



REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL ON POLICY AND STRATEGIC PRIORITIES

MAY 19, 25, 26 AND 27, 2021

A meeting of the Standing Committee of Council on Policy and Strategic Priorities was held on Wednesday, May 19, 2021, at 9:37 am, in the Council Chamber, Third Floor, City Hall. Subsequently, the meeting reconvened on Tuesday, May 25, 2021, at 6:01 pm; Wednesday, May 26, 2021, at 3:01 pm; and Thursday, May 27, 2021, at 3:09 pm. This meeting was convened by electronic means as authorized under the Order of the Minister of Public Safety and Solicitor General of the Province of British Columbia – Emergency Program Act, updated Ministerial Order No. M192.

PRESENT:

- Councillor Adriane Carr, Chair
- Mayor Kennedy Stewart* (Leave of Absence for Civic Business 9:30 am to 1 pm and 3:30 pm to 6 pm on May 19, 2021; and Leave of Absence for Civic Business 6 pm to 10 pm on May 27, 2021)
- Councillor Rebecca Bligh
- Councillor Christine Boyle*
- Councillor Melissa De Genova*
- Councillor Lisa Dominato
- Councillor Pete Fry* (Leave of Absence for Civic Business from 3 pm to 3:45 pm on May 19, 2021)
- Councillor Colleen Hardwick*
- Councillor Sarah Kirby-Yung*, Vice-Chair
- Councillor Jean Swanson
- Councillor Michael Wiebe*

CITY MANAGER'S OFFICE: Paul Mochrie, City Manager

CITY CLERK'S OFFICE: Tina Penney, Deputy City Clerk
David Yim, Meeting Coordinator

* Denotes absence for a portion of the meeting

WELCOME

The Chair acknowledged we are on the unceded territories of the Musqueam, Squamish, and Tsleil-Waututh Nations and we thank them for having cared for this land and look forward to working with them in partnership as we continue to build this great city together.

The Chair also recognized the immense contributions of the City of Vancouver's staff who work hard every day to help make our city an incredible place to live, work, and play.

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VARY AGENDA

MOVED by Councilor Swanson

THAT the Committee vary the agenda to hear speakers and deal with agenda items 6, 7, 9 and 10 on another day.

LOST

(Councillors Bligh, Boyle, Carr, De Genova, Dominato, Hardwick and Wiebe opposed)
(Mayor Stewart absent for the vote due to Civic Business)

Subsequently it was,

MOVED by Councilor De Genova

THAT the Committee vary the agenda to deal with Item 8. Accessible Washrooms and Elevators on Millennium Broadway Line Extension first, and then proceed with the remainder of the agenda.

CARRIED AND BY THE REQUIRED MAJORITY

(Councillor Kirby Yung opposed)
(Mayor Stewart absent for the vote due to Civic Business)

Note: For ease of reference, the minutes are recorded in chronological order.

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MATTERS ADOPTED ON CONSENT

MOVED by Councillor Hardwick

THAT the Committee adopt Items 2 and 3 on consent.

CARRIED UNANIMOUSLY

(Mayor Stewart absent for the vote due to Civic Business)

2. Contract Award for Construction Services for 2021 Gas System Expansion and Upgrades at the Vancouver Landfill April 20, 2021

THAT the Committee recommend to Council

- A. THAT Council authorize City staff to negotiate to the satisfaction of the City's General Manager of the Engineering Services Department, City's Director of Legal Services, and the City's Chief Procurement Officer and enter into a contract with King Hoe Excavating Ltd., for Construction Services for 2021 Gas System Expansion and Upgrades at the Vancouver Landfill, for a term of six (6)

months, with an estimated contract value of \$2,856,135.80, plus applicable taxes over the six (6) month, to be funded through the Multi-Year Capital Project Budgets for Routine Gas Works (\$2.1M) and Closure Maintenance (\$0.8M) programs.

- B. THAT the Director of Legal Services, Chief Procurement Officer and General Manager of the Engineering Services Department be authorized to execute on behalf of the City the contract contemplated by A above.
- C. THAT no legal rights or obligations will be created by Council's adoption of A and B above unless and until such contract is executed by the authorized signatories of the City as set out in A through C.

ADOPTED ON CONSENT (Vote No. 07310)
(Mayor Stewart absent for the vote due to Civic Business)

3. Contract Award for Processing and Marketing of Scrap Metal April 19, 2021

THAT the Committee recommend to Council

- A. THAT Council authorize City staff to negotiate to the satisfaction of the City's General Manager of Engineering Services, the City's Director of Legal Services, and the City's Chief Procurement Officer and enter into a contract with Schnitzer Steel Canada Ltd., for the processing and marketing of scrap metal, for a term of three (3) years, with the option to extend for three (3) additional two (2) year terms, with an estimated contract revenue of \$2,408,910, plus applicable taxes over the initial 3-year term, with revenues to be credited to the Vancouver Landfill and Vancouver South Transfer Station cost centres.
- B. THAT the Director of Legal Services, Chief Procurement Officer and General Manager of Engineering Services be authorized to execute on behalf of the City the contract contemplated by A above.
- C. THAT no legal rights or obligations will be created by Council's adoption of A and B above unless and until such contract is executed by the authorized signatories of the City as set out in A through C.

ADOPTED ON CONSENT (Vote No. 07311)
(Mayor Stewart absent for the vote due to Civic Business)

8. Accessible Washrooms and Elevators on Millennium Broadway Line Extension (Member's Motion B.5)

At the Council meeting on May 18, 2021, Council referred this motion to the Standing Committee on Policy and Strategic Priorities meeting on May 19, 2021, in order to hear from speakers, followed by debate and decision.

The Committee heard from four speakers in support of the motion.

MOVED by Councillor Wiebe
THAT the Committee recommend to Council

WHEREAS

1. The Persons with Disabilities Advisory Committee (PDAC) has communicated the need for TransLink to include, on opening day of the Millennium Broadway Line Extension, universally accessible gender-neutral public washrooms and paired elevators within all stations of the Millennium Line Broadway Extension, as outlined in the motions passed by PDAC on September 7, 2017, and January 23, 2020;
2. It is PDAC's understanding that many of the stations will have washrooms that can only be accessed upon request by the transit user to SkyTrain staff, and therefore the washrooms are not publicly available. This is an affront to the dignity of persons with disabilities and others, particularly those who need to access a toilet on a frequent and urgent basis due to health challenges and misses the opportunity to fulfill accessible goals put forward in TransLink's Access Transit Strategy, the current development of the Provincial Accessibility Act by the BC government and the City of Vancouver's commitment to the development of an Accessible City Strategy;
3. Only Broadway-City Hall and Arbutus Stations has space allotted for universally accessible washrooms and allow for future elevators to be added at the Oak-VGH station and the Arbutus station with only the Broadway-City Hall station would have paired elevators; and
4. On December 10, 2020, the Persons with Disabilities Advisory Committee approved the following motion: THAT the Persons with Disabilities Advisory Committee write a letter to Mayor Kennedy Stewart, identifying, as a priority, starting on opening day of the Millennium Broadway Line Extension, the inclusion of universally accessible public gender-neutral washrooms and paired sets of elevators within all six stations of the Millennium Broadway Extension.

THEREFORE BE IT RESOLVED THAT Council requests the Mayor to address with TransLink, through the Mayor's Council, serious accessibility concerns in the construction of the planned Millennium Line Broadway Extension, specifically the inclusion of universally accessible, public gender-neutral washrooms and paired elevators at each station.

amended

AMENDMENT MOVED by Councillor De Genova

THAT the following be added at the end:

FURTHER THAT Council request the Mayor write a letter on behalf of Vancouver City Council, to the BC Minister of Environment and Climate Change notifying them of this motion and emphasizing the importance of providing universally accessible public washrooms to further encourage and increase active transportation and public transportation province-wide.

CARRIED UNANIMOUSLY (Vote No. 07312)

The amendment having carried, the motion as amended was put and CARRIED UNANIMOUSLY (Vote No. 07313), with Councillor Hardwick abstaining from the vote and Mayor Stewart absent due to Civic Business.

**1. Contract Award for Supply and Delivery of LED Luminaries and Intelligent Street Light Controls System
April 29, 2021**

Lon LaClaire, General Manager of Engineering Services and Taryn Scollard, Deputy General Manager of Engineering Services provided a presentation and along with staff from Engineering Services, responded to questions.

THAT the Committee recommend to Council

- A. THAT Council authorize City staff to negotiate to the satisfaction of the City's General Manager of Engineering Services, the City's Director of Legal Services, and the City's Chief Procurement Officer and enter into a contract with Acuity Brands Canada Inc., for the supply and delivery of LED luminaires and intelligent street light controls system, for an initial term of five (5) years, with the City's option to extend for two (2) additional two (2) year terms, with an estimated contract value of \$18,570,360.55, plus applicable taxes over the initial five-year term, to be funded through the approved Multi-Year Capital Project Budget.
- B. THAT the Director of Legal Services, Chief Procurement Officer and General Manager of Engineering Services be authorized to execute on behalf of the City the contract contemplated by A above.
- C. THAT no legal rights or obligations will be created by Council's adoption of A and B above unless and until such contract is executed

CARRIED UNANIMOUSLY (Vote No. 07314)
(Mayor Stewart absent for the vote due to Civic Business and Councillor De Genova absent for the vote.)

**4. Business Licence Panels - July to December 2021
April 27, 2021**

THAT Council delegate the holding of hearings under Section 275 or 278, or appeals under Sections 277 of the *Vancouver Charter*, for those hearing dates designated by Council to a panel of three Council Members as follows:

July 13 – 9:30 am

Councillor Boyle - Chair
Councillor De Genova
Councillor Swanson
Councillor Carr – Alternate

July 14 – 6:00 pm

Councillor Dominato – Chair
Councillor Fry
Councillor Kirby-Yung
Councillor Wiebe – Alternate

September 28 – 9:30 am

Councillor Bligh – Chair
Councillor Boyle
Councillor Carr
Councillor Dominato – Alternate

September 29 – 6:00 pm

Councillor Hardwick – Chair
Councillor Kirby-Yung
Councillor Swanson
Councillor De Genova – Alternate

October 26 – 9:30 am

Councillor Wiebe – Chair
Councillor Boyle
Councillor Dominato
Councillor Bligh – Alternate

October 27 – 6:00 pm

Councillor Carr – Chair
Councillor Dominato
Councillor Swanson
Councillor Fry – Alternate

November 23 – 9:30 am

Councillor Kirby-Yung – Chair
Councillor Fry
Councillor Hardwick
Councillor Boyle – Alternate

November 24 – 6:00 pm

Councillor De Genova – Chair
Councillor Dominato
Councillor Wiebe
Councillor Swanson – Alternate

December 14 – 9:30 am

Councillor Boyle – Chair
Councillor Bligh
Councillor Carr
Councillor Hardwick – Alternate

amended

AMENDMENT MOVED by Councillor Dominato

THAT the Committee replace the July 14th and October 26th Chair and/or Alternate recommendations as follows:

July 14 – 6:00 pm

Councillor Wiebe – Chair
Councillor Fry
Councillor Kirby-Yung
Councillor Dominato – Alternate

October 26 – 9:30 am

Councillor Dominato – Chair
Councillor Boyle
Councillor Wiebe
Councillor Bligh – Alternate

CARRIED UNANIMOUSLY (Vote No. 07316)
(Mayor Stewart absent for the vote due to Civic Business)

The amendment having carried, the motion as amended was put and CARRIED UNANIMOUSLY (Vote No. 07317), with Mayor Stewart absent for the vote due to Civic Business.

5. Reducing Barriers and Deepening Affordability for Non-Profit, Co-op and Social Housing in Every Neighbourhood (Member's Motion B.2)

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Prior to the start of Item 5, Councillor Wiebe declared conflict of interest under Section 145.2(2) of the Vancouver Charter due to being a property owner within the zoning districts contemplated by the item's recommendations. Councillor Wiebe left the meeting on May 19, 2021, at 11:30 am and did not return until the completion of Item 5 on May 25, 2021, at 10:58 pm.

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At the Council meeting on May 18, 2021, Council referred this motion to the Standing Committee on Policy and Strategic Priorities meeting on May 19, 2021, in order to hear from speakers, followed by debate and decision.

The Committee heard from 14 speakers in support of the motion, 82 speakers in opposition of the motion, and two speakers speaking to other aspects of the motion.

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On May 19, 2021, during the hearing of speakers, the Committee recessed at 11:56 am and reconvened at 1:02 pm.

At 4:56 pm, during the hearing of speakers, it was

MOVED by Councillor De Genova

THAT the Committee extend the meeting past 5 pm to finish asking questions of speaker 59.

*CARRIED AND BY THE REQUIRED MAJORITY (Vote No. 07318)
(Councillors Hardwick and Boyle opposed)
(Councillor Kirby-Yung abstained from the vote)
(Mayor Stewart absent for the vote due to Civic Business)
(Councillor Wiebe absent for the vote due to conflict of interest)*

On May 19, 2021, the Committee recessed at 5:15 pm and reconvened at 6:25 pm.

Subsequently, during the heading of speakers, the Committee recessed at 9:42 pm and reconvened on May 25, 2021 at 6:01 pm to continue hearing from speakers.

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On May 25, 2021, at 6:07 pm it was,

MOVED by Councillor Dominato

THAT Councillor Dominato be granted a leave of absence on May 26, 2021, from 7:15 pm onwards.

*CARRIED UNANIMOUSLY
(Councillor Wiebe absent for the vote due to Conflict of Interest)*

* * * * *

*MOVED by Councillor Boyle
THAT the Committee recommend to Council*

WHEREAS

- 1. An increasing number of residents in Vancouver are struggling to find stable, secure housing at a rate that is affordable for local incomes. Renters, including seniors, people with disabilities, single parent (often female-led) households, youth, and Indigenous communities are particularly squeezed by this housing*

- crisis, and are in even greater need of being able to access secure, affordable housing;
2. In addition, the need for accessible and adaptable rental housing for seniors and people with disabilities, at prices that are affordable to middle and low-income residents, is significant and will increase even further over the next two decades;
 3. Vancouver's housing market has seen significant increases in land values and housing costs, pricing a growing number of residents out of the housing market. The escalation of home prices has also led to significant displacement, particularly of renters, and low and middle-income residents;
 4. Complete, walkable communities rely on essential workers such as health care workers and grocery store clerks, who should have the opportunity to work near their jobs, rather than having to commute long distances to get to their jobs. Research suggests that mixed-income communities have better outcomes for all residents (not just low-income residents) because of a greater access to services;
 5. The *Housing Vancouver Strategy* (2018-2027) includes a target of 12,000 new social, supportive and coop homes by 2027. As of Q4 2020, the City has approved new development applications to meet 47% of this target. The City is also committed to partnering with urban Indigenous organizations to deliver culturally appropriate housing developments. The high number of households in Vancouver paying over 30% of their income in rent indicates that more non-profit, co-op, and social housing is needed;
 6. The City's definition of social housing in the Zoning and Development By-law requires the housing be owned and operated on a not-for-profit basis by non-profit housing societies, co-op, or government agencies. And that at a minimum 30% of the units are occupied by households with incomes below Housing Income Limits set out by the Province. Many new developments rely on mixed-income housing models, with a mix of affordability levels to cover costs, typically with affordability deepening over time or deepening through access to senior government funding;
 7. The Community Housing sector, made up of non-profit and co-op housing providers, is an important partner in the provision of affordable non-market housing across Vancouver, and the sector's capacity in Vancouver has grown significantly over recent years;
 8. Housing created in partnership with the community housing sector is "speculation free" housing because of the requirement through the CRA to maximize affordability, and because of the ability to place covenants on non-profit buildings that prevent sale for profit;
 9. City staff analysis has demonstrated that half of recent social housing developments have required rezoning through a public hearing process, compared to less than a third of market condominium development. Single detached homes do not require a public hearing, even when a new detached home is significantly larger and more expensive than the one it is replacing. The

added time and cost of requiring a public hearing impacts what type of housing gets built, and it is currently not aligned with what type of housing is most needed;

10. Rezoning for a non-profit typically takes a year or longer, and can add approximately \$400,000-\$800,000 onto the cost of a project, as well as requiring significant municipal staff time. This results in rents that are higher at occupancy and/or means that limited capital subsidies from senior levels of government get expended more quickly, meaning less housing overall. Reducing the cost, time and risk required to build non-profit and coop housing will result in savings for residents and deeper affordability in the new housing created;
11. We are in a window of strong alignment between Federal and Provincial governments in terms of developing affordable and non-profit housing. Some of these senior government funding programs require approved zoning for eligibility. Having appropriate municipal zoning in place allows non-profit and co-op housing providers to access this senior government funding much more easily, speeding up timelines and achieving deeper levels of affordability;
12. Major redevelopments still include opportunities for public engagement. Even when they don't require a public hearing, the Development Permit process includes public notification and opportunities for comment, and could still require a Development Permit Hearing process, providing residents an opportunity to address the Development Permit Board in a public meeting;
13. There are currently about 526 non-profit and government owned housing properties in Vancouver, serving 26,000 households. 107 of those properties are in the RM-3A, RM-4 and RM-4N zoning districts;
14. Vancouver's Tenant Relocation and Protection Policy, updated by Council in 2019, outlines specific protections for tenants in the case of a redevelopment for non-profit social housing. These protections are more stringent than for for-profit market development, and include:
 - a) Ensuring permanent rehousing options that limit disruption to residents;
 - b) The alternative accommodation option provided must be affordable based on income; and
 - c) Support with relocation and consideration of special circumstances;
15. At Public Hearing on April 20, 2021, Council unanimously approved recommendations to allow development of up to six storeys in the RM-3A and the RM-4 and RM-4N zoning districts where 100% of the residential floor area is developed as social housing, or social housing in conjunction with a child day care facility; and
16. At the above Public Hearing, numerous local experts in non-profit and co-op housing expressed a need for Council to be more ambitious in terms of both height and FSR to give non-profit housing providers the flexibility to optimize the number and affordability of new homes possible on each site. In response, City legal and planning staff outlined that significant amendments at the Public

Hearing stage are not ideal, and that if Council wanted to be more ambitious in this regard, a preferable route would be through a separate Council motion.

THEREFORE BE IT RESOLVED

- A. THAT Council direct staff to bring forward recommendations for Council to consider referring to Public Hearing that would allow development of up to 12 storeys (with a corresponding increase in FSR) in the RM-3A and the RM-4 and RM-4N zoning districts where 100% of the residential floor area is developed as social housing, or social housing in conjunction with a child day care facility.
- B. THAT Council direct staff to report back with considerations and recommendations to allow additional height and FSR in other zoning districts (including RS, RT, RM, and mixed commercial-residential zones) where 100% of the residential floor area is developed as social housing, or social housing in conjunction with a child day care facility, and any corresponding improvements in the TRPP that staff would recommend. Consideration should be given, but not limited, to:
- i. Options that could be incorporated as part of current work on the Secured Rental Policy, including additional height and density specifically for social housing in new standard rental district schedules intended to streamline future site-specific rezonings in RS and RT zoned areas, with a report back to Council targeted in Q3 2021; and
 - ii. Options, including City-initiated zoning changes, that would enable more social housing projects to proceed without a rezoning, that could be delivered as part of longer-term work through the Vancouver Plan, as well as through the Broadway Plan.

lost

AMENDMENT MOVED by Councillor Fry

THAT in A:

- Strike the word “recommendations” and replace with “options”;
- Strike the following “consider referring to Public Hearing that would allow development of up to 12 storeys (with a corresponding increase in FSR) in the RM-3A and the RM-4 and RM-4N zoning districts where 100% of the residential floor area is developed as social housing, or social housing in conjunction with a child day care facility” and replace with “to further speed up the delivery of more social housing, including but not limited to decreasing processing times for social housing developments, such as expediting rezonings for social housing and expanding the SHORT (Social Housing or Rental Tenure) Program.”

FURTHER THAT, in B:

- The following be added “robustly consult the public through the Vancouver Plan, the current Complete Neighbourhoods engagement, and the Broadway Plan and, based on the results of those consultations,” before the words “report back with considerations”;

- Strike the words “FSR in other” and replace with “density”;
- Strike the following words “where 100% of the residential floor area is developed as social housing, or social housing in conjunction with a child day care facility, and any corresponding improvements in the TRPP that staff would recommend.” And replace with “for non-profit housing provider-owned projects that deliver equivalent or greater affordability relative to median incomes than the city’s current minimum definition of “social housing” (where a minimum 30% of units renting to households with incomes below BC Housing’s Housing Income Limits which is based on a snapshot of the housing market and can translate to bachelor suites renting for \$1,375 a month).”

FURTHER THAT in B.i) the following words be struck “with a report back to Council targeted in Q3 2021”;

FURTHER THAT the following be added to B.iii) “Costs of financing growth and services through otherwise forgiven DCL waivers and CAC exemptions for social housing.”;

FURTHER THAT the following be added as C:

THAT Council direct staff to bring forward recommendations to strengthen the Tenant Relocation and Protection Policy, section 4.1 “requirement for re-development of non-profit social housing” (that otherwise limits compensation to only one month rent for demovicted tenants), in order to ensure tenants who choose not to accept offers of alternative accommodation or submit to income testing are entitled to the same enhanced compensation as tenants in the private rented stock.;

AND FURTHER THAT the following be added as D:

THAT elements of this motion that require the work of staff in the city’s Development, Buildings and Licensing department not commence until after the moratorium on assigning new work to that department has ended.

not put

At 8:50 pm, during discussion on the above amendment, Councillor De Genova rose on a point of order under Section 8.7(f) of the *Procedure By-law* as staff has already indicated they are working on elements in the proposed amendment. Following a short recess, the Chair rule against Councillor De Genova’s point of order; however, the Chair did rule Councillor Fry’s amendment’s to A. out of order under Section 8.7(d) of the *Procedure By-law* as the proposed work conflicts with a previous motion passed by Council related to a moratorium on providing additional work to the Development Building and Licensing Department via member’s motions/amendments.

Subsequently, Councillor Kirby-Yung rose on a point of order section 8.7(a) of the *Procedure By-law*, noting that in past when one portion of an amendment or motion has been ruled out of order the remaining portions are then also considered out of order. Following a brief recess, the Chair ruled in favour of Councillor Kirby-Yung’s point of order and ruled the amendment out of order in its entirety.

Subsequently, it was,

AMENDMENT MOVED by Councillor Fry

THAT, in B:

- The following be added “robustly consult the public through the Vancouver Plan, the current Complete Neighbourhoods engagement, and the Broadway Plan and, based on the results of those consultations,” before the words “report back with considerations”;
- Strike the words “FSR in other” and replace with “density”;
- Strike the following words “where 100% of the residential floor area is developed as social housing, or social housing in conjunction with a child day care facility, and any corresponding improvements in the TRPP that staff would recommend.” And replace with “for non-profit housing provider-owned projects that deliver equivalent or greater affordability relative to median incomes than the city’s current minimum definition of “social housing” (where a minimum 30% of units renting to households with incomes below BC Housing’s Housing Income Limits which is based on a snapshot of the housing market and can translate to bachelor suites renting for \$1,375 a month).”

FURTHER THAT in B.i) the following words be struck “with a report back to Council targeted in Q3 2021”;

FURTHER THAT the following be added to B.iii) “Costs of financing growth and services through otherwise forgiven DCL waivers and CAC exemptions for social housing.”;

FURTHER THAT the following be added as C:

THAT Council direct staff to bring forward recommendations to strengthen the Tenant Relocation and Protection Policy, section 4.1 “requirement for re-development of non-profit social housing” (that otherwise limits compensation to only one month rent for demovicted tenants), in order to ensure tenants who choose not to accept offers of alternative accommodation or submit to income testing are entitled to the same enhanced compensation as tenants in the private rented stock.;

AND FURTHER THAT the following be added as D:

THAT elements of this motion that require the work of staff in the city’s Development, Buildings and Licensing department not commence until after the moratorium on assigning new work to that department has ended.

not put

At 9:23 pm, during discussion on the above amendment, Councillor Boyle rose on a point of order under section 8.7(f) of the *Procedure By-law*, as D. is no longer required and therefore frivolous. The Chair ruled in favour of Councillor Boyle’s point of order and following discussion, subsequently ruled the entire motion out of order.

AMENDMENT MOVED by Councillor Fry

THAT, in B:

- The following be added “robustly consult the public through the Vancouver Plan, the current Complete Neighbourhoods engagement, and the Broadway Plan and, based on the results of those consultations,” before the words “report back with considerations”;
- Strike the words “FSR in other” and replace with “density”;
- Strike the following words “where 100% of the residential floor area is developed as social housing, or social housing in conjunction with a child day care facility, and any corresponding improvements in the TRPP that staff would recommend.” And replace with “for non-profit housing provider-owned projects that deliver equivalent or greater affordability relative to median incomes than the city’s current minimum definition of “social housing” (where a minimum 30% of units renting to households with incomes below BC Housing’s Housing Income Limits which is based on a snapshot of the housing market and can translate to bachelor suites renting for \$1,375 a month).”

FURTHER THAT in B.i) the following words be struck “with a report back to Council targeted in Q3 2021”;

FURTHER THAT the following be added to B.iii) “Costs of financing growth and services through otherwise forgiven DCL waivers and CAC exemptions for social housing.”;

AND FURTHER THAT the following be added as C:

THAT Council direct staff to bring forward recommendations to strengthen the Tenant Relocation and Protection Policy, section 4.1 “requirement for re-development of non-profit social housing” (that otherwise limits compensation to only one month rent for demovicted tenants), in order to ensure tenants who choose not to accept offers of alternative accommodation or submit to income testing are entitled to the same enhanced compensation as tenants in the private rented stock.

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At 9:49 pm, during debate on the amendment, it was,

MOVED by Councillor Bligh

THAT the Committee extend until 11 pm to complete Item 5 and then recess until May 26, 2021, to deal with remaining items.

CARRIED UNANIMOUSLY

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At 9:56 pm, following discussion on the proposed amendments, Councillor Fry requested to withdraw the amendments and the Committee so agreed.

AMENDMENT MOVED by Councillor Swanson

THAT the following be added to the end of A:

“...including consideration of a definition of social housing with a goal of ensuring that a majority of the units would be affordable to households whose income is below the Vancouver median renter income.”;

FURTHER THAT in B. the following words be struck “additional height and FSR” and replaced with “density and height bonuses necessary to ensure the economic viability of non market housing without inflating land price either on the subject parcel or nearby”;

AND FURTHER THAT the following be added as C:

“THAT Council direct staff to report back, as part of the process for B, on how to ensure that the city gets a net increase of units that people earning \$30-80K or less can afford on each site.”

LOST (Vote No. 07319)

(Councillors Bligh, De Genova, Dominato, Hardwick and Kirby-Yung opposed)

(Councillor Wiebe absent for the vote due to Conflict of Interest)

The amendment having lost, the original motion was put and LOST with Councillors Bligh, Carr, De Genova, Dominato, Fry, Hardwick and Kirby-Yung opposed and Councillor Wiebe absent for the vote due to Conflict of Interest (Vote No. 07320).

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*On May 25, 2021, the Committee recessed at 10:58 pm and
reconvened on May 26, 2021 at 3:01 pm.*

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6. Saving Lives With a World Trade Organization (WTO) Trade-Related Aspects of Intellectual Property Rights (TRIPS) Waiver (Member’s Motion B.3)

At the Council meeting on May 18, 2021, Council referred this motion to the Standing Committee on Policy and Strategic Priorities meeting on May 19, 2021, in order to hear from speakers, followed by debate and decision.

The Committee heard from four speakers in support of the motion.

MOVED by Councillor Swanson
THAT the Committee recommend to Council

WHEREAS

1. The TRIPS (Trade-related Aspects of Intellectual Property Rights) Council is a part of the World Trade Organization (WTO) that enforces intellectual property like patents, copyright and trade secrets, and reaches decisions on these issues through the consensus of member countries, including Canada. The TRIPS Agreement provides a legal framework for dealing with intellectual property issues internationally
<https://guides.ll.georgetown.edu/c.php?g=363556&p=4154931>);
2. The COVID-19 pandemic has exacted a high toll among most of the countries around the world, both in terms of severe illness and mortality;
3. The pandemic cannot be stopped anywhere unless vaccines, tests, and treatments are available worldwide, including within and between countries;
4. The poor distribution of COVID-19 vaccines and treatments has contributed to a number of variants that are now being seen in Vancouver, and the continued transmission that takes place without vaccination allows for more variants to arise that could evade the vaccine
<https://news.un.org/en/story/2021/03/1087992>);
5. Half of the world's vaccine supply has been bought up by the world's richest countries who represent just 16% of the global population;
6. 80% of those who have been vaccinated against COVID-19 live in 10 high-income countries, including Canada;
7. Canada has voted against the so-called "TRIPS Waiver" three times since October 2020, while at the same time tapping into a WHO COVID-19 vaccine supply designated for poor countries (COVAX);
8. Control over who gets access to a vaccine, when, and at what price, is under the control of a small number of global pharmaceutical companies who have a monopoly over this life-saving inoculant. This allows these few companies to charge high prices, prioritize countries that can bid the highest dollar amount, and inhibit generic production;
9. A research team from Duke University's Global Health Innovation Center found that, if current inequities in vaccine access continue, the 92 poorest countries in the world will be unable to immunize a majority of the people who live there until 2023 at the earliest. This means that people will continue to die or become severely ill. Kenya expects that they will have only 30% of people vaccinated by 2023 (<https://www.washingtonpost.com/world/interactive/2021/coronavirus-vaccine-inequality-global/>);
10. The 2001 Doha Declaration, a statement from the WTO, clarifies that the TRIPS Agreement can and should be interpreted and implemented with the

aim "to promote access to medicines for all"
(https://www.wto.org/english/thewto_e/minist_e/min01_e/mindecl_trips_e.htm);

11. WTO member countries can agree to waive certain obligations in these treaties under exceptional circumstances like a global pandemic;
12. If WTO members agree on the waiver, countries can choose not to grant or enforce intellectual property rights (for patents, industrial designs, copyright and trade secrets) specifically related to all COVID-19 medical products and technologies;
13. Waiving these obligations can make COVID vaccinations and drugs cheaper and can allow more people to produce them faster, thus helping more people;
14. The existing "flexibilities" in the WTO TRIPS Agreement, which allow governments to manufacture low-cost generic equivalents of patented medicines or to import the same from a foreign government with more manufacturing capacity, are important but inadequate in the context of the pandemic, during which speed of vaccination is of the essence for saving lives and preventing further variants. These flexibilities are only accessible on a case-by-case, product-by-product basis, which means they require a cumbersome and complex process that can take years to settle with patent-holding firms or foreign governments and do not allow for full global collaboration;
15. South Africa and India, with support from 100 mostly low and middle-income countries at the WTO, have proposed that patents on COVID-19 vaccines and treatments be temporarily suspended in compliance with the World Trade Organization rules in the TRIPS agreement, enabling these nations to immunize their people. This proposal is widely known as the TRIPS Waiver; and
16. In March, 2021, Oxfam's Health Policy Manager, Anna Marriott, said: the TRIPs Waiver is a "massive missed opportunity to speed up and scale up the production of lifesaving vaccines worldwide by waiving the intellectual property barriers that prevent more qualified manufacturers joining the effort." Oxfam is one of hundreds of organizations that have come out in support of the TRIPS Waiver. These organizations include: UNAIDS, the Director-General of the World Health Organization, Médecins Sans Frontières, Human Rights Watch, Amnesty International, the Canadian Centre for Policy Alternatives, the Canadian Health Coalition, over 250 organizations and experts involved in education and research (including Education International, which represents over 30 million teachers globally) and many more. In addition, more than 170 former heads of state and government and Nobel laureates have spoken out in support for this measure; nearly 400 Members of the European Parliament and of national Parliaments across the EU have signed a [joint appeal](#) stating their unequivocal support for the Waiver; and nearly 1000 Canadian medical students and health advocates and 42 organizations have signed an open letter to Justin Trudeau to support the Waiver. On May 5th, the United States Trade Representative stated that the US will support the Waiver at the WTO.

THEREFORE BE IT RESOLVED THAT Council direct the Mayor to call on the Government of Canada to support the Trade-Related Aspects of Intellectual Property Rights (TRIPS) Waiver “for the Prevention, Containment and Treatment of COVID-19”.

CARRIED UNANIMOUSLY (Vote No. 07321)
(Councillors Dominato, Hardwick and Kirby-Yung absent for the vote)

7. Prioritizing Commercial Drive as a Pedestrian-First High Street (Member’s Motion B.4)

At the Council meeting on May 18, 2021, Council referred this motion to the Standing Committee on Policy and Strategic Priorities meeting on May 19, 2021, in order to hear from speakers, followed by debate and decision.

The Committee heard from 20 speakers in support of the motion and one speaker in opposition to the motion.

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On May 26, 2021, during the hearing of speakers, the Committee recessed at 6:00 pm and reconvened on May 27, 2021 at 3:09 pm to continue with Item 7.

* * * * *

MOVED by Councillor Fry
THAT the Committee recommend to Council

WHEREAS

1. Commercial Drive from Venables to Broadway is known for its authentic and unique character; with its Continental vibe, important community and heritage significance, eclectic and artistic inclination, and vibrant small business and gastronomic disposition, ‘The Drive’ is where cultures meet to shop, eat and socialize;
2. The Drive is one of Vancouver’s oldest roadways. Once a logging skid road, later an interurban streetcar line; Commercial Drive retains some anachronistic road geometry, notably, it is wider south and narrower north of 1st Avenue;
3. Today, the Drive serves as a high street for the Grandview-Woodland neighbourhood and a commercial destination for the region. With its lively granular streetscape of smaller shops and services, The Drive is first and foremost an accessible, pedestrian-friendly street;
4. The Grandview-Woodland Community Plan¹, approved by Council in 2016, variously calls for:
 - a. Preserving the heart and soul of the community, the independent and eclectic nature of The Drive;

- b. Renewing, improving and expanding public spaces, placemaking, and opportunities for social and cultural amenities, and critical infrastructure;
- c. Developing a vision for Commercial Drive as a complete street, with key design principles that could include:
 - i. Providing direct and convenient access to shops and services for all modes of transportation;
 - ii. Safety and comfort for all modes, with a focus on people walking and cycling;
 - iii. Carefully considering impacts to transit, general traffic, nearby streets, parking, services and deliveries, pick-ups and drop-offs, and viability of local businesses;
 - iv. Considering flexible design approaches that facilitate special events; and
 - v. Exploring opportunities to integrate sustainable rainwater management techniques.

The Plan explicitly does not propose a conceptual design but prescribes community consultation prior to any project consideration by Council;

- 5. Tactical urbanism and placemaking initiatives like VIVA Vancouver and the City of Vancouver Places for People² program champion an approach to public space planning, design, and stewardship in the City that is grounded in an evidence-based understanding of public life, and in response to increasing urban density, puts people's experience and use of the public realm at the forefront of public space design and decision-making. The intent: to address affordability and smaller living spaces, loneliness and weak social networks, connections and accessibility, and vibrant and dynamic public life with everyday experiences, events and activities that serve all people;
- 6. In response to 2019 motions supporting Slower Safer Streets and Safer Routes to Schools, as well as the COVID-19 pandemic, the City of Vancouver has adopted a Making Streets for People³ program, which aligns with the City's long-standing commitment to VisionZero and supports Pop-Up Plazas, the Expedited Patio Program and Slow Streets;
- 7. Creating a safe, accessible, and enjoyable walking environment is Vancouver's top priority⁴. More comfortable, safer and accessible walking for people of all ages and abilities and a pedestrians-first model are championed by various city policies and public bodies like the Seniors' Advisory and Persons with Disabilities Committees;
- 8. The City of Vancouver's Healthy City Strategy⁵ articulates a number of long-term goals for the physical and mental well-being of the City and its people, including: Active living and getting outside; Getting around; Cultivating connections; Expressing ourselves; Environments to thrive in; and Making ends meet and

working well;

9. Vancouver's Climate Emergency Action Plan⁶ Big Move #1 articulates support for walkable, complete neighbourhoods "Planning for more residents to be within walking distance of their daily needs through land use changes is fundamental to the success of the plan. This enables more people to walk or roll to access their local needs and to rely on vehicles less";
10. The City of Vancouver officially designated eight blocks of Commercial Drive between East 4th Avenue and Charles Street as "Historic Little Italy⁷" in 2016. In 2019, Council approved a motion titled Celebrating Italian Culture⁸: Welcome Signage in Little Italy and a Pilot Program for an Italian Piazza. The resolution further seeks opportunities for local artisans, restaurateurs, proprietors and vendors to support outdoor activations and events on The Drive;
11. In response to the global COVID-19 pandemic, the City's Moving Vancouver Forward: Economic and community recovery strategy⁹ has highlighted repurposing public spaces for gathering spaces and recreation, making streets for people, and repurposing public and private space to allow for more patio spaces for businesses as important recovery initiatives;
12. The Commercial Drive BIA, with support and research involving the community and local businesses have published a vision for Pedestrian First Commercial High Street¹⁰. This Pedestrian First Vision is for The Drive to evolve into a more pedestrian-friendly street, vibrant, accessible and, first and foremost, walkable while at the same time supporting business viability so that it remains a highly desirable local and regional commercial destination.

This vision includes:

- a. Slowing the street, with a priority around sharing the street for all users and not promoting The Drive as a traffic connector/corridor;
- b. Widening sidewalks and enhancing crosswalks for pedestrians, including seniors and the mobility-challenged;
- c. Promoting a "stop & shop" model for all modes of transportation including walking, rolling, cycling, public transit, and private vehicles;
- d. Recognizing the urgent need to create room including more linear space for safe physical distancing while walking, cycling, and shopping, as well as supporting outside dining and vending;
- e. Enhancing the public realm and streetscape with seating, landscaping, pedestrian lighting, street furniture, plazas and piazzas, bike racks, decorative cross walks, public art, and placemaking;
- f. Working with the BIA, City, and local artists to support public art and painted intersections that celebrate and pay tribute to the vibrant cultures and peoples who make up the heartbeat and history of the Drive,

- including Italian, Indigenous, and 2SLGBTQ+ communities;
- g. Enhance secure bike locking infrastructure, incorporating bike docking stations on parallel side streets;
 - h. Maintaining and improving East-West bike connections to compliment existing nearby bike lane networks at Woodland, Lakewood, East 10th Avenue and the Central Valley Greenway as well as potential new separated bike lane on Victoria Drive;
 - i. Maintaining and improving on-street parking spaces to support local businesses;
 - j. Reduce number of travel lanes south of 1st Avenue, adjusting travel lanes, parking, and parklets so that they are consistent along The Drive;
 - k. Request Council prioritize Commercial as “Pedestrian First Commercial High Street.”; and
13. With the opportunity for a European style street (in Italy and some other Mediterranean countries, a corso is a social promenade, a place for strolling and shopping, especially in a public place for pleasure or display) that promotes shared access, enhanced public realm and a vibrant, sustainable local and regional economy supporting the “stop & shop” model; The Drive BIA vision aligns with City priorities of slower, safer streets and healthy, complete communities, and economic and community recovery strategies.

THEREFORE BE IT RESOLVED

- A. THAT Council supports the vision for prioritizing Commercial Drive as Pedestrian First Commercial High Street, specifically:
- a. A slow street, shared by all users that supports a stop and shop model instead of a connector role;
 - b. Widened sidewalks and enhanced crosswalks;
 - c. Space for physical distancing while walking, cycling and shopping that also supports outside dining and vending;
 - d. Support for community-led public art and placemaking;
 - e. Enhanced bike locking infrastructure, and enhanced east-west bike route connections, with bike share docking stations on side streets;
 - f. Reducing the number of travel lanes south of 1st Avenue to create a consistent road geometry; and
 - g. Maintaining and improving on-street parking to support local businesses.

- B. THAT Council direct staff to report back on how this vision can be implemented, phased and incorporated as part of any Victoria Drive/Commercial Drive upgrades, street and traffic work, and directions including but not limited to implementation of the Grandview Woodland Community Plan, Vancouver plan, Making Streets for People program, Transportation 2040, Climate Emergency Action Plan, Healthy City Strategy, Culture|Shift strategy, Celebrating Italian Culture, and Moving Vancouver Forward: Economic and Community Recovery Strategy.
- C. THAT Council direct staff to share support for this vision and direction with the Commercial Drive BIA, Britannia Community Services Centre, Grandview Woodland Area Council, Vancouver Seniors' Advisory Committee, Vancouver Persons with Disabilities Advisory Committee, Vancouver Transportation Advisory Committee, Italian Day Festival Society, Italian Cultural Centre, TransLink, and MOBI Bike Share.

amended

AMENDMENT MOVED by Councillor De Genova

THAT the following be added as D:

THAT Council direct staff to work with the Italian Day Festival Society and the Italian Cultural Centre - 'Il Centro' on any significant proposed changes that could affect the annual 'Italian Day on The Drive' event or change the historical context and heritage of the 8 blocks designated 'Little Italy' on Commercial Drive.

CARRIED UNANIMOUSLY (Vote No. 07322)

AMENDMENT MOVED by Councillor De Genova

THAT the following be added as A. subsection h.:

Improving the experience and safety for active transportation including cyclists in mixed traffic on Commercial Drive, with consideration for 30km speed limit, signage, signals, and road markings as appropriate, and as part of a shared street, without a separated or painted bike lane.

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor Boyle

THAT A. subsection h. be struck and replaced with:

Improving North-South cycling infrastructure along Commercial Drive to reduce tension between vehicle traffic and bicycle traffic, and to improve safety for those traveling to local businesses by bicycle.

CARRIED (Vote No. 07323) - *reconsidered*
(Councillors Dominato, De Genova, Fry, Hardwick and Kirby-Yung opposed)

Following the vote, Councillor Carr requested a reconsideration of the previous vote as they voted in error. Subsequently, the amendment to the amendment was put and LOST (Vote No. 07324) with Councillors Carr, Bligh, Dominato, De Genova, Fry, Hardwick and Kirby-Yung opposed.

AMENDMENT TO THE AMENDMENT MOVED by Councillor Boyle

THAT A. subsection h. be struck and replaced with the following:

A "Complete Street" in line with the Citizens Assembly and the Neighbourhood Plan, including implementing a separated bike lane on Commercial Drive between 14th Ave and Graveley Street by reducing vehicle lanes with minimal impact to curbside parking/patio spaces.

LOST (Vote No. 07325)

(Mayor Stewart and Councillors Bligh, Carr, Dominato, De Genova, Fry, Hardwick and Kirby-Yung opposed)

The amendment to the amendments having lost, the amendment as amended was put and CARRIED (Vote No. 07326) with Mayor Stewart, and Councillors Boyle, Swanson and Wiebe in opposition.

AMENDMENT MOVED by Councillor Fry

THAT in A. subsection g. the word "spaces" be added after "parking", and the words "and flexibility of use" be added after the word "businesses".

CARRIED UNANIMOUSLY (Vote No. 07327)

(Councillor Swanson abstained from the vote)

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On May 27, 2021, at 4:51 pm it was,

MOVED by Councillor De Genova

THAT the meeting extend pass 5 pm to complete Item 7, followed by a one hour recess.

CARRIED UNANIMOUSLY

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AMENDMENT MOVED by Councillor Kirby Yung

THAT the following be added as E:

THAT staff also report back on projected capital costs for Commercial Drive upgrades for the next capital plan, as well including potential options for incorporating quick starts in the current capital plan.

CARRIED UNANIMOUSLY (Vote No. 07328)

Prior to the vote, the Committee agreed to separate the components of the motion as amended with A. subsection g. being put and CARRIED (Vote No. 07329) with Councillors Boyle and Swanson opposed; A. subsection h. being put and CARRIED (Vote No. 07330) with Mayor Stewart and Councillors Boyle, Swanson and Wiebe opposed; C. being put and CARRIED (Vote No. 07331) with Councillor Swanson opposed; and, the remaining components of A, B, D, and E, being put and CARRIED UNANIMOUSLY (Vote No. 07332).

FINAL MOTION AS APPROVED

- A. THAT Council supports the vision for prioritizing Commercial Drive as Pedestrian First Commercial High Street, specifically:
 - a. A slow street, shared by all users that supports a stop and shop model instead of a connector role;
 - b. Widened sidewalks and enhanced crosswalks;
 - c. Space for physical distancing while walking, cycling and shopping that also supports outside dining and vending;
 - d. Support for community-led public art and placemaking;
 - e. Enhanced bike locking infrastructure, and enhanced east-west bike route connections, with bike share docking stations on side streets;
 - f. Reducing the number of travel lanes south of 1st Avenue to create a consistent road geometry; and
 - g. Maintaining and improving on-street parking spaces to support local businesses and flexibility of use.
 - h. Improving the experience and safety for active transportation including cyclists in mixed traffic on Commercial Drive, with consideration for 30km speed limit, signage, signals, and road markings as appropriate, and as part of a shared street, without a separated or painted bike lane.
- B. THAT Council direct staff to report back on how this vision can be implemented, phased and incorporated as part of any Victoria Drive/Commercial Drive upgrades, street and traffic work, and directions including but not limited to implementation of the Grandview Woodland Community Plan, Vancouver plan, Making Streets for People program, Transportation 2040, Climate Emergency Action Plan, Healthy City Strategy, Culture|Shift strategy, Celebrating Italian Culture, and Moving Vancouver Forward: Economic and Community Recovery Strategy.
- C. THAT Council direct staff to share support for this vision and direction with the Commercial Drive BIA, Britannia Community Services Centre, Grandview Woodland Area Council, Vancouver Seniors' Advisory Committee, Vancouver Persons with Disabilities Advisory Committee, Vancouver Transportation Advisory Committee, Italian Day Festival Society, Italian Cultural Centre, TransLink, and MOBI Bike Share.

- D. THAT Council direct staff to work with the Italian Day Festival Society and the Italian Cultural Centre- 'Il Centro' on any significant proposed changes that could affect the annual 'Italian Day on the Drive' event or change the historical context and heritage of the 8 blocks designated 'Little Italy' on Commercial Drive.
- E. THAT staff also report back on projected capital costs for Commercial Drive upgrades for the next capital plan, as well including potential options for incorporating quick starts in the current capital plan.

-
1. Grandview Woodland Community Plan
<https://vancouver.ca/files/cov/grandview-woodland-community-plan.pdf>
 2. Downtown Public Space Strategy: Places for People
<https://vancouver.ca/files/cov/downtown-public-space-strategy.pdf>
 3. Making Streets for People Program
<https://vancouver.ca/streets-transportation/making-streets-for-people-program.aspx>
 4. Walking in Vancouver
<https://vancouver.ca/streets-transportation/walking.aspx>
 5. City of Vancouver Healthy City Strategy
<https://vancouver.ca/people-programs/healthy-city-strategy.aspx>
 6. Climate Emergency Action Plan: How We Move
<https://vancouver.ca/green-vancouver/how-we-move.aspx>
 7. Expediting the Official Designation of "Little Italy"
<https://council.vancouver.ca/20160406/documents/pspc9.pdf>
 8. Celebrating Italian Culture: Welcome Signage in Little Italy and a Pilot Program for an Italian Piazza in Vancouver
<https://council.vancouver.ca/20190626/documents/cfsc11.pdf>
 9. Moving Vancouver Forward: Economic and community recovery strategy
<https://vancouver.ca/home-property-development/covid-19-moving-vancouver-forward-economic-and-community-recovery.aspx>
 10. A Pedestrian First Commercial High Street Vision for The Drive <https://thedrive.ca/wp-content/uploads/2021/04/CommercialDrivePedestrianFirstHighStreet.pdf>

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On May 27, 2021, the Committee recessed at 5:12 pm and reconvened at 6:19 pm.

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9. Mitigating and Managing Nuisance Graffiti in Vancouver (Member's Motion B.6)

At the Council meeting on May 18, 2021, Council referred this motion to the Standing Committee on Policy and Strategic Priorities meeting on May 19, 2021, in order to hear from speakers, followed by debate and decision.

The Committee heard from three speakers in support of the motion and one speaker in opposition to the motion.

MOVED by Councillor Fry
THAT the Committee recommend to Council

WHEREAS

1. Graffiti is a form of unauthorized and quasi-anonymous visual communication dating back thousands of years and spanning cultures and continents. Ancient examples of graffiti can be found among the ruins of Pompeii, tombs of Europe, conquests of the Crusaders, and ancient civilizations from Vikings to Mayans;
2. Graffiti is a form of self expression that may variously manifest as social or political statements, as street art or guerrilla marketing, as well as gang symbols, intimidation, and tagging (personal visual identifiers);
3. Since the emergence of hip hop in the 1970's and graffiti as one of its four elements; spray paint street art has evolved a variety of styles from simple tags to elaborate murals, and elevated graffiti to an artform and cultural phenomenon;
4. Today, graffiti includes paste-ups, stickers, and etchings as well as elaborate wall murals using many different media. The renaissance of street art manifests in everything from corporate advertising¹, to place-making initiatives like the Vancouver Mural Fest², to record-breaking³ art sales at auction;
5. Street tagging in particular is a ubiquitous form of graffiti. Quick and stealthily applied ciphers, signatures, and logos identify the "tagger", and are virtually impossible to catch in the act. Tags are found on everything from walls and windows to street utilities and vehicles. Studies of urban graffiti by Keep America Beautiful with data from 17 cities estimate 78-80% of graffiti is tagger graffiti;
6. Psychological profiles of street taggers point to boredom, status, non-conformity, and adrenaline rush as motivators and rewards that compel them to tag more. Taggers have been shown to variously neutralize impacts of their compulsion, primarily because they see tagging as a "victimless crime." ⁴;
7. Graffiti is up 67% across the City on public property, and the neighbourhoods seeing the highest number of graffiti tags are Downtown, Grandview-Woodland, Mount Pleasant, Strathcona, Kensington-Cedar Cottage, and Kitsilano;
8. Graffiti removal is a significant line item for a number of BIAs in Vancouver. For instance, the Downtown Vancouver BIA has budgeted \$575,257 in this fiscal year for in-house and contracted graffiti management. Since the COVID-19 pandemic, less eyes on the street, more boarded up storefronts, and a frustrated population have led to a noticeable uptick in graffiti and street tagging.⁵ Across the city, nuisance graffiti has seen a significant increase;
9. A variety of remediation techniques and private companies have been deployed to manage graffiti in Vancouver and cities everywhere, including detergents, solvents, scrapers, pressure washers, sandblasters, and paint restoration. Additionally preventative measures including resistant paints, coatings and

surfaces are available. In the United States, graffiti removal and damage is estimated to cost \$12 billion a year⁶;

10. Anecdotal and empirical evidence both suggest that the presence of unremediated graffiti begets more graffiti. Controversial studies suggest that the presence of graffiti leads to more crime, though it is important to recognize that correlation does not equal causation and as a form of self-expression graffiti may be more accessible and endemic to lower income communities;
11. Many cities hard hit by graffiti have developed systems to photograph, analyze, identify and catalogue chronic taggers. Police, graffiti abatement, parking enforcement, and other city employees assist by photographing and documenting tags. Armed with documentation and location of tags, cities are using digital tools to help identify, track, prosecute and seek restitution from graffiti vandals for the extent of their damages. San Diego County cites one successful prosecution where a singular tagger was identified in 217 incidents, and fined \$87,000 in repairs and restitution.⁷ Web-based app Graffiti Tracker claims to have analyzed nearly 6 million photos, facilitating over 4,000 arrests and over \$10m in restitution⁸;
12. The City of Vancouver defines graffiti as “one or more letters, symbols or marks, howsoever made, on any structure or thing” placed without the property owner or tenant’s prior, written authorization. Graffiti By-law 7343⁹ prevents the unsightliness of property by prohibiting graffiti and requiring properties be kept free of graffiti. Under the by-law, property owners are required to remove unauthorized graffiti within 10 days of receiving a notice. Under the by-law, the minimum fine and penalty for anyone doing graffiti without authorization is \$500 for each offence;
13. The City of Vancouver supports an Integrated Graffiti Management Program (IGMP) that provides strategic direction and programs to manage graffiti and graffiti removal services on public property;
14. The City of Vancouver additionally supports a Free Paint Program in partnership with Dulux Paints, where Vancouver property owners and tenants can receive up to two gallons in a calendar year of free exterior paint for the removal of existing graffiti¹⁰; and
15. Despite the explosion of curated street art to support placemaking and graffiti-style arts (ie. Vancouver Mural Fest), many cities have sanctioned areas to support unauthorized graffiti and self expression, for example 5Pointz in New York, Hosier Lane in Melbourne, Sydhaven in Copenhagen, Raleigh Free Expression Tunnel in North Carolina, Venice Graffiti Pit in Los Angeles, and Toronto’s Graffiti Alley (one of several designated exempt zones developed by Toronto’s Graffiti Management Plan, local property owners and BIAs¹¹). These locations are freely and regularly painted and repainted and have become destinations for taggers, artists and admirers alike.

THEREFORE BE IT RESOLVED

- A. THAT Council recognize that the increase in street tagging style graffiti in particular has increased during the pandemic, and put a significant burden on small businesses and BIAs already struggling with pandemic recovery.
- B. THAT Council direct staff to report back on the public awareness and utilization of the City of Vancouver/Dulux Free Paint program for graffiti abatement;
- FURTHER THAT staff report back with programming to encourage residents and businesses to help manage nuisance graffiti through the program.
- C. THAT Council direct staff to report-back on current enforcement and prevention measures, and opportunities to increase enforcement, identification, and tracking of prolific taggers in 2021 and 2022;
- FURTHER THAT Council direct staff to report back with a communications strategy for public education to highlight the costs and impacts of nuisance graffiti and tagging, as well as fines and penalties for offenses under the by-law.
- D. THAT Council direct staff to establish a temporary exemption from fines and penalties and mitigation strategies for specific owners and/or occupiers of real property who demonstrate they are repeated targets of graffiti in 2021.
- E. THAT Council direct staff to allocate an additional \$300K in 2021 toward the BIA Graffiti Management program in the form of direct grants to BIAs with the highest percentage of graffiti incidents and pursue recovery of these funds through provincial and federal COVID-19 recovery grant programs.
- F. THAT Council direct staff to consult with local BIAs and the street art community to gauge interest and identify areas that might be considered as sanctioned graffiti zones.

amended

AMENDMENT MOVED by Councillor Dominato

THAT, in B:

- Strike the following “report back on the public awareness and utilization” after the words “direct staff to”;
- Add the following “prepare communications programming to encourage residents and businesses to help manage nuisance graffiti through” before the words “the City of Vancouver”;
- Strike the following “FURTHER THAT staff report back with programming to encourage residents and businesses to help manage nuisance graffiti through the program.”.

FURTHER THAT, in C:

- Strike the following “in 2021 and 2022” after the words “prolific taggers”;

- Add the following “while respecting the temporary moratorium by not tasking DBL in this work” at the end of C.

AND FURTHER THAT, in D:

- Strike the following “establish a” after the words “report back” ;
- Strike the following “in 2021” after the words “targets of graffiti”;
- Add the following “report back on any” before the words “temporary exemption”;
- Add the following “while respecting the temporary moratorium by not tasking DBL in this work” in the end.

Prior to the vote, the Committee agreed to separate the components of the amendment with C. having CARRIED (Vote No. 07333) with Councillor Swanson opposed; and, amendments to A, B, D, E and F, having CARRIED UNANIMOUSLY (Vote No. 07334).

AMENDMENT MOVED by Councillor Bligh

THAT in C the following be added “including options for alternatives to fines such as a restitution-/restorative justice-based program or model for graffiti removal in collaboration with relevant arts and community groups and other potential collaboration partners including BIA’s,” after the words “prolific taggers;”;

AND FURTHER THAT in D the following be added “including mechanisms to alert relevant arts and community groups to nuisance graffiti requiring removal and restitution” after the words “targets of graffiti”.

CARRIED (Vote No. 07335)
(Councillor De Genova opposed)

AMENDMENT MOVED by Councillor Swanson

THAT in E the following words be struck “THAT Council direct staff to allocate an additional \$300K in 2021 toward the BIA Graffiti Management program in the form of direct grants to BIAs with the highest percentage of graffiti incidents” and replace with “THAT the city allocate an additional \$300K in 2021 for the DTES Artist Collective and/or peer employment organizations and BIAs to work with the youth and mentor them,”;

AND FURTHER THAT the following be added as G:

THAT Council, as a quick start action, direct staff to work with the BIAs, street art community and related organizations to designate boarded up storefronts as sanctioned graffiti zones to both alleviate graffiti on businesses and upgrade the look of vacant spaces.

LOST (Vote No. 07336)
(Councillors Bligh, Carr, De Genova, Dominato, Fry, Hardwick and Kirby-Yung opposed)
(Mayor Stewart and Councillor Boyle absent for the vote)

Prior to the vote, the Committee agreed to separate the components of the motion as amended with E. having CARRIED (Vote No. 07337) with Councillor Swanson opposed; and A, B, C, D

and F, having CARRIED UNANIMOUSLY with Mayor Stewart and Councillors Boyle and De Genova absent for the vote (Vote No. 07338) - *reconsidered*.

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At 3:58 pm, following the vote, it was,

RECONSIDERATION MOVED by Councillor Wiebe

THAT the previous vote be reconsidered;

FURTHER THAT the vote be separated with D as one vote, and A, B, C and F, as a second vote.

CARRIED UNANIMOUSLY

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The motion as amended was put with D, having CARRIED (Vote No. 07339) with Councillor De Genova in opposition; and A, B, C, F, having CARRIED UNANIMOUSLY with Mayor Stewart and Councillor Boyle absent for the vote (Vote No. 07340).

FINAL MOTION AS APPROVED

- A. THAT Council recognize that the increase in street tagging style graffiti in particular has increased during the pandemic, and put a significant burden on small businesses and BIAs already struggling with pandemic recovery.
- B. THAT Council direct staff to prepare communications programming to encourage residents and businesses to help manage nuisance graffiti through the City of Vancouver/Dulux Free Paint program for graffiti abatement;
- C. THAT Council direct staff to report-back on current enforcement and prevention measures, and opportunities to increase enforcement, identification, and tracking of prolific taggers; including options for alternatives to fines such as a restitution-/restorative justice-based program or model for graffiti removal in collaboration with relevant arts and community groups and other potential collaboration partners including BIA's; while respecting the temporary moratorium by not tasking DBL in this work;

FURTHER THAT Council direct staff to report back with a communications strategy for public education to highlight the costs and impacts of nuisance graffiti and tagging, as well as fines and penalties for offenses under the by-law.

- D. THAT Council direct staff to report back on any temporary exemption from fines and penalties and mitigation strategies for specific owners and/or occupiers of real property who demonstrate they are repeated targets of graffiti, including mechanisms to alert relevant arts and community groups to nuisance graffiti requiring removal and restitution, while respecting the temporary moratorium by not tasking DBL in this work.

- E. THAT Council direct staff to allocate an additional \$300K in 2021 toward the BIA Graffiti Management program in the form of direct grants to BIAs with the highest percentage of graffiti incidents and pursue recovery of these funds through provincial and federal COVID-19 recovery grant programs.
- F. THAT Council direct staff to consult with local BIAs and the street art community to gauge interest and identify areas that might be considered as sanctioned graffiti zones.

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1. Luxury Brands Are Taking Over the Street Art Scene
<https://www.bloomberg.com/news/features/2019-07-23/luxury-brands-gucci-louboutin-graffiti-ads-take-over-street-art>
 2. VMF Wins BC Heritage Award Announces Black Strathcona Resurgence Project
<https://vanmuralfest.ca/blog/vmf-wins-bc-heritage-honour-award-for-hope-through-ashes-a-requiem-for-hogans-alley-and-announces-black-strathcona-resurgence-project-for-vancouver-mural-festival-2021>
 3. New Banksy Record: Painting Honoring Britain's Health Care Sells For \$20 Million
<https://www.forbes.com/sites/carlieporterfield/2021/03/23/a-new-banksy-record-painting-honoring-britains-health-care-sells-for-20-million/?sh=5394dac7374a>
 4. "It's Just Paint": Street Taggers' Use of Neutralization Techniques
<https://mentis.uta.edu/dashboard/file/download/id/186979>
 5. Spike in graffiti leaves Vancouver businesses counting another cost of the pandemic
<https://www.cbc.ca/news/canada/british-columbia/graffiti-spike-vancouver-businesses-cost-pandemic-1.5749107>
 6. Graffiti: Addressing \$12 Billion Annual and Growing Problem https://www.alpolic-americas.com/wp-content/uploads/2017/03/GraffitiResistance_050615.pdf
 7. San Diego County : Tracking Graffiti One Tag at a Time
<https://www.countynewscenter.com/tracking-graffiti-one-tag-time/>
 8. Graffiti Tracker
<http://graffititracker.net/>
 9. Graffiti By-Law 7343
<https://bylaws.vancouver.ca/7343c.PDF>
 10. City of Vancouver and Dulux Free Paint Program
<https://vancouver.ca/home-property-development/free-paint-program.aspx>
 11. A Graffiti Management Plan for Toronto, June 2011
<https://www.toronto.ca/legdocs/mmis/2011/ls/bgrd/backgroundfile-39134.pdf>

10. Granville Street Promenade - A People First, Pedestrian Friendly, Summer 2021 Pilot (Member's Motion B.7)

At the Council meeting on May 18, 2021, Council referred this motion to the Standing Committee on Policy and Strategic Priorities meeting on May 19, 2021, in order to hear from speakers, followed by debate and decision.

The Committee heard from six speakers in support of the motion.

MOVED by Councillor Kirby-Yung
THAT the Committee recommend to Council

WHEREAS

1. At the Standing Committee of Council on Finance and City Services on May 13, 2020, Council unanimously approved the motion Flexible, Innovative and Expedited Patio Permitting. With the continuing pandemic, Council also approved a follow-up motion to extend the program in September, 2020 to provide ongoing support for restaurants and craft breweries; over 500 permits have been approved attesting to the need for and utility of the program;
2. The May 2020 motion also called for the creation of pop-up plazas and space for people to safely enjoy outdoors. Since, activation of nine pop-up plazas by BIA's have been put in place in multiple neighbourhoods, and have been popular and well-enjoyed spaces during Covid;
3. The Covid-19 pandemic has had a devastating economic impact on Vancouver's restaurant and hospitality sector, particularly on Granville Street being among the first closed and anticipated to be among the last to reopen due to public health orders;
4. On May 3, 2021, Dr. Bonnie Henry announced that no large-scale events would be permitted this summer, further underlining the need for places for people to safely enjoy outdoors;
5. Granville Street is slated for an upcoming planning process designed to revitalize and maximize this cultural and entertainment destination; a public space project could help inform future opportunities for the area and help the City move towards a more vibrant and people-focused City in a new, post-COVID world;
6. Local musicians and artists have also been hard hit by Covid losing opportunities to perform and connect with people;
7. Examples of people-first activations in other cities include Montreal where several blocks of Sainte-Catherine Street are shut down to car traffic in the spring and summer to make way to entertainment, sidewalk sales and more, and Toronto's King Street Transit Priority Corridor;
8. Increased public spaces support our local economy, enhance our social fabric and the vitality of placemaking in our City;
9. Social isolation and the mental health impacts of the pandemic are real; giving people places to safely gather outside can help overcome these challenges;
10. The responsiveness demonstrated by the City of Vancouver to adapt quickly to support small business and residents has been a lifeline and demonstrated what a positive economic and social impact the City can have when we are more creative with public space;

11. TransLink has seen a significant drop in ridership during Covid and aims to support local business and initiatives that will encourage people to get back on the bus;
12. A Summer 2021 people-first and pedestrian-friendly public space pilot could support welcoming people back to the street, support expanded pop-up plazas and local businesses; and
13. Public response to the idea of increasing space for the public and supporting businesses, has been positive from residents, local business, the Downtown Vancouver Business Improvement Association (DVBIA), Hospitality Vancouver Association (HVA), TransLink, Music BC, and local musicians.

THEREFORE BE IT RESOLVED

- A. THAT Council affirms its support for a Summer 2021 Granville Street Promenade pilot and direct staff to work with the Downtown Vancouver Business Improvement Association, Hospitality Vancouver Association and TransLink to support a people-first pedestrian-friendly public space initiative for July through September, with final dates to be confirmed upon discussion with partners.
- B. THAT Council acknowledges the intended area for the Summer 2021 pilot is envisioned to be on Granville Street from Smithe to Helmcken and that the goal is for the space to be bus and car free on weekends (Friday Nights, Saturdays and Sundays).
- C. THAT the pilot Granville Street Promenade activation is envisioned to support local businesses through the Temporary Expedited Patio Program, have open, accessible commons-style public seating and decor, have designated area for local musicians to perform through partnerships with the TransLink Busker Program and/or Music BC as facilitated by the Downtown Vancouver Business Improvement Association, as well as potential local artist displays.

The Downtown Vancouver Business Improvement Association will also explore the feasibility of activations on the blocks north of Smithe to Pender (since these blocks are for authorized vehicles only, rerouted buses for the vehicle-free pilot in B above may create opportunities for further activations here as well).
- D. THAT the parties work together to ensure clear signage for the public with respect to changes to bus routing, as well as any identified taxi and ride share drop off zones on cross streets.
- E. THAT Council direct staff to report back on the results and learnings from the Summer 2021 pilot by the end of January 2022, including options for continuing similar initiatives on Granville Street annually as part of Vancouver's rethink of public space use in a new post-pandemic world.

amended

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At 9:47 pm, prior to debate on the motion, it was

MOVED by Councillor Kirby-Yung

THAT the Committee extend pass 10 pm to complete Item 10 and then reconvene in Council.

*CARRIED UNANIMOUSLY
(Mayor Stewart absent for the vote due to Civic Business)*

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AMENDMENT MOVED by Councillor Wiebe

THAT the motion be struck and substituted with the following:

THAT Council ask staff to report back on a Summer 2022 Granville Street Promenade pilot that includes recommendations on other street promenades like Water Street, Robson, or other commercial streets around the city that could be piloted.

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor Swanson

THAT the following be added to the end of the motion:

FURTHER THAT Council instruct staff to

1. Work to ensure that the changes on Granville St. are safe for bicycle and other delivery people;
2. Work to ensure that the changes are safe and welcoming for low income local residents;
3. Work to ensure that the area isn't marketed to people from outside the city.

Prior to the vote, Council agree to separate the vote on the components of the amendment to the amendment. The amendment to the amendment was put with FURTHER THAT clause 1 CARRIED UNANIMOUSLY (Vote No. 07341), FURTHER THAT clause 2 LOST (Vote No. 07342) with Councillors Bligh, De Genova, Dominato, Fry, Hardwick and Kirby-Yung opposed, and FURTHER THAT clause 3 LOST (Vote No. 07343) with Councillors Bligh, Boyle, Carr, De Genova, Dominato, Fry, Hardwick, Wiebe and Kirby-Yung opposed, and Mayor Stewart absent for the all three votes due to Civic Business.

The amendment having carried and lost, the amended amendment was put and not voted on due to additional clarity being requested regarding the motion on the floor.

Prior to the vote on the postponement motion below, Councillor De Genova requested a memo regarding the circumstances that a call for a vote does not proceed and requested the memo be received prior to a decision on this matter.

POSTPONEMENT MOVED by Councillor Bligh

THAT the Committee postpone decision on the motion entitled "Granville Street Promenade - A People First, Pedestrian Friendly, Summer 2021 Pilot" to the Council meeting on June 8, 2021, as Unfinished Business.

CARRIED

(Councillor Dominato opposed)

(Mayor Stewart absent for the vote due to Civic Business)

AMENDED AMENDMENT TO BE VOTED ON

THAT Council ask staff to report back on a Summer 2022 Granville Street Promenade pilot that includes recommendations on other street promenades like Water Street, Robson, or others commercial streets around the city that could be piloted;

FURTHER THAT Council instruct staff to work to ensure that the changes on Granville Street are safe for bicycle and other delivery people.

The Committee adjourned on May 27, 2021, at 10:44 pm.

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**COUNCIL MEETING MINUTES
STANDING COMMITTEE OF COUNCIL ON
POLICY AND STRATEGIC PRIORITIES**

MAY 19 AND 27, 2021

A meeting of the Council of the City of Vancouver was held on Wednesday, May 19, 2021, at 9:44 pm, in the Council Chamber, Third Floor, City Hall, following the Standing Committee on Policy and Strategic Priorities meeting, to consider the recommendations and actions of the Committee. Subsequently, the meeting reconvened on Thursday, May 27, 2021, at 10:44 pm.

PRESENT: Mayor Kennedy Stewart* (Leave of Absence for Civic Business 9:30 am to 1 pm and 3:30 pm to 6pm on May 19, 2021)
(Leave of Absence for Civic Business 6-10 pm on May 27, 2021)
Councillor Rebecca Bligh
Councillor Christine Boyle
Councillor Adriane Carr
Councillor Melissa De Genova
Councillor Lisa Dominato
Councillor Pete Fry
Councillor Colleen Hardwick
Councillor Sarah Kirby-Yung
Councillor Jean Swanson
Councillor Michael Wiebe

CITY MANAGER'S OFFICE: Paul Mochrie, City Manager

CITY CLERK'S OFFICE: Tina Penney, Deputy City Clerk
David Yim, Meeting Coordinator

* Denotes absence for a portion of the meeting

COMMITTEE REPORTS

Report of Standing Committee on Policy and Strategic Priorities
Wednesday, May 19, 2021

Council considered the report containing the recommendations and actions taken by the Standing Committee on Policy and Strategic Priorities. Its items of business included:

1. Contract Award: Supply and Delivery of LED Luminaries and Intelligent Street Light Controls System
2. Contract Award: Construction Services for 2021 Gas System Expansion and Upgrades - Vancouver Landfill
3. Contract Award: Processing and Marketing of Scrap Metal
4. Business License Panels – July to December 2021
8. Accessible Washrooms and Elevators on Millennium Broadway Line Extension (Member's Motion B.5)

Items 1 to 4 and 8

MOVED by Councillor Kirby Yung
SECONDED by Councillor Bligh

THAT the recommendations and actions taken by the Standing Committee on Policy and Strategic Priorities Services at its meeting of May 19, 2021, as contained in items 1 to 4 and Item 8, be approved.

CARRIED UNANIMOUSLY
(Mayor Stewart absent for the vote due to Civic Business)

BY-LAWS

MOVED by Councillor De Genova
SECONDED by Councillor Bligh

THAT Council enact the by-laws 1 to 3 as listed on the agenda for this meeting, and authorize the Mayor and City Clerk to sign and seal the enacted by-laws.

CARRIED UNANIMOUSLY
(Mayor Stewart absent for the vote due to Civic Business)

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*On May 19, 2021, Council recessed at 9:48 pm, and
reconvened on May 27, 2021 at 10:44 pm.*

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COMMITTEE REPORTS

Report of Standing Committee on Policy and Strategic Priorities
Tuesday, May 25, 2021; Wednesday, May 26, 2021; and Thursday, May 27, 2021

Council considered the report containing the recommendations and actions taken by the Standing Committee on Policy and Strategic Priorities. Its items of business included:

5. Reducing Barriers and Deepening Affordability for Non-Profit, Co-op and Social Housing in Every Neighbourhood (Member's Motion B.2)
6. Saving Lives With a World Trade Organization (WTO) Trade-Related Aspects of Intellectual Property Rights (TRIPS) Waiver (Member's Motion B.3)
7. Prioritizing Commercial Drive as a Pedestrian-First High Street (Member's Motion B.4)
9. Mitigating and Managing Nuisance Graffiti in Vancouver (Member's Motion B.6)
10. Granville Street Promenade - A People First, Pedestrian Friendly, Summer 2021 Pilot (Member's Motion B.7)

Items 5 to 7 and 9 and 10

MOVED by Councillor De Genova
SECONDED by Councillor Bligh

THAT the recommendations and actions taken by the Standing Committee on Policy and Strategic Priorities Services at its meeting of May 25, 26 and 27, 2021, as contained in items 5 to 7 and 9 and 10 be approved.

CARRIED UNANIMOUSLY
(Mayor Stewart absent for the vote due to Civic Business)
(Councillor Wiebe ineligible to vote on Item 5 due to Conflict of Interest)

ADJOURNMENT

MOVED by Councillor De Genova
SECONDED by Councillor Bligh

THAT the meeting be adjourned.

CARRIED UNANIMOUSLY

Council adjourned on May 27, 2021, at 10:47 pm.

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