

#### **COUNCIL MEETING MINUTES**

#### **JUNE 23, 2020**

A Meeting of the Council of the City of Vancouver was held on Tuesday, June 23, 2020, at 9:31 am, in the Council Chamber, Third Floor, City Hall. This Council meeting was convened by electronic means as authorized under the Order of the Minister of Public Safety and Solicitor General of the Province of British Columbia – Emergency Program Act, Ministerial Order No. M192.

PRESENT: Mayor Kennedy Stewart

Councillor Rebecca Bligh Councillor Christine Boyle Councillor Adriane Carr

Councillor Melissa De Genova\*

Councillor Lisa Dominato

Councillor Pete Fry

Councillor Colleen Hardwick Councillor Sarah Kirby-Yung Councillor Jean Swanson Councillor Michael Wiebe

CITY MANAGER'S OFFICE: Sadhu Johnston, City Manager

CITY CLERK'S OFFICE: Rosemary Hagiwara, Deputy City Clerk

Irina Dragnea, Meeting Coordinator

#### WELCOME

The Mayor acknowledged we are on the unceded territories of the Musqueam, Squamish, and Tsleil-Waututh Nations and we thank them for having cared for this land and look forward to working with them in partnership as we continue to build this great city together.

The Mayor also recognized the immense contributions of the City of Vancouver's staff who work hard every day to help make our city an incredible place to live, work, and play.

### ACKNOWLEDGEMENT – World Refugee Day – June 20, 2020

The Mayor acknowledged that Saturday, June 20, 2020, was World Refugee Day, recognizing refugees' lasting contributions in our communities and noting that the City continues to strive to be a welcoming place for everyone.

<sup>\*</sup> Denotes absence for a portion of the meeting

### ACKNOWLEDGEMENT – National Indigenous People's Day – June 21, 2020

The Mayor acknowledged that Sunday, June 21, 2020, was National Indigenous People's Day. The Mayor recognized while at the beginning of each meeting we all acknowledge the lands we call Vancouver are the unceded and traditional territories of the Musqueam, Squamish, and Tsleil-Waututh peoples, these acknowledgements are long past the days of being enough. The Mayor highlighted the importance of the City working in true partnership to plan our city together, as it's the only way forward. The Mayor recognized the great work this Council and staff are doing, but noted that much more needs to be done.

## Half-Masting Notice: National Day of Remembrance for Victims of Terrorism – June 23, 2020

The Mayor advised that the Canadian flag at the top of Vancouver City Hall and on all City of Vancouver buildings, where current staffing levels allow, will be lowered to half-mast from sunrise to sunset on Tuesday, June 23, 2020, to mark the National Day of Remembrance for Victims of Terrorism. The Mayor noted that the National Day of Remembrance for Victims of Terrorism is marked every year in Canada to commemorate the anniversary of the bombing of Air India Flight 182 off the coast of Ireland on June 23, 1985. On this day, flags across Canada are flown at half-mast to honour the victims of the bombing, as well as other acts of terrorist violence that have taken lives of Canadians.

#### **IN CAMERA MEETING**

MOVED by Councillor Carr SECONDED by Councillor De Genova

THAT Council will go into meetings later this week which are closed to the public, pursuant to Section 165.2(1) of the *Vancouver Charter*, to discuss matters related to paragraphs:

- (a) personal information about an identifiable individual who holds or is being considered for a position as an officer, employee or agent of the city or another position appointed by the city;
- (e) the acquisition, disposition or expropriation of land or improvements, if the Council considers that disclosure could reasonably be expected to harm the interests of the city;
- (i) the receipt of advice that is subject to solicitor-client privilege, including communications necessary for that purpose;
- (k) negotiations and related discussions respecting the proposed provision of an activity, work or facility that are at their preliminary stages and that, in the view of the Council, could reasonably be expected to harm the interests of the city if they were held in public.

### CARRIED UNANIMOUSLY

#### **ADOPTION OF MINUTES**

1. Council (Policy and Strategic Priorities) – May 27 and June 2, 2020

MOVED by Councillor Carr SECONDED by Councillor Hardwick

THAT the Minutes of the Council meeting following the Standing Committee on Policy and Strategic Priorities meeting of May 27 and June 2, 2020, be approved.

#### CARRIED UNANIMOUSLY

2. Council – June 9, 2020

MOVED by Councillor Kirby-Yung SECONDED by Councillor Boyle

THAT the Minutes of the Council meeting of June 9, 2020, be approved.

### **CARRIED UNANIMOUSLY**

3. Council (City Finance and Services) – June 10, 2020

MOVED by Councillor Hardwick SECONDED by Councillor De Genova

THAT the Minutes of the Council meeting following the Standing Committee on City Finance and Services meeting of June 10, 2020, be approved.

#### **CARRIED UNANIMOUSLY**

4. Special Council (Supporting Small Business Recovery) – June 11, 2020

MOVED by Councillor Wiebe SECONDED by Councillor Carr

THAT the Minutes of the Special Council (Supporting Small Business Recovery) meeting of June 11, 2020, be approved.

#### **CARRIED UNANIMOUSLY**

5. Council COVID-19 Recovery Committee – June 17, 2020

MOVED by Councillor Carr SECONDED by Councillor De Genova

THAT the Minutes of the Council COVID-19 Recovery Committee meeting of June 17, 2020, be approved.

#### CARRIED UNANIMOUSLY

#### **MATTERS ADOPTED ON CONSENT**

MOVED by Councillor Boyle SECONDED by Councillor Bligh

THAT Council adopt Referral Reports 1 to 9, on consent.

CARRIED UNANIMOUSLY

#### **PRESENTATIONS**

1. Mayor's Overdose Task Force Update

Sandra Singh, General Manager, Arts, Culture and Community Services, introduced the update on the Mayor's Overdose Task Force, followed by a presentation by Dr. Patricia Daly, Chief Medical Health Officer, Vancouver Coastal Health, and a presentation by Dianna Hurford, Senior Planner, Social Policy and Projects Division. Dr. Daly together with staff from Arts, Culture and Community Services, and Karen Ward, Policy Advisor, City of Vancouver, responded to questions.

#### **COMMUNICATIONS**

1. Changes to 2020 Council Meetings Schedule - Withdrawn

### **REPORTS**

1. Acquisition of Social Housing at 1555 Robson Street May 28, 2020

Staff from Arts, Culture and Community Services, responded to questions.

MOVED by Councillor Swanson SECONDED by Councillor Carr

THAT Council authorize the Director of Real Estate Services and the Director of Legal Services to negotiate and execute all documents which they consider appropriate in connection with the acquisition, for a nominal purchase price of \$10.00, from the owner of a mixed use building at 1555 Robson Street, legally described as: PID: 008-961-581 Lot H Block 43 District Lot 185 Plan 1208 (the "Lands") (1135952 BC LTD., of an air space parcel (the "Social Housing Air Space Parcel") whereby:

- i. the Social Housing Air Space Parcel will contain approximately 2850 m² (30,678 ft²) of residential floor area and no fewer than 24 units of Social Housing (the "Social Housing Units") and associated common property, such as open balconies, residential amenity areas, storage lockers, parking and bike storage;
- ii. the City of Vancouver (the "City"), as owner of the Social Housing Air Space

Parcel, will be granted the appropriate rights and be subject to the appropriate obligations applicable to the ownership and operation of the Social Housing Air Space Parcel, including reciprocal easements and indemnities, repair and maintenance, cost sharing, insurance and other applicable legal obligations; and

the construction and transfer to the City of the Social Housing Air Space Parcel will be secured in a Construction and Transfer Agreement to be registered against title to the Lands in accordance with DP-2018-00589 as conditionally approved by the Development Permit Board on January 7, 2019, pursuant to the C-6 District Schedule.

CARRIED UNANIMOUSLY (Vote No. 06082)

## 2. Acquisition of Social Housing at 1485 Davie Street May 29, 2020

Staff from Arts, Culture and Community Services, responded to questions.

MOVED by Councillor Swanson SECONDED by Councillor Wiebe

THAT Council authorize the Director of Real Estate Services and the Director of Legal Services to negotiate and execute all documents which they consider appropriate in connection with the purchase, for a nominal purchase price, of an air space parcel (the "Social Housing Air Space Parcel") from the owner / developer of a mixed use building at 1485 Davie Street (1034907 B.C. Ltd.), whereby:

- i. the Social Housing Air Space Parcel will contain approximately 3295.27 m<sup>2</sup> (35,470 ft<sup>2</sup>) of residential floor area and no fewer than 51 units of Social Housing (the "Social Housing Units") and associated common property such as open balconies, residential amenity, storage lockers, parking and bike storage;
- ii. the City of Vancouver (the "City"), as owner of the Social Housing Air Space Parcel, will be granted the appropriate rights and be subject to the appropriate obligations applicable to the ownership and operation of the Social Housing Air Space Parcel, including reciprocal easements and indemnities, repair and maintenance, cost sharing, insurance and other applicable legal obligations; and,
- iii. the construction and transfer to the City of the Social Housing Air Space Parcel will be secured in a Construction and Transfer Agreement to be registered against title to the lands with a civic address of 1485 Davie Street and, legally described as PID: 030-726-948, Lot A District Lot 185 Group 1 New Westminster District Plan EPP87867 (the "Lands") in accordance with DP-2017-01183 as conditionally approved by the Development Permit Board on October 15, 2018, pursuant to the RM-5D District Schedule.

CARRIED UNANIMOUSLY (Vote No. 06083)

#### REFERRAL REPORTS

## 1. CD-1 Text Amendment: 1335 Howe Street June 9, 2020

- A. THAT the application by Onni Howe Street (Nominee) Corp. to amend CD-1 (643) By law No. 11661 for 1335 Howe Street [PID 029-787-092; Lot E, Block 111, District Lot 541, New Westminster District Plan EPP59620], to increase the permitted floor space ratio (FSR) from 12.12 to 12.29 be referred to a Public Hearing, together with:
  - (i) draft by-law amendments generally as presented in Appendix A of the Referral Report dated June 9, 2020, entitled "CD-1 Text Amendment: 1335 Howe Street":
  - (ii) revised building floor plans generally as presented in Appendix C of the above-noted report; and
  - (iii) the recommendation of the General Manager of Planning, Urban Design and Sustainability to approve the application;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary CD-1 By-law generally in accordance with Appendix A of the above-noted report for consideration at Public Hearing.

- B. THAT A above be adopted on the following conditions:
  - (i) THAT the passage of the above resolution creates no legal rights for the applicant or any other person, or obligation on the part of the City; any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
  - (ii) THAT any approval that may be granted following the public hearing shall not obligate the City to enact a by-law rezoning the property, and any costs incurred in fulfilling requirements imposed as a condition of rezoning are at the risk of the property owner; and
  - (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

ADOPTED ON CONSENT (Vote No. 06084)

## 2. CD-1 Text Amendment: 475 Alexander Street (Japanese Hall) June 9, 2020

A. THAT the General Manager of Planning, Urban Design and Sustainability be instructed to make an application to amend the text of CD-1 (Comprehensive

Development) District (337) By-law No. 7434 for the Japanese Hall at 475 Alexander Street [PID 018-834-477, Lot B Block 38 District Lot 196 Plan LMP17696] to increase the maximum floor space ratio from 2.17 to 2.21 to allow for a mezzanine to be added to one of the existing buildings for programming and storage space, and that the application be referred to public hearing, together with:

- (i) draft CD-1 By-law amendments, generally as presented in Appendix A of the Referral Report dated June 9, 2020, entitled "CD-1 Text Amendment: 475 Alexander Street (Japanese Hall)"; and
- (ii) the recommendation of the General Manager of Planning, Urban Design and Sustainability to approve the application;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending by-law generally in accordance with Appendix A of the above-noted report for consideration at Public Hearing.

- B. THAT A above be adopted on the following conditions:
  - (i) THAT the passage of the above resolution creates no legal rights for the property owner or any other person, or obligation on the part of the City; any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
  - (ii) THAT any approval that may be granted following the public hearing shall not obligate the City to enact a by-law rezoning the property, and any costs incurred in fulfilling requirements imposed as a condition of rezoning are at the risk of the property owner; and
  - (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

ADOPTED ON CONSENT (Vote No. 06085)

## 3. CD-1 Rezoning: 6031 Dunbar Street June 9, 2020

A. THAT the application by Diamond Group Architecture Inc., on behalf of Pinghan Holdings Ltd, the registered owners, to rezone 6031 Dunbar Street [PID 010-064-141; Lot F Block 4 District Lot 320 Plan 6858]; from RS-5 (One-Family Dwelling) District to CD-1 (Comprehensive Development) District, to increase the floor space ratio (FSR) from 0.70 to 1.1 and the height from 10.7 m (35 ft.) to 11.5 m (37.4 ft.) to permit the development of two secured residential rental buildings containing a total of nine rental housing units, be referred to a Public Hearing together with:

- (i) Plans prepared by Diamond Group Architecture received on December 20, 2019;
- (ii) Draft CD-1 By-law provisions, generally as presented in Appendix A of the Referral Report dated June 9, 2020, entitled "CD-1 Rezoning: 6031 Dunbar Street"; and
- (iii) the recommendation of the General Manager of Planning, Urban Design and Sustainability to approve the application, including approval in principle of the form of development, subject to the Conditions of Approval contained in Appendix B of the above-noted report;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary CD-1 By-law generally in accordance with Appendix A of the above-noted report for consideration at Public Hearing.

- B. THAT, subject to enactment of the CD-1 By-law, the Subdivision By-law be amended generally as set out in Appendix C of the Referral Report dated June 9, 2020, entitled "CD-1 Rezoning: 6031 Dunbar Street";
  - FURTHER THAT the Director of Legal Services be instructed to bring forward the amendment to the Subdivision By-law at the time of enactment of the CD-1 By-law.
- C. THAT, if after Public Hearing Council approves in principle this rezoning and the Housing Agreement described in Appendix B of the Referral Report dated June 9, 2020, entitled "CD-1 Rezoning: 6031 Dunbar Street", the Director of Legal Services be instructed to prepare the necessary Housing Agreement By-law for enactment, after the Housing Agreement has been agreed to and signed by the applicant and its mortgagee(s) and prior to enactment of the CD-1 By-law contemplated by this report.
- D. THAT A to C above be adopted on the following conditions:
  - (i) THAT the passage of the above resolutions creates no legal rights for the applicant or any other person, or obligation on the part of the City and any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
  - (ii) THAT any approval that may be granted following the public hearing shall not obligate the City to enact a by-law rezoning the property, and any costs incurred in fulfilling requirements imposed as a condition of rezoning are at the risk of the property owner;
  - (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

## 4. CD-1 Rezoning: 4750 Granville Street and 1494 West 32nd Avenue June 9, 2020

- A. THAT the application by Stuart Howard Architects Inc., on behalf of Domus Homes (1225413 BC Ltd), the registered owners, to rezone 4750 Granville Street and 1494 West 32nd Avenue [PID 010-998-292; Lot 12, Block 790, District Lot 526, Plan 601; and PID 010-998-276; Lot 1, Block 791, District Lot 526, Plan 6011 respectively]; from RS-5 (One-Family Dwelling) District to CD-1 (Comprehensive Development) District, to increase the floor space ratio (FSR) from 0.70 to 1.6 and the height from 10.7 m (35 ft.) to 13.3 m (43.6 ft.) to permit the development of a four storey building containing a total of 81 secured market rental housing units, be referred to a Public Hearing together with:
  - (i) Plans prepared by Stuart Howard Architects Inc., received on December 11, 2019;
  - (ii) Draft CD-1 By-law provisions, generally as presented in Appendix A of the Referral Report dated June 9, 2020, entitled "CD-1 Rezoning: 4750 Granville Street and 1494 West 32nd Avenue"; and
  - (iii) the recommendation of the General Manager of Planning, Urban Design and Sustainability to approve the application, including approval in principle of the form of development, subject to the Conditions of Approval contained in Appendix B of the above-noted report;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary CD-1 By-law generally in accordance with Appendix A of the above-noted report for consideration at Public Hearing.

- B. THAT, subject to enactment of the CD-1 By-law, the Subdivision By-law be amended generally as set out in Appendix C of the Referral Report dated June 9, 2020, entitled "CD-1 Rezoning: 4750 Granville Street and 1494 West 32nd Avenue";
  - FURTHER THAT the Director of Legal Services be instructed to bring forward the amendment to the Subdivision By-law at the time of enactment of the CD-1 By-law.
- C. THAT, if after Public Hearing Council approves in principle this rezoning and the Housing Agreement described in Appendix B of the Referral Report dated June 9, 2020, entitled "CD-1 Rezoning: 4750 Granville Street and 1494 West 32nd Avenue", the Director of Legal Services be instructed to prepare the necessary Housing Agreement By-law for enactment, after the Housing Agreement has been agreed to and signed by the applicant and its mortgagee(s) and prior to enactment of the CD-1 By-law contemplated by this report.
- D. THAT A to C above be adopted on the following conditions:
  - (i) THAT the passage of the above resolutions creates no legal rights for the applicant or any other person, or obligation on the part of the City and any

- expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
- (ii) THAT any approval that may be granted following the public hearing shall not obligate the City to enact a by-law rezoning the property, and any costs incurred in fulfilling requirements imposed as a condition of rezoning are at the risk of the property owner;
- (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

ADOPTED ON CONSENT (Vote No. 06091)

## 5. Rezoning: 809-889 West 33rd Avenue June 9, 2020

A. THAT the application by Formwerks Architecture Inc. on behalf of Bernadetta Cheng, Mary Michiko Malcolm, Eleanor Gillies Rapp and Jennifer Louise Rapp, Nam Wai Pat and Hang Yu Hui, Michael Wallace Cockell and Elizabeth Mary Cockell, the registered owners, to rezone 809-889 West 33rd Avenue [Lots 6 to 10, Block 817, District Lot 526, Plan 9078; PIDs: 009-761-292, 009-761-322, 009-761-365, 009-761-381 and 009 761 411 respectively] all from RS-1 (One-Family Dwelling) District to RM-8A (Multiple Dwelling) District, be referred to a Public Hearing, together with the recommendation of the General Manager of Planning, Urban Design and Sustainability to approve the application in principle, subject to the Conditions of Approval contained in Appendix B of the Referral Report dated June 9, 2020, entitled "Rezoning: 809-889 West 33rd Avenue";

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending by-law generally in accordance with Appendix A of the above-noted report for consideration at the Public Hearing.

B. THAT, subject to the enactment of the amending by-law, the Subdivision By-law be amended generally as set out in Appendix C of the Referral Report dated June 9, 2020, entitled "Rezoning: 809-889 West 33rd Avenue";

FURTHER THAT the Director of Legal Services be instructed to bring forward the amendment to the Subdivision By-law at the time of enactment of the amending By-law.

- C. THAT A and B above be adopted on the following conditions:
  - (i) THAT the passage of the above resolutions creates no legal rights for the applicant or any other person, or obligation on the part of the City and any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;

- (ii) THAT any approval that may be granted following the public hearing shall not obligate the City to enact a by-law rezoning the property, and any costs incurred in fulfilling requirements imposed as a condition of rezoning are at the risk of the property owner; and
- (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

ADOPTED ON CONSENT (Vote No. 06088)

## 6. CD-1 Rezoning: 2735 East Hastings Street June 9, 2020

- A. THAT the application by Chard Developments Ltd. on behalf of Slocan And Hastings Holdings Ltd., the registered owners, to rezone 2735 East Hastings Street [PIDs: 015-298-370, 015-298-388, 015-298-400 and 015-298-418; Lots 29, 30, 31 and 32 of Lot 51 Town of Hastings Suburban Lands Plan 406] from C-2C1 (Commercial) District to CD-1 (Comprehensive Development) District to increase the permitted floor space ratio (FSR) from 3.00 FSR to 3.68 FSR and the building height from 13.8 m (45.3 ft.) to 21.1 m (69.3 ft.) to permit the development of a six-storey, mixed use building with 63 secured rental residential units, be referred to Public Hearing together with:
  - (i) plans prepared by BHA Architecture, received July 16, 2019;
  - (ii) draft CD-1 By-law provisions, generally as presented in Appendix A of the Referral Report dated June 9, 2020, entitled "CD-1 Rezoning: 2735 East Hastings Street"; and
  - (iii) the recommendation of the General Manager of Planning, Urban Design and Sustainability to approve the application, including approval in principle of the form of development, subject to the Conditions of Approval contained in Appendix B of the above-noted report;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary CD-1 By-law generally in accordance with Appendix A of the above-noted report for consideration at the Public Hearing.

B. THAT, if after Public Hearing, Council approves in principle the rezoning and the Housing Agreement described in Part 2 of Appendix B of the Referral Report dated June 9, 2020, entitled "CD-1 Rezoning: 2735 East Hastings Street", the Director of Legal Services be instructed to prepare the necessary Housing Agreement By-law for enactment prior to enactment of the CD-1 By-law, subject to such terms and conditions as may be required at the discretion of the Director of Legal Services and the General Manager of Arts, Culture and Community Services.

- C. THAT, if the application is referred to a Public Hearing, the application to amend the Sign By-law to establish regulations for this CD-1, generally as set out in Appendix C of the Referral Report dated June 9, 2020, entitled "CD-1 Rezoning: 2735 East Hastings Street", be referred to the same Public Hearing;
  - FURTHER THAT the Director of Legal Services be instructed to prepare the necessary by law, generally as set out in Appendix C of the above-noted report, for consideration at the Public Hearing.
- D. THAT, subject to enactment of the CD-1 By-law, the Noise Control By-law be amended, generally as set out in Appendix C of the Referral Report dated June 9, 2020, entitled "CD-1 Rezoning: 2735 East Hastings Street";
  - FURTHER THAT the Director of Legal Services be instructed to bring forward the amendment to the Noise Control By-law at the time of enactment of the CD-1 By-law.
- E. THAT, subject to enactment of the CD-1 By-law, the Parking By-law be amended generally as set out in Appendix C of the Referral Report dated June 9, 2020, entitled "CD-1 Rezoning: 2735 East Hastings Street";
  - FURTHER THAT the Director of Legal Services be instructed to bring forward the amendment to the Parking By-law at the time of enactment of the CD-1 By-law.
- F. THAT A through E above be adopted on the following conditions:
  - (i) THAT the passage of the above resolutions creates no legal rights for the applicant or any other person, or obligation on the part of the City; and any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
  - (ii) THAT any approval that may be granted following the Public Hearing shall not obligate the City to enact a By-law rezoning the property, and any costs incurred in fulfilling requirements imposed as a condition of rezoning are at the risk of the property owner; and
  - (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

ADOPTED ON CONSENT (Vote No. 06092)

## 7. CD-1 Rezoning: 1425 and 1451 East 12th Avenue June 9, 2020

A. THAT the application by Brightside Community Homes Foundation, the registered owner, to rezone 1425 and 1451 East 12th Avenue [PID: 009-226-869, Lot 28 of Lot D Block 160 District Lot 264A PLAN 10940; PID: 009-226-877,

Lot 29 of Lot D Block 160 District Lot 264A PLAN 10940] from RM-11N (Medium-Density Residential) to a new CD-1 (Comprehensive Development) District, to increase the floor space ratio (FSR) from 1.7 to 2.47 and building height from 13.7 m (44.9 ft.) to 20.7 m (67.9 ft.) for two residential buildings with a total of 157 social housing units for seniors, be referred to Public Hearing, together with:

- (i) plans prepared by Ryder Architecture (Canada) Inc., received December 11, 2019;
- (ii) draft CD-1 By-law provisions, generally as presented in Appendix A of the Referral Report dated June 9, 2020, entitled "CD-1 Rezoning: 1425 and 1451 East 12th Avenue"; and
- (iii) the recommendation of the General Manager of Planning, Urban Design and Sustainability to approve the application in principle, including approval in principle of the form of development, subject to the Conditions of Approval contained in Appendix B of the above-noted report;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary CD-1 By-law generally in accordance with Appendix A of the above-noted report for consideration at the Public Hearing.

- B. THAT, if after Public Hearing, Council approves in principle the rezoning and the Housing Agreement described in Part 2 of Appendix B of the Referral Report dated June 9, 2020, entitled "CD-1 Rezoning: 1425 and 1451 East 12th Avenue", the Director of Legal Services be instructed to prepare the necessary Housing Agreement By-law for enactment prior to enactment of the CD-1 By-law, subject to such terms and conditions as may be required at the discretion of the Director of Legal Services and the General Manager of Planning, Urban Design and Sustainability.
- C. THAT A to B above be adopted on the following conditions:
  - (i) THAT the passage of the above resolutions creates no legal rights for the applicant or any other person, or obligation on the part of the City; and any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
  - (ii) THAT any approval that may be granted following the Public Hearing shall not obligate the City to enact a bylaw rezoning the property, and any costs incurred in fulfilling requirements imposed as a condition of rezoning are at the risk of the property owner; and
  - (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

## 8. CD-1 Rezoning: 4506 Rupert Street and 3309 Price Street June 9, 2020

- A. That the application by GBL Architects Inc. on behalf of 4506 Rupert Holdings Ltd. (Inc. no. BC1228769), the registered owners, to rezone 4506 Rupert Street and 3309 Price Street [PIDs: 015-093-867, 010-306-757, 010-306-765, and 010-306-820 respectively; Lot A (Reference Plan 2155), Block 96 District Lots 36 and 51, Plan 849, and Lots 1, 2, and 7, all of Block 96, District Lots 36 and 51, Plan 7903] from C-1 (Commercial) and RS-1 (Residential) Districts to CD-1 (Comprehensive Development) District, to increase the floor space ratio (FSR) from 1.2 to 2.30 and building height from 10.7 m (35.1ft.) to 15.1 m (49.5 ft.) to permit development of a five-storey, mixed-use building with 51 secured market rental residential units, including four live-work units, be referred to public hearing together with:
  - (i) plans prepared by GBL Architects Inc., received November 22, 2019;
  - (ii) draft CD-1 By-law provisions, generally as presented in Appendix A of the Referral Report dated June 9, 2020, entitled "CD-1 Rezoning: 4506 Rupert Street and 3309 Price Street"; and
  - (iii) the recommendation of the General Manager of Planning, Urban Design and Sustainability to approve the application, including approval in principle of the form of development, subject to the Conditions of Approval contained in Appendix B of the above-noted report;

FURTHER THAT the Director of legal Services be instructed to prepare the necessary CD-1 By-law generally in accordance with Appendix A of the above-noted report for consideration at the Public Hearing.

- B. THAT, if after Public Hearing, Council approves in principle the rezoning and the Housing Agreement described in section (c) of Appendix B of the Referral Report dated June 9, 2020, entitled "CD-1 Rezoning: 4506 Rupert Street and 3309 Price Street", the Director of Legal Services be instructed to prepare the necessary Housing Agreement By-law for enactment prior to enactment of the CD-1 By-law, subject to such terms and conditions as may be required at the discretion of the Director of Legal Services and the General Manager of Planning, Urban Design and Sustainability.
- C. THAT, subject to enactment of the CD-1 By-law, the Subdivision By-law be amended generally as set out in Appendix C of the Referral Report dated June 9, 2020, entitled "CD-1 Rezoning: 4506 Rupert Street and 3309 Price Street";
  - FURTHER THAT the Director of Legal Services be instructed to bring forward the amendment to the Subdivision By-law at the time of enactment of the CD-1 By-law.
- D. THAT, if the application is referred to a Public Hearing, the application to amend the Sign By-law to establish regulations for this CD-1, generally as set out in

Appendix C of the Referral Report dated June 9, 2020, entitled "CD-1 Rezoning: 4506 Rupert Street and 3309 Price Street", be referred to the same Public Hearing;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary By-law, generally as set out in Appendix C of the above-noted report, for consideration at the Public Hearing.

E. THAT, subject to approval of the rezoning application, the Noise Control By-law be amended to include this CD-1 in Schedule A, generally as set out in Appendix C of the Referral Report dated June 9, 2020, entitled "CD-1 Rezoning: 4506 Rupert Street and 3309 Price Street";

FURTHER THAT the Director of Legal Services be instructed to bring forward the amendment to the Noise Control By-law at the time of enactment of the CD-1 By-law.

- F. THAT A through E above be adopted on the following conditions:
  - (i) THAT the passage of the above resolutions creates no legal rights for the applicant or any other person, or obligation on the part of the City; and any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
  - (ii) THAT any approval that may be granted following the Public Hearing shall not obligate the City to enact a bylaw rezoning the property, and any costs incurred in fulfilling requirements imposed as a condition of rezoning are at the risk of the property owner; and
  - (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

ADOPTED ON CONSENT (Vote No. 06090)

## 9. CD-1 Rezoning: 526-528 West 37th Avenue June 9, 2020

- A. THAT the application by GUD Group, on behalf of D&W Investments Ltd, the registered owner, to rezone 526-528 West 37th Avenue [PID 009-972-706; Lot 19, Block 875, District Lot 526, Plan 8664] from RT-2 (Two-Family Dwelling) District to CD 1 (Comprehensive Development) District, to increase the floor space ratio (FSR) from 0.75 to 2.44 and the maximum building height from 9.2 m (30 ft.) to 20.2 m (66.2 ft.) to permit the development of a six-storey residential building containing 22 strata-titled units be referred to a Public Hearing, together with:
  - (i) plans prepared by GUD Group, received July 4, 2019;

- (ii) draft CD-1 By-law provisions, generally as presented in Appendix A of the Referral Report dated June 9, 2020, entitled "CD-1 Rezoning: 526-528 West 37th Avenue"; and
- (iii) the recommendation of the General Manager of Planning, Urban Design and Sustainability to approve the application in principle, including approval in principle of the form of development, subject to the Conditions of Approval contained in Appendix B of the above-noted report;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary CD-1 By-Law generally in accordance with Appendix A of the above-noted report for consideration at the Public Hearing.

B. THAT, subject to the enactment of the CD-1 By-law, the Parking By-law be amended generally as set out in Appendix C of the Referral Report dated June 9, 2020, entitled "CD-1 Rezoning: 526-528 West 37th Avenue";

FURTHER THAT the Director of Legal Services be instructed to bring forward the amendment to the Parking By-law at the time of enactment of the CD-1 By-law.

- C. THAT A and B above be adopted on the following conditions:
  - (i) THAT the passage of the above resolutions creates no legal rights for the applicant or any other person, or obligation on the part of the City and any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
  - (ii) THAT any approval that may be granted following the Public Hearing shall not obligate the City to enact a by-law rezoning the property, and any costs incurred in fulfilling requirements imposed as a condition of rezoning are at the risk of the property owner; and
  - (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

ADOPTED ON CONSENT (Vote No. 06093)

10. Amendments to the Zoning and Development By-law to Increase Rental Housing in the C-2, C-2B, C-2C, and C-2C1 Commercial Districts
May 27, 2020

Staff from Planning, Urban Design and Sustainability, responded to questions.

MOVED by Councillor De Genova SECONDED by Councillor Boyle

A. THAT the General Manager of Planning, Urban Design and Sustainability be

instructed to make an application to amend the Zoning and Development By-law as follows:

- (i) in Section 2 of the Referral Report dated May 27, 2020, entitled "Amendments to the Zoning and Development By-law to Increase Rental Housing in the C-2, C-2B, C-2C, and C-2C1 Commercial Districts", add a definition for "residential rental tenure" to enable zoning for rental housing; and
- (ii) in the C-2, C-2B, C-2C, and C-2C1 district schedules:
  - (a) to allow for six storey mixed-use buildings development where the entire residential portion of the building is secured as residential rental tenure, in certain areas of the districts as identified in the draft by-law;
  - (b) improve local shopping areas by requiring a minimum amount of commercial retail use and by allowing an additional 2.2 m. in overall building height for greater floor-to-floor ceiling heights in commercial retail units; and
  - (c) ensure that the setback requirements for the new residential rental tenure align with the current regulations for regular residential development;

FURTHER THAT the application be referred to Public Hearing;

AND FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending by-law generally as set out in Appendix A of the above-noted report for consideration at Public Hearing.

- B. THAT, at the time of enactment of the amendments to the Zoning and Development By-law, the General Manager of Planning, Urban Design and Sustainability be instructed to bring forward for Council's consideration new associated C-2, C-2B, C-2C, and C-2C1 Residential Rental Tenure Guidelines, generally as set out in Appendix B of the Referral Report dated May 27, 2020, entitled "Amendments to the Zoning and Development By-law to Increase Rental Housing in the C-2, C-2B, C-2C, and C-2C1 Commercial Districts".
- C. THAT, at the time of enactment of the amendments to the Zoning and Development By-law, the General Manager of Planning, Urban Design and Sustainability be instructed to bring forward for Council's consideration amended C-2 Guidelines and C-2B, C-2C, and C-2C1 Guidelines, generally as set out in Appendix C and Appendix D of the Referral Report dated May 27, 2020, entitled "Amendments to the Zoning and Development By-law to Increase Rental Housing in the C-2, C-2B, C-2C, and C-2C1 Commercial Districts".
- D. THAT, subject to approval of the amendments to the Zoning and Development By-law, Council approve consequential amendments to the Secured Rental Policy, generally as set out in Appendix E of the Referral Report dated May 27, 2020, entitled "Amendments to the Zoning and Development By-law to Increase Rental Housing in the C-2, C-2B, C-2C, and C-2C1 Commercial

Districts", to reflect implementation of the district schedule changes in commercial areas.

- E THAT A through D above be adopted on the following conditions:
  - (i) THAT passage of the above resolutions creates no legal rights for any person, or obligation on the part of the City and any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
  - (ii) THAT any approval that may be granted following the public hearing shall not obligate the City to enact any rezoning by-laws; and
  - (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

#### carried

REFERRAL MOVED by Councillor Hardwick SECONDED by Councillor Carr

THAT Council refer the Referral Report dated May 27, 2020, entitled "Amendments to the Zoning and Development By-law to Increase Rental Housing in the C-2, C-2B, C-2C, and C-2C1 Commercial Districts", back to staff for more consultation with local communities, and to address the issues raised by the public, including clarifications regarding the Interim Rezoning Policy for West of Vine Street, Kitsilano and Point Grey.

LOST (Vote No. 06080)

(Councillors Boyle, Bligh, De Genova, Fry, Kirby-Yung and Mayor Stewart opposed) (Councillor Dominato abstaining from the vote)

The referral having lost, the motion was put and CARRIED (Vote No. 06081) with Councillors Carr and Hardwick opposed and Councillor De Genova abstaining from the vote.

#### **BY-LAWS**

Councillors Carr and Hardwick advised they had reviewed the proceedings of the meeting related to by-law 5 and would be voting on the enactment.

MOVED by Councillor De Genova SECONDED by Councillor Bligh

THAT Council, except for those members ineligible to vote as noted below, enact the by-laws listed on the agenda for this meeting as numbers 1 to 10 inclusive, and authorize the Mayor and City Clerk to sign and seal the enacted by-laws.

#### CARRIED UNANIMOUSLY

- 1. A By-law to amend Building By-law No. 12511 Regarding BC Building Code Amendments for Mass Timber Construction (By-law No. 12715)
- 2. A By-law to amend Fire By-law No. 12472 Regarding BC Fire Code Amendments (By-law No. 12716)
- 3. A By-law to amend Building By-law No. 12511 Regarding Plumbing Safety Amendments (By-law No. 12717)
- 4. A By-law to amend Gas Fitting By-law No. 3507 Regarding the Safety Standards Act and the Gas Safety Regulation (By-law No. 12718)
- 5. A By-law to amend Zoning and Development By-law No. 3575 regarding floor space below finished grade (By-law No. 12719)
- 6. A By-law to amend CD-1 (1) By-law No. 3568 (650 West 41st Avenue Oakridge Centre) (By-law No. 12720)
- 7. A By-law to amend Parking By-law No. 6059 with regard to CD-1 District Parking Requirements (650 West 41st Avenue Oakridge Centre) (By-law No. 12721)
- 8. A By-law to contract a debt by the issue and sale of Debentures in the aggregate principal amount of \$126,404.07, for certain local improvement street work projects, including lane paving, and for imposing an annual special rate on real property specially benefited by such local improvements (By-law No. 12722)
- 9. A By-law to amend the Vacancy Tax By-law No. 11674 Regarding a Housekeeping Amendment (By-law No. 12723)
- 10. A By-law to enact a Housing Agreement for 3429-3469 Fraser Street (By-law No. 12724)

### **MOTIONS**

### A. Administrative Motions

1. Reconsideration of Council Adopted Resolution entitled "Closure and Sale of a Portion of Road Adjacent to 3150 SE Marine Drive"

MOVED by Councillor Wiebe SECONDED by Councillor De Genova

### **WHEREAS**

- Council unanimously adopted a resolution at a Special Council meeting held on March 31, 2020 entitled "Closure and Sale of a Portion of Road Adjacent to 3150 SE Marine Drive" (Vote No. 05740) (the "Resolution"); and
- 2. The Resolution as adopted includes an error.

THEREFORE BE IT RESOLVED THAT Council hereby rescinds the Resolution by a vote of two thirds of the members present.

CARRIED UNANIMOUSLY AND BY THE REQUIRED MAJORITY (Vote No. 06094)

MOVED by Councillor De Genova SECONDED by Councillor Fry

#### THAT WHEREAS:

- 1. The City of Vancouver is the owner of all the streets and lanes lying within the limits of the City of Vancouver;
- 2. There is a proposal to redevelop PID: 030-284-759; Lot 51 Block 10 District Lot 330 Group 1 New Westminster District Plan EPP65172, hereinafter, ("Lot 51");
- 3. The owner of said Lot 51 has made application to purchase an abutting 169.2 square metre portion of road;
- 4. The said portion of road to be closed was dedicated by the deposit of Plan 8583 in 1951:
- 5. The said portion of road to be closed is no longer required for municipal purposes;
- 6. The said portion of road to be closed will be conveyed to the abutting owner and consolidated with said Lot 51 to form a single parcel.

THEREFORE BE IT RESOLVED THAT all that portion of road adjacent to Lot 51 Block 10 District Lot 330 Group 1 New Westminster District Plan EPP65172, the same as shown in heavy outline on the Reference Plan prepared by Gary Sundvick, B.C.L.S., completed on the 8th day of April, 2019, and numbered Plan EPP91761, a copy of which is attached hereto, be closed, stopped-up and conveyed to the owner of said Lot 51; and

BE IT FURTHER RESOLVED THAT the said portion of road to be closed is to be consolidated with said Lot 51 to form a single parcel, as shown within the heavy bold outline on the Reference Plan prepared by Gary Sundvick, B.C.L.S., completed on the 8th day of April, 2019, and numbered Plan EPP91762, a copy of which is attached hereto, to the satisfaction of the Director of Legal Services.

CARRIED UNANIMOUSLY (Vote No. 06095)

\* \* \* \* \*

Council recessed at 11:55 pm and reconvened at 3:01 pm.

\* \* \* \* \*

#### B. Council Members' Motions

### 1. Requests for Leaves of Absence

MOVED by Councillor De Genova SECONDED by Councillor Carr

THAT Councillor Fry be granted a Leave of Absence for civic business from the meeting on Wednesday, June 24, 2020, from 9:30 am to 11 am;

FURTHER THAT Councillor Dominato be granted a Leave of Absence for civic business from the meeting on Thursday, July 16, 2020, from 3 pm to 5:30 pm;

AND FURTHER THAT Councillor Boyle be granted a Leave of Absence for personal reasons from the meetings on Tuesday, June 30, 2020, and Friday, July 3, 2020.

CARRIED UNANIMOUSLY (Vote No. 06107)

## 2. Reconsideration of Council Decision of Designating Public Space for Responsible Consumption of Alcohol

MOVED by Councillor Dominato SECONDED by Councillor Fry

#### **WHEREAS**

- 1. On June 2, 2020, Council considered three resolutions to relax alcohol regulations in the city with respect to:
  - Unlicensed limited service food establishments
  - Parks and beaches
  - Public spaces such as plazas
- Resolutions to enable alcohol consumption in unlicensed limited service food establishments and to endorse Park board in allowing alcohol consumption in parks and beaches were adopted by Council;
- Considerations were raised with respect to public health and safety, equity, consultation and timing of additional pilots in public spaces such as civic plazas; and
- 4. Public feedback has shown support for piloting alcohol consumption in public

spaces that supports small businesses, equity and physical distancing during the pandemic.

THEREFORE BE IT RESOLVED THAT Council reconsider the decision made June 2, 2020, with respect to the motion co-sponsored by Councillors Fry and Wiebe to pilot alcohol consumption in public spaces. (Vote No. 06016)

CARRIED (Vote No. 06096) (Councillors De Genova, Hardwick and Kirby-Yung opposed)

MOVED by Councillor Fry SECONDED by Councillor Bligh

#### WHEREAS

- COVID-19 public health response and mandated physical distancing has limited the ability for Vancouverites to socialize with friends and family in their homes or licensed public establishments;
- 2. In 2019, Vancouver's elected Park Board unanimously approved "Alcohol Consumption at Vancouver Parks and Beaches" a pilot to look at responsible enjoyment of alcoholic beverages in designated areas of select parks/beaches;
- 3. On March 21, 2020, the Attorney General of British Columbia announced Liquor and Cannabis Regulation Branch Policy Directive No: 20-05, permitting sale and delivery of packaged liquor for off-site consumption with the purchase of a meal;<sup>1</sup>
- 4. On May 13, 2020, Council-approved motion "Flexible, Innovative and Expedited Patio Permitting", which supports the rapid deployment of patio spaces for the use by business patrons; but patios legally and practically cannot be available or accessible to non-patrons, equitably distributed throughout the city, or available to all food and drink serving businesses:
- On May 13, 2020, City of Vancouver's Engineering Services and Finance staff presented "Mobility + Public Life Response", which offered recommendations to reanimate and rebuild public life, considering public spaces for flexible uses like eating and gathering as well as temporary closures of side streets to create plazas;
- 6. Section 73 subsections (2) and (3) of the *Liquor Control and Licensing Act* permit Council to pass a by-law that allows liquor consumption during specific hours and in specific public places, or parts of them, that are under the jurisdiction of the City;<sup>2</sup> and

http://www.bclaws.ca/civix/document/id/complete/statreg/15019#section73

<sup>&</sup>lt;sup>1</sup> https://www2.gov.bc.ca/assets/gov/employment-business-and-economic-development/business-management/liquor-regulation-licensing/policy-directives/20-

<sup>05</sup> sale and delivery of packaged liquor from service area for off-site consumption.pdf

7. Section 73 subsection (4) of the *Liquor Control and Licensing Act* states that without limiting subsection (2), regulations under that subsection may provide that a by-law referred to in that subsection may not designate a specified public place, or a specified public place for a specified period of time.

#### THEREFORE BE IT RESOLVED

- A. THAT Council direct staff to prepare a by-law pursuant to Section 73 subsections (2), (3) and (4) of the *Liquor Control and Licensing Act*, to allow a pilot for liquor consumption in select public places that are under jurisdiction of the City, and enables the creation of temporary and time limited spaces for responsible consumption of alcohol in public.
  - FURTHER THAT this by-law and prescribed locations and hours consider and are informed by B through D below.
- B. THAT Council direct staff to consult with the Vancouver Police Department, Vancouver Coastal Health, Engineering Services and Planning, Urban Design and Sustainability, staff as well as local Business Improvement Associations and businesses (as applicable), to recommend appropriate locations and hours for consumption of alcohol in specified public places. Recommendations should consider, but not be limited to:
  - a. Public safety;
  - b. Crime prevention through environmental design;
  - c. Access to restroom facilities;
  - d. Proximity to neighbours;
  - e. Litter receptacles; and
  - f. Public Health
- C. THAT Council direct staff to prepare appropriate process, signage and messaging that conveys:
  - a. Hours of use:
  - b. Conditions of use:
  - c. Location boundaries:
  - d. Rules and recommendations for the responsible consumption of alcohol;
  - e. Respect for neighbours and area;
  - f. Location of nearest restroom facilities; and
  - g. Complaint mechanism.
- D. THAT Council direct staff to report back as soon as possible with fast-tracked priority actions and locations as pilot projects, including but not limited to:
  - a. Ensuring equitable distribution of public spaces for the responsible consumption of alcohol throughout the City;
  - b. Mitigating impacts where problem drinking might otherwise occur in unsafe, underserviced or undesirable places;
  - c. Leveraging opportunities for financial or logistical support from Business Improvement Associations and others as applicable; and

d. Supporting restaurants and patios where limited occupancy might necessitate wait times to enter:

FURTHER THAT in the context of improving summer weather and relaxing provincial health orders, these pilots inform a larger report back and future considerations for this program during and after the COVID-19 pandemic;

AND FURTHER THAT a first pilot in this program be the piazza to celebrate Italian Heritage Month (passed by Council in June 2019) and that its implementation help to inform other pilot locations.

#### carried

MOVED by Councillor Fry SECONDED by Councillor Bligh

THAT Council take the vote on the motion on the floor, without any further debate.

LOST NOT HAVING RECEIVED
THE REQUIRED MAJORITY (Vote No. 06098)
(Councillors De Genova, Hardwick, Kirby-Yung and Mayor Stewart opposed)

REFERRAL MOVED by Councillor Kirby-Yung SECONDED by Councillor De Genova

THAT Council refer the Motion entitled "Designating Public Space for Responsible Consumption of Alcohol", to staff for consideration of how a strategy could be developed to enable public consumption of alcohol, including individuals bringing their own liquor, in designated public spaces and places in the City of Vancouver that would minimize public harms in collaboration with Vancouver Coastal Health and the Vancouver Police Department, and report back with any recommendations related a potential pilot initiative for Summer 2021.

LOST (Vote No. 06099) (Councillors Bligh, Boyle, Carr, Dominato, Fry, Wiebe and Mayor Stewart opposed)

The referral having lost, the motion was put and severed, with A to C having CARRIED (Vote No. 06100) with Councillors De Genova and Hardwick opposed and Councillor Kirby-Yung abstaining from the vote, and D having CARRIED UNANIMOUSLY (Vote No. 06101) with Councillors Hardwick and Kirby-Yung abstaining from the vote.

## 3. Developing an #AllOnBoard and #RaiseARider Pilot

MOVED by Councillor Swanson SECONDED by Councillor Boyle

#### **WHEREAS**

- On Wednesday, January 16, 2019, Council voted to "endorse the #AllOnBoard Campaign" and to urge TransLink to develop a plan to provide free public transit for minors and to provide reduced-price transit based on a sliding scale using the Market Basket Measure for all low-income people;
- 2. The Vancouver School Board and Vancouver Park Board have also endorsed the #AllOnBoard campaign for "free transit access for children under 18 years of age" and "the proposal of reduced-price transit, based on a sliding scale using the Market Basket Measure, for all low-income people";
- TransLink has stated that new provincial funding "would be required to implement expanded discounts," and the provincial government has not yet committed to funding TransLink or BC Transit to implement poverty reduction measures directly;
- 4. Every major urban region neighbouring Vancouver (Edmonton, Calgary, Seattle and Portland) has a discounted transit pass program based on income;
- 5. In 2012, United Way Calgary & Area found that youth with access to free transit passes had higher attendance and completion rates; in 2018 in Seattle, 80% of students who received a free transit pass said it improved their attendance at school:
- 6. The City of Victoria (December 1, 2019) and the Resort Municipality of Whistler (January 1, 2020) have introduced programs to provide free transit passes for youth, funded through increased parking revenue;
- 7. The City of Vancouver owns most EasyPark lots and is expecting to collect over \$63 million in on-street parking revenue in 2020, in addition to contracts with car share companies and fees from ride-hailing service providers;
- 8. Big Move #2 in the City of Vancouver's Climate Emergency Response is "Safe and convenient active transportation and transit," and research shows that making transit more accessible for youth helps raise life-long transit users;
- 9. The City of Vancouver has recognized and has demonstrated its commitment to residents' health and well-being. The lack of transportation is one of the most common reasons for missing medical appointments and a significant barrier to social inclusion and labour market inclusion for low-income adults and youth;
- 10. Transit and transportation was identified as a key theme in the March 2019 City of Vancouver Poverty Reduction Plan What We Heard: Phase 1 report:

- People with various mobility issues [often must] take multiple trips in one day;
- People [without] enough income at any one time to buy a longer-term pass ... are forced to pay more on a per-trip basis;
- People who can find steady work often do not find it near social or low-income housing. This means they have to take bus trips often across multiple zones to get to and from work ... [which] significantly eats into their pay;
- People with families have to pay for all the members of the family which makes the simplest outing very expensive;
- 11. The City of Vancouver Poverty Reduction Plan What We Heard: Phase 1 report also described the detrimental impacts of poverty and wealth gaps, including social isolation and being subjected to increased policing; and the Plan will be received in Summer 2020:
- 12. Rider strikes and protests in numerous cities have shown that movements for reduced emissions, poverty, and racism are linked; Vancouver has an opportunity to show its leadership in these areas by advocating for free and affordable transit initiatives; and
- 13. COVID has reduced transit ridership and free and low cost fares would be a way to incentivize a return to transit use and keep people out of polluting cars.

#### THEREFORE BE IT RESOLVED

- A. THAT Council direct staff to seek an update from TransLink on its Fare Policy Review status, including the cost estimates and implementation considerations for free transit for youth ages 5–18 and the introduction of alternatives to fare evasion fines for those below the poverty line.
- B. THAT Council direct staff to report back to Council by Q3 with a discussion of the feasibility of a pilot project proposal to provide free transit passes for youth and a discounted or free pass for low-income residents, targeting Indigenous and racialized residents living below the poverty line, and other identified equity-seeking groups, including partnerships with TransLink, targeted schools, community centres, academic and other partners;
  - FURTHER that the pilot proposal highlights opportunities and challenges of the pilot as well as its relation to the Vancouver Plan, forthcoming poverty Reduction Plan and the city's equity goals.
- C. THAT staff further explore sources of revenue for the pilot project that may include existing general revenue, or transportation specific revenue sources (parking, carshare, ride hail), potential future transportation revenue sources (transport pricing, zero emission parking) and municipal poverty reduction grant opportunities, and report back.

D. THAT Council direct staff to explore the inclusion of an equity and affordability lens in any submissions to TransLink as part of the review and update of TransLink's Transport 2050 plan and Metro Vancouver's Climate 2050 Plan, and to reflect an equity and affordability lens in relation to the Vancouver's Transportation 2040 plan as 'action while planning' in the Vancouver Plan, and the forthcoming Poverty Reduction Strategy.

#### referred

REFERRAL MOVED by Councillor De Genova SECONDED by Councillor Bligh

THAT the motion entitled "Developing an #AllOnBoard and #RaiseARider Pilot" be referred to the Standing Committee on Policy and Strategic Priorities meeting on Wednesday, June 24, 2020, in order to hear from speakers.

#### CARRIED UNANIMOUSLY

### 4. A Call for Race-Based and Socio-Demographic Data in B.C.

MOVED by Councillor Boyle SECONDED by Councillor Swanson

#### WHEREAS

- It is clear from other jurisdictions, including the United States, that the COVID-19 pandemic and other health concerns disproportionately impact racialized community members and those who experience systemic, marginalizing barriers to healthcare access and treatment as well as precarious work due to economic exclusion and structural racism;
- B.C. and Canada do not capture race-based data or socioeconomic data in relation to health care access, which effectively buries the disproportionate rates of occurrence, impact of illness and disease on certain groups within the larger population data, resulting in missed opportunities to address long-standing health inequities;
- 3. Canadian and international studies on social determinants of health (SDH) show that social and economic factors such as race, immigration status, income level, and housing impact people's health outcomes. Racialized people are found to experience systemic barriers in accessing needed health care services. Newcomers, despite arriving in Canada in good health, experience poorer health over time. There is also a relationship between income level and health outcomes, for example life expectancy in the Downtown Eastside Community Health Service Area is 22% (19 years) shorter than for the city overall. Collecting race-based and sociodemographic data will help us better understand and address the inequities in health care access and health outcomes in B.C. and inform the work to save lives:

- 4. As Indigenous organizations such as the <u>Yellowhead Institute</u> have emphasized, Indigenous health data may require its own strategy, led by and for Indigenous people, due to historic and present-day practices that misuse data or focus only on negative findings;
- 5. Due to ongoing anti-Black racism and a long history of structural anti-Black racism in Canada and in B.C., scholars, policy makers, scientists, and frontline practitioners have named the need for a research protocol focused on the unique demands for the ethical engagement of Black communities in research, data collection and evaluation processes. The Research, Education, Data Ethics-Protocol for Black Populations (REDE4BlackLives.com) has been developed for this purpose, and advocated for alongside the need for consistent use of transparent governance tools and processes that are customized to best respect local experiences within a collective and national context;
- 6. People impacted by marginalization such as racialized communities, migrant workers including temporary foreign workers, and people living in poverty must play an active role in co-creating research studies and sharing ownership of the data in order to ensure a justice-based approach;
- 7. B.C. has experienced a lower than average illness and casualty rates primarily because of leadership and decision making rooted in evidence based data;
- 8. Canada's Chief Public Health Officer, Dr. Theresa Tam, has stated that the federal health agency is working with Statistics Canada, along with the provinces and territories on efforts to collect information on the race and ethnicity of coronavirus patients. British Columbia's Provincial Health Officer, Dr. Bonnie Henry, has stated that the province is actively discussing the issue. To-date B.C. has conducted a population health survey that will allow for disaggregated data on perceived health and self-reported risk factors, symptoms and testing for COVID-19. However direct data on COVID-19 cases and fatalities is only disaggregated by age, sex and pre-existing health conditions;
- 9. Support for the collection of intersectional and race-based disaggregated data have come from racialized communities, as well as health and advocacy organizations, including but not limited to: The <u>Canadian Public Health</u>

  <u>Association</u>, the <u>Alliance for Healthy Communities</u>, <u>Hogan's Alley Society</u>, the <u>Federation of Black Canadians</u>, <u>Black in B.C. Mutual Aid</u>, the Tulayan Filipino Diaspora Society, the <u>Yellowhead Institute</u>, <u>Canada's federal</u>, <u>provincial and territorial human rights commissions</u>, and more.
- 10. The City of Vancouver's Racial and Ethno-Cultural Advisory Committee passed the following motion on June 4th, 2020:

THAT the City Council urges the Province of B.C. to take action on health inequities by mandating the collection, use and analysis of disaggregated, socio-demographic and race-based data in health and social service sectors; and ensuring that the collection of data is led by critical race researchers who identify as having racialized identities and experiences to ensure that the data collection measures meaningfully contribute to

building a culturally safe health care system and is not used for any other purposes.

THAT the committee calls on City Council pass a motion for the City of Vancouver also to mandate the collection, use and analysis of disaggregated, socio-demographic and race-based data in health and social service sectors; and ensuring that the collection of data is led by critical race researchers who identify as having racialized identities and experiences to ensure that the data collection measures meaningfully contribute to building a culturally safe health care system and is not used for any other purposes.

11. In May 2020, Manitoba became the first province to track the ethnicity of COVID-19 patients in an effort to detect inequities in the toll of the pandemic. Dr. Marcia Anderson, a Cree-Anishinaabe public health doctor and vice-dean for Indigenous health at the University of Manitoba said that, "Numbers on the ethnic makeup of COVID-19 cases can help target public health messages and resources at communities in the greatest need, as well as shine light on inequalities in housing, labour market access and pre-existing health conditions." The City of Toronto, and the Province of Ontario, have followed suit.

THEREFORE BE IT RESOLVED THAT Council directs the Mayor to write to the Provincial and Federal Ministers of Health requesting that the Provincial and Federal Governments as well as local health authorities collect and report disaggregated data including race, income, disability, and other social determinants of health that will inform evidence-based health-care and social program interventions;

FURTHER THAT the data is collected with the intention of being understood as indicators of systemic and structural oppression to identify root causes of disparity and to inform action to address these root causes;

AND FURTHER THAT the data is co-owned, analyzed and interpreted with leadership from racialized communities, and that Provincial and Federal Governments establish ethical and governance guidelines and protocols specific to this data collection while taking into account the protection of privacy and human rights.

### referred

REFERRAL MOVED by Councillor Fry SECONDED by Councillor De Genova

THAT the motion entitled "A Call for Race-Based and Socio-Demographic Data in B.C." be referred to the Standing Committee on Policy and Strategic Priorities meeting on Wednesday, June 24, 2020, in order to hear from speakers.

CARRIED UNANIMOUSLY

## 5. Corner Stores in 21st Century Vancouver: Achieving Complete Communities and Food-Friendly Neighbourhoods

MOVED by Councillor Kirby-Yung SECONDED by Councillor Wiebe

#### **WHEREAS**

- Vancouver committed to six big moves in its efforts to tackle climate change, including the objective of Walkable Complete Communities where 90% of people live within an easy walk/roll of their daily needs by 2030;
- 2. Vancouver is made up of a number of smaller neighbourhoods and communities that reflect the distinct culture and character of the different areas of our city and its diverse population (*Note:* it's commonly understood to be 23 distinct geographical areas in the city);
- 3. The City of Vancouver uses community plans to provide clear but flexible frameworks to guide positive change and development in neighbourhoods, with each plan considering long-range and shorter-term goals and the broader objectives established for the entire city and at regional and provincial levels;
- 4. The City of Vancouver supports food-friendly neighbourhoods that provide all residents with easy access to fresh, healthy foods, and the means to sustainably dispose of food waste;
- 5. The Vancouver Food Strategy is the City's plan to create a just and sustainable food system for the city. It builds on years of food systems initiatives and grassroots community development, considering all aspects of the food system:
- 6. Traditional corner stores played a key role in creating social connection in neighbourhoods, as well as supporting daily needs. Traditional corner stores have been declining in number for decades due to changing consumer patterns and, critically, due to zoning restrictions;
- 7. To ensure food-friendly neighbourhoods are supported throughout the city, Vancouver has committed to planning for the unique aspects of each area when implementing the Food Strategy. "Healthy corner stores" figure prominently among the requirements cited on the City's website for building and maintaining strong food systems across the city;
- 8. Expressions of the City's commitment to food-friendly neighbourhoods include farmers markets that have grown dramatically in number and popularity in recent years, with plans prior to the COVID-19 pandemic to continue to expand them to supply locally-grown foods into neighbourhoods across the city;
- 9. Community Food Markets, i.e., small pop-up markets that sell fresh fruits, vegetables, and other foods, represent another expression of the commitment to food-friendly neighbourhoods. These markets are typically offered in neighbourhoods with few food stores nearby, or where residents' mobility may

- prevent them from getting to stores. They emphasize low prices and good quality and are indicative of a community need that is not being met in some of Vancouver's neighbourhoods. The Vancouver Food Strategy Goal to increase Community Food Markets from four to 15 by the year 2020 has not been met;<sup>ii</sup>
- 10. At the February 23, 2016, Council Meeting, amendments to the *Zoning and Development By-law* and *Business License By-law* regarding Urban Farming were adopted on consent, including allowing Urban Farming Class A in residential districts and Urban Farming Class B in commercial and industrial districts;
- 11. As part of the Urban Farm Guidelines Review led by Arts, Culture, and Community Services, staff are currently considering the implications of allowing on-site sales from Urban Farm Class A in residential zones:
- 12. The City has embarked on an Employment Lands and Economy Review to develop a long-range land use policy plan that will ensure an appropriate supply of land for businesses and jobs to support the future growth of our city's economy;
- 13. In November 2018, Council directed staff to undertake scoping to expedite development of a city-wide plan. Subsequently, in November 2019, City Staff embarked on the Vancouver Plan planning and engagement process and began asking the public questions to better understand the challenges and priorities of residents;<sup>iii</sup>
- 14. On March 19, 2020, the City of Vancouver declared a local state of emergency in response to the global Covid-19 pandemic and is now developing a ReStart Smart Vancouver plan to support economic and community recovery, with a focus on supporting local business and rebuilding for the future emphasizing access to community-based services;
- 15. In April 2020, the City of Vancouver declared farmers markets to be an essential food source and took steps to ensure they could function as access points for fresh and prepared foods;
- 16. During the height of COVID-19 restrictions, restaurants and cafes in many cities began selling grocery and produce often to support their business viability, but also to address gaps in small-scale neighbourhood food access;
- 17. The world that emerges from the COVID-19 pandemic with more people working from home than ever before, will inevitably result in a greater need for neighbourhood amenities and local food infrastructure of coffee shops, restaurants, services, and shopping including the need to access goods right in their own neighbourhood. Local corner stores once filled this role in Vancouver neighbourhoods, providing a place where locals bought fresh milk, cheese, some staples, while also serving as a social gathering place for community;
- 18. Policies to retain existing small-scale, neighbourhood commercial retail spaces (on and off of arterials) ones that could help to achieve food-friendly

neighbourhoods and complete communities – can apply to different classes of businesses including to some legally conforming and some non-conforming businesses. The Grandview-Woodland Community Plan for example, incorporated policy to support the retention of such small-scale spaces and staff are currently exploring ways to expand this policy to other neighbourhoods. As a first stage, an inventory of relevant sites in the city was undertaken in 2019 and is currently being used as a basis to identify potential retention approaches. Specific planning responses that may emerge could vary depending on the status of a business as well as the prevailing zoning in the neighbourhood (i.e., RS, RT or RM). In the short-term, staff have recommended approval of site-specific rezonings, such as the recent rezoning of the Caffe La Tana site on Commercial Drive:

- 19. With reference to policies to support the creation of new small-scale neighbourhood commercial retail spaces (on and off of arterials), ones that could help to achieve food-friendly neighbourhoods and complete communities include exploring ways to ensure convenient access to these daily needs as part of the Complete Communities component of the Vancouver Plan and the Climate Emergency Response (Big Move #1) including looking at a variety of retail, commercial service spaces and 'third spaces' where people spend time between home ('first' space) and work ('second' space) to exchange ideas and build relationships a role corner stores once played in many neighbourhoods;
- 20. Staff have identified various elements of a work plan that would enable the retention and creation of new small-scale neighbourhood commercial retail spaces to achieve food-friendly neighbourhoods and complete communities, namely:
  - Engagement with various communities regarding neighbourhood assets and a complete communities strategy;
  - A review of the Zoning and Development By-law and related district schedules;
  - Addressing considerations around parking and loading, as well as other COVID-19 recovery measures (e.g. street reallocation);
  - Discussions with Development, Buildings, and Licensing around permitting questions;
  - Exploration of various potential solutions: e.g., amendments to the Zoning and Development By-law, broader city-wide policies, possible rezoning policies, and potential amendments to the Building Code;
- 21. The Vancouver Plan will ultimately set new directions to guide the city's future priorities into 2050 and beyond, including where new housing forms and densities to satisfy the "missing middle" will be located and where local services and 21<sup>st</sup> century corner stores will be needed; and

22. There are several examples of modern shops in the city, such as Le Marché St. George in Mount Pleasant, the Federal Store on Quebec Street and the Wilder Snail on Keefer Street, which each represent successful 21st Century embodiments of the corner store experience and in many ways satisfy the role corner stores once served and could serve again in new and reimagined forms with appropriate neighbourhood-friendly zoning and supports to achieve the goal of complete communities and food-friendly neighbourhoods.

THEREFORE BE IT RESOLVED THAT Council direct staff to include, as a prominent part of the Vancouver Plan public engagement process, questions related to the emerging needs of communities and neighbourhoods in the city that could potentially be met by a resurgence and reimagining of corner stores in a post-pandemic context, consistent with the City's commitment to achieving complete communities where residents live within an easy walk/roll of their daily needs, as well as food-friendly neighbourhoods that provide all residents with easy access to fresh, healthy foods, and other retail and commercial amenities:

FURTHER THAT Council direct staff to report back in Fall 2020 with a preliminary overview of early actions and potential policy directions Council could pursue in the short-term and/or include as part of the Land and Economy Action Plan and the Vancouver Plan process with respect to promoting food-friendly and local store supported neighbourhoods, including neighbourhood-friendly zoning options and other considerations such as options for small-scale commercial retail spaces on and off of arterials, that could support a resurgence of corner stores and other local food amenities and infrastructure as we shift into recovery and a new reality.

- <u>Cedar Cottage Food Network External web site</u>, <u>opens in new tab</u> Saturdays year-round, multiple locations
- Westside Community Food Markets External web site, opens in new tab Thursdays, June to September
- Gordon Neighbourhood House External web site, opens in new tab Multiple locations and days
  of the week
- <u>Kiwassa Neighbourhood House External web site, opens in new tab</u> Often on the third Friday of the month. Check Kiwassa's website to confirm

- It's a moment in time for Vancouver
- High level of public anxiety about present and future

<sup>&</sup>lt;sup>1</sup> Corner stores figure alongside Community and collective gardens, Farmers and community markets, Food storage facilities, and Community composting facilities in achieving food-friendly neighbourhoods and building and maintaining strong food systems across the city.

<sup>&</sup>lt;sup>ii</sup> Community food markets address accessibility challenges that are sometimes associated with regular farmers markets, such as physical access or affordability. Neighbourhood houses, BC Housing sites, community centres, and other social serving organizations can organize and manage community food markets. Community food markets can operate year-round. For market locations and times, visit the market websites.

At the March 11, 2020, meeting of the Standing Committee on Policy and Strategic Priorities, Council received a update on Phase 1 of the Vancouver Plan process. Background and context information was included in the Staff presentation and the following points were noted as to why there is a need for a plan and why now:

- The power of a unifying vision and action strategy
- Leveraging regional alignment and partnerships
- Framework for better decision-making
- · Reforming ongoing civic engagement and building trust

The thoughts that have been gathered during the process are considered to be valuable and will guide the next phase of the Vancouver Plan process and conversations on "The Future We Want."

#### referred

REFERRAL MOVED by Councillor De Genova SECONDED by Councillor Dominato

THAT the motion entitled "Corner Stores in 21st Century Vancouver: Achieving Complete Communities and Food-Friendly Neighbourhoods", be referred to the Standing Committee on Policy and Strategic Priorities meeting on Wednesday, June 24, 2020, in order to hear from speakers.

#### CARRIED UNANIMOUSLY

### 6. Community-based Crisis Management Through Understanding and De-escalation

MOVED by Councillor Fry SECONDED by Councillor Dominato

#### WHEREAS

- 1. Jane Jacobs famously posited: "The public peace—the sidewalk and street peace—of cities is not kept primarily by the police, necessary as police are. It is kept primarily by an intricate, almost unconscious, network of voluntary controls and standards among the people themselves, and enforced by the people themselves.", 1
- 2. The public peace can be challenged in particular through confrontation between businesses and residents with street entrenched and people experiencing homelessness. Concerns around crime and safety, neighbourhood decline, and chronic street nuisance result in higher volumes of reactive police and non-emergency calls, requests for more security, and compassion fatigue;
- 3. Street entrenched and homeless people have often experienced traumas including intergenerational and childhood trauma; sexual and physical victimization; physical and/or mental health challenges and addictions; compounded by the trauma of experiencing homelessness, social isolation or living in substandard housing; <sup>2</sup>
- 4. In 2014, Vancouver City Council adopted the Caring for All Report <sup>3</sup> with a call to action to support and advocate for safe and inclusive communities for all residents:

- "By making use of its full range of social development tools, from advocacy to direct services, the City is well positioned to support partnerships to help transform existing services and approaches in the arena of mental health and addictions."
- 5. In 2014, Vancouver City Council adopted A Healthy City For All strategy <sup>4</sup> with a focus under Healthy Communities Cultivating Connections, to:
  - "Examine regulations, policies, and processes that affect our relationships with and between residents past, present and future."
- 6. The B.C. Ministry of Mental Health and Addictions' ten-year mandate: *A Pathway to Hope* (2017) <sup>5</sup>, lays out a roadmap for making mental health and addictions care better for people in British Columbia. The vision noted that B.C. has the country's highest rate of hospitalization due to mental illness and substance use; and called for new collaborative partnerships with other stakeholders, highlighting that:

"Stigma and affordability stand out as substantial systemic barriers to care. Fear and misunderstanding often lead to prejudice against people with mental illness, substance use and addiction challenges."

- 7. Vancouver is at the centre of a mental health and addictions crisis, and as priority actions the City of Vancouver <sup>6</sup> is working to:
  - a. promote healthy families and communities and protect child development;
  - b. make sure individuals have access to services that help them lead healthier lives:
  - c. reduce the spread of deadly communicable diseases, and prevent drug overdose deaths; and
  - d. recognize the need for peace and quiet, public order, and safety;
- 8. The 2016 *Vancouver Police Mental Health Strategy* <sup>7</sup> reports increasing incidences of police interactions with people living with mental illness and often struggling with substance abuse, that may not be receiving necessary medical care and community support. The Strategy recognizes that some of these people may be in a state of crisis, and includes a continuum of discretionary deescalation techniques including non-engagement, disengagement, and delaying custody before proceeding with apprehension under the *Mental Health Act* or arrest, with the caveat:

"History has shown that police interactions with persons living with mental illness, and who are in crisis, sometimes have the potential for violence. Occasionally, the mere presence of the police can elevate the tenor of the interactions and complicate communication further."

9. According to the *B.C. Police Act* 8, Vancouver "must bear the expenses necessary to generally maintain law and order in the municipality.";

- Recent campaigns to reallocate police funding have highlighted that in Vancouver, poverty, unstable housing, and mental health and addictions issues represent decades of underfunding and gaps in provincial programming that has resulted in increased policing;
- 11. On June 12, 2020, Premier John Horgan committed to a review of the *B.C. Police Act* with a focus on increasing funding for health services, including mental health and addictions, and funding for housing to address the issue of homelessness;
- 12. First responders, non-profits, outreach workers, as well as shelter and housing providers are all variously trained in some form of de-escalation techniques through non-violent crisis intervention instruction and trauma-informed workshops;
- 13. The City of Vancouver's Arts, Culture and Community Services department, currently support peer workers including service as community first responders, in programs led by people with lived experience (mental health, substance use, poverty); and in partnership with service and housing providers, provincial partners and Vancouver Police Department;
- 14. Many cities are beginning to prioritize community-based crisis worker teams to work with and independently of police in response to mental health crisis, addictions and homelessness on the street;
- 15. In Eugene Oregon, the Crisis Assistance Helping Out on the Streets (CAHOOTS) program handled 18% of the 133,000 calls to 911 in 2019, requesting police backup only 150 times. The program also offers de-escalation training that provides an overview of assessment and intervention skills so that a lay-person can maintain personal safety and recognize when someone might need help: 9
- 16. Increasingly the private sector, including BIAs and security providers <sup>10, 11</sup> are learning de-escalation techniques through non-violent crisis intervention instruction and trauma-informed workshops, and offering instruction to their members. For example: Toronto's Downtown Yonge BIA <sup>12</sup> holds information sessions (facilitated by the Canadian Mental Health Association) for business owners and managers who want to learn more about techniques for deescalation when individuals enter their establishments in distress; and
- 17. Many businesses and residents of Downtown Vancouver find themselves illequipped for any sort of community-based crisis management or de-escalation, and amidst increasing reports of conflict surrounding chronic street nuisance and disorder, many Vancouverites don't know who to call, how to help or how to get help.

### THEREFORE BE IT RESOLVED

A. THAT Vancouver City Council commit to supporting a community-based crisis management strategy informed by understanding and

de-escalation, that promotes public safety and prioritizes non-policing interventions where applicable and appropriate as a first response.

- B. THAT Council direct staff to develop within the strategy a pilot community-based crisis management program of public information, education, and engagement that:
  - a. Is inclusive and accessible to residents and businesses in Vancouver;
  - b. Is informed by destigmatized, decolonial and anti-racist practice;
  - c. Is rooted in non-violent crisis intervention and de-escalation;
  - d. Is rooted in compassion and mutual understanding:
  - e. Is informed by best practices and lived experience;
  - f. Provides participants a better understanding of issues around mental health, addictions and trauma:
  - g. Provides participants tools to help someone experiencing a mental health of substance use emergency;
  - h. Considers place-making opportunities to counter impressions and incidence of street disorder and chronic street nuisance; and
  - i. Reduces call volumes for police response, while redirecting more appropriate resources as applicable;

FURTHER THAT this pilot program include input from Vancouver Coastal Health, Vancouver Police Department, Canadian Mental Health Association, Ministry of Mental Health and Addictions, and others (including but not limited to community groups, peer supporters and BIAs) as applicable;

AND FURTHER THAT a preliminary work plan for the strategy and pilot program inform 2021 Budget considerations.

C. THAT the Mayor on behalf of Council write to the Premier, Minister of Public Safety, Minister of Mental Health and Addictions, Minister of Municipal Affairs and Housing, and Minister of Poverty Reduction requesting increased investment in social services directed to poverty, public safety, unstable housing, mental health and addictions in Vancouver, as well as support for a community-based crisis management strategy.

#### References:

- 1. Jane Jacobs: The Death and Life of Great American Cities
- Homeless Hub: Trauma Informed Services
   https://homelesshub.ca/sites/default/files/23 Trauma Informed Services.pdf
- 3. <u>Caring for All report on priority actions to address mental health and addictions</u> https://vancouver.ca/files/cov/mayors-task-force-mental-health-addictions-priority-actions.pdf
- City of Vancouver: A Healthy City for All https://vancouver.ca/files/cov/Healthy-City-Strategy-Phase-2-Action-Plan-2015-2018.pdf

- 5. <u>BC Ministry of Mental Health and Addictions: A Pathway to Hope</u>
  https://www2.gov.bc.ca/assets/gov/british-columbians-our-governments/initiativesplans-strategies/mental-health-and-addictionsstrategy/bcmentalhealthroadmap 2019web-5.pdf
- 6. <u>City of Vancouver: Mental Health and Addictions</u> https://vancouver.ca/people-programs/mental-health-and-addiction.aspx
- 7. <u>Vancouver Police Mental Health Strategy</u> https://vancouver.ca/police/assets/pdf/reports-policies/mental-health-strategy.pdf
- 8. <u>B.C. Police Act</u> http://www.bclaws.ca/civix/document/id/complete/statreg/96367\_01#section15
- 9. <u>CAHOOTS: Direct Services, Education and Community, Eugene OR</u> https://whitebirdclinic.org/trainings/
- Vancouver Courier: Vancouver office building managers' response to homeless people has shifted https://www.vancourier.com/real-estate/vancouver-office-building-managers-response-to-homeless-people-has-shifted-1.23861305
- 11. <u>Hastings Crossing BIA: HxBIA provides free workshops on de-escalation techniques, opioid response training</u>
  <a href="https://www.hxbia.com/deescalation-workshops.html">https://www.hxbia.com/deescalation-workshops.html</a>
- 12. <u>Downtown Yonge BIA For Businesses: Mental Health Recognition and Response Workshop</u>
  <a href="https://downtownyonge.com/events/31/">https://downtownyonge.com/events/31/</a>

referred

REFERRAL MOVED by Councillor Carr SECONDED by Councillor Wiebe

THAT the motion entitled "Community-based Crisis Management Through Understanding and De-escalation", be referred to the Standing Committee on Policy and Strategic Priorities meeting on Wednesday, June 24, 2020, in order to hear from speakers.

CARRIED UNANIMOUSLY (Councillor De Genova absent for the vote)

### 7. A Paradigm Shift in How We Partner With Local Businesses

MOVED by Councillor Wiebe SECONDED by Councillor Fry

#### **WHEREAS**

- On January 16, 2018, Council passed a motion entitled "Creating Optimal Conditions for Small Businesses to Succeed and Thrive in the City of Vancouver", to support the fact that small businesses make up 95 per cent of all businesses in Vancouver and are the backbone, and an important driver, of Vancouver's local economy, fostering local entrepreneurship and creating jobs;
- 2. On June 25, 2013, Council passed a motion entitled "Support Local Small Businesses", which called for the Vancouver Economic Commission to be asked "to work with City staff, Vancouver BIAs and the Vancouver Board of Trade to recommend immediate and long-term actions the City can take to support the retention and growth of locally owned small businesses, as well as identify opportunities to expedite recommendations within the Economic Action Strategy:
- In November 2010, Councillors Woodsworth and Cadman called for Vancouver City Council "to establish a 'one stop shop' to provide a single destination for services and support for small businesses in Vancouver, including but not limited to advice, referrals, and permits", which was part of the Vancouver Service Review;
- 4. On February 2, 2017, in response to various needs identified by the business community, the City of Vancouver launched a "Commercial Renovation Centre" aimed at helping new business owners navigate the process for licensing a small business or renovating a commercial tenant space by providing hands-on support related to regulations, permits and procedures;
- 5. On September 11, 2019, Council approved a new culture plan, *Culture|Shift: Blanketing the City in Arts and Culture, Making Space for Arts and Culture and the Vancouver Music Strategy*, that included an action to explore ways to help artists, non-profits and event producers to navigate regulatory requirements in partnership with the Commercial Renovation Center;
- 6. In 2020, the City of Vancouver quickly reacted to the COVID-19 pandemic by improving online small business resources, creating a dedicated business line and hosting small business roundtables; and
- 7. In response to COVID-19, staff in Planning, Urban Design and Sustainability, and Business Planning and Project Support, launched a temporary Business Communications and Support Office, as part of the Emergency Operations Centre. This resource has been well used and provides a key platform to assist/receive information from local businesses through the recovery period and potentially beyond. In addition to consolidating government, City, and other business support resources, PDS staff delivered over 100 customized/ concierge type responses to local businesses.

THEREFORE BE IT RESOLVED THAT Council direct staff to report back on the feasibility of a permanent Business Communications and Support Portal with the goal of a one stop shop for local business owners, local non-profits, social enterprises, and self-employed individuals including artists in Vancouver that:

- i) Consolidates and streamlines different city services;
- ii) Becomes a one stop online platform for all licenses, permits and fees associated with a business address, including but not limited to planning, engineering, fire, police, and waste management;
- iii) Supports a concierge system that allows business owners a single point of contact when working with the city;
- iv) Is more flexible, especially with respect to emerging businesses
- v) Will align with the support work of the "Business License Review Project"; and
- vi) Provides options for a scaled business licence system that provides incentives for business that meet our city priorities;

FURTHER THAT staff report back on the feasibility of an empty storefront registry to identify the availability of retail spaces and look at creative options to incentivize the use of these spaces for popups, art and culture, non-profits, social enterprises and business incubators;

FURTHER THAT staff consider and report back on establishing a Vancouver Business Advisory Taskforce, to build on the Mayor's small business round tables and identify the needs of the broader business community;

AND FURTHER THAT Council direct staff to work with the Vancouver Economic Commission and other business associations to expand The City of Vancouver's business network of support services.

CARRIED UNANIMOUSLY (Vote No. 06102) (Councillors De Genova and Hardwick abstained from the vote)

## 8. Exploring a Pilot for Beverages in Public Spaces in Vancouver

The above-noted motion was withdrawn.

#### NOTICE OF COUNCIL MEMBER'S MOTIONS

1. Enhanced Mobility Options to Support Post Pandemic Recovery Through a Shared e-Scooter and an e-Bike Pilot Program

Councillor Kirby-Yung submitted a notice of Council Member's motion on the above-noted matter. The motion may be placed on the Council meeting agenda of July 7, 2020, as a Council Member's Motion.

## 2. Retail Revolution: Bringing Digital Main Street to Vancouver to Support Bricks and Mortar Neighbourhood Small Business

Councillor Kirby-Yung submitted a notice of Council Member's motion on the above-noted matter. The motion may be placed on the Council meeting agenda of July 7, 2020, as a Council Member's Motion.

### 3. Ending Police Street Checks

Councillor Swanson submitted a notice of Council Member's motion on the above-noted matter. The motion may be placed on the Council meeting agenda of July 7, 2020, as a Council Member's Motion.

## 4. Decriminalizing Poverty and Supporting Community-led Safety Initiatives

Councillor Swanson submitted a notice of Council Member's motion on the above-noted matter. The motion may be placed on the Council meeting agenda of July 7, 2020, as a Council Member's Motion.

### 5. Ending Street Checks in Vancouver

Mayor Stewart submitted a notice of Council Member's motion on the above-noted matter. The motion may be placed on the Council meeting agenda of July 7, 2020, as a Council Member's Motion.

# 6. Enabling Intentional Communities of Temporary Shelter for People Who are Experiencing Homelessness in Vancouver

Councillor Wiebe submitted a notice of Council Member's motion on the above-noted matter. The motion may be placed on the Council meeting agenda of July 7, 2020, as a Council Member's Motion.

## 7. Enabling Innovative, Easily Replicated "Missing Middle" Housing Demonstration Projects: An Interim Policy

Councillor Dominato submitted a notice of Council Member's motion on the above-noted matter. The motion may be placed on the Council meeting agenda of July 7, 2020, as a Council Member's Motion.

#### **NEW BUSINESS**

1. Calling on the Province to Continue Their \$300 a Month Supplement to Social Assistance Recipients

## MOVED by Councillor Swanson SECONDED by Councillor Wiebe

#### WHEREAS

- 1. Social assistance rates (\$760 a month for a single person on welfare and \$1,183 for a person on disability) are far below the poverty line and make it virtually impossible for recipients to eat and pay rent unless they are in social housing;
- 2. We are in the middle two crises (COVID-19 and poison drugs) that affect people in poverty disproportionally;
- 3. The Provincial government has offered people on social assistance a \$300 a month top up for April, May and June;
- 4. The extra money helps reduce activities that put people at high risk of COVID-19 like working in the survival sex trade and other high risk activities;
- 5. The \$300 a month extra still leaves people far below the poverty line of about \$20,000 a year;
- 6. One person who uses the Overdose Prevention Site on Hastings Street said about the \$300 top up, "I hope COVID-19 never ends. It's been a relief to have more resources. Life has become bearable;" and
- 7. When the COVID-19 eviction ban ends, many Downtown Eastside (DTES) residents could be evicted from their Single Room Occupancy (SRO) rooms which are being gentrified, and have no means to pay rent in more expensive places without the extra \$300.

THEREFORE BE IT RESOLVED THAT the Mayor, on behalf of Council, advocate urgently and strongly to the Province of B.C. to keep the \$300 top up for people on social assistance until the Province raises social assistance rates to the poverty line, as Council has previously asked for.

#### amended

AMENDMENT MOVED by Councillor De Genova SECONDED by Councillor Dominato

THAT the following clause be added to the motion:

FURTHER THAT this letter also strongly urge the Province of B.C. to increase accessibility to a safe drug supply for those in need.

#### amended

## AMENDMENT TO THE AMENDMENT MOVED by Councillor Swanson SECONDED by Councillor De Genova

THAT the words "for those in need" be deleted.

CARRIED UNANIMOUSLY (Vote No. 06103) (Councillor Hardwick abstained from the vote)

The amendment to the amendment having carried, the amendment as amended was put and CARRIED UNANIMOUSLY (Vote No. 06104).

The amendment having carried, the motion as amended was put and CARRIED UNANIMOUSLY (Vote No. 06105).

#### FINAL MOTION AS APPROVED

#### WHEREAS

- 1. Social assistance rates (\$760 a month for a single person on welfare and \$1,183 for a person on disability) are far below the poverty line and make it virtually impossible for recipients to eat and pay rent unless they are in social housing;
- 2. We are in the middle two crises (COVID-19 and poison drugs) that affect people in poverty disproportionally;
- 3. The Provincial government has offered people on social assistance a \$300 a month top up for April, May and June;
- 4. The extra money helps reduce activities that put people at high risk of COVID-19 like working in the survival sex trade and other high risk activities;
- 5. The \$300 a month extra still leaves people far below the poverty line of about \$20,000 a year;
- 6. One person who uses the Overdose Prevention Site on Hastings Street said about the \$300 top up, "I hope COVID-19 never ends. It's been a relief to have more resources. Life has become bearable;" and
- 7. When the COVID-19 eviction ban ends, many Downtown Eastside (DTES) residents could be evicted from their Single Room Occupancy (SRO) rooms which are being gentrified, and have no means to pay rent in more expensive places without the extra \$300.

THEREFORE BE IT RESOLVED THAT the Mayor, on behalf of Council, advocate urgently and strongly to the Province of B.C. to keep the \$300 top up for people on social assistance until the Province raises social assistance rates to the poverty line, as Council has previously asked for;

FURTHER THAT this letter also strongly urge the Province of B. C. to increase accessibility to a safe drug supply.

### 2. Changes to Council COVID-19 Recovery Committee Meetings

MOVED by Councillor Carr SECONDED by Councillor Dominato

THAT Council amend the length of meeting time for Council COVID-19 Recovery Committee meetings scheduled on July 15 and July 29 starting at 9:30 am until the completion of the agenda each day.

CARRIED UNANIMOUSLY (Vote No. 06106)

### 3. Requests for Leaves of Absence

During discussion on the motion below, Mayor Stewart relinquished the Chair to Councillor De Genova, in order to participate in debate and resumed as Chair when completed.

MOVED by Councillor De Genova SECONDED by Councillor Wiebe

THAT Mayor Stewart be granted a Leave of Absence for civic business from the meeting on Friday, July 3, 2020.

**CARRIED UNANIMOUSLY** 

MOVED by Councillor Kirby-Yung SECONDED by Councillor De Genova

THAT Councillor Kirby-Yung be granted a Leave of Absence for civic business from the meeting on Wednesday, June 24, 2020, from 3:30 pm to 5 pm.

**CARRIED UNANIMOUSLY** 

### **ENQUIRIES AND OTHER MATTERS**

### 1. Resuming of In Person Council Meetings

Councillor De Genova enquired with staff on when Council would be able to resume in person meetings in the Council Chamber, at City Hall. The Mayor responded that there is a tentative restart plan in the works, and the earliest would be September.

### **ADJOURNMENT**

MOVED by Councillor Bligh SECONDED by Councillor Carr

THAT the meeting be adjourned.

**CARRIED UNANIMOUSLY** 

Council adjourned at 5:04 pm.

\* \* \* \* \*