



COUNCIL MEETING MINUTES

FEBRUARY 23, 2021

A Meeting of the Council of the City of Vancouver was held on Tuesday, February 23, 2021, at 9:30 am, in the Council Chamber, Third Floor, City Hall. This Council meeting was convened by electronic means as authorized under the Order of the Minister of Public Safety and Solicitor General of the Province of British Columbia – Emergency Program Act, updated Ministerial Order No. M192.

PRESENT:

- Mayor Kennedy Stewart
- Councillor Rebecca Bligh
- Councillor Christine Boyle
- Councillor Adriane Carr
- Councillor Melissa De Genova
- Councillor Lisa Dominato
- Councillor Pete Fry
- Councillor Colleen Hardwick
- Councillor Sarah Kirby-Yung
- Councillor Jean Swanson
- Councillor Michael Wiebe

CITY MANAGER'S OFFICE: Paul Mochrie, Acting City Manager

CITY CLERK'S OFFICE: Rosemary Hagiwara, Acting City Clerk
Terri Burke, Meeting Coordinator

WELCOME

The Chair acknowledged we are on the unceded territories of the Musqueam, Squamish, and Tsleil-Waututh Nations and we thank them for having cared for this land and look forward to working with them in partnership as we continue to build this great city together.

The Chair also recognized the immense contributions of the City of Vancouver's staff who work hard every day to help make our city an incredible place to live, work, and play.

IN CAMERA MEETING

MOVED by Councillor Hardwick
SECONDED by Councillor De Genova

THAT Council will go into meetings later this week which are closed to the public, pursuant to Section 165.2(1) of the *Vancouver Charter*, to discuss matters related to paragraphs:

- (c) labour relations or other employee relations;
- (e) the acquisition, disposition or expropriation of land or improvements, if the Council considers that disclosure could reasonably be expected to harm the interests of the city;
- (g) litigation or potential litigation affecting the city;
- (i) the receipt of advice that is subject to solicitor-client privilege, including communications necessary for that purpose;
- (j) information that is prohibited, or information that if it were presented in a document would be prohibited, from disclosure under section 21 [disclosure harmful to business interests of a third party] of the Freedom of Information and Protection of Privacy Act;
- (k) negotiations and related discussions respecting the proposed provision of an activity, work or facility that are at their preliminary stages and that, in the view of the Council, could reasonably be expected to harm the interests of the city if they were held in public.

CARRIED UNANIMOUSLY

ADOPTION OF MINUTES

1. Council – February 9, 2021

MOVED by Councillor Carr
SECONDED by Councillor Bligh

THAT the Minutes of the Council meeting of February 9, 2021, be approved.

CARRIED UNANIMOUSLY

2. Public Hearing – February 9, 2021

MOVED by Councillor Hardwick
SECONDED by Councillor De Genova

THAT the Minutes of the Public Hearing of February 9, 2021, be approved.

CARRIED UNANIMOUSLY

MATTERS ADOPTED ON CONSENT

MOVED by Councillor Carr

SECONDED by Councillor De Genova

THAT Council adopt Communication 1, and Reports 3, 4 and 5, on consent.

CARRIED UNANIMOUSLY

COMMUNICATIONS

1. Amendment to Appointment of Council Representatives to Regional Bodies

THAT Council appoint Councillor Fry to the Vancouver Public Library Board effective immediately to November 7, 2022, in place of Councillor Boyle.

ADOPTED ON CONSENT (Vote No. 07011)

REPORTS

1. Quarterly Capital Budget Adjustments and Closeouts February 12, 2021

The Acting City Manager, along with staff from Finance, Risk and Supply Chain Management, responded to questions.

MOVED by Councillor Carr

SECONDED by Councillor Bligh

- A. THAT Council approve capital budget and funding adjustments as outlined in the Report dated February 12, 2021, entitled "Quarterly Capital Budget Adjustments and Closeouts" and in Appendix 2 of the same report, which will result in:
 - a. An increase of \$8.1 million to the 2019-2022 Capital Plan;
 - b. An increase of \$12.4 million to the Multi-Year Capital Project Budgets;
and
 - c. No change to the current Citywide overall 2021 Capital Expenditure Budget.
- B. THAT, as part of the Capital Budget closeout process, Council approve the closeout of 3 capital projects that were completed with surpluses or deficits exceeding \$200,000, as outlined in the Report dated February 12, 2021, entitled "Quarterly Capital Budget Adjustments and Closeouts", and in Appendix 3 of the same report.
- C. THAT Council receive for information the budget surpluses or deficits for capital projects included in this closeout that were funded by voter-approved capital

funding, as noted in Appendix 4 of the Report dated February 12, 2021, entitled “Quarterly Capital Budget Adjustments and Closeouts”.

carried

Council agreed to sever the vote on the components of the motion. The motion was put with A(a) CARRIED (Vote No. 07000) with Councillors De Genova and Hardwick opposed and Councillor Dominato abstaining from the vote, A(b) CARRIED (Vote No. 07001) with Councillor Hardwick opposed, and Councillors De Genova and Dominato abstaining from the vote, A(c) CARRIED UNANIMOUSLY (Vote No. 07002), with Councillor De Genova abstaining from the vote and B and C CARRIED UNANIMOUSLY (Vote No. 07004).

**2. Closure and Sale of a Portion of Road Adjacent to 2715 West 12th Avenue
December 8, 2020**

The Acting City Manager, along with staff from Real Estate and Facilities Management, responded to questions.

MOVED by Councillor Hardwick
SECONDED by Councillor Bligh

- A. THAT Council close, stop-up and convey to the owner of those lands described in Appendix A of the Report dated December 8, 2020, entitled “Closure and Sale of a Portion of Road Adjacent to 2715 West 12th Avenue”, (the “Abutting Lands”), being 2715 West 12th Avenue that approximately 70 square metre (754 square feet) portion of abutting road as generally shown in bold outline on the plan attached as Appendix B of the above-noted report (the “Road Portion”), subject to the terms and conditions noted in Appendix A of the above-noted report.
- B. THAT the sale proceeds of \$320,000.00 be credited to the Property Endowment Fund (PEF).

CARRIED UNANIMOUSLY (Vote No. 07005)

**3. Local Improvement – Approval of Billing Rates for Projects Completed in 2020
January 20, 2021**

- A. THAT the billing rates for lane paving and lane lighting Local Improvement projects completed in 2020 be approved by Council.
- B. THAT the Director of Legal Services be instructed to prepare the necessary debenture by-law(s).

ADOPTED ON CONSENT (Vote No. 07008)

**4. Funding Application to Union of BC Municipalities Community Emergency Preparedness Fund – Southlands Tide Gates Replacement Program
February 4, 2021**

THAT Council endorse a funding application to the Union of BC Municipalities Community Emergency Preparedness Fund –Structural Flood Mitigation stream for \$750,000 toward the Southlands Tide Gates Replacement program.

ADOPTED ON CONSENT (Vote No. 07009)

**5. Funding Application to Investing in Canada Infrastructure Program (COVID-19 Resilience Stream) for the Carnegie Community Centre Restoration Project
February 16, 2021**

THAT Council endorse a funding application to the Investing in Canada Infrastructure Program (ICIP) – COVID-19 Resilience Infrastructure Stream for \$2,767,165 for the Carnegie Community Centre Restoration project.

ADOPTED ON CONSENT (Vote No. 07010)

BY-LAWS

Mayor Stewart advised he had reviewed the proceedings related to by-laws 1, 2 and 3, and would therefore be voting on the enactments.

MOVED by Councillor De Genova
SECONDED by Councillor Swanson

THAT Council enact the by-laws listed on the agenda for this meeting as numbers 1 to 4 inclusive, and authorize the Mayor and City Clerk to sign and seal the enacted by-laws.

CARRIED UNANIMOUSLY

1. A By-law to amend Sign By-law No.11879 regarding housekeeping amendments (By-law No. 12909)
2. A By-law to amend Zoning and Development By-law No. 3575 regarding miscellaneous amendments (By-law No. 12910)
3. A By-law to amend Zoning and Development By-law No. 3575 regarding regulations for Mass Timber Buildings (By-law No. 12911)
4. A By-law to enact a Housing Agreement for 138 Main Street (By-law No. 12912)

MOTIONS

A. Administrative Motions

1. Resolution - Closure and Sale of a Portion of Road Adjacent to 2715 West 12th Avenue

MOVED by Councillor Hardwick
SECONDED by Councillor Bligh

THAT WHEREAS

1. The City of Vancouver is the owner of all the streets and lanes lying within the limits of the City of Vancouver;
2. There is a proposal to redevelop:
 - a) [PID:010-981-837] Lot A, Block 81, District Lot 540, Plan 6057;
 - b) [PID:010-981-853] Lot B, Block 81, District Lot 540, Plan 6057;together, the "Rezoning Lots";
3. The owner of the Rezoning Lots has made application to purchase an abutting 70.0 square metre portion of road;
4. The said portion of road to be closed was dedicated by the deposit of Plan 6057 in 1928;
5. The said portion of road to be closed is no longer required for municipal purposes;
6. The said portion of road to be closed will be conveyed to the abutting owner and consolidated with the Rezoning Lots to form a single parcel.

THEREFORE BE IT RESOLVED THAT all that portion of road, adjacent to the said Rezoning Lots, the same as shown in heavy outline on the Reference Plan prepared by Louis Ngan, B.C.L.S., completed on the 12th day of July, 2019, and numbered Plan EPP94629, a copy of which is attached hereto, be closed, stopped-up and conveyed to the owner of the said Rezoning Lots;

BE IT FURTHER RESOLVED THAT the said portion of road to be closed is to be consolidated with the said Rezoning Lots to form a single parcel, as shown within the heavy bold outline on the Reference Plan prepared by Louis Ngan, B.C.L.S., completed on the 12th day of July, 2019, and numbered Plan EPP94630, a copy of which is attached hereto, to the satisfaction of the Director of Legal Services.

CARRIED UNANIMOUSLY (Vote No. 07012)

B. Council Members' Motions

1. Request for Leave of Absence

MOVED by Councillor Hardwick
SECONDED by Councillor Carr

THAT Councillor De Genova be granted a Leave of Absence for civic business from meetings on June 9, 2021, from 12:30 pm to 5:30 pm.

CARRIED UNANIMOUSLY (Vote No. 07006)

2. Closing the Inequality Gap with Paid Sick Leave

MOVED by Councillor Swanson
SECONDED by Councillor Boyle

WHEREAS

1. Eleven months into a global pandemic that has killed thousands, no government in Canada has legislated adequate, employer-paid sick days;
2. The Canada Recovery Sickness Benefit is temporary, inaccessible and not of use for the crucial first few days of an illness;
3. Had paid sick day legislation been in place before the global pandemic, lives would have been saved because infection rates would have been reduced;
4. The lack of legislated paid sick days has especially hurt Black, Indigenous, workers of colour and women workers who are over-represented in frontline jobs, with low pay, few benefits, and without the ability to work from home.

THEREFORE BE IT RESOLVED THAT Council direct the Mayor to call on the province to legislate a minimum of ten (10) permanent, paid sick days for all workers and additional days during public health outbreaks;

FURTHER THAT paid sick leave should be:

- Universal: available to all workers regardless of workplace size, work status or full-time equivalent (FTE), type of work, or immigration status. Legislated, with no exemptions;
- Paid: fully paid to ensure workers are not financially penalized for following public health advice;
- Adequate: at least ten (10) paid sick days provided on a permanent basis, with additional paid sick days as required during public health emergencies;

- Permanent: Available during the COVID-19 pandemic and beyond; and
- Accessible: No barriers to access. Prohibit employers from requiring sick notes; ensure no disruption of income or unnecessary applications; and provide sufficiently flexible leave that reflects the reality of workers' lives, healthcare needs, and caregiving responsibilities.

referred

REFERRAL MOVED by Councillor Swanson
SECONDED by Councillor Bligh

THAT Motion B2, entitled "Closing the Inequality Gap with Paid Sick Leave", be referred to the Standing Committee on City Finance and Services meeting on Wednesday, February 24, 2021, to hear from speakers, debate and decision.

CARRIED UNANIMOUSLY

3. Commemorating COVID-19 in the City of Vancouver

MOVED by Mayor Stewart
SECONDED by Councillor Kirby-Yung

WHEREAS

1. The World Health Organization declared COVID-19 a global pandemic on March 11, 2020;
2. The City of Vancouver declared a local state of emergency in response to the COVID-19 pandemic on March 19, 2020;
3. Many jurisdictions are considering how to commemorate the one-year anniversary of this global pandemic and how it has transformed our society and economy.

THEREFORE BE IT RESOLVED THAT Council empower the Mayor and the City Manager to prepare commemorations for the one-year anniversary of the COVID-19 pandemic in the City of Vancouver, in line with what the Province of BC and other Canadian cities are undertaking.

referred

REFERRAL MOVED by Councillor De Genova
SECONDED by Councillor Dominato

THAT Motion B3, entitled "Commemorating COVID-19 in the City of Vancouver", be

referred to the Standing Committee on City Finance and Services meeting on Wednesday, February 24, 2021, to hear from speakers, debate and decision.

CARRIED UNANIMOUSLY

4. Developing a City Framework for the Leveraging and Nurturing of a Social Impact Investment Community to Amplify Social and Environmental Outcomes

MOVED by Councillor Bligh

SECONDED by Councillor Kirby-Yung

WHEREAS

1. The City of Vancouver faces growing needs and funding pressures related to social services, affordability and housing, public health, environmental sustainability, amongst other areas;¹
2. Large Canadian cities need access to additional revenue and diversity of funding sources, like their U.S. and European counterparts, if they are to meet their growing funding requirements;²
3. Traditional municipal funding tools (i.e., the combination of property tax and user fees) are not the most equitable or strategic approach to funding many types of services currently provided by local governments, which has been echoed by UBCM which highlights its failure to respond to economic growth;^{3,4}
4. Relative to senior levels of government, Canadian cities have limited debt capacity to finance significant investment in maintaining and renewing public works, utilities, affordable housing, social and community facilities, etc. while also addressing climate resilience and other emerging needs;
5. There is a pattern of government underinvestment in preventative services with a longer-term “payback period”, which may in part be related to short-term budgeting pressures;⁵
6. Nascent social initiatives with limited empirical evidence available to-date, yet high potential for social and economic benefits, often struggle to secure the required seed funding;⁶

¹ <https://council.vancouver.ca/20200708/documents/cfsc2.pdf>

² https://munkschool.utoronto.ca/imfg/uploads/348/imfgpaper_no27_taxrevenues_slack_kitchen_june_27_2016_updated.pdf

³ https://munkschool.utoronto.ca/imfg/uploads/173/enidslack_imfg_no. 2_online.pdf

⁴ https://www.ubcm.ca/assets/Resolutions~and~Policy/Policy/Finance/LocalGovernmentFinance_Report_Web_Final.pdf

⁵ <https://www.canada.ca/en/public-health/services/health-promotion/population-health/investing-prevention-economic-perspective.html>

⁶ <https://www.brookings.edu/wp-content/uploads/2016/07/impact-bondsweb.pdf>

7. Several global jurisdictions are leveraging innovative “social impact funding” strategies, combining charitable, private, and government capital to fund services not well supported by traditional funding mechanisms;⁷
8. Social impact funding strategies have been used in London in a variety of areas, such as the London Energy Efficiency Fund which leveraged capital investments and external financing towards low carbon innovation projects that reduced carbon emissions by 40K tons and grew into the more expansive Mayor of London’s Energy Efficiency Fund;⁸
9. There have been growing interests in social impact investment opportunities with a focus on environmental, social, governance (ESG) from private and institutional investors, and philanthropic and charitable organizations in Canada that seek both financial and social return on their investment;
10. Social Impact Bonds have been utilized in Canada by organizations like the Heart and Stroke Foundation, which has worked with MaRS Impact Investing to create a ‘pay-for-success’ model that funds their ‘Activate’ program and generates returns tied to reduced blood pressure;⁹
11. Social Impact Bonds have also been used by provincial governments, such as in Manitoba, where they are funding the ‘Restoring the Sacred Bond’ program that matches indigenous doulas with at-risk mothers to support them through pregnancy and childbirth, aiming to reduce the number of days children spend in provincial care;¹⁰
12. Social impact funding can be utilized by the City of Vancouver to leverage additional funding from social impact investors to fund services the City is already paying for, or may plan to procure, for social outcomes;
13. The City of Vancouver, from time to time, awards grants to, and procures services from, certain not-for-profit organizations in order to achieve outcomes that have social and environmental benefits in the city and beyond;
14. The City may be able to leverage its relationships with these organizations and bridge them with third party social impact investors to amplify the social and environmental benefits that may be achieved. This can potentially minimize the need for more City debt, higher property taxes or further budget pressure in order to achieve these benefits and helping nurture a local social impact investment community.

THEREFORE BE IT RESOLVED THAT Council direct staff to develop a framework as part of the Municipal Finance Reform work to identify and expand the set of City tools (which may include specific fiscal tools and ability to leverage the City’s relationships)

⁷ https://socialfinance.org/wp-content/uploads/2016/07/SIBs-Early-Years_Social-Finance_2016_Final.pdf

⁸ <https://www.amberinfrastructure.com/our-funds/the-mayor-of-londons-energy-efficiency-fund/>

⁹ <https://www.heartandstroke.ca/activate/chpi>

¹⁰ <https://www.cbc.ca/news/canada/manitoba/manitoba-social-impact-bond-doula-1.4968716>

that may be used to achieve and potentially amplify, our social and environmental policy goals and outcomes by leveraging the resources and expertise of third party social impact investors while enabling them to earn a reasonable return. The framework and plan should address the following criteria:

- (a) encourage collaboration and partnerships between organizations that need funding and third-party social impact investors;
- (b) foster the growth and maturity of social impact investing in Vancouver;
- (c) identify criteria, challenges, success factors, and innovative ways (e.g. special purpose vehicles) that enable social impact investing to have the most significant impact in terms of achieving policy outcomes and potential reduction in future costs for the City, while achieving reasonable returns for the social impact investor community; and
- (d) identify service areas that have potential for delivering reasonable investment and social return that could attract social impact investments.

referred

REFERRAL MOVED by Councillor Wiebe
SECONDED by Councillor Dominato

THAT Motion B4, entitled “Developing a City Framework for the Leveraging and Nurturing of a Social Impact Investment Community to Amplify Social and Environmental Outcomes”, be referred to the Standing Committee on City Finance and Services meeting on Wednesday, February 24, 2021, to hear from speakers, debate and decision.

CARRIED UNANIMOUSLY

NOTICE OF COUNCIL MEMBERS’ MOTIONS

1. Understanding COVID-19 Recovery Through Economic and Cultural Stimulus Projects

Councillor Kirby-Yung submitted a notice of Council Members’ Motion on the above-noted matter. The motion may be placed on the Council meeting agenda of March 9, 2021, as a Council Members’ Motion.

2. Turning Construction Hoarding into a Canvas for Public Art in Vancouver

Councillor Kirby-Yung submitted a notice of Council Members’ Motion on the above-noted matter. The motion may be placed on the Council meeting agenda of March 9, 2021, as a Council Members’ Motion.

3. Solidarity with Indian Farmers

Councillor Swanson submitted a notice of Council Members' Motion on the above-noted matter. The motion may be placed on the Council meeting agenda of March 9, 2021, as a Council Members' Motion.

4. Granting Minor Encroachments for Vancouver Firefighter Charities' Clothing Banks on Public-Right-of-Ways

Councillor Fry submitted a notice of Council Members' Motion on the above-noted matter. The motion may be placed on the Council meeting agenda of March 9, 2021, as a Council Members' Motion.

5. Please Don't Feed the Wildlife

Councillor Fry submitted a notice of Council Members' Motion on the above-noted matter. The motion may be placed on the Council meeting agenda of March 9, 2021, as a Council Members' Motion.

6. UBCM Resolution - Local Choice: Tools to Improve Representation in Local Government Elections

Councillor Boyle submitted a notice of Council Members' Motion on the above-noted matter. The motion may be placed on the Council meeting agenda of March 9, 2021, as a Council Members' Motion.

NEW BUSINESS

1. Request for Leave for Absence – Councillor Boyle

MOVED by Councillor De Genova
SECONDED by Councillor Carr

THAT Councillor Boyle be granted a Leave of Absence for civic business from meetings on February 24, 2021, from 9:30 am to 1 pm.

CARRIED UNANIMOUSLY (Vote No. 07007)

ENQUIRIES AND OTHER MATTERS

1. Donations – Vancouver Police Foundation

Councillors Swanson and De Genova enquired about the rules associated with donations given to the Vancouver Police Foundation. The Mayor provided responses and the Acting City Manager agreed to provide information to Council regarding the mandate, roles and responsibilities of the Vancouver Police Foundation and the Vancouver Police Board.

2. E-Bike Program

Councillor Wiebe requested information on the timing of the e-bike program and when bike share would be coming back. The Acting City Manager agreed to follow-up with staff and provide the information.

3. City's Oil Spill Response

Councillor Wiebe noted a recent small oil spill in the Burrard Inlet and asked for information on the City's response to oil spills. The Acting City Manager agreed to follow-up.

4. Public Piano Program

Councillor Bligh requested information on when the Public Piano Program would be back in operation, noting it had not been in operation since COVID-19 restrictions came into effect. The Acting City Manager agreed to follow-up.

5. Slow Streets

Councillor Dominato requested an update on work being done regarding identifying slow streets and making space for people to move and walk. She noted concerns with barriers being moved or struck by vehicles, and asked if other options were being considered. The Acting City Manager noted that staff were reviewing this and would be reporting back.

7. Reconciliation

Councillor Dominato requested a memo regarding the City's work and relationship with Metis Nation BC. The Acting City Manager agreed to follow-up.

8. Parklets and Pop-up Plazas

Councillor Kirby-Yung requested information on parklets and pop-up plazas, including additional opportunities and locations. The Acting City Manager noted that staff were working on this and would be reporting back in the second quarter.

ADJOURNMENT

MOVED by Councillor Carr
SECONDED by Councillor Bligh

THAT the meeting be adjourned.

CARRIED UNANIMOUSLY

Council adjourned at 11:09 am.

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