection Policy can be applied to tenancies in properties considered for redevelopment under this policy;

FURTHER THAT Council also direct staff to develop appropriate policies and/or guidelines for Council’s later consideration to reduce floor space ratio for single-detached homes as a densification incentive;

FURTHER THAT the areas approved under the Secured Rental Policy are excluded from this program;

AND FURTHER THAT this work aligns with, and be incorporated into the Vancouver Plan.

referred

REFERRAL MOVED by Councillor Dominato
SECONDED by Councillor Bligh

THAT the motion entitled “Making Home: Housing For All Of Us” be referred to the Standing Committee on Policy and Strategic Priorities meeting on January 26, 2022, in order to hear from speakers, debate and decision.

CARRIED UNANIMOUSLY

* * * * *

At this point in the proceedings, Deputy Mayor Fry relinquished the Chair to Mayor Stewart.

* * * * *

4. Towards a Quieter and Emission-Free Landscape Maintenance Equipment Future in Vancouver

MOVED by Councillor Kirby-Yung
SECONDED by Councillor Boyle

WHEREAS

1. The City of Vancouver is committed to helping citizens enjoy a good quality of life by regulating and enforcing property use, noise, and graffiti issues. The City works to manage noise through land-use planning, by-laws and traffic management;
2. Noise is part of urban life, but too much noise is disruptive and harmful to well-being. The City’s Noise Control By-law defines how much noise is acceptable, based on:
 - Where you are
 - Where the noise is coming from
 - What is making the noise
 - What time and day the noise is occurring
3. The City’s Noise Control By-law aims to balance noise from most activities in a way that respects everyone’s right to relative comfort, within reason. The by-law specifically regulates noise from:

- Carpet-cleaning equipment within vehicles
 - Lawn mowers and weed eaters
 - TVs, radios, stereos, amplifiers, and musical instruments
 - Parties and gatherings
 - People shouting
 - Pressure washers
4. Historically, in 1997, growing concerns about noise and its effects on everyday life in Vancouver led to the creation of the Urban Noise Task Force. This citizens group, with the assistance of City staff and Councillors, made a series of recommendations for improving Vancouver's "soundscape" many of which have been, or are being implemented;
 5. The Report of the Urban Noise Task Force from April 1997 noted that "Lawn mowers, leaf blowers, trimmers, edgers, mulchers, and other lawn and garden equipment are a significant source of noise for many people" and that "Twenty-five percent of the letters received by the Task Force commented about the noise produced by these machines." The report also noted that "Noise from motorized lawn/garden equipment was the most frequently mentioned noise problem" and thus the Task Force strongly suggested that the City move toward the use of non-motorized gardening services and methods in its own operations;
 6. Recommendation 40.1 from the 1997 Urban Noise Task Force report states that "The City should, based on technological advances within the industry, require that all leaf blowers maintain a maximum decibel level of 70 at 50 feet until January 1998, when 65 decibels will be the maximum allowable; that they be run at the lowest effective throttle setting and that between October 1 and April 30 of each year the City establish hours of use....";
 7. The City's website currently states that "Leaf blowers can be operated in Vancouver, but not in the West End" (i.e., an area bounded by Stanley Park, Burrard Street, West Georgia Street, and Beach Avenue. The City of Vancouver defines a leaf blower as a "backpack-mounted or handheld machine used for blowing or sucking up leaves, grass, or debris." Leaf blowers may have vacuum attachments. Vehicle-mounted leaf blowers are not included in the City's definition;
 8. The City's website states that "A manufacturer's decal must be attached to the leaf blower" to certify that it meets the "Category 1 – dB (A) ≤ 65" equipment standard set out in ANSI B175.2 – 200, published by the Portable Power Equipment Manufacturer's Association. The decal includes the following text: *[The manufacturer's model number] and Maximum sound level 65 dB(A) and Measured at 50 ft (15 m) Per ANSI B175.2 – 200;*
 9. Vancouver has declared a Climate Emergency and developed a plan that aims to reduce carbon pollution by 50% by 2030;

10. In January 2019, the Vancouver Park Board unanimously carried a motion (“Renewal Strategy for Landscape Equipment – Towards an Emission-Free Reality”) which directed Park Board staff to work with unions and WorkSafeBC “to develop a transition plan to replace and retrofit gas-powered landscape maintenance equipment used for park maintenance with emission-free equivalents or quasi-equivalents where possible.” The motion also directed that “the transition plan include financial considerations, including purchase, usage, maintenance and end-of-life replacement costs, as well as ways to quantify/qualify non-financial benefits such as: carbon emission reduction; disposal of refuse oil and other parts;
11. A recent December 7, 2020, Memo from the Park Board General Manager served to report back on the work being undertaken by Park Board staff in response to motion approved by the Board in January 2019. It states that staff anticipate transitioning all small landscaping equipment to zero emission alternatives over the next four years. The Memo also notes several key findings from the 2019 pilot, as well as the fact the Park Board has been transitioning its gas-powered equipment to low or no-emission equipment for many years as equipment reaches end of life, and that electric options meeting performance and function specifications are preferred for all equipment procurement in accordance with Vancouver’s commitment to reducing its environmental emissions and fossil fuel consumption;
12. Feedback received from the public by members of Council frequently cites the issue of noise and emissions from gasoline-powered landscape maintenance equipment, such as lawn mowers, trimmers, chain saws, and especially leaf blowers. Members of the public often suggest that the use of gasoline-powered equipment be prohibited in favour of non-emitting electric alternatives which are also considered to be far quieter;
13. During the COVID-19 pandemic, the negative noise impacts from gasoline-powered landscape maintenance equipment have been significantly heightened for residents with so many people working from home and spending considerably more time at home. Increasingly, Council and the City are receiving noise complaints that point to the need to revisit noise reduction strategies with respect to gas-powered landscape maintenance equipment and transition towards replacement and/or retrofitting gas-powered landscape maintenance equipment with quieter, emission-free equivalents or quasi-equivalents.

THEREFORE BE IT RESOLVED

- A. THAT Vancouver City Council direct staff to report back with recommendations to meet the goal to phase out and transition personal and commercial use of gasoline-powered landscape maintenance equipment in the City of Vancouver by 2024, giving consideration to a timeframe that is workable for residents and landscape maintenance service providers alike.

- B. THAT recommendations are informed by consultation with relevant stakeholders such as but not limited to representative strata councils and the BC Landscape and Nursery Association.
- C. THAT phase out recommendations be sensitive to any increased costs that transitioning would create for residents and the landscape maintenance industry, and that a reasonable transition timeframe be considered before any potential by-law changes would be implemented.
- D. THAT the report back identify (but not be limited to):
- any issues with respect to implementing a ban on gasoline-powered landscape maintenance equipment;
 - all relevant City by-laws and policies that currently impact upon noise and emissions from gasoline-powered landscape maintenance equipment that would require amendment;
 - information related to the impact that gasoline-powered landscape maintenance equipment can have on noise and local/regional air pollution as well as implications for mental well-being, quality of life and human health;
 - information regarding harmful environmental effects of gasoline-powered landscape maintenance equipment;
 - information on availability and trends that would allow non-emitting electric landscaping equipment to equal and/or exceed the performance of gasoline-powered equipment.

referred

REFERRAL MOVED by Councillor Wiebe
SECONDED by Councillor Boyle

THAT the motion entitled “Towards a Quieter and Emission-Free Landscape Maintenance Equipment Future in Vancouver” be referred to the Standing Committee on Policy and Strategic Priorities meeting on January 26, 2022, in order to hear from speakers, debate and decision.

CARRIED UNANIMOUSLY

5. Supporting Local Journalism and Its Impact on Civic Democracy

MOVED by Councillor Kirby-Yung

SECONDED by Councillor Hardwick

WHEREAS

1. A healthy, professional news media is essential for the proper functioning of civil society and democracy at the local, regional, federal and international levels;
2. The Public Policy Forum declares — on its website for the 2017 report *The Shattered Mirror: News, Democracy and Trust in the Digital Age* (commissioned by the federal government) — that “real news is in crisis” in this country;
3. The U.S. Federal Communications Commission (FCC) cited eight “critical information needs” the media help to provide including emergencies; other public risks to health; education; the environment; economic opportunities; civic and political knowledge of policy initiatives; and the conduct of public officials, and candidates for office (*The Shattered Mirror* p.4);
4. Canadians have lost the essential services provided by roughly 3,000 media workers across Canada due to temporary and permanent layoffs from the time the COVID-19 pandemic began — a time it became clearer to the public how important it is for Canadians to receive accurate information — and advertising revenues have plunged;
5. Residents of 190 Canadian communities lost 250 established news outlets due to closings or mergers between 2008 and 2018;
6. Two thirds of Canadians agree or somewhat agree that because of the Coronavirus/COVID-19 outbreak the federal government should treat widespread media bankruptcies and layoffs as an emergency, according to a Nanos Research poll of April 2020;
7. The federal government allocated nearly \$600 million in aid for Canadian media over five years in its 2019 budget;
8. Canada’s federal government acknowledged in its 2019 budget (p. 173) that “A strong and independent news media is crucial to a well-functioning democracy.”;
9. At least 26 municipal councils in eight provinces — home to more than 11 million residents — have already passed journalism-support resolutions proposed or shaped by ink-stainedwretches.org;
10. The news media in the Vancouver area have been instrumental during the COVID-19 pandemic, ensuring local citizens have accurate local information.

THEREFORE BE IT RESOLVED

- A. THAT Vancouver City Council affirms that a healthy, professional news media is essential to the proper functioning of democracy in our city and in municipalities across the country, and request the Mayor write on behalf of Council to the Federal Minister of Canadian Heritage and the Federal Minister of Intergovernmental Affairs, Infrastructure & Communities conveying Council's support for legislation that would aid in ensuring an ecosystem for a healthy news media that serves all Canadians.
- B. THAT a copy of this motion be shared with the UBCM Board, and the following enactment be submitted for endorsement and consideration at the 2022 UBCM Convention:

THEREFORE BE IT RESOLVED that UBCM affirms that a healthy, professional news media is essential to the proper functioning of democracy in municipalities across BC; and urges the Federal Government to enact legislation that would aid in ensuring an ecosystem for a healthy news media that serves all Canadians.

- C. THAT Council request the Mayor write to the FCM Board to share this motion and resolution for their information.

referred

REFERRAL MOVED by Councillor Carr
SECONDED by Councillor De Genova

THAT the motion entitled "Supporting Local Journalism and Its Impact on Civic Democracy" be referred to the Standing Committee on Policy and Strategic Priorities meeting on January 26, 2022, in order to hear from speakers, debate and decision.

CARRIED UNANIMOUSLY

6. Ensuring the Health of E-Comm and the Stable Delivery of Emergency Services for the Public and Residents

MOVED by Councillor Kirby-Yung
SECONDED by Councillor Dominato

WHEREAS

1. E-Comm (Emergency Communications for British Columbia Incorporated) is a non-profit corporation governed under the *Emergency Communications Corporations Act*. It was established in 1999 and is owned and governed by various municipal, regional, and provincial emergency services including the City of Vancouver;

2. The City of Vancouver is currently represented on the E-Comm Board of Directors by City Manager Paul Mochrie. The Vancouver Police Board is represented on the E-Comm Board of Directors by former Vancouver Police Department Deputy Chief Warren Lemcke;
3. E-Comm owns and maintains the emergency radio system used by police, fire, and ambulance services within Metro Vancouver and parts of the Fraser Valley;
4. E-Comm is the first point of contact for 99 percent of callers who dial 9-1-1 in B.C. and it provides call-taking and dispatch services for 33 police agencies and 40 fire departments across the province. E-Comm has approximately 422 full-time and 94 part-time employees (based on a 12-month average), many of whom are represented by CUPE Local 8911;
5. E-Comm provides an essential public service to millions of British Columbians, but ongoing challenges have reportedly put this vital service at risk of catastrophic failure for the public who rely upon it. CUPE 8911 cites various challenges to the system, including understaffing in a high-stress environment that has led to severe burnout, poor working conditions, high staff turnover, and ongoing challenges with recruitment and the training of new staff;
6. CUPE 8911 points to “a reactive funding formula, based on cost recovery” in an issue backgrounder as the main impediment to meaningfully improving the services it provides and “getting ahead of existing problems” (see: *E-COMM 9-1-1: Fixing A Broken Service – A Guide For B.C. Municipalities – by The Emergency Communications Professionals of BC (CUPE LOCAL 8911)* https://www.ecpbc.ca/wp-content/uploads/2021/10/CUPE8911_Backgrounder_FNL.pdf);
7. The CRTC has mandated modernization to move from 9-1-1 voice calls to digital or IP-based infrastructure, which is to be completed by March 1, 2022;
8. E-Comm is preparing for the transition from 9-1-1 voice calls to digital or IP-based infrastructure in accordance with direction from the CRTC and has communicated the need for a significant additional funding commitment from each 9-1-1 service partner in 2022 and beyond. Digital or IP-based 9-1-1 services will reportedly revolutionize the 9-1-1 service and will ultimately enable 9-1-1 operators to respond to video, photo, and text calls for service through 9-1-1;
9. As the media have widely reported, during a crisis such as extreme weather events seen during this past summer’s heatwave, E-Comm is simply unable to handle call volumes. A recent report from Price Waterhouse Cooper – commissioned by E-Comm – concluded that the company cannot be successful with an understaffed system that relies so heavily “on overtime and staff missing breaks” or that simply abandons efforts to meet its service levels;ⁱ
10. Reports of inadequate staffing levels amid the high-stress working environment at E-Comm which have reportedly led to severe burnout, poor working

conditions, high staff turnover, and ongoing challenges with recruitment and training of new staff, point to the need for better health and mental health supports for E-Comm staff and a commensurate level of funding, to ensure the stability and effectiveness of our emergency response systems and the vitally important role of E-Comm staff in our emergency response system;

11. In 2021, the President and CEO of E-Comm, Oliver Grüter-Andrew, made two presentations to the provincial legislature's Special Committee on Reforming the Police Act (October 15, 2021 and February 26, 2021) in which the CEHO elaborated on many of the challenges faced by E-Comm and its staff – these were generally consistent with the challenges cited by CUPE 8911;
13. The need for operational change and infrastructure investment in E-Comm to ensure the stable delivery of appropriate levels of day-to-day and emergency level services expected by the public and Vancouver residents, is readily apparent and inherently in the public interest and the interest of public safety.

THEREFORE BE IT RESOLVED

- A. THAT Council direct staff to report back with an assessment and report by the end of April, 2022 on the E-Comm situation (as outlined and identified by CUPE Local 8911 and other stakeholders), with information and options the City of Vancouver could support, advocate for and/or endorse, in order to enable the stable delivery of Emergency Services for the public and to address the range of identified issues faced by E-Comm such as but not limited to an equitable and evolved E-Comm funding model, the mandated CRTC modernization requirements, E-Comm governance and operational models, and various E-Comm capital investment needs.
- B. FURTHER THAT Council request the Mayor on behalf of Council to write to the relevant Federal and Provincial Ministers (such as BC's Ministers of Health and Public Safety and the Federal Ministers responsible for the CRTC and Public Safety) to advocate for capital funding to support and assist with the technology modernization and transformation mandated by the CRTC, to move away from 9-1-1 voice calls in favour of digital or IP-based infrastructure, in order to help close an identified E-Comm capital funding gap and to ensure the improvement of crucial emergency services for the public.
- C. THAT copies of this motion, together with the letters requested in B above, be sent to the Union of BC Municipalities and the Lower Mainland Local Government Association for their information and consideration.

* * * * *

Reference:

¹ See: *E-COMM 9-1-1: Fixing A Broken Service – A Guide For B.C. Municipalities – by The Emergency Communications Professionals of BC (CUPE LOCAL 8911)* https://www.ecpbc.ca/wp-content/uploads/2021/10/CUPE8911_Backgrounder_FNL.pdf

* * * * *

referred

REFERRAL MOVED by Councillor Carr
SECONDED by Councillor Hardwick

THAT the motion entitled “Ensuring the Health of E-Comm and the Stable Delivery of Emergency Services for the Public and Residents” be referred to the Standing Committee on Policy and Strategic Priorities meeting on January 26, 2022, in order to hear from speakers, debate and decision.

CARRIED UNANIMOUSLY

7. Advancing Efforts for an Age-Friendly City of Vancouver

MOVED by Councillor Swanson
SECONDED by Councillor Boyle

WHEREAS

1. According to the 2016 Canadian census, there are more than 95,570 persons aged 65 and older living in Vancouver, accounting for approximately 15.1% of the city’s total population. Moreover, the population of adults over the age of 65 in the province of British Columbia is expected to rise approximately 63% by the year 2041;
2. Older persons living on their own are at increased risk of experiencing homelessness. A large proportion of older persons in Vancouver are living on their own. Currently, 21% of all households in Vancouver are senior-led and it is estimated that over the course of the next decade, 23-25% of households in the city will be led by persons over the age of 65. According to data from the 2016 census, approximately 16.6% of all senior-led renter households were spending 50% or more of their income on their housing costs, making them housing insecure and placing them at increased risk of eviction. The majority of these individuals are single women. Moreover, the social housing waitlist for older adults has increased by 54% between 2014 to 2019 and individuals over the age of 65 represent 37% of the region’s waitlist;
3. Older persons can face unique barriers to civic participation such as health limitations, mobility challenges, and cognitive decline. In fact, 52,700 individuals 65 and older (55%) in Vancouver reported that they have specific health and activity limitations, including 20,660 older persons who reported permanent challenges and 24,045 older adults who sometimes experience challenges. These barriers put older persons at increased risk of experiencing social isolation, loneliness, and economic vulnerability;
4. Recent health and climate emergencies, such as the COVID-19 pandemic and the heat dome, have disproportionately impacted older persons. The BC Seniors

Advocate indicated that residents of long-term care and assisted living homes were 33 times more likely to die from COVID. 99 people in Vancouver died during the heat dome, many of them older adults. Vancouver Fire Fighters reported waiting 11 hours for a BC Ambulance for an elderly person. These crises have highlighted the seriousness and urgency of addressing existing gaps in policies, systems, housing, community services and programs to prevent further devastating impacts on many people living in the city, including on older persons;

5. The World Health Organization has declared 2021-2030 as the Decade of Healthy Ageing and has incorporated additional metrics under the Healthy Cities strategy toward improving quality of life specifically for older persons (mitigation of poverty, food security, expand opportunities for civic engagement, opportunities for lifelong learning, age and gender equality, job opportunities, internet access and digital support, housing, etc.);
6. The City of Vancouver has a long history of working toward age-friendly improvements in municipal planning. In 2013, the City of Vancouver initiated the Age-friendly Action Plan (2013-2015) and identified a series of over 60 actions that the City can take to help make Vancouver a more safe, inclusive, and engaging city for seniors. In the following year, Vancouver joined the World Health Organization (WHO) Healthy Cities initiative 2014 to 2025. Under this initiative, the City of Vancouver completed two reports: Phase 1 A Healthy City for All: Vancouver's Healthy City Strategy (2014) and Phase 2 Healthy City Strategy – Four Year Action Plan (2015-2018);
7. To extend work on the Age Friendly Action Plan, the City of Vancouver Planning department held a workshop entitled: Age-Friendly Action Research Lab Co-initiating Workshop at Creekside Community Centre on September 24, 2018 engaging members of the Older Persons and Elders community. This work then led to the two additional workshops on March 8 and April 15, 2019 engaging more members of the Seniors' community;
8. The Older Persons and Elders community was very excited by their engagement in 2018 and 2019 workshops which was to lead to the creation of Strategy for Older Persons and Elders. This work was interrupted during COVID-19;
9. Municipalities such as Richmond, Surrey, Calgary, Toronto, Ottawa, and Montreal have adopted dedicated planning capacity within municipal resources to support the needs of older persons. Their efforts have resulted in comprehensive planning and formal partnerships and MOUs across different levels of government, multi-agencies, and community organizations specifically focused on supporting Healthy Ageing;
10. Gaps and challenges remain in municipal planning for older persons and elders in the City of Vancouver. On September 28, 2021, City Council convened *2050: An Expert Discussion on Planning and Growth* where each consultant noted that the Vancouver Plan was devoid of any strategies to address the impacts of the demographic shift in population. Particular emphasis was placed on the need to

expand housing options in all neighbourhoods and community programs and services to best meet the evolving needs of our aging population;

11. The City of Vancouver's social policy team is working hard on a number of important Council directed initiatives, including [Poverty Reduction](#), [Access Without Fear](#) for residents with precarious immigration status, Sex Worker Safety initiatives, social policy grants, and more. This team is spread thin. Without a dedicated planner for Older Persons and Elders, the City of Vancouver's has struggled to keep up with best practices in social policy development to address the needs of seniors, and to ensure that our growing population of older persons and Elders can engage and participate fully in civic and community life; and
12. The Seniors Advisory Committee has asked its two Councillor Liaisons to put forward this motion to City Council.

THEREFORE BE IT RESOLVED

- A. THAT Council direct staff to explore and report back as soon as possible, without detracting from work on other equity items currently being undertaken (some of which may also benefit older persons and elders), on a plan to advance efforts to make Vancouver an age-friendly city, with an ongoing intersectional approach, including consideration of:
 - i. Redirecting selected staff to complete the creation of Phase 3 – Age-Friendly City in consultation with the Seniors' Advisory Committee and community partners as the next step toward the development of a Strategy for Older Persons and Elders.
 - ii. Reviewing the recent Reports by the World Health Organization and the United Nations to embrace the UN Decade of Healthy Ageing (2021-2030) inform and refresh the City of Vancouver's Healthy Cities strategy.
 - iii. Updating the Equity Framework and the Vancouver Plan to better address the lack of adequate planning for Older Persons and Elders.
 - iv. Working to develop a Memorandum of Understanding and Planning Committee with the Provincial Health Services Authority, Vancouver Coastal Health Authority, BC Ministry of Housing and Canada Mortgage Housing Corporation to participate in a planning process with community partners to better address the needs and interests of older persons and elders.
 - v. Ensuring that the needs of racialized, gender diverse, and low income Older Persons, and older people with disabilities, are prioritized.
- B. THAT this report back include consideration of the Seniors Advisory Committee's request that the City of Vancouver reassign resources, without detracting from work on other equity items currently being undertaken, to provide a dedicated full-time planning position to focus on older persons and elders with an intersectional lens across city departments and liaise with external agencies, a position which could include the following:

- i. Provide expertise to City Council on issues related to population aging.
- ii. Complete the co-development and implementation of the City of Vancouver's strategic plans, policies, and protocols to better reflect the needs and interests of older persons and elders in collaboration and coordination of partners.
- iii. Identify, collect data, and analyze challenges experienced by the City of Vancouver's aging population to provide evidence-informed recommendations for improvements to City Council.
- iv. Develop reports and deliver presentations on aging issues for older persons in Vancouver.
- v. Represent the City of Vancouver at community tables, partner meetings, and stakeholder events related to healthy aging, equity, emergency preparedness, climate change, transportation, food security, housing, homelessness and other city-related programs and services that impact older persons and elders.
- vi. Act as a resource and staff liaison to guide the work of the City of Vancouver's Seniors' Advisory Committee.
- vii. Provide training and education on issues related to aging to all municipal employees and elected representatives.
- viii. Consult and work with community partners in the design and delivery of senior services to benefit from the experience, skills, knowledge, and resources our growing community of older persons and elders have to offer and would be delighted to contribute.
- ix. Strengthen relationships with provincial governments and agencies, federal government (CMHC, New Horizons, Employment and Social Development Canada) and other Seniors' Planners in Metro Vancouver (currently Richmond and Surrey) in collaboration with the non-profit sector to secure municipal investment in housing for older persons and elders, infrastructure, programs and services.
- x. Collaborate with community partners to keep abreast of national and international initiatives that have expanded housing options for seniors (e.g. Co-housing, Lifetime Neighbourhoods, Resident-driven senior homes, Apartments for Life, Homeshare, Dementia Villages, Compassionate Communities, Home Modification) including housing for older persons who are homeless and low income renters.

referred

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Prior to the vote on the referral, Councillor Kirby-Yung rose on a point of order noting that the motion was co-submitted by two Councillors and needed a seconder. The Mayor advised that when a motion is co-submitted one Councillor moves the motion and the other seconds it, and therefore the motion had been moved and seconded.

MOVED by Councillor Kirby-Yung
SECONDED by Councillor Hardwick

THAT the ruling of the Chair be challenged.

not put

Prior to the vote on the Chair challenge, it was

MOVED by Councillor Kirby-Yung
SECONDED by Councillor Hardwick

THAT the motion regarding the Chair challenge be withdrawn.

CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY

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REFERRAL MOVED by Councillor De Genova
SECONDED by Councillor Carr

THAT the motion entitled “Advancing Efforts for an Age-Friendly City of Vancouver” be referred to the Standing Committee on Policy and Strategic Priorities meeting on January 26, 2022, in order to hear from speakers, debate and decision.

CARRIED UNANIMOUSLY

8. The Year of the Salish Sea

MOVED by Councillor Wiebe
SECONDED by Councillor Dominato

WHEREAS

1. “Vancouver” exists on the unceded homelands and waters of the xʷməθkʷəy̓əm, Sḵwx̱wú7mesh, and səilwətaʔ Peoples;
2. The Strait of Georgia, Strait of Juan de Fuca, and Puget Sound are collectively known as the Salish Sea; however, as of 2019, only 15% ¹ of British Columbians could identify the waters of the Salish Sea;
3. The Salish Sea is witnessing devastating biodiversity loss ², namely the risk of extinction of over 100 species of birds, fish, invertebrates, mammals, and key species including Salmon and the Southern Resident Killer Whales;

4. The Salish Sea and its human and nonhuman inhabitants are experiencing unprecedented effects of climate change, felt during the 2021 heat dome, flooding from atmospheric rivers, intensified king tides, prolonged forest fires, ocean acidification, and sea-level rise;
5. In Canada, the Salish Sea and its watersheds are managed under multiple jurisdictions of government, including the Indigenous, federal, provincial, regional, and municipal with limited coordination;
6. There is incredible work currently underway to support ocean conservation and ocean-related climate adaptation in the region, including Tsleil-Waututh Nation's Burrard Inlet Action Plan, the 5th International Marine Protected Areas Congress, the Sea2City Design Challenge, and the Salish Sea Ecosystem Conference, among other initiatives;
7. On November 27, 2020, Metro Vancouver approved the establishment of a task force to consider the feasibility of reinstating the Burrard Inlet Environmental Action Program – Fraser River Estuary Management Program Partnership, or establishment of an equivalent multi-stakeholder partnership for coordinated environmental management in the region; and
8. The Year of the Salish Sea would support collaborative local action between Salish Sea stakeholders, strengthen organizational programming for impact and awareness, educate the public, amplify existing work, and inspire action from individuals, organizations, and governments on the Salish Sea.

THEREFORE BE IT RESOLVED

- A. THAT Vancouver City Council support the SFU Fall 2021 Semester in Dialogue cohort recommendation to proclaim June 8, 2022 to June 7, 2023 as the "Year of the Salish Sea" in Vancouver, thereby acting as a catalyst for other governing bodies, organizations, and community groups to join a collective effort to improve the health and management of the Salish Sea.
- B. THAT Vancouver City Council direct staff to educate the public on how ongoing City of Vancouver projects (such as sewer separation, climate adaptation, and other Green Rainwater Infrastructure projects) benefit the Salish Sea and its surrounding ecosystems.
- C. THAT Vancouver City Council direct staff to explore opportunities to collaborate with local organizations, networks, and individuals taking part in the Year of the Salish Sea to raise public awareness about the importance of a revitalized and healthy Salish Sea.
- D. THAT Vancouver City Council direct staff to learn from the lived experiences and knowledge of the Indigenous Nations of the Salish Sea on how to improve the health and management of the Salish Sea for the benefit of future generations.

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References:

1. Where On Earth Is the Salish Sea? — SeaDoc Society
<https://static1.squarespace.com/static/5b071ddea2772cebc1662831/t/5ce6d13c15fcc0884920909e/1558630744171/Salish+Sea+Survey+Final.pdf>
 2. <https://conbio.onlinelibrary.wiley.com/doi/10.1111/csp2.310>
- <https://www.seadocsociety.org/blog/where-earth-salish-sea>
 - https://cedar.wvu.edu/cgi/viewcontent.cgi?article=1000&context=salish_pubs
 - <https://conbio.onlinelibrary.wiley.com/doi/10.1111/csp2.310>
 - <https://www.thestar.com/news/canada/2020/11/26/102-fraser-river-estuary-species-at-risk-of-extinction-researchers-warn.html>
 - <https://static1.squarespace.com/static/5b071ddea2772cebc1662831/t/5b29e45af950b7e84b8df046/1529472091504/Salish-Sea-Species-of-Concern-2013-Dec-4-2013.pdf>
 - <https://www.seadocsociety.org/blog/transboundary-trouble/>
 - <https://twinsacredtrust.ca/burrard-inlet-action-plan/>

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referred

REFERRAL MOVED by Councillor De Genova
SECONDED by Councillor Dominato

THAT the motion entitled “The Year of the Salish Sea” be referred to the Standing Committee on Policy and Strategic Priorities meeting on January 26, 2022, in order to hear from speakers, debate and decision.

CARRIED UNANIMOUSLY

9. Cutting Red Tape: Making Homes Accessible

MOVED by Councillor Dominato
SECONDED by Councillor Wiebe

WHEREAS

1. The Preamble to the *Accessible Canada Act* (S.C. 2019, c. 10) makes note of the *Canadian Human Rights Act* and states that “all individuals should have an opportunity equal with other individuals to make for themselves the lives that they are able and wish to have and to have their needs accommodated without discrimination and, in particular, discrimination on the basis of disability.”;
2. The Preamble of the *Accessible Canada Act* (S.C. 2019, c. 10) also states that “a proactive and systemic approach for identifying, removing and preventing barriers to accessibility without delay complements the rights of persons with disabilities under the *Canadian Human Rights Act*.”;

3. The Provincial Government has a vision to make B.C. a truly inclusive province for all persons with disabilities by removing the barriers that prevent equal and meaningful participation in society. British Columbia also supports the principles outlined in the United Nations Convention on the Rights of Persons with Disabilities (UNCRPD) and is strongly committed to advancing and safeguarding those principles within the province;
4. On June 17, 2021, the B.C. Legislature passed the *Accessible British Columbia Act* into law. The Act allows the provincial government to establish “accessibility standards” aimed at identifying, removing, and preventing barriers to accessibility and inclusion, including the establishment of accessibility standards in a range of sectors, including delivery of services and the built environment;
5. The City of Vancouver has taken steps over the course of many years toward the goal of becoming a fully accessible city, one that values all members of its diverse communities and strives to meet the needs of everyone, regardless of ability;
6. The City of Vancouver is developing an *Accessibility Strategy* with the intent to reflect and reinforce the City’s commitment to accessibility. For example by:
 - a. Respecting the rights, dignity, and independence of persons with disabilities over the life course;
 - b. Fostering a safe environment where all people feel valued, included, and a sense of belonging;
 - c. Creating opportunities for persons with disabilities to be involved in decision-making and to participate fully in all aspects of city life;
 - d. Demonstrating how the knowledge and perspectives of persons with disabilities are integrated across all City processes, policies, and decision-making;
 - e. Listening to and addressing the needs of persons with disabilities in City programs, services, and physical infrastructure;
7. Over 5% of Vancouver residents have some form of physical disability or mobility restriction. This includes people using wheelchairs, walkers, and canes. When you add their accompanying family and friends, approximately 50% of Vancouver residents are affected by poor access to buildings; ⁱ
8. Building for accessibility is an important element of an inclusive city. The City of Vancouver has therefore established accessibility standards for new construction, including the importance of ramps and door handles;
9. Although accessibility is a foremost consideration in new construction, the city also has a substantial stock of older buildings, including older housing stock, many of which require significant and costly retrofits in order to be fully and appropriately accessible. For example, retrofitting bathrooms that can accommodate specific disabilities;

10. Retrofitting older housing stock to make it accessible typically requires a permit or permits from the City, which – given the City’s ongoing permit backlog situation – often means lengthy wait-times, delays, and frustration for those seeking permits to retrofit housing for accessibility needs;
11. In order to clear the City’s permit and license backlog, the City is taking action to speed up its response and processing times. These actions include speeding up response and processing times by temporarily relaxing the City’s permit application regulations and review process and cutting steps from the City’s processes. The intended goal is to process permits faster, significantly reduce staff review times, and provide more predictable results for applicants. The work of the City Manager’s task force is currently underway to identify the steps involved in this initiative and the phased, multi-month process that has been implemented; ⁱⁱ
12. Lengthy permit delays and backlogs are not the only policy and process problem faced by persons with disabilities and their families and caregivers. Accommodating and giving appropriate consideration to renovations and alterations that require a deviation from current zoning by-laws is also needed in order to satisfactorily achieve the City’s stated policy goals and objectives with respect to accessibility; and
13. The City does not currently have specific policies, procedures, or protocols to prioritize, and/or significantly accommodate, permit applications for those seeking to retrofit and/or modify older housing stock to accommodate a range of accessibility needs and ensure a dignified and equal quality of life for persons with disabilities. This includes accessibility policies and procedures for renovations that may require a deviation from current zoning by-laws.

THEREFORE BE IT RESOLVED THAT Council direct staff to develop policy and procedures to appropriately prioritize permit applications for accessibility retrofits, in consultation with the City’s Persons with Disabilities Advisory Committee and other relevant stakeholders and partners, such that a dignified and equal quality of life can be ensured for persons with disabilities in our community;

FURTHER THAT Council direct staff to report back in Q4 2022 with draft policy and procedures to achieve the accessibility objectives noted above, including (but not restricted to) investigating options for:

- i. Assigning staff who are familiar with accessible design matters in relevant City departments who are able to address the specific daily needs and experiences of persons with disabilities (including the related accessibility needs of their friends, families, caregivers, etc.);
- ii. Establishing a clear and publicly posted path for persons with disabilities to follow in order to facilitate communication with the City’s planning and building department staff;

- iii. Establishing clear criteria for the City staff responsible for processing and issuing permits to follow that is fair and transparent in terms of how permit applications related to accessibility needs are to be prioritized, including publicly posted information that specifically measures and reports on the average permit processing times for permits specific to accessibility needs;
- iv. Accommodating and giving appropriate consideration to proposed renovations and alterations that require deviation from the City's existing zoning by-laws in order to achieve accessibility;
- v. Identifying and addressing any inconsistencies between the City's stated commitment to accessibility, and the rights of persons with disabilities to equitable treatment, and how this commitment manifests in daily practice and practical experience.

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References:

- i. For reference see: <https://vancouver.ca/people-programs/building-for-accessibility.aspx>
- ii. At the February 10, 2021, meeting of the Standing Committee on Policy and Strategic Priorities, Council unanimously directed staff "... to post easy to access information on the City's website that would show current projected wait times for various building permit types in as close to real-time as possible...." ("Daylighting Building Permit Wait Times – Member's Motion B.4 – Vote No. 06962). On October 27, 2021, a memo from staff to Council provided an update on Member's Motion B.4 (Daylighting Building Permit Wait Times) noted above. The memo stated that achieving the desired objective of the motion was one of staff's "long term goals" and that, "In the near to medium term, we are focused on making the information we do have more accessible and useful for planning purposes." <https://vancouver.ca/files/cov/10-27-2021-council-memo-permit-wait-times.pdf>

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CARRIED UNANIMOUSLY (Vote No. 07995)

NOTICE OF COUNCIL MEMBER'S MOTIONS

1. Improving the Effectiveness of Standards of Maintenance By-law

Councillor Kirby-Yung submitted a notice of Council Members' Motion on the above-noted matter. The motion may be placed on the Council meeting agenda of February 8, 2022, as a Council Members' Motion.

2. Supporting the Legal Challenge Against Discrimination Implied in Quebec's Bill 21

Councillor Swanson submitted a notice of Council Members' Motion on the above-noted matter. The motion may be placed on the Council meeting agenda of February 8, 2022, as a Council

Members' Motion.

3. Aligning Vancouver's 2023-2026 Capital Plan with Increased Climate Emergency Action

Councillor Carr submitted a notice of Council Members' Motion on the above-noted matter. The motion may be placed on the Council meeting agenda of February 8, 2022, as a Council Members' Motion.

4. Advancing Congestion Pricing as a Regional Priority

Councillor Carr submitted a notice of Council Members' Motion on the above-noted matter. The motion may be placed on the Council meeting agenda of February 8, 2022, as a Council Members' Motion.

5. Local Elected Representation on the TransLink Board

Councillor Fry co-submitted a notice of Council Members' Motion with Councillor Swanson on the above-noted matter. The motion may be placed on the Council meeting agenda of February 8, 2022, as a Council Members' Motion.

6. Prioritizing Public Safety

Councillor De Genova submitted a notice of Council Members' Motion on the above-noted matter. The motion may be placed on the Council meeting agenda of February 8, 2022, as a Council Members' Motion.

NEW BUSINESS

1. Leaves of Absence Requests

MOVED by Councillor De Genova
SECONDED by Councillor Carr

THAT Councillor Fry be granted a Leave of Absence for civic business from meetings on February 9, 2022, from 10 am to 11 am;

FURTHER THAT Councillor Boyle be granted a Leave of Absence for civic business from meetings on February 15, 2022, from 3 pm to 5pm.

CARRIED UNANIMOUSLY

2. Revisiting the City's Single-Use Beverage Cup Fee Policy

Prior to the motion being introduced, Councillor De Genova called notice on the motion. Councillor De Genova then withdrew her calling notice.

MOVED by Councillor Bligh
SECONDED by Councillor De Genova

WHEREAS

1. On November 27, 2019, Council resolved to amend the License By-law No. 4450 regarding single-use beverage cups, effective January 1, 2021;
2. At the January 21, 2020, Council meeting, two By-law amendments related to single-use beverage cups were unanimously approved by Council, notably By-law No. 4450;
3. The amendment to By-law No. 4450 reads as follows: "15.8 (1) Every food vendor must charge at least 25 cents for every single-use beverage cup distributed to a customer.";
4. On December 9, 2020, the City announced that it was postponing the new By-law fee on single-use cups (as well as an associated ban on plastic shopping bags) to 2022 due to the COVID-19 pandemic;
5. On January 1, 2022, the minimum fee of \$0.25 for each single-use beverage cup distributed under the City's By-law became effective;
6. In the days immediately following the January 1, 2022, implementation of the \$0.25 fee on single-use beverage cups, several unintended consequences and public concerns became apparent. Not the least of these were the unintended equity impacts on the most vulnerable persons in our community;
7. The experience and public feedback from the implementation of the City's single-use beverage cup fee on January 1, 2022, point to a need for City Council and the City to revisit the cup fee question on an urgent basis.

THEREFORE BE IT RESOLVED THAT Council direct staff to report back on an urgent basis by or before March 15, 2022, to provide Council with a better understanding of the facts and experience to date from the January 1, 2022, implementation of the \$0.25 single-use beverage cup fee, including staff recommendations for any adjustments to the policy and related By-laws related to (but not limited to) issues of equity, food delivery apps, and any maladaptive strategies that may serve to circumvent the fee, among other identified issues and unintended consequences that have been observed.

CARRIED UNANIMOUSLY (Vote No. 7996)

3. Leave of Absence Requests

MOVED by Councillor De Genova
SECONDED by Councillor Wiebe

THAT Councillor De Genova be granted a leave of absence for personal reason from the Public Hearing on January 25, 2022, from 6 pm to 8pm.

CARRIED UNANIMOUSLY

ENQUIRIES AND OTHER MATTERS

1. Facilitating Outreach and Support Services

Councillor Swanson inquired if staff were working on a plan to meet the needs of people who are homeless at CRAB Park and other places, and also whether the City was meeting its obligations regarding facilitating outreach and support services to individuals living in encampments, specifically noting the recent Court decision. She noted this work was agreed to in a previously signed memorandum of understanding (MOU) with the Province and the Park Board that formalized commitment to work together to help prevent encampments. The City Manager advised that staff are preparing an In Camera briefing to Council on the matter, and noted that the City is supporting people in the encampment at CRAB Park.

2. Previous Motion - Public Safety: Evaluating and Addressing Any Impacts of City of Vancouver Actions on Neighbourhood Safety

Councillor De Genova inquired about her past motion "Public Safety: Evaluating and Addressing Any Impacts of City Of Vancouver Actions on Neighbourhood Safety", and whether the request to the Vancouver Police Department to share updates with Council on serious crimes had been made. The City Manager agreed to follow-up.

3. Large Cash Payments

Councillor Hardwick noted that in November 2021, there was a public report regarding large cash payments to the City of Vancouver and in the report it stated that in 2019 City staff accepted large cash payments without requiring identification. She inquired if staff can review, or have already reviewed, the details that were in the report and confirm if the large cash payments came from legitimate sources. The City Manager advised that the City is not in a position to trace past cash payments and noted the City did work on this and now follows guidelines regarding accepting large cash payments.

4. Housing Data

Councillor Hardwick inquired what progress is being made to get the housing data, requested by Council, in readable form. The City Manager advised that Council has been given all the data

the City has and the City's ability to quantify zoned capacity is constrained by the nature of zoning in Vancouver and the information the City has.

5. Broadway Subway Work

Councillor Wiebe inquired if Council would be receiving a public report regarding the progress of the Broadway Subway work, including current changes and timelines, and noted the interference it causes to small businesses. The City Manager advised that staff is compiling answers to all the questions they have received and noted he would follow-up with staff on providing additional information to the public and Council to understand the status of the project.

6. Colonial Audit

Councillor Wiebe inquired if the City could do an internal Colonial audit. The City Manager agreed to follow-up with a response.

7. Secured Rental Unit Size and Numbers of Bedrooms

Councillor Bligh inquired if Council could receive information on unit size as related to livability as defined in the zoning and development by-law, and also requested information on the proportion of units Council is seeing that are studios versus 1, 2 or 3 bedrooms, and how that trend has changed over the past four years, specifically for Purpose Built Rental applications approved by Council at Public Hearing.

8. Zero Waste Centres

Councillor Dominato requested an update on Zero Waste Centres in commercial high street areas and also requested information on the Park Board's implementation of Zero waste Centres at busy parks. The City Manager agreed to provide an update.

9. Community Overdose Response Team Funding

Councillor Bligh discussed the Community Overdose Response Team partnership between Vancouver Coastal Health (VCH) and Vancouver Fire and Rescue Services (VFRS), that was not funded in the 2022 Capital and Operating Budget. She inquired if Council could receive information on other creative ways to address the gap in how services are delivered in the DTES, and how the City could help fill the gap. The City Manager noted that the VFRS Chief is working on this matter with VCH and an update on progress would be provided to Council.

ADJOURNMENT

MOVED by Councillor Hardwick
SECONDED by Councillor Carr

THAT the meeting be adjourned.

CARRIED UNANIMOUSLY

Council adjourned at 4:41 pm.

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