



REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL ON POLICY AND STRATEGIC PRIORITIES

MAY 27 AND JUNE 2, 2020

A meeting of the Standing Committee of Council on Policy and Strategic Priorities was held on Wednesday, May 27, 2020, at 9:32 am, in the Council Chamber, Third Floor, City Hall. Subsequently, the meeting reconvened on Tuesday, June 2, 2020, at 3:02 pm. This Council meeting was convened by electronic means as authorized under the *Order of the Minister of Public Safety and Solicitor General of the Province of British Columbia – Emergency Program Act, Ministerial Order No. M139*.

PRESENT:

- Councillor Adriane Carr, Chair
- Mayor Kennedy Stewart (Leave of Absence – Personal Reasons – June 2, 2020)*
- Councillor Rebecca Bligh
- Councillor Christine Boyle
- Councillor Melissa De Genova
- Councillor Lisa Dominato
- Councillor Pete Fry
- Councillor Colleen Hardwick*
- Councillor Sarah Kirby-Yung
- Councillor Jean Swanson
- Councillor Michael Wiebe

CITY MANAGER'S OFFICE: Sadhu Johnston, City Manager
Paul Mochrie, Deputy City Manager

CITY CLERK'S OFFICE: Rosemary Hagiwara, Acting City Clerk
Rowena Choi, Meeting Coordinator

* Denotes absence for a portion of the meeting.

WELCOME

The Chair acknowledged we are on the unceded territories of the Musqueam, Squamish, and Tsleil-Waututh Nations and we thank them for having cared for this land and look forward to working with them in partnership as we continue to build this great city together.

The Chair also recognized the immense contributions of the City of Vancouver's staff who work hard every day to help make our city an incredible place to live, work, and play.

**1. Development and Permit Process Improvements
May 12, 2020**

a. Presentation – Development and Permit Process Improvements

Jessie Adcock, General Manager, Development, Buildings and Licensing, along with Gil Kelley, General Manager, Planning, Urban Design and Sustainability, Lon LaClaire, General Manager, Engineering, and Paul Mochrie, Deputy City Manager, introduced the item and responded to questions.

b. Referral Report – Regulation Redesign – Amendments to Zoning & Development and Parking By-laws

MOVED by Councillor De Genova
THAT the Committee recommend to Council

- A. THAT the General Manager of Planning, Urban Design and Sustainability be instructed to make an application to amend the Zoning and Development By-law, generally as presented in Appendix A of the Report dated May 12, 2020, entitled “Regulation Redesign - Amendments to Zoning & Development and Parking By-laws” to:
- (i) add definition to section 2 for unnecessary hardship;
 - (ii) reorganize and update sections 3, 4, and 5 to:
 - a. consolidate authorities, administration of development permits and regulations regarding relaxations and use of discretion into discrete sections;
 - b. clarify conditions for Development Permit Board review of development permit applications;
 - c. allow both the Director of Planning and Development Permit Board authority to relax the by-law for unnecessary hardship, as defined in section 2;
 - (iii) subject to approval of A(ii) (a) update references to sections 3, 4, and 5 throughout the by-law;
 - (iv) correct terminology related to the application of relaxations and discretion throughout the by-law and move regulations to the appropriate section of the district schedules;
 - (v) update section 10.6 Character House to consolidate regulations that enable the variation of regulations for the retention of a character house;

FURTHER THAT the application be referred to a Public Hearing;

AND FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending by-law, generally in accordance with Appendix A of the above-noted report, for consideration at Public Hearing.

- B. THAT the General Manager of Planning, Urban Design and Sustainability be instructed to make application to amend the Zoning and Development By-law, generally as presented in Appendix B of the Report dated May 12, 2020, entitled "Regulation Redesign - Amendments to Zoning & Development and Parking By-laws" to:
- (i) add definitions to section 2 for awning, balcony, enclosed balcony, deck, roof deck, canopy, covered entry, porch and verandah, and patio;
 - (ii) subject to the approval of B(i), update language throughout the by-law to reflect the new defined terms and to improve consistency of terminology;
 - (iii) in section 10, increase the permitted projection of balconies on multiple dwellings into a required yard from 1.2 m to 1.8 m to provide more flexibility;
 - (iv) update and improve the consistency of regulations for balconies and decks by:
 - a. applying the floor area exclusion for balconies and decks to non-residential uses, as well as residential uses;
 - b. introducing a floor area exclusion for balconies and decks of 8% in the RA-1 district and for dwellings other than multiple dwellings in the RM-4 and RM-4 districts and an exclusion of 12% for multiple dwellings in the RM-4 and RM-4N districts;
 - c. increasing the amount of floor area excluded for balconies and decks from 8% to 12% in the I-1, I-1A, I-1B, I-4, IC-1, IC-2, M-1, M-1A, M-1B and M-2 districts and for multiple dwellings in the RM-1, RM-1N, and RM-2;
 - (v) update and improve the consistency of regulations and for covered porch, entry and verandah by:
 - a. allowing a covered porch, entry and verandah to project into a front yard by up to 1.8 m for any dwelling unit in most RA, RS, RT, and RM districts;
 - b. excluding floor area under a covered entry, porch and verandah if it is less than 2.0 m in height, not heated, and there is no access from the interior of the building, in the RA, RS, RT, RM and FSD districts; and
 - c. introducing a combined floor area exclusion of 13% for covered porch, entry and verandah, balcony, and deck for all dwelling types in the RA, RS, RT-1, RT-2, RT-5, RT-5N, RT-6, RT-9, RM-3 and RM-3A districts;

- d. introducing a combined floor area exclusion for covered porch, entry and verandah, balcony, and deck of 13% for dwellings other than multiple dwellings and 16% for multiple dwellings in the RM-1, RM-1N, RM-2, RM-4, RM-4N, districts; and
 - e. introducing a combined floor area exclusion for covered porch, entry and verandah, balcony, and deck of 16% in the RM-5, RM-5A, RM-5B, RM-5C and RM-5D districts;
- (vi) make various housekeeping amendments to correct references and errors in numbering and spelling;

FURTHER THAT the application be referred to a Public Hearing;

AND FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending by-law, generally in accordance with Appendix B of the above-noted report, for consideration at Public Hearing.

- C. THAT the General Manager of Planning, Urban Design and Sustainability be instructed to make application to amend the Central Waterfront Official Development Plan to correct terminology related to the application of relaxations and discretion, generally in accordance with Appendix C of the Report dated May 12, 2020, entitled "Regulation Redesign - Amendments to Zoning & Development and Parking By-laws";

FURTHER THAT the application be referred to a Public Hearing;

AND FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending by-law, generally in accordance with Appendix C of the above-noted report, for consideration at Public Hearing.

- D. THAT the General Manager of Planning, Urban Design and Sustainability be instructed to make application to amend the Coal Harbour Official Development Plan to correct terminology related to the application of relaxations and discretion, generally in accordance with Appendix D of the Report dated May 12, 2020, entitled "Regulation Redesign - Amendments to Zoning & Development and Parking By-laws";

FURTHER THAT the application be referred to a Public Hearing;

AND FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending by-law, generally in accordance with Appendix D of the above-noted report, for consideration at Public Hearing.

- E. THAT the General Manager of Planning, Urban Design and Sustainability be instructed to make application to amend the Downtown Official Development Plan to update terms for balcony, porch, deck, roof deck, to apply the floor area exclusion for balconies and decks to non-residential uses, as well as residential uses, and to correct terminology related to the application of relaxations and discretion generally in accordance with Appendix E of the Report dated

May 12, 2020, entitled “Regulation Redesign - Amendments to Zoning & Development and Parking By-laws”;

FURTHER THAT the application be referred to a Public Hearing;

AND FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending by-law, generally in accordance with Appendix E of the above-noted report, for consideration at Public Hearing.

- F. THAT the General Manager of Planning, Urban Design and Sustainability be instructed to make application to amend the Downtown Eastside/Oppenheimer Official Development Plan to update terms for balcony, porch, deck, roof deck, to apply the floor area exclusion for balconies and decks to non-residential uses, as well as residential uses, and to correct terminology related to the application of relaxations and discretion generally in accordance with Appendix F of the Report dated May 12, 2020, entitled “Regulation Redesign - Amendments to Zoning & Development and Parking By-laws”;

FURTHER THAT the application be referred to a Public Hearing;

AND FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending by-law, generally in accordance with Appendix F of the above-noted report, for consideration at Public Hearing.

- G. THAT the General Manager of Planning, Urban Design and Sustainability be instructed to make application to amend the False Creek Official Development Plan to correct terminology related to the application of relaxations and discretion, generally in accordance with Appendix G of the Report dated May 12, 2020, entitled “Regulation Redesign - Amendments to Zoning & Development and Parking By-laws”;

FURTHER THAT the application be referred to a Public Hearing;

AND FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending by-law, generally in accordance with Appendix G of the above-noted report, for consideration at Public Hearing.

- H. THAT the General Manager of Planning, Urban Design and Sustainability be instructed to make application to amend the Southeast Granville Slopes Official Development Plan to update terms for balcony, porch, deck, roof deck and to apply the floor area exclusion for balconies and decks to non-residential uses, as well as residential uses, and to correct terminology related to the application of relaxations and discretion, generally in accordance with Appendix H of the Report dated May 12, 2020, entitled “Regulation Redesign - Amendments to Zoning & Development and Parking By-laws”;

FURTHER THAT the application be referred to a Public Hearing;

AND FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending by-law, generally in accordance with Appendix H of the above-noted report, for consideration at Public Hearing.

- I. THAT the General Manager of Planning, Urban Design and Sustainability be instructed to make application to amend the Parking By-law to make various housekeeping amendments to correct references, generally in accordance with Appendix I of the Report dated May 12, 2020, entitled "Regulation Redesign - Amendments to Zoning & Development and Parking By-laws";

FURTHER THAT the application be referred to a Public Hearing;

AND FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending by-law, generally in accordance with Appendix I of the above-noted report, for consideration at Public Hearing.

- J. THAT the General Manager of Planning, Urban Design and Sustainability be instructed to make application to:
- (i) subject to approval of A(i) above, amend several land use documents to update terms, in accordance with Appendix J of the Report dated May 12, 2020, entitled "Regulation Redesign - Amendments to Zoning & Development and Parking By laws"; and
 - (ii) make housekeeping amendments in various land use policy documents, in accordance with Appendix K of the Report dated May 12, 2020, entitled "Regulation Redesign - Amendments to Zoning & Development and Parking By laws".

FURTHER THAT the application be referred to a Public Hearing.

CARRIED (Vote No. 05943)
(Councillor Hardwick opposed)

2. Enabling Mass Timber Construction April 2, 2020

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Prior to the start of the item 2, it was

MOVED by Councillor Bligh

THAT the meeting be extended past noon in order to complete the staff presentation on item 2, "Enabling Mass Timber Construction".

**CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY**

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Gil Kelley, General Manager, Planning, Urban Design and Sustainability, introduced the item and Patrick Enright, Green Building Engineer, Sustainability Group, presented on the item.

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The Committee recessed at 12:08 pm and reconvened at 1:08 pm.

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Following the recess, staff from Planning, Urban Design and Sustainability responded to questions.

MOVED by Councillor Kirby-Yung
THAT the Committee recommend to Council

- A. THAT Council approve, in principle, amendments to the Building By-law generally in the form attached as Appendix A, of the Report dated April 2, 2020, entitled "Enabling Mass Timber Construction", to align with provincial regulation and National Building Code proposals enabling encapsulated mass timber construction up to 12 storeys for residential and commercial uses, to come into force and take effect on July 1, 2020;

FURTHER THAT that the Director of Legal Services be instructed to prepare the necessary amending by-law generally in accordance with Appendix A of the above-noted report.

- B. THAT Council approve, in principle, amendments to the Fire By-law generally in the form attached as Appendix B of the Report dated April 2, 2020, entitled "Enabling Mass Timber Construction", adopting amendments to the BC Fire Code related to encapsulated mass timber construction, to come into force and take effect on July 1, 2020;

FURTHER THAT that the Director of Legal Services be instructed to prepare the necessary amending by-law generally in accordance with Appendix B of the above-noted report.

CARRIED UNANIMOUSLY (Vote No. 05944)

3. Reallocation of Road Space to Support Shared Use During Pandemic

At the Council meeting on May 12, 2020, Council referred the above-noted motion to the Standing Committee on City Finance and Services meeting on May 13, 2020, in order to hear from speakers. Subsequently, due to time constraints, the motion was deferred to the Standing

Committee on Policy and Strategic Priorities meeting on May 27, 2020, for the Committee to continue debate and decision.

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On May 13, 2020, the Committee completed hearing from speakers. During discussion and debate, the motion was amended as follows prior to the Committee adjourning at 10 pm:

THEREFORE BE IT RESOLVED

A. THAT Council direct staff to take immediate steps to expedite efforts to identify and implement appropriate reallocations of road space, such as high use greenways and streets adjacent to parks where space could be reallocated temporarily to enable safe shared use (pedestrians, cyclists, motor vehicles) and support safe physical distancing during the COVID-19 pandemic response;

FURTHER THAT Council direct staff to communicate information to the public and businesses regarding the suite of street measures available to the City for reallocating space to support access to local businesses, to support loading and curbside pick-up, and to support physical activity and distancing in neighbourhoods across the city;

AND FURTHER THAT Council direct staff to report back to Council in fall 2020 on refined options for mobility and public realm use as part of the post COVID-19 recovery and new economy.

B. THAT City of Vancouver staff consult with Downtown Eastside (DTES) service providers, residents and businesses to create a plan for DTES street management in the interests of the community, while allowing access for transit and first responders.

C. THAT Council direct staff to continue with public consultation, including through the Vancouver Plan, to aid in identifying appropriate reallocations of road space to people-focused public space throughout the city, and consider changes that could become longer term or possibly permanent.

D. THAT Council approve in principle the prioritization of additional staff and budget resources to support the reallocation of road space, and direct staff to seek out cost recovery opportunities where possible and where reallocation of road space may be for private use.

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amended

AMENDMENT MOVED by Councillor Swanson

THAT the following be added to the end of A as the fourth clause:

FURTHER THAT Council direct staff to examine how street closures might be aligned with the City's Rain City plan to both alleviate Combined Sewer Overflow pollution and save tax dollars at the same time.

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor Dominato

THAT the word "closures" be struck and replaced with the word "reallocation".

CARRIED UNANIMOUSLY (Vote No. 05945)

The amendment to the amendment having carried, the amendment as amended was put and CARRIED (Vote No. 05946) with Councillor De Genova opposed.

AMENDMENT MOVED by Councillor De Genova

THAT the first clause of A be amended by inserting the word "temporary" between the words "appropriate" and "reallocations".

LOST (Vote No. 05947)

(Councillors Bligh, Boyle, Carr, Dominato, Fry, Kirby-Yung, Swanson, Wiebe and Mayor Stewart opposed)

AMENDMENT MOVED by Councillor Wiebe

THAT the phrase "with a report back on reallocation goal of a minimum of 11% of today's street space" be added at the end of C.

carried unanimously

At 2:23pm, Councillor De Genova rose on a point of order under Section 8.7 of the *Procedure By-law*, noting the language of the proposed amendment does not relate to the original intent of the motion.

The City Manager through the Chair confirmed that staff were considering the parallel prospects of the motion regarding temporary versus permanent resolutions; if passed, staff would proceed to addressing the request together. Thus, the Chair ruled that the amendment was not out of order.

Following the ruling, the amendment was put and CARRIED UNANIMOUSLY (Vote No. 05948), with Councillor De Genova abstaining from the vote and Mayor Stewart absent for the vote.

AMENDMENT MOVED by Councillor Boyle

THAT the following be added to the end of C:

FURTHER THAT Council direct staff to move urgently on implementing bus prioritization measures to enable faster and more reliable bus travel, reduce road congestion as the economy restarts, and support safe physical distancing on transit vehicles and at stops and station areas, and that priority be given to routes most used by essential workers.

carried unanimously

AMENDMENT TO THE AMENDMENT MOVED by Councillor Dominato

THAT the words “move urgently” be struck and replaced with the phrase “consult with Translink and report back in the fourth quarter”;

FURTHER THAT the words “on transit vehicles and” be struck.

withdrawn

Following the receipt of additional information provided by the City Manager through the Chair, Councillor Dominato requested to withdraw the amendment to the amendment and the Council so agreed.

The amendment to the amendment having been withdrawn, the amendment was put and CARRIED UNANIMOUSLY (Vote No. 05949) with Councillor De Genova abstaining from the vote.

Prior to the vote, the Committee agreed to sever the components of the motion as follows:

- A. THAT Council direct staff to take immediate steps to expedite efforts to identify and implement appropriate reallocations of road space, such as high use greenways and streets adjacent to parks where space could be reallocated temporarily to enable safe shared use (pedestrians, cyclists, motor vehicles) and support safe physical distancing during the COVID-19 pandemic response;

CARRIED (Vote No. 05950)
(Councillor De Genova opposed)

FURTHER THAT Council direct staff to communicate information to the public and businesses regarding the suite of street measures available to the City for reallocating space to support access to local businesses, to support loading and curbside pick-up, and to support physical activity and distancing in neighbourhoods across the city;

CARRIED UNANIMOUSLY (Vote No. 05951)

FURTHER THAT Council direct staff to report back to Council in fall 2020 on refined options for mobility and public realm use as part of the post COVID-19 recovery and new economy.

CARRIED UNANIMOUSLY (Vote No. 05952)

AND FURTHER THAT Council direct staff to examine how street reallocation might be aligned with the City's Rain City plan to both alleviate Combined Sewer Overflow pollution and save tax dollars at the same time.

CARRIED UNANIMOUSLY (Vote No. 05954)

- B. THAT City of Vancouver staff consult with Downtown Eastside (DTES) service providers, residents and businesses to create a plan for DTES street management in the interests of the community, while allowing access for transit and first responders.

CARRIED (Vote No. 05955)
(Councillor De Genova opposed)

- C. THAT Council direct staff to continue with public consultation, including through the Vancouver Plan, to aid in identifying appropriate reallocations of road space to people-focused public space throughout the city, and consider changes that could become longer term or possibly permanent with a report back on a reallocation goal of a minimum of 11% of today's street space.

CARRIED UNANIMOUSLY (Vote No. 05956)

FURTHER THAT Council direct staff to move urgently on implementing bus prioritization measures to enable faster and more reliable bus travel, reduce road congestion as the economy restarts, and support safe physical distancing on transit vehicles and at stops and station areas, and that priority be given to routes most used by essential workers.

CARRIED UNANIMOUSLY (Vote No. 05957)

- D. THAT Council approve in principle the prioritization of additional staff and budget resources to support the reallocation of road space, and direct staff to seek out cost recovery opportunities where possible and where reallocation of road space may be for private use.

CARRIED (Vote No. 05958)
(Councillors De Genova, Dominato, Hardwick and Kirby-Yung opposed)

FINAL MOTION AS APPROVED

THEREFORE BE IT RESOLVED

- A. THAT Council direct staff to take immediate steps to expedite efforts to identify and implement appropriate reallocations of road space, such as high use greenways and streets adjacent to parks where space could be reallocated temporarily to enable safe shared use (pedestrians, cyclists, motor vehicles) and support safe physical distancing during the COVID-19 pandemic response;

FURTHER THAT Council direct staff to communicate information to the public and businesses regarding the suite of street measures available to the City for reallocating space to support access to local businesses, to support loading and curbside pick-up, and to support physical activity and distancing in neighbourhoods across the city;

FURTHER THAT Council direct staff to report back to Council in fall 2020 on refined options for mobility and public realm use as part of the post COVID-19 recovery and new economy;

AND FURTHER THAT Council direct staff to examine how street reallocation might be aligned with the City's Rain City plan to both alleviate Combined Sewer Overflow pollution and save tax dollars at the same time.

- B. THAT City of Vancouver staff consult with Downtown Eastside (DTES) service providers, residents and businesses to create a plan for DTES street management in the interests of the community, while allowing access for transit and first responders.
- C. THAT Council direct staff to continue with public consultation, including through the Vancouver Plan, to aid in identifying appropriate reallocations of road space to people-focused public space throughout the city, and consider changes that could become longer term or possibly permanent with a report back on a reallocation goal of a minimum of 11% of today's street space;

FURTHER THAT Council direct staff to move urgently on implementing bus prioritization measures to enable faster and more reliable bus travel, reduce road congestion as the economy restarts, and support safe physical distancing on transit vehicles and at stops and station areas, and that priority be given to routes most used by essential workers.

- D. THAT Council approve in principle the prioritization of additional staff and budget resources to support the reallocation of road space, and direct staff to seek out cost recovery opportunities where possible and where reallocation of road space may be for private use.

4. Recalibrating the Housing Vancouver Strategy post COVID-19

At the Council meeting on May 12, 2020, Council referred the above-noted motion to the Standing Committee on City Finance and Services meeting on May 13, 2020, in order to hear from speakers. Subsequently, due to time constraints, the motion was deferred to the Standing Committee on Policy and Strategic Priorities meeting on May 27, 2020 in order to hear from speakers and engage in debate and decision.

At 3:29 pm, prior to the start of the first speaker, Mayor Stewart rose on a point of order under sections 8.7 (a), 3.3, 9.3 and 9.2 of the *Procedure By-law*, noting that the forthcoming amendment (to be proposed by Councillor Hardwick) was not submitted with adequate time for the public to review.

Following a short recess and conferring with Legal staff, the Chair ruled that the original motion submitted by Councillor Hardwick was in order. Speakers were reminded that they should speak to the original motion and not to any amended versions not yet on the floor of Council.

The Committee heard from five speakers in support of the motion and one speaker in opposition.

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At 4:55 pm, during questions to speakers, it was

MOVED by Councillor De Genova

THAT the meeting be extended past 5 pm in order to complete hearing from speakers to item 4, "Recalibrating the Housing Vancouver Strategy post COVID-19".

*CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY*

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At 5:02 pm, Mayor Stewart rose on a point of order under Section 6.1 of the *Procedure By-law* noting the question to the current speaker impugn the motives of a Council member. The Chair ruled in favour and reminded Council to be mindful of language that may impugn the motive of other Council members.

At 5:08 pm, following the conclusion of hearing from speakers, it was,

MOVED by Councillor De Genova

THAT the Committee recess and reconvene at 7:15 pm, after the Special Council meeting.

*CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY*

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The Committee recessed at 5:09 pm and reconvened at 7:20 pm.

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*MOVED by Councillor Hardwick
THAT the Committee recommend to Council*

WHEREAS

1. The City of Vancouver needs to make the right decisions going forward to create the housing we need in the period following the COVID-19 pandemic;
2. The [Housing Vancouver Strategy](#) (HVS) was passed by the previous City Council in 2017¹;
3. The Housing Vancouver Strategy's [goal is 72,000 new homes across Vancouver in the next 10 years](#) (between 2018 and 2027)²;
4. Population growth has been consistent at approximately 1% per annum over the past 20 years according to Statistics Canada [census](#) data. Based on this historical trend, a similar growth rate for the coming decade would amount to a population increase of around 66,000. In the City of Vancouver, the average household size is [2.2](#) individuals per dwelling unit (or "home")³;
5. The target of 72,000 new homes across Vancouver in the next 10 years multiplied by 2.2 would mean a population increase of 158,400 - more than twice the historical rate. A projected historical rate of population growth would imply instead a need for roughly 30,000 new housing units over the coming decade;
6. Population growth has generally come through immigration as opposed to domestic migration. While the federal government has increased immigration targets by around 20 percent since 2017, there is evidence that immigration will slow in upcoming years due to the pandemic. Even the increased rate of immigration, though, could not justify the large disparity between historical rates of population growth and the HVS targets;
7. Demand for different housing types may shift as a result of the post-pandemic realities. In order to plan effectively, it will be necessary to obtain more detailed data regarding the pipeline of development that has been underway since the approval of the Housing Vancouver Strategy; and
8. A revised and more accurate understanding of demographic needs and demand will assist in properly planning for the post COVID-19 reality. Setting excessively high targets will pressure the City of Vancouver to grant significant amounts of density at a low price, in an attempt to induce housing construction approaching the HVS targets. This will cost the City of Vancouver potential revenue, and will mean that the City abandons its commitment to having growth pay for itself.

THEREFORE BE IT RESOLVED

- A. THAT Council direct staff to revisit the Housing Vancouver Strategy targets to align with historical and projected population growth based on census data.

¹ <https://council.vancouver.ca/20171128/documents/rr1.pdf>

² <https://vancouver.ca/people-programs/housing-vancouver-strategy.aspx>

³ <https://www12.statcan.gc.ca/census-recensement/2016/dp-pd/prof/details/page.cfm?Lang=E&Geo1=CSD&Geo2=PR&Code2=01&SearchType=Begins&SearchPR=01&TABID=1&B1=All&type=0&Code1=5915022&SearchText=vancouver>

- B. THAT Council direct staff to provide annual historical data since 2000 on the number of units approved through rezoning, the breakdown of housing types that have been approved, housing starts and net housing completions, and estimated zoned capacity for the City of Vancouver.
- C. THAT Council direct staff to confirm that annual targets provide only a rough estimate for growth, and not a strict requirement - i.e. targets do not need to be met every year.
- D. THAT Council direct staff to clarify whether the Vancouver Housing Strategy targets refer to net housing completions or gross housing completions.
- E. THAT Council direct staff to provide detailed inventory data through the [Open Data Portal](#)⁴ of housing starts, development projects anticipated in the pipeline (including form and type of units), and existing zoned capacity (disaggregated by local area) to inform this work.
- F. THAT Council direct staff to report back on the above for Council consideration by the Council meeting, June 9, 2020.

amended

At 7:21 pm, as Councillor Hardwick was introducing an amendment, Mayor Stewart rose on a point of order per Sections 8.7 (a) and 9.3 of the *Procedure By-law* noting that the process in which the amendment was brought forward was not submitted in a timely manner in order to allow public review and participation; and further, that the proposed amendment altered the original intent of the motion.

The Chair ruled that the original motion submitted by Councillor Hardwick was in order and that the proposed amendment does not alter the original intent of the motion. The Chair reminded Committee members to thoroughly review their motions prior to submitting for the Committee's consideration.

AMENDMENT MOVED by Councillor Hardwick

THAT the Whereas clause 6 be struck and replaced with "Population growth has generally come through immigration as opposed to domestic migration."

FURTHER THAT the resolution be struck and replaced with the following:

- A. THAT Council direct staff to provide transparent data to serve as the basis of subsequent analysis, and then policy recalibration as part of the Vancouver Plan process and the associated Regional Growth Strategy (RGS) update;
- B. THAT Council direct staff to provide the following for the City of Vancouver as a whole and broken down by neighbourhood or district:

⁴ <https://opendata.vancouver.ca/pages/home/>

Annual historical data since 2010 to present for:

- rezoning and development permit applications for new housing development, listed by project, including data on the actual or estimated number and type of housing units, and the status of each project (approved; modified; rejected; in progress; construction started; occupancy permit);
- summary of census data for annual population and unit growth;
- estimated or actual (where available) on the number of units lost through rezoning or redevelopment and net changes in affordability;

Additional current data and information:

- list of rezoning and development projects currently anticipated that are in a preliminary planning stage, the project status with estimated timelines, proposed form of development, unit numbers and types of housing for each project;
- estimated zoned capacity, broken down by each zone and by neighbourhood, numbers and types of units, with estimated total and annual build-out;
- existing data (where available) on the city's secondary rental market (non-purpose-built rentals such as condos, secondary conversions or unauthorized suites) the number and type of rental units, monthly rent, and vacancy rate;

- C. THAT Council direct staff to confirm that the Housing Vancouver targets are aspirational to achieve the right supply of housing and provide only a rough estimate for growth, and not a strict requirement - i.e. targets do not need to be met every year;
- D. THAT Council direct staff to clarify whether the Vancouver Housing Strategy targets refer to net housing completions or gross housing completions; and
- E. THAT Council direct staff to report back via memo with the requested data and information as listed above for Council consideration in July 2020, and to provide a timeline for when the data will be posted through the Open Data Portal.

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor Swanson

THAT the fourth bullet point in B be amended to insert the phrase, "and ballpark breakdown of household incomes required to afford each unit, as well as accessibility data" between the phrases "unit numbers and types of housing" and "for each project".

carried unanimously

At 7:32 pm, Councillor De Genova rose on a point of order under Section 8.7(f) of the *Procedure By-law* as the amendment to the amendment appeared redundant and frivolous as the information is forthcoming in other staff reports. The Chair ruled against the Point of Order as the amendment to the amendment is consistent with the list of information being sought in the motion.

Subsequently, the amendment to the amendment was put and CARRIED UNANIMOUSLY (Vote No. 05979) with Councillor De Genova and Mayor Stewart abstaining from the vote.

At 7:44 pm, after conferring with legal staff, the City Manager through the Chair advised that a portion of the language in the fourth bullet point in B of the amended motion conflicts with legal governance; specifically, that staff are unable to disclose or answer inquiries regarding preliminary planning stages of applications and projects due to confidentiality provisions.

Subsequently, at 7:48 pm, Councillor Boyle rose on a point of order per section 8.7(f) of the *Procedure By-law* as the information requested in the amended fourth bullet point of B is not something staff provide. The Chair ruled in favour of the Point of Order noting that it is not compatible with the purposes and objects of the *Vancouver Charter* and conflicts with the good governance of the City. Following the Chair's ruling, the fourth bullet point was removed.

At 7:51 pm, Mayor Stewart rose on a point of parliamentary procedure and inquired whether the entire amended motion would be ruled out of order if one portion of the amended motion was ruled out of order.

Following a short recess, the Chair ruled that the remaining motion as amended was in order.

Subsequently, the amendment as amended was put and CARRIED UNANIMOUSLY (Vote No. 05980) with Councillor Boyle and Mayor Stewart abstaining from the vote.

AMENDMENT MOVED by Councillor Swanson

THAT in B, the following clause be inserted, as the fourth bullet point following the phrase "Additional current data and information:"

- list of rezoning and development projects, the project status with estimated timelines, proposed form of development, unit numbers and types of housing, and ballpark breakdown of household incomes required to afford each unit, as well as accessibility data for each project;

carried

MOVED by Councillor Bligh

THAT the question be called on the amendment.

CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY

The amendment was put and CARRIED UNANIMOUSLY (Vote No. 05981) with Mayor Stewart abstaining from the vote. Subsequently, the motion as amended was put and CARRIED

UNANIMOUSLY (Vote No. 05983) with Councillor Boyle and Mayor Stewart abstaining from the vote.

Note: For clarity, the fourth bullet point of B was removed by the Chair's ruling on a point of order raised by Councillor Boyle. A fourth bullet point was subsequently reinserted when Councillor Swanson proposed an amendment that was carried.

FINAL MOTION AS APPROVED

A. THAT Council direct staff to provide transparent data to serve as the basis of subsequent analysis, and then policy recalibration as part of the Vancouver Plan process and the associated Regional Growth Strategy (RGS) update.

B. THAT Council direct staff to provide the following for the City of Vancouver as a whole and broken down by neighbourhood or district:

Annual historical data since 2010 to present for:

- rezoning and development permit applications for new housing development, listed by project, including data on the actual or estimated number and type of housing units, and the status of each project (approved; modified; rejected; in progress; construction started; occupancy permit);
- summary of census data for annual population and unit growth;
- estimated or actual (where available) on the number of units lost through rezoning or redevelopment and net changes in affordability;

Additional current data and information:

- list of rezoning and development projects, the project status with estimated timelines, proposed form of development, unit numbers and types of housing, and ballpark breakdown of household incomes required to afford each unit, as well as accessibility data for each project;
- estimated zoned capacity, broken down by each zone and by neighbourhood, numbers and types of units, with estimated total and annual build-out;
- existing data (where available) on the city's secondary rental market (non-purpose-built rentals such as condos, secondary conversions or unauthorized suites) the number and type of rental units, monthly rent, and vacancy rate;

C. THAT Council direct staff to confirm that the Housing Vancouver targets are aspirational to achieve the right supply of housing and provide only a rough estimate for growth, and not a strict requirement - i.e. targets do not need to be met every year;

D. THAT Council direct staff to clarify whether the Vancouver Housing Strategy targets refer to net housing completions or gross housing completions; and

E. THAT Council direct staff to report back via memo with the requested data and information as listed above for Council consideration in July 2020, and to provide a timeline for when the data will be posted through the Open Data Portal.

5. Enhancing COVID-19 Revenue Streams for Smaller Unlicensed Restaurants and Cafes via Temporary Liquor Licensing

At the Council meeting on May 26, 2020, Council referred the following motion to the Standing Committee on Policy and Strategic Priorities meeting on May 27, 2020, in order to hear from speakers.

Dr. Patricia Daly, Vice President, Public Health and Chief Medical Health Officer, Vancouver Coastal Health, commended the City for their commitments and efforts in supporting local business in their recovery processes during the pandemic, however, Dr. Daly spoke in opposition to the motion and outlined the associated health and safety concerns.

Deputy Chief Constable Howard Chow presented and spoke to other aspects of the motion and proposed suggestions for the Committee's consideration and asked that his comments be applied to agenda items 5 through 7.

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At 9:32 pm, due to telephone connectivity issues, the Committee recessed and reconvened at 9:35 pm.

* * * * *

The Committee heard from three speakers in support of the motion.

Following the recess, it was

MOVED by Councillor De Genova

THAT the meeting be extended past 10 pm to complete hearing from speakers on item 5, "Enhancing COVID-19 Revenue Streams for Smaller Unlicensed Restaurants and Cafes via Temporary Liquor Licensing".

FURTHER THAT the Committee refer debate and decision of items 6 through 9 to the reconvening Standing Committee on Policy and Strategic Priorities meeting on Tuesday, June 2, 2020.

CARRIED AND BY THE
REQUIRED MAJORITY
(Councillor Boyle opposed)

The Committee completed hearing from three speakers in support of the motion.

* * * * *

On May 27, 2020, the Committee recessed at 10:18 pm and reconvened at 3:08 pm on June 2, 2020.

* * * * *

MOVED by Councillor Bligh
THAT the Committee recommend to Council

WHEREAS

1. COVID-19 has placed an unprecedented strain on the finances of Vancouver residents and business owners alike, and also on the City's finances;
2. To help reduce financial stress for residents and business, while also helping the City to maintain essential public services, Council recently approved a variety of measures to protect the public and position Vancouver for an eventual recovery. For example, on April 28, 2020, Council approved a delay in the 2020 payment deadline for both residential and commercial property taxes which will now be on September 30, 2020;
3. Prior to the Council meeting on April 28, 2020, Council met to declare a State of Emergency in Vancouver in response to COVID-19 (on March 19, 2020). And on March 23, 2020, Council voted to give City of Vancouver staff the power to enforce orders under the City's State of Emergency bylaw, including the ability to prosecute breaches of emergency orders, and the ability to issue tickets, underscoring the serious impact of this disease on the people and economy of the city and its businesses;
<https://council.vancouver.ca/20200319/documents/spec20200319min.pdf>
4. It has been widely reported that Vancouver's vibrant and diverse restaurant sector has been particularly hard hit by COVID-19 due to closures ordered by the province. Many are fighting for their survival and have implemented various emergency strategies to sustain their hard hit businesses through this difficult time;
5. Recent feedback received by Council from Vancouver's BIAs relating to COVID-19 and the city's restaurant sector has included recommendations to expedite and otherwise reduce costs and barriers for permits and licensing of patios and takeaway food and a recommendation to allow smaller, unlicensed restaurants and cafes – which currently fall under the City's Limited Food Service designation – the ability to offer liquor sales to help them survive by means of an additional revenue stream;
6. Council will consider a motion recently brought forward by Councillor Kirby-Yung which seeks greater flexibility on the part of the City to make it easier for restaurants to open patios and offer open-air dining during the COVID-19 crisis, signaling Council's collective keen interest in securing the survival of the city's restaurant sector;
7. In 2013, the Province undertook the Liquor Policy Review, one of the largest public engagements in B.C.'s history focused on bringing liquor laws into the 21st century. The Province's efforts to modernize liquor laws were focused on

increasing consumer choice, creating new opportunities for businesses, and enhancing public health and safety; <https://news.gov.bc.ca/factsheets/factsheet-modernized-liquor-laws-benefit-bc-consumers-and-businesses> [news.gov.bc.ca]

8. On June 14, 2017, Council adopted policy changes affecting businesses that serve and retail liquor in response to the Province's modernization of B.C.'s liquor laws. Three goals were set for the City liquor policy:

- Protect health, safety, and community livability
- Foster creativity, community connection, and local economy
- Ensure regulatory framework is effective and efficient

and

9. In accordance with recent feedback received by Council from Vancouver's BIAs relating to COVID-19 and the city's restaurant sector, there is a large group of Vancouver businesses that serve food (under the Limited Food Service designation) that cannot currently sell liquor. By making appropriate and well-considered adjustments to the City's relevant liquor-related by-law(s), and associated regulations, in this time of COVID-19 it would provide smaller restaurants and cafes with the ability to offer liquor sales in addition to food and would invariably have an immediate positive effect on their small business revenue stream and support their survival during this time of COVID-19.

THEREFORE BE IT RESOLVED

THAT Council direct staff to explore by-law and licensing options on an urgent basis, including consultation with relevant stakeholders such as local BIAs, that would allow smaller unlicensed restaurants and cafes which serve food, and which currently fall under the City's Limited Food Service designation, to sell liquor (consistent with all related provincial legislation and regulations) in order to provide these small businesses with an additional source of revenue during this time of COVID-19;

FURTHER THAT staff report back on an urgent basis with recommendations accordingly to support the economic survival of this significant segment of Vancouver's wider restaurant and entertainment sector currently impacted by COVID-19.

amended

AMENDMENT MOVED by Councillor Bligh

THAT the motion be struck and replaced with the following:

THAT Council direct staff to work with their provincial counterparts in the Liquor and Cannabis Regulation Branch (LCRB) on an urgent priority basis to explore temporary licensing options and/or measures that would allow smaller unlicensed restaurants and cafes in Vancouver that serve food, and which currently fall under the City's Limited Food Service designation, to sell liquor in order to provide these small businesses with an additional source of survival revenue

during this time of COVID-19, and for staff to report back to Council on this matter with recommendations at the earliest possible moment;

FURTHER THAT Council direct the Mayor to write to the Premier and the Attorney General on behalf of Council to convey Council's strong desire to secure the survival of the city's smaller unlicensed restaurants and cafes (i.e., those that fall under the City's Limited Food Service designation) during this time of COVID-19 and Council's strong support for some form of temporary measures and/or authorizations by the province that would allow smaller unlicensed restaurants and cafes in the city to sell liquor on a temporary survival basis.

CARRIED UNANIMOUSLY (Vote No. 06002)

AMENDMENT MOVED by Councillor Dominato

THAT the following sentence be added to the end of the first clause:

“that those recommendations consider public health and safety, as well as caps on the number of licenses per neighbourhood.”

CARRIED UNANIMOUSLY (Vote No. 06004)

The amendment having carried, the motion as amended was put and CARRIED UNANIMOUSLY (Vote No. 06005).

FINAL MOTION AS APPROVED

THAT Council direct staff to work with their provincial counterparts in the Liquor and Cannabis Regulation Branch (LCRB) on an urgent priority basis to explore temporary licensing options and/or measures that would allow smaller unlicensed restaurants and cafes in Vancouver that serve food, and which currently fall under the City's Limited Food Service designation, to sell liquor in order to provide these small businesses with an additional source of survival revenue during this time of COVID-19, and for staff to report back to Council on this matter with recommendations at the earliest possible moment, and that those recommendations consider public health and safety, as well as caps on the number of licenses per neighbourhood;

FURTHER THAT Council direct the Mayor to write to the Premier and the Attorney General on behalf of Council to convey Council's strong desire to secure the survival of the city's smaller unlicensed restaurants and cafes (i.e., those that fall under the City's Limited Food Service designation) during this time of COVID-19 and Council's strong support for some form of temporary measures and/or authorizations by the province that would allow smaller unlicensed restaurants and cafes in the city to sell liquor on a temporary survival basis.

6. Allowing Responsible Alcohol Consumption in Vancouver Parks and Beaches

At the Council meeting on May 26, 2020, Council referred the following motion to the Standing Committee on Policy and Strategic Priorities meeting on May 27, 2020, in order to hear from speakers. Subsequently, due to time constraints, the item was referred to June 2, 2020, for continuation.

On June 2, 2020, the Committee heard from two speakers in support of the motion.

MOVED by Councillor Boyle
THAT the Committee recommend to Council

WHEREAS

1. Increasing numbers of Vancouver residents, particularly renters and low or middle income residents, are living in multi-family housing with limited access to private outdoor space (e.g. backyards, etc.) that only a minority of more affluent residents have the luxury to enjoy. This increased density provides more affordability and a lower ecological footprint, and it results in more Vancouver residents relying on public outdoor space such as parks and beaches as an extension of their living space;
2. While we don't have race or class-disaggregated data on local enforcement of existing bylaws, unconscious class and race biases are commonly acknowledged to exist, and may play a role both in what incidents enforcement officers are called to respond to, and how they respond to those incidents. Where bylaws such as existing restrictions on the responsible consumption of alcohol in public parks and beaches are regularly not adhered to by a wide swath of people, enforcement of the bylaw is at the discretion of individual police or bylaw officers, which may result in a real or perceived inequality in the application of the rules;
3. The COVID-19 Public Health Emergency has resulted in changes in nearly every aspect of civic life, including restrictions on in-house dining in local restaurants, pubs and breweries, restrictions on travel, and the cancellation of large public events and festivals. These restrictions, though necessary and appropriate, have had significant financial impacts on local businesses;
4. In response to the COVID-19 pandemic, the Province has allowed restaurants to sell packaged liquor products accompanying a meal purchase, for pick-up or delivery, as a way to support local businesses and allow those businesses to keep as many staff working as possible;
5. BC's Provincial Health Officer, Dr. Bonnie Henry, has said that the coronavirus is less likely to be transmitted outdoors than indoors, and has encouraged people to go outside while keeping a safe physical distance from those outside their immediate circle. Dr Henry has also advised British Columbians that going for walks and spending time in parks is important for mental health;
6. As spring weather has arrived, an increasing number of Vancouver residents can be seen socializing and eating meals outdoors, frequently while responsibly

consuming local beer or wine. While not everyone is respecting public health directions to maintain a 2m distance from those not in your immediate circle, the vast majority of Vancouver residents have been acting safely and responsibly;

7. Many countries and cities around the world have adopted more lenient policies, bylaws and legislations, permitting the responsible consumption of alcohol in public spaces. Countries such as the UK, Germany and Japan permit drinking in public places. Some places, including Montreal, permit the drinking of alcoholic beverages within parks but only when accompanied by a meal or a picnic. While other places, including New South Wales, permit the public consumption of alcohol outside of specifically designated no-drinking areas, which must be publicly marked;
8. In September 2018, the Vancouver Park Board approved an updated Park Board Concession Strategy which included a recommendation to “Assess the feasibility of offering alcohol sales at select Park Board run concessions through an alcohol sales pilot at the English Bay and Kitsilano Beach concessions, in collaboration with the current restaurant operators”;
9. In developing this updated strategy, the Park Board completed a comprehensive stakeholder and public engagement program, including research which showed that “79% of survey respondents agree or strongly agree with the sale of alcoholic beverages at concessions”;
10. In December 2018, the Vancouver Park Board unanimously approved a motion from Commissioner Dave Demers to “conduct a feasibility study for a pilot project that would allow the public to consume their own alcoholic beverages on select parks and beaches.” This feasibility study was to be completed at the end of 2019, but has been slightly delayed;
11. Due to COVID related travel restriction, the summer of 2020 will see fewer visitors and festivals in Vancouver;
12. Laws at the provincial and federal levels prohibiting public intoxication, causing a public disturbance, or consuming alcohol under-age, apply across Vancouver. Vancouver also has local noise by-laws to limit public disturbance, and Vancouver Parks and Beaches close to the public at 10 pm unless otherwise posted on site; and
13. It is the Park Board’s understanding that consumption of alcoholic beverages at parks and beaches is within the Park Board’s jurisdiction, and is currently prohibited through the Parks Control By-laws.

THEREFORE BE IT RESOLVED

- A. THAT in light of equity considerations and changes related to COVID-19, Council encourages the Vancouver Park Board to urgently amend the Parks Control By-laws to allow responsible alcohol consumption in parks and beaches within Park Board jurisdiction, as quickly as possible.

- B. THAT, if required, Council directs city staff to collaborate with provincial partners to clarify appropriate processes and jurisdictional concerns and report back to Council with a recommended process for legalizing the responsible alcohol consumption in parks and beaches as quickly as possible;

FURTHER THAT, if a report back is necessary, a copy of it be shared with the Park Board.

amended

AMENDMENT MOVED by Councillor Kirby-Yung

THAT the motion be struck and replaced with the following:

THAT Council refer this motion to the Vancouver Park Board for their consideration, and affirm Council's support for the Park Board's planned and measured pilot initiative that would enable the assessment of public health and other impacts, as well as unique considerations pertinent to COVID-19.

LOST (Vote No. 06006)
(Councillors Bligh, Boyle, Carr, Fry and Wiebe opposed)

AMENDMENT MOVED by Councillor Fry

THAT in A, Council strike the phrase "urgently amend Parks Control By laws" and replace with the phrase "initiate a timely pilot project".

carried unanimously

At 4:21 pm, Councillor Kirby-Yung rose on a point of order under Section 8.7 (c) and (f) of the *Procedure By-law* noting that the proposed amendment contained the same language as the previous amendment that was put and lost and is therefore redundant and frivolous.

Following a short recess, the Chair ruled that the amendment was in order as it does not substantially deal with a matter that was previously decided and therefore, not redundant.

AMENDMENT TO THE AMENDMENT MOVED by Councillor De Genova

THAT in A, the phrase "including the input of the Vancouver Police Department, Vancouver Fire and Rescue Services and Vancouver Coastal Health" be inserted after the phrase "initiate a timely pilot project".

CARRIED UNANIMOUSLY (Vote No. 06007)

AMENDMENT TO THE AMENDMENT MOVED by Councillor Dominato

THAT A be amended to insert the word "select" between the words "in" and "parks".

carried

At 4:37 pm, Councillor Fry rose on a point of order under Section 8.7 (f) of the *Procedure By-law* noting that the amendment to the amendment was frivolous as areas are to be designated by definition per Section 73 of the *Liquor Control Act*.

Following a short recess and after conferring with legal staff, the Chair ruled that the amendment to the amendment was in order because the intention of the amendment to the amendment was to provide more specificity and therefore, not redundant.

Following the Chair's ruling, the amendment to the amendment was put and CARRIED (Vote No. 06008), with Councillors Boyle, Carr, Fry and Swanson opposed. Subsequently, the amendment as amended was put and CARRIED UNANIMOUSLY (Vote No. 06009).

* * * * *

At 4:54 pm, it was

MOVED by Councillor Wiebe

THAT the meeting be extended past 5 pm in order to complete item 6 and to hear from the registered speaker for item 7.

**CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY**

* * * * *

At 5:01 pm, Councillor De Genova, rose on a point of order under Section 8.7 (a) of the *Procedure By-law* noting that resolution B is not compatible with the *Vancouver Charter* and is not within the Committee's jurisdiction.

Following a short recess and after conferring with legal staff, the Chair ruled that B was out of order as it is not within good governance under the *Vancouver Charter* and that it is out of the Committee's jurisdiction.

Following the Chair's ruling, the motion as amended was put and CARRIED (Vote No. 06010), with Councillor Swanson opposed and Councillor Hardwick abstaining from the vote.

FINAL MOTION AS APPROVED

THAT in light of equity considerations and changes related to COVID-19, Council encourages the Vancouver Park Board to initiate a timely pilot project including the input of the Vancouver Police Department, Vancouver Fire and Rescue Services and Vancouver Coastal Health to allow responsible alcohol consumption in select parks and beaches within Park Board jurisdiction, as quickly as possible.

7. Designating Public Space for Responsible Consumption of Alcohol

At the Council meeting on May 26, 2020, Council referred the following motion to the Standing Committee on Policy and Strategic Priorities meeting on May 27, 2020, in order to hear from speakers. Subsequently, due to time constraints, the item was referred to June 2, 2020, for continuation.

The Committee heard from one speaker who spoke in support of the motion.

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The Committee recessed at 5:35 pm and reconvened at 6:32 pm.

* * * * *

MOVED by Councillor Fry
THAT the Committee recommend to Council

WHEREAS

1. COVID-19 public health response and mandated physical distancing has limited the ability for Vancouverites to socialize with friends and family in their homes or licensed public establishments;
2. In 2019, Vancouver's elected Park Board unanimously approved "Alcohol Consumption at Vancouver Parks and Beaches" a pilot to look at responsible enjoyment of alcoholic beverages in designated areas of select parks/beaches;
3. On March 21, 2020, the Attorney General of British Columbia announced Liquor and Cannabis Regulation Branch Policy Directive No: 20-05, permitting sale and delivery of packaged liquor for off-site consumption with the purchase of a meal;⁵
4. On May 13, 2020, Council-approved motion "Flexible, Innovative and Expedited Patio Permitting", which supports the rapid deployment of patio spaces for the use by business patrons; but patios legally and practically cannot be available or accessible to non-patrons, equitably distributed throughout the city, or available to all food and drink serving businesses;
5. On May 13, 2020, City of Vancouver's Engineering Services and Finance staff presented "Mobility + Public Life Response", which offered recommendations to reanimate and rebuild public life, considering public spaces for flexible uses like eating and gathering as well as temporary closures of side streets to create plazas;

⁵ https://www2.gov.bc.ca/assets/gov/employment-business-and-economic-development/business-management/liquor-regulation-licensing/policy-directives/20-05_sale_and_delivery_of_packaged_liquor_from_service_area_for_off-site_consumption.pdf

6. Section 73 subsections (2) and (3) of the *Liquor Control and Licensing Act* permit Council to pass a by-law that allows liquor consumption during specific hours and in specific public places, or parts of them, that are under the jurisdiction of the City;⁶ and
7. Section 73 subsection (4) of the *Liquor Control and Licensing Act* states that without limiting subsection (2), regulations under that subsection may provide that a by-law referred to in that subsection may not designate a specified public place, or a specified public place for a specified period of time.

THEREFORE BE IT RESOLVED

- A. THAT Council direct staff to prepare a by-law pursuant to Section 73 subsections (2), (3) and (4) of the *Liquor Control and Licensing Act*, to allow for liquor consumption in select public places that are under jurisdiction of the City, and enables the creation of temporary and time limited spaces for responsible consumption of alcohol in public.
- B. THAT Council direct staff to consult with the Vancouver Police Department, Engineering Services and Planning, Urban Design and Sustainability staff as well as local Business Improvement Associations and businesses (as applicable), to recommend appropriate locations and hours for consumption of alcohol in specified public places. Recommendations should consider, but not be limited to:
 - a. Public safety;
 - b. Crime prevention through environmental design;
 - c. Access to restroom facilities;
 - d. Proximity to neighbours; and
 - e. Litter receptacles.
- C. THAT Council direct staff to prepare appropriate process, signage and messaging that conveys:
 - a. Hours of use;
 - b. Conditions of use;
 - c. Location boundaries;
 - d. Rules and recommendations for the responsible consumption of alcohol;
 - e. Respect for neighbours and area;
 - f. Location of nearest restroom facilities; and
 - g. Complaint mechanism.
- D. THAT Council direct staff to report back as soon as possible with fast-tracked priority actions and locations as pilot projects;

FURTHER THAT in the context of improving summer weather and relaxing provincial health orders, these pilots inform a larger report back and future considerations for this program during and after the COVID-19 pandemic.

⁶ <http://www.bclaws.ca/civix/document/id/complete/statreg/15019#section73>

lost

AMENDMENT MOVED by Councillor Fry

THAT the following be added to A:

- The words “a pilot” be inserted after the word “allow”
- The following clause be added to the end of A: “FURTHER THAT this by-law and prescribed locations and hours consider and are informed by B through D below”

FURTHER THAT the first clause of D be amended as follows:

At the end of the clause, add the following: “including but not limited to:

- a. Ensuring equitable distribution of public spaces for the responsible consumption of alcohol throughout the City;
- b. Mitigating impacts where problem drinking might otherwise occur in unsafe, underserved or undesirable places;
- c. Leveraging opportunities for financial or logistical support from Business Improvement Associations and others as applicable; and
- d. Supporting restaurants and patios where limited occupancy might necessitate wait times to enter;”

carried

AMENDMENT TO THE AMENDMENT MOVED by Councillor Dominato

THAT the following clause be added to the end of D:

AND FURTHER THAT the first pilot in this program be the piazza to celebrate Italian Heritage Month (passed by Council in June 2019) and that its implementation include input from Vancouver Police Department and Vancouver Coastal Health and inform other pilot locations.

The Chair ruled that the amendment to the amendment was out of order as the language does not relate to the original amendment.

The amendment to the amendment having been ruled out of order, the amendment was put and CARRIED (Vote No. 06011), with Councillor Swanson opposed and Councillors Hardwick and Kirby-Yung abstaining from the vote.

AMENDMENT MOVED BY Councillor Dominato

THAT in B, the words “Vancouver Coastal Health” be inserted after the words “Vancouver Police Department” and that “Public health” be added as f. at the end of B.

CARRIED UNANIMOUSLY (Vote No. 06012)

AMENDMENT MOVED by Councillor Dominato

THAT the following clause be added to the end of D:

AND FURTHER THAT the first pilot in this program be the piazza to celebrate Italian Heritage Month (passed by Council in June 2019) and that its implementation include input from Vancouver Police Department and Vancouver Coastal Health and inform other pilot locations.

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor Fry

THAT the word “the” between the words “THAT” and “first” be struck and replaced with the word “a” and that the phrase “input from Vancouver Police Department and Vancouver Coastal Health and” be replaced with the words “help to”.

CARRIED (Vote No. 06013)
(Councillor Swanson opposed)

AMENDMENT TO THE AMENDMENT MOVED by Councillor Fry

THAT the word “first” be struck.

LOST (Vote No. 06014)
(Councillors De Genova, Dominato, Hardwick, Kirby-Yung and Swanson opposed)

The amendments to the amendment having either carried or lost, the amendment as amended was put and CARRIED (Vote No. 06015) with Councillors Boyle, Swanson and Wiebe opposed and Councillor Hardwick abstaining from the vote. Subsequently, the motion as amended was put and LOST (Vote No. 06016) with Councillors De Genova, Dominato, Hardwick, Kirby-Yung and Swanson opposed.

8. Defining Social Housing Consistently and Transparently in the City of Vancouver

At the Council meeting on May 26, 2020, Council referred the following motion to the Standing Committee on Policy and Strategic Priorities meeting on May 27, 2020, in order to hear from speakers. Subsequently, due to time constraints, the item was referred to June 2, 2020, for continuation.

The Committee heard from two speakers in support of the motion.

MOVED by Councillor Fry
THAT the Committee recommend to Council

WHEREAS

1. *Social Housing* is defined by the City of Vancouver *Zoning and Development By-Law* as rental housing in which at least 30 percent of the dwelling units are

- occupied by households with incomes below housing income limits, as set out in the current Housing Income Limits (HILs) table published by BC Housing; which is owned by a non-profit corporation, non-profit co-operative association, or by or on behalf of the City, the Province of British Columbia, or Canada; and which is secured by a housing agreement or other legal commitment;¹
2. On March 15, 2014, Social Housing in the Downtown Eastside and elsewhere was re-defined by amendment after but not subject to the public hearing process;²
 3. The Province of BC, through BC Housing, defines *Social Housing* as owned by a not-for-profit organization, a co-op or a government. Rents are subsidized (usually by the government) making it possible for people with lower incomes to find housing they can afford. Household income must be below certain limits in order to be eligible;³
 4. The Government of Canada and Province of British Columbia bilateral 10 year Social Housing Agreement (June 2018) defines *Social Housing* as housing that is owned and operated by non-profit housing corporations and housing co-operatives or housing owned directly or indirectly by provincial, territorial or municipal governments or district social services administration boards and further distinguishes *Social Housing* from Affordable Rental, Affordable Homeownership, Transitional Shelter or Other Supportive Housing, and specifically commits support to 34,491 Social Housing Units, of which 20,427 are low-income;⁴
 5. For purposes of census data, Statistics Canada defines *Social Housing* as “non-market rental housing” (for example, where housing allocation and rent-setting mechanisms are not entirely dictated by the law of supply and demand);⁵
 6. The English language and urban studies variously define *Social Housing* as any rental housing that may be owned and managed by the state, by non-profit organizations, or by a combination of the two, usually with the aim of providing affordable housing. Social housing is generally rationed by some form of means testing or administrative measures of housing need;⁶
 7. The City of Vancouver definition of *Social Housing* is inconsistent with the standard definitions employed by the Province, Government of Canada Agencies and the English-speaking world; and
 8. When attempting to understand housing targets or determining the merits or public benefits of a rezoning or development application, Vancouverites may be confused or misled by the term *Social Housing* as defined by the City of Vancouver and applied to the entire project, not just the percent or portion of non-market affordable rental or co-op housing.

THEREFORE BE IT RESOLVED

- A. THAT Council direct staff to review the definition of Social Housing across City regulations, and consider alternatives that refer specifically and only to

non-market affordable rental or co-op housing.

- B. THAT Council direct staff to report back with a proposed new definition of Social Housing and an inventory of current housing that meets this new definition of Social Housing.
- C. THAT Council direct staff to report back on the process needed to implement any new definition of Social Housing in City regulations.

amended

AMENDMENT MOVED BY Councillor De Genova

THAT the following be added as D:

THAT Council direct staff to consult with B.C. Housing, Canada Mortgage and Housing Corporation (CMHC) and non-profit organizations and stakeholders involved in the development, funding and operations of social housing in the City of Vancouver to consider definitions for different types of housing.

FURTHER THAT staff explore ways to work with the Provincial Government and Federal Government, including: Federation of Canadian Municipalities (FCM), Union of BC Municipalities (UBCM) and Lower Mainland Local Government Association (LMLGA).

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor De Genova

THAT the phrase “in consideration for updating the definition of social housing” be added to the end of the second clause of D.

CARRIED UNANIMOUSLY (Vote No. 06017)

The amendment to the amendment having carried unanimously, the amendment as amended was put and CARRIED UNANIMOUSLY (Vote No. 06018).

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1. City of Vancouver - Housing Vancouver Strategy
<https://council.vancouver.ca/20171128/documents/rr1appendixa.pdf>
 2. City of Vancouver – Standing Committee of Council on City Finance and Services, 2014
<https://council.vancouver.ca/20140312/documents/cfsc20140312min.pdf>
 3. Government of British Columbia Housing Glossary
<https://www2.gov.bc.ca/gov/content/housing-tenancy/affordable-and-social-housing/housing-glossary>
 4. CMHC-BC Social Housing Agreement 2018
<http://www.bchousing.org/publications/CMHC-BC-Bilateral-Agreement-April-2018.pdf>
 5. Statistics Canada
<https://www150.statcan.gc.ca/t1/tbl1/en/tv.action?pid=4610002401>
 6. Caves, R. W. (2004). Encyclopedia of the City. Routledge. p. 610. ISBN 9780415252256.

AMENDMENT MOVED by Councillor Swanson

THAT the phrase “that people in core housing need, can afford” be added to the end of A.

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor Fry

THAT the word “affordable” in A be struck.

FURTHER THAT the amendment to the amendment be struck and replaced with the phrase “that people as defined by Canada Mortgage and Housing Corporation (CMHC) core housing need indicator can afford”.

CARRIED (Vote No. 06019)
(Councillors De Genova opposed)

The amendment to the amendment having carried, the amendment as amended was put and CARRIED (Vote No. 06020) with Councillors De Genova and Swanson opposed. Subsequently the vote was reconsidered.

RECONSIDERATION MOVED by Councillor De Genova

THAT the Committee reconsider the vote on the amendment to the amendment for Item 8, “Defining Social Housing Consistently and Transparently in the City of Vancouver”.

CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY

Following the reconsideration, the vote for the amendment to the amendment was put and CARRIED (Vote No. 06021) with Councillor De Genova in opposition.

Prior to the vote, the Committee agreed to sever the components of the motion as amended as follows:

- A. THAT Council direct staff to review the definition of *Social Housing* across City regulations, and consider alternatives that refer specifically and only to non-market rental or co-op housing that people as defined by Canada Mortgage and Housing Corporation (CMHC) core housing need indicator can afford.

- D. THAT Council direct staff to consult with B.C. Housing, Canada Mortgage and Housing Corporation (CMHC) and non-profit organizations and stakeholders involved in the development, funding and operations of social housing in the City of Vancouver to consider definitions for different types of housing;

FURTHER THAT staff explore ways to work with the Provincial Government and Federal Government, including: Federation of Canadian Municipalities (FCM), Union of BC Municipalities (UBCM) and Lower Mainland Local Government

Association (LMLGA); in consideration for updating the definition of *Social Housing*.

CARRIED UNANIMOUSLY (Vote No. 06028)

- B. THAT Council direct staff to report back with a proposed new definition of *Social Housing* and an inventory of current housing that meets this new definition of *Social Housing*.

CARRIED (Vote No. 06023)
(Councillor De Genova opposed)

- C. THAT Council direct staff to report back on the process needed to implement any new definition of *Social Housing* in City regulations.

CARRIED (Vote No. 06024)
(Councillor De Genova opposed)

FINAL MOTION AS APPROVED

- A. THAT Council direct staff to review the definition of *Social Housing* across City regulations, and consider alternatives that refer specifically and only to non-market rental or co-op housing that people as defined by Canada Mortgage and Housing Corporation (CMHC) core housing need indicator can afford.
- B. THAT Council direct staff to report back with a proposed new definition of *Social Housing* and an inventory of current housing that meets this new definition of *Social Housing*.
- C. THAT Council direct staff to report back on the process needed to implement any new definition of *Social Housing* in City regulations.
- D. THAT Council direct staff to consult with B.C. Housing, Canada Mortgage and Housing Corporation (CMHC) and non-profit organizations and stakeholders involved in the development, funding and operations of social housing in the City of Vancouver to consider definitions for different types of housing;

FURTHER THAT staff explore ways to work with the Provincial Government and Federal Government, including: Federation of Canadian Municipalities (FCM), Union of BC Municipalities (UBCM) and Lower Mainland Local Government Association (LMLGA); in consideration for updating the definition of *Social Housing*.

9. Short Term Landlords – Long Term Protections for Renters and Hotels

At the Council meeting on May 26, 2020, Council referred the following motion to the Standing Committee on Policy and Strategic Priorities meeting on May 27, 2020, in order to hear from speakers. Subsequently, due to time constraints, the item was referred to June 2, 2020, for continuation.

Prior to hearing from speakers, Councillor Hardwick declared a conflict of interest as she owns a licenced Airbnb property. Councillor Hardwick left the meeting at 9:16 pm and returned when the Committee reconvened in Council at 10:14pm.

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At 9:34 pm, during hearing from speakers, it was

REFERRAL MOVED by Councillor De Genova

THAT the meeting be extended past 10 pm in order to complete hearing from speakers on item 9, and refer debate and decision on the item to the Council meeting following the Standing Committee on City Finance and Services meeting on Wednesday, June 10, 2020, as Unfinished Business.

*CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY
(Councillor Hardwick absent for the vote due to conflict of interest)*

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The Committee heard from three speakers in support, one in opposition, and one who spoke to other aspects of the motion.

On June 2, 2020, the Committee adjourned at 10:14 pm.

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**COUNCIL MEETING MINUTES
STANDING COMMITTEE OF COUNCIL ON
POLICY AND STRATEGIC PRIORITIES**

MAY 27, 2020 AND JUNE 2, 2020

A meeting of the Council of the City of Vancouver was held on Wednesday, May 27, 2020, at 6:59 pm, in the Council Chamber, Third Floor, City Hall, following the Standing Committee on Policy and Strategic Priorities meeting, to consider the recommendations and actions of the Committee. Subsequently, the meeting reconvened on Tuesday, June 2, 2020, at 3:02 pm and at 10:14 pm.

PRESENT: Mayor Kennedy Stewart (Leave of Absence – Personal Reasons – June 2, 2020)*
Councillor Rebecca Bligh
Councillor Christine Boyle
Councillor Adriane Carr
Councillor Melissa De Genova, Deputy Mayor
Councillor Lisa Dominato*
Councillor Pete Fry
Councillor Colleen Hardwick
Councillor Sarah Kirby-Yung
Councillor Jean Swanson
Councillor Michael Wiebe

CITY MANAGER’S OFFICE: Sadhu Johnston, City Manager
Paul Mochrie, Deputy City Manager

CITY CLERK’S OFFICE: Rosemary Hagiwara, Acting City Clerk
Rowena Choi, Meeting Coordinator

* Denotes absence for a portion of the meeting.

COMMITTEE REPORTS

Report of Standing Committee on Policy and Strategic Priorities
Wednesday, May 27, 2020

Following the Special Council meeting on May 27, 2020, the Committee convened in Council at 6:59pm.

Council considered the report containing the recommendations and actions taken by the Standing Committee on Policy and Strategic Priorities. Its items of business included:

1. Development and Permit Process Improvements
2. Enabling Mass Timber Construction

3. Reallocation of Road Space to Support Shared Use During Pandemic

Items 1 to 3

MOVED by Councillor Bligh
SECONDED by Councillor De Genova

THAT the recommendations and actions taken by the Standing Committee on Policy and Strategic Priorities at its meeting of May 27, 2020, as contained in items 1 to 3, be approved.

CARRIED UNANIMOUSLY

URGENT BUSINESS

1. Council COVID-19 Recovery Committee – May 22, 2020

MOVED by Councillor Carr
SECONDED by Councillor Dominato

THAT the Minutes of the Council COVID-19 Recovery Committee meeting of May 22, 2020, be approved.

CARRIED UNANIMOUSLY

At 7:02 pm, on Wednesday, May 27, 2020, it was

MOVED by Councillor Kirby-Yung
SECONDED by Councillor Bligh

THAT the Council meeting be recessed until the completion of the Standing Committee.

CARRIED UNANIMOUSLY

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On Wednesday, May 27, 2020, Council recessed at 7:02 pm and reconvened at 9:33 pm.

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COMMITTEE REPORTS

Report of Standing Committee on Policy and Strategic Priorities
Wednesday, May 27, 2020

Council considered the report containing the recommendations and actions taken by the Standing Committee on Policy and Strategic Priorities. Its items of business included:

4. Recalibrating the Housing Vancouver Strategy post COVID-19

Item 4

MOVED BY Councillor De Genova
SECONDED BY Councillor Wiebe

THAT the recommendations and actions taken by the Standing Committee on Policy and Strategic Priorities at its meeting of May 27, 2020, as contained in item 4, be approved.

CARRIED UNANIMOUSLY

UNFINISHED BUSINESS

1. REZONING: 2776 Semlin Dr and 2025 East 12th Avenue

At the Public Hearing on May 26, 2020, due to time constraints, Council referred the above-noted motion to the Council meeting following the Standing Committee on Policy and Strategic Priorities meeting to be held on May 27, 2020, as Unfinished Business.

MOVED by Councillor De Genova
SECONDED by Councillor Bligh

THAT Council refer Item 1 of Unfinished Business – REZONING: 2776 Semlin Dr and 2025 East 12th Avenue to the Council meeting on June 9, 2020, as Unfinished Business.

CARRIED UNANIMOUSLY

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On Wednesday, May 27, 2020, Council recessed at 9:35 pm and reconvened on Tuesday, June 2, 2020, at 3:02 pm with Deputy Mayor De Genova in the Chair.

On June 2, 2020, at 3:05 pm, Deputy Mayor De Genova acknowledged the recent injustices in society. A moment of silence was taken to recognize the City's employees and communities who have voiced their anguish, anger and deep frustration.

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URGENT BUSINESS

1. Request for Leave of Absence – Mayor Stewart

MOVED by Councillor Carr
SECONDED by Councillor Dominato

THAT Mayor Stewart be granted a Leave of Absence for personal reasons from meetings on June 2, 2020.

CARRIED UNANIMOUSLY

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On June 2, 2020, Council recessed at 3:07 pm and reconvened at 10:14 pm with Deputy Mayor De Genova in the Chair.

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COMMITTEE REPORTS

Report of Standing Committee on Policy and Strategic Priorities
Tuesday, June 2, 2020

Council considered the report containing the recommendations and actions taken by the Standing Committee on Policy and Strategic Priorities. Its items of business included:

5. Enhancing COVID-19 Revenue Streams for Smaller Unlicensed Restaurants and Cafes via Temporary Liquor Licensing
6. Allowing Responsible Alcohol Consumption in Vancouver Parks and Beaches
7. Designating Public Space for Responsible Consumption of Alcohol
8. Defining Social Housing Consistently and Transparently in the City of Vancouver
9. Short Term Landlords – Long Term Protections for Renters and Hotels

Items 5 to 9

MOVED by Councillor Carr
SECONDED by Councillor Fry

THAT the recommendations and actions taken by the Standing Committee on Policy and Strategic Priorities at its meeting of May 27, 2020 reconvened on June 2, 2020, as contained in items 5 to 9, be approved.

CARRIED UNANIMOUSLY
(Councillor Dominato absent for the vote)

ADJOURNMENT

MOVED by Councillor Hardwick
SECONDED by Councillor Wiebe

THAT the meeting be adjourned.

CARRIED UNANIMOUSLY
(Councillor Dominato absent for the vote)

The Council adjourned at 10:15 pm on June 2, 2020.

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