



## REPORT

Report Date: October 26, 2020  
Contact: Alexander Ralph  
Contact No.: 604.829.2092  
RTS No.: 14054  
VanRIMS No.: 08-2000-20  
Meeting Date: November 4, 2020

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TO: Standing Committee on Policy and Strategic Priorities

FROM: General Manager of Engineering and Chief Procurement Officer

SUBJECT: Contract Award for a General Contractor for 10th Avenue Hospital Zone Street Improvements - Phase 2 Construction

### **RECOMMENDATION**

- A. THAT Council authorize City staff to enter into a contract with Wilco Civil Inc., to continue the upgrade works for the 10th Avenue Hospital Zone Street Improvements, for a term of six (6) months with an estimated contract value of \$3,144,882.00, plus applicable taxes over the term, to be funded through the Engineering 2019-2022 Approved Capital Budget for Active Transportation.
- B. THAT the Director of Legal Services, Chief Procurement Officer and General Manager of Engineer be authorized to execute on behalf of the City the contract contemplated by Recommendation A.
- C. THAT no legal rights or obligations will be created by Council's adoption of Recommendations A and B above unless and until such contract is executed by the authorized signatories of the City as set out in these recommendations.

### **REPORT SUMMARY**

The City issued an Invitation to Tender (ITT) PS20200772 on August 7, 2020, for General Contractors to submit bids for the 10th Avenue Hospital Zone Phase 2 Construction. The ITT was advertised on the City of Vancouver website and BC Bid and the work was called in accordance with the terms and condition of the City's Procurement Policy ADMIN-008. City staff on the ITT Evaluation Committee and, subsequently, Bid Committee, have considered the bids received and, on that basis, recommend that the City enter into a contract as described above with Wilco Civil Inc.

## ***COUNCIL AUTHORITY/PREVIOUS DECISIONS***

The City's Procurement Policy ADMIN-008 requires that contracts with values over \$2 million must be approved by Council following review and recommendations by the Bid Committee. The Bid Committee has considered and recommended Wilco Civil Inc. as the successful proponent.

On May 17, 2017, City Council approved a street design concept for 10th Avenue between Spruce Street and Cambie Street to improve the function for all road users, which was also supported by the Vancouver Coastal Health and BC Cancer Agency. The first phase of this work, between Spruce Street and Willow Street has been completed.

## ***CITY MANAGER'S/GENERAL MANAGER'S COMMENTS***

The City Manager recommends approval of the foregoing.

## ***REPORT***

### ***Background/Context***

10th Avenue through the Hospital Zone between Oak Street and Cambie Street is a unique transportation corridor in Vancouver. It serves as a critical access point for Vancouver General Hospital and other health institutions, including emergency room access. It is also a busy walking street and the second busiest local street bikeway in the city. Prior to the 10th Avenue Hospital Zone project, the experience for all users of 10th Avenue had declined as the street was getting busier with people walking, cycling, and accessing the hospital. The Hospital Zone is a regional destination with numerous health care service providers including Vancouver General Hospital and the BC Cancer Agency.

On May 17, 2017, Council Approved the Report entitled "10th Ave Hospital Zone Street Improvements", including a design concept to improve the street for all road users, with a focus on patients and vulnerable pedestrians, as well as construction of a first phase of the concept. The recommendations followed extensive engagement with the community and had strong support from a broad group of stakeholders including Vancouver Coastal Health and the BC Cancer Agency, as well as the Persons with Disabilities and the Seniors' Advisory Committees, who worked closely with City staff to collaboratively develop the concept.

The project was broken up into phases: Phase 1 focused primarily on upgrading the 10th Avenue Hospital Zone from Oak Street to Willow Street; enhancing public infrastructure that promotes safe, convenient, and comfortable travelling experience. This first phase of the project was completed in 2019. Phase 2 focuses on continuing the upgrade of 10th Avenue between Willow and Ash Streets as well as completing all Hospital Zone messaging and wayfinding signage. In addition to the landscape upgrades along the corridor, the new design also incorporates two zones of Green Infrastructure. To minimize overall construction impacts, the project will also upgrade one block of sewer between Heather Street and Ash Street along 10th Avenue. An underground stream has caused the pipe bedding to erode over the years, leading to damage to the existing storm sewer clay pipe.

The purpose of the ITT was to identify a General Contractor with demonstrated capability to meet the City's upgrade work over the term of the contract at competitive pricing and satisfactory service requirements.

### ***Strategic Analysis***

The ITT was issued in the accordance with City's Procurement Policy ADMIN-008.

The City received responses from the following vendors:

Wilco Civil Inc.	\$3,302,126.10
Mainland Civil Site Services Inc.	\$3,827,515.65
All Roads Construction	\$3,978,324.00
CLCS	\$4,460,346.46
M2K Construction	\$4,504,377.15
Jack Cewe Construction	\$4,562,830.65
Eurovia BC	\$4,651,806.57

The Tenders were evaluated through the work of an evaluation team comprised of representatives from Engineering's Project Delivery Branch, from the Consultant, ISL Engineering and Land Services under the stewardship of Supply Chain Management, to ascertain if bids offered good overall value to the City.

The successful Tenderer submitted the lowest-price compliant bid. Based on the overall evaluation, the team concluded that the tender submitted by Wilco Civil Inc., best met the City's requirements and provided best overall value to the City.

### ***Public/Civic Agency Input***

Staff have continued to work with the '10<sup>th</sup> Avenue Evaluation Committee', which includes representatives of the health organizations and Council advisory committees, on evaluating the first phase and improvements to be made in subsequent phases of the project. Overall, the feedback has been positive on the process and outcomes for the first phase. In particular, Vancouver General Hospital (VGH) and the Insurance Corporation of British Columbia (ICBC) data shows that, since completion in July 2018, there has been an approximately 50% reduction in collisions involving pedestrians or cyclists, with no record to date of a pedestrian being injured or admitted to the VGH Emergency Department from being struck either by a vehicle or bicycle.

In particular, the Provincial Health Services Authority (responsible for BC Cancer Agency) and Vancouver Coastal Health have worked closely with the City to advance the project, including delivering several statutory rights-of-way required to complete the project.

### ***Implications/Related Issues/Risk***

#### ***Financial***

Finance has reviewed and confirmed that funding is available from the Engineering 2019-2022 Approved Capital Budget for Active Transportation. As a result of the ITT, the City is able to achieve cost certainty and is forecasting a savings of approximately \$2.2M over the allocated budget during the contract term.

***Legal***

The City's Procurement Policy requires that all contracts that have been awarded by Bid Committee and Council be signed by the Director of Legal Services.

***CONCLUSION***

In summary, City staff recommends that the City of Vancouver negotiate and enter into a 6-month contract with Wilco Civil Inc. for the 10th Avenue Hospital Zone Phase 2 Construction. Following approval, the Project Team will proceed with pre-construction planning and construction notifications.

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