



REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL ON CITY FINANCE AND SERVICES

SEPTEMBER 16, 29, AND 30, 2020

A meeting of the Standing Committee of Council on City Finance and Services was held on Wednesday, September 16, 2020, at 9:34 am, in the Council Chamber, Third Floor, City Hall. Due to time constraints, the meeting reconvened on Tuesday, September 29, 2020, at 3:34 pm. Subsequently, the meeting also reconvened on Wednesday, September 30, 2020 at 1:08 pm. This Council meeting was convened by electronic means as authorized under Part 14 of the *Procedure By-law* and *Vancouver Charter* and the Minister of Public Safety and Solicitor General of the Province of British Columbia – *Emergency Program Act*, updated Ministerial Order No. M192.

PRESENT:

Councillor Melissa De Genova, Chair*
Mayor Kennedy Stewart* (Leave of Absence for Civic Business from 10:30-11:30 am – September 16, 2020; and Leave of Absence for Civic Business from 1-3 pm – September 30, 2020)
Councillor Rebecca Bligh
Councillor Christine Boyle* (Leave of Absence for Civic Business from 1-3 pm – September 30, 2020)
Councillor Adriane Carr
Councillor Lisa Dominato
Councillor Pete Fry, Vice-Chair
Councillor Colleen Hardwick
Councillor Sarah Kirby-Yung
Councillor Jean Swanson* (Medical Leave 8:39 pm onward – September 16, 2020)
Councillor Michael Wiebe*

CITY MANAGER'S OFFICE:

Sadhu Johnston, City Manager
Paul Mochrie, Deputy City Manager

CITY CLERK'S OFFICE:

Rosemary Hagiwara, Acting City Clerk
Tina Penney, Deputy City Clerk
Rowena Choi, Meeting Coordinator
Denise Swanston, Meeting Coordinator

* Denotes absence for a portion of the meeting.

WELCOME

The Chair acknowledged we are on the unceded territories of the Musqueam, Squamish, and Tsleil-Waututh Nations and we thank them for having cared for this land and look forward to working with them in partnership as we continue to build this great city together.

The Chair also recognized the immense contributions of the City of Vancouver's staff who work hard every day to help make our city an incredible place to live, work, and play.

**1. 2019 – 2022 Capital Plan Recalibration
September 4, 2020**

Patrice Impey, General Manager, Finance, Risk & Supply Chain Management, and Grace Cheng, Director, Long-term Financial Strategy & Planning, Finance, Risk and Supply Chain Management, introduced the item and along with the Lon LaClaire, General Manager, Engineering Services, the City Manager, and staff from Real Estate and Facilities Planning, as well as the Vancouver Park Board, responded to questions.

On September 16, 2020, at 10:27 am, during questions to staff, it was,

MOVED by Councillor Hardwick

THAT the Committee enter into a second round of questions to staff on Item 1
“2019-2022 Capital Plan Recalibration”.

CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY

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On September 16, 2020, the Committee recessed at 11:31 am and reconvened at 3:28 pm.

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On September 16, 2020, the Committee heard from two speakers opposed to Item 1.

MOVED by Councillor Carr
THAT the Committee recommend to Council

THAT Council approve the recalibrated 2019-2022 Capital Plan generally as outlined in Appendix A of the Report dated September 4, 2020, entitled “2019-2022 Capital Plan Recalibration”, and summarized as follows:

<i>\$ millions</i>	Original capital plan (July 2018)	Changes approved to date	Capital plan BEFORE recalibration	Proposed recalibration changes	Capital plan AFTER recalibration
Affordable housing	540	29	569	15	584
Childcare	123	34	158	-	158
Parks & open spaces	264	4	269	(43)	225
Arts & culture	184	5	189	(58)	131
Community facilities	235	8	243	(13)	230
Public safety	48	0	48	40	88
Civic facilities & equipment	108	3	112	(5)	106
Transportation & street use	311	15	326	(10)	315
One water	616	1	617	(114)	503
Solid waste	92	3	95	(3)	92
Renewable energy	41	14	56	(2)	53
Technology	100	0	100	4	105
Overhead	20	-	20	-	20
Emerging priorities	88	-	88	(65)	23
Total	2,771	118	2,889	(254)	2,635
Subtotal city-led	2,203	116	2,319	(261)	2,058
Subtotal developer-led	569	1	570	6	576

amended

AMENDMENT MOVED by Councillor Hardwick

THAT the following be added to the end:

FURTHER THAT Staff schedule a Council workshop in Q4 2020 to participate in further reprioritization of Capital Projects.

CARRIED (Vote No. 06355)
 (Councillors Boyle and Carr opposed)
 (Mayor Stewart absent for the vote due to Civic Business)

AMENDMENT MOVED by Councillor Boyle

THAT the following be added as B:

THAT Council support in principle increased investment in public washrooms, in line with Council's previous recognition of washrooms as a human right, and that Council request staff bring back recommendations for increasing capital and operating investments in universal and accessible public washrooms as part of 2021 budget process.

CARRIED UNANIMOUSLY (Vote No. 06356)

AMENDMENT MOVED by Councillor Dominato

THAT the following clauses be added to the end of B:

THAT Council direct staff to defer the archives relocation and renewal project (\$17M) in the 2019-2022 Capital Plan.

THAT Council direct staff to report back to Council on options to reallocate funding within the capital envelope so that the sidewalk program, traffic signal program and street lighting programs are not deferred in scope.

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor Dominato

THAT the phrase “in the 2019-2022 Capital Plan” be struck and replaced with the phrase “to the next Capital Plan.”

CARRIED UNANIMOUSLY (Vote No. 06357)

The amendment to the amendment having carried, the amendment as amended was put and CARRIED UNANIMOUSLY (Vote No. 06358). Subsequently, the motion as amended was put and CARRIED UNANIMOUSLY (Vote No. 06360) with Councillor Hardwick abstaining from the vote.

FINAL MOTION AS APPROVED

- A. THAT Council approve the recalibrated 2019-2022 Capital Plan generally as outlined in Appendix A of the Report dated September 4, 2020, entitled “2019-2022 Capital Plan Recalibration”, and summarized as follows:

<i>\$ millions</i>	Original capital plan (July 2018)	Changes approved to date	Capital plan BEFORE recalibration	Proposed recalibration changes	Capital plan AFTER recalibration
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FURTHER THAT Staff schedule a Council workshop in Q4 2020 to participate in further reprioritization of Capital Projects.

- B. THAT Council support in principle increased investment in public washrooms, in line with Council’s previous recognition of washrooms as a human right, and that Council request staff bring back recommendations for increasing capital and operating investments in universal and accessible public washrooms as part of 2021 budget process;

FURTHER THAT Council direct staff to defer the archives relocation and renewal project (\$17M) to the next Capital Plan.

AND FURTHER THAT Council direct staff to report back to Council on options to reallocate funding within the capital envelope so that the sidewalk program, traffic signal program and street lighting programs are not deferred in scope.

2. Granville Bridge Connector and Drake Street Improvements September 4, 2020

Lon LaClaire, General Manager, Engineering Services, along with Paul Storer, Director of Transportation, Engineering Services, provided a presentation and responded to questions on the above-noted item.

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On September 16, 2020, at 4:58 pm, during the staff presentation, it was,

MOVED by Councillor Fry

THAT the meeting be extended past 5 pm to complete the staff presentation for item 2. "Granville Bridge Connector and Drake Street Improvements".

**CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY**

On September 16, 2020, the Committee recessed at 5:35 pm and reconvened 6:42 pm.

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VARY AGENDA

MOVED by Councillor Dominato

THAT after the dinner break, the Committee continue with item 2, "Granville Bridge Connector and Drake Street Improvements", including hearing from speakers, debate and decision, and then proceed with item 5, "Extending Pop-Up Patios This Fall and Winter and Making Pop-Up Patios a Part of Every Summer in Vancouver".

FURTHER THAT Council recess Committee and refer items 3, 4, 6 and 7 to Tuesday, September 29, 2020 at 3:30 pm.

carried

On September 16, 2020, at 6:48 pm, it was,

MOVED by Councillor Kirby-Yung

THAT the Committee Call the Vote on Councillor Dominato's motion to vary the agenda and referral.

CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY
(Councillor De Genova absent for the vote)

The Call to Vote having carried, the motion was put and CARRIED UNANIMOUSLY with Councillor De Genova absent for the vote.

Note: For clarity, the Minutes are recorded in chronological order.

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On September 16, 2020, at 7:25 pm, during questions to staff it was,

MOVED by Councillor Hardwick

THAT the Committee enter into a second round of questions to staff on item 2, "Granville Bridge Connector and Drake Street Improvements".

CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY

On September 16, 2020, the Committee heard from four speakers in support and six speakers in opposition to the recommendations.

On September 16, 2020, at 8:43 pm, after hearing from speakers, it was,

REFERRAL MOVED by Councillor Kirby-Yung

THAT Council refer debate and decision on item 2, "Granville Bridge Connector and Drake Street Improvements" to the reconvening Standing Committee on City Finance and Services meeting on Tuesday, September 29, 2020, at 3:30 pm.

carried

AMENDMENT MOVED by Councillor Carr

THAT the meeting type, date and time be struck and replaced with the next Council meeting on October 6, 2020, as Unfinished Business.

withdrawn

Following further discussion, Councillor Carr requested to withdraw the amendment and the Committee so agreed.

The amendment having been withdrawn, the motion was put and CARRIED UNANIMOUSLY (Vote No. 06367) with Councillor De Genova abstaining from the vote and Councillor Swanson absent for the vote due to medical leave.

5. Extending Pop-Up Patios this fall and winter and Making Pop-Up Patios a Part of Every Summer in Vancouver

At the Council meeting on September 15, 2020, Council referred the following motion to the standing Committee on City Finance and Services meeting on September 16, 2020, in order to hear from speakers.

Prior to the start of item 5, Councillor Wiebe declared a conflict of interest for this item as he has multiple interests in establishments with patios and would benefit from the motion. Councillor Wiebe left the meeting at 8:51 pm and did not return for the duration of the meeting on September 16, 2020.

On September 16, 2020, the Committee heard from 11 speakers in support of the motion.

MOVED by Councillor Kirby-Yung
THAT the Committee recommend to Council

WHEREAS

1. At the Standing Committee of Council on Finance and City Services on May 13, 2020, Council unanimously approved the motion Flexible, Innovative and Expedited Patio Permitting;
2. The motion was a direct recognition of the devastating economic impact the Covid-19 pandemic has inflicted on the City's restaurant sector (due to closure periods, physical distancing requirements and the costs of additional cleaning and safety protocols) noting that many small business operators were struggling to survive;
3. Through the Temporary Expedited Patio Program that launched June 1 in response to the motion, 361 permits had been issued as of August 14th, including 291 patios on public space and 70 patios on privately owned space. Eight permits were also issued for craft brewery patios, a first in Vancouver as patios for breweries with a lounge endorsement had never been allowed. And finally, nine pop-up plazas were created in partnership with local businesses and Business Improvement Associations in neighbourhoods across the City, giving people places to be, to gather, to rest and room to eat;
4. Pop-up patios have supported our local economy, enhanced our social fabric and the vitality of placemaking in our City. The Temporary Expedited Patio Program that included free permits for local businesses is slated to conclude October 31, 2020;
5. The Covid-19 pandemic response remains in full force. Many restaurants will be under further duress in the coming months as cooler weather arrives. A late August survey from Restaurants Canada and the Canadian Chamber of

Commerce advised that over half of restaurants could face bankruptcy in the next 90 days, and that closure of patios would be a blow reducing needed capacity. Employment in the sector is at record lows, and would be further decimated by closures;

6. Also, with Fall and Winter upon us, many residents are facing increased social isolation without the ability to be outdoors as much. Many residents are still reluctant to dine indoors at restaurants but many are expressing interest in an extended patio season;
7. The City has prioritized winter patio initiatives before flexing its policies in response to circumstances such as the 2010 Olympic Winter Games when semi-enclosed patios were allowed;
8. The responsiveness demonstrated by the City of Vancouver to adapt its policies so quickly to support small business has been a lifeline for the sector and demonstrated what a positive economic and social impact the City can have when regulations and permitting are streamlined and expedited, and we are more creative with public space;
9. A full economic recovery from Covid-19 is expected to take some time, likely years, with no firm date for a vaccine in sight;
10. Summer is a busy season for many Vancouver restaurants. In 'normal' years or pre-Covid times, there has been a shortage of patio space where people can enjoy healthy and fun outdoor dining; and
11. Public response has been incredibly positive with many people commenting on the vibrancy pop-up patios have brought to neighbourhoods by prioritizing people and lifestyle in Vancouver's public space. Not reverting to the 'old normal' but instead building on the innovation can be a positive legacy for Vancouver in the move towards a more vibrant and people-focused City and to operating in a new, post-COVID world.

THEREFORE BE IT RESOLVED

- A. THAT Council direct staff to extend the Temporary Expedited Patio Program (TEPP), that included free permits for local businesses, beyond October 31, 2020, into this coming Fall and Winter.
- B. THAT extension of the Temporary Expedited Patio Program (TEPP) into this Fall and Winter include allowance for the provision of heat sources (with priority for electric but acceptance of propane options for this Covid response period) as well as use of roof shelters or awnings or secured tents for weather protection (in consultation with Vancouver Fire & Rescue Services and consideration of accepting sign-off of structures by an independent engineer or architect) that still provide for free airflow to support healthy dining.
- C. THAT staff share the economic recovery, public and mental health imperative to continue the Temporary Expedited Patio Program (TEPP) into this coming Fall and Winter with the Province of BC, and request a continuation of the blanket

extension given by the Province to the TEPP for expanded outdoor liquor service within current operators' existing allowable liquor seat allocations.

- D. THAT Council direct staff to investigate the inclusion of roof shelters or awnings or secured tents for weather protection on the pop-up plazas that were launched in neighbourhoods across the City, and have provided valued, free commons-style gathering and eating spaces, in order to enable them to continue to be enjoyed by the public this coming Fall and Winter.
- E. THAT Council direct staff to report back on the results and learnings from the summer's Temporary Expedited Patio Program by the end of 2020 (including but not limited to info such as number and type of permits issued, response, challenges, the use of public and private space, accessibility considerations, etc.) as well as options for continuing a Pop-Up Summer Seasonal Patio Program annually.
- F. THAT Council direct staff to report back on allowing patios for breweries that currently hold a lounge endorsement within the City of Vancouver on an ongoing basis, including any considerations for aligning with Provincial guidelines in order to streamline the different permit processes required by the City and the Province.
- G. THAT Council direct staff to report back on continuing with the creation and expansion of pop-up plazas in more neighbourhoods across the City that provide free, commons-style gathering and eating spaces (ensuring they are accessible to those who use wheelchairs, mobility scooters and other mobility devices and in consultation with Business Improvement Associations) as part of Vancouver's rethink of public space use in a new post-pandemic world.
- H. THAT staff consult with the Province of BC to share the positive response to the Temporary Expedited Patio Program, and to explore the most effective way for the City of Vancouver to work with the Province for expedite provincial approvals for expanded outdoor liquor service within current operators' existing allowable liquor seat allocations to enable an ongoing, annual Pop-Up Summer Seasonal Patio Program in continued support of placemaking, vibrant neighbourhoods and small business.

carried

On September 16, 2020, at 9:43 pm, after hearing from speakers, it was

REFERRAL MOVED by Mayor Stewart

THAT the Committee refer debate and decision for item 5, "Extending Pop-Up Patios This Fall and Winter and Making Pop-Up Patios a Part of Every Summer in Vancouver", to a Special Council meeting on Friday, September 18, 2020 at 3 pm.

lost

On September 16, 2020, at 9:48 pm, it was,

MOVED by Councillor Bligh

THAT the Committee Call the Vote on Mayor Stewart's referral motion on item 5.

CARRIED AND BY THE
REQUIRED MAJORITY (Vote No. 06368)
(Councillor Kirby-Yung opposed)
(Councillor Swanson absent for the vote)
(Councillor Wiebe absent for the vote due to conflict of interest)

The Call to Vote having carried, the motion was put and LOST (Vote No. 06369) with Councillors Bligh, Boyle, Carr, Dominato, Hardwick and Kirby-Yung opposed, Councillors De Genova and Fry abstaining from the vote, Councillor Swanson absent for the vote, and Councillor Wiebe absent for the vote due to conflict of interest.

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On September 16, 2020, at 9:52 pm, it was,

MOVED by Councillor Bligh

THAT the Committee Call the Vote on item 5, "Extending Pop-Up Patios This fall and winter and Making Pop-Up Patios a Part of Every summer in Vancouver".

CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY (Vote No. 06370)
(Councillor Swanson absent for the vote)
(Councillor Wiebe absent for the vote due to conflict of interest)

The Call to Vote having carried, the motion was put and CARRIED UNANIMOUSLY (Vote No. 06371) with Councillor Swanson absent for the vote, and Councillor Wiebe absent for the vote due to conflict of interest.

On September 16, 2020, at 9:53 pm, it was

MOVED by Councillor Hardwick

THAT the Committee recess until September 29, 2020, at 3:30 pm.

CARRIED UNANIMOUSLY

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On September 16, 2020, the Committee recessed at 9:54 pm and reconvened on September 29, 2020, at 3:34 pm.

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2. Granville Bridge Connector and Drake Street Improvements September 4, 2020

On Wednesday, September 16, 2020, the Committee heard from speakers on the following item and referred debate and decision to Tuesday, September 29, 2020.

MOVED by Councillor Boyle
THAT the Committee recommend to Council

- A. THAT Council endorse the long-term design concepts for the Granville Bridge Connector and for Drake Street, as generally described in Appendices A and B, of the Report dated September 4, 2020, entitled “Granville Bridge Connector and Drake Street Improvements”, respectively, subject to funding availability and prioritization in future capital plans;
- B. THAT Council approve detailed design and construction of the interim Granville Bridge Connector, as described in Appendix C, of the Report dated September 4, 2020, entitled “Granville Bridge Connector and Drake Street Improvements”, to be included in the 2019-2022 Capital Plan for an approximate cost of \$12.5M, including a Multi-Year Capital Project Budget of \$1,000,000 to complete the detailed design of the interim Connector; and
- C. THAT Council approve the construction of the interim Drake Street Improvements, as part of the 2019-2022 Capital Plan as described in Appendix C of the Report dated September 4, 2020, entitled “Granville Bridge Connector and Drake Street Improvements”.

amended

AMENDMENT MOVED by Councillor Boyle

THAT the following be added to the end as D:

THAT Council direct staff to seek the necessary funding, through senior levels of government, and/or opportunities in the 2019-2022 Capital Plan to incorporate means prevention fencing into the first phase of the project, or as soon as possible.

CARRIED (Vote No. 06376)
(Councillor Hardwick opposed)
(Councillor Kirby-Yung abstained from the vote)

On September 29, 2020, at 3:43 pm, prior to the vote on the amendment, Councillor Kirby-Yung rose on a Point of Order under section 8.4 as the proposed amendment seemed frivolous to work already being done. The Chair ruled against the Point of Order, stating the amendment is in order.

AMENDMENT MOVED by Councillor Dominato

THAT the following be added to the end as E:

THAT Council direct staff to prioritize the South-West Granville Loop for public green space.

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor Fry

THAT the word “for” be deleted and replace with “to include and support”;

FURTHER THAT the phrase “through concurrent planning processes for the area” be added to the end.

CARRIED UNANIMOUSLY (Vote No. 06377)

The amendment to the amendment having carried, the amendment as amended was put and CARRIED UNANIMOUSLY (Vote No. 06378). Subsequently, the motion as amended was put and CARRIED with Councillor Hardwick opposed (Vote No. 06379).

FINAL MOTION AS APPROVED

- A. THAT Council endorse the long-term design concepts for the Granville Bridge Connector and for Drake Street, as generally described in Appendices A and B, of the Report dated September 4, 2020, entitled “Granville Bridge Connector and Drake Street Improvements”, respectively, subject to funding availability and prioritization in future capital plans.
- B. THAT Council approve detailed design and construction of the interim Granville Bridge Connector, as described in Appendix C, of the Report dated September 4, 2020, entitled “Granville Bridge Connector and Drake Street Improvements”, to be included in the 2019-2022 Capital Plan for an approximate cost of \$12.5M, including a Multi-Year Capital Project Budget of \$1,000,000 to complete the detailed design of the interim Connector.
- C. THAT Council approve the construction of the interim Drake Street Improvements, as part of the 2019-2022 Capital Plan as described in Appendix C of the Report dated September 4, 2020, entitled “Granville Bridge Connector and Drake Street Improvements”.
- D. THAT Council direct staff to seek the necessary funding, through senior levels of government, and/or opportunities in the 2019-2022 Capital Plan to incorporate means prevention fencing into the first phase of the project, or as soon as possible.
- E. THAT Council direct staff to prioritize the South-West Granville Loop to include and support public green space through concurrent planning processes for the area.

3. Enabling Creative and Easily Replicated “Missing Middle” Housing Pilots

At the Council meeting on July 21, 2020, Council referred the above-noted motion to the Standing Committee on Policy and Strategic Priorities meeting on July 22, 2020, in order to hear from speakers. Subsequently, due to time constraints, Council referred the motion to the Standing Committee on City Finance and Services meeting on September 16, 2020, where the motion was further referred to the reconvening Standing Committee on City Finance and Services meeting on September 29, 2020, for debate and decision and to hear from speakers.

MOVED by Councillor Dominato
THAT the Committee recommend to Council

WHEREAS

1. It is the Mission of the City of Vancouver to create a great city of communities that cares about its people, the environment, and opportunities to live, work, and prosper;
2. Among the six core values that guide the City’s Mission are the values of “Responsiveness,” whereby the City is responsive to the needs of citizens and our City colleagues, and “Excellence,” whereby we strive for the best results;
3. There is a significant equity problem and mismatch between our land use regulations and our local incomes: roughly 60% of the City of Vancouver’s land base is currently zoned RS-1 for single detached housing, a form of development that is affordable to only roughly 5% of households based on Greater Vancouver incomes;
4. The City of Vancouver uses community plans to provide clear but flexible frameworks to guide positive change and development in neighbourhoods over a period of approximately 20 – 30 years. Community plans are policy documents that provide guidance and direction on a variety of topics, from land use and urban design, to housing, transportation, and community facilities. A community plan also recognizes aspects of the community valued by its citizens and addresses the specific issues and initiatives of each community area. Each community plan considers long-range and shorter-term goals, and works within broader objectives established for the entire city and at regional and provincial levels;
5. The 2012 Mayor’s Task Force on Housing Affordability co-chaired by Olga Ilich, along with the Report from the Round table on Building Form and Design (the Geller Report), pointed to the need to increase the supply of different types of housing, particularly for families with children. The 2012 report recommended identifying opportunities to add ground-oriented medium density housing forms such as townhouses, row houses or stacked townhouses in low-density residential areas;
6. The Mayor’s Task Force on Housing Affordability report also encouraged the creative use of underutilized city land, such as streets, to enable affordable, ground-oriented medium density housing forms;

7. At the November 29, 2017, meeting of the Standing Committee of Council on Policy and Strategic Priorities, the previous Council approved the Housing Vancouver Strategy (2018 – 2027), including Appendices A and B of the Administrative Report dated November 15, 2017, entitled “*Housing Vancouver Strategy (2018 - 2027) and 3-Year Action Plan (2018 - 2020)*”, as the basis for addressing Vancouver’s housing affordability crisis, with direction to staff to proceed with next steps towards implementation;
8. A key objective of the Housing Vancouver Strategy is a shift toward the right supply of housing to meet the needs of people who live and work in Vancouver. To meet the right supply targets, the City is continually looking at new opportunities to add housing choice across the city in low-density neighbourhoods as a key building block of a future city-wide plan. The aim is to deliver housing that falls into the “missing middle” between single-family homes and higher density apartments;
9. The intent of the Housing Vancouver Strategy is to provide a strong foundation for the future in Vancouver and for Vancouver to be a place where:
 - Neighbourhoods are full of families;
 - Young people can afford to buy a home; and
 - People of all incomes and backgrounds can participate in their communities;
10. In May 2018, City Staff embarked on a Regulation Redesign project to simplify the City’s land use regulatory framework in order to improve permit processing – consistent with a corporate priority in the City’s 2019 Corporate Plan (Goal 1C – Excellent Service) and consistent with a key regulatory framework action item in the Housing Vancouver strategy;
11. The key objectives of Regulation Redesign is to:
 - simplify regulations;
 - reconcile competing objectives;
 - improve consistency between by-laws and policies;
 - ensure land use policies and regulations advance City priorities; and
 - improve external and internal communication;
12. At the June 20, 2018, meeting of the Standing Committee of Council on Policy on Strategic Priorities, the previous Council endorsed a proposed program outlined in the Making Room Housing Program presentation dated June 19, 2018 (*Making Room Housing Program: Overview and Quick Start Actions*, June 5, 2018). The Making Room Housing Program was created to address a key objective of the Housing Vancouver Strategy, namely, to add housing choice to neighbourhoods across Vancouver;
13. Following the October 20, 2018, municipal election, the newly-elected Council requested that staff focus planning efforts on initiating a City-wide Plan. As a result, the Making Room Housing Program was transitioned from being an independent planning program focused on adding housing choice to low density

neighbourhoods into a broader integrated planning effort to create complete communities as part of the work of the City-wide Plan;

14. While the City of Vancouver has many plans and policies for communities, housing, transportation, and infrastructure, the City currently does not have a master plan that sets the direction for the entire city. The Vancouver Plan (i.e., City-wide Plan) is intended to help unify all of the City's existing plans, and prioritize future directions for the city we want to become, with an acknowledgement that the choices we make today will have a large impact on future generations and that without a clear vision, our daily decisions and policies may not lead us in a direction that we, as a city, desire;
15. At the May 15, 2019, meeting of the Standing Committee on Policy and Strategic Priorities, Council received a policy report from the General Manager of Planning, Urban Design and Sustainability (stemming from the Regulation Redesign project). The policy report recommended various regulatory amendments and the repeal of outdated or superseded policy and guideline documents. The regulatory changes were sought to help to update regulations, to make the Zoning and Development By-law more user-friendly, and to improve clarity for staff and applicants;
16. On November 14, 2019, City Staff embarked on the Vancouver Plan planning and engagement process and began asking the public questions to better understand the challenges and priorities of residents. To date, the listening process has heard the hopes, concerns, and aspirations of over 10,000 residents, employees, business owners, and visitors as part of the initial phase. The thoughts that have been gathered are considered to be valuable and will guide the next phase of the Vancouver Plan process and conversations on "The Future We Want.";
17. At the March 11, 2020, meeting of the Standing Committee on Policy and Strategic Priorities, Council received an update on Phase 1 of the Vancouver Plan process. Background and context information was included in the Staff presentation and the following points were noted as to why there is a need for a plan and why now:
 - It's a moment in time for Vancouver;
 - High level of public anxiety about present and future;
 - The power of a unifying vision and action strategy;
 - Leveraging regional alignment and partnerships;
 - Framework for better decision-making; and
 - Reforming ongoing civic engagement and building trust;
18. The Vancouver Plan will ultimately set directions to guide the city's future priorities into 2050 and beyond, and the timeline to move from a plan to the action phase is slated to take place between November 2021 and July 2022;
19. Due to the transitioning and subsuming of previous City planning processes into the new Vancouver Plan process, the City's existing Affordable Housing Choices Interim Rezoning Policy (AHC IRP), which was established to encourage innovation and enable real examples of ground-oriented and mid-rise affordable

housing types to be tested for potential wider application and provide ongoing housing opportunities, has expired. New proposals for innovative housing are not being accepted under the program at this time and opportunities are potentially being missed as a result;

20. The ongoing need for innovation in the Vancouver housing market has never been greater and has been a hallmark of Vancouver planning efforts going back many decades. It has long been recognized that, if population growth and demographic changes in the city are to be accommodated successfully, developing various medium density forms that are economically viable and at the same time can be successfully accommodated within, or adjacent to, single-family neighbourhoods, is vitally important. Recognition of this fact is as evident today as it was in decades past as can be seen in such City policies and plans as CityPlan and the Neighbourhood Housing Demonstration Program from the 1990s; https://council.vancouver.ca/previous_years/970225/a5.htm
21. The COVID-19 pandemic has revealed gaps in our housing framework and presented opportunities to be bold in tackling much needed housing forms. The Vancouver Plan has been refocused on recovery and short term recovery actions are being pursued for 2020. These include a focus on complete neighbourhoods, intergenerational living and affordable housing; and
22. Given the urgent need to shift toward the right supply of housing in the City that can meet the needs of the people who live and work in Vancouver, and meeting the right supply targets for that housing, it is imperative that the City continue to identify opportunities to add innovative new housing choice across the City in our lower-density neighbourhoods as a key building block of a future citywide plan. Council's ongoing aim should be to address the housing shortage identified as the "missing middle", as it relates to a middle income rental housing and affordable home ownership, as an ongoing priority as we work toward a comprehensive City-wide Vancouver Plan.

THEREFORE BE IT RESOLVED THAT Council direct staff to report back in Q4 2020 with short term recovery actions to enable creative and experimental ground-oriented housing types in RS and RT zones that:

- are suitable and affordable for a wider spectrum of Vancouver families;
- that can be easily replicated on a wider scale throughout the city, and
- which would inherently complement and/or dovetail with the core objectives of a new City-wide Vancouver Plan;

so as not to lose out on innovative housing opportunities that could be lost due to the lack of a working policy, while the City and staff work toward the realization of a comprehensive Vancouver Plan;

FURTHER THAT any recommended short term recovery actions consider pilots on city owned and private land, consider rental and freehold tenure, incentives, and relaxations in height, density and parking for creative infill and ground oriented proposals that significantly widen the spectrum of housing affordability in these areas by increasing the intensity of land use whilst preserving good design and livability characteristic of Vancouver neighbourhoods;

AND FURTHER THAT Council direct staff to report back Q2 2021 on options for a revised policy framework that would enable additional density for housing options along arterials and transit hubs and would serve the needs of moderate income households, delivering more units than the current Moderate Income Rental Housing Pilot Program (MIRHPP).

amended

ⁱ On June 6, 1995, Council adopted CITYPLAN: DIRECTIONS FOR VANCOUVER. One of the directions of CityPlan is to increase housing variety in the city. As a next step to increasing housing variety, CityPlan recommended that: "Vancouver should build demonstration projects for new types of housing that offer the features of single-family housing at higher densities." As CityPlan noted, only 3% of the city's stock in the 1990s was in the form of row or townhouses while postulating that ground-oriented, medium density housing such as row and townhouses would be in the great demand over the next decades in the city and the region.

On September 29, 2020, at 4:46 pm, it was,

MOVED by Councillor Dominato

THAT Council recess until 5:45 pm.

CARRIED UNANIMOUSLY

* * * * *

On September 29, 2020, Council recessed at 4:47 pm, and reconvened at 5:48 pm.

* * * * *

On September 29, 2020, at 5:50 pm, Councillor Kirby-Yung rose on a Point of Order under section 8.2 questioning if the motion was in order due to the public being privy to a potential forthcoming amendment prior to being presented to Council. Following a consultation with Legal Services, the Chair ruled against the Point of Order, stating the member's motion can proceed.

On September 29, 2020, Council heard from one speaker in support and three speakers in opposition to the motion.

AMENDMENT MOVED by Councillor Carr

THAT in the first clause Council strike the words "Q4 2020" and replace with "Q2 2021";

FURTHER THAT the word "COVID-19" be added after the words "short term" in both the first and second clauses;

AND FURTHER THAT in the second clause the word “unique character” be added after the words “preserving good design”.

CARRIED UNANIMOUSLY (Vote No. 06380)

AMENDMENT MOVED by Mayor Stewart

THAT the following be added prior to the final “AND FURTHER THAT”

FURTHER THAT Council direct staff to develop and report back with a stand-alone, rapid-start, pilot project to promote the construction of affordable homes for working and middle-income households in currently unaffordable RS and RT residential zones which:

- i. Allows up to four market strata units on a single property, provided up to two additional below-market strata units are also included that are permanently affordable for the City’s middle-income households.
- ii. Includes incentives to encourage deeper affordability by relaxing parking requirements, design, floor space ratio, and other city regulations;
- iii. Explores the feasibility of including market and below-market rental options;
- iv. Restricts new builds to approximately the same height as a residential home and includes provisions for the retention and/or renewal of trees on private property, and excludes properties for which development would result in the loss of current rental units or homes with heritage designation;
- v. Allows up to 100 individual projects to encourage innovation in housing form and ownership models, spread across all RS and RT neighbourhoods;
- vi. Has proposed pilot project guidelines developed by staff for Council’s consideration by Q2 2021, with a goal of launching the pilot project intake by Q3 2021.

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor Swanson

THAT in i. the phrase “the City’s middle-income households” be struck and replaced with “households earning \$50K or less per year”.

LOST (Vote No. 06381)

(Councillors Bligh, Boyle, Carr, De Genova, Dominato, Fry, Wiebe and Mayor Stewart opposed)
(Councillors Fry and Hardwick abstained from the vote)

AMENDMENT TO THE AMENDMENT MOVED by Councillor Boyle

THAT in i. the words “market strata” and “strata” be deleted.

FURTHER THAT the following phrase be added to the end of i. “and report back outlining how any potential land lift would be redirected towards achieving the maximum level of permanent affordability in the middle-income units.”

FURTHER THAT in iv. the phrase “Restricts new builds to approximately the same height as a residential home and” be struck

FURTHER THAT sub-clauses v.; vi.; be struck and replaced with the following, along with the addition of sub-clauses vii.; viii.; and ix. as follows:

- v. Considers increasing height allowance to allow for fully accessible ground floor units, and to reduce the embodied emissions and costs of digging deep basements.
- vi. Aims for simplicity in regulations, with a goal that families or groups of friends could make use of the pilot project, not just developers.
- vii. Consults with the Community Housing Sector to explore what role they could play in managing the affordable units, so that the public trusts that these units will be affordable in perpetuity, and that the process for choosing residents who get to live in these affordable units is fair and transparent.
- viii. Allows up to 100 individual projects to encourage innovation in housing form and ownership models, spread equitably across all RS and RT neighbourhoods;
- ix. Has proposed pilot project guidelines developed by staff for Council's consideration by Q2 2021, with a goal of launching the pilot project intake by Q3 2021.

CARRIED (Vote No. 06382)
(Councillors Bligh, Hardwick, and Kirby-Yung opposed)
(Councillor De Genova abstained from the vote)

AMENDMENT TO THE AMENDMENT MOVED by Councillor Carr

THAT in i. the work “Allows” be replaced with “Conditionally allows”;

FURTHER THAT in iv. the words “or character home” be added after the word “heritage”;

AND FURTHER THAT in v. the words “up to 100” be struck and replaced with “limited number of”.

CARRIED (Vote No. 06383)
(Councillors Boyle and Swanson opposed)
(Councillor De Genova abstained from the vote)

AMENDMENT TO THE AMENDMENT MOVED by Councillor Kirby-Yung

THAT in the second "FURTHER THAT" the words "develop and report back with" be struck and replaced with "report back on the feasibility of".

CARRIED (Vote No. 06384)
(Councillors Boyle, Swanson and Mayor Stewart opposed)
Councillor De Genova abstained from the vote.

On September 29, 2020, at 7:59 pm, Mayor Stewart rose on a Point of Order under section 9.2. The Chair ruled in favour of Mayor Stewart's Point of Order and reminded Council to be careful to not impugn other Council member's motives.

AMENDMENT TO THE AMENDMENT MOVED by Councillor Swanson

THAT the following be added to the end:

Applies only to owner occupied housing so that no existing rentals are demolished.

CARRIED UNANIMOUSLY (Vote No. 63885)
(Councillors Dominato and Hardwick abstained from the vote)
(Councillor Bligh absent for the vote)

The amendments to the amendment having carried or lost, the amendment as amended was put and CARRIED UNANIMOUSLY (Vote No. 06386) with Councillors Hardwick and Swanson abstaining from the vote.

On September 29, 2020, at 8:23 pm, Councillor Kirby-Yung rose on a Point of Order under section 9.3, as they felt their motives were being impugned. Councillor De Genova reminded Council be careful with word choice.

REFERRAL MOVED by Councillor Dominato

THAT Council refers the amended motion entitled "Enabling Creative and Easily Replicated "Missing Middle" Housing Pilots" to staff to review and include the concepts in the "Complete Neighbourhoods" community dialogues and public consultation scheduled this fall as part of the Vancouver Plan;

FURTHER THAT Council direct staff to report back in Q2 2021 on public feedback related to these concepts, including any recommendations to enable and expedite more diverse, affordable, ground-oriented housing choices.

amended

AMENDMENT TO THE REFERRAL MOVED by Councillor Carr

THAT the word "proposed" be added before the words "amended motion".

CARRIED (Vote No. 06387)
(Councillors Boyle, Swanson and Mayor Stewart opposed)
(Councillor De Genova abstained from the vote)

The amendment to the referral having carried, the referral motion as amended was put and CARRIED (Vote No. 06388) with Councillor Boyle and Mayor Stewart opposed and Councillors De Genova and Swanson abstaining from the vote.

4. Open Option Parking Policy

At the Council meeting on September 15, 2020, Council referred the above-noted motion to the Standing Committee on City Finance and Services meeting on September 16, 2020, in order to hear from speakers. Subsequently, due to time constraints, Council referred the motion to the reconvening Standing Committee on City Finance and Services meeting on September 29, 2020 for debate and decision and to hear from speakers.

Council heard from two speakers in support of the motion.

MOVED by Councillor Kirby-Yung
THAT the Committee recommend to Council

WHEREAS

1. The City of Vancouver regulates off-street parking to balance the needs of residents, commuters, and visitors. Parking By-law No. 6059 stipulates required parking minimums that apply to vehicle parking spaces, loading spaces, bicycle spaces, and passenger spaces;
2. On July 25, 2018, amendments to the Parking By-law were approved by Council and came into effect January 1, 2019. These amendments included up to 30 percent parking reductions available to developers with submission of a satisfactory Transportation Demand Management (TDM) plan in accordance with the City's TDM Administrative Bulletin, (comprising of up to 10 percent reduction for proximity to transit, and up to 20 percent reduction for TDM measures). Additional reductions were also enabled for rental residential developments of up to 60 percent;
3. Vancouver's Transportation Demand Management (TDM) Policy provides measures to prioritize more sustainable travel as part of rezoning and/or development permit applications;
4. The City's Climate Emergency Response aims to have two thirds of trips in Vancouver made by active transportation and transit by 2030 – an update from the City's previous Transportation 2040 goal of achieving this by 2040;
5. The City's Climate Emergency Response six big moves aim to reduce embodied emissions from new buildings and construction projects by 40% by 2030 (compared to a 2018 baseline);
6. Construction of underground parking is a significant source of embodied carbon emissions. Further, the costs of excavation and concrete construction ultimately add to the cost of housing;
7. Recently, many North American cities that have experienced growth have started to reassess their transportation, housing, and environmental priorities. Seattle is

one such city, where changes to parking minimums were made in 2012 and again in 2018. On-site parking minimums are now seen as a barrier to achieving the walkable, compact, urban environments many cities aspire toward in the 21st Century and beyond;

8. Most recently the City of Edmonton – where on-site parking minimum policies have led to a 50 percent oversupply of on-site parking – opted to completely eliminate parking minimums under an Open Option Parking approach, whereby the amount of on-site parking to be supplied for new developments will be determined by the property owner or business based on their needs and requirements;
9. Open Option Parking does not mean that zero or no on-site parking will be built as part of any given development (although it is possible in some cases with the exception of requirements for accessible parking and loading). An Open Option Parking policy merely allows greater choice and flexibility for property owners, developers and businesses to respond to market demand and to better accommodate market changes while retaining adequate space for loading and deliveries, visitors, service providers, and accessible parking needs;ⁱ
10. Adoption of an Open Option Parking policy in the City of Vancouver would require that a number of related issues be addressed in a coordinated manner in order to mitigate potential adverse impacts. For example, implementing measures to better regulate curbside parking spaces and laneways in areas with open option requirements to prevent parking spillover (i.e. to keep future residents from simply parking on the street), while also strengthening Transportation Demand Management requirements to reduce demand for private motor vehicle parking and encourage sustainable transportation choices;
11. Ideally, an Open Option Parking Policy should include measures to monitor how community needs shift and change over time to ensure that there are no barriers to access for residents or patrons, as well as consider implementing maximum parking allowances to align with the City's Climate Emergency goals and ensure that developers don't create an oversupply of parking; and
12. If successfully adopted and implemented in the City of Vancouver, with flexibility to meet the changing needs of residents and patrons over the long-term (e.g. mobility vehicles, etc.), an Open Option Parking policy could lead to improved development processes by ensuring parking supply and demand are aligned. An Open Option Parking policy would also increase the efficiency with which rezoning applications and development permit applications can be reviewed and approved.

ⁱ Ensuring access for people with accessibility needs, loading and deliveries, service providers, and visitors, is a vitally important consideration for an Open Option Parking policy. Visitor and service provider parking has frequently been raised as a significant issue for persons with disabilities during prior consultations.

THEREFORE BE IT RESOLVED

- A. THAT Council direct staff to explore the elimination of On-Site Parking Minimums in the City and the adoption of an Open Option Parking approach/policy to allow greater choice and flexibility for property owners, businesses and developers to better accommodate market changes, ensure parking supply and demand are aligned, meet loading and accessibility requirements, and increase the efficiency with which rezoning applications and development permit applications can be reviewed and approved by the City.
- B. THAT Council direct staff to report back by the end of Q4 with recommendations for consideration toward the implementation of an Open Option Parking Policy, including identifying all requisite by-law amendments that would need to be enacted, with the report to include specific information as to how an Open Option Parking Policy (including consideration of parking maximums) might support greater housing affordability and the City's Climate Emergency bold moves.
- C. THAT staff be directed to consult with relevant stakeholders in the development of an Open Option Parking Policy, including consultation with (but not limited to) the City's Accessibility Task Force, Persons with Disabilities Advisory Committee and Seniors Advisory Committee, including investigating questions such as monitoring how community needs shift and change over time – to ensure that there are no barriers to access for residents or business patrons that might arise – and measures to manage curbside parking in order to control potential parking overflow on to city streets.

amended

On September 29, 2020, at 9:51 pm, it was

REFERRAL MOVED by Councillor Carr

THAT Council complete Item 4 and refer remaining items to the reconvening meeting on September 30, 2020.

**CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY**
(Councillor Bligh and Mayor Stewart absent for the vote)

AMENDMENT MOVED by Councillor Swanson

THAT the following be added to the end:

THAT staff be directed to look at how savings from ending parking minimums could be used to increase housing affordability.

CARRIED UNANIMOUSLY (Vote No. 06389)
(Councillor Bligh and Mayor Stewart absent for the vote)

The amendment having carried, the motion as amended was put and CARRIED UNANIMOUSLY (Vote No. 06390) with Councillor Hardwick abstaining from the vote and Councillors Bligh and Mayor Stewart absent for the vote.

* * * * *

On September 29, 2020, the Committee recessed at 9:59 pm and reconvened on September 30, 2020, at 1:08 pm.

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6. Mental Health and Addiction Reform: An Expert-Led Cross Jurisdictional Task Force

At the Council meeting on September 15, 2020, Council referred the above-noted motion to the Standing Committee on City Finance and Services meeting on September 16, 2020 in order to hear from speakers. Subsequently, due to time constraints, Council referred the motion to the reconvening Standing Committee on City Finance and Services meeting on September 29, 2020 for debate and decision and to hear from speakers.

On September 30, 2020, Council heard from one speaker in support of the motion.

MOVED by Councillor Dominato
THAT the Committee recommend to Council

WHEREAS

1. Amid the ongoing COVID-19 global pandemic, Canada and the world are in the grips of an ongoing mental health and addiction crisis – one that ruins health, threatens lives, and hurts economies. The magnitude of this mental health and addiction crisis, on a societal and on a personal level, is profoundly overwhelming and continues to frustrate and defy most efforts to arrive at effective solutions and achieve more successful outcomes;
2. Mental illness and addiction affect people of all ages and backgrounds. The Centre for Addiction and Mental Health (CAMH) – Canada's largest mental health teaching hospital and one of the world's leading research centres in its field – cites statistics that show mental illness will affect approximately 1 in 5 Canadians in any given year, and that, by the time Canadians reach 40 years of age, 1 in 2 have – or have had – a mental illness. Approximately 4,000 Canadians per year die by suicide – an average of nearly 11 suicides a day;
3. The City of Vancouver is home to residents who continue to struggle with mental illness and/or addiction. Many lack the necessary supports within our housing and social services systems to thrive, especially amid the societal disruption resulting from COVID-19;
4. The City of Vancouver has taken various steps to reduce the harm caused by alcohol and drug use – and ensure that people get treatment – without sacrificing personal security. Council is working to:
 - promote healthy families and communities and protect child development;
 - make sure individuals have access to services that help them lead healthier lives

- reduce the spread of deadly communicable diseases, and prevent drug overdose deaths;
 - recognize the need for peace and quiet, public order, and safety;
5. Much has been written, discussed, studied, announced, debated, attempted, actioned and/or implemented over the course of several decades to address the challenge of our city's – and our country's – persistent and increasingly complex struggle with mental health and addiction issues, including the related struggle to provide affordable, safe housing across the housing spectrum in our city. Numerous examples of these actions, measures, plans, and strategies exist, and many people have noted and questioned the apparent lack of effectiveness and/or significant results flowing from past solutions and actions. Many see the approach as fragmentary and incomplete and are calling for significant change, particularly the need for governments at all levels to radically rethink how we deliver social services across the spectrum;
6. A representative (though not exhaustive) list of examples of the measures and actions taken and/or considered/recommended over the course of several decades in response to our city's longstanding and increasingly desperate mental health and addiction issues ranges from the Four Pillars Drug Strategy in the 1990s to the creation of the provincial government's Ministry of Mental Health and Addictions in 2017 to the more recent emergency measures surrounding the unsafe and deadly supply of street drugs and the resulting need for greater access to a safer supply of opioids for those suffering chronic addiction (NOTE: an expanded list of illustrative examples is included below in the endnotes);ⁱ
7. Despite the many response efforts to-date, we continue to have people living on the margins of life and death in our city who are in desperate need of better supports – those who are homeless or precariously housed, some struggling with personal trauma, untreated mental illness, addiction, and chronic health issues – while others in our city are increasingly feeling unsafe in their neighbourhoods, grappling with increased crime, threats and needles in parks and streets. Health experts and police alike continue to advocate that we have a public health crisis on our hands and as Chief Palmer recently noted, *"Addiction issues should best be handled through a health-care system, not a criminal justice system,"*;
8. Members of the public, frontline service providers, advocates, police, health, and housing leaders are increasingly and consistently calling for mental health and addiction treatment reforms that will address the urgent public health crisis, along with the increasing public safety concerns, including:
- System navigation to connect vulnerable residents to appropriate services;
 - Integration of wraparound supports and services as part of our housing framework;
 - More treatment beds and a system for bridging the transition gap from detox to treatment, where long waitlists are reported;
 - Increased treatment and recovery pathways;
 - A centralized registry to enhance information sharing between agencies serving individuals who are homeless, accessing detox, seeking treatment etc.;

- A full spectrum of safer supply that is accessible to all;
 - Decriminalization of drugs as a public-health response;
9. On July 31, 2020, Councillor Dominato wrote to the Honourable John Horgan, Premier of British Columbia, expressing deep concern over “The growing challenge of homelessness, mental health, and addiction related issues in Vancouver” and the “emerging tensions” playing out in a number of downtown area Vancouver neighbourhoods. Her letter noted the ongoing struggle to find effective solutions which “obliges governments at all levels to radically rethink how we deliver social services across the spectrum.” In the letter, she made two urgent requests of the Premier and Provincial Cabinet to consider:
- to expedite recently announced navigation centres to provide emergency shelter and wrap around services to people who are currently in need, and increase the proposed capacity of the centre from 60 spaces to 200 spaces;

ⁱ The following examples are representative and illustrative (although not exhaustive) of measures and actions taken and/or considered/recommended over the course of many decades in response to mental health and addiction issues and the challenges that frustratingly persist:

- Under former Vancouver Mayor Philip Owen, the Four Pillars Drug Strategy was adopted by the City in the 1990s.
 - Flowing from the Four Pillars Drug Strategy, Council unanimously endorsed a drug policy prevention plan in November 2005: Preventing Harm from Psychoactive Substance Use. The plan was the result of extensive research and diverse community consultations and the first of its kind at the municipal level in Canada.
 - In September 2013, the City of Vancouver, the Chief Constable of the Vancouver Police Department (VPD), and the Chair of the Vancouver Coastal Health (VCH) Board presented four urgent recommendations to the Premier and the Ministry of Health. This was to respond to a surge in people with severe, untreated mental illness and addictions at St. Paul’s Hospital, a dramatic increase in people taken into police custody under the Mental Health Act, and several violent episodes that indicated a major crisis in the health care system.
 - to support the establishment of a municipal-provincial-federal task force on mental health and addiction, with a mandate to review the current service delivery and outreach framework, including the interdependencies and coordination between different levels of government;
10. In recent months, in response to the global COVID-19 pandemic, we have seen the positive impact that all levels of government can have when they work together with urgency, intention, and coordination. Our province has emerged as a leader in the race against time, successfully implementing measures to flatten our province’s COVID-19 curve. Many observers have suggested a similar intentional and coordinated approach to mental health and addictions could be a

game changer that would save lives and create pathways to greater health and resilience. Given the persistence and the crisis level of mental health and addiction issues in our city, our province, and our country, it is incumbent upon governments at all levels – now more than ever – to radically rethink how we deliver social services across the spectrum.

THEREFORE BE IT RESOLVED THAT Mayor and Council publicly call for, and endorse in principle, the establishment of an expert-led cross-jurisdictional (provincial-federal-municipal) emergency task force on mental health and addiction, the mandate of which will be to respond to the urgent public health and emerging public safety concerns manifesting in our communities and bring forward expert-informed (including lived experience), evidence-based, non-partisan recommendations and solutions;

FURTHER THAT the task force mandate shall specifically include an examination and review of the current service delivery and outreach frameworks, including harm reduction, treatment, and recovery services, as well as the intersectionality of these issues with housing, and shall include an examination and review of the coordination between the various jurisdictions that proactively and reactively deliver these services;

AND FURTHER THAT Council direct the Mayor, on behalf of Council, to write to Premier Horgan and Prime Minister Trudeau to seek their leadership in establishing a cross-jurisdictional task force as outlined above.

amended

AMENDMENT MOVED by Councillor Swanson

THAT the following be added to the end:

AND FURTHER THAT the Task Force will consider housing, adequate income, and safe supply as important services, and that the goal will be to provide people with choices for their own lives.

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor Fry

THAT the phrase “that the goal will be to provide” be struck and replaced with “providing”.

CARRIED UNANIMOUSLY (Vote No. 06396)
(Councillor Boyle and Mayor Stewart absent for the vote.)

The amendment to the amendment having carried, the amendment as amended was put and CARRIED UNANIMOUSLY (Vote No. 06398) with Councillor Boyle and Mayor Stewart absent for the vote.

AMENDMENT MOVED by Councillor Wiebe

THAT in the “THEREFORE BE IT RESOLVED” the word “indigenous-” be added before the words “provincial-federal-municipal”;

FURTHER THAT in the second “FURTHER THAT” the phrase “write to Premier Horgan” be struck and replaced with “write to the Premier-elect”.

CARRIED UNANIMOUSLY (Vote No. 06399)
(Councillor Boyle and Mayor Stewart absent for the vote.)

The amendments having carried, the motion as amended was put and CARRIED UNANIMOUSLY (Vote No. 06400) with Councillor Boyle and Mayor Stewart absent for the vote.

FINAL MOTION AS APPROVED

THEREFORE BE IT RESOLVED THAT Mayor and Council publicly call for, and endorse in principle, the establishment of an expert-led cross-jurisdictional (indigenous-provincial-federal-municipal) emergency task force on mental health and addiction, the mandate of which will be to respond to the urgent public health and emerging public safety concerns manifesting in our communities and bring forward expert-informed (including lived experience), evidence-based, non-partisan recommendations and solutions;

FURTHER THAT the task force mandate shall specifically include an examination and review of the current service delivery and outreach frameworks, including harm reduction, treatment, and recovery services, as well as the intersectionality of these issues with housing, and shall include an examination and review of the coordination between the various jurisdictions that proactively and reactively deliver these services;

FURTHER THAT Council direct the Mayor, on behalf of Council, to write to the Premier-elect and Prime Minister Trudeau to seek their leadership in establishing a cross-jurisdictional task force as outlined above;

AND FURTHER THAT the Task Force will consider housing, adequate income, and safe supply as important services, and providing people with choices for their own lives.

7. Short Term Actions to Preserve and Expand Access to Mental Health Resources and Housing in Grandview-Woodlands

At the Council meeting on September 15, 2020, Council referred the above-noted motion to the Standing Committee on City Finance and Services meeting on September 16, 2020 in order to hear from speakers. Subsequently, due to time constraints, Council referred the motion to the reconvening Standing Committee on City Finance and Services meeting on September 29, 2020 for debate and decision and to hear from speakers.

On September 30, 2020, Council heard from one speaker in support of the motion.

MOVED by Councillor De Genova
THAT the Committee recommend to Council

WHEREAS

1. The Kettle Friendship Society¹, is a non-profit organization, established approximately 40 years ago. The organization provides many resources and services, including a drop-in centre and supportive housing to individuals who

experience mental health challenges and addiction. Indigenous people, seniors and homeless individuals are among the vulnerable and marginalized people served by this organization;

2. The Kettle Friendship Society has been operating at capacity for over a decade. The society partnered with Boffo Properties; a family-owned property development company long established in Grandview-Woodlands. With BC Housing included as a partner, the most recent proposal for the project was able to secure funding to provide fifty (50) non-market and affordable housing units, owned by The Kettle Society, a funding commitment rarely made by BC Housing at such an early stage of a project. The proposed 15-storey development also enabled an expanded drop-in centre for the Kettle Society;
3. Public consultation for the “Boffo Kettle Project” originally began in 2012. The Grandview Woodlands Citizens’ Assembly formally supported this project in their Final Report;
4. Vancouver City Council adopted The Grandview Woodlands Plan, on July 28, 2016. The development proposed by The Kettle Boffo Plan is referenced numerous times, including:

Subsection “Places: Commercial Drive”:

“Kettle Friendship Centre Society is a key community asset that has offered accessible social services, including key mental health supports, to residents living with mental illness for over 35 years. Given increasing demands for services, Kettle’s future plan is to redevelop their existing site, perhaps together with adjacent privately- and City-owned sites towards a larger facility to better meet the community needs. Where possible, the City aims to support this plan to increase access to low-barrier services.

For the purposes of this plan, this special site is defined as the area bounded by Venables Street, the Commercial Diversion, and Commercial Drive. This represents an overall area of about 0.3 hectares (0.75 acres). It is recognized that future redevelopment of this overall site could occur in a consolidated manner that incorporates several properties (and could possibly include the City-owned land) or it could occur through a number of independent developments. The intent reflected in the plan policies is to ensure that this special site delivers - - as a minimum -- space for the expanded services of the Kettle Friendship Society, as well as 30 units of non-market, supportive housing”ⁱⁱ

Section 7.1.2 of the plan titled “Housing” also states in the “Policies” subsection, a further subsection “Support efforts to eliminate homelessness”, including: *“Enable the development of additional supportive housing in Grandview Woodland. Ensure financial viability through senior government funding and/ or provision of additional density subject to fit with neighbourhood context (e.g. proposed redevelopment of the Kettle Friendship Society Centre at 1725 Venables Street);ⁱⁱⁱ*

5. June 2018, the applicant withdrew the project that was in the Rezoning Pre-Application stage. In a letter from The Kettle Society to Mayor and Council,

Executive Director Nancy Keough stated, “we were unable to reach an agreement with the City on a path forward in terms of the City’s financial requirements;”^{iv}

6. July 25, 2018, Council unanimously passed the motion titled “Support for the Kettle Society and the City of Vancouver’s commitment to Resources for Mental Health, Ending Homelessness and Supportive Housing”^v, with direction to staff as follows:

THEREFORE, BE IT RESOLVED

- A. *THAT Council affirm support for The Kettle Society as a non-profit organization that serves thousands of people annually and provides resources to individuals and families facing mental health issues and homelessness in the City of Vancouver.*
 - B. *THAT Council direct staff to work with The Kettle Society to consider potential opportunities for The Kettle Society to move forward with their longstanding plans to develop an expanded drop-in centre and at least 30 units of community integrated supportive housing for individuals struggling with mental health issues and homelessness in Vancouver;*
7. Vancouver faces a homelessness and housing crisis and is in the midst of an overdose crisis. On the frontlines for both, The Kettle Friendship Society provides critical resources to some of the most vulnerable and marginalized people in the City;

ⁱ The Kettle Society, *Who We Are/ History*. www.thekettle.ca/who-we-are/history/

ⁱⁱ City of Vancouver. July 2016. *Grandview Woodland Community Plan*. page 50. www.vancouver.ca/files/cov/grandview-woodland-community-plan.pdf

ⁱⁱⁱ City of Vancouver. July 2016. *Grandview Woodland Community Plan*. page 130. www.vancouver.ca/files/cov/grandview-woodland-community-plan.pdf

^{iv} Keough, Nancy. 2018. *Letter to Vancouver City Council*. The Kettle Society and Kettle Boffo. www.kettleboffo.com/letter-to-council/

^v De Genova, M. 2018. *Support for the Kettle Society and the City of Vancouver’s Commitment to Resources for Mental Health, Ending Homelessness and Supportive Housing*. Motion referred to Standing Committee on Policy and Strategic Priorities Meeting Date July 25, 2018. www.council.vancouver.ca/20180725/documents/pspc16.pdf

^{vi} City of Vancouver. June 5, 2020. “Community Housing Program Incentive Grants” Report and Recommendations to Council. www.council.vancouver.ca/20200707/documents/r8.pdf

8. Vancouver City Council received a letter from The Kettle Society on July 6, 2020, with an updated request. The letter also states, “The Kettle is a trusted partner of B.C. Housing and because of that can bring 50 new, core income homes to the City of Vancouver.” (Attached as Appendix A); and

9. Vancouver City Council unanimously supported recommendations by staff, in a report ^{vi}, dated June 5, 2020, to award Community Housing Incentive Program (CHIP) Grants for the year 2020, organizations and amounts listed below:
- Finnish Canadian Rest Home Association “Finnish Care Home” - **\$890,000;**
 - Lee’s Benevolent Association of Canada “Lee’s Seniors’ Housing” **\$655,000;**
 - The Governing Council of the Salvation Army in Canada “Salvation Army” **\$910,000;**
 - Aboriginal Land Trust Society “ALT” “Lu’ma Aboriginal Housing Society” **\$6,255,000.**

THEREFORE BE IT RESOLVED

- A. THAT Council direct staff to approach, prioritize and work with The Kettle Society, and their partners, to revisit their most recent and desired proposal, planned for development at Venables Street and Commercial Drive, including an expanded drop-in mental health centre and 50 units of non-market housing to be owned by The Kettle Friendship Society, with funding from BC Housing, in the interest of moving forward.
- B. THAT Council direct staff to identify and allocate CHIP grants and/or any other option available, to meet the financial needs of the project and satisfy any financial contributions, the City of Vancouver requires for this project to proceed.
- C. THAT Council direct staff to provide monthly updates to Council on progress staff have made with The Kettle Friendship Society in the interest of moving forward on an application led by this non-profit organizations and their funding and development partners.

amended

AMENDMENT MOVED by Councillor De Genova

THAT in B, the phrase “and allocate CHIP grants and/or any other option available” be struck and replaced with “funding available through the City of Vancouver, including CHIP grants”.

CARRIED UNANIMOUSLY (Vote No. 06402)
(Councillor Carr abstained from the vote)
(Councillor Boyle and Mayor Stewart absent for the vote)

On September 30, 2020, at 2:33 pm, it was,

REFERRAL MOVED by Councillor De Genova

THAT Council refer debate and decision on the amended item “Short Term Actions to Preserve and Expand Access to Mental Health Resources and Housing in Grandview-Woodlands” as Unfinished Business to the Council meeting on October 6, 2020.

CARRIED UNANIMOUSLY (Vote No. 06403)
(Councillor Boyle and Mayor Stewart absent for the vote)

On September 30, 2020, the Committee adjourned at 2:36 pm.

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**COUNCIL MEETING MINUTES
STANDING COMMITTEE OF COUNCIL ON
CITY FINANCE AND SERVICES**

SEPTEMBER 16, AND 30, 2020

A meeting of the Council of the City of Vancouver was held on Wednesday, September 16, 2020, at 9:54 pm, in the Council Chamber, Third Floor, City Hall, following the Standing Committee on City Finance and Services meeting, to consider the recommendations and actions of the Committee. Subsequently, the meeting reconvened on Wednesday, September 30, 2020, at 2:36 pm.

PRESENT: Mayor Kennedy Stewart (September 30, 2020 – Civic Business from 1-3pm)
Councillor Rebecca Bligh
Councillor Christine Boyle (September 30, 2020 – Civic Business from 1-3pm)
Councillor Adriane Carr, Deputy Mayor
Councillor Melissa De Genova
Councillor Lisa Dominato
Councillor Pete Fry
Councillor Colleen Hardwick
Councillor Sarah Kirby-Yung
Councillor Jean Swanson* (September 16, 2020 - Medical Leave from 8:39 pm onwards on September 16, 2020)
Councillor Michael Wiebe*

CITY MANAGER'S OFFICE: Sadhu Johnston, City Manager
Paul Mochrie, Deputy City Manager

CITY CLERK'S OFFICE: Rosemary Hagiwara, Deputy City Clerk – September 16, 2020
Tina Penney, Director, Legislative Operations – September 30, 2020
Rowena Choi, Meeting Coordinator – September 16, 2020
Denise Swanston, Meeting Coordinator – September 30, 2020

* Denotes absence for a portion of the meeting

COMMITTEE REPORTS

Report of Standing Committee on City Finance and Services
Wednesday, September 16, 2020

Council considered the report containing the recommendations and actions taken by the Standing Committee on City Finance and Services. Its items of business included:

1. 2019 – 2022 Capital Plan Recalibration
5. Extending Pop-Up Patios This Fall and Winter and Making Pop-Up Patios a Part of Every Summer in Vancouver

Items 1 and 5

MOVED by Councillor De Genova
SECONDED by Councillor Kirby-Yung

THAT the recommendations and actions taken by the Standing Committee on City Finance and Services at its meeting of September 16, 2020, as contained in items 1 and 5, be approved.

CARRIED UNANIMOUSLY

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*On September 16, 2020, Council recessed at 9:56 pm and
reconvened on September 30, 2020, at 2:34 pm.*

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COMMITTEE REPORTS

Report of Standing Committee on City Finance and Services
Tuesday, September 29, 2020 and Wednesday, September 30, 2020

Council considered the report containing the recommendations and actions taken by the Standing Committee on City Finance and Services. Its items of business included:

2. Granville Bridge Connector and Drake Street Improvements
3. Enabling Creative and Easily Replicated “Missing Middle” Housing Pilots
4. Open Option Parking Policy
6. Mental Health and Addiction Reform: An Expert-Led Cross Jurisdictional Task Force
7. Short Term Actions to Preserve and Expand Access to Mental Health Resources and Housing in Grandview-Woodlands

Items 2 through 4, and items 6 and 7.

MOVED by Councillor De Genova
SECONDED by Councillor Wiebe

THAT the recommendations and actions taken by the Standing Committee on City Finance and Services at its meeting of September 29, 2020, and September 30, 2020, as contained in items 2 through 4, and items 6 and 7, be approved.

CARRIED UNANIMOUSLY

URGENT BUSINESS

MOVED by Councillor De Genova
SECONDED by Councillor Kirby-Yung

THAT Council approve Leaves of Absence as follows:

- Mayor Stewart for Civic Business on September 30, 2020, from 1-3 pm;
and
- Councillor Boyle for Civic Business on September 30, 2020, from 1-3 pm.

CARRIED UNANIMOUSLY

ADJOURNMENT

MOVED by Councillor De Genova
SECONDED by Councillor Dominato

THAT the meeting be recessed.

CARRIED UNANIMOUSLY

On September 30, 2020, Council adjourned at 2:38 pm.

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