



COUNCIL MEETING MINUTES

OCTOBER 6, 13 AND 21, 2020

A Meeting of the Council of the City of Vancouver was held on Tuesday, October 6, 2020, at 9:32 am, in the Council Chamber, Third Floor, City Hall. Due to time constraints, the meeting reconvened on Tuesday, October 13, 2020, at 9:32 am. Subsequently, the meeting also reconvened on Wednesday, October 21, 2020 at 3 pm. This Council meeting was convened by electronic means as authorized under Part 14 of the *Procedure By-law and Vancouver Charter* and the Minister of Public Safety and Solicitor General of the Province of British Columbia – *Emergency Program Act*, updated Ministerial Order No. M192.

PRESENT: Mayor Kennedy Stewart* (Leave of Absence for Civic Business 9:30 am to 2 pm on October 13, 2020)
Councillor Rebecca Bligh* (Leave of Absence for Civic Business 3 pm to 4 pm on October 21, 2020)
Councillor Christine Boyle
Councillor Adriane Carr
Councillor Melissa De Genova*
Councillor Lisa Dominato*
Councillor Pete Fry
Councillor Colleen Hardwick
Councillor Sarah Kirby-Yung
Councillor Jean Swanson
Councillor Michael Wiebe*

CITY MANAGER'S OFFICE: Sadhu Johnston, City Manager
Paul Mochrie, Deputy City Manager

CITY CLERK'S OFFICE: Rosemary Hagiwara, Acting City Clerk
Bonnie Kennett, Meeting Coordinator

* Denotes absence for a portion of the meeting

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At 9:34 am,

REFERRAL MOVED by Councillor Carr
SECONDED by Councillor Fry

THAT Council deal with Report 6 entitled "Modification of Lease for Supporting Women's Alternatives Network (SWAN Vancouver) Society, and Lease for RainCity Housing and Support Society for Overdose Prevention Site, both at 1101 Seymour Street", on Tuesday, October 13, 2020, starting at 9:30 am.

CARRIED (Vote No. 06407)
(Councillors Bligh, De Genova, Hardwick and Kirby-Yung opposed)
(Councillor Dominato absent for the vote)

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WELCOME

The Mayor acknowledged we are on the unceded territories of the Musqueam, Squamish, and Tsleil-Waututh Nations and we thank them for having cared for this land and look forward to working with them in partnership as we continue to build this great city together.

The Mayor also recognized the immense contributions of the City of Vancouver's staff who work hard every day to help make our city an incredible place to live, work, and play.

IN CAMERA MEETING

MOVED by Councillor De Genova

SECONDED by Councillor Carr

THAT Council will go into meetings later this week which are closed to the public, pursuant to Section 165.2(1) of the *Vancouver Charter*, to discuss matters related to paragraphs:

(a) personal information about an identifiable individual who holds or is being considered for a position as an officer, employee or agent of the city or another position appointed by the city;

(c) labour relations or other employee relations;

(e) the acquisition, disposition or expropriation of land or improvements, if the Council considers that disclosure could reasonably be expected to harm the interests of the city;

(j) information that is prohibited, or information that if it were presented in a document would be prohibited, from disclosure under section 21 [disclosure harmful to business interests of a third party] of the Freedom of Information and Protection of Privacy Act;

(k) negotiations and related discussions respecting the proposed provision of an activity, work or facility that are at their preliminary stages and that, in the view of the Council, could reasonably be expected to harm the interests of the city if they were held in public.

CARRIED UNANIMOUSLY

(Councillor Dominato absent for the vote)

ADOPTION OF MINUTES

1. Special Council (Emergency COVID-19 Relief for Unsheltered Vancouver Residents) – September 11 and 14, 2020

MOVED by Councillor De Genova

SECONDED by Councillor Swanson

THAT the Minutes of the Special Council Special Council (Emergency COVID-19 Relief for Unsheltered Vancouver Residents) meeting of September 11 and 14, 2020, be approved.

CARRIED UNANIMOUSLY

(Councillor Dominato absent for the vote)

2. Council – September 15, 2020

MOVED by Councillor Kirby-Yung
SECONDED by Councillor De Genova

THAT the Minutes of the Council meeting of September 15, 2020, be approved.

CARRIED UNANIMOUSLY
(Councillor Dominato absent for the vote)

3. Public Hearing – September 15, 2020

MOVED by Councillor Hardwick
SECONDED by Councillor De Genova

THAT the Minutes of the Public Hearing of September 15, 2020, be approved.

CARRIED UNANIMOUSLY
(Councillor Dominato absent for the vote)

MATTERS ADOPTED ON CONSENT

MOVED by Councillor Carr
SECONDED by Councillor Kirby-Yung

THAT Council adopt Communications 1 and 2, Reports 1, 3, 5 and 7, and Referral Reports 1 to 4, on consent.

CARRIED UNANIMOUSLY (*reconsidered*)
(Councillor Dominato absent for the vote)

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At 9:49 am, after the vote on the matters adopted on consent, Councillor Wiebe rose to declare a conflict of interest with reference to Referral Report 1 entitled, "CD-1 Rezoning: 24 East Broadway and 2520 Ontario Street" as the application is within close proximity of a business he owns and also as former President of the Mount Pleasant BIA it is within the region of the Business District.

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MOVED by Councillor Fry
SECONDED by Councillor Kirby-Yung

THAT Council reconsider the vote on the matters adopted on consent.

CARRIED UNANIMOUSLY
(Councillor Dominato absent for the vote)

MOVED by Councillor Fry
SECONDED by Councillor Kirby-Yung

THAT Council adopt Communications 1 and 2, Reports 1, 3, 5 and 7 and Referral Reports 1 to 4, on consent.

CARRIED UNANIMOUSLY
(Councillor Dominato absent for the vote)
(Councillor Wiebe declared a conflict of interest on Report Reference 1)

PRESENTATIONS

1. **Vancouver Plan Phase 1 Report: Public Engagement Summary, Provisional Goals and Update on COVID-19 Community Recovery Actions September 24, 2020**

Gil Kelley, General Manager, Planning, Urban Design and Sustainability, along with Susan Haid, Deputy Director, Long Range and Strategic Planning, Amanda Gibbs, Manager, Public Engagement, Vancouver Plan, Karis Hiebert, Manager, Engagement Advisory, Vancouver Plan and Dear Bhokanandh, Planner, Vancouver Plan, all from Planning, Urban Design and Sustainability, provided an update on Phase 1 engagement for the Vancouver Plan, called "Listen and Learn" which included the planning process for the Vancouver Plan, project milestones, deliverables due to the COVID-19 public health emergency, and provisional goals for the plan to guide the next phase of public engagement, scenario and policy development.

Following the presentation, Amanda Gibbs, along with Susan Haid, Gil Kelley, and Dear Bhokanandh, responded to questions.

Council heard from one speaker in support of the recommendations and two in opposition.

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At 11:52 am, it was

MOVED by Councillor Carr
SECONDED by Councillor Kirby-Yung

THAT Council extend the meeting past noon in order to complete hearing from speakers on the current item.

CARRIED UNANIMOUSLY

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On October 6, 2020, Council recessed at 12:11 pm and reconvened at 3:13 pm, and continued debate and decision on Presentation 1.

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MOVED by Councillor Wiebe
SECONDED by Councillor Kirby-Yung

- A. THAT Council receive for information the Vancouver Plan Phase 1 Engagement Summary, as attached in Appendix A of the Report dated September 24, 2020, entitled “Vancouver Plan Phase 1 Report: Public Engagement Summary, Provisional Goals and Update on COVID-19 Community Recovery Actions”.
- B. THAT Council endorse the Vancouver Plan Provisional Goals, as presented in the Report dated September 24, 2020, entitled “Vancouver Plan Phase 1 Report: Public Engagement Summary, Provisional Goals and Update on COVID-19 Community Recovery Actions”, to guide the creation of the Vancouver Plan with continued, robust community engagement.
- C. THAT Council receive for information initial community recovery actions that will contribute towards and be coordinated through the City of Vancouver’s COVID-19 Recovery Program (attached in Appendix B of the Report dated September 24, 2020, entitled “Vancouver Plan Phase 1 Report: Public Engagement Summary, Provisional Goals and Update on COVID-19 Community Recovery Actions”).

amended

AMENDMENT MOVED by Councillor Swanson
SECONDED by Councillor Carr

THAT Council add “and ask the new Equity Officer to ensure that we are applying an intersectional lens”, at the end of A and read as follows:

THAT Council receive for information the Vancouver Plan Phase 1 Engagement Summary, as attached in Appendix A, and ask the new Equity Officer to ensure that we are applying an intersectional lens.

carried

At 3:16 pm, Councillor Kirby-Yung rose on a point of order as to whether the amendment was in order as it was beyond the purview of Council to direct specific staff. The Mayor ruled the amendment in order as although a motion cannot direct an individual, a motion can ask and make a request of an individual.

Following the ruling, the amendment was put and CARRIED UNANIMOUSLY (Vote No. 06439).

AMENDMENT MOVED by Councillor Swanson
SECONDED by Councillor

THAT Council add “with the addition of this goal: Ensure that every resident has secure, appropriate housing they can afford”, at the end of B and read as follows:

THAT Council endorse the Vancouver Plan Provisional Goals, as presented in this report, to guide the creation of the Vancouver Plan with continued, robust community engagement, with the addition of this goal: Ensure that every resident has secure, appropriate housing they can afford.

not put

At 3:36 pm, Councillor Carr rose on a point of order under Section 8.7 (f) of the *Procedure By-law* as the amendment appeared to be redundant as the wording in principle 5 seemed similar. The Mayor ruled the amendment out of order as the language of the amendment and the wording in principle 5 were too similar to include language from both.

AMENDMENT MOVED by Councillor Swanson
SECONDED by Councillor Fry

THAT the following be added as D:

THAT the phrase “for every resident that they can afford with 30% or less of their household income”, be added at the end of goal 5 and read as follows:

5. Develop an Affordable City with Diverse and Secure Housing for every resident that they can afford with 30% or less of their household income.

CARRIED UNANIMOUSLY (Vote No. 06440)
(Councillors Bligh and Hardwick abstained from the vote)

AMENDMENT MOVED by Councillor Hardwick
SECONDED by Councillor De Genova

THAT B and C be struck and be replaced with the following:

- B. THAT Council receive for information the proposed Vancouver Plan Provisional Goals, as presented in this report, for broad public consultation in the Vancouver Plan process with continued, robust neighbourhood-based community engagement.
- C. THAT Council receive for information options for consideration as part of public consultation to contribute towards the City of Vancouver’s COVID-19 Recovery (attached in Appendix B).

LOST (Vote No. 06441)
(Councillors Boyle, Carr, Fry, Kirby-Yung, Swanson and Mayor Stewart opposed)

During discussion on the amendment below, Mayor Stewart relinquished the Chair to Deputy Mayor Boyle, in order to participate in discussion and resumed the Chair when completed.

AMENDMENT MOVED by Councillor Hardwick
SECONDED by Councillor De Genova

THAT the following be added as D:

THAT Council direct staff to implement an interim rezoning policy, with specific terms to be approved by Council as typically done during planning in order to not pre-empt or divert the planning process with rezonings which set new directions or preclude options that could emerge during the process, including quick starts for community supported options.

LOST (Vote No. 06442)
(Councillors Boyle, Carr, De Genova, Fry, Kirby-Yung, Swanson, Wiebe and Mayor Stewart opposed)

AMENDMENT MOVED by Councillor Carr
SECONDED by Councillor Wiebe

THAT the following be added as E:

THAT Council direct staff to consider ways or forums to enable enhanced involvement and leadership of Council in the Vancouver Plan and city-wide and neighbourhood engagement, on a limited number of issues especially related to “complete communities” that could result in “quick start” actions or pilot projects, including:

1. re-allocation of 11% of Vancouver’s neighbourhood streets for public uses such as park space, community food gardens and active transportation;
2. “Missing Middle” housing;
3. opportunities to increase rental housing in C-2 zones and transition areas such as off arterials close to parks, schools and shopping areas;
4. corner grocery stores and food-friendly neighbourhoods; and
5. community blue-greenways and watershed revival.

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor Swanson
SECONDED by Councillor Carr

THAT the following be added as 6:

6. social housing.

CARRIED UNANIMOUSLY (Vote No. 06443)
(Councillors De Genova and Hardwick abstained from the vote)

The amendment to the amendment having carried, the amendment as amended was put and CARRIED UNANIMOUSLY (Vote No. 06444) with Councillors De Genova, Dominato, Hardwick and Kirby-Yung, abstaining from the vote.

The amendments having either lost or carried, the motion as amended was put and Council agreed to sever the vote with A and C having CARRIED UNANIMOUSLY (Vote Nos. 06445 and 06448), B having CARRIED (Vote No. 06446) with Councillor Hardwick opposed and, D and E having CARRIED UNANIMOUSLY (Vote Nos. 06449 and 06450) with Councillor Hardwick abstaining from the vote.

FINAL MOTION AS APPROVED

- A. THAT Council receive for information the Vancouver Plan Phase 1 Engagement Summary, as attached in Appendix A of the Report dated September 24, 2020, entitled “Vancouver Plan Phase 1 Report: Public Engagement Summary, Provisional Goals and Update on COVID-19 Community Recovery Actions”, and ask the new Equity Officer to ensure that we are applying an intersectional lens.

- B. THAT Council endorse the Vancouver Plan Provisional Goals, as presented in the Report dated September 24, 2020, entitled “Vancouver Plan Phase 1 Report: Public Engagement Summary, Provisional Goals and Update on COVID-19 Community Recovery Actions”, to guide the creation of the Vancouver Plan with continued, robust community engagement.
 - C. THAT Council receive for information initial community recovery actions that will contribute towards and be coordinated through the City of Vancouver’s COVID-19 Recovery Program (attached in Appendix B of the Report dated September 24, 2020, entitled “Vancouver Plan Phase 1 Report: Public Engagement Summary, Provisional Goals and Update on COVID-19 Community Recovery Actions”).
 - D. THAT the phrase “for every resident that they can afford with 30% or less of their household income” be added at the end of goal 5 as listed on page 15 of the Report dated September 24, 2020, entitled “Vancouver Plan Phase 1 Report: Public Engagement Summary, Provisional Goals and Update on COVID-19 Community Recovery Actions”, and read as follows:
 - 5. Develop an Affordable City with Diverse and Secure Housing for every resident that they can afford with 30% or less of their household income.
 - E. THAT Council direct staff to consider ways or forums to enable enhanced involvement and leadership of Council in the Vancouver Plan and city-wide and neighbourhood engagement, on a limited number of issues especially related to “complete communities” that could result in “quick start” actions or pilot projects, including:
 - 1. re-allocation of 11% of Vancouver’s neighbourhood streets for public uses such as park space, community food gardens and active transportation;
 - 2. “Missing Middle” housing;
 - 3. opportunities to increase rental housing in C-2 zones and transition areas such as off arterials close to parks, schools and shopping areas;
 - 4. corner grocery stores and food-friendly neighbourhoods;
 - 5. community blue-greenways and watershed revival; and
 - 6. social housing.
- 2. Presentation: Temporary Patio and Road Reallocation Updates**
- (a) **Zoning and Development By-law Amendment to allow Temporary Patios for Businesses on Private Property
September 28, 2020**
 - (b) **Extending Temporary Expanded Service Areas (TESAs)
September 24, 2020**
 - (c) **Extension to the Temporary Patio Program through COVID-19 Recovery
September 28, 2020**

At 4:33 pm, prior to the vote on the referral of Temporary Patio and Road Reallocation Updates, Councillor Wiebe declared a conflict of interest due to their ownership interests in two liquor establishments in the city, and as a former President of the Mount Pleasant BIA.

REFERRAL MOVED by Councillor Kirby-Yung
SECONDED by Councillor De Genova

THAT Council refer Presentation 2 and related reports on "Temporary Patios and Road Reallocation Updates", to the Standing Committee on Policy and Strategic Priorities meeting on Wednesday, October 7, 2020 at 9:30 am, and make it the first order of business to be dealt with.

CARRIED UNANIMOUSLY
(Councillor Wiebe declared a conflict of interest)

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VARY AGENDA

On October 6, 2020, at 4:36 pm, it was

MOVED by Councillor De Genova
SECONDED by Councillor Hardwick

THAT Council deal with Council Members' Motions as the next order of business;

FURTHER THAT Council refer by-laws 1 to 10 to the Council meeting following the Standing Committee on Policy and Strategic Priorities meeting on Wednesday, October 7, 2020;

AND FURTHER THAT Council refer any remaining items on the agenda to Wednesday, October 21, 2020, starting at 3 pm.

CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY

Note: For ease of reference, the minutes are recorded in numerical order.

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VARY AGENDA

On October 6, 2020, at 4:57 pm, it was

MOVED by Council Wiebe
SECONDED by Councillor Boyle

THAT the meeting be extended in order to finish items Members' Motion B10 and Referral Report 5.

CARRIED UNANIMOUSLY
(Councillor De Genova absent for the vote)

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VARY AGENDA

On October 6, 2020, at 4:59 pm, it was

MOVED by Councillor Kirby-Yung
SECONDED by Councillor Wiebe

THAT the meeting be extended in order to hear Notice of Council Member's Motions after Referral Report 5.

CARRIED UNANIMOUSLY
(Councillor De Genova absent for the vote)

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Council recessed on October 6, 2020, at 5:07 pm, and reconvened on October 13, 2020, at 9:32 am with Deputy Mayor Boyle in the Chair.

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On October 13, 2020, at 9:34 am, it was

MOVED by Councillor De Genova
SECONDED by Councillor Kirby-Yung

THAT Mayor Stewart be granted a leave of absence for civic business from meetings on October 13, 2020, from 9:30 am to 2 pm;

FURTHER THAT Councillor Dominato be granted a leave of absence for civic business from meetings on October 15, 2020, from 9 am to 5 pm.

CARRIED UNANIMOUSLY
(Mayor Stewart absent for the vote)

UNFINISHED BUSINESS

1. Short Term Actions to Preserve and Expand Access to Mental Health Resources and Housing in Grandview-Woodlands

At the Council meeting on September 15, 2020, Council referred the above-noted motion to the Standing Committee on City Finance and Services meeting on September 16, 2020, in order to hear from speakers. Subsequently, due to time constraints, the meeting reconvened on September 29, 2020, and again on September 30, 2020. Following the hearing from speakers on September 30, Council referred debate and decision on the above-noted motion to the Council meeting on October 6, 2020, as Unfinished Business. Subsequently, due to time constraints, Council referred debate and decision on the above-noted motion to the reconvened Council meeting on October 21, 2020.

On October 21, 2020, Sadhu Johnston, City Manager, responded to questions.

On October 21, 2020, at 3:46 pm, during discussion on the above-noted motion, Mayor Stewart relinquished the Chair to Deputy Mayor Boyle, in order to participate in discussion and resumed the Chair when completed.

Note: the following motion includes an amendment to B that was approved at the reconvened Standing Committee on City Finance and Services meeting on September 30, 2020.

MOVED by Councillor De Genova
SECONDED by Councillor Dominato

WHEREAS

1. The Kettle Friendship Societyⁱ, is a non-profit organization, established approximately 40 years ago. The organization provides many resources and services, including a drop-in centre and supportive housing to individuals who experience mental health challenges and addiction. Indigenous people, seniors and homeless individuals are among the vulnerable and marginalized people served by this organization;
2. The Kettle Friendship Society has been operating at capacity for over a decade. The society partnered with Boffo Properties; a family-owned property development company long established in Grandview-Woodlands. With BC Housing included as a partner, the most recent proposal for the project was able to secure funding to provide fifty (50) non-market and affordable housing units, owned by The Kettle Society, a funding commitment rarely made by BC Housing at such an early stage of a project. The proposed 15-storey development also enabled an expanded drop-in centre for the Kettle Society;
3. Public consultation for the “Boffo Kettle Project” originally began in 2012. The Grandview Woodlands Citizens’ Assembly formally supported this project in their Final Report;
4. Vancouver City Council adopted The Grandview Woodlands Plan, on July 28, 2016. The development proposed by The Kettle Boffo Plan is referenced numerous times, including:

Subsection “Places: Commercial Drive”:

“Kettle Friendship Centre Society is a key community asset that has offered accessible social services, including key mental health supports, to residents living with mental illness for over 35 years. Given increasing demands for services, Kettle’s future plan is to redevelop their existing site, perhaps together with adjacent privately- and City-owned sites towards a larger facility to better meet the community needs. Where possible, the City aims to support this plan to increase access to low-barrier services.

For the purposes of this plan, this special site is defined as the area bounded by Venables Street, the Commercial Diversion, and Commercial Drive. This represents an overall area of about 0.3 hectares (0.75 acres). It is recognized that future redevelopment of this overall site could occur in a consolidated manner that incorporates several properties (and could possibly include the City-owned land) or it could occur through a number of independent

developments. The intent reflected in the plan policies is to ensure that this special site delivers -- as a minimum -- space for the expanded services of the Kettle Friendship Society, as well as 30 units of non-market, supportive housing”ⁱⁱ

Section 7.1.2 of the plan titled “Housing” also states in the “Policies” subsection, a further subsection “Support efforts to eliminate homelessness”, including: *“Enable the development of additional supportive housing in Grandview Woodland. Ensure financial viability through senior government funding and/ or provision of additional density subject to fit with neighbourhood context (e.g. proposed redevelopment of the Kettle Friendship Society Centre at 1725 Venables Street),”ⁱⁱⁱ*

5. June 2018, the applicant withdrew the project that was in the Rezoning Pre-Application stage. In a letter from The Kettle Society to Mayor and Council, Executive Director Nancy Keough stated, “we were unable to reach an agreement with the City on a path forward in terms of the City’s financial requirements;”^{iv}
6. July 25, 2018, Council unanimously passed the motion titled “Support for the Kettle Society and the City of Vancouver’s commitment to Resources for Mental Health, Ending Homelessness and Supportive Housing”^v, with direction to staff as follows:

THEREFORE, BE IT RESOLVED

- A. *THAT Council affirm support for The Kettle Society as a non-profit organization that serves thousands of people annually and provides resources to individuals and families facing mental health issues and homelessness in the City of Vancouver.*
 - B. *THAT Council direct staff to work with The Kettle Society to consider potential opportunities for The Kettle Society to move forward with their longstanding plans to develop an expanded drop-in centre and at least 30 units of community integrated supportive housing for individuals struggling with mental health issues and homelessness in Vancouver;*
7. Vancouver faces a homelessness and housing crisis and is in the midst of an overdose crisis. On the frontlines for both, The Kettle Friendship Society provides critical resources to some of the most vulnerable and marginalized people in the city;
 8. Vancouver City Council received a letter from The Kettle Society on July 6, 2020, with an updated request. The letter also states, “The Kettle is a trusted partner of B.C. Housing and because of that can bring 50 new, core income homes to the city of Vancouver.” (Attached as Appendix A); and
 9. Vancouver City Council unanimously supported recommendations by staff, in a report^{iv}, dated June 5, 2020, to award Community Housing Incentive Program (CHIP) Grants for the year 2020, organizations and amounts listed below:

- Finnish Canadian Rest Home Association “Finnish Care Home” - \$890,000;
- Lee’s Benevolent Association of Canada “Lee’s Seniors’ Housing” \$655,000;
- The Governing Council of the Salvation Army in Canada “Salvation Army” \$910,000;
- Aboriginal Land Trust Society “ALT” “Lu’ma Aboriginal Housing Society” \$6,255,000.

THEREFORE BE IT RESOLVED

- A. THAT Council direct staff to approach, prioritize and work with The Kettle Society, and their partners, to revisit their most recent and desired proposal, planned for development at Venables Street and Commercial Drive, including an expanded drop-in mental health centre and 50 units of non-market housing to be owned by The Kettle Friendship Society, with funding from BC Housing, in the interest of moving forward.
- B. THAT Council direct staff to identify funding available through the City of Vancouver, including CHIP grants, to meet the financial needs of the project and satisfy any financial contributions, the City of Vancouver requires for this project to proceed.
- C. THAT Council direct staff to provide monthly updates to Council on progress staff have made with The Kettle Friendship Society in the interest of moving forward on an application led by this non-profit organizations and their funding and development partners.

REFERENCES:

- ⁱ The Kettle Society, *Who We Are/ History*. www.thekettle.ca/who-we-are/history/
- ⁱⁱ City of Vancouver. July 2016. *Grandview Woodland Community Plan*. page 50. www.vancouver.ca/files/cov/grandview-woodland-community-plan.pdf
- ⁱⁱⁱ City of Vancouver. July 2016. *Grandview Woodland Community Plan*. page 130. www.vancouver.ca/files/cov/grandview-woodland-community-plan.pdf
- ^{iv} Keough, Nancy. 2018. *Letter to Vancouver City Council*. The Kettle Society and Kettle Boffo. www.kettleboffo.com/letter-to-council/
- ^v De Genova, M. 2018. *Support for the Kettle Society and the City of Vancouver’s Commitment to Resources for Mental Health, Ending Homelessness and Supportive Housing*. Motion referred to Standing Committee on Policy and Strategic Priorities Meeting Date July 25, 2018. www.council.vancouver.ca/20180725/documents/pspc16.pdf
- ^{vi} City of Vancouver. June 5, 2020. “Community Housing Program Incentive Grants” Report and Recommendations to Council. www.council.vancouver.ca/20200707/documents/r8.pdf

LOST (Vote No. 06540)

(Councillors Boyle, Carr, Fry, Swanson, Wiebe and Mayor Stewart opposed)
(Councillor Bligh absent for the vote)

COMMUNICATIONS

1. **Appointment of Council Representative to the Federation of Canadian Municipalities Board**

THAT Council appoint Councillor Bligh as the City of Vancouver Board Member to the Federation of Canadian Municipalities Board for the term ending December 31, 2020.

ADOPTED ON CONSENT (Vote No. 06423)

2. **Changes to 2020 Council Meetings Schedule**

THAT Council move the Public Hearing from Tuesday, November 3, 2020 to Wednesday, December 2, 2020.

ADOPTED ON CONSENT (Vote No. 6427)

REPORTS

1. **New Sublease for Community Legal Assistance Society - #300 – 1140 West Pender Street September 2, 2020**

A. THAT Council authorize the Director of Real Estate Services to negotiate and execute a sublease agreement (the "Sublease") with Community Legal Assistance Society ("CLAS") as the subtenant and non-profit operator of the social facility at #300 – 1140 West Pender St (the "Premises"), being a portion of the building situated on lands legally described as: *PID 007-063-563; Lot 1, Block 16, District Lot 185, Plan 19162*. The Sublease shall be based on the City's Precedent Lease for Non-profit Entities (Cultural/Social), on the following terms and conditions, and on terms as set out in the signed Offer to Lease attached as Appendix A of the Report dated September 2, 2020, entitled "New Sublease for Community Legal Assistance Society - #300 – 1140 West Pender Street", (the "OTL"), and upon such other terms and conditions to the satisfaction of the General Manager of Real Estate and Facilities Management, the General Manager of Arts, Culture and Community Services and the Director of Legal Services:

i) Term and Renewal Options: Ten (10) years commencing February 1, 2020, plus one renewal option for a further five (5) years;

ii) Rent and Operating Costs: Nominal base rent of Ten Dollars (\$10.00) for the term, payable in advance, plus applicable taxes;

CLAS is responsible for paying building operating expenses (approximately \$122,000/annum for 2020);

iii) Sub-subleasing: The Subtenant shall be permitted to sub-sublease portions of the Premises to the current non-profit sub-subtenant, being PovNet Society. Future sub-subtenancies may be permitted to non-profit organizations for public service use upon the prior written consent of the Sublandlord's General Manager of Arts, Culture and Community Services. The Subtenant shall be permitted to

collect rent from any non-profit sub-tenant of the Premises, provided that: the rent charged is at a rate and an amount acceptable to the Sublandlord's Managing Director of Social Policy and Projects.

The nominal rent in A above represents a grant valued at approximately \$309,000 per annum, based on the first year of the term.

- B. THAT no legal rights or obligations will arise or be created by Council's adoption of A above unless and until all legal documentation has been executed and delivered by the respective parties.

ADOPTED ON CONSENT AND A
BY THE REQUIRED MAJORITY (Vote No. 6430)

**2. 2020 Animal Welfare Grant
September 4, 2020**

On October 6, 2020, the above-noted report was held to hear from speakers. Due to time constraints, the report was referred to be dealt with on October 21, 2020.

On October 21, 2020, the Mayor called for speakers and there were none.

MOVED by Councillor Hardwick
SECONDED by Councillor De Genova

THAT Council approve two (2) Animal Welfare Grants totalling \$11,935, the total amount allocated in the 2020 budget for this purpose, to the following organizations:

- | | |
|--|---------|
| i. Critter Care Wildlife Society | \$4,000 |
| ii. Vancouver Orphan Kitten Rescue Association | \$7,935 |

CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY (Vote No. 06542)
(Councillor Bligh absent for the vote)

**3. Seksik Early Care and Learning Centre (321 Princess Avenue): Funding Approval and Authorization to Enter Legal Agreement(s)
September 24, 2020**

- A. THAT Council approve a one-time capital grant of up to \$960,000 for the Seksik Early Care and Learning Centre at 321 Princess Avenue.
- B. THAT Council authorize the General Manager, Arts, Culture and Community Services to execute and deliver on behalf of the City all legal agreements required to implement A above, including the funding agreement attached hereto as Appendix A of the Report dated September 24, 2020, entitled "Seksik Early Care and Learning Centre (321 Princess Avenue): Funding Approval and Authorization to Enter Legal Agreement(s)", and to disperse the grant described in A above on the terms and conditions set out therein or such other terms and conditions as are satisfactory to the General Manager, Arts, Culture and Community Services and the Director of Legal Services.

- C. THAT no legal rights or obligations will arise or be created by Council's adoption of A or B above unless and until all legal documentation has been executed and delivered by the respective parties.

ADOPTED ON CONSENT AND A
BY THE REQUIRED MAJORITY (Vote No. 06431)

**4. Downtown Eastside (DTES) Plan Implementation Grant Allocation - 2020
September 18, 2020**

On October 6, 2020, the above-noted report was held to hear from speakers. Due to time constraints, the report was referred to be dealt with on October 21, 2020.

On October 21, 2020, at 4:03 pm, Councillor Wiebe declared a conflict of interest on this item as he has a business in the Gastown BIA that would be receiving some of funding, although the business is currently closed due to COVID restrictions, and out of an abundance of caution did not want to partake in the decision on this report. Councillor Wiebe left the meeting at 4:04 pm and did not return.

On October 21, 2020, Council heard from one speaker regarding reconsideration of the allocation of grants and providing a grant for their project.

On October 21, 2020, Tom Wanklin, Senior Planner, Downtown Eastside, Planning, Urban Design and Sustainability, responded to questions.

MOVED by Councillor Fry
SECONDED by Councillor Kirby-Yung

- A. THAT Council approve the matching grant allocation of \$543,600 to Downtown Eastside (DTES) non-profit organizations (as detailed in Appendix A of the Report dated September 18, 2020, entitled "Downtown Eastside (DTES) Plan Implementation Grant Allocation – 2020), to strategically advance the social, economic and environmental objectives of the approved DTES Plan.
- B. THAT Council approve the \$670,000 strategic grant allocations below to support COVID-19 response actions:
- i. \$100,000 for community stewardship peer employment; with \$50,000 being allocated to the Eastside Movement for Business and Economic Renewal Society (EMBERS) for peers in Chinatown, and \$50,000 to Portland Housing Society (PHS) for peers in DTES;
 - ii. \$50,000 to Vancouver Economic Commission in partnership with Community Impact Real Estate Society (CIRES) and Buy Social BC to identify vacant spaces and interested landlords and tenants to activate affordable spaces in the DTES in order to support recovery of non-profit agencies and social enterprises;
 - iii. \$500,000 to Engineering Services to implement the COVID-19 response Community Hubs project to support the physical spacing needs of the residents in the DTES and provide necessary amenities and infrastructure;

- iv. \$20,000 to Community Services to retain a consultant to engage the community to explore the creation of a Community Economic Development hub at 501 Powell.
- C. THAT Council approve the allocation of \$250,000 grant to Vancouver Japanese Language School and Japanese Hall (VJLS-JH) to support their pursuit of establishing a Japanese Interpretive Centre and as a part of the City's redress actions for the Japanese Canadian Community.
- D. THAT Council approve to fund the above initiatives for a total of \$1,463,600 from the Multi-Year Capital Project Budget of 2020 DTES Capital Grant Program; and expenditures will be managed within the current approved Annual Capital Expenditure Budget.

CARRIED UNANIMOUSLY AND A THROUGH C
BY THE REQUIRED MAJORITY (Vote No. 06543)
(Councillor Wiebe absent for the vote due to conflict of interest)

5. Funding Application to Investing in Canada Infrastructure (Community, Culture and Recreation Infrastructure) Program for the Sunset Seniors Centre Project September 8, 2020

THAT Council approve a funding application to the Investing in Canada Infrastructure Program (ICIP) – BC – Community, Culture & Recreation Infrastructure for \$9.7 million towards the \$13.7 million Sunset Seniors Centre project;

FURTHER THAT subject to the successful application for funding, Council commits to contribute the City's share of up to \$3.5 million of eligible project costs and all of the ineligible project costs of up to \$0.5 million, funded from the Capital Plan Emerging Priorities funding set aside to leverage senior government infrastructure funding. Upon successful application for funding and in accordance with the City's Capital Budget Policy, staff will bring forward to Council details of the eligible project scope and costs and a request for formal approval of the Multi-Year Capital Project Budget and related Annual Capital Expenditure Budget.

ADOPTED ON CONSENT (Vote No. 06432)

6. Modification of Lease for Supporting Women's Alternatives Network (SWAN Vancouver) Society, and Lease for RainCity Housing and Support Society for Overdose Prevention Site, both at 1101 Seymour Street September 8, 2020

On October 13, 2020, Sandra Singh, General Manager, Arts, Culture and Community Services, Mary Clare Zak, Managing Director, Social Policy and Projects, Arts, Culture and Community Services, and Chris Van Veen, Strategic Initiatives and Public Health Planning, Vancouver Coastal Health, provided an overview of the above-noted report, and along with Dianna Hurford, Senior Planner, Social Policy and Projects, Arts, Culture and Community Services, Jonathan Gormic, Captain Public Education Officer, Vancouver Fire and Rescue Services, Inspector Bill Spearn, Organized Crime Unit, Vancouver Police, and Issac Malmgren, Associate Director, RainCity, responded to questions.

* * * * *

On October 13, 2020, at 10:01 am, it was

MOVED by Councillor De Genova
SECONDED by Councillor Dominato

THAT Council allow a second round of questions to staff on Report 6 “Modification of Lease for Supporting Women’s Alternatives Network (SWAN Vancouver) Society, and Lease for RainCity Housing and Support Society for Overdose Prevention Site, both at 1101 Seymour Street”.

CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY
(Mayor Stewart absent for the vote)

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During the hearing of speakers on October 13, 2020, Council recessed at 11:57 am and reconvened at 1:01 pm.

* * * * *

On October 13, 2020, Council heard from 21 speakers in support of the recommendations and 37 in opposition.

* * * * *

On October 13, 2020, at 1:28 pm, Councillor Kirby-Yung rose on a point of order under section 7.5 of the *Procedure By-law* that states a speaker must limit their comments to the matter contained in the report being discussed and the political comments the speaker brought up were in appropriate. Deputy Mayor Boyle ruled that they would remind speakers across the board to not speak negatively of Councillors or members of the public and would monitor disparaging comments on all sides.

On October, 13, 2020, at 1:59 pm, Councillor Carr rose on a point of order under section 6.1 (d) of the *Procedure By-law* that states a Council member must not speak disrespectfully to another Council member, an official of the City or member of the public, regarding a statement made by Councillor De Genova. Deputy Mayor Boyle reminded Council to stay focused on questions to speakers and not providing background information.

On October 13, 2020, at 2:01 pm, Councillor De Genova rose on a point of order under section 6.1 (b) of the *Procedure By-law* that states a Council member must not by words, tone, manner of speaking or gesticulation, express any opinion or make any allegation that directly or indirectly reflects negatively upon the character of any person, regarding comments made by Councillor Carr. Deputy Mayor Boyle reminded Council that the expectation is to remain respectful and stay focused on asking questions of speakers.

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MOVED by Councillor Carr
SECONDED by Councillor Dominato

THAT Council recess for 10 minutes.

CARRIED UNANIMOUSLY

On October 13, 2020, at 2:36 pm, Council recessed and reconvened
at 2:49 pm with Mayor Stewart in the Chair.

* * * * *

On October 13, 2020, at 4:59 pm, it was

MOVED by Councillor De Genova
SECONDED by Councillor Carr

THAT the meeting be extended to continue asking questions of the current speaker
before the dinner break.

CARRIED UNANIMOUSLY

On October 13, 2020, at 5:04 pm, Council recessed and reconvened at 6:02 pm.

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On October 13, 2020 at 6:43 pm, Councillor Boyle rose on a point of order under section 7.7 (b) of the *Procedure By-law* which states that a Council member may only ask a question of a speaker to clarify the speaker's position as related to the recommendations contained in the report and that Councillor De Genova has referenced her own motion several times while engaging with the speaker. The Mayor reminded Councillor De Genova to stick to the recommendations contained in the staff report.

* * * * *

After hearing from speakers, on October 13, 2020, at 8:57 pm, it was

MOVED by Councillor Kirby-Yung
SECONDED by Councillor Carr

THAT Council recess for 15 minutes.

CARRIED UNANIMOUSLY

On October 13, 2020, Council recessed at 8:58 pm and reconvened at 9:15 pm.

On October 13, 2020, at 9:15 pm, it was

MOVED by Councillor De Genova
SECONDED by Councillor Dominato

THAT Council allow an additional round of questions to staff on Report 6 “Modification of Lease for Supporting Women’s Alternatives Network (SWAN Vancouver) Society, and Lease for RainCity Housing and Support Society for Overdose Prevention Site, both at 1101 Seymour Street”.

CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY

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On October 13, 2020, Sandra Singh, Chris Van Veen, Dianna Hurford and Bill Spearn, responded to questions.

* * * * *

On October 13, 2020, at 9:50 pm, it was

MOVED by Councillor Boyle
SECONDED by Councillor Swanson

THAT Council extend the meeting past 10 pm in order to complete questions to staff, and have debate and decision on Report 6.

LOST
NOT HAVING THE REQUIRED MAJORITY (Vote No. 06484)
(Councillors Bligh, De Genova, Dominato, Fry, Hardwick, Kirby-Yung opposed)

On October 13, 2020, at 9:58 pm, it was

MOVED by Councillor De Genova
SECONDED by Councillor Hardwick

THAT questions to staff, debate and decision for Report 6 dated September 8, 2020, entitled “Modification of Lease for Supporting Women’s Alternatives Network (SWAN Vancouver) Society, and Lease for RainCity Housing and Support Society for Overdose Prevention Site, both at 1101 Seymour Street”, be referred to the Council meeting on October 20, 2020, as Unfinished Business;

FURTHER THAT Council recess and reconvene on October 21, 2020.

CARRIED UNANIMOUSLY

Council recessed on October 13, 2020, at 9:59 pm,
and reconvened on October 21, 2020, at 3 pm, continuing with Unfinished Business 1.

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**7. Vancouver Heritage Register Administrative Update
September 8, 2020**

THAT Council direct staff to amend the Vancouver Heritage Register as per the additions, deletions, and address adjustments listed in Appendix B of the Report dated September 8, 2020, entitled "Vancouver Heritage Register Administrative Update".

ADOPTED ON CONSENT (Vote No. 06433)

REFERRAL REPORTS

**1. CD-1 Rezoning: 24 East Broadway and 2520 Ontario Street
September 10, 2020**

- A. THAT the application by Formosis Architecture, on behalf of Brontario Properties Inc., to rezone the lands at 24 East Broadway [*PID: 015-550-095; Lot 3, Except (A) Part in Reference Plan 3765 and (B) the South 20 Feet Now Lane, Block 27 District Lot 302 Plan 198*] and 2520 Ontario Street *PID: 015-550-044; Lot 1, Except Portions In Reference Plan 3765, Block 27 District Lot 302 Plan 198 and PID: 015-550-087; Lot 2, Except (A) Part in Explanatory Plan 14863 and (B) the South 20 Feet Now Lane, Block 27 District Lot 302 Plan 198*] from C-3A (Commercial) to CD-1 (Comprehensive Development) District to increase the floor space ratio (FSR) from 3.0 to 7.5 and the building height from 9.2 m (30.2 ft.) to 45.1 m (148 ft.) to permit the development of one 12-storey commercial office building with ground-floor retail with a total floor area of 11,220.7 sq. m (120,779 sq. ft.), be referred to public hearing together with:
- (i) plans prepared by Formosis Architecture, received on March 16, 2020;
 - (ii) draft CD-1 By-law provisions, generally as presented in Appendix A of the Referral Report dated September 10, 2020, entitled "CD-1 Rezoning: 24 East Broadway and 2520 Ontario Street"; and
 - (iii) the recommendation of the General Manager of Planning, Urban Design and Sustainability to approve the application in principle, including approval in principle of the form of development, subject to the Conditions of Approval contained in Appendix B of the above-noted report;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary CD-1 By-law generally in accordance with Appendix A of the above-noted report for consideration at Public Hearing.

- B. THAT, if the application is referred to a Public Hearing, the application to amend the Sign By-law to establish regulations for this CD-1, generally as set out in Appendix C of the Referral Report dated September 10, 2020, entitled "CD-1 Rezoning: 24 East Broadway and 2520 Ontario Street", be referred to the same Public Hearing;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary by-law, generally as set out in Appendix C of the above-noted report, for consideration at the Public Hearing.

- C. THAT subject to approval of the CD-1 By-law, the Noise Control By-law be amended to include this CD-1 in Schedule B, generally set out in Appendix C of the Referral Report dated September 10, 2020, entitled "CD-1 Rezoning: 24 East Broadway and 2520 Ontario Street";

FURTHER THAT the Director of Legal Services be instructed to bring forward the amendment to the Noise Control By-law at the time of enactment of the new CD-1 By-law.

- D. THAT A through C above be adopted on the following conditions:

- (i) THAT the passage of the above resolutions creates no legal rights for the applicant or any other person, or obligation on the part of the City; any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
- (ii) THAT any approval that may be granted following the public hearing shall not obligate the City to enact a bylaw rezoning the property, and any costs incurred in fulfilling requirements imposed as a condition of rezoning are at the risk of the property owner; and
- (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

ADOPTED ON CONSENT (Vote No. 06438)

**2. CD-1 Rezoning: 203-263 West 49th Avenue
September 9, 2020**

- A. THAT the application by GBL Architects, on behalf of 1111517 B.C. Ltd., the registered owner of the lands located at:
- 203 West 49th Avenue [*PID 014-075-504; Lot 15 of Lot 8 Block 1000 District Lot 526 Plan 2063*],
 - 207 West 49th Avenue [*PID 014-075-512; Lot 16 of Lot 8 Block 1000 District Lot 526 Plan 2063*],
 - 219 West 49th Avenue [*PID 014-075-521; Lot 17 of Lot 8 Block 1000 District Lot 526 Plan 2063*],
 - 231 West 49th Avenue [*PID 014-075-539; Lot 18 of Lot 8 Block 1000 District Lot 526 Plan 2063*],
 - 231 West 49th Avenue [*PID 014-075-547; Lot 19 of Lot 8 Block 1000 District Lot 526 Plan 2063*],
 - 241 West 49th Avenue [*PID 014-075-598; Amended Lot 20 (See 438372L) of Lot 8 Block 1000 District Lot 526 Plan 2063*],
 - 255 West 49th Avenue [*PID 014-075-610; Amended Lot 22 (See 260187L) of Lot 8 Block 1000 District Lot 526 Plan 2063*], and
 - 263 West 49th Avenue [*PID 014-075-628; Amended Lot 23 (See 397547L) of Lot 8 Block 1000 District Lot 526 Plan 2063*];

to rezone the lands from RS-1 (One-Family Dwelling) District to CD-1 (Comprehensive Development) District, to increase the maximum floor space ratio (FSR) from 0.70 to 2.50 and the maximum building height from 10.7 m (35 ft.) to 15.9 m (53 ft.) and to 18.9 m (63 ft.) for the portion with rooftop amenity, to permit the development of a four storey mixed-use building containing 89 residential strata-titled units with commercial space on the ground floor, be referred to a Public Hearing, together with:

- (i) plans prepared by GBL Architects, received September 27, 2019, and supplemental drawings received May 21, 2020;
- (ii) draft CD-1 By-law provisions, generally as presented in Appendix A of the Referral Report dated September 9, 2020, entitled "CD-1 Rezoning: 203-263 West 49th Avenue"; and
- (iii) the recommendation of the General Manager of Planning, Urban Design and Sustainability to approve the application in principle, including approval in principle of the form of development, subject to the Conditions of Approval contained in Appendix B of the above-noted report;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary CD-1 By-law generally in accordance with Appendix A of the above-noted report for consideration at Public Hearing.

- B. THAT, if the application is referred to a Public Hearing, the application to amend the Sign By-law to establish regulations for this CD-1, generally as set out in Appendix C of the Referral Report dated September 9, 2020, entitled "CD-1 Rezoning: 203-263 West 49th Avenue", be referred to the same Public Hearing;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary by-law, generally as set out in Appendix C of the above-noted report, for consideration at the Public Hearing.

- C. THAT, subject to enactment of the CD-1 By-law, the Noise Control By-law be amended to include this CD-1 in Schedule B, generally as set out in Appendix C of the Referral Report dated September 9, 2020, entitled "CD-1 Rezoning: 203-263 West 49th Avenue";

FURTHER THAT the Director of Legal Services be instructed to bring forward the amendment to the Noise Control By-law at the time of the enactment of the CD-1 By-law.

- D. THAT, subject to approval of the CD-1 By-law, the Subdivision By-law be amended generally as set out in Appendix C of the Referral Report dated September 9, 2020, entitled "CD-1 Rezoning: 203-263 West 49th Avenue";

FURTHER THAT the Director of Legal Services be instructed to bring forward the amendment to the Subdivision By-law at the time of enactment of the CD-1 By-law.

- E. THAT A through D above be adopted on the following conditions:
- (i) THAT the passage of the above resolutions creates no legal rights for the applicant or any other person, or obligation on the part of the City; and any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
 - (ii) THAT any approval that may be granted following the Public Hearing shall not obligate the City to enact a by-law rezoning the property, and any costs incurred in fulfilling requirements imposed as a condition of rezoning are at the risk of the property owner; and
 - (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

ADOPTED ON CONSENT (Vote No. 06435)

**3. Amendment to the Regional Context Statement Official Development Plan By-law for 1580 Vernon Drive
September 22, 2020**

THAT the General Manager of Planning, Urban Design and Sustainability be instructed to make application to bring forward a by-law to amend the Regional Context Statement Official Development Plan By-law, generally in accordance with Appendix A of the Referral Report dated September 22, 2020, entitled "Amendment to the Regional Context Statement Official Development Plan By-law for 1580 Vernon Drive", to temporarily change the designation of the lands located at 1580 Vernon Drive [*PID 007-074-654, Lot A Block 59 District Lot 264A and 2037 Plan 18874; and Lots B and C Block 59 District Lot 264A Plan 18874, PIDs 007-074-671 and 007-074-697 respectively*] from Industrial to General Urban;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary By-law generally in accordance with Appendix A of the above-note report for consideration at the Public Hearing

ADOPTED ON CONSENT (Vote No. 06436)

**4. Rezoning: 376-406 West 45th Avenue
September 22, 2020**

- A. THAT the application by Iredale Architecture on behalf of 376-392 West 45th Avenue Holdings Ltd., the registered owner of the lands located at 376-406 West 45th Avenue [*Lots 10, 11, and 12 of Lot 1 Block 999 District Lot 526 Plan 5531; PIDs 011-138-718, 008-404-585, 011-138-726 respectively*], to rezone the lands from RS-1 (One-Family Dwelling) District to RM-8A (Multiple Dwelling) District, be referred to a Public Hearing, together with the recommendation of the General Manager of Planning, Urban Design and Sustainability to approve the application in principle, subject to the Conditions of Approval contained in Appendix B of the Referral Report dated September 22, 2020, entitled "Rezoning: 376-406 West 45th Avenue";

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending by-law generally in accordance with Appendix A of the above-noted report for consideration at the Public Hearing.

- B. THAT, subject to approval of the zoning by-law, the Subdivision By-law be amended generally as set out in Appendix C of the Referral Report dated September 22, 2020, entitled “Rezoning: 376-406 West 45th Avenue”;

FURTHER THAT the Director of Legal Services be instructed to bring forward the amendment to the Subdivision By-law at the time of enactment of the zoning by-law.

- C. THAT A and B above be adopted on the following conditions:

- (i) THAT the passage of the above resolutions creates no legal rights for the applicant or any other person, or obligation on the part of the City and any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
- (ii) THAT any approval that may be granted following the public hearing shall not obligate the City to enact a by-law rezoning the property, and any costs incurred in fulfilling requirements imposed as a condition of rezoning are at the risk of the property owner; and
- (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

ADOPTED ON CONSENT (Vote No. 06437)

**5. CD-1 Rezoning: 3701-3743 West Broadway
September 1, 2020**

Planning, Urban Design and Sustainability, staff responded to questions.

MOVED by Councillor Fry
SECONDED by Councillor Boyle

- A. THAT the application by 0916789 B.C. Ltd. (Westbank), the registered owners of the lands located at 3701-3743 West Broadway [*PID 011-489-847, Lot A (See 368932L) Block 193 District Lot 176 Plan 4581; PID 011-489-308, Lot 9, Except the South 7 Feet and the East 7 Feet now Highways, Block 193 District Lot 176 Plan 4581; and PID 005-111-706, Lot 12 Block 193 District Lot 176 Plan 4581*] to rezone the lands from RS-1 (Residential) and C-2 (Commercial) District to CD-1 (Comprehensive Development) District, to increase the permitted floor space ratio (FSR) from 0.7 and 2.5 respectively to 5.27 and building height from 13.8 m (45.3 ft.) to 52.61 m (172.6 ft.) for the development of a 14-storey mixed-use building, with 161 secured rental housing units, of which 20% of the residential floor area will be secured as moderate income units, under the *Moderate Income Rental Housing Pilot Program*, be referred to Public Hearing together with:

- (i) plans prepared by Leckie Studio Architecture and Design Inc., received November 15, 2019 with revisions submitted on May 27, 2020;
- (ii) draft CD-1 By-law provisions, generally as presented in Appendix A of the Referral Report dated September 1, 2020, entitled "CD-1 Rezoning: 3701-3743 West Broadway"; and
- (iii) the recommendation of the General Manager of Planning, Urban Design and Sustainability to approve the application in principle, including approval in principle of the form of development, subject to the Conditions of Approval contained in Appendix B of the above-noted report;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary CD-1 By-law generally in accordance with Appendix A of the above-noted report for consideration at the Public Hearing.

- B. THAT, if after Public Hearing, Council approves in principle the rezoning and the Housing Agreement described in Part 2 of Appendix B of the Referral Report dated September 1, 2020, entitled "CD-1 Rezoning: 3701-3743 West Broadway", the Director of Legal Services be instructed to prepare the necessary Housing Agreement By-law for enactment prior to enactment of the CD-1 By-law, subject to such terms and conditions as may be required at the discretion of the Director of Legal Services and the General Manager of Planning, Urban Design and Sustainability.
- C. THAT, if the application is referred to a Public Hearing, the application to amend the Sign By-law to establish regulations for this CD-1, generally as set out in Appendix C of the Referral Report dated September 1, 2020, entitled "CD-1 Rezoning: 3701-3743 West Broadway", be referred to the same Public Hearing;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary by-law, generally as set out in Appendix C of the above-noted report, for consideration at the Public Hearing.

- D. THAT, subject to enactment of the CD-1 By-law, the Noise Control By-law be amended generally as set out in Appendix C of the Referral Report dated September 1, 2020, entitled "CD-1 Rezoning: 3701-3743 West Broadway";

FURTHER THAT the Director of Legal Services be instructed to bring forward the amendment to the Noise Control By-law at the time of enactment of the CD-1 By-law.

- E. THAT, subject to enactment of the CD-1 By-law, the Subdivision By-law be amended generally as set out in Appendix C of the Referral Report dated September 1, 2020, entitled "CD-1 Rezoning: 3701-3743 West Broadway";

FURTHER THAT the Director of Legal Services be instructed to bring forward the amendment to the Subdivision By-law at the time of enactment of the CD-1 By-law.

- F. THAT A through E above be adopted on the following conditions:
- (i) THAT the passage of the above resolutions creates no legal rights for the applicant or any other person, or obligation on the part of the City; and any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
 - (ii) THAT any approval that may be granted following the Public Hearing shall not obligate the City to enact a bylaw rezoning the property, and any costs incurred in fulfilling requirements imposed as a condition of rezoning are at the risk of the property owner; and
 - (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

CARRIED (Vote No. 06451)
(Councillor Hardwick opposed)
(Councillor De Genova absent for the vote)

BY-LAWS

On October 6, 2020, Council referred by-laws listed on the agenda for this meeting as numbers 1 to 10, to the Council meeting following the Standing Committee on Policy and Strategic Priorities meeting on Wednesday, October 7, 2020.

MOTIONS

A. Administrative Motions

None.

B. Council Members' Motions

1. Requests for Leaves of Absence

MOVED by Councillor De Genova
SECONDED by Councillor Carr

THAT Councillor Dominato be granted a Leave of Absence for civic business from the meetings on Thursday, December 3, 2020, from 2:30 pm to 8:30 pm.

CARRIED UNANIMOUSLY (Vote No. 06545)
(Councillor Wiebe absent for the vote)

2. Prohibition of “No Pets” Clauses in Rental Contracts

MOVED by Councillor Swanson
SECONDED by Councillor Fry

WHEREAS

1. Under the guidelines set forth by Provincial Health Officer Dr. Bonnie Henry, British Columbians have been strongly encouraged to practice physical distancing with all but one’s own household. Social distancing is particularly difficult for seniors, under housed individuals, and those who live alone. It has become clear that pets can help ease this isolation;
2. COVID-19 has exacerbated an already existing problem: the current legislation discriminates against renters that have pets and are trying to find affordable housing in BC. The BC SPCA reports that “no pets” policies are the leading cause for surrender and abandonment of pets;
3. Ontario prohibited “no pets” policies in rental units, and this law has brought benefit to renters and pets for decades in Ontario. As the two provinces face similar pressures in rental housing, this model could be studied and applied within BC; and
4. The Renters Advisory Committee has asked its liaison councillors to bring forward this resolution.

THEREFORE BE IT RESOLVED THAT Council ask the Mayor to advocate to the province for the prohibition of “no pets” clauses in rental contracts, and ask staff to look into what mechanisms the City can use to curb landlords’ right to refuse rental on the basis of pet ownership.

referred

REFERRAL MOVED by Councillor De Genova
SECONDED by Councillor Wiebe

THAT the motion entitled “Prohibition of “No Pets” Clauses in Rental Contracts” be referred to the Standing Committee on Policy and Strategic Priorities meeting on Wednesday, October 7, 2020, in order to hear from speakers.

CARRIED UNANIMOUSLY

3. Rent Forgiveness Program

MOVED by Councillor Swanson
SECONDED by Councillor Fry

WHEREAS

1. The City of Vancouver’s Renters Advisory Committee has been watching City and Provincial support for renters closely during the COVID-19 State of Emergency in BC;

2. Many renters have lost income during this time, and as a result have struggled to pay their rent, and that this is particularly true in Vancouver, where according to the 2016 census 35% of renter households spend 30-99% of their income on housing;
3. The Committee is thankful that the BC government has announced (to date) that they will continue to ban evictions for non-payment of rent until August 31st, however, despite both provincial and federal financial assistance programs, there are many renters in Vancouver who are struggling to pay for housing (while also paying for other necessities);
4. Rents have not been forgiven, only delayed, even for those hardest hit by the pandemic;
5. Due to unemployment, among other factors, many renters will not be able to pay the accrued rent amount once the eviction ban is lifted, even with a provincial payment plan in place;
6. Loans from a “rent bank” to cover arrears, which must be paid back, can also put many renters at risk of ruinous rent debt through no fault of their own; and
7. The Renters Advisory Committee has asked its Liaison Councillors to bring forward this resolution.

THEREFORE BE IT RESOLVED THAT Council ask the Mayor to advocate for a rent forgiveness program to the Government of British Columbia for those who cannot pay their full rent due to financial impacts from the COVID-19 pandemic;

FURTHER THAT accrual of further debt through “rent banks” are acknowledged as an unacceptable solution to missed rent payments due to the COVID-19 Pandemic.

referred

REFERRAL MOVED by Councillor De Genova
SECONDED by Councillor Carr

THAT the motion entitled “Rent Forgiveness Program” be referred to the Standing Committee on Policy and Strategic Priorities on Wednesday, October 7, 2020, in order to hear from speakers.

CARRIED UNANIMOUSLY

4. Ensuring Equity for Speakers Using Translation

MOVED by Councillor Swanson
SECONDED by Councillor De Genova

WHEREAS

1. The City of Vancouver is committed to using an equity lens on social issues;
2. Vancouver is one of the most linguistically diverse cities in Canada;

3. The *Procedure By-law* No. 12577—which outlines procedures for Council meetings, including speakers—limits all speakers to five minutes;
4. Therefore, speakers using translation must share their thoughts, experiences, and concerns in a shorter amount of time than those not using translation;
5. This limits the amount that Council can hear from speakers who use translation and who may be directly impacted by Council decisions;
6. This inequity has been raised by speakers before Council who are or who work with seniors, migrants, Indigenous people, and/or low-income people who don't speak English; and
7. The City of Vancouver's 2010 Seniors in Vancouver report states that "Vancouver's diversity means that both government and community services need to [...] provide enhanced supports to address language and cultural barriers".

THEREFORE BE IT RESOLVED THAT Council direct staff to prepare for consideration at a future Council meeting amendments to the *Procedure By-law* No. 12577, including sections 7.5, 13.18 and 13.20 and elsewhere as necessary, to provide speakers using translation or interpretation services with up to ten minutes to speak to Council.

referred

REFERRAL MOVED by Councillor De Genova
SECONDED by Councillor Kirby-Yung

THAT the motion entitled "Ensuring Equity for Speakers Using Translation" be referred to the Standing Committee on Policy and Strategic Priorities on Wednesday, October 7, 2020, in order to hear from speakers.

CARRIED UNANIMOUSLY

5. Calling on the Federal and Provincial Governments to Make Emancipation Day an Official Holiday

MOVED by Councillor Swanson
SECONDED by Councillor De Genova

WHEREAS

1. The City of Vancouver recognized August 1 as Emancipation Day this year;
2. Emancipation Day recognizes the day that slavery was officially ended in the British Empire in 1834 before Canada was a separate country from Britain;
3. On August 1, 1834, only enslaved children below the age of six were freed. Enslaved people older than six years of age were "assistants" and required to work 40 hours per week without pay, as part of compensation payment to their prior owners. Full release from slave labour happened at 12 PM on July 31, 1838, just about four years later;

4. Making Emancipation Day a federal holiday would help confront the legacy of slavery and white supremacy. As recent months have shown, this is something our country and society sorely needs;
5. Canadian history is taught in schools from a Eurocentric viewpoint that overlooks or minimizes the human rights infringements against Black and Indigenous people, while students learn about white European explorers rather than the Black and Indigenous people they enslaved and colonized;
6. A major piece of recognizing Emancipation Day is discussing the numerous areas of Canada's past that regularly don't make it into the "typical" history-class educational program;
7. Even after emancipation, Black people were and are targeted with discrimination, prejudice, and murder;
8. Emancipation Day is also about reflecting on our present, taking the time to examine the current circumstances and remembering why Black lives matter and what concrete steps we can take to end systemic racism;
9. Emancipation Day is about learning Canada's collective history — not rewriting that history but telling a more complete history that includes the history of slavery and systemic discrimination;
10. Emancipation Day questions why slavery happened in the first place, and it is also about fighting to end systemic racism for this and future generations;
11. Recognizing Emancipation day helps teach the next generation about the shameful parts of the past that must not be repeated;
12. Slavery and segregation created circumstances of marginalization, a cycle of unequal access, lost opportunities and systemic poverty. Even after slavery was abolished in Canada, Black people continue to be devalued with subpar health care, education and lack of employment opportunities. Communities were legally segregated, creating significant barriers to economic success; and
13. As the City's Emancipation Day proclamation acknowledged, local Black communities have worked and continue to work to bring awareness to these present and historical realities, and there is a contemporary campaign to declare a National Emancipation Day in Canada.

THEREFORE BE IT RESOLVED

- A. THAT City Council direct the Mayor to write to the Province of British Columbia to call for Emancipation Day on August 1st to be recognized as a holiday.
- B. THAT City Council direct the Mayor to write to the Government of Canada to call for Emancipation Day on August 1st to be recognized as a holiday.

referred

REFERRAL MOVED by Councillor De Genova
SECONDED by Councillor Kirby-Yung

THAT the motion entitled “Calling on the Federal and Provincial Governments to Make Emancipation Day an Official Holiday” be referred to the Standing Committee on Policy and Strategic Priorities on Wednesday, October 7, 2020, in order to hear from speakers.

CARRIED UNANIMOUSLY

6. Endorsement of the Fossil Fuel Non-Proliferation Treaty

MOVED by Councillor Carr
SECONDED by Councillor Boyle

WHEREAS

1. The scientific consensus is clear that human activities are primarily responsible for accelerating global climate change, and that the climate crisis now represents one of the preeminent threats to global civilization;
2. The Intergovernmental Panel on Climate Change reported in 2018 that we must achieve net zero in greenhouse gas emissions by the middle of this century in order to have a reasonable chance of limiting global warming to 1.5 degrees Celsius;
3. Changes in Vancouver’s climate are already being felt through hotter, drier summers, increased exposure to wildfire smoke, warmer, wetter winters, and with rising sea levels;
4. Our entire community is impacted by the health and safety risks of fossil fuel expansion, particularly those who also face socioeconomic and health inequities, including low-income families, those experiencing homelessness, People of Colour and Indigenous people, youth, seniors, those experiencing mental and physical disabilities, and people with health conditions;
5. Our youth and future generations have the most to lose from a lack of immediate action to stop fossil fuel expansion as they face major and lifelong health, ecological, social, and economic impacts from prolonged and cumulative effects of climate change, including food and water shortages, infectious diseases, and natural disasters;
6. The Paris Climate Agreement is silent on coal, oil and gas, an omission with respect to the supply and production of fossil fuels (the largest source of GHGs) that needs to be collectively addressed by other means; and

7. Global governments and the fossil fuel industry are currently planning to produce about 120% more emissions by 2030 than what is needed to limit warming to 1.5°C and avert catastrophic climate disruption, and such plans risk undoing the work of our city to reduce GHG emissions;
8. The fossil fuel industry is currently claiming over 50% of COVID recovery funding from senior levels of government in the G20, thereby siphoning away recovery funding badly needed by cities and other industries;
9. The construction of new fossil fuel infrastructure and expanded reliance on fossil fuels exposes communities to untenable risks to public health and safety at the local and global levels;
10. The economic opportunities presented by a clean energy transition far outweigh the opportunities presented by an economy supported by expanding fossil fuel use and extraction;
11. Our community is committed through our Climate Emergency Response to a just energy transition and to appropriate investments that offset the impacts of evolving industries and employment as well as appropriate investments that are needed to respond to current climate impacts and reduce future climate change;
12. The City of Vancouver recognizes that it is the urgent responsibility and moral obligation of wealthy fossil fuel producers to lead in putting an end to fossil fuel development and to manage the decline of existing production; and
13. A new global initiative is underway calling for a Fossil Fuel Non-Proliferation Treaty that would end new fossil fuel exploration and expansion, phase out existing production in line with the global commitment to limit warming to 1.5°C, and accelerate equitable transition plans.

THEREFORE BE IT RESOLVED THAT the City of Vancouver formally endorses the call for a Fossil Fuel Non-Proliferation Treaty;

FURTHER THAT the Mayor, on behalf of Council and the City of Vancouver, send a letter from the Mayor to the Prime Minister of Canada and the Premier of B.C. urging the Canadian and B.C. governments to support the global initiative for a Fossil Fuel Non-Proliferation Treaty;

FURTHER THAT staff be directed to consider actions in the Climate Emergency Action Plan to reduce fossil fuel supply within Vancouver's jurisdiction, such as supporting conversion of the energy supplied by gas/diesel stations and the fossil (natural) gas distribution system to low carbon alternatives;

AND FURTHER THAT the City of Vancouver affirms its ongoing commitment to the goals of the Paris Climate Agreement and the Green House Gas (GHG) reduction targets as called for by the Intergovernmental Panel on Climate Change (IPCC), and aspires to meet its proportionate greenhouse gas reductions.

referred

REFERRAL MOVED by Councillor De Genova
SECONDED by Councillor Boyle

THAT the motion entitled "Endorsement of the Fossil Fuel Non-Proliferation Treaty" be referred to the Standing Committee on Policy and Strategic Priorities on Wednesday, October 7, 2020, in order to hear from speakers.

CARRIED UNANIMOUSLY

7. A Closer Look at Tiny Homes and Shelters

MOVED by Councillor Fry
SECONDED by Councillor Bligh

WHEREAS

1. Vancouver faces a scarcity of affordable housing;
2. Through work on City Wide Plan, Housing Vancouver Strategy, and Making Room Housing Program the City of Vancouver seeks to add more housing choices to accommodate a broad range of incomes, occupations, and households at all stages of life across the city;
3. Tiny homes and shelters are small single dwellings, typically under 50 m², and constructed to facilitate affordability and environmental sustainability. Typology includes:
 - a. Mobile tiny homes, typically factory-built on trailer beds and often certified as Recreational Vehicles afford a degree of portability and thus aren't site dependent (example: Vancouver-based manufacturer Mint Tiny Homes <https://www.minttinyhomes.com>);
 - b. Fixed tiny homes, typically built as detached or semi-detached structures on a slab or post and pier foundation allow for more site-specific and custom construction options. (example: Tiny Society: Tiny Houses on Foundations <https://www.tinysociety.co/articles/tiny-houses-on-foundations>);
 - c. Temporary modular shelters, are built from pre-fabricated components that can be deployed rapidly and relatively inexpensively, with beds, wiring, insulation, egress and security often for just a few thousand dollars. (example: Seattle-based Pallet Shelter <https://www.palletshelter.com>);
4. Tiny homes and shelters have been enabled in other jurisdictions on private and public land; in partnership with NGO, community, and religious groups; and in

market, co-op and supportive housing models to provide a vital part of the housing continuum, and often as an affordable, practical and rapid deployment option for under housed populations;

- a. Opportunity Village in Eugene, Dignity Village in Portland Oregon are successful examples of intentional transitional communities of tiny houses on public land, with congregate kitchen, bathroom and shower facilities that provide a housing first solution for people facing homelessness. (<http://www.vancouver.sun.com/life/Pete+McMartin+Portland+micro+approach+housing+homeless/10329522/story.html>);
 - b. Homes for Heroes Foundation has built a fifteen unit co-housing model for homeless veterans in Calgary. (<https://www.businessinsider.com/tiny-home-village-for-homeless-veterans-calgary-canada-2019-11>);
5. In Vancouver, the construction of shelters and dwelling units, whether built on site or in a factory are variously regulated by:
- a. The National Building Code of Canada;
 - b. Canadian Standards Association (CSA);
 - c. BC Building Code (BCBC); and
 - d. Vancouver Building By-Law 12511;
6. In Vancouver, the regulation of land-use, development permit requirements and establishment of zoning districts are variously regulated by the *Zoning and Development By-Law No. 3575*;
7. Currently, neither the *Vancouver Building By-law No. 12511* nor the *Zoning and Development By-law No. 3575* support the building and permitting of tiny homes or shelters;
8. Some code authorities and local governments are revisiting their respective building by-law codes to better support tiny homes and shelters. Building codes for on-site and factory built tiny homes and shelters variously provide for minimum floor space, room size, life safety, anchorage or foundation, climate control and building envelope. Some jurisdictions have modernized their building codes to support the construction of tiny homes and shelters, for example:
- a. International Residential Code (2018) - Appendix Q: Tiny Houses https://codes.iccsafe.org/content/IRC2018/appendix-q-tiny-houses?site_type=public
Advises Maximum size (37 m²), emergency escapes and rescue openings, headroom, lofts and stairs, etc;
 - b. Ontario Building Code “Build or Buy a Tiny Home” (2019) https://files.ontario.ca/mmah_tiny_homes_en_20191129.pdf
Advises Minimum size (17.5 m²) and building standards;
9. Local governments are revisiting their respective zoning policies to better support tiny homes and shelters. Zoning policies to support tiny homes and shelters variously accommodate new land use models and building forms. Some

jurisdictions have modernized their zoning regulations to support the permitting of tiny homes and shelters, for example:

- a. San Diego “Movable Tiny Houses Municipal Code Amendment” (2020)
https://www.sandiego.gov/sites/default/files/dsd_pc_20-017_movable_tiny_houses.pdf;
Amendments to San Diego Municipal Code to support “Companion units, junior units, and movable tiny houses” in Residential, Agricultural-Residential zones and in specific district regulations;
 - b. City of Edmonton enables ‘tiny homes’ through zoning by-law change (2019)
<https://canada.constructconnect.com/joc/news/government/2019/12/city-of-edmonton-enables-tiny-homes-through-zoning-by-law-change>
New zoning regulations to permit tiny home communities and infills as a “missing middle” housing allowance;
10. In June 2019, Council unanimously passed the motion “Transparent Process and Taxation for Land Banks Repurposed as Temporary Recreational Properties” with direction for staff to report back with recommendations for conditional conversions of development sites for temporary use as “recreational property.” BC Assessment classifies land according to its use, and the city applies a mill rate to the classification to determine taxes, for example:
- a. The 2020 mill rate for Class 6 Business, other is \$6.73 per \$1,000 of assessed value;
 - b. The 2020 mill rate for Class 8 Recreational Property, Non-profit Organization (Community Gardens) is \$2.63 per \$1,000 of assessed value;
 - c. The 2020 mill rate for Class 3 Supportive Housing (Cabinet designation, for people homeless or at risk of homelessness) is \$0.14 per \$1,000 of assessed value;
11. On September 14, 2020, Council directed staff to report back on the feasibility and costs of options to accelerate the creation of emergency housing for homeless Vancouver residents, including “Establishing temporary tiny house villages on vacant public or private land”.

THEREFORE BE IT RESOLVED

- A. THAT Council direct the Office of the Chief Building Official (CBO) and General Manager of Planning, Urban Design, and Sustainability to report back with analysis for potential implementation of Tiny Homes and Shelters.
- B. THAT Council direct staff to report back with recommendations of possible changes to *Building By-law* to support tiny homes and shelters, that consider:
 - i. Minimum and maximum sizes, life safety and livability;
 - ii. Options for congregate settings and shared facilities like showers, washrooms and kitchens; and

- iii. Options for mobile, fixed, and temporary modular tiny homes and shelters.
- C. THAT Council direct staff to report back with recommendations of possible changes to *Zoning and Development By-law*, that consider:
- i. Temporary and semi-permanent location of Tiny Homes and Shelters in R-, C-, and I- zones;
 - ii. Options for infill and secondary units; and
 - iii. Options for mobile units in parking lots.
- D. THAT Council direct staff to report back with any legal and public engagement considerations that include:
- i. Options for temporary zoning of vacant pre-development sites that might facilitate their use as tiny house villages and facilitate their property assessment as Class 3 - Supportive Housing, or Class 8 - Recreational not for profit, much like the current practice of temporary community gardens on vacant pre-development sites; and
 - ii. Best practices and obligations for public engagement on respective zoning and by-law changes, as well as any specific permanent and temporary installations.

referred

REFERRAL MOVED by Councillor De Genova
SECONDED by Councillor Dominato

THAT the motion entitled "A Closer Look at Tiny Homes and Shelters" be referred to the Standing Committee on Policy and Strategic Priorities on Wednesday, October 7, 2020, in order to hear from speakers.

CARRIED UNANIMOUSLY

8. Improving the Circularity of Vancouver's Economy

MOVED by Councillor Wiebe
SECONDED by Councillor Kirby-Yung

WHEREAS

1. According to the World Economic Forum, a circular economy is an industrial system that is restorative or regenerative by intention and design. It replaces the end-of-life concept with restoration, shifts towards the use of renewable energy, eliminates the use of toxic chemicals, which impair reuse and return to the biosphere, and aims for the elimination of waste through the superior design of materials, products, systems, and business models;

2. Indigenous peoples have lived according to such concepts for thousands of years, abiding by laws of nature relating to tides and seasons, waters and ecosystems to ensure longevity, abundance and reciprocity;
3. Cities around the world have adopted citywide circular strategies, including Paris, London, Seoul, Copenhagen, Rotterdam, Helsinki, Brussels, Tel Aviv, and Cape Town. For the City of Vancouver, improving circularity could offer a post-COVID “solution to the growing problem of waste, while also offering an opportunity to generate economic growth, increase the number of local green and inclusive jobs, encourage innovation, reduce GHG emissions, and contribute to the city’s goal to be the greenest city in the world.” ^[i]
4. According to the Ellen Macarthur Foundation, there are various policy measures city governments can use to bring about circular economy transitions including, urban planning, regulations, public procurement, capacity building, engagement, awareness raising and financial support. These policies are “underpinned by a transition to renewable energy sources, the circular model builds economic, natural, and social capital. It is based on three principles: design out waste and pollution; keep products and materials in use; regenerate natural systems.” ^[ii];
5. Key circular economy strategies include reuse and repair models, waste minimization and elimination, circular supply-chains, materials recovery, product life extension, more efficient use of goods and assets, renewable energy generation, blue-green infrastructure, and technological innovations. Many departments in the City have already successfully implemented circular models in their operations such as generating energy from our sewage, asphalt recovery, and gas capture from landfill to power City vehicles;
6. Vancouver is one of the signatories of C40 Cities and has committed to the following goals to help move towards circularity:
 - a. Reduce the municipal solid waste generation per capita by at least 15% by 2030 compared to 2015;
 - b. Reduce the amount of municipal solid waste disposed to landfill and incineration by at least 50% by 2030 compared to 2015;
 - c. Increase the diversion rate away from landfill and incineration to at least 70% by 2030;
7. Council approved the Climate Emergency Action Plan, Healthy City Strategy, and the COVID Recovery Plan, all of which identify the need for local, sustainable, circular models to address the current climate crisis, enhance local food security and bolster economic recovery;
8. The City of Vancouver continuously updates its Green Demolition by-law to increase the rate of deconstruction, reuse, recycling, and salvaging of building materials such as old growth lumber;

9. Council approved the False Creek Flats Plan and the Flats Economic Development Strategy on May 17, 2017, that includes recommendations for enhancing circular economy activity in this central industrial area to increase resilience, shorten supply chains, adopt innovative solutions, densify industrial lands, decrease long range transportation needs, and increase green jobs;
10. Recently Metro Vancouver Board of Directors unanimously passed the region's Industrial Land Strategy and Council approved the motion Accelerating Action on Industrial Affordability that directed staff to undertake actions that will serve to protect the loss of industrial land in the city, improve accessibility and affordability of industrial spaces, support greater circular economy activity; and
11. Growing evidence shows that the transition to a more circular economy drives job growth, specifically green and inclusive jobs, because managing and handling materials for reuse requires manual labour and more complex processes than simply landfilling or incineration of waste resources; "for every 10,000 tonnes of resources that is recycled instead of being incinerated, 36 additional jobs are created." [iii].

THEREFORE BE IT RESOLVED THAT Council direct staff to prioritize the following circular principles and objectives in citywide decision making and include this information in reports to Council:

- i. Design out waste and pollution;
- ii. Keep products and materials in use;
- iii. Regenerate natural and Indigenous systems;

FURTHER THAT Council direct staff to:

- i. Collaborate with local First Nations and urban Indigenous communities to apply learnings of decolonization in designing circular policies and models that work in balance with the natural world;
- ii. Apply the objectives of the circular economy to prioritize steps and projects that align with existing City of Vancouver policies, strategies, and actions;
- iii. Report annually to Council, with the VEC, on progress made toward a circular economy through ongoing City policies, strategies, and actions. The report should include identification of areas, policies and programs that would benefit from additional attention, be it staffing, resourcing, new partnerships, or other forms of support that would serve to grow or accelerate circularity;
- iv. Work with VEC to track and record circular economy strategies, policies, and programs in other jurisdictions and Nations that can serve as inspiration for advancing Vancouver's circular economy; the record should include intelligence from C40, World Circular Economy Forum, Sitra (Finland),

Federation of Canadian Municipalities, Circular Economy Solutions Series (from Delphi Group), The Natural Step Canada, Circle Economy, and more as identified over time;

- v. Support and facilitate ongoing circular work and models being delivered by local green innovators, First Nations, businesses, and organizations, including: de-construction hub, local food rescue and food waste recovery, share repair reuse models, materials recovery hubs, textile recovery, refurbishing, material repurposing and refurbishing; and
- vi. Explore COVID-19 Recovery opportunities with other orders of government to identify economic and funding opportunities to increase circularity in Vancouver, such as training, skills development and employment opportunities for individuals experiencing barriers to meaningful employment; integrated localized energy, waste and water management systems, materials recovery and conversion.

^[i] [Municipality-led circular economy case studies](#), C40 Cities, January 18, 2019,

^[ii] <https://www.ellenmacarthurfoundation.org/our-work/activities/circular-economy-in-cities/policy-lever>

^[iii] https://www.vancouvereconomic.com/blog/vecs_take/creating-a-circular-economy-in-vancouver-through-government-action/

referred

REFERRAL MOVED by Councillor De Genova
SECONDED by Councillor Bligh

THAT the motion entitled “Improving the Circularity of Vancouver’s Economy” be referred to the Standing Committee on Policy and Strategic Priorities on Wednesday, October 7, 2020, in order to hear from speakers.

CARRIED UNANIMOUSLY

9. Sustaining Public Safety as a Core Service in the City of Vancouver

MOVED by Councillor De Genova
SECONDED by Councillor Kirby-Yung

WHEREAS

1. Public Safety is a core service and the *Vancouver Charter* states in Section 481. “it is the duty of the city to bear the expense necessary to: (a) generally maintain law and order in the city”;
2. The Four Pillars Drug Strategy policy was adopted in Vancouver in the 1990’s and supported by different governments, over several terms. The Four pillars include: Harm Reduction, Prevention, Treatment and Enforcement;

3. Recently the Vancouver Police Department (VPD) confirmed several serious violent crimes including serious assaults, home invasions, robberies and threatening behaviour. In some cases, victims include children and people experiencing homelessness;
4. September 17, 2020, VPD confirmed in a media release “The increase in overall violent crime (5.2 per cent) was driven by a 21.7 per cent increase in the most serious assaults.”; and
5. Neighborhoods including Strathcona, Yaletown and Chinatown have faced significantly higher rates of violent crime, reported by VPD. The police have also confirmed they are hearing public safety concerns from business owners and residents.

THEREFORE BE IT RESOLVED

- A. THAT Council direct staff to organize a Special Meeting of Council, with a focus on hearing from residents and community delegations and understanding concerns related to public safety and violent crime city-wide;

FURTHER THAT Council direct staff to:

- i. Invite executive staff from the following city departments, agencies, and levels of government, to participate with a presentation, including but not limited to:
 - The City of Vancouver:
 - Homeless Outreach Team and Social Policy;
 - Streets and Sanitation;
 - The Vancouver Police Department;
 - The Vancouver Board of Parks and Recreation;
 - Vancouver Coastal Health;
 - ii. Schedule this Special Council meeting on a weekday evening in October 2020, advertised to the public, including on social media.
- B. THAT Council direct staff, including staff responsible for streets and sanitation, the Homeless Outreach Team and Social Policy, to work with the Vancouver Police Department and report back to Council with information and recommendations, no later than the end of November 2020, including:
 - i. Neighbourhood specific action to improve public safety and deter violent crime and street disorder;
 - ii. Specific consideration to improve public safety for vulnerable and marginalized people in Vancouver; and
 - iii. Consideration for the City of Vancouver’s Four Pillars Drug Strategy.

referred

REFERRAL MOVED by Councillor De Genova
SECONDED by Councillor Wiebe

THAT the motion entitled “Sustaining Public Safety as a Core Service in the City of Vancouver” be referred to the Standing Committee on Policy and Strategic Priorities on Wednesday, October 7, 2020, in order to hear from speakers.

CARRIED UNANIMOUSLY

* * * * *

On October 6, 2020, at 4:57 pm, Mayor Stewart relinquished the Chair to Deputy Mayor Boyle, in order to introduce the following motion.

* * * * *

10. Protecting Tenants - Taking Action Against Renovictions

MOVED by Mayor Stewart
SECONDED by Councillor Wiebe

WHEREAS

1. Affordable rental units across Vancouver are being lost due to the practice of renovictions, leaving tenants with limited options in finding a similar unit at the previous rent, particularly after many years living in the same rental home;
2. The practice of renovictions disproportionately impacts elderly, low income families and new immigrants, creating housing insecurity, loss of affordable rental units and potential homelessness;
3. The British Columbia Rental Housing Task Force from December 2018 recommends stopping the practice of renovictions, identifies the current Residential Tenancy Act as having a lack of clear guidance and leaving “renters vulnerable to misinterpretation or abuse of the Act”, and identifies an opportunity for local governments to amend legislation and recommend policies; and
4. In February 2020, BC’s Supreme Court upheld New Westminister’s by-law aimed at discouraging renovictions, concluding that municipal governments can pursue by-laws to discourage bad faith renovictions and fine landlords.

THEREFORE BE IT RESOLVED

- A. THAT the Mayor advocate to the Provincial Government, asking it to fulfill its commitment to clarify and prevent renovictions under the Residential Tenancy Act (RTA) with appropriate legislative changes.
- B. THAT, if there is no Provincial commitment to address renoviction by end of December 2020, Council direct staff to prepare a report in 2021, that outlines a framework to protect renters during renovations or repairs on rental homes, that should include:
 - a. Requirement that owners arrange alternative accommodation for tenants during major repair or renovation on their unit;

- b. Requirement that owners honour original tenancy agreement terms when tenant returns to the unit;
- c. A structure of penalties for owners who fail to meet the above requirements, including fines;
- d. Exploring financial mechanisms to support owners by incentivizing the maintenance and renovations of rental units;
- e. Defining the scope of staffing, resources and budget required to fulfill this framework;
- f. Determining if *Vancouver Charter* or other legislative changes are required to ensure the City has proper authority to enforce the framework.

referred

REFERRAL MOVED by Councillor Fry
SECONDED by Councillor Wiebe

THAT the motion entitled "Protecting Tenants - Taking Action Against Renovictions" be referred to the Standing Committee on Policy and Strategic Priorities on Wednesday, October 7, 2020, in order to hear from speakers.

CARRIED UNANIMOUSLY
(Councillor De Genova absent for the vote)

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On October 6, 2020, at 4:58 pm, Mayor Stewart resumed the Chair at the conclusion of this item.

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NOTICE OF COUNCIL MEMBER'S MOTIONS

1. **Mandatory Mask Policy at Vancouver Civic Facilities**

Councillor Kirby-Yung submitted a notice of Council Member's motion on the above-noted matter. The motion may be placed on the Council meeting agenda of October 20, 2020, as a Council Member's Motion.

2. **Strengthening Protection for Renters from Renovictions and Demovictions**

Councillor Boyle submitted a notice of Council Member's motion on the above-noted matter. The motion may be placed on the Council meeting agenda of October 20, 2020, as a Council Member's Motion.

3. **Engaging Neighbourhoods in the Vancouver Plan**

Councillor Hardwick submitted a notice of Council Member's motion on the above-noted matter. The motion may be placed on the Council meeting agenda of October 20, 2020, as a Council Member's Motion.

4. Replacing Gendered and Patriarchal Language in the *Vancouver Charter*

Councillor Fry submitted a notice of Council Member's motion on the above-noted matter. The motion may be placed on the Council meeting agenda of October 20, 2020, as a Council Member's Motion.

NEW BUSINESS

1. Requests for Leaves of Absence

MOVED by Councillor Carr
SECONDED by Councillor Boyle

THAT Councillor Bligh be granted a leave of absence for civic business from the meetings on October 21, 2020, from 2:45 pm to 4 pm.

CARRIED UNANIMOUSLY (Vote No. 06541)
(Councillor Wiebe absent for the vote)

ENQUIRIES AND OTHER MATTERS

None.

ADJOURNMENT

MOVED by Councillor Dominato
SECONDED by Councillor Fry

THAT the meeting be adjourned.

CARRIED UNANIMOUSLY
(Councillor Wiebe absent for the vote)

Council adjourned on October 21, 2020, at 4:30 pm.

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