



## COUNCIL MEETING MINUTES

**MARCH 10, 2020**

A Meeting of the Council of the City of Vancouver was held on Tuesday, March 10, 2020, at 9:33 am, in the Council Chamber, Third Floor, City Hall.

**PRESENT:**

- Mayor Kennedy Stewart
- Councillor Rebecca Bligh
- Councillor Christine Boyle
- Councillor Adriane Carr
- Councillor Melissa De Genova\*
- Councillor Lisa Dominato\* (Leave of Absence - 5 pm to 7 pm)
- Councillor Pete Fry\*
- Councillor Colleen Hardwick
- Councillor Jean Swanson
- Councillor Michael Wiebe

**ABSENT:** Councillor Sarah Kirby-Yung – Medical Leave

**CITY MANAGER'S OFFICE:** Sadhu Johnston, City Manager  
Karen Levitt, Deputy City Manager

**CITY CLERK'S OFFICE:** Katrina Leckovic, City Clerk  
Irina Dragnea, Meeting Coordinator

\* Denotes absence for a portion of the meeting

### WELCOME

The Mayor acknowledged we are on the unceded territories of the Musqueam, Squamish, and Tsleil-Waututh Nations and we thank them for having cared for this land and look forward to working with them in partnership as we continue to build this great city together.

The Mayor also recognized the immense contributions of the City of Vancouver's staff who work hard every day to help make our city an incredible place to live, work, and play.

### **PROCLAMATION – Celebrating the 10 Year Anniversary of the 2010 Winter Paralympic Games**

The Mayor proclaimed March 12, 2020, as the 10 Year Anniversary of the 2010 Winter Paralympic Games Day in the City of Vancouver and invited Gail Hammamoto, VP, Canadian Paralympic Committee and Executive Director of B.C. Wheelchair Sports Association, and Darryl Neighbour, 2010 Paralympic Winter Games Gold Medallist in Wheelchair Curling, to accept the Proclamation.

## **IN CAMERA MEETING**

MOVED by Councillor Carr

SECONDED by Councillor Hardwick

THAT Council will go into meetings later this week which are closed to the public, pursuant to Section 165.2(1) of the *Vancouver Charter*, to discuss matters related to paragraph(s):

(a) personal information about an identifiable individual who holds or is being considered for a position as an officer, employee or agent of the city or another position appointed by the city;

(c) labour relations or other employee relations;

(e) the acquisition, disposition or expropriation of land or improvements, if the Council considers that disclosure could reasonably be expected to harm the interests of the city;

(g) litigation or potential litigation affecting the city;

(i) the receipt of advice that is subject to solicitor-client privilege, including communications necessary for that purpose;

(k) negotiations and related discussions respecting the proposed provision of an activity, work or facility that are at their preliminary stages and that, in the view of the Council, could reasonably be expected to harm the interests of the city if they were held in public.

CARRIED UNANIMOUSLY

(Councillors De Genova and Dominato absent for the vote)

## **ADOPTION OF MINUTES**

### **1. Council – February 25, 2020**

MOVED by Councillor Carr

SECONDED by Councillor Bligh

THAT the Minutes of the Council meeting of February 25, 2020, be approved.

CARRIED UNANIMOUSLY

(Councillors De Genova and Dominato absent for the vote)

## **2. Public Hearing – February 25, 2020**

MOVED by Councillor Hardwick  
SECONDED by Councillor Carr

THAT the Minutes of the Public Hearing meeting of February 25, 2020, be approved.

CARRIED UNANIMOUSLY  
(Councillor Dominato absent for the vote)

### **MATTERS ADOPTED ON CONSENT**

At 9:43 am, Councillor De Genova declared conflict of interest under Section 145.2(2)(a) of the *Vancouver Charter* on agenda Item 8 - Lease Extension and Modification Agreement for Kelly Court, as having worked as a Contractor with the Vancouver Resource Society.

MOVED by Councillor Carr  
SECONDED by Councillor Hardwick

THAT Council adopt Reports 5 through 9 and Referral Reports 1 through 4, on consent.

CARRIED UNANIMOUSLY AND REPORTS 5, 8, AND 9  
BY THE REQUIRED MAJORITY  
(Councillor De Genova ineligible to vote on Report 8 due to Conflict of Interest)  
(Councillor Dominato absent for the vote)

### **PRESENTATIONS**

#### **1. 2020 Property Taxation – Targeted Land Assessment Averaging March 3, 2020**

Grace Cheng, Director, Long-term Financial Strategy and Planning, provided a presentation on the Report dated March 3, 2020, entitled “2020 Property Taxation – Targeted Land Assessment Averaging”, and responded to questions.

MOVED by Councillor De Genova  
SECONDED by Councillor Dominato

- A. THAT Council approve, in principle, the application of targeted 5-year land assessment averaging for the purpose of calculating property taxes for Residential (Class 1), Light Industry (Class 5), and Business and Other (Class 6) properties for 2020.
- B. THAT, in addition to the standard exclusions as outlined in the annual *Land Assessment Averaging By-law*, Council adopt a “threshold” of 10% above the property class average change for Class 1 and for Classes 5 and 6 to define eligibility for targeted averaging;

FURTHER THAT the 2020 property class average change for Class 1 and for Classes 5 and 6 be finalized upon publication of the 2020 *Revised Assessment Roll* in April 2020;

AND FURTHER THAT for properties that are eligible for targeted averaging, the year-over-year change in values derived from the averaging formula for the purpose of calculating property taxes not fall below the Council-adopted “threshold”.

- C. THAT properties impacted by a Director of Planning-initiated amendment to the Zoning & Development By-law or an Official Development Plan be considered for targeted averaging, in accordance with the criteria set out in the annual *Land Assessment Averaging By-law*.
- D. THAT properties whose owners sought additional density or a change in use from Council through rezoning, whether enacted or not, or through Council-approved policy changes, not be considered for targeted averaging.
- E. THAT the Director of Legal Services, in consultation with the Director of Finance, be instructed to bring forward for enactment a by-law authorizing the use of targeted 5-year land assessment averaging that reflects Council’s decision on A, B, C and D above.
- F. THAT, subject to adoption of any applicable by-laws, the Director of Finance make appropriate arrangements with BC Assessment for the production of the 2020 *Average Assessment Roll* at an estimated cost of \$25,000 plus applicable taxes; source of funding to be the 2020 Operating Budget.
- G. THAT Council direct the Director of Finance to continue working through the Intergovernmental Working Group, in consultation with the Union of British Columbia Municipalities, key stakeholders, and community partners, to engage the Province to focus on the work necessary to implement “Split Assessment through a Commercial Sub-class” in time for the 2021 tax year.

amended

AMENDMENT MOVED by Councillor De Genova  
SECONDED by Councillor Dominato

THAT the following be added as H:

THAT Council ask the Mayor to write to the Premier, Minister of Municipal Affairs and Housing, and Minister of Finance, with a copy to BC Assessment and the Metro Vancouver municipalities of Burnaby, Coquitlam, Richmond, North Vancouver, Surrey and West Vancouver to:

- i. Express Mayor and Council’s disappointment and concern with the Interim Business Property Tax Relief Legislation (“Interim Solution”), along with the reasons for this disappointment and concern;

- ii. Renew Vancouver's call for the Province to focus on the work necessary to implement a permanent "Split Assessment through a Commercial Sub-class" in time for the 2021 tax year in partnership with the Intergovernmental Working Group and in consultation with UBCM, key stakeholders and community partners; and
- iii. Request the Province to specify the exact date by which the "Split Assessment through a Commercial Sub-class" legislation will be introduced in the British Columbia legislature.

amended

At 10:54 am, Councillor Fry rose on a point of order, under Section 8.7(f) of the *Procedure By-law*, noting the amendment seemed frivolous to work already being conducted. After consulting with staff, the Mayor ruled the amendment in order, as it contains new additional information.

AMENDMENT TO THE AMENDMENT MOVED by Councillor De Genova  
SECONDED by Councillor Dominato

THAT the phrase "of Burnaby, Coquitlam, Richmond, North Vancouver, Surrey and West Vancouver," be struck and replaced with "and appropriate stakeholders, at the discretion of the Mayor."

LOST (Vote No. 05628)  
(Councillors Bligh, Boyle, Carr, Fry, Swanson and Wiebe opposed)

At 11:06 am, during discussion on the above amendment to the amendment, Councillor De Genova rose on a point of order, under Section 6.1(b) of the *Procedure By-law*. The Mayor ruled against Councillor De Genova's point of order as it did not seem that the language being used by other Councillors was impugning other's motives.

AMENDMENT TO THE AMENDMENT MOVED by Councillor Dominato  
SECONDED by Councillor De Genova

THAT H(iii) be struck and replaced with the following:

Request the Province to work with municipalities to establish a pathway and action plan over the next calendar year to implement "Split Assessment through a Commercial Cub-class" for 2021.

CARRIED UNANIMOUSLY (Vote No. 05629)  
(Councillor Boyle abstained from the vote)

At 11:21 am, during discussion on the above amendment to the amendment, the Mayor relinquished the Chair to Councillor Bligh in order to participate in debate. At 11:22 am, the Mayor resumed the role of Chair.

Prior to the vote, Council agreed to separate the components for the vote.

- H. THAT Council ask the Mayor to write to the Premier, Minister of Municipal Affairs and Housing, and Minister of Finance, with a copy to BC Assessment and the Metro Vancouver municipalities of Burnaby, Coquitlam, Richmond, North Vancouver, Surrey and West Vancouver to:

CARRIED (Vote No. 05633)  
(Councillors Bligh and Wiebe opposed)

- i. Express Mayor and Council's disappointment and concern with the Interim Business Property Tax Relief Legislation ("Interim Solution"), along with the reasons for this disappointment and concern;

LOST (Vote No. 05630)  
(Councillors Bligh, Boyle, Carr, Fry, Swanson, Wiebe and Mayor Stewart opposed)

- ii. Renew Vancouver's call for the Province to focus on the work necessary to implement a permanent "Split Assessment through a Commercial Sub-class" in time for the 2021 tax year in partnership with the Intergovernmental Working Group and in consultation with UBCM, key stakeholders and community partners; and

LOST (Vote No. 05631)  
(Councillors Bligh, Boyle, Carr, Fry, Swanson and Wiebe opposed)

- iii. Request the Province to work with municipalities to establish a pathway and action plan over the next calendar year to implement "Split Assessment through a Commercial Sub-class" for 2021.

CARRIED (Vote No. 05649)  
(Councillor Wiebe opposed)

AMENDMENT MOVED by Councillor Fry  
SECONDED by Councillor Wiebe

THAT G be amended as follows:

- After the word "partners," insert the phrase "to promote and elucidate a province-wide or regional approach to addressing property tax assessments on development potential, and";
- After the word "Sub-class" insert the phrase "as a permissive tool for municipalities";

FURTHER THAT the following be added as I:

THAT Council direct the Director of Finance to continue working with the Civic Engagement and Communications Department to prepare a proactive and easy-

to-understand articulation of why the new provincial “interim measure” is unworkable for the City of Vancouver, and why specifically “Split Assessment through a Commercial Sub-class” is a solution; and that this communication strategy is ready before the 2020 tax notifications.

carried

AMENDMENT TO THE AMENDMENT MOVED by Councillor De Genova

THAT the proposed I be amended as follows:

- Strike the phrase “the Director of Finance to continue working with the Civic Engagement and Communications Department” and replace with the word “staff”.

not put

Not having received a seconder, Councillor De Genova withdrew the amendment to the amendment.

At 11:41 am, Councillor De Genova rose on a point of order, under Section 8.7(f) of the *Procedure By-law*, noting the above amendment seemed frivolous to work already conducted. The Mayor ruled the amendment in order, as it is referring to writing a letter and does not impact work already being done by staff.

Subsequently, the amendment was put and CARRIED (Vote No. 05634) with Councillor De Genova opposed and Councillor Hardwick absent for the vote.

At 11:49 am, during discussion on the amended motion, Councillor Fry rose on a point of order under Section 6.1(b) of the *Procedure By-law*. After consulting with staff, the Mayor ruled in favour of Councillor Fry’s point of order and reminded Councillors to use respectful language towards one another.

The amendments having either carried or lost, the motion as amended was put and CARRIED UNANIMOUSLY (Vote No. 05635).

#### **FINAL MOTION AS APPROVED**

- A. THAT Council approve, in principle, the application of targeted 5-year land assessment averaging for the purpose of calculating property taxes for Residential (Class 1), Light Industry (Class 5), and Business and Other (Class 6) properties for 2020.
- B. THAT, in addition to the standard exclusions as outlined in the annual *Land Assessment Averaging By-law*, Council adopt a “threshold” of 10% above the property class average change for Class 1 and for Classes 5 and 6 to define eligibility for targeted averaging;

FURTHER THAT the 2020 property class average change for Class 1 and for Classes 5 and 6 be finalized upon publication of the 2020 *Revised Assessment Roll* in April 2020;

AND FURTHER THAT for properties that are eligible for targeted averaging, the year-over-year change in values derived from the averaging formula for the purpose of calculating property taxes not fall below the Council-adopted “threshold”.

- C. THAT properties impacted by a Director of Planning-initiated amendment to the Zoning & Development By-law or an Official Development Plan be considered for targeted averaging, in accordance with the criteria set out in the annual *Land Assessment Averaging By-law*.
- D. THAT properties whose owners sought additional density or a change in use from Council through rezoning, whether enacted or not, or through Council-approved policy changes, not be considered for targeted averaging.
- E. THAT the Director of Legal Services, in consultation with the Director of Finance, be instructed to bring forward for enactment a by-law authorizing the use of targeted 5-year land assessment averaging that reflects Council’s decision on A, B, C and D above.
- F. THAT, subject to adoption of any applicable by-laws, the Director of Finance make appropriate arrangements with BC Assessment for the production of the 2020 *Average Assessment Roll* at an estimated cost of \$25,000 plus applicable taxes; source of funding to be the 2020 Operating Budget.
- G. THAT Council direct the Director of Finance to continue working through the Intergovernmental Working Group, in consultation with the Union of British Columbia Municipalities, key stakeholders, and community partners, to promote and elucidate a province-wide or regional approach to addressing property tax assessments on development potential, and to engage the Province to focus on the work necessary to implement “Split Assessment through a Commercial Sub-class” as a permissive tool for municipalities in time for the 2021 tax year.
- H. THAT Council ask the Mayor to write to the Premier, Minister of Municipal Affairs and Housing, and Minister of Finance, with a copy to BC Assessment and the Metro Vancouver municipalities of Burnaby, Coquitlam, Richmond, North Vancouver, Surrey and West Vancouver to request the Province to work with municipalities to establish a pathway and action plan over the next calendar year to implement “Split Assessment through a Commercial Sub-class” for 2021.
- I. THAT Council direct the Director of Finance to continue working with the Civic Engagement and Communications Department to prepare a proactive and easy-to-understand articulation of why the new provincial “interim measure” is unworkable for the City of Vancouver, and why specifically “Split Assessment through a Commercial Sub-class” is a solution; and that this communication strategy is ready before the 2020 tax notifications.



## REPORTS

### 1. **2019 Statement of Financial Information January 3, 2020**

Council agreed to have staff respond to questions by email.

MOVED by Councillor Carr  
SECONDED by Councillor Hardwick

- A. THAT Council approve the 2019 Statement of Financial Information for filing with the Ministry of Community, Sport, and Cultural Development pursuant to the *Financial Information Act*.
- B. THAT Council receive for information the portion of the 2019 Statement of Financial Information which represents the report of the City's auditors on the 2019 financial statements of the City pursuant to Section 231 of the *Vancouver Charter*, which includes un-audited Task Force for Climate-Related Financial Disclosures (TCFD) and Supplementary Financial Information.
- C. THAT Council receive for consideration the portion of the 2019 Statement of Financial Information as it pertains to the remuneration and expenses of Council members pursuant to Section 196A of the *Vancouver Charter*.

CARRIED UNANIMOUSLY (Vote No. 05650)

### 2. **2019 Annual Procurement Report March 3, 2020**

Council agreed to have staff respond to questions by email.

MOVED by Councillor Bligh  
SECONDED by Councillor Dominato

THAT Council receive the Report dated March 3, 2020, entitled "2019 Annual Procurement Report", for information.

CARRIED UNANIMOUSLY (Vote No. 05651)

\* \* \* \* \*

*At 11:57 am, it was*

*MOVED by Councillor Boyle  
SECONDED by Councillor Fry*

*THAT Council extend the meeting past noon in order to hear speakers on Report 3 –*

*Approval of 2020-21 Business Improvement Area (BIA) Budgets;*

*FURTHER THAT Council refer questions to staff, discussion and decision on Report 3 until after the lunch break.*

**CARRIED UNANIMOUSLY AND  
BY THE REQUIRED MAJORITY**

*Following hearing from speakers on Report 3, Council recessed at 12:28 pm and reconvened at 3:27 pm, continuing with discussion on Report 3.*

\* \* \* \* \*

**3. Approval of 2020-21 Business Improvement Area (BIA) Budgets  
February 13, 2020**

Council heard from four speakers in support of the recommendations and three speakers opposed to the recommendations regarding the Strathcona BIA.

MOVED by Councillor Boyle  
SECONDED by Councillor Wiebe

THAT Council approve the 2020-21 fiscal year BIA Budgets as described in the Report dated February 13, 2020, entitled "Approval of 2020-21 Business Improvement Area (BIA) Budgets", and approve grants to 22 BIAs totalling \$15,153,760 (to be disbursed as outlined in Table 1, column A, of the above-noted report);

FURTHER THAT Council instruct the Director of Legal Services to bring forward the appropriate rating by-laws to recover the amounts of these grants.

CARRIED UNANIMOUSLY (Vote No. 05636)  
(Councillors De Genova and Hardwick absent for the vote)

**4. Heritage Action Plan - Vancouver Heritage Program  
March 2, 2020**

Council heard from two speakers in general support of the recommendations, expressing concerns around the timeline and whether enough stakeholders were consulted.

Gil Kelley, General Manager, Planning, Urban Design and Sustainability (PDS), along with PDS staff, responded to questions.

MOVED by Councillor Boyle  
SECONDED by Councillor De Genova

- A. THAT Council receive the Report dated March 2, 2020, entitled “Heritage Action Plan – Vancouver Heritage Program”, as a progress update on Heritage Action Plan initiatives completed since 2013.
- B. THAT Council approve the Vancouver Heritage Program (VHP), its vision, goals and directions, as presented in the Report dated March 2, 2020, entitled “Heritage Action Plan – Vancouver Heritage Program”.
- C. THAT Council repeal and replace the “*Heritage Policies and Guidelines*” with the “*Heritage Policies*” generally as set out in Appendix F of the Report dated March 2, 2020, entitled “Heritage Action Plan – Vancouver Heritage Program”.
- D. THAT Council endorse application of the *Standards and Guidelines for the Conservation of Historic Places in Canada* to apply to reviews of permit applications for properties listed on the Vancouver Heritage Register, across the City, except for the First Shaughnessy Heritage Conservation Area where specifically developed guidelines apply.
- E. THAT Council approve, in principle, the proposed amendments to the *Subdivision By-law*, to clarify current procedures, generally as set out in Appendix E of the Report dated March 2, 2020, entitled “Heritage Action Plan – Vancouver Heritage Program”.
- F. THAT Council approve, in principle, the proposed amendments to the *Heritage Property Standards of Maintenance By-law*, generally as set out in Appendix G of the Report dated March 2, 2020, entitled “Heritage Action Plan – Vancouver Heritage Program”, to:
  - i. apply the by-law’s requirements to maintain the physical condition of heritage properties across the City; and
  - ii. make consequential housekeeping amendments;

FURTHER THAT the Director of Legal Services be instructed to bring forward for enactment by-laws generally in accordance with Appendices E and G of the Report dated March 2, 2020, entitled “Heritage Action Plan – Vancouver Heritage Program”.

carried

AMENDMENT MOVED by Councillor Hardwick

THAT A be amended as follows:

- Strike the phrase “as a progress update on Heritage Action Plan initiatives completed since 2013” and replace with the words “for information”;

FURTHER THAT B be amended as follows:

- Strike the word “approve” and replace with the phrase “refer back to staff for public consultation”;

FURTHER THAT the following be added as G:

THAT Council approve amendments to BULLETIN 2014-007-BU that clarifies how the Chief Building Official interprets and applies the “alternative compliance method” for heritage buildings in the Vancouver Building By-law, as shown in Appendix D of the Report dated March 2, 2020, entitled “Heritage Action Plan – Vancouver Heritage Program”;

AND FURTHER THAT the following be added as H:

THAT Council direct staff to take meaningful action for character house retention in RS zones as outlined in the Heritage Action Plan, such as consideration of Action 6, through the Vancouver Plan.

not put

After consulting with staff, the Mayor ruled the proposed amendment out of order.

AMENDMENT MOVED by Councillor Carr  
SECONDED by Councillor Bligh

THAT A be amended as follows:

- Strike the phrase “as a progress update on Heritage Action Plan initiatives completed since 2013” and replace with the words “for information”;

FURTHER THAT B be amended as follows:

- Strike the word “approve” and replace with the phrase “refer back to staff for additional public consultation”;

LOST (Vote No. 05637)  
(Councillors Boyle, De Genova, Fry, Swanson, Wiebe and Mayor Stewart opposed)  
(Councillor Bligh abstained from the vote)  
(Councillor Dominato absent for the vote)

The amendments having either been not put or lost, the original motion was put and severed, with A having CARRIED (Vote No. 05638) with Councillor Hardwick opposed and Councillor Dominato absent for the vote, B having CARRIED (Vote No. 05639) with Councillor Hardwick opposed and Councillor Dominato absent for the vote, and C through F having CARRIED UNANIMOUSLY (Vote No. 05640) with Councillor Dominato absent for the vote.

**5. Vancouver Community Sport Hosting Grant – Spring 2020 Intake  
March 10, 2020**

- A. THAT Council approves twelve (12) new Vancouver Community Sport Hosting Grants totaling \$42,300 as outlined in the body of the Report dated March 10, 2020, entitled “Vancouver Community Sport Hosting Grant – Spring 2020 Intake”, to each organization listed in Table 1 of the aforementioned report, under the column entitled “Organization” and for the amount set out beside their name in the column entitled “Grant Recommended”; source of funding is the 2020 Vancouver Community Sport Hosting Grant Program Budget.
- B. THAT the grant be subject to each grant recipient agreeing to the terms and conditions of the Community Sport Hosting Grant program as generally outlined in the Report dated March 10, 2020, entitled “Vancouver Community Sport Hosting Grant – Spring 2020 Intake”, and otherwise satisfactory to the Senior Manager, Sport Hosting and the City Solicitor.
- C. THAT no legal rights or obligations are created by the approval of the A and B above unless and until the grant agreement letter is executed and delivered by the grant recipient.
- D. THAT, pursuant to Section 206(1)(j) of the *Vancouver Charter*, the organizations listed in Table 1 of the Report dated March 10, 2020, titled “Vancouver Community Sport Hosting Grants – Spring 2020 Intake”, which are not otherwise a registered charity with Canada Revenue Agency are deemed by Council to be an organization contributing to the culture, beautification, health, or welfare of the City.

ADOPTED ON CONSENT AND A  
BY THE REQUIRED MAJORITY (Vote No. 05654)

**6. Funding Application to Green Infrastructure – Environmental Quality Program –  
Hastings Sunrise Sewer Renewal and Green Infrastructure Project  
February 13, 2020**

THAT Council approve a funding application to the Investing in Canada Infrastructure Program (ICIP) – BC – Green Infrastructure – Environmental Quality Sub-Stream for \$25.8 million towards the Hastings Sunrise Sewer Renewal and Green Infrastructure project;

FURTHER THAT subject to the successful application for funding, Council commits to contribute the City's share of up to \$13.1 million of eligible project costs and all of the ineligible project costs, funded from the 2019-2022 Capital Plan for Sewer Renewal Program. Upon successful application for funding and in accordance with the City's Capital Budget Policy, staff will bring forward to Council details of the eligible project scope and costs and a request for formal approval of the Multi-Year Capital Project Budget and related Annual Capital Expenditure Budget.

ADOPTED ON CONSENT (Vote No. 05655)

**7. 1672 West 1st Avenue: Amendment to Parking By-law  
February 25, 2020**

THAT Council approve an amendment to Schedule C of the Parking By-law for CD-1 (673) at 1672 West 1st Avenue to reduce the required number of vehicle parking spaces from 12 to 11 and to increase to the number of Class A bicycle spaces from 20 to 22;

FURTHER THAT, if Council approves the amendment, the Director of Legal Services be instructed to bring forward the necessary amending by-law generally in accordance with Appendix A of the Report dated February 25, 2020, entitled "1672 West 1st Avenue: Amendment to Parking By-law".

ADOPTED ON CONSENT (Vote No. 05656)

**8. Lease Extension and Modification Agreement for Kelly Court  
February 21, 2020**

A. THAT Council authorize the Director of Legal Services to negotiate and execute, with the Metro Vancouver Housing Society ("MVHC") as the non-profit operator, one three (3) year lease extension and modification agreement (the "Lease Extension") for the Kelly Court facility ("Kelly Court") at 2929 Nootka Street, a building situated on lands legally described as PID 006906397; Lot 21 Block A Section 43 Town of Hastings Suburban Lands Plan 11660, on the following terms and conditions and as set out in the basic lease terms attached as Appendix A of the Report dated February 21, 2020, entitled "Lease Extension and Modification Agreement for Kelly Court", and upon such other terms and conditions to the satisfaction of the General Manager of Arts, Culture and Community Services, General Manager of Real Estate and Facilities Management, Director of Finance and the Director of Legal Services:

Term and Renewals: One three (3) year extension to the remaining term of the lease;

Total Rent: Ten dollars (\$10.00) for the renewal term;

Form of Lease: The Lease is to be based on the City's standard form of lease for modifications for Non-Profit Housing (Nominal Rent).

- B. THAT no legal rights or obligations shall arise or be created by Council's adoption of A above unless and until all the required legal documentation is fully executed on terms and conditions to the satisfaction of the City's Director of Legal Services.

ADOPTED ON CONSENT AND A  
BY THE REQUIRED MAJORITY (Vote No. 05657)

**9. Cultural Services – 825 Pacific Street Multi-Purpose Arts and Culture Hub Cultural Amenity – Tenant Selection and Lease Terms  
July 23, 2019**

- A. THAT Council approve B.C. Artscape Society ("BC Artscape") as the not-for-profit tenant (the "Tenant") of the future City-owned stand-alone building at 825 Pacific Street, Vancouver, legally described as: PID: 030-258-812 Lot A, Block 111, District Lot 541, New Westminster District Plan EPP72620 (the "Premises").
- B. THAT Council approve the Offer to Lease (the "Offer") attached hereto as Appendix A of the Report dated July 23, 2019, entitled "Cultural Services – 825 Pacific Street Multi-Purpose Arts and Culture Hub Cultural Amenity – Tenant Selection and Lease Terms", and authorize the Director of Real Estate Services to negotiate and execute a lease (the "Lease") with the Tenant as contemplated in the Offer, all drawn to the satisfaction of the Director of Real Estate Services, the Director of Legal Services and the Managing Director of Cultural Services;

FURTHER THAT as the rent under the Lease for the Premises will be below the applicable market rate and includes non-collection of rent-in-lieu of property taxes, this clause constitutes a grant valued at approximately \$927,000 per annum based on the first year of the term and requires an affirmative vote of two-thirds of Council members per *Vancouver Charter* S.206(1).

- C. THAT, pursuant to Section 206 (1) (j) of the *Vancouver Charter*, Council deems that B.C. Artscape Society, though not a charity registered with the Canada Revenue Agency, is a registered non-profit society contributing to the culture of Vancouver.
- D. THAT the City will not be obligated or legally bound as a result of Council's adoption of A or B above unless and until all legal documentation has been executed and delivered by the respective parties.

ADOPTED ON CONSENT AND B  
BY THE REQUIRED MAJORITY (Vote No. 05658)

**10. Licence Agreement for Portions of City-owned Land at 215 West 1st Avenue and 1850 Spyglass Place to Sole Food Street Farms for Urban Agriculture Purposes February 24, 2020**

Council agreed to have staff respond to questions by email.

MOVED by Councillor Fry  
SECONDED by Councillor Wiebe

- A. THAT Council authorize the Director of Real Estate Services to negotiate and execute an amended licence agreement (the "Licence") with Cultivate Canada Society, dba Sole Food Street Farms ("Sole Food"), for an approximate 95,000sf portion of City owned lands located at 215 West 1st Avenue, legally described as PID: 026-979-772 Lot 327 False Creek Plan BCP28525 and 1850 Spyglass Place, legally described as PID: 026-498-502, Lot 308, except part on Plan BCP29724, False Creek Plan BCP20723 (collectively, the "Property") on the terms and conditions outlined in the Report dated February 24, 2020, entitled "Licence Agreement for Portions of City-owned Land at 215 West 1st Avenue and 1850 Spyglass Place to Sole Food Street Farms for Urban Agriculture Purposes", including:

- a term of 3 years and 7 months, commencing April 1, 2020;
- a nominal rental rent of \$10.00 for the term; and
- subject to an early termination provision in favour of the City upon 6 months' notice.

All terms and conditions to be to the satisfaction of the General Manager of Arts, Culture, and Community Services, the Director of Real Estate Services and the Director of Legal Services.

As the rent under the Licence for the Property will be below the applicable market rate, A above constitutes a grant valued at approximately \$380,000 per annum, or \$1,360,000 for the 3-year 7 month term of the licence.

- B. THAT Council approve a grant of up to \$220,000 to Cultivate Canada Society, dba Sole Food Street Farms ("Sole Food") for urban agriculture moving expenses and hereby deems the grantee to be contributing to the welfare of the City. Source of funds is Arts, Culture, and Community Services 2020 Operating Budget.
- C. THAT Council authorize the General Manager, Arts, Culture and Community Services to negotiate and execute agreements to disperse the grant described in B above on the terms and conditions set out herein or such other terms and conditions as are satisfactory to the General Manager, Arts, Culture and Community Services and the Director of Legal Services.



- D. THAT no legal rights or obligations will arise or be created by Council's adoption of A above unless and until all legal documentation has been executed and delivered by the respective parties.

CARRIED UNANIMOUSLY AND A AND B  
BY THE REQUIRED MAJORITY (Vote No. 05659)

## REFERRAL REPORTS

### 1. **CD-1 Rezoning: 631-635 Commercial Drive February 25, 2020**

- A. THAT the application by Brook Pooni Associates, on behalf of 631 Commercial Drive Holdings Ltd., the registered owner, to rezone 631-635 Commercial Drive [Lot 1 (Reference Plan 1808) of Lot C of Lot 12, and Lot D of Lot 12, both of Block D, District Lot 183, Plan 3137; PIDs: 013 108-557 and 013-108-565 respectively] from RM-4N (Multiple Dwelling) District to CD-1 (Comprehensive Development) District, to permit Retail and Service uses, including Restaurant – Class 1, at the ground level in an existing mixed residential-commercial building with grandfathered, legal non-conforming uses at grade, be referred to Public Hearing together with:
- (i) draft CD-1 By-law provisions, generally as presented in Appendix A of the Referral Report dated February 25, 2020, entitled "CD-1 Rezoning: 631-635 Commercial Drive"; and
  - (ii) the recommendation of the General Manager of Planning, Urban Design and Sustainability to approve the application in principle, including approval in principle of the form of development, subject to the Conditions of Approval contained in Appendix B of the above noted report;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary CD-1 By-law generally in accordance with Appendix A of the above noted report for consideration at the Public Hearing.

- B. THAT, if the application is referred to a Public Hearing, the application to amend the Sign By-law to establish regulations for this CD-1, generally as set out in Appendix C of the Referral Report dated February 25, 2020, entitled "CD-1 Rezoning: 631-635 Commercial Drive", be referred to the same Public Hearing;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary by-law, generally as set out in Appendix C of the above noted report, for consideration at the Public Hearing.

- C. THAT, subject to enactment of the CD-1 By-law, the Noise Control By-law be amended to include this CD-1 in Schedule B, generally as set out in Appendix C of the Referral Report dated February 25, 2020, entitled "CD-1 Rezoning: 631-635 Commercial Drive";

FURTHER THAT the Director of Legal Services be instructed to bring forward the amendment to the Noise Control By-law at the time of enactment of the CD-1 By-law.

- D. THAT A to C above be adopted on the following conditions:
- (i) THAT the passage of the above resolutions creates no legal rights for the applicant or any other person, or obligation on the part of the City, and any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
  - (ii) THAT any approval that may be granted following the Public Hearing shall not obligate the City to enact a by-law rezoning the property, and any costs incurred in fulfilling requirements imposed as a condition of rezoning are at the risk of the property owner; and
  - (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

ADOPTED ON CONSENT (Vote No. 05660)

**2. CD-1 Rezoning at 619-685 West Hastings Street and Heritage Designation at 675 West Hastings Street  
February 25, 2020**

- A. THAT the application by MCM Partnership, on behalf of Permanent Enterprises Limited, the registered owner, to rezone 619-623 West Hastings Street [*Lots 16 and 17 of Block 14 District Lot 541 Plan 210; PIDs 015-509-508 and 015-509-524 respectively*] and 675-685 West Hastings Street [*Lots 18 to 20 of Block 14 District Lot 541 Plan 210; PIDs 015-509-541, 015-509-567 and 015-509-583 respectively*] from DD (Downtown) District to CD-1 (Comprehensive Development) District, to increase the floor space ratio from 9.0 to 25.5 to allow for the construction of a 28-storey office building at 619-623 West Hastings Street with a floor area of 14,756 sq. m (158,837 sq. ft.), along with retention of the 1929 A-listed heritage Royal Bank Tower at 675 West Hastings Street and heritage designation of the building's exterior, be referred to a Public Hearing together with:
- (i) plans prepared by MCM Partners Architects, received October 27, 2016;
  - (ii) draft CD-1 By-law provisions, generally as presented in Appendix A of the Referral Report dated February 25, 2020, entitled "CD-1 Rezoning at 619-685 West Hastings Street and Heritage Designation at 675 West Hastings Street"; and

- (iii) the recommendation of the General Manager of Planning, Urban Design and Sustainability to approve the application in principle, including approval in principle of the form of development, subject to Conditions of Approval contained in Appendix B of the above noted report;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary CD-1 By-law generally in accordance with Appendix A of the above noted report for consideration at the Public Hearing.

- B. THAT the heritage designation of the heritage building's exterior at 675 West Hastings Street [*Lots 18 to 20 of Block 14 District Lot 541 Plan 210; PIDs 015-509-541, 015-509-567 and 015-509-583 respectively*] as protected heritage property be referred to the same Public Hearing;

FURTHER THAT the Director of Legal Services be instructed to prepare the Heritage Designation By-law, generally as set out in Appendix C of the Referral Report dated February 25, 2020, entitled "CD-1 Rezoning at 619-685 West Hastings Street and Heritage Designation at 675 West Hastings Street", for consideration at the Public Hearing.

- C. THAT, if the application is referred to Public Hearing, the application to amend the Sign By-law to establish regulations for the new CD-1, generally as set out in Appendix C of the Referral Report dated February 25, 2020, entitled "CD-1 Rezoning at 619-685 West Hastings Street and Heritage Designation at 675 West Hastings Street", be referred to the same Public Hearing;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary by-law, generally as set out in Appendix C of the above noted report, for consideration at the Public Hearing.

- D. THAT, subject to enactment of the new CD-1 By-law, the Noise Control By-law be amended to establish regulations for the new CD-1 in accordance with Schedule A, generally as set out in Appendix C of the Referral Report dated February 25, 2020, entitled "CD-1 Rezoning at 619-685 West Hastings Street and Heritage Designation at 675 West Hastings Street";

FURTHER THAT the Director of Legal Services be instructed to bring forward the amendment to the Noise Control By-law at the time of enactment of the new CD-1 By-law.

- E. THAT A through D above be adopted on the following conditions:
  - (i) THAT the passage of the above resolutions creates no legal rights for the applicant or any other person, or obligation on the part of the City and any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
  - (ii) THAT any approval that may be granted following the Public Hearing shall not obligate the City to enact a by-law rezoning the property, and

any costs incurred in fulfilling requirements imposed as a condition of rezoning are at the risk of the property owner; and

- (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

ADOPTED ON CONSENT (Vote No. 05661)

**3. CD-1 Rezoning: 2776 Semlin Drive and 2025 East 12th Avenue  
February 25, 2020**

- A. THAT the application by Colliers International, on behalf of the British Columbia Conference Property Development Council of the United Church of Canada, S6928 to rezone 2776 Semlin Drive and 2025 East 12th Avenue [PID: 007-009-691, *Lot C of Lot D Block 163 District Lot 264A PLAN 19457*] from RS-1 (Single-family Dwelling) to a new CD-1 (Comprehensive Development) District, to increase the floor space ratio (FSR) from 0.7 to 2.55 and building height from 10.7 m (35.1 ft.) to 19.8 m (65 ft.) for a mixed-use building with 104 social housing units and a church, be referred to Public Hearing, together with:
  - (i) plans prepared by Shape Architecture, received August 2, 2019;
  - (ii) draft CD-1 By-law provisions, generally as presented in Appendix A of the Referral Report dated February 25, 2020, entitled “CD-1 Rezoning: 2776 Semlin Drive and 2025 East 12th Avenue”; and
  - (iii) the recommendation of the General Manager of Planning, Urban Design and Sustainability to approve the application in principle, including approval in principle of the form of development, subject to the Conditions of Approval contained in Appendix B of the above noted report.

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary CD-1 By-law generally in accordance with Appendix A of the above noted report for consideration at the Public Hearing.

- B. THAT, if after Public Hearing, Council approves in principle the rezoning and the Housing Agreement described in Part 2 of Appendix B of the Referral Report dated February 25, 2020, entitled “CD-1 Rezoning: 2776 Semlin Drive and 2025 East 12th Avenue”, the Director of Legal Services be instructed to prepare the necessary Housing Agreement By-law for enactment prior to enactment of the CD-1 By-law, subject to such terms and conditions as may be required at the discretion of the Director of Legal Services and the General Manager of Planning, Urban Design and Sustainability.

- C. THAT, subject to enactment of the CD-1 By-law, the *Subdivision By-law* be amended generally as set out in Appendix C of the Referral Report dated February 25, 2020, entitled “CD-1 Rezoning: 2776 Semlin Drive and 2025 East 12th Avenue”;

FURTHER THAT the Director of Legal Services be instructed to bring forward the amendment to the Subdivision By-law at the time of enactment of the CD-1 By-law.

- D. THAT, subject to enactment of the CD-1 By-law, the *Sign By-law* be amended generally as set out in Appendix C of the Referral Report dated February 25, 2020, entitled “CD-1 Rezoning: 2776 Semlin Drive and 2025 East 12th Avenue”;

FURTHER THAT the Director of Legal Services be instructed to bring forward the amendment to the Sign By-law at the time of enactment of the CD-1 By-law.

- E. THAT A to D above be adopted on the following conditions:

- (i) THAT the passage of the above resolutions creates no legal rights for the applicant or any other person, or obligation on the part of the City; and any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
- (ii) THAT any approval that may be granted following the Public Hearing shall not obligate the City to enact a bylaw rezoning the property, and any costs incurred in fulfilling requirements imposed as a condition of rezoning are at the risk of the property owner; and
- (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

ADOPTED ON CONSENT (Vote No. 05663)

**4. CD-1 Rezoning: 445 Kingsway and 2935 St. George Street  
February 25, 2020**

- A. THAT the application, by Acton Ostry Architects Inc., on behalf of Razgul Holdings Ltd. (Inc. No, BC689424) and Azizamalco Holdings Canada Ltd. (Inc. No, BC1124915), to rezone 445 Kingsway and 2935 St. George Street [*PID: 011-726-598; Lot L, Block 132, District Lot 264A, Plan 21842; and PID: 009-994-131; Lot 2, Except Part in Explanatory Plan 6822, of Lot A, Block 132, District Lot 264A, Plan 7272; and PID: 010-671-919; Lot 1 of Lot A, Block 132, District Lot 264A, Plan 7272*] from C-2 (Commercial) District to CD-1 (Comprehensive Development) District to increase the permitted floor space ratio (FSR) from 2.50 to 7.22 and the building height from 13.8 m (45.0 ft.) to 47.65 m (156.4 ft.) to

permit the development of a 14-storey mixed-use building with commercial uses at grade and 215 secured rental housing units, with 20 per cent of the residential floor area being secured as moderate income units, under the *Moderate Income Rental Housing Pilot Program*, be referred to a Public Hearing, together with:

- (i) Plans prepared by Acton Ostry Architects Inc., received July, 23 2019;
- (ii) Draft CD-1 By-law provisions, generally as presented in Appendix A of the Referral Report dated February 25, 2020, entitled "CD-1 Rezoning: 445 Kingsway and 2935 St. George Street"; and
- (iii) The recommendation of the General Manager of Planning, Urban Design and Sustainability to approve the application in principle, including approval in principle of the form of development, subject to the Conditions of Approval contained in Appendix B of the above noted report;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary CD-1 By-law generally in accordance with Appendix A of the above noted report for consideration at Public Hearing.

- B. THAT, if after the Public Hearing, Council approves in principle the rezoning and the Housing Agreement described in Part 2 of Appendix B of the Referral Report dated February 25, 2020, entitled "CD-1 Rezoning: 445 Kingsway and 2935 St. George Street", the Director of Legal Services be instructed to prepare the necessary Housing Agreement By-law for enactment prior to enactment of the CD-1 By-law, subject to such terms and conditions as may be required at the discretion of the Director of Legal Services and the General Manager of Planning, Urban Design and Sustainability.

- C. THAT, subject to enactment of the CD-1 By-law, the Sign By-law be amended generally as set out in Appendix C of the Referral Report dated February 25, 2020, entitled "CD-1 Rezoning: 445 Kingsway and 2935 St. George Street";

FURTHER THAT the Director of Legal Services be instructed to bring forward the amendment to the Sign By-law at the time of enactment of the CD-1 By-law.

- D. THAT, subject to enactment of the CD-1 By-law, the Noise Control By-law be amended generally as set out in Appendix C of the Referral Report dated February 25, 2020, entitled "CD-1 Rezoning: 445 Kingsway and 2935 St. George Street";

FURTHER THAT the Director of Legal Services be instructed to bring forward the amendment to the Noise Control By-law at the time of enactment of the CD-1 By-law.

- E. THAT A through D above be adopted on the following conditions:

- (i) THAT the passage of the above resolutions creates no legal rights for the applicant or any other person, or obligation on the part of the City; and

any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;

- (ii) THAT any approval that may be granted following the Public Hearing shall not obligate the City to enact a bylaw rezoning the property, and any costs incurred in fulfilling requirements imposed as a condition of rezoning are at the risk of the property owner; and
- (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

ADOPTED ON CONSENT (Vote No. 05664)

### BY-LAWS

At 4:52 pm, Councillor Wiebe declared conflict of interest under Section 145.2(2)(a) of the *Vancouver Charter* on By-laws 6 and 7, having been involved in the expansion of the Mount Pleasant BIA.

MOVED by Councillor De Genova  
SECONDED by Councillor Wiebe

THAT Council, except for those members ineligible to vote as noted below, enact the by-laws listed on the agenda for this meeting as numbers 1 to 10 inclusive, and authorize the Mayor and City Clerk to sign and seal the enacted by-laws.

#### CARRIED UNANIMOUSLY

(Councillor Wiebe ineligible to vote on By-laws 6 and 7 due to Conflict of Interest)  
(Councillor Swanson abstained from the vote on By-law 3)  
(Councillor Dominato absent for the vote)

1. A By-law to amend Parking Meter By-law No. 2952 regarding updates to one-way car sharing metered parking policy (By-law No. 12651)
2. A By-law to amend Parking Meter By-law No. 2952 regarding updates to one-way car sharing metered parking policy effective January 1, 2021 (By-law No. 12652)
3. A By-law to designate certain real property as protected heritage property regarding 3495-3505 Commercial Street (By-law No. 12653)
4. A By-law to designate a Business Improvement Area in that area of the City known as Downtown Vancouver (By-law No. 12654)
5. A By-law to grant money for a Business Promotion Scheme in the Downtown Vancouver Business Improvement Area (By-law No. 12655)

6. A By-law to designate an Expansion Business Improvement Area in that area of the City known as Mount Pleasant (By-law No. 12656)
7. A By-law to grant money for a Business Promotion Scheme in the Mount Pleasant Expansion Business Improvement Area (By-law No. 12657)
8. A By-law to amend Zoning and Development By-law No. 3575 to rezone an area CD-1 re: 5809-5811 Main Street (198 Ontario Place) (By-law No. 12658)  
*(Councillors Hardwick and Swanson ineligible for the vote)*
9. A By-law to enact a Housing Agreement for 3281-3295 East 22nd Avenue (By-law No. 12659)
10. A By-law to enact a Housing Agreement for 1454 William Street (By-law No. 12660)

## **MOTIONS**

### **A. Administrative Motions**

#### **1. Approval of Form of Development – 1672 West 1st Avenue**

MOVED by Councillor De Genova

SECONDED by Councillor Carr

THAT the form of development for this portion of the site known as 1672 West 1st Avenue (1672 West 1st Avenue being the application address) be approved generally as illustrated in the Development Application Number DP-2019-00677, prepared by Motiv Architects., and stamped "Received, Development Services", on January 15, 2020, provided that the Director of Planning may impose conditions and approve design changes which would not adversely affect either the development character of the site or adjacent properties.

CARRIED UNANIMOUSLY (Vote No. 05665)

(Councillor Dominato absent for the vote)



## **2. Approval of Form of Development – 5811 Main Street**

MOVED by Councillor De Genova  
SECONDED by Councillor Carr

THAT the form of development for this portion of the site known as 5811 Main Street be approved generally as illustrated in the Development Application Number DP-2018-01009, prepared by Marianne Amodio and Harley Gusko Architects Inc., and stamped “Received, Community Services Group, Development Services”, on May 14, 2019, provided that the Director of Planning may impose conditions and approve design changes which would not adversely affect either the development character of the site or adjacent properties.

CARRIED UNANIMOUSLY (Vote No. 05666)  
(Councillor Dominato absent for the vote)

## **B. Council Members’ Motions**

### **1. Requests for Leaves of Absence**

MOVED by Councillor Hardwick  
SECONDED by Councillor Carr

THAT Councillor Boyle be granted a Leave of Absence for civic business from the meeting on Wednesday, March 11, 2020, from 2 pm to 6 pm;

FURTHER THAT Councillor Bligh be granted a Leave of Absence for personal reasons from the meeting on Wednesday, April 1, 2020, from 9:30 am to 12 pm.

CARRIED UNANIMOUSLY  
(Councillor Dominato absent for the vote)

\* \* \* \* \*

*At 4:55 pm, it was*

*MOVED by Councillor De Genova*

*THAT the meeting be extended until 5:30 pm.*

*not put*

*Not having received a seconder, Councillor De Genova withdrew the motion.*

*Council recessed at 4:57 pm and reconvened at 6 pm.*

\* \* \* \* \*

## **2. Taking Steps Towards a National Cost-shared Universal Healthy School Food Program**

MOVED by Councillor Bligh  
SECONDED by Councillor Wiebe

### WHEREAS

1. The City of Vancouver recognizes that access to sufficient, safe, nutritious, and affordable food is fundamental to health and equality;
2. The *Vancouver Food Charter*, dating from January 2007, states that food is “a basic human right” and that all residents need accessible, affordable, healthy, and culturally appropriate food, with children in particular requiring adequate amounts of nutritious food for normal growth and learning;
3. In January 2013, Vancouver City Council adopted the Vancouver Food Strategy, an official plan and road map that integrates a full spectrum of urban food system issues within a single policy framework that includes food production, food processing, distribution, food access and food waste management, and builds on years of food systems initiatives and grassroots community development that considers all aspects of the food system. Vancouver's food strategy goals express how the City wants the food system to take shape in the future;
4. In October 2014, Council adopted the Healthy City Strategy, which includes a goal to ensure that Vancouver's children and youth, up to age 24, have the best chance of enjoying a healthy childhood;
5. In December 2014, Council unanimously adopted a motion asking City staff to identify \$400,000 in the City's operating budget to expand access to healthy foods for school-aged children. These funds enabled meal programs through Vancouver School Board and the Strathcona Community Centre Association between 2015 and 2018;
6. The Vancouver School District's Food4School program, which was established in 2015/2016, received \$222,895 from the City during that school year and received \$320,000 from the City in the 2016/2017 and 2017/2018 school years;
7. In June 2017, Council unanimously adopted a motion for submission to the Union of BC Municipalities and the Federation of Canadian Municipalities (UBCM) calling on UBCM to advocate for a Universal Healthy School Food Program to the provincial and federal governments, in light of the ongoing fact that Canada is one of the only industrialized countries without a national school meal program;
8. In September 2017, the City of Vancouver made a submission to the Federal Government's National Food Policy consultation process, noting the City's concern regarding increasing levels of food and income insecurity among Vancouver residents and stating that “Individuals living with food insecurity report poorer health, higher rates of obesity, poorer mental health and more mood and

anxiety disorders” as well as observing that health care costs are 76% higher for individuals who are food insecure;

9. Among the City of Vancouver’s recommendations to the Federal Government’s National Food Policy consultation in September 2017, there was a recommendation for the Federal Government to work with the Provinces and Territories to create a cost-shared universal healthy school food program to ensure that all school children learn basic food skills and have access to healthy, nutritious meals every day, in accordance with the view that school meal programs not only benefit classroom learning, but also model healthy eating, teach food skills, and serve to eliminate stigma through universality;
10. At the April 2018 Annual General Meeting of the BC School Trustees Association (BCSTA), the membership passed a resolution calling on the BCSTA to, among other things, “endorse the Coalition for Healthy School Food’s national Universal Healthy School Food Program campaign” and for the “Ministry of Health and the provincial Ministry of Health [to] provide new money to invest in a cost-shared Universal Healthy School Food Program,” in recognition of the fact that ensuring the life-long health and success of children and youth is proper nutrition and that the establishment of healthy eating habits, along with the provision of appropriate foods during a student’s developmental years, is critical to building not only a base for success in school but a foundation for life-long health;
11. In addition to the BC School Trustees Association’s official endorsement of the Coalition for Healthy School Food and its call for the development of a universal, cost-shared School Food Program for Canada, numerous other organizations have officially endorsed the Coalition and its call including the Vancouver District Parent Advisory Council (DPAC), Family Services of Greater Vancouver, the Federation of Canadian Municipalities, IUOE Local 963, and the City of Victoria among others;
12. In 2018, the City of Vancouver proclaimed March 1, 2018, as “Great Big Crunch for Healthy School Food Day” in Vancouver, and did so again in 2019. The Great Big Crunch is a national movement and annual moment of anti-silence in which students, teachers, parents and others passionate about food join the food movement and crunch into apples (or other crunchy fruit or vegetable) to make noise for healthy school food;
13. A September 18, 2018, staff report to Vancouver City Council entitled “City Support for Healthy School Meal Programs” cites research showing that “every student would benefit from access to a meal program, as these programs show positive benefits not only on reducing school day hunger, but on improving academic achievement, physical and mental well-being, and fruit and vegetable consumption (Coalition for Healthy School Food, 2016). School meal programs are also well placed to model systemic changes on environmental sustainability and local agriculture through procurement practices”;

14. On March 19, 2019, Finance Minister Bill Morneau tabled Budget 2019 in which the federal government committed to developing a “Food Policy for Canada” with the intention to “set out a coordinated and collaborative approach to addressing food-related issues” in Canada;
15. The federal government’s Food Policy for Canada initiative states that it is a “roadmap for a healthier and more sustainable food system for Canada” that, among other objectives, is taking the first consultative steps alongside provinces, territories, and not-for-profit organizations towards the creation of a National School Food Program, in order to help improve the health of Canada’s children as they learn, leading to better futures for them, and ultimately for our country;
16. In September 2019, the Vancouver School Board (VSB) passed a motion requesting that school district staff “create a holistic 10 Year Vision and Food Framework for the District” with the work to include:
  - a 10-year vision for the District that would include a Food Framework incorporating relevant key components including but not limited to: food growing, production, distribution, nutrition, waste, security, donations, education, funding and lobbying that is in alignment with the District’s Strategic Plan and budget;
  - formation of a Food Working Group made up of external representatives;
  - Identifying the capital and operating costs associated with developing a Food Framework and its implementation.
17. In November 2019, a consultant’s report commissioned by VSB staff noted that the Vancouver School District delivers 15 different nutrition programs at 119 sites, with operational oversight of seven teaching cafeterias, and management of FoodSafe and regulatory compliance in 30 commercial kitchens;
18. The City of Vancouver 2020 Budget and Five-Year Financial Plan, under the Department Service Plan for Arts, Culture and Community Services, recommended “an increase of \$160,000 to reinstate grants for the Vancouver School Board school food program that were reduced in 2019” and further, under the heading “Looking ahead, 2021-2024”, noted an objective to “Update the Vancouver Food Strategy by developing priority food actions for 2021-2030 and targets for 2050 for integration within the City’s next environmental plan.”;
19. “Thousands of hungry kids are fed every day in VSB schools, sometimes breakfast, sometimes a hot lunch and sometimes a delivered meal. Those meals are provided in 32 Vancouver schools in neighbourhoods identified as vulnerable.” (Tracy Sherlock / Vancouver Courier – November 25, 2019);

20. On February 13, 2020, Victoria City Council unanimously supported a motion calling for the City of Victoria to “endorse the efforts of the Coalition for Healthy School Food to advocate for a universal, cost-shared healthy school food program... based on a shared belief that all children and youth in British Columbia should have daily access to healthy food at school.”;
21. The City of Vancouver has proclaimed March 12, 2020, as “The Great Big Crunch for Healthy School Food Day” in the City of Vancouver (as in 2018 and 2019); and
22. The path to civic progress and a stable society – in Vancouver, throughout the province of B.C., and across Canada – requires that we accept our social responsibilities and act upon them, and although school meal programs cannot address the root causes and totality of food insecurity, they do provide a stable meal on school days to support student learning and are consistent with the objectives of the City’s broader Food Strategy and the City’s Healthy City Strategy.

THEREFORE BE IT RESOLVED

- A. THAT Vancouver City Council direct the Mayor, on behalf of Council, to write to the Prime Minister of Canada to encourage the Government of Canada to make the creation of a Cost-Shared Universal Healthy School Food Program a top priority for the national agenda of the 43rd Parliament in 2020, consistent with the leadership already shown by the Government of Canada in working to create a national food policy;

FURTHER THAT Council’s letter to the Prime Minister should reference the City and Council’s strong support for the Federal Government to work with the Provinces, Territories, Indigenous communities, and non-profit groups to create a Cost-Shared Universal Healthy School Food Program that ensures all school children learn basic food skills and have access to healthy, nutritious meals every day to support classroom learning while also modelling healthy eating and teaching food skills.

- B. THAT Vancouver City Council call on the Provincial Government to commit to an universal, cost-shared, healthy school food program for all K-12 students in BC, including an invitation to all parties represented in the Provincial Legislature to support a universal, cost-shared, healthy school food program, and to work with local non-profits and school communities to pilot and implement a flexible program that respects local conditions and food cultures, while promoting positive health and education outcomes;

FURTHER THAT Council direct the Mayor, on behalf of Council, to write to the Premier and the Provincial Ministers responsible for school food, namely the Ministers of Education, Health, and Agriculture, to advise them of Council’s endorsement and strong, ongoing support for an universal, cost-shared, healthy school food program for all K-12 students in BC, including a reference to the

positive physical and mental health outcomes of universal meal programs as well as the agricultural market opportunities through institutional local food procurement which is a stated priority of Ministry of Agriculture.

- C. THAT Vancouver City Council direct staff to report back to Council, prior to the 2021 City of Vancouver Budget deliberations, regarding the status of, and funding requirements of, the Vancouver School District's existing food program(s) for the 2021/22 school year and that staff include recommendations in their report for any transitional funding that may be required from the City in support of these food program(s) should an Universal Healthy School Food Program not yet be in place, and for these transitional funding recommendations to be included in the City's proposed 2021 Operating Budget;

FURTHER THAT Council direct staff to convey Council's support and encouragement to the School District for the creation of its "holistic 10 Year Vision and Food Framework" and to note the opportunity for the City and the School District to explore potential partnerships and alignments on shared objectives relating to food, food security, and the fostering of healthy communities within the city in the larger context of an anticipated Universal Healthy School Food Program.

- D. THAT Vancouver City Council and the City of Vancouver endorse the ongoing efforts of the Coalition for Healthy School Food to advocate for a universal, cost-shared healthy school food program based on the shared belief that all children and youth in British Columbia should have daily access to healthy food at school.
- E. THAT Vancouver City Council direct staff to work with their counterparts in other B.C. municipalities in order to share data that may be relevant to food matters and to support each other in advocacy efforts toward a universal, cost-shared, healthy school food program.

referred

REFERRAL MOVED by Councillor De Genova  
SECONDED by Councillor Carr

THAT the motion entitled "Taking Steps Towards a National Cost-share Universal Healthy School Food Program" be referred to the Standing Committee on Policy and Strategic Priorities meeting on Wednesday, March 11, 2020, in order to hear from speakers.

CARRIED UNANIMOUSLY  
(Councillor Dominato absent for the vote)

### **3. Affirming Support for Residents of Indian Origin Regardless of Religion or Caste**

This motion was withdrawn from the agenda.

#### **4. Water and Washrooms as a Human Right**

MOVED by Councillor Boyle  
SECONDED by Councillor Wiebe

##### WHEREAS

1. Almost 2 billion people around the world do not have access to clean drinking water, 4 billion people face severe water scarcity and 2.5 billion people do not have adequate sanitation;
2. The United Nations' *World Water Development Report* stated that, "3.6 billion people live in areas that are water scarce for at least a month per year," and if we do not take action, it will "increase to as many as 5.7 billion people by 2050.";
3. On July 28, 2010, the United Nations General Assembly passed Resolution 64/292 recognizing the human right to water and sanitation and acknowledged that clean drinking water and sanitation are essential to the realization of all human rights;
4. On September 23, 2010, the United Nations Human Rights Council passed Resolution 16/2 which affirmed that the rights to water and sanitation are part of existing international law and confirms that these rights are legally binding upon States. It also calls upon States to develop appropriate tools and mechanisms to achieve progressively the full realization of human rights obligations related to access to safe drinking water and sanitation;
5. The climate crisis further threatens our water supplies through more frequent droughts and increased water demands;
6. The effects of climate change are already being felt on Vancouver's water supply, including the severe drought of 2015 and the increasing variability of Vancouver's snowpack;
7. The manufacturing, transportation, and disposal of single-use bottled water has serious environmental ramifications, particularly impacting air quality and the climate, consumes unnecessary resources such as oil in the manufacturing of plastic bottles and fuels used in the transportation of bottled water to the consumer, and creates significant recycling and waste disposal costs;
8. The privatization of drinking water often results in the commodification of fresh water, restricting communities' rights to access drinking water while prioritizing the profits of multinational corporations;

9. The problems associated with the privatization of multinational corporation's access to drinking water was exemplified in 2015 when in the midst of a drought the interest of local communities were pitted against the interests of Nestlé's access to an aquifer outside Hope;
10. Additionally, the cost of single-use bottled water makes it less accessible to low-income residents than public water fountains;
11. Public ownership and operation of drinking water and wastewater treatment systems have been fundamental to access and quality over the past century;
12. On June 29, 2001, the Greater Vancouver Regional District decided against the privatization of the operation of a water filtration plant on the grounds of potential free-trade lawsuits;
13. Tap water in the City of Vancouver is safe, healthy and accessible to residents and visitors, is readily available at most indoor public facilities, and is substantially more sustainable than bottled water;
14. Vancouver has temporary fountains and water trucks which it rents or provides during particularly hot stretches or outdoor events;
15. Vancouver Civic Theatres do not currently have bottle fill services in place, relying on the sale of bottled water, or concession staff filling water bottles which slows down service;
16. On April 7, 2015, in recognition of the 2015 UN World Water Day, the Vancouver School Board passed a motion to phase out the sale of bottled water at VSB schools and facilities, including the introduction of water refilling stations and the sale of reusable water containers.
17. In 2009, the "Blue Communities" Project was developed to respond to the various threats posed by the commodification and privatization of the world's drinking water;
18. In BC, a number of communities have protected their water supplies from privatization and increased water rates, including Nanaimo, Victoria, North Vancouver, Burnaby, Abbotsford, and White Rock;
19. In 2011, the Union of BC Municipalities passed a resolution supporting Blue Communities;



20. To become a Blue Community, a municipality must recognize water as a human right; ban the sales of bottled water in public facilities and at municipal events and commit to promoting publicly financed, owned and operated water and wastewater services;
21. A critical aspect of a human rights approach to water is ensuring safe and accessible access to public washrooms, a particularly important requirement in making a city welcoming for seniors, children, people with disabilities, and people with unstable housing; and
22. The UN World Water Day will be observed on March 22, 2020, the day highlights the importance of freshwater, and advocates for the sustainable management of freshwater resources.

THEREFORE BE IT RESOLVED

- A. THAT the City of Vancouver endorses and supports the “Blue Communities” project, and recognizes and affirms that access to water and sanitation services are fundamental human rights.
- B. THAT Council direct staff to prepare a report on the necessary policy and by-law amendments required to align city services with a human rights centric approach to water and sanitation services. Such a report should pay particular attention to:
  - a. Applying a human rights framework to its application of applicable by-laws;
  - b. Providing an update on Council’s 2009 ban on the sale of bottled water in municipal facilities and events, and a plan to phase out the sale of bottled water, while increasing the availability of public water fountains and water bottle filling stations;
  - c. Improving public access to washroom facilities, including advocating for universally accessible washroom facilities in transit hubs and high-foot traffic areas, and improved wayfinding signage and digital mapping; and
  - d. Considering relevant safety and accessibility concerns for Vancouver residents most vulnerable to the opioid crisis.
- C. THAT Council direct the Mayor to write to the Federal Government advocating that they enshrine the human right to water and sanitation in federal law, and advocating that they fulfill their responsibility to support municipal infrastructure by investing in a national water and wastewater infrastructure fund that would

address the growing need to renew existing water and wastewater infrastructure and build new systems, and further advocating that public infrastructure funding only fund public projects.

- D. THAT Council direct the Mayor to write to the Provincial Government advocating that they enshrine the human right to water and sanitation in provincial law, and advocate that the province stop issuing licenses to extract groundwater for commercial water bottling and/or for bulk water exports.
- E. THAT the City of Vancouver commit to promoting publicly owned, financed and operated water and wastewater services, including opposing privatization in any form of water and wastewater treatment services, including through public-private partnerships or short-term service contracts, and resolve to keep these services publicly financed, owned, operated and managed.

referred

REFERRAL MOVED by Councillor Boyle  
SECONDED by Councillor Bligh

THAT the motion entitled "Water and Washrooms as a Human Right" be referred to the Standing Committee on Policy and Strategic Priorities meeting on Wednesday, March 11, 2020, in order to hear from speakers.

CARRIED UNANIMOUSLY  
(Councillor Dominato absent for the vote)

## **5. Safety for Residents with Precarious Status: Delivering Access without Fear**

MOVED by Councillor Boyle  
SECONDED by Councillor Swanson

WHEREAS

1. Vancouver has the second highest concentration of immigrants in Canada, and migration to Vancouver is likely to increase due to global displacement caused by climate change;
2. Many new residents arrive with temporary work permits that are tied to a single employer; and are at risk of losing their status as a result of paperwork or employer misconduct;
3. Vancouver residents deserve to feel confident in their safety using City services;
4. As San Francisco's Sanctuary City Ordinance states, cities are safer for everyone when:

all residents, regardless of immigration status, feel comfortable calling the Police and Fire Departments . . . [and] accessing City public health services and benefit programs;

5. In recognition of these conditions, Council adopted the Access to City Services Without Fear (ACSWF) for Residents with Uncertain or No Immigration Status policy in 2016, to enable “residents to use municipal services . . . without fear that the City of Vancouver will ask for and provide information about their immigration status to other institutions or orders of government unless required by law”;
6. Today, more than three years after the ACSWF policy was adopted, the policy has not been fully implemented;
7. The ACSWF policy recognizes that:
  - a. “Immigration status is a social determinant of health”;
  - b. “Fear of harm, detention and deportation prevents people from seeking the support they need from service groups and government agencies of all types”;
  - c. “Women and children are especially affected when they cannot safely access these supports, as partners, employers, and individuals are more able to hold and abuse power over them”; and
  - d. “The voluntary disclosure of immigration status and enforcement of immigration law is outside the scope of the City’s jurisdiction, and City staff are not responsible for the enforcement of immigration law”;
8. Lack of safe and secure access to resources has and continues to result in an atmosphere of fear, distrust, confusion, and even death for racialized, undocumented, migrant, and refugee residents and communities in Vancouver:
  - a. Lucia Vega Jimenez, a 42-year Mexican hotel worker, died while in Canadian Border Service Agency (CBSA)’s custody in December 2013 after being turned over to immigration authorities by Transit Police. In 2014, the community demanded an end to immigration detention, and a Coroner’s Inquest identified various needed improvements within CBSA correctional facilities. As part of their response, Transit Police ceased their agreement with the CBSA; and
  - b. On August 19, 2019, CBSA raided the Hastings Racecourse because of information provided by the BC Gaming Policy and Enforcement Branch. Witnesses reported that CBSA staff harassed racialized employees during the raid. CBSA arrested up to 26 employees, and at least seven residents have since been ordered to leave Canada. It has been alleged that a Gaming Policy and Enforcement employee falsified documents and misled these residents; this employee was suspended with pay;

9. While there have been no reports made through the City's processes, communities have shared experiences of not being able to access City services without fear in reports like Sanctuary Health's 2018 "Still Waiting, Still Afraid: Auditing Access Without Fear Policies in the City of Vancouver";
10. Residents also report not being able to access City and civic services without fear because different organizations funded by the City have inconsistent access without fear policies;
11. These inconsistent policies and practices leave residents vulnerable to harm, increase distrust, and prevent access to critical living, safety, emergency housing, and community services. Staff awareness, training, and support is essential to closing this gap and to ensuring that the ACSWF policy protects residents when they access any front-line service;
12. Racialized residents are disproportionately criminalized and represented in the justice system;
13. Dylan Mazur, lawyer with the BC Civil Liberties Association, was quoted in the *StarMetro Vancouver* explaining that VPD's guidelines were too unspecific to offer guaranteed protection to undocumented people who wanted to come forward as witnesses or victims of a crime:

"As a lawyer I cannot look at these guidelines and provide sound legal advice whether someone should come forward as a victim . . . I am not aware as a lawyer in what circumstances the Crown would require someone's immigration status for court process, or what specific offence would require the disclosure of someone's immigration status";
14. In its 2019 "Update Regarding [VPD] Guidelines on Police Requests Related to Immigration Status," VPD reported having initiated an average of at least 23 queries per month to federal immigration authorities over an eight-month period ending May 23, 2019;
15. As detailed in the 2016 ACSWF policy report, police departments in other cities working to provide access without fear, including San Francisco and Los Angeles, do not request or disclose information about the citizenship or migration status of individuals unless required by law;
16. Residents deserve to be able to access emergency services for themselves and their families without fear that they will be subjected to contact with correctional or immigration enforcement systems;
17. Residents deserve regular, public updates about how the ACSWF policy is proceeding so that they can make informed choices about accessing City services; and
18. Council has an opportunity to demonstrate its leadership in supporting migrants' safety by fully resourcing and implementing the policy it adopted, responding to

community calls for improvement, and urging other jurisdictions to follow suit—especially around the core policy directive of “Relationship with CBSA”.

THEREFORE BE IT RESOLVED

- A. THAT Council recognize that a city where immigration status checks are only performed when required by law would help create a city where residents, no matter their immigration status, can truly access city and civic services, including public safety services, without fear of deportation.
- B. THAT Council direct staff to explore and report back in a public memo by the end of Q2 2020, on work underway to finish implementing the 2016 policy (as identified in the “Update: Access Without Fear Implementation” email and table sent from the City Manager to Mayor and Council on January 29, 2020).
- C. THAT Council direct staff to incorporate the following into the work to finish implementing the 2016 policy:
  - i. For implementation of initiative #3, staff and community training: Maintaining annual policy training for department leaders and training for relevant front-line staff, including VPD statistics on immigration status checks and collaboration with the CBSA;
  - ii. For implementation of initiative #4, communication strategy: Supporting community groups that serve undocumented residents to develop resources and/or workshops for migrants on the policy and how it affects their access to services; and
  - iii. For implementation of initiative #6, “Reporting and Evaluation”: Providing an annual, public progress update at a Council meeting.
- D. THAT Council direct staff to explore and report back by the end of 2020 with a budget and timeline for options to strengthen the Access to City Services Without Fear (ACSWF) policy and guidelines in 2021, including Identifying and recommending any necessary or additional resources, such as staffing or additional funding for new initiatives, in order to fully implement or strengthen the ACSWF policy and to adopt best practices from sanctuary cities (e.g. providing City ID cards, legal advice, etc.).
  - i. Amending City of Vancouver grant eligibility requirements to read: “Be accommodating, welcoming and open to people of all . . . **migration status**, and socio-economic conditions, in their policies, practices and programs”;
  - ii. Mandating migrant rights training for staff as part of the business licence approval process; and
  - iii. Inviting input from relevant advisory committees.

- E. THAT Council direct the Mayor to write to BC Housing to urge them to require that access to shelters and housing is not dependent on immigration status and that they maintain privacy of information related to access without fear policies.
- F. THAT Council direct the Mayor to write to the Vancouver Police Board, VPD's Chief Constable, and VPD's senior management to share this motion.
- G. THAT Council direct the Mayor to write to BC's Premier, Attorney General, and Ministers of Education, Health, and Labour to share this motion, to outline the impacts of the August CBSA raid for Vancouver's communities, and to ask that the province join the City of Vancouver and other municipalities by developing access without fear policies with an emphasis on healthcare, education, and employment standards.
- H. THAT Council direct the Mayor to write to the federal Minister of Public Safety by April 15th to share this motion, to outline the impacts of the August CBSA raid for Vancouver's communities, and to ask that the CBSA revisit its investigation practices, particularly when there is no public safety risk and when working with racialized, marginalized, or vulnerable communities.

referred

At 6:27 pm, Councillor De Genova rose on a point of order, under Section 8.7(d) of the *Procedure By-law*, noting the motion seemed redundant, as this work is already being conducted by organizations such as BC Housing. After consulting with staff, the Mayor ruled the motion in order, as it is referring to writing a letter and Council has not previously passed a similar motion.

REFERRAL MOVED by Councillor De Genova  
SECONDED by Councillor Swanson

THAT the motion entitled "Safety for Residents with Precarious Status: Delivering Access without Fear" be referred to the Standing Committee on Policy and Strategic Priorities meeting on Wednesday, March 11, 2020, in order to hear from speakers.

CARRIED UNANIMOUSLY  
(Councillor Dominato absent for the vote)

## **6. Rewilding Vancouver: Ecosystem Restoration Action Plan 2030**

MOVED by Councillor Wiebe  
SECONDED by Councillor Carr

WHEREAS

- 1. Faced with the climate and biodiversity emergencies, the United Nations has declared 2021-2030 as the [UN Decade on Ecosystem Restoration](#). The goal is to

- ramp up efforts to reverse centuries of damage to forests, wetlands and other ecosystems;
2. Council has supported the ideas of new blue-green networks to connect our communities, schools, parks, green space, waterways and natural areas with vibrant natural creek corridor. These connections provide many benefits, including increasing the urban forest, reducing urban heat, increasing biodiversity, climate adaptation, flood mitigation, providing pollinator and bird corridors, and connecting us to each other and to active and safe ways of moving around the city;
  3. Council has passed a number of strategies aimed at increasing and protecting our ecosystems including, the Urban Forest Strategy, the Greenest City 2020 Action Plan, the Urban Forest Strategy, the Raincity Strategy, the Vancouver Bird Strategy, the Watershed Revival Plan, the Healthy City Strategy and the Climate Emergency Action Plan;
  4. The City of Portland became the first Salmon-Safe city in North America on October 26, 2016, when Portland City Council accepted the findings of the Salmon-Safe science team's third-party assessment of city operations, along with specific commitments to improve operations and prioritize capital investments across bureaus. The Mayor of Portland sent a challenge for Vancouver to work towards certification as well;
  5. The City of Vancouver's Greenest City 2020 Action Plan has a priority action to develop and implement enhanced water education, incentive and conservation programs while increasing our natural spaces to provide homes for millions of organisms that help filter pollutants from our air and water;
  6. Council has adopted the target that restoration work will be completed on enough forest and coastal ecosystems in Vancouver and the surrounding region to remove one million tonnes of carbon pollution annually by 2030;
  7. The Vancouver Park Board's Biodiversity Strategy has a target to restore or enhance 25ha of natural areas by 2020 with an emphasis on connecting habitats for biodiverse plants and animals; and
  8. The Vancouver School Board approved the first ever Environmental Sustainability Plan in 2019 to promote outdoor learning, access to nature and active transportation.

THEREFORE BE IT RESOLVED THAT Council direct staff to report back by fall 2020, in conjunction with the report back from staff on Big Move 6: Restored forests and coasts, with a scope of work for the development of a 10-year Ecosystems Restoration Action Plan that:

- i. Incorporates all relevant ongoing City of Vancouver strategies into one Action Plan including, the Greenest City 2020 Action Plan 2.0, the Urban Forest Strategy, the Raincity Strategy, the Vancouver Bird Strategy, the Watershed

- Revival Plan, the Healthy City Strategy, and Big Move 6 (Restored forests and coasts) from the Climate Emergency Action Plan;
- ii. Includes a commitment for Vancouver to work towards being certified as a “Salmon-Safe” city;
  - iii. Includes a commitment for Vancouver to work towards being certified as a Bird city;
  - iv. Includes the creation of a natural asset management plan;
  - v. Will be incorporated as part of the Vancouver Plan; and
  - vi. Supports a regional ecosystem advisory council that could include the City of Vancouver, the Vancouver Park Board, Metro Vancouver and the Musqueam, Squamish and Tsleil-Waututh First Nations, industry and more.

referred

REFERRAL MOVED by Councillor De Genova  
SECONDED by Councillor Hardwick

THAT the motion entitled “Rewilding Vancouver: Ecosystem Restoration Action Plan 2030” be referred to the Standing Committee on Policy and Strategic Priorities meeting on Wednesday, March 11, 2020, in order to hear from speakers.

CARRIED UNANIMOUSLY  
(Councillor Dominato absent for the vote)

**7. Beyond 2010: Consideration for the City of Vancouver to Participate in a Future Olympic Winter Games Bid**

MOVED by Councillor De Genova  
SECONDED by Councillor Wiebe

WHEREAS

1. February 12 to 28, 2010, Vancouver was the host city for the Winter Olympic Games and the Paralympic Games from March 12 to March 21, 2010;
2. The Four Host First Nations Protocol Agreement was signed on November 24, 2004, BETWEEN LIL’WAT NATION, MUSQUEAM FIRST NATION, SQUAMISH NATION, TSLEIL-WAUTUTH NATION, this agreement formed the Four Host Nations Secretariat;
3. 2,566 athletes participated in 86 events at the Games;



4. 13 Competition Venues hosted the 2010 Olympic Winter Games; this included 6 purpose-built new sports competition venues for the 2010 Winter Games in municipalities including Vancouver, Whistler, Richmond and West Vancouver. The venues in the City of Vancouver included:
  - HILLCREST CENTRE: Built to host curling events at the Winter Olympic Games and Paralympic games, and has since served the community as a community centre with an aquatic centre, fitness centre, ice rink, gymnasium, indoor cycling, multi-purpose rooms, games room, dance studio, playgrounds, childcare centre and café, curling club with dedicated space and library;
  - ROGERS ARENA: Venue for Ice Hockey during the 2010 Winter Olympic Games; and
  - PACIFIC COLISEUM: Venue for Figure Skating, Short-Track at the 2010 Olympic Games;
5. Beyond sport venues, other Olympic legacies included contributions by the International Olympic Committee and senior levels of government to massive infrastructure projects that benefit the City of Vancouver and connect the city of Vancouver to other municipalities in the Lower Mainland. Including:
  - VANCOUVER CONVENTION CENTRE: A state of the art facility with a green roof. This operated at the main media centre during the 2010 Winter Games;
  - CREEKSIDE COMMUNITY CENTRE and OLYMPIC VILLAGE;
  - CAULDRON: Provided by FortisBC through a legacy investment and partnership with the Vancouver Olympic and Paralympic Organizing Committee, this is a permanent landmark at Jack Poole Plaza;
  - PUBLIC ART: Including “The Birds” in Olympic Village; and
  - INVESTMENT IN TRANSIT: The Canada Line and Sea-to-Sky Highway, linking essential transit in Vancouver and across the Lower Mainland;
6. The City of Vancouver and the regional benefited from investment in the economy, including but not limited to:
  - 2,500 new full-time positions in the region;
  - 100 of the construction jobs in the Olympic Village were given to inner city residents. This was in addition to training;

- Vancouver 2010 Fabrication (FAB) Shop, where indigenous people and local groups, including disadvantaged youth, single mothers and new immigrants were provided training and jobs; and
  - \$15 million to local Vancouver businesses during the games;
7. The City of Vancouver: Olympic Legacy Reserve Fund- Olympic Sustainability Initiative Projects Final Report 2010 stated that, “Vancouver’s bid developed these unique commitments in order to ensure that the inner city communities of the Downtown Eastside, Downtown South and Mount Pleasant would realize gains from the Olympic experience. It was agreed that resources be invested to assist in achieving the well-being of those communities and to facilitate inclusion, investment in social sustainability and sharing of the 2010 Winter Games’ benefits.”<sup>1</sup>;
  8. According to a PricewaterhouseCoopers report looking at the impact prior to the games, “between 2003 and 2008, 20,780 jobs were produced in BC and another 1,750 jobs across Canada through interprovincial trade; more than 800 new business were created as a result of incremental economic growth stimulated by the Games; and the Games also generated between \$70.2 million and \$91.9 million in federal tax revenues and as much as \$1.05 billion in real GDP.”<sup>2</sup>;
  9. Employment in BC was given a bump up in February 2010 according to Statistics Canada, Employment and jobs increased in February 2010. “This amounted to 8,300 positions with average weekly earnings, including overtime, of \$843.91”;
  10. Former VANOC CEO, John Furlong, has made recent comments in the media, urging Vancouver to consider a bid as the host city on the 2030 Olympic Games;
  11. Premier John Horgan is quoted by Global as saying “It needs to come from the community. It needs to come from Vancouver. This is not something we will be initiating; and
  12. Mayor Stewart issued a statement saying, “the very first thing that would need to happen, however, is that residents of Vancouver get to express their support through a referendum much like the first bid”.

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<sup>1</sup> Olympic Legacy Reserve Fund- Olympic Sustainability Initiative Projects Final Report, August 2010, City of Vancouver [https://vancouver.ca/files/cov/Great-beginnings-OSSFfinal\\_Report.pdf](https://vancouver.ca/files/cov/Great-beginnings-OSSFfinal_Report.pdf)

<sup>2</sup> International Olympic Committee, 2011. FACTSHEET: Vancouver Facts & Figures: Updated February 2011. s.l.: [https://stillmed.olympic.org/media/Document%20Library/OlympicOrg/Games/Winter-Games/Games-Vancouver-2010-Winter-Olympic-Games/Facts-and-Figures/Facts-and-Figures-Vancouver-2010.pdf#\\_ga=2.233894941.241347544.1582269759-738561800.1582269759](https://stillmed.olympic.org/media/Document%20Library/OlympicOrg/Games/Winter-Games/Games-Vancouver-2010-Winter-Olympic-Games/Facts-and-Figures/Facts-and-Figures-Vancouver-2010.pdf#_ga=2.233894941.241347544.1582269759-738561800.1582269759).

THEREFORE BE IT RESOLVED

- A. THAT Council request the Mayor to send a letter on behalf of Council to the Canadian Olympic Committee (COC), and copy the Canadian Paralympic Committee (CPC), to request their input on the potential of Vancouver considering a bid as the host city for the Winter Olympic Games in the next 10 years.
- B. THAT Council request the Mayor to send a letter on behalf of Council to the Four Host First Nations of the 2010 Winter Olympic Games, including the Musqueam, Squamish and Tsleil-Waututh Nations and also the Lil'wat First Nation, and request their input on the potential of Vancouver considering a bid as the host city for the Winter Olympic Games in the next ten (10) years.
- C. THAT Council request the Mayor send letters to Prime Minister Trudeau and Premier Horgan, on behalf of Council, requesting they each provide a response addressing if the federal government and provincial government will contribute necessary funding for Vancouver to participate in a competitive Olympic Winter Games bid in 2030, including funding for potential infrastructure projects in the City of Vancouver and throughout the region.
- D. THAT, if both senior levels of government confirm consideration for funding, Council direct staff to engage with the Canadian Olympic Committee (COC), and other relevant partners, to explore and consider the impact a future Olympic bid may have on the City of Vancouver, including the impact on affordability for businesses and residents, and report back to Council with recommendations, including considerations for a referendum to poll the support of Vancouver residents and property owners.

referred

REFERRAL MOVED by Councillor De Genova  
SECONDED by Councillor Fry

THAT the motion entitled "Beyond 2010: Consideration for the City of Vancouver to Participate in a Future Olympic Winter Games Bid" be referred to the Standing Committee on City Finance and Services meeting on Wednesday, April 1, 2020, in order to hear from speakers.

CARRIED UNANIMOUSLY  
(Councillor Dominato absent for the vote)

## 8. Strengthening Representative Democratic Practices in the City of Vancouver

MOVED by Councillor Hardwick  
SECONDED by Councillor Carr

### WHEREAS

1. “Trust in government has been identified as one of the most important foundations upon which the legitimacy and sustainability of political systems are built. Trust is essential for social cohesion and well-being as it affects governments’ ability to govern and enables them to act without having to resort to coercion.” (Government at a Glance 2013 - OECD);<sup>2</sup>
2. In British Columbia, legislation empowers, guides, limits, and affects local governments. The *Community Charter* and the *Local Government Act* define the core authority of local governments and guide decision-making, with the City of Vancouver served by its own legislation, namely, the *Vancouver Charter* which sets out the key local government powers and responsibilities of the City of Vancouver along with the corresponding powers and responsibilities of the City’s elected officials;
3. Although the Province’s *Community Charter* does not specifically apply to the City of Vancouver, save for those sections noted in section 2.1 (2) of the *Vancouver Charter*, the *Community Charter* does outline commonly understood principles of municipal governance, and states, under section 1, that “Municipalities and their councils are recognized as an order of government within their jurisdiction that;
  - (a) is democratically elected, autonomous, responsible and accountable,
  - (b) is established and continued by the will of the residents of their communities, and;
  - (c) provides for the municipal purposes of their communities.”;
4. Geographically, the City of Vancouver is located on the western half of the Burrard Peninsula and nominally bounded to the north by English Bay and Burrard Inlet, to the south by the Fraser River, to the west by the Strait of Georgia, and to the east by Boundary Road;<sup>3</sup>

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<sup>2</sup> *Government at a Glance* is published every two years by the OECD. It provides indicators that compare the political and institutional frameworks of government across OECD countries. [https://www.oecd-ilibrary.org/governance/government-at-a-glance\\_22214399](https://www.oecd-ilibrary.org/governance/government-at-a-glance_22214399)

<sup>3</sup> As the largest city in British Columbia, and the eighth largest municipality in Canada, Vancouver covers 114 square kilometres (44 square miles) of land area with a population of 631,486 (2016 census). The City of Vancouver is distinct from the Greater Vancouver metropolitan area which includes the City of Vancouver as well as neighbouring municipalities such as Burnaby, Richmond, and Surrey. City of Vancouver — corporation and boundaries: [http://www.bclaws.ca/civix/document/id/complete/statreg/vanch\\_01#section6](http://www.bclaws.ca/civix/document/id/complete/statreg/vanch_01#section6).

5. Municipal councils in British Columbia typically have full discretion to set policies, adopt bylaws, and establish direction for their communities, in accordance with legislation and other legal rules, and they do so within the established principles and traditions of representative democracy and consistent with the Canadian democratic tradition;<sup>4</sup>
6. In a representative democracy, all eligible citizens have the right to participate, either directly or indirectly, in making the decisions that affect them, most commonly by voting in an election and/or by making their views known to their elected officials on issues of importance to them and their community, for example, at Public Hearings of Council;<sup>5</sup>
7. As a representative democracy under the laws and traditions of Canada, the fundamental principles of representative democracy apply to the City of Vancouver, its elected Council, and the various legislative processes conducted by Council and the City on behalf of the city's constituents and within the City's jurisdictional and physical boundaries;
8. To be effective stewards of the City and best represent constituents, members of a City Council must receive and consider feedback representing a wide range of views obtained through a variety of means and processes. Specifically:
  - in person (e.g. at public hearings and from delegations to Council)
  - on paper (e.g. letters, petitions)
  - online (e.g. emails, online petitions, social media)
9. Public Hearings are a quasi-judicial process of Council where, at the start of a public hearing, the City Clerk reads a summary of the application under consideration along with a summary of correspondence received. For example, the Clerk's opening statement variously takes the form of, "*The following correspondence has been received since referral to Public Hearing and prior to the close of the speakers list and receipt of public comments: x pieces of*

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<sup>4</sup> The City of Vancouver, as with other municipalities in British Columbia, is empowered to control land use and development within the city through a variety of processes and tools, and is also responsible for providing essential municipal infrastructure and services including drinking water, roads, fire protection, and sewage collection and treatment.  
<https://www2.gov.bc.ca/gov/content/governments/local-governments/facts-framework/systems/municipalities?keyword=municipal>

<sup>5</sup> Sections 22 through 24 of the *Vancouver Charter*, under Division 5 (*Electors*), specifies the eligibility criteria for "resident electors" (i.e., those who live in the city) and "non-resident property electors" (i.e., the registered owner of real property in the city) to vote in a City of Vancouver election, all of whom must be, among other requirements and restrictions, 18 years of age or older on the day of registration or on the general voting day for the election, a Canadian citizen, and a resident of British Columbia for at least 6 months immediately before the day of registration or on the general voting day for the election.

Section 38 of the *Vancouver Charter* under Division 5 (Qualifications for Office) lays out the requirements that must be met for holding office on Council or Park Board and states, among other criteria, that the person "must be an individual who is, or who will be on general voting day for the election, 18 years of age or older," a Canadian citizen, and "must have been a resident of British Columbia, as determined in accordance with section 25 [of the Charter], for at least 6 months immediately before the relevant time."

*correspondence in support and x pieces of correspondence in opposition. This represents all correspondence up to 5:00 pm today.”;*

10. The summary of correspondence presented at Public Hearings and for other Council processes is intended to quantify and convey the level of support or opposition to a matter under consideration. Council is reliant on the quality and reliability of the summary information to ensure that the decision making process is sound and sufficiently representative in its scope;
11. Those persons wishing to address Vancouver City Council on a matter, either as a delegation to Council or at a Public Hearing, including through written correspondence, are currently not required to indicate or state where they live in the city, what their home address may be, or whether they may in fact reside in another municipality altogether;
12. A cursory review of the practices and procedures in place for neighbouring municipalities, such as Surrey, Burnaby, West Vancouver, and New Westminster, indicates that those persons wishing to address a Council, either in written correspondence, as a delegation, or at a Public Hearing, are required to indicate or state where they live in the city or whether they may in fact reside in another municipality or neighbourhood altogether. This information is considered to be relevant to a Council's consideration of a matter and the information is fully protected by provincial privacy regulations and requirements;
13. The optional disclosure of residency seen in Vancouver's practices and procedures is not consistent nor in alignment with the practices and procedures seen in neighbouring municipalities where residency information is considered to be relevant to a Council's consideration of a matter;
14. Section 566 (4) of the *Vancouver Charter* relative to Public Hearings (Division (3) - Zoning: **Amendment or repeal of zoning by-law**) specifically states that “*At the hearing all persons who deem themselves affected by the proposed by-law shall be afforded an opportunity to be heard in matters contained in the proposed by-law...*” The *Local Government Act* contains similar language in section 465 (2): “*At the public hearing, all persons who believe that their interest in property is affected by the proposed bylaw must be afforded a reasonable opportunity to be heard or to present written submissions respecting matters contained in the bylaw that is the subject of the hearing.*”;
15. In order to ensure that constituent and community feedback is fully, fairly, and transparently articulated and considered, it is incumbent in a representative democracy to ensure that the will of the people, as expressed by its constituents through the various feedback mechanisms and processes in place, is accurately and fairly presented;

16. The City of Vancouver has a Local Improvements Program (LIP) whereby property owners who request improvements in their local area do so through a petition process that includes a certification requirement (see: <https://vancouver.ca/streets-transportation/construction-and-improvements.aspx>). The LIP certification and authentication procedures and processes enable eligible citizens to participate directly in making decisions that affect them. Under the LIP program, a successful petition requires that at least two-thirds (2/3) of the total number of owners sign the petition and that those properties supporting the project must represent at least one-half (1/2) of the total value of the properties affected. These are the minimum requirements as per Section 509 of the *Vancouver Charter*;
17. The personal information required by the LIP petition process is collected under the authority of, and used for the purpose of, administering the local improvement process under the *Vancouver Charter*. The Local Improvement Office provides access to a petition to any affected property owner upon request. For privacy reasons, a petition is not released to anyone else except as authorized under the *Freedom of Information and Protection of Privacy Act*;
18. The City of Vancouver has a variety of tools to certify and/or verify the residency status of persons who register to appear as a delegation at Council, speak at a Public Hearing, sign a petition, or submit their thoughts and views through various written forms of correspondence. These tools include the City's list of resident and non-resident property electors, property tax information, permits and permit applications, and other information sources that the City and relevant City staff have legitimate routine access to (in accordance with all legislated privacy provisions).
19. The certification and authentication procedures and processes in place for the City's LIP program offer a standard and provide a model for transparently enabling eligible citizens to participate directly in making decisions that affect them and/or their neighbourhood. It stands in contrast to the non-transparent, optional standard currently applied by the City for those wishing to address Council, either in written form, as a delegation to Council, or by speaking at a Public Hearing; and
20. A requirement to indicate or state where one lives in the city, or whether one may in fact reside in another municipality or neighbourhood altogether, when addressing Council does not preclude the full of that person's full participation in a civic process and nor does it mean that the information, feedback, and perspectives presented and/or received are not relevant or germane. Simply, a transparent sense of a person's interest in a matter or how it affects them personally and specifically is an important factor among many that elected officials must consider in course of a fully informed, transparent, and democratic decision making process.

THEREFORE BE IT RESOLVED THAT Vancouver City Council direct staff to review the City's current practices and procedures for gathering public feedback, and reporting same to Council, with an emphasis on identifying ways to strengthen public trust in the City's procedures and practices as a representative democracy, and for staff's review to include proposals and recommendations for the consideration of Council for establishing and/or certifying the residency of persons who seek to address Council, either as a delegation to Council, at a Public Hearing, or through written correspondence, toward greater transparency and to ensure that constituent and other feedback to Council – whether that feedback is received in person, on paper, or online – is fully, fairly, and transparently presented to Council, in accordance with the established principles of representative democracy, as well as the City's mandate under the *Vancouver Charter* to ensure that the will of the people from within the City's jurisdictional and physical boundaries, as expressed through various feedback mechanisms and processes, is accurately and fairly presented;

FURTHER THAT staff be directed to report back to Council by the end of Q2 with protocols and procedures for a certification/verification system for Council's approval, as noted above, including (but not limited to) recommendations reflective of the following certification and verification standards and objectives:

**1. In person:**

- A requirement for those addressing Council, either at a Public Hearing or as a delegation to Council, to be certified and/or verified through an appropriate mechanism while protecting individual privacy.
- A requirement for those addressing Council, either at a Public Hearing or as a delegation to Council, to transparently indicate or state their status as a resident or non-resident of the city, or of a specific neighbourhood relevant to any matter under consideration.
- A supplementary requirement/opportunity for those addressing Council, either at a Public Hearing or as a delegation to Council, to indicate or state their interest in a matter, how they may be personally affected, whether they are or plan to be a business owner or operator with an interest in a matter, whether they have a commercial or other interest in a matter, or whether they represent a group or organization with an interest in a matter in addition to indicating or stating their status as a resident or non-resident of the city or that of a specific neighbourhood relevant to a matter under consideration.
- A requirement for those addressing Council to state whether they are in support or opposition to the issue under review, to be tabulated in a final review and the minutes of the meeting.

**2. On paper:**

- A requirement that all paper-based correspondence be certified and/or verified through an appropriate mechanism.
- A requirement that tabulations of received correspondence presented to Council which indicate numbers of those IN SUPPORT of or IN OPPOSITION to a matter reflect the total numbers of certified/verified signatories – for and against – to provide a fair, accurate, and transparent gauge of support and/or non-support.



For example, petitions should not be presented as a single piece of correspondence, but rather should reflect the total number of certified/verified signatories.

- A requirement that correspondence by individuals or groups be examined with the intent to provide a more accurate representation of the number of people actually represented.
- A requirement that all addresses, names, and signatures on petitions be certified and/or verified, potentially by cross-referencing with the City's list of electors and/or other records, such as property and tax records accessible by the City and relevant City staff (and in accordance with all legislated privacy provisions), prior to a petition being presented to Council. Verification of petitions is already the case for the City's *Local Improvements Program* whereby property owners who request improvements in their local area do so through a petition process that includes certification (see: <https://vancouver.ca/streets-transportation/construction-and-improvements.aspx>).

### 3. **Online:**

- A requirement that all online correspondence be certified and/or verified through an appropriate mechanism such as digital identity authentication and privacy by design principles.
- A requirement that City e-forms and correspondence forms establish and/or certify the residency of persons who seek to contribute feedback to Council (e.g. <https://vancouver.ca/your-government/contact-council.aspx>).

### 4. **Reporting:**

- The various Council Feedback reports produced daily, weekly and monthly be updated to present a more complete, accurate and authentic representation of the input of Vancouverites.

referred

REFERRAL MOVED by Councillor De Genova  
SECONDED by Councillor Bligh

THAT the motion entitled "Strengthening Representative Democratic Practices in the City of Vancouver" be referred to the Standing Committee on Policy and Strategic Priorities meeting on Wednesday, March 11, 2020, in order to hear from speakers.

CARRIED UNANIMOUSLY  
(Councillor Dominato absent for the vote)

*Prior to the start of Item B.9, the Mayor relinquished the Chair to Councillor Bligh. Following the completion of Item B.9, the Mayor resumed the role of Chair.*

## 9. Supporting Gender Equity and Diversity in Vancouver City Council

MOVED by Mayor Stewart  
SECONDED by Councillor Carr

### WHEREAS

1. Legislative bodies, including Vancouver City Council, are workplaces that reflect the power structures and gender dynamics of the past through their operational practices and legislative frameworks;
2. Legislative workplaces should be family-friendly environments for all workers - including elected and non-elected staff - so that their needs to live as well as work are taken into account;
3. Legislative workplaces that embody and promote gender equity and diversity deliver better to constituents and are more legitimate;
4. Many legislative workplaces that are working to move away from male-dominated membership towards promoting equity acknowledge barriers that deter diversity and hinder progress towards equality, and then take strong action to address these issues;
5. The United Nations Inter-Parliamentary Union recommends undertaking an audit of legislative bodies to identify shortcomings in the processes and structures of democratic governments, and have developed tools to use in this audit, most notably the 2012 [“Plan of Action for Gender-Sensitive Parliaments”](#);
6. For the first time in Vancouver’s history, over 70% of Council members are women, and a large proportion of the non-elected staff working for council are also women;
7. Women in elected and other public positions report higher levels of harassment and sexual harassment;
8. Workplace conditions, such as hours of work and access to childcare, can promote or hinder participation in elected democracies; and
9. A gender and diversity audit of Vancouver City Council and its representation, infrastructure, and political and legislative frameworks has never been undertaken.

THEREFORE BE IT RESOLVED THAT Council direct staff in the City Clerk’s Office to establish an annual Gender and Diversity Audit to examine representation, infrastructure, operations, and legislative frameworks related to Vancouver City Council

and make recommendations for change to reflect, support and empower a more diverse City Council, including examining:

- The presence of women in Council and amongst non-elected legislative staff;
- Existing legal and policy framework for gender equity;
- New policy mechanisms to mainstream gender equity throughout the work of Vancouver City Council;
- Infrastructure and policies to support a gender- and diversity-sensitive culture;
- Shared responsibility for gender equity and inclusion among all members of City Council;
- The role of electoral organizations to be champions of gender equity and inclusion; and
- The role of City Council and staff in supporting gender equity outcomes;

FURTHER THAT the Audit be designed and led by City Clerk's Office with the input and involvement of Advisory Committees;

AND FURTHER THAT this first audit and recommendations be presented to Council in Q1 2021 during International Women's Day Week and in each subsequent year at this time.

amended

AMENDMENT MOVED by Mayor Stewart  
SECONDED by Councillor Boyle

THAT the first clause of the resolution be struck and replaced with the following:

THEREFORE BE IT RESOLVED THAT Council direct staff in the City Clerk's Office to establish an annual Gender, Diversity, and Intersectional Audit to examine how Vancouver City Council is selected and operates, and make recommendations for policy, bylaw, and convention changes to promote gender, diversity, and intersectional equity in Vancouver City Council including examining:

- Descriptive statistics indicating gender, diversity, and intersectional representation amongst election candidates, elected members of council, non-elected support staff, and advisory bodies;
- Infrastructure currently in place to support council members and staff with their work including building layouts and furnishings, access to childcare, safe spaces, inclusive artwork, chamber floor permissions, night sittings, parental

leave, proxy voting, video conferencing, electronic voting, and washroom inclusivity and accessibility;

- Policies and legislation in place to change the workplace culture including those pertaining to codes of conduct, harassment, sexual harassment, heckling, gender-based analysis plus (GBA+) and equity;

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor De Genova  
SECONDED by Councillor Wiebe

THAT, in the initial resolved clause, the words “is selected and” be struck.

CARRIED UNANIMOUSLY (Vote No. 05641)  
(Councillors Dominato and Fry absent for the vote)

AMENDMENT TO THE AMENDMENT MOVED by Councillor Wiebe  
SECONDED by Councillor De Genova

THAT, in the first bullet, the words “Descriptive statistics indicating gender,” be struck and replaced with the words “Support the volunteer reporting of”.

CARRIED (Vote No. 05642)  
(Councillors Bligh, Carr, Fry and Mayor Stewart opposed)  
(Councillor Boyle abstained from the vote)  
(Councillor Dominato absent for the vote)

AMENDMENT TO THE AMENDMENT MOVED by Councillor De Genova  
SECONDED BY Councillor Carr

THAT, in the first bullet, the phrase “and public consultation, including consultation in the Vancouver Plan” be inserted after the words “advisory bodies”.

LOST (Vote No. 05643)  
(Councillors Bligh, Boyle, Carr, Fry, Swanson, Wiebe and Mayor Stewart opposed)  
(Councillor Hardwick abstained from the vote)  
(Councillor Dominato absent for the vote)

The amendments to the amendment having either lost or carried, the amendment as amended was put and CARRIED UNANIMOUSLY (Vote No. 05644) with Councillor Dominato absent for the vote.

AMENDMENT MOVED by Councillor Carr  
SECONDED by Councillor Wiebe

THAT, in the first bullet, the word “Support” be struck and replaced with the words “Descriptive statistics, including”;

FURTHER THAT the words “gender identity” be inserted before the word “diversity”.

CARRIED UNANIMOUSLY (Vote No. 05645)  
(Councillor Dominato absent for the vote)

At 7:46 pm, during discussion on the amended motion, Councillor Bligh relinquished the Chair to Councillor Carr in order to participate in debate. At 7:48 pm, Councillor Bligh resumes the role of Chair for the remainder of the item.

The amendments having carried, the motion as amended was put and CARRIED UNANIMOUSLY (Vote No. 05646) with Councillor Dominato absent for the vote.

### **FINAL MOTION AS APPROVED**

#### WHEREAS

1. Legislative bodies, including Vancouver City Council, are workplaces that reflect the power structures and gender dynamics of the past through their operational practices and legislative frameworks;
2. Legislative workplaces should be family-friendly environments for all workers - including elected and non-elected staff - so that their needs to live as well as work are taken into account;
3. Legislative workplaces that embody and promote gender equity and diversity deliver better to constituents and are more legitimate;
4. Many legislative workplaces that are working to move away from male-dominated membership towards promoting equity acknowledge barriers that deter diversity and hinder progress towards equality, and then take strong action to address these issues;
5. The United Nations Inter-Parliamentary Union recommends undertaking an audit of legislative bodies to identify shortcomings in the processes and structures of democratic governments, and have developed tools to use in this audit, most notably the 2012 [“Plan of Action for Gender-Sensitive Parliaments”](#);
6. For the first time in Vancouver’s history, over 70% of Council members are women, and a large proportion of the non-elected staff working for council are also women;
7. Women in elected and other public positions report higher levels of harassment and sexual harassment;
8. Workplace conditions, such as hours of work and access to childcare, can promote or hinder participation in elected democracies; and

9. A gender and diversity audit of Vancouver City Council and its representation, infrastructure, and political and legislative frameworks has never been undertaken.

THEREFORE BE IT RESOLVED THAT Council direct staff in the City Clerk's Office to establish an annual Gender, Diversity, and Intersectional Audit to examine how Vancouver City Council operates, and make recommendations for policy, bylaw, and convention changes to promote gender, diversity, and intersectional equity in Vancouver City Council including examining:

- Descriptive statistics, including the volunteer reporting of gender identity, diversity, and intersectional representation amongst election candidates, elected members of council, non-elected support staff, and advisory bodies;
- Infrastructure currently in place to support council members and staff with their work including building layouts and furnishings, access to childcare, safe spaces, inclusive artwork, chamber floor permissions, night sittings, parental leave, proxy voting, video conferencing, electronic voting, and washroom inclusivity and accessibility;
- Policies and legislation in place to change the workplace culture including those pertaining to codes of conduct, harassment, sexual harassment, heckling, gender-based analysis plus (GBA+) and equity;

FURTHER THAT the Audit be designed and led by City Clerk's Office with the input and involvement of Advisory Committees;

AND FURTHER THAT this first audit and recommendations be presented to Council in Q1 2021 during International Women's Day Week and in each subsequent year at this time.

#### **10. Providing Free Menstrual Products in City of Vancouver Civic Facilities Washrooms**

MOVED by Councillor De Genova  
SECONDED by Councillor Bligh

WHEREAS

1. January 17, 2018, Vancouver City Council unanimously adopted "Vancouver: A City of All Women, Women's Equity Strategy 2018-2028";
2. July 12, 2018, the government of British Columbia United Way of the Lower Mainland has launched the Period Promise Campaign with the objective to reduce isolation and vulnerability caused by poverty;
3. The United Way Period Promise Research Project was funded by the Ministry of Social Development and Poverty Reduction, along with support from Pacific BlueCross, Vancity, Always and Tampax. Twelve partner agencies will be

supplied with menstrual products to distribute, at no-cost to clients. These agencies will also provide information to United Way of the Lower Mainland and the data and findings will be included in a report to the government of British Columbia in July 2020;

4. October 23, 2018, the City's Women's Advisory Committee received a verbal presentation and carried the following resolution:

THEREFORE BE IT RESOLVED THAT the Women's Advisory Committee recommends to Council that the City of Vancouver work to get free-vending tampon and pad dispensers in schools, colleges, government service centres and homeless shelters;

5. A ministerial order was issued April 5, 2019, requiring public schools to provide free menstrual products for students in school washrooms by the end of 2019. \$300,000 of provincial start-up funding has been allocated to this initiative;
6. February 10, 2020, the Vancouver Park Board passed the motion titled "Free Menstrual Products at Park Board Facilities";
7. The Chair of the Women's Advisory Committee has sent a letter to both of the Committee's Council Liaisons stating support for the resolutions; and
8. A motion was put forward at the February 18, 2020, Women's Advisory Committee Working Group, to support the motion "PROVIDING FREE MENSTRUAL PRODUCTS IN CITY OF VANCOUVER CIVIC FACILITIES WASHROOMS". The Committee intends to retroactively move a motion to include this this action at the next regular meeting.

THEREFORE BE IT RESOLVED THAT

- A. THAT Council direct staff to explore a plan for providing free menstrual products in civic facilities.
- B. THAT Council direct staff to consider funding initiatives including, but not limited to, partnerships with manufacturers of menstrual products, non-profit organizations and funding available from senior governments.
- C. THAT staff report back to Council on A and B above with any recommendations on or before Q4 2020.

referred

REFERRAL MOVED by Councillor De Genova  
SECONDED by Councillor Bligh

THAT the motion entitled “Providing Free Menstrual Products in City of Vancouver Civic Facilities Washrooms” be referred to the Standing Committee on Policy and Strategic Priorities meeting on Wednesday, March 11, 2020, in order to hear from speakers.

CARRIED UNANIMOUSLY  
(Councillor Dominato absent for the vote)

#### **11. Public Amenities and Equity in DCL-Waiver and Rental Re-Zoning Hot-Zones**

MOVED by Councillor Fry  
SECONDED by Councillor Carr

WHEREAS

1. Most new development in the City of Vancouver pays Development Cost Levies (DCLs). A DCL is paid by property developers based on square footage. DCLs are an important source of revenue for City facilities such as:
  - a. Parks
  - b. Childcare facilities
  - c. Social and non-profit housing
  - d. Engineering infrastructure
2. Community Amenity Contributions (CACs) are in-kind or cash contributions provided by property developers when City Council grants development rights through rezoning. CACs help the City build and expand facilities like:
  - a. Affordable housing
  - b. Parks and open spaces
  - c. Childcare facilities
  - d. Community facilities (example: community centres and libraries)
  - e. Transportation and public realm
  - f. Arts and culture spaces
3. City Planning and Development Services staff perform comprehensive updates to DCLs and CACs every 4 years in advance of each 4-year Capital Plan in



alignment with provincial best practices. The updates, which are approved by Council, include a comprehensive review and update including:

- a. City-wide population and job growth projections;
  - b. Identifying capital costs for corresponding DCL/CAC-eligible public amenities and infrastructure;
  - c. Review DCL waivers, reductions and exemptions and review CAC exemptions;
  - d. Determining DCL/CAC allocations and rates; and
  - e. Establishing updated by-laws for DCLs and updated CAC Targets;
4. To address low vacancy rates and a need for rental tenure housing, the City of Vancouver incentivizes the building of new purpose-built rental housing in certain circumstances through a variety of programs and policies that variously exempt CACs on re-zoning and/or waive DCLs on new development;
  5. The City also does annual reports on DCLs (as per the requirement in the Vancouver Charter) detailing all projects that received waivers, reductions and exemptions in the previous year. This data is found in the Annual Report on DCLs which has been produced since 2010. Each annual report has a detailed list of each DCL waiver/exemption approved by year, including key information such as: project address, number of rental/social housing units waived/exempted, and foregone DCL revenue;
  6. From 2010 to 2018, the City of Vancouver granted DCL waivers to a total of 36 projects, representing 3702 rental units. The DCL waiver value over that period was \$23,946,616;
  7. Considering additional 2019 approvals not referenced in (6), there appears a predominant trend of DCL waivers and concurrent additional density in East Vancouver, notably Kensington, Cedar Cottage and DTES;
  8. Anticipating additional DCL waiver projects in the pipeline sees distinct “hot-zones” emerging, for instance Cedar Cottage: Commercial, Kingsway area;
  9. Residents of these DCL waiver hot-zones have variously remarked at public hearings about addressing costs of growth and density: specifically but not limited to traffic and traffic calming, public amenities, park spaces;
  10. DCL Waivers/Exemptions were last reviewed comprehensively in 2017. They are scheduled to be reviewed again as part of the next comprehensive update in 2021;
  11. The public benefit created by adding new purpose built market or otherwise rental housing does not negate the need for additional public benefits to support

growth and new density; and

12. The City of Vancouver has four DCL areas, the City-wide DCL makes up the largest of these areas. DCLs collected within each district must be spent within the area boundary, except housing related DCLs which can be spent anywhere in the city.

THEREFORE BE IT RESOLVED

- A. THAT Council affirms that public benefits accrued as a result of growth contribute to the city's livability.
- B. THAT Council affirms equitable and timely distribution of public benefits in the City of Vancouver should be commensurate to the addition of new density regardless of ownership, strata or rental tenure.
- C. THAT Council direct staff to map the list of waivers/exemptions relative to demonstrated and projected public benefit needs, in order to further illustrate where waivers occur in the city relative to where benefits may be needed as part the next (2021) Annual Report on DCLs.
- D. THAT Council direct staff to begin as soon as possible or by Q1 2021 on all new applications receiving CAC exemption or DCL waivers, including in writing with any report/recommendation the specific documentation of:
  - a. the extent of nearby growth and projected growth, other proximate projects receiving exemptions or waivers;
  - b. any identified public benefit needs as applicable, including but not limited to parks, traffic-calming, infrastructure, and placemaking; and
  - c. any identified public benefit needs that may fall outside the direct purview of city's benefits strategy like community serving spaces and schools.
- E. THAT Council direct staff to report back on a strategy whereby CAC-exempt/DCL-waived hot zones could be considered for a timely, targeted public benefit strategy, notwithstanding the city-wide DCL policy or four-year capital planning exercises, and that this strategy:
  - a. be done in such a way as to inform the Vancouver Plan process; and
  - b. be inclusive of but not limited to public engagement, the public hearing process, and consider the participatory budget process should council chose to continue with this pilot.

carried

At 8:02 pm, Councillor De Genova rose on a point of order, under Section 8.7(f) of the *Procedure By-law*, noting the motion seemed incorrect, in particular the wording relating to CAC waiver exemptions. After consulting with staff, the Mayor ruled the motion in order, as the parts that are incorrect do not affect the motion as a whole.

REFERRAL MOVED by Councillor Boyle  
SECONDED by Councillor De Genova

THAT the motion entitled “Public Amenities and Equity in DCL-Waiver and Rental Re-Zoning Hot-Zones” be referred to staff to take into consideration in the preparation for the next comprehensive review of DCLs, scheduled to take place in 2021.

LOST (Vote No. 05647)  
(Councillors Bligh, Carr, Fry, Hardwick, Swanson and Wiebe opposed)  
(Councillor Dominato absent for the vote)

The referral having lost, the motion was put and CARRIED (Vote No. 05648) with Councillor De Genova opposed and Councillor Boyle abstained from the vote.

#### **NOTICE OF COUNCIL MEMBER’S MOTIONS**

##### **1. Developing an AllonBoard and Raise a Rider Pilot**

Councillor Swanson submitted a notice of Council Member’s motion on the above-noted matter. The motion may be placed on the Council meeting agenda of March 31, 2020, as a Council Member’s Motion.

##### **2. Changing the Green Demolition By-law to a Green Deconstruction By-law**

Councillor Wiebe submitted a notice of Council Member’s motion on the above-noted matter. The motion may be placed on the Council meeting agenda of March 31, 2020, as a Council Member’s Motion.

##### **3. Meeting the City of Vancouver’s Rental Housing Goals**

Councillor De Genova submitted a notice of Council Member’s motion on the above-noted matter. The motion may be placed on the Council meeting agenda of March 31, 2020, as a Council Member’s Motion.

##### **4. Unintended Consequences for Affordable Housing in the City of Vancouver**

Councillor De Genova submitted a notice of Council Member’s motion on the above-noted matter. The motion may be placed on the Council meeting agenda of March 31, 2020, as a Council Member’s Motion.

## ENQUIRIES AND OTHER MATTERS

### 1. Clarification on the Budget Submission Paper

Councillor Swanson requested clarification regarding what was requested in the Budget Submission Paper that was sent to the Federal Government, particularly information related to modular housing units.

### 2. West End Participatory Budgeting Process

Councillor Carr requested a report back from staff regarding whether there is potential for cyber-bots to create dummy votes in the above noted budgeting process.

### 3. Proposed office building at 555 West Cordova Street

Councillor Hardwick request that staff report back on the history of development applications related to 555 West Cordova Street, including:

- A chronology of the office development proposal and the reasons why the proposal was turned down in the past;
- A summary of the discretionary zoning for the subject site;
- A brief summary of the Central Waterfront Hub Framework endorsed by Council in 2009, which provides planning guidance on the future development of the area, including relevant policy for the subject site;
- A map showing the major landowners in the Central Waterfront Hub Framework Area; and
- A progress report on the Central Waterfront Study currently under way.

### 4. Opportunity for Council to review Draft Budget Submission Document prior to submission to other levels of government

Councillor De Genova requested clarification around the Budget Submission Process in terms of Council input, and issues related to childcare. The City Manager responded that there is currently no federal funding program to support childcare, and would look at future opportunities to include Council in the process.

**ADJOURNMENT**

MOVED by Mayor Stewart  
SECONDED by Councillor De Genova

THAT the meeting be adjourned.

CARRIED UNANIMOUSLY

Council adjourned at 8:45 pm.

\* \* \* \* \*