



REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL ON CITY FINANCE AND SERVICES

DECEMBER 11, 2019

A meeting of the Standing Committee of Council on City Finance and Services was held on Wednesday, December 11, 2019, at 9:36 am, in the Council Chamber, Third Floor, City Hall.

PRESENT: Councillor Melissa De Genova, Chair
Mayor Kennedy Stewart*
Councillor Rebecca Bligh
Councillor Christine Boyle
Councillor Adriane Carr
Councillor Lisa Dominato
Councillor Pete Fry, Vice-Chair
Councillor Colleen Hardwick
Councillor Sarah Kirby-Yung*
Councillor Jean Swanson
Councillor Michael Wiebe*

CITY MANAGER'S OFFICE: Sadhu Johnston, City Manager
Paul Mochrie, Deputy City Manager

CITY CLERK'S OFFICE: Katrina Leckovic, City Clerk
Rosemary Hagiwara, Deputy City Clerk
Denise Swanston, Meeting Coordinator

* Denotes absence for a portion of the meeting.

WELCOME

The Chair acknowledged we are on the unceded territories of the Musqueam, Squamish, and Tsleil-Waututh Nations and we thank them for having cared for this land and look forward to working with them in partnership as we continue to build this great city together.

The Chair also recognized the immense contributions of the City of Vancouver's staff who work hard every day to help make our city an incredible place to live, work, and play.

**2. Contract Award for General Contractor for Smithe and Richards Park Construction
December 2, 2019**

Staff from the Vancouver Board of Parks and Recreation responded to questions from Council.

MOVED by Councillor Kirby-Yung
THAT the Committee recommend to Council

- A. THAT Council authorize City staff to negotiate to the satisfaction of the City's General Manager, Vancouver Board of Parks and Recreation, City's Director of Legal Services, and the City's Chief Procurement Officer and enter into a contract with Smith Bros. and Wilson (B.C.) Ltd., for the construction of Smithe and Richards Park, for a term of two (2) years with an estimated contract value of \$13,818,141.00 plus GST over term of the contract, to be funded through the Park Board's existing Capital Budget (CPP-00074).
- B. THAT the Director of Legal Services, Chief Procurement Officer and General Manager of Vancouver Board of Parks and Recreation be authorized to execute on behalf of the City the contract contemplated by A above.
- C. THAT no legal rights or obligations will be created by Council's adoption of A and B above unless and until such contract is executed by the authorized signatories of the City as set out in A to C above.

CARRIED (Vote No. 05305)
(Councillors Bligh, De Genova and Hardwick opposed)
(Councillor Fry abstained from the vote)

Section 145.1 of the Vancouver Charter states "Where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative."

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MOVED by Councillor Boyle

THAT the Committee vary the order of the agenda to deal with Item 4 prior to dealing with Item 3.

CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY
(Mayor Stewart and Councillor Kirby-Yung absent for the vote)

Note: For ease of reference the Minutes are recorded in chronological order.

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**2. Vancouver Symphony Society 2019/2020 to 2022/2023 Pilot Multi-year Grant Recommendations and Agreement
December 2, 2019**

Sandra Singh, General Manager, Arts, Culture and Community Services, introduced the item and along with Natalie Lue, Director, Vancouver Civic Theatres, responded to questions.

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During the hearing of speakers it was,

MOVED by Councillor Carr

THAT the Committee deal with Items 2 and 4 prior to recessing for lunch;

FURTHER THAT the Committee, upon reconvening after lunch, convene in Council to adopt today's recommendations, and then reconvene Standing Committee with a hard start of 2:00 pm to begin Item 3 and deal with remaining Standing Committee items; followed by the reconvening of Council to deal with the Unfinished Business item.

*CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY*

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The Committee heard from three speakers who requested an increase to the Vancouver Symphony Society grant recommended by staff.

*MOVED by Councillor Kirby-Yung
THAT the Committee recommend to Council*

- A. THAT Council approve a multi-year agreement ("MYA") with the Vancouver Symphony Society ("VSS") for use of the Vancouver Civic Theatres' ("VCT") venues, and general operational support for the years of 2019/2020, 2020/21, 2021/22, and 2022/23, as laid out in I – VII below. The MYA will contain the following grants to the VSS:
 - I. Convert the in-kind Theatre Rental Grant to a cash grant to the VSS, for use of VCT's venues, as listed in Appendix A of the report dated December 2, 2019, entitled "Vancouver Symphony Society 2019/2020 to 2022/2023 Pilot Multi-year Grant Recommendations and Agreement", and continue this grant allocation process for the VSS for the next three seasons.
 - II. A cash grant totalling \$479,760 to the VSS as listed in Appendix A of the above-noted report, "Sept. – Dec., 2019" for use of the VCT's venues; source of funds is the 2019 Cultural Grants Budget.

- III. A cash grant totalling \$816,140 to the VSS as listed in Appendix A in the above-noted report, “Jan. – August, 2020” for use of the VCT’s venues; source of funds is the 2020 Cultural Grants Budget.
 - IV. A cash grant of \$1,360,900 for general operations and use of the VCT’s venues for the seasons 2020/21, 2021/22, 2022/23; such grant to be eligible for an annual, up to 2% increase to the base level, subject to Council approval of an equivalent % increase to the annual Cultural Grants budget allocation; source of funds to be the 2020, 2021, 2022, and 2023 Cultural Grants Budgets.
 - V. A reduction of \$950 off the Council approved Full Day and Half Day Single Performance Rental Rates at the Orpheum (but only for those days set out in the Schedule “A” to the Theatre License Agreement (“TLA”) for the Orpheum and capped at 100 performances per season).
 - VI. An in-kind grant of \$21,759 (over three years) in order to co-present with the VSS the programming for the “Day of Music” in 2020, 2021, and 2022 at the Orpheum; source of funding is the 2020, 2021, and 2022 VCT Operating Budget (Marketing and Community Engagement).
 - VII. An in-kind grant of \$6,519 (over three years) to the VSS for use of the ANNEX by the VSS (subject to execution of the applicable TLA) to support the “Day of Music” in 2020, 2021, and 2022; source of funding is the 2020, 2021, and 2022 VCT Operating Budget (VCT Grant program).
- B. THAT, pursuant to Section 206(1)(j) of the *Vancouver Charter*, Council deems the Vancouver Symphony Society as an organization that contributes to the culture of Vancouver.
- C. THAT the General Manager of Arts, Culture and Community Services (“GM of ACCS”) is authorized to negotiate and execute the multi-year agreement to disburse the grants and support as described in the report dated December 2, 2019, titled “Vancouver Symphony Society 2019/2020 to 2022/2023 Pilot Multi-year Grant Recommendations and Agreement” on the terms and conditions generally set out in the report dated December 2, 2019, titled “Vancouver Symphony Society 2019/2020 to 2022/2023 Pilot Multi-year Grant Recommendations and Agreement”, provided that the Vancouver Symphony Society is in good standing with the City of Vancouver, and on such other terms and conditions as are satisfactory to the General Manager of Arts, Culture and Community Services and the City Solicitor.
- D. THAT no legal rights or obligations are created by the approval of A above unless and until the applicable multi-year agreement is complete and approved by the City in accordance with C above and executed and delivered by both the Vancouver Symphony Society and General Manager of Arts, Culture and Community Services (or their designate).

amended

AMENDMENT MOVED by Councillor Kirby-Yung

THAT the following be added as E:

THAT Council direct staff to explore options and related impacts for amending the per-use rental amount charged to the Vancouver Symphony Society (“VSS”) for use of the Vancouver Civic Theatres’ (“VCT”) venues, the potential and impacts of amending the rates of patron per ticket facility fees, as well as general opportunities within the City’s overall cultural services budget to assist in providing grant funding that helps sustain the City’s historical support for the VSS and the role of the VSS as an anchor cultural institution in Vancouver.

amended

At 11:35 am, Councillor Fry rose on a point of order under Section 8.7(f) of the *Procedure By-law* noting the amendment seemed frivolous to work already conducted by staff. The Chair ruled the amendment in order as staff have not considered the specific recommendations put forward in the amendment.

AMENDMENT TO THE AMENDMENT MOVED by Councillor Carr

THAT the following phrases be struck from the proposed amendment:

- “options and related impacts for amending the per-use rental amount charged to the Vancouver Symphony Society (“VSS”) for use of the Vancouver Civic Theatres’ (“VCT”) venues”; and
- “as well as general opportunities within the City’s overall cultural services budget”.

CARRIED (Vote No. 05307)

(Councillors De Genova, Dominato, Hardwick and Kirby-Yung opposed)

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At 11:59 am, it was,

MOVED by Councillor Bligh

THAT the Committee extend past noon in order to complete Item 2 and hear the speaker for Item 4.

CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY

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The amendment to the amendment having carried, the amendment as amended was put and CARRIED (Vote No. 05308) with Councillor Wiebe opposed and Councillors Boyle and

Hardwick abstaining from the vote. Subsequently, the motion as amended was put and CARRIED UNANIMOUSLY (Vote No. 05309) with Councillor Hardwick abstaining from the vote.

Section 145.1 of the Vancouver Charter states “Where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative.”

FINAL MOTION AS APPROVED

- A. THAT Council approve a multi-year agreement (“MYA”) with the Vancouver Symphony Society (“VSS”) for use of the Vancouver Civic Theatres’ (“VCT”) venues, and general operational support for the years of 2019/2020, 2020/21, 2021/22, and 2022/23, as laid out in I – VII below. The MYA will contain the following grants to the VSS:
 - I. Convert the in-kind Theatre Rental Grant to a cash grant to the VSS, for use of VCT’s venues, as listed in Appendix A of the report dated December 2, 2019, entitled “Vancouver Symphony Society 2019/2020 to 2022/2023 Pilot Multi-year Grant Recommendations and Agreement”, and continue this grant allocation process for the VSS for the next three seasons.
 - II. A cash grant totalling \$479,760 to the VSS as listed in Appendix A of the above-noted report, “Sept. – Dec., 2019” for use of the VCT’s venues; source of funds is the 2019 Cultural Grants Budget.
 - III. A cash grant totalling \$816,140 to the VSS as listed in Appendix A in the above-noted report, “Jan. – August, 2020” for use of the VCT’s venues; source of funds is the 2020 Cultural Grants Budget.
 - IV. A cash grant of \$1,360,900 for general operations and use of the VCT’s venues for the seasons 2020/21, 2021/22, 2022/23; such grant to be eligible for an annual, up to 2% increase to the base level, subject to Council approval of an equivalent % increase to the annual Cultural Grants budget allocation; source of funds to be the 2020, 2021, 2022, and 2023 Cultural Grants Budgets.
 - V. A reduction of \$950 off the Council approved Full Day and Half Day Single Performance Rental Rates at the Orpheum (but only for those days set out in the Schedule “A” to the Theatre License Agreement (“TLA”) for the Orpheum and capped at 100 performances per season).
 - VI. An in-kind grant of \$21,759 (over three years) in order to co-present with the VSS the programming for the “Day of Music” in 2020, 2021, and 2022 at the Orpheum; source of funding is the 2020, 2021, and 2022 VCT Operating Budget (Marketing and Community Engagement).
 - VII. An in-kind grant of \$6,519 (over three years) to the VSS for use of the ANNEX by the VSS (subject to execution of the applicable TLA) to support the “Day of Music” in 2020, 2021, and 2022; source of funding is the 2020, 2021, and 2022 VCT Operating Budget (VCT Grant program).

- B. THAT, pursuant to Section 206(1)(j) of the *Vancouver Charter*, Council deems the Vancouver Symphony Society as an organization that contributes to the culture of Vancouver.
- C. THAT the General Manager of Arts, Culture and Community Services (“GM of ACCS”) is authorized to negotiate and execute the multi-year agreement to disburse the grants and support as described in the report dated December 2, 2019, titled “Vancouver Symphony Society 2019/2020 to 2022/2023 Pilot Multi-year Grant Recommendations and Agreement”, on the terms and conditions generally set out in the report dated December 2, 2019, titled “Vancouver Symphony Society 2019/2020 to 2022/2023 Pilot Multi-year Grant Recommendations and Agreement”, provided that the Vancouver Symphony Society is in good standing with the City of Vancouver, and on such other terms and conditions as are satisfactory to the General Manager of Arts, Culture and Community Services and the City Solicitor.
- D. THAT no legal rights or obligations are created by the approval of A above unless and until the applicable multi-year agreement is complete and approved by the City in accordance with C above and executed and delivered by both the Vancouver Symphony Society and General Manager of Arts, Culture and Community Services (or their designate).
- E. THAT Council direct staff to explore the potential and impacts of amending the rates of patron per ticket facility fees, to assist in providing grant funding that helps sustain the City’s historical support for the Vancouver Symphony Society (VSS) and the role of the VSS as an anchor cultural institution in Vancouver.

4. Review of Bill 21

At the Council meeting on December 10, 2019, Council referred the above-noted motion to the Standing Committee on City Finance and Services meeting on December 11, 2019, in order to hear from speakers.

The Committee heard from one speaker in support of the motion.

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The Committee recessed at 12:14 pm and reconvened at 2:17 pm.

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3. 2020 Capital and Operating Budget November 19, 2019

At the Council meeting on December 10, 2019, Council referred the above-noted item to the Standing Committee on City Finance and Services meeting on December 11, 2019, in order to receive additional information from staff.

Patrice Impey, General Manager, Finance, Risk & Supply Chain Management, presented on the additional options for the “2020 Capital and Operating Budget” as requested by Council and along with the following members of the City’s Leadership Team responded to questions:

- Sadhu Johnston, City Manager
- Darrell Reid, Fire Chief, Vancouver Fire Rescue Services (VFRS)
- Adam Palmer, Chief Constable, Vancouver Police Department (VPD)
- Gil Kelley, General Manager, Planning, Urban Design and Sustainability
- Sandra Singh, General Manager, Arts, Culture and Community Services
- Cheryl Nelms, Acting General Manager, Engineering Services

MOVED by Councillor Dominato

THAT the Committee enter into a second round of questions to staff on Item 3 “2020 Capital and Operating Budget”.

CARRIED UNANIMOUSLY

Following questions to staff, it was,

MOVED by Councillor Carr

THAT the Committee refer debate and decision on the “2020 Capital and Operating Budget” to the Council meeting following this Standing Committee, scheduled to reconvene on Tuesday, December 17, 2019, as Unfinished Business.

CARRIED UNANIMOUSLY (Vote No. 05320)
(Councillor Wiebe absent for the vote)

At 4:52 pm, it was,

MOVED by Councillor Carr

THAT the meeting be extended to complete the business on the agenda.

CARRIED UNANIMOUSLY
(Councillor Wiebe absent for the vote)

4. Review of Bill 21 (continued)

MOVED by Councillor Dominato
THAT the Committee recommend to Council

WHEREAS

1. In 2019, the Province of Quebec enacted Bill 21 (An Act Respecting the Laicity of the State), which prohibits public servants from wearing religious symbols including turbans, hijabs, yarmulke, the cross and others;
2. Vancouver celebrates multiculturalism and diversity as an inclusive city and is home to many churches, gurdwaras, mosques, mundars, temples and other places of gathering and worship;
3. The City of Vancouver is committed to diversity, equity, and access in all of its programming and policies;
4. Freedom of Religion in Canada and BC is protected by the Canadian Charter of Human Rights and Freedoms, the Canadian Human Rights Act, and the BC Human Rights Code;
5. Disallowing citizens the right to fully participate and acknowledgement of their religious practices fosters intolerance entrenched discrimination, and inequity;
6. Bill 21 discriminates and divides communities and creates barriers to employment and services for some people of faith;
7. Big cities in Canada including Victoria, Calgary, Edmonton, Surrey, Brampton and Toronto have expressed their support for equality and diversity with their opposition to Bill 21;
8. Vancouver is the largest city in Metro Vancouver and third largest city in Canada that welcomes people from all over the world;
9. The National Council of Canadian Muslims (NCMM), the Canadian Civil Liberties Association (CCLA), the World Sikh Organization (WSO) and others have initiated a constitutional challenge against Bill 21.

THEREFORE BE IT RESOLVED THAT Vancouver City Council continues to support diversity, equity, and access for all citizens and support in principle the legal challenge against the discrimination of freedom of religion as set out in Quebec's Bill 21;

FURTHER THAT Council refer the motion entitled "Review of Bill 21", to the Racial and Ethno-Cultural Equity Advisory Committee for further consideration.

CARRIED UNANIMOUSLY (Vote No. 05310)
(Councillor Wiebe absent for the vote)

The Committee adjourned on December 11, 2019, at 4:56 pm.

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**COUNCIL MEETING MINUTES
STANDING COMMITTEE OF COUNCIL ON
CITY FINANCE AND SERVICES**

DECEMBER 11 AND 17, 2019

A meeting of the Council of the City of Vancouver was held on Wednesday, December 11, 2019, at 2:15 pm, in the Council Chamber, Third Floor, City Hall, following the Standing Committee on City Finance and Services meeting, to consider the recommendations and actions of the Committee. Subsequently, the meeting reconvened on Tuesday, December 17, 2019, at 9:30 am.

PRESENT:

Mayor Kennedy Stewart
Councillor Rebecca Bligh
Councillor Christine Boyle
Councillor Adriane Carr*
Councillor Melissa De Genova*
Councillor Lisa Dominato*
Councillor Pete Fry
Councillor Colleen Hardwick*
Councillor Sarah Kirby-Yung*
Councillor Jean Swanson
Councillor Michael Wiebe*

CITY MANAGER'S OFFICE:

Sadhu Johnston, City Manager
Paul Mochrie, Deputy City Manager

CITY CLERK'S OFFICE:

Katrina Leckovic, City Clerk
Rosemary Hagiwara, Deputy City Clerk
Denise Swanston, Meeting Coordinator

COMMITTEE REPORTS

Report of Standing Committee on City Finance and Services
Wednesday, December 11, 2019

Council considered the report containing the recommendations and actions taken by the Standing Committee on City Finance and Services. Its items of business included:

1. Contract Award for General Contractor for Smithe and Richards Park Construction
2. Vancouver Symphony Society 2019/2020 to 2022/2023 Pilot Multi-year Grant Recommendations and Agreement

Items 1 and 2

MOVED by Councillor Bligh
SECONDED by Councillor Wiebe

THAT the recommendations and actions taken by the Standing Committee on City Finance and Services at its meeting of December 11, 2019, as contained in items 1 and 2, be approved.

CARRIED UNANIMOUSLY AND ITEM 2
BY THE REQUIRED MAJORITY
(Councillors Dominato and Hardwick absent for the vote)

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On December 11, 2019, Council recessed at 2:16 pm and reconvened at 5:02 pm.

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COMMITTEE REPORTS

Report of Standing Committee on City Finance and Services
Wednesday, December 11, 2019

Council considered the report containing the recommendations and actions taken by the Standing Committee on City Finance and Services. Its items of business included:

3. 2020 Capital and Operating Budget
4. Review of Bill 21

Items 3 and 4

MOVED by Councillor Hardwick
SECONDED by Councillor Dominato

THAT the recommendations and actions taken by the Standing Committee on City Finance and Services at its meeting of December 11, 2019, as contained in items 3 and 4, be approved.

CARRIED UNANIMOUSLY
(Councillors Carr, Kirby-Yung and Wiebe absent for the vote)

UNFINISHED BUSINESS

1. REZONING: 1940 Main Street

At the Public Hearing on December 10, 2019, Council referred debate and decision of the above-noted item to the Council meeting following the Standing Committee on City Finance and Services meeting on December 11, 2019.

Staff from the Rezoning Centre, along with the City Manager, provided answers to questions previously submitted by Council, as well as additional questions from Council.

MOVED by Councillor De Genova
SECONDED by Councillor Kirby-Yung

- A. THAT the application by Formosis Architecture, on behalf of Main Street Arts 2 Investments Inc. (PortLiving), to rezone 1940 Main Street [*Lots A and B, both of Block 16, District Lot 200A, Plan 7965, and Lot 4, Block 16, District Lot 200A, Plan 197, PIDs: 010-249-702, 010-249-745 and 010-249-770 respectively*] from IC-2 (Industrial) District to CD-1 (Comprehensive Development) District, to provide residential and commercial uses and to increase the floor space ratio (FSR) from 3.00 to 3.75 and building height from 18.3 m (60 ft.) to 22.7 m (74.5 ft.) to permit development of a six-storey mixed-use building consisting of at-grade and below-grade commercial retail space, 49 strata-titled residential units, and a 37-space City-owned childcare facility, generally as presented in Appendix A of the Policy Report dated October 22, 2019, entitled "CD-1 Rezoning: 1940 Main Street" be approved in principle;

FURTHER THAT the proposed form of development also be approved in principle, generally as prepared by Formosis Architecture and received December 20, 2018, provided the Director of Planning may allow minor alterations to this form of development when approving the detailed scheme of development;

AND FURTHER THAT the above approvals be subject to the Conditions of Approval contained in Appendix B of the above-noted Policy Report.

- B. THAT the application to amend the Sign By-law to establish regulations for this CD-1, generally as set out in Appendix C of the Policy Report dated October 22, 2019, entitled "CD-1 Rezoning: 1940 Main Street", be approved.
- C. THAT, subject to enactment of the CD-1 By-law, the Director of Legal Services be instructed to bring forward for Council approval amendments to the Noise Control By-law, generally as set out in Appendix C of the Policy Report dated October 22, 2019, entitled "CD-1 Rezoning: 1940 Main Street".
- D. THAT, subject to enactment of the CD-1 By-law, the Director of Legal Services be instructed to bring forward for Council approval amendments to the Parking By-law, generally as set out in Appendix C of the Policy Report dated October 22, 2019, entitled "CD-1 Rezoning: 1940 Main Street".
- E. THAT A through D above be adopted on the following conditions:

- (i) THAT the passage of the above resolutions creates no legal rights for the applicant or any other person, or obligation on the part of the City; and any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
- (ii) THAT any approval that may be granted following the Public Hearing shall not obligate the City to enact a by-law rezoning the property, and any costs incurred in fulfilling requirements imposed as a condition of rezoning are at the risk of the property owner; and
- (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

carried

AMENDMENT MOVED by Councillor Boyle
SECONDED by Councillor Swanson

THAT Council add the following as F:

THAT the Director of Legal Services be instructed to amend the draft CD-1 By-law prior to bringing it forward for enactment by Council, to strike out "Hotel" as a Service Use in Section 3(g) and the words "and hotel" in Section 5.5(a), and to delete related Sections 4.2, 5.4(c) and 5.4(g), and to renumber all sections accordingly.

LOST (Vote No. 05311)
(Councillors Bligh, De Genova, Dominato, Kirby-Yung, and Fry opposed)
(Councillors Hardwick and Wiebe absent for the vote)

The amendment having lost, the motion was put and CARRIED (Vote No. 05312) with Councillors Carr and Swanson opposed.

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*On December 11, 2019, Council recessed at 5:56 pm and
reconvened on December 17, 2019, at 9:30 am.*

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**2. 2020 Capital and Operating Budget
November 19, 2019**

At the Council meeting on December 10, 2019, Council referred the above-noted matter to the Standing Committee on City Finance and Services meeting on December 11, 2019, in order to receive additional information from staff. Subsequently, on December 11, 2019, Council referred debate and decision to the Council meeting following the Standing Committee meeting in which it was referred, as Unfinished Business.

Councillor De Genova previously declared conflict of interest under Section 145.2(2)(a) of the *Vancouver Charter* on agenda item UB2. 2020 Capital and Operating Budget, on recommendation D as a family member is employed by the Vancouver Police Department.

Councillor Kirby-Yung previously declared conflict of interest under Section 145.2(2)(a) of the *Vancouver Charter* on agenda item UB2. 2020 Capital and Operating Budget, on recommendation D as a family member is employed by the Vancouver Police Department.

MOVED by Councillor Dominato
SECONDED by Councillor Hardwick

THAT Council direct staff to further review fixed costs to identify cost savings measures, including options for reducing every department budget by 5% from 2019 baseline levels (excluding Vancouver Police Department, Vancouver Fire and Rescue Services, Vancouver Public Library, Vancouver Police Board) with a report back to Council in Q1 2020, including a revised operating and capital budget for Council approval;

FURTHER THAT Council approve a provisional Operating Budget for Q1 2020 pursuant with the above, and that such budget include related expenditures in departments to support the continuation of desired service levels related to the permitting process that are funded by additional revenues and rate increases;

AND FURTHER THAT Council approve funding for new Capital projects to begin in Q1 2020 for basic and critical infrastructure work, and approve a provisional Capital Expenditure Budget to continue basic and critical infrastructure work, as determined by the Director of Finance.

LOST (Vote No. 05324)
(Councillors Boyle, Carr, Fry, Swanson Wiebe and Mayor Stewart opposed)
(Councillor De Genova abstained from the vote)

Section 145.1 of the Vancouver Charter states "Where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative."

MOVED by Councillor Dominato
SECONDED by Councillor Bligh

A. THAT Council approve fixed costs of \$53.6 million outlined in the operating budget section of Appendix 1 of the report dated November 19, 2019, titled "2020 Capital and Operating Budget", including reprioritization of existing resources to

align with Council priorities as outlined in Appendix H of Appendix 1 of the above-noted report.

- B. THAT Council approve investments of \$40 million to address risk and service gaps outlined in the operating budget section of Appendix 1 of the report dated November 19, 2019, titled “2020 Capital and Operating Budget” and in Appendix F of Appendix 1 of the above-noted report.
- C. THAT Council approve new investments of \$23.8 million to enhance core services and advance Council Priorities as follows and as outlined in the operating budget section of Appendix 1 of the report dated November 19, 2019, titled “2020 Capital and Operating Budget” and in Appendix G of Appendix 1 of the above-noted report:
 - a) \$2.5 million to enhance quality core services that meet residents’ needs;
 - b) \$7.9 million to protect and build our economy;
 - c) \$4.1 million to address affordability and the housing crisis;
 - d) \$2.5 million to increase focus on diversity and critical social issues;
 - e) \$6.8 million to accelerate action on climate change; and

FURTHER THAT, subject to approval of considerations A to C above, or as amended:

- D. THAT Council approve the following related to the Vancouver Police Board (VPB) included in the Draft 2020 Operating Budget, as outlined in the operating budget section of Appendix 1 of the report dated November 19, 2019, titled “2020 Capital and Operating Budget” and Appendix F and H of Appendix 1, of the above-noted report, relating to the Vancouver Police Board:
 - a) Fixed costs of \$11.6 million including reprioritization of existing resources to align with Council priorities;
 - b) New investments of \$0.6 million for DNA under address risk and service gaps and a budget of \$4.5 million to continue implementation of recommendations in the Vancouver Police Department (VPD) Operational Review, for VPD; and
 - c) New investments of \$0.15 million to enhance core services and advance Council Priorities.
- E. THAT Council approve the Vancouver Police Board 2020 Operating Budget of \$340,442,203 in expenditures and \$25,163,922 in revenues as outlined in the operating budget section of Appendix 1 of the report dated November 19, 2019, titled “2020 Capital and Operating Budget”.
- F. THAT Council approve the Vancouver Board of Parks & Recreation 2020 Operating Budget of \$135,927,116 in expenditures and \$41,888,892 in fee and program revenues as outlined in the operating budget section of Appendix 1 of the report dated November 19, 2019, titled “2020 Capital and Operating Budget”.
- G. THAT Council approve the Vancouver Public Library Board 2020 Operating Budget of \$55,310,017 in expenditures and \$1,245,700 in fee and program revenues as outlined in the operating budget section of the operating budget

section of Appendix 1 of the report dated November 19, 2019, titled “2020 Capital and Operating Budget”.

- H. THAT Council approve the 2020 Property Endowment Fund (PEF) Operating Budget of \$60.7 million revenue and \$60.7 million expenses (including transfers) as outlined in Appendix 1 of the report dated November 19, 2019, titled “2020 Capital and Operating Budget”.
- I. THAT, subject to approval of considerations A to H above, or as amended, Council approve the budget resolution attached as Appendix 2 of the report dated November 19, 2019, titled “2020 Capital and Operating Budget”, thereby adopting the 2020 Operating Budget of \$1,623,958,402 outlined in Appendix 1 of the above-noted report, resulting in an overall property tax increase of 8.2%, comprised of 3.5% to cover fixed cost increase in existing services, 2.4% increase to support investments required to fill service gaps and address risk including investment to support operations of new facilities, setup of storm/snow reserve and infrastructure renewal approved in the 2019-2022 Capital Plan, and 2.3% increase to support investments to improve service level and advance on Council priorities.
- J. THAT Council approve an increase of \$70.4 million to the 2019-2022 Capital Plan outlined in the capital budget section of Appendix 1 of the report dated November 19, 2019, titled “2020 Capital and Operating Budget” with details in Appendix A of Appendix 1, of the above-noted report.

\$ millions	2019-2022 Capital Plan			
	Original Plan	Approved Changes to Date	Draft Changes	Updated Plan
Affordable housing	540.1	2.8	20.2	563.1
Childcare	123.4	4.7	28.0	156.2
Parks & open spaces	264.5	4.3	-	268.7
Arts & culture	185.0	0.8	4.3	190.1
Community facilities	234.1	0.1	3.4	237.6
Public safety	47.6	0.3	-	47.8
Civic facilities & equipment	108.4	2.3	1.3	112.0
Transportation & Street use	310.7	9.1	5.9	325.7
One water	615.8	0.6	-	616.3
Solid waste	92.2	-	2.5	94.7
Renewable energy	41.5	1.5	4.6	47.5
Technology	100.0	0.1	0.3	100.4
Overhead	20.0	-	-	20.0
Emerging priorities	88.0	-	-	88.0
Total	2,771.2	26.5	70.4	2,868.1

Funding sources as follows:

- Operating revenue that funds capital projects \$9.1 million
- Special purpose reserves totalling \$24.3 million:
 - Empty Homes Tax Reserve \$17 million
 - Vancouver Civic Theatres Reserve \$4.3 million

- LED Reserve \$3 million
 - Developer contributions totalling \$5.4 million:
 - Development Cost Levies \$0.4 million
 - Community Amenity Contributions (Cash) \$3.6 million
 - In-Kind Developer Contributions \$1.4 million
 - Other/External \$31.6 million
- K. THAT, subject to approval of consideration J, or as amended, Council approve the Capital Projects Budget related to the Vancouver Police Board included in the Draft 2020 Capital Budget and outlined in the capital budget section of Appendix 1 of the report dated November 19, 2019, titled “2020 Capital and Operating Budget” with details in Appendix B and C of Appendix 1 of the above-noted report:
- a) 2020 new Capital Projects Budget funding requests totalling \$6.7 million, with details in Appendix C of Appendix 1 of the report dated November 19, 2019, titled “2020 Capital and Operating Budget”; and
 - b) 2020 Annual Capital Expenditure Budget of \$8.9 million, with details in Appendix B of Appendix 1 of the report dated November 19, 2019, titled “2020 Capital and Operating Budget”.
- L. THAT, subject to approval of consideration J above, or as amended, Council approve funding requests totalling \$507.3 million for new Capital Projects Budget to begin in 2020, as outlined in the capital budget section of Appendix 1 of the report dated November 19, 2019, titled “2020 Capital and Operating Budget” with details in Appendix B and C of Appendix 1 of the above-noted report:

(\$ millions)	2020 New Funding Requests	2020 Expenditures (New portion)	Future Year Expenditures
Affordable Housing	\$72.3	\$7.8	\$64.5
Childcare	8.2	6.6	1.7
Parks and Open Spaces	40.9	18.1	22.9
Arts & Culture	13.4	10.1	3.3
Community Facilities	41.3	16.9	24.4
Public Safety	14.8	1.5	13.3
Civic Facilities and Equipment	29.8	16.4	13.5
Transportation	77.0	68.7	8.3
One Water	142.0	110.9	31.1
Solid Waste	25.6	9.4	16.2
Renewable Energy	8.4	7.0	1.4
Technology	25.9	25.2	0.7
Overhead	7.6	7.6	0.0
Total	\$507.3	\$306.1	\$201.2

NOTE: Totals may not add due to rounding.

Funding sources as follows:

- Operating revenue that funds capital projects \$100.1 million
- Debenture borrowing \$117.9 million
- Special purpose reserves totalling \$63.2 million:

- Plant and Equipment Reserve \$37.4 million
- Empty Homes Tax Reserve \$17 million
- LED Reserve \$3.5 million
- Vancouver Civic Theatres Reserve \$2.4 million
- Hastings Park Reserve \$2.2 million
- Solid Waste Capital Reserve \$0.4 million
- Public Art Reserve \$0.3 million
- Public Art Maintenance Reserve \$0.1 million
- Developer contributions totalling \$180.0 million:
 - Development Cost Levies \$150.8 million
 - Community Amenity Contributions \$29.2 million
- User fees and levies \$5.6 million
- Other/External \$40.4 million

M. THAT Council, subject to approval of considerations J and L above, or as amended, approve the 2020 Annual Capital Expenditure Budget in the amount of \$702.2 million outlined in the capital budget section of Appendix 1 of the report dated November 19, 2019, titled “2020 Capital and Operating Budget” with details in Appendix B of Appendix 1 of the above-noted report:

(\$ millions)	Previously Approved		Total 2020 Expenditures
	Projects	New Projects	
Affordable Housing	\$73.1	\$7.8	\$81.0
Childcare	36.2	6.6	42.8
Parks and Open Spaces	40.4	18.1	58.5
Arts & Culture	23.6	10.1	33.8
Community Facilities	22.8	16.9	39.7
Public Safety	17.1	1.5	18.6
Civic Facilities and Equipment	38.3	16.4	54.6
Transportation	49.2	68.7	117.9
One Water	24.7	110.9	135.6
Solid Waste	42.2	9.4	51.6
Renewable Energy	21.8	7.0	28.7
Technology	6.7	25.2	31.9
Overhead	0.0	7.6	7.6
Total	\$396.1	\$306.1	\$702.2

NOTE: Totals may not add due to rounding.

amended

At 10:11 am, Councillor De Genova declared conflict of interest under Section 145.2(2)(a) of the *Vancouver Charter* as a family member is employed by the Vancouver Police Department, and the proposed amendments relates to the Vancouver Police Department’s Collective Agreement. Councillor De Genova returned at 10:43 am, following the completion of the votes on the relevant amendments.

* * * * *

On December 17, 2019, Council recessed at 10:14 am and reconvened at 10:24 am.

* * * * *

AMENDMENT MOVED by Councillor Dominato
SECONDED by Councillor Hardwick

THAT the following be added to the end and lettered as appropriate:

THAT Council direct staff not to increase department budgets for Corporate Support Service and General Government in the 2020 operating budget, holding them at 2019 budget levels with increases permitted only to meet collective agreement requirements and Business Improvement Areas' grants.

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor Dominato
SECONDED by Councillor Kirby-Yung

THAT the words "contractual obligations" be inserted after the words "collective agreement requirements".

CARRIED (Vote No. 05325)
(Councillor Boyle and Mayor Stewart opposed)
(Councillor Fry abstained from the vote)
(Councillor De Genova absent for the vote due to conflict of interest)

Section 145.1 of the Vancouver Charter states "Where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative."

The amendment to the amendment having carried, the amendment as amended was put and LOST (Vote No. 05326) with Councillors Boyle, Carr, Fry, Swanson, Wiebe and Mayor Stewart opposed and Councillor De Genova absent for the vote due to conflict of interest.

AMENDMENT MOVED by Councillor Dominato
SECONDED by Councillor Bligh

THAT the following be added to the end and lettered as appropriate:

THAT Council direct staff to work directly with Council to put in place multiple budget workshops as part of the 2021 budget development process where fixed costs, new budget proposals and cost savings opportunities are reviewed with the goal of achieving modest year over year proposed property tax increases;

FURTHER THAT the Operating Budget Policy (ADMIN-004) and Capital Budget Policy (ADMIN-005) be updated to incorporate these best practices and inform the annual budget development process.

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor Boyle
SECONDED by Councillor De Genova

THAT in the first clause, the phrase “achieving modest year over year proposed property tax increases” be deleted and replaced with “good governance and well informed financial decision making”.

CARRIED (Vote No. 05327)
(Councillors Bligh, Dominato, Hardwick and Kirby-Yung opposed)
(Councillor Fry abstained from the vote)

Section 145.1 of the Vancouver Charter states “Where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative.”

AMENDMENT TO THE AMENDMENT MOVED by Councillor Wiebe
SECONDED by Councillor Dominato

THAT the following be added to the end of the amendment:

AND FURTHER THAT staff report back during the 2021 budget process with the feasibility and implementation impacts of changing to a wellbeing budget process in future years.

CARRIED (Vote No. 05328)
(Councillors Bligh and Hardwick opposed)
(Councillor De Genova abstained from the vote)

Section 145.1 of the Vancouver Charter states “Where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative.”

Prior to the vote on the amendment as amended, Council agreed to sever the first two clauses as one vote which was put and CARRIED (Vote No. 05329) with Councillors Boyle and Swanson opposed and Councillor Bligh abstaining from the vote. The third clause, as the second vote, was put and CARRIED (Vote No. 05330) with Councillors De Genova and Hardwick opposed and Councillor Bligh abstaining from the vote.

Section 145.1 of the Vancouver Charter states “Where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative.”

AMENDMENT MOVED by Councillor Carr
SECONDED by Councillor Fry

THAT A. be amended to delete “\$53.6 million” and replace with “\$53.7 million”, and the following be added to the end:

...except amended as follows:

- a) Discretionary costs across departments be reduced by \$0.1 million aligned to average spend;
- b) Lease costs in Real Estate and Facility Management be reduced by \$0.5 million; and
- c) Wages and benefits across departments be reduced by \$0.3 million aligned to total wages and benefits.

FURTHER THAT, B. be amended to delete "\$40 million" and insert "\$36.2 million", and the following be added to the end:

...except amended as follows:

- a) Reduced Operating impacts of capital for IT by \$0.5 million;
- b) Set aside reserve for snow and storm events of \$1 million;
- c) Reduce infrastructure renewal by \$0.5 million to \$11.7 million with the delayed procurement of Fire Hall No. 12 seismic work from end of 2020 to early 2021;
- d) Reduce funding for Staffing for items to address service gaps for the following areas:
 - i. Vancouver Police Department operations review funding by \$0.75 million to \$3.75 million;
 - ii. Vancouver Fire and Rescue Services operations review funding by \$0.6 million to \$2.9 million;
 - iii. Engineering /Mattress recycling, manage street use programs and amenities, maintenance for pole painting, signs, and decorative lighting in support of BIA priorities; by \$72,000 to \$0.4 million;
 - iv. Vancouver Board of Parks and Recreation - Community Centre Association funding model by \$27,000 to \$0.1 million;
 - v. Arts, Culture, and Community Services - Social Policy/Indigenous relations/Cultural infrastructure/non-profit leases by \$109,000 to \$0.5 million;
 - vi. Real Estate and Facilities Management - Safety, Operating and preventative maintenance, regulatory requirements, Security by \$51,000 to \$0.3 million;
 - vii. Human Resources - Organizational requirements and workload by \$56,000 to \$0.3 million;
 - viii. Finance, Risk, and Supply Chain Management - Social Value procurement/ Inventory management by \$37,000 to \$0.2 million;
 - ix. City Clerk's Office - Public Policies/Legislative requirements/FOI Requirements by \$15,000 to \$0.1 million; and
 - x. City Manager's Office - Community Resilience, public engagement by \$17,000 to \$0.1 million.
- e) That the Innovation Fund funding of \$1,000,000 included in the operating budget section of Appendix 1 be reduced to \$0; and
- f) That parking revenue included in the operating budget of Appendix 1 of the Report dated November 19, 2019, titled "2020 Capital and Operating Budget", be increased by \$1,600,000".

FURTHER THAT C. be amended to delete “\$23.8 million” and replace with “20.7 million” and the following be added:

...except amended as follows:

- a) \$2.2 million to enhance quality core services that meet residents’ needs (delaying streetscape recycling enhancement to 2020 to align with provincial program);
- b) \$6.1 million to protect and build our economy for:
 - i. The Vancouver Plan reduced funding of \$4 million;
 - ii. Chinatown Transformation \$0.7 million;
 - iii. Culture Shift \$0.9 million;
 - iv. Special events funding of \$0.5 million;
 - v. Excluding \$0.1 million for Community benefits agreement; and
- c) \$4.1 million to address affordability and the housing crisis;
- d) \$2 million to increase focus on diversity and critical social issues, reducing funding for Oppenheimer Park by \$0.5 million and directing remaining 0.5 million to additional support services for homeless, living in and around Oppenheimer Park; and
- e) \$6.8 million to accelerate action on climate change.

FURTHER THAT the following be added to the end and lettered as appropriate:

THAT, if Council approves Amendments 1 and 2 above, Council recess for two hours to provide the Director of Finance sufficient time to amend Considerations D through M and Appendix 2 of the report dated November 19, 2019, titled “2020 Capital and Operating Budget” to incorporate the changes to the budget referred to in Amendment 1 above and table the revised Considerations A through M and Appendix 2 of the above-noted report, for review and final approval of Council.

AND FURTHER THAT the following be added to the end and lettered as appropriate:

THAT Council direct staff to explore and implement transformation and increased revenue opportunities in order to address the on-going financial pressures expected in the five (5) year financial outlook, including the recommendations forthcoming in the Financial Review Phase B – Building Capacity for the Future Report being completed by Ernst and Young at the request of Council.

amended

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On December 17, 2019, Council recessed at 11:40 am and reconvened at 1:34 pm.

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AMENDMENT TO THE AMENDMENT MOVED by Councillor Swanson
SECONDED by Councillor Boyle

THAT the following phrase be added to the end of the second clause “and changes to the *Vancouver Charter* that would allow Vancouver to develop an appropriate graduated property tax as a mechanism to fund city housing and services.”

LOST (Vote No. 05331)
(Councillors Bligh, Carr, De Genova, Dominato, Fry, Hardwick, Kirby-Yung and Wiebe opposed)

Prior to the vote, Councillor De Genova rose on a point of order to question if staff have already undertaken the recommendation in the proposed amendment to the amendment. The Chair ruled the amendment to the amendment in order as there has not been direction from Council to complete the above-noted work.

AMENDMENT TO THE AMENDMENT MOVED by Councillor Hardwick
SECONDED by Councillor Kirby-Yung

THAT the following be added to the end:

THAT \$500,000 be allocated to the Operating Budget toward the establishment of an Auditor General’s Office.

LOST (Vote No. 05332)
(Councillors Boyle, Carr, Fry, Swanson, Wiebe and Mayor Stewart opposed)

AMENDMENT TO THE AMENDMENT MOVED by Councillor Fry
SECONDED by Councillor Kirby-Yung

THAT the following be added to the end:

THAT \$500,000 be reserved and allocated from the Operating Budget or existent \$750,000 remainder from the 2019 “Innovation Fund”, toward the establishment of an Auditor General’s Office in 2020.

CARRIED (Vote No. 05333)
(Councillor Boyle and Mayor Stewart opposed)

AMENDMENT TO THE AMENDMENT MOVED by Councillor Swanson
SECONDED by Councillor Boyle

THAT the proposed B. be amended by deleting “\$36.2 million” and be replaced with “\$32.45 million”, and sub-clauses a), b) and c) be deleted and replaced with the phrase “amending the Vancouver Police Department increase for operational review staffing from \$3.75 million to \$0.”

FURTHER THAT the proposed C. be amended by deleting “\$20.7 million” and replaced with “\$24.95 million” and the sub-clauses of C. be deleted and replaced with the following:

- a. \$2.2 million to enhance quality core services that meet residents’ needs;

- b. \$6.1 million to protect and build our economy;
- c. \$7.85 million to address affordability and the housing crisis; with the additional \$3.75 million directed to making housing affordable for households that earn under \$50K;
- d. \$2 million to increase focus on diversity and critical social issues; and
- e. \$6.8 million to accelerate action on climate change.

LOST (Vote No. 05334)

(Councillors Bligh, Carr, De Genova, Dominato, Fry, Hardwick, Kirby-Yung, Wiebe and Mayor Stewart opposed)

AMENDMENT TO THE AMENDMENT MOVED by Councillor De Genova
SECONDED by Councillor Fry

THAT the following be added to the end of C.b)iv: "AND THAT \$0.2 million be added to the funding from 2019 carrying forward to bring total funding to \$0.7 million";

FURTHER THAT the following be added to the end and lettered as appropriate: "THAT staff explore options through the City Sponsorship Policy to sustain Special Events Funding in future budgets."

Prior to the vote, Council agreed to separate the components into two votes with the amendment to the proposed C.b)iv. being CARRIED UNANIMOUSLY (Vote No. 05335) and the second portion of the amendment being CARRIED (Vote No. 05336) with Councillors Boyle, Swanson and Wiebe opposed.

AMENDMENT TO THE AMENDMENT MOVED by Councillor Kirby-Yung
SECONDED by Councillor Hardwick

THAT C.b)i. of the proposed amendment be deleted and replaced with "THAT Council direct staff to reduce the 2020 allocation for the City-Wide Plan of \$5.5 million to \$2.75 million and that a large secondment of staff from Corporate Communications be implemented to address the gap and enable continued delivery of the work through utilization of internal resources;"

LOST (Vote No. 05337)

(Councillors Bligh, Boyle, Carr, Fry, Swanson and Mayor Stewart opposed)
(Councillor Wiebe absent for the vote)

AMENDMENT TO THE AMENDMENT MOVED by Councillor Boyle
SECONDED by Councillor De Genova

THAT the reference to "recess for two hours" be deleted and replaced with "recess for 15 minutes".

CARRIED UNANIMOUSLY (Vote No. 05338)

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Council agreed that due to the declared conflicts of interest, Council would consider A.c)ii. as the first vote, and then consider the remainder of the amendments. Councillors De Genova and Kirby-Yung left the chamber at 3:29 pm, and returned at 3:30 pm after the completion of the above-noted vote.

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AMENDMENT TO THE AMENDMENT MOVED by Councillor Carr
SECONDED by Councillor Bligh

THAT the proposed A. be amended to delete “\$53.7 million” and replaced with “\$52.7 million”;

FURTHER THAT the sub-clauses a) and c) of A. be deleted and replaced with the following:

- a) Discretionary costs across tax funded departments be reduced by \$0.1 million aligned to average spend:
 - i. Excluding VPD: \$60,000
 - ii. VPD: \$40,000
- c) Wages and benefits across tax funded departments be reduced by \$0.3 million aligned to total wages and benefits:
 - i. Excluding VPD: \$180,000
 - ii. VPD: \$120,000

Prior to the vote, Council agreed to separate the components of the vote. Amendment to the amendment. A.c)ii. was put and CARRIED (Vote No. 05341) with Councillor Swanson opposed, Councillor Hardwick abstaining from the vote and Councillors De Genova and Kirby-Yung ineligible to vote due to conflict of interest. The vote on the remainder of A. was put and CARRIED (Vote No. 05342) with Councillor Swanson opposed and Councillor Hardwick abstaining from the vote.

Section 145.1 of the Vancouver Charter states “Where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative.”

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Council agreed that due to the declared conflicts of interest, and so not as to unduly recuse Councillors De Genova and Kirby-Yung from participating in the debate on this item, Council would consider A.c)ii. as the first vote, and then consider the remainder of the amendments. Councillors De Genova and Kirby-Yung left the chamber at 3:52 pm and returned at 3:53 pm, after the completion of the above-noted vote.

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Note: For ease of reference, votes on the amendment as amended are noted below each relevant component.

THAT A be amended to delete “\$53.7 million” and replace with “\$52.7 million”, and the following be added to the end:

...except amended as follows:

- a) Discretionary costs across tax funded departments be reduced by \$0.1 million aligned to average spend:
 - i. Excluding VPD: \$60,000
 - ii. VPD: \$40,000
- b) Lease costs in Real Estate and Facility Management be reduced by \$0.5 million
- c) Wages and benefits across tax funded departments be reduced by \$0.3 million aligned to total wages and benefits:
 - i. Excluding VPD: \$180,000
 - ii. VPD: \$120,000

A.c)ii. was put and CARRIED (Vote. No. 05343) with Councillors Hardwick and Swanson opposed and Councillors De Genova and Kirby-Yung ineligible to vote due to conflict of interest. Remainder of A. was put and CARRIED (Vote No. 05344) with Councillors Dominato and Hardwick opposed.

FURTHER THAT, B be amended to delete “\$40 million” and replace with “\$36.2 million”, and the following be added to the end:

...except amended as follows:

- a) Reduced Operating impacts of capital for IT by \$0.5 million;
- b) Set aside reserve for snow and storm events of \$1 million;
- c) Reduce infrastructure renewal by \$0.5 million to \$11.7 million with the delayed procurement of Fire Hall No. 12 seismic work from end of 2020 to early 2021;
- d) Reduce funding for staffing for items to address service gaps for the following areas:
 - i. Vancouver Police Department operations review funding by \$0.75 million to \$3.75 million;
 - ii. Vancouver Fire and Rescue Services operations review funding by \$0.6 million to \$2.9 million;
 - iii. Engineering /Mattress recycling, manage street use programs and amenities, maintenance for pole painting, signs, and decorative lighting in support of BIA priorities; by \$72,000 to \$0.4 million;
 - iv. Vancouver Board of Parks and Recreation - Community Centre Association funding model by \$27,000 to \$0.1 million;
 - v. Arts, Culture and Community Services - Social Policy/Indigenous relations/Cultural infrastructure/non-profit leases by \$109,000 to \$0.5 million;
 - vi. Real Estate and Facilities Management - Safety, Operating and preventative maintenance, regulatory requirements, Security by \$51,000 to \$0.3 million;

- vii. Human Resources – Organizational requirements and workload by \$56,000 to \$0.3 million;
 - viii. Finance, Risk and Supply Chain Management - Social Value procurement/ Inventory management by \$37,000 to \$0.2 million;
 - ix. City Clerk's Office - Public Policies/Legislative requirements/FOI Requirements by \$15,000 to \$0.1 million; and
 - x. City Manager's Office - Community Resilience, public engagement by \$17,000 to \$0.1 million;
- e) That the Innovation Fund funding of \$1,000,000 included in the operating budget section of Appendix 1 of the report dated November 19, 2019, titled "2020 Capital and Operating Budget" be reduced to \$0; and
- f) That parking revenue included in the operating budget of Appendix 1 of the above-noted report be increased by \$1,600,000.

Prior to the vote, Council agreed to sever the components of the vote on B. as follows:

B.d)i. was put and CARRIED (Vote No. 05345) with Councillors De Genova, Dominato, Kirby-Yung and Hardwick opposed.

B.d)ii. was put and LOST (Vote No. 05346) with Councillors Boyle, De Genova, Dominato, Kirby-Yung, Hardwick and Swanson opposed.

B.d)iii. was put and CARRIED (Vote No. 05347) with Councillors De Genova, Dominato, Kirby-Yung and Hardwick opposed.

B.d)iv. was put and CARRIED (Vote No. 05348) with Councillors De Genova, Dominato, Kirby-Yung, Hardwick and Wiebe opposed.

The remainder of B. was put and CARRIED (Vote No. 05349) with Councillors Bligh, Dominato, Kirby-Yung and Hardwick opposed.

AND FURTHER THAT C be amended to delete "\$23.8 million" and replace with "\$20.7 million" and the following be added to the end:

...except amended as follows:

- a) \$2.2 million to enhance quality core services that meet residents' needs (delaying streetscape recycling enhancement to 2020 to align with provincial program);
- b) \$6.1 million to protect and build our economy for:
 - i. The Vancouver Plan reduced funding of \$4 million;
 - ii. Chinatown Transformation \$0.7 million;
 - iii. Culture Shift \$0.9 million;
 - iv. Special events funding of \$0.5 million AND THAT \$0.2 million be added to the funding from 2019 carrying forward to bring total funding to \$0.7 million; and
 - v. Excluding \$0.1 million for Community benefits agreement;
- c) \$4.1 million to address affordability and the housing crisis;
- d) \$2 million to increase focus on diversity and critical social issues, reducing funding for Oppenheimer Park by \$0.5 million and directing remaining 0.5 million to additional support services for homeless, living in and around Oppenheimer Park; and
- e) \$6.8 million to accelerate action on climate change.

C. was put and CARRIED (Vote No. 05351) with Councillors Bligh, Dominato, Kirby-Yung and Hardwick opposed.

- O. THAT, if Council approves Amendments 1 and 2 above, Council recess for 15 minutes to provide the Director of Finance sufficient time to amend Considerations D through M and Appendix 2 of the report dated November 19, 2019, titled "2020 Capital and Operating Budget" to incorporate the changes to the budget referred to in Amendment 1 above and table the revised Considerations A through M and Appendix 2 of the above-noted report, for review and final approval of Council.

O. was put and CARRIED UNANIMOUSLY (Vote No. 05353) with Councillor Kirby-Yung abstaining from the vote.

Section 145.1 of the Vancouver Charter states "Where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative."

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On December 17, 2019, Council recessed at 4:00 pm and reconvened at 4:25 pm.

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- P. THAT Council direct staff to explore and implement transformation and increased revenue opportunities in order to address the on-going financial pressures expected in the five (5) year financial outlook, including the recommendations forthcoming in the Financial Review Phase B – Building Capacity for the Future Report being completed by Ernst and Young at the request of Council.

P. was put and CARRIED UNANIMOUSLY (Vote No. 05355) with Councillor Hardwick abstaining from the vote.

- Q. THAT \$500,000 be reserved and allocated from the Operating Budget or existent \$750,000 remainder from the 2019 "Innovation Fund" toward the establishment of an Auditor General's Office in 2020.

Q. was put and CARRIED (Vote No. 05356) with Councillor Boyle and Mayor Stewart opposed.

- R. THAT staff explore options through the City Sponsorship Policy to sustain Special Events Funding in future budgets

R. was put and CARRIED (Vote No. 05357) with Councillors Boyle, Swanson and Wiebe opposed.

Section 145.1 of the Vancouver Charter states "Where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative."

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On December 17, 2019, Council recessed at 4:30 pm and reconvened at 4:37 pm.

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AMENDMENT MOVED by Councillor Dominato
SECONDED by Councillor Kirby-Yung

THAT the following be added to the end and lettered as appropriate:

THAT Council direct staff to report back, as part of the next quarterly Capital update report, on options to reallocate funding within the capital and operating budget from additional general revenue and contingency to pedestrian safety measures to accelerate the implementation of local improvements, crosswalks and crossing enhancements, as well as LED lighting at intersections and along streets.

CARRIED UNANIMOUSLY (Vote No. 05358)

AMENDMENT MOVED by Councillor Kirby-Yung
SECONDED by Councillor De Genova

THAT F. be amended by inserting the words "less \$500,000 for a total of \$135,427,116 to enable covering the anticipated \$500,000 allocated in annual costs borne by the City for the continued encampment at Oppenheimer Park", and the following be added "FURTHER THAT any remaining balance from \$500,000 less actual costs incurred be returned to the Park Board 2020 Operating Budget if and when the encampment concludes".

LOST (Vote No. 05359)

(Councillors Bligh, Boyle, Carr, Dominato, Fry, Swanson, Wiebe and Mayor Stewart opposed)
(Councillor Hardwick abstained from the vote)

Section 145.1 of the Vancouver Charter states "Where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative."

* * * * *

At 4:59 pm, it was,

*MOVED by Councillor De Genova
SECONDED by Councillor Dominato*

THAT the meeting extend past 5 pm in order to complete the business on the agenda.

**CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY**

On December 17, 2019, Council recessed at 5:12 pm and reconvened at 5:19 pm.

Subsequently, Council recessed at 5:20 pm and reconvened at 5:26 pm.

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AMENDMENT MOVED by Councillor Kirby-Yung
SECONDED by Councillor Dominato

THAT, in B. "\$36.9 million" be deleted and replaced with "\$32.9 million", and the words "excluding Vancouver Fire and Rescue Services and" be inserted after the second use of the word "Appendix 1";

FURTHER THAT the following be added as B.1 "AND THAT, Council approve investments in Vancouver Fire and Rescue Services to address risk and service gaps for a total of \$3.9 million"

CARRIED (Vote No. 05360)
(Councillors Swanson and Wiebe opposed)
(Councillor Hardwick abstained from the vote)

Section 145.1 of the Vancouver Charter states "Where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative."

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Council agreed that due to the declared conflicts of interest, Council would consider A.c)ii. as the first vote, followed by A.a)ii. and then consider the remainder of the motion as amended. Councillors Kirby-Yung and De Genova left the chamber at 5:53 pm; Councillor Kirby-Yung returned at 5:54 pm, after completion of the first vote, and Councillor De Genova returned at 5:55 pm, after the completion of the first two votes.

* * * * *

Prior to the vote, Council agreed to separate the vote on the components of the motion as amended.

Note: For ease of reference, votes on the motion as amended are noted below each relevant component.

- A. THAT Council approve fixed costs of \$52.7 million outlined in the operating budget section of Appendix 1 of the report dated November 19, 2019, titled "2020 Capital and Operating Budget", including reprioritization of existing resources to align with Council priorities as outlined in Appendix H of Appendix 1 of the above-noted report, except amended as follows:
- a) Discretionary costs across tax funded departments be reduced by \$0.1 million aligned to average spend

- i. Excluding Vancouver Police Department (VPD): \$60,000
 - ii. VPD: \$40,000
- b) Lease costs in Real Estate and Facility Management be reduced by \$0.5 million
- c) Wages and benefits across tax funded departments be reduced by \$0.3 million aligned to total wages and benefits
 - i. Excluding VPD: \$180,000
 - ii. VPD: \$120,000

A.c)ii. was put and CARRIED (Vote No. 05361) with Councillor Hardwick opposed and Councillors De Genova and Kirby-Yung ineligible to vote due to conflict of interest.

A.a)ii. was put and CARRIED (Vote No. 05362) with Councillors Hardwick and Kirby-Yung opposed and Councillor De Genova ineligible to vote due to conflict of interest.

Remainder of A. was put and CARRIED (Vote No. 05363) with Councillors Bligh, De Genova, Dominato, Hardwick and Kirby-Yung opposed.

- B. THAT Council approve investments of \$32.9 million to address risk and service gaps outlined in the operating budget section of Appendix 1 of the report dated November 19, 2019, titled "2020 Capital and Operating Budget" and in Appendix F of Appendix 1, excluding Vancouver Fire and Rescue Services (VFRS) and except amended as follows:
- a) Reduced Operating impacts of capital for IT by \$0.5 million;
 - b) Set aside reserve for snow and storm events of \$1 million;
 - c) Reduce infrastructure renewal by \$0.5 million to \$11.7 million with the delayed procurement of Fire Hall No. 12 seismic work from end of 2020 to early 2021;
 - d) Reduce funding for Staffing for items to address service gaps for the following areas:
 - i. Vancouver Police Department operations review funding by \$0.75 million to \$3.75 million;
 - ii. Engineering /Mattress recycling, manage street use programs and amenities, maintenance for pole painting, signs, and decorative lighting in support of Business Improvement Area priorities; by \$72,000 to \$0.4 million;
 - iii. Vancouver Board of Parks and Recreation - Community Centre Association funding model by \$27,000 to \$0.1 million;
 - iv. Arts, Culture and Community Services - Social Policy/Indigenous relations/Cultural infrastructure/non-profit leases by \$109,000 to \$0.5 million;
 - v. Real Estate and Facilities Management - Safety, Operating and preventative maintenance, regulatory requirements, Security by \$51,000 to \$0.3 million;
 - vi. Human Resources - Organizational requirements and workload by \$56,000 to \$0.3 million;
 - vii. Finance, Risk and Supply Chain Management- Social Value procurement/ Inventory management by \$37,000 to \$0.2 million
 - viii. City Clerk's Office - Public Policies/Legislative requirements/FOI Requirements by \$15,000 to \$0.1 million; and
 - ix. City Manager's Office - Community Resilience, public engagement by \$17,000 to \$0.1 million

- e) That the Innovation Fund funding of \$1,000,000 included in the operating budget section of Appendix 1 be reduced to \$0;
- f) That parking revenue included in the operating budget of Appendix 1 of the above-noted report be increased by \$1,600,000; and

B.1. THAT Council approve investments in Vancouver Fire and Rescue Services to address risk and service gaps for a total of \$3.9 million.

B.1. was put and CARRIED (Vote No. 05364) with Councillor Hardwick opposed and Councillor Wiebe abstaining from the vote.

Remainder of B. was put and CARRIED (Vote No. 05365) with Councillors Bligh, De Genova, Dominato, Hardwick and Kirby-Yung opposed.

Section 145.1 of the Vancouver Charter states "Where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative."

- C. THAT Council approve new investments of \$20.7 million to enhance core services and advance Council Priorities as follows and as outlined in the operating budget section of Appendix 1 of the report dated November 19, 2019, titled "2020 Capital and Operating Budget" and in Appendix G of Appendix 1 of the above-noted report, except amended as follows:
- a) \$2.2 million to enhance quality core services that meet residents' needs (delaying streetscape recycling enhancement to 2020 to align with provincial program)
 - b) \$6.1 million to protect and build our economy for:
 - i. The Vancouver Plan reduced funding of \$4 million
 - ii. Chinatown Transformation \$0.7 million
 - iii. Culture Shift \$0.9 million
 - iv. Special events funding of \$0.5 million AND THAT \$0.2 million be added to the funding from 2019 carrying forward to bring total funding to \$0.7 million.
 - v. Excluding \$0.1 million for Community benefits agreement
 - c) \$4.1 million to address affordability and the housing crisis
 - d) \$2 million to increase focus on diversity and critical social issues, reducing funding for Oppenheimer Park by \$0.5 million and directing remaining \$0.5 million to additional support services for homeless, living in and around Oppenheimer Park.
 - e) \$6.8 million to accelerate action on climate change

C.b)iv. was put and CARRIED UNANIMOUSLY (Vote No. 05366) with Councillor Hardwick abstaining from the vote.

Remainder of C. was put and CARRIED (Vote No. 05367) with Councillors Bligh, De Genova, Dominato, Hardwick and Kirby-Yung opposed.

Section 145.1 of the Vancouver Charter states "Where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative."

* * * * *

Council agreed that due to the declared conflicts of interest, Council would consider D.a) and D.c)i. as the first vote, and then consider the remaining components of D. Councillors Kirby-Yung and De Genova left the chamber at 5:58 pm, and returned at 5:59 pm, after the completion of the above-noted vote.

* * * * *

- D. THAT Council approve the following related to the Vancouver Police Board (VPB) included in the Draft 2020 Operating Budget, as outlined in the operating budget section of Appendix 1 of the report dated November 19, 2019, titled "2020 Capital and Operating Budget" and Appendix F and H of Appendix 1 of the above-noted report relating to the VPB:
- a) Fixed costs related to collective agreements and other salary costs of \$10.4 million including reprioritization of existing resources to align with Council priorities;
 - b) Non-salary fixed costs (equipment, supplies, and other non-salary costs) of \$0.5 million including reprioritization of existing resources to align with Council priorities;
 - c) New investments to address risk and service gaps for the Vancouver Police Department:
 - i. \$2.5 million for collective agreement and other staffing related costs to continue implementation of recommendations in the Vancouver Police Department Operational Review
 - ii. \$1.3 million for non-salary related costs (equipment, supplies, and other non-salary costs) to continue implementation of recommendations in the Vancouver Police Department Operational Review;
 - iii. And \$0.6 million for DNA costs (but no salary or other collective agreement costs)
 - d) New investments of \$0.15 million to enhance core services and advance Council Priorities (but no salary or other collective agreement costs).

D.a) and D.c)i. was put and CARRIED (Vote No. 05368) with Councillor Swanson opposed, Councillor Hardwick abstaining from the vote, and Councillors De Genova and Kirby-Yung ineligible to vote due to conflict of interest.

D.c)ii. and D.c)iii. was put and CARRIED (Vote No. 05369) with Councillors Boyle, Hardwick and Swanson opposed.

D.b) and D.d) was put and CARRIED (Vote No. 05370) with Councillor Hardwick opposed.

Section 145.1 of the Vancouver Charter states "Where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative."

- E. THAT Council approve the Vancouver Police Board 2020 Operating Budget of \$340,442,203 in expenditures and \$25,163,922 in revenues as outlined in the operating budget section of Appendix 1 of the report dated November 19, 2019, titled "2020 Capital and Operating Budget".

E. was put and CARRIED (Vote No. 05371) with Councillors Hardwick and Swanson opposed.

- F. THAT Council approve the Vancouver Board of Parks & Recreation 2020 Operating Budget of \$135,927,116 in expenditures and \$41,888,892 in fee and program revenues as outlined in the operating budget section of Appendix 1 of the report dated November 19, 2019, titled "2020 Capital and Operating Budget".

F. was put and CARRIED UNANIMOUSLY (Vote No. 05372) with Councillor Hardwick abstaining from the vote.

Section 145.1 of the Vancouver Charter states "Where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative."

- G. THAT Council approve the Vancouver Public Library Board 2020 Operating Budget of \$55,310,017 in expenditures and \$1,245,700 in fee and program revenues as outlined in the operating budget section of the operating budget section of Appendix 1 of the report dated November 19, 2019, titled "2020 Capital and Operating Budget".

G. was put and CARRIED UNANIMOUSLY (Vote No. 05373)

- H. That Council approve the 2020 Property Endowment Fund (PEF) Operating Budget of \$60.7 million revenue and \$60.7 million expenses (including transfers) as outlined in Appendix 1 of the report dated November 19, 2019, titled "2020 Capital and Operating Budget".

H. was put and CARRIED UNANIMOUSLY (Vote No. 05374) with Councillor Hardwick abstaining from the vote.

Section 145.1 of the Vancouver Charter states "Where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative."

- I. THAT, subject to approval of considerations A to H above, or as amended, Council approve the budget resolution attached as Appendix 2 of the report dated November 19, 2019, titled "2020 Capital and Operating Budget", thereby adopting the 2020 Operating Budget of \$1,616,146,818 outlined in Appendix 1 of the above-noted report, resulting in an overall property tax increase of 8.2%, comprised of 3.5% to cover fixed cost increase in existing services, 2.4% increase to support investments required to fill service gaps and address risk including investment to support operations of new facilities, setup of storm/snow reserve and infrastructure renewal approved in the 2019-2022 Capital Plan, and 2.3% increase to support investments to improve service level and advance on Council priorities.

I. was put and CARRIED (Vote No. 05375) with Councillors Bligh, De Genova, Dominato, Hardwick and Kirby-Yung opposed.

- J. THAT Council approve an increase of \$70.4 million to the 2019-2022 Capital Plan outlined in the capital budget section of Appendix 1 of the report dated November 19, 2019, titled "2020 Capital and Operating Budget" with details in Appendix A of Appendix 1 of the above-noted report.

\$ millions	2019-2022 Capital Plan			
	Original Plan	Approved Changes to Date	Draft Changes	Updated Plan
Affordable housing	540.1	2.8	20.2	563.1
Childcare	123.4	4.7	28.0	156.2
Parks & open spaces	264.5	4.3	-	268.7
Arts & culture	185.0	0.8	4.3	190.1
Community facilities	234.1	0.1	3.4	237.6
Public safety	47.6	0.3	-	47.8
Civic facilities & equipment	108.4	2.3	1.3	112.0
Transportation & Street use	310.7	9.1	5.9	325.7
One water	615.8	0.6	-	616.3
Solid waste	92.2	-	2.5	94.7
Renewable energy	41.5	1.5	4.6	47.5
Technology	100.0	0.1	0.3	100.4
Overhead	20.0	-	-	20.0
Emerging priorities	88.0	-	-	88.0
Total	2,771.2	26.5	70.4	2,868.1

Funding sources as follows:

- Operating revenue that funds capital projects \$9.1 million
- Special purpose reserves totalling \$24.3 million:
 - Empty Homes Tax Reserve \$17 million
 - Vancouver Civic Theatres Reserve \$4.3 million
 - LED Reserve \$3 million
- Developer contributions totalling \$5.4 million:
 - Development Cost Levies \$0.4 million
 - Community Amenity Contributions (Cash) \$3.6 million
 - In-Kind Developer Contributions \$1.4 million
- Other/External \$31.6 million

J. was put and CARRIED (Vote No. 05376) with Councillor Hardwick opposed.

K. THAT, subject to approval of consideration J above, or as amended, Council approve the Capital Projects Budget related to the Vancouver Police Board included in the Draft 2020 Capital Budget and outlined in the capital budget section of Appendix 1 of the report dated November 19, 2019, titled "2020 Capital and Operating Budget" with details in Appendix B and C of Appendix 1 of the above-noted report:

- a) 2020 new Capital Projects Budget funding requests totalling \$6.7 million, with details in Appendix C of Appendix 1 of the above-noted report;
- b) 2020 Annual Capital Expenditure Budget of \$8.9 million, with details in Appendix B of Appendix 1 of the above-noted report.

K. was put and CARRIED (Vote No. 05377) with Councillors Hardwick and Swanson opposed.

L. THAT, subject to approval of consideration J above, or as amended, Council approve funding requests totalling \$507.3 million for new Capital Projects Budget to begin in 2020, as outlined in the capital budget section of Appendix 1 of the

report dated November 19, 2019, titled “2020 Capital and Operating Budget” with details in Appendix B and C of Appendix 1 of the above-noted report:

(\$ millions)	2020 New Funding Requests	2020 Expenditures (New portion)	Future Year Expenditures
Affordable Housing	\$72.3	\$7.8	\$64.5
Childcare	8.2	6.6	1.7
Parks and Open Spaces	40.9	18.1	22.9
Arts & Culture	13.4	10.1	3.3
Community Facilities	41.3	16.9	24.4
Public Safety	14.8	1.5	13.3
Civic Facilities and Equipment	29.8	16.4	13.5
Transportation	77.0	68.7	8.3
One Water	142.0	110.9	31.1
Solid Waste	25.6	9.4	16.2
Renewable Energy	8.4	7.0	1.4
Technology	25.9	25.2	0.7
Overhead	7.6	7.6	0.0
Total	\$507.3	\$306.1	\$201.2
<i>NOTE: Totals may not add due to rounding.</i>			

Funding sources as follows:

- Operating revenue that funds capital projects \$100.1 million
- Debenture borrowing \$117.9 million
- Special purpose reserves totalling \$63.2 million:
 - Plant and Equipment Reserve \$37.4 million
 - Empty Homes Tax Reserve \$17 million
 - LED Reserve \$3.5 million
 - Vancouver Civic Theatres Reserve \$2.4 million
 - Hastings Park Reserve \$2.2 million
 - Solid Waste Capital Reserve \$0.4 million
 - Public Art Reserve \$0.3 million
 - Public Art Maintenance Reserve \$0.1 million
- Developer contributions totalling \$180.0 million:
 - Development Cost Levies \$150.8 million
 - Community Amenity Contributions \$29.2 million
- User fees and levies \$5.6 million
- Other/External \$40.4 million

L. was put and CARRIED (Vote No. 05378) with Councillor Hardwick opposed.

- M. THAT Council, subject to approval of considerations J and L above, or as amended, approve the 2020 Annual Capital Expenditure Budget in the amount of \$702.2 million outlined in the capital budget section of Appendix 1 of the report dated November 19, 2019, titled “2020 Capital and Operating Budget” with details in Appendix B of Appendix 1 of the above-noted report:

(\$ millions)	Previously Approved		Total 2020 Expenditures
	Projects	New Projects	
Affordable Housing	\$73.1	\$7.8	\$81.0
Childcare	36.2	6.6	42.8
Parks and Open Spaces	40.4	18.1	58.5
Arts & Culture	23.6	10.1	33.8
Community Facilities	22.8	16.9	39.7
Public Safety	17.1	1.5	18.6
Civic Facilities and Equipment	38.3	16.4	54.6
Transportation	49.2	68.7	117.9
One Water	24.7	110.9	135.6
Solid Waste	42.2	9.4	51.6
Renewable Energy	21.8	7.0	28.7
Technology	6.7	25.2	31.9
Overhead	0.0	7.6	7.6
Total	\$396.1	\$306.1	\$702.2

NOTE: Totals may not add due to rounding.

M. was put and CARRIED (Vote No. 05379) with Councillor Hardwick opposed.

- N. THAT Council direct staff to work directly with Council to put in place multiple budget workshops as part of the 2021 budget development process where fixed costs, new budget proposals and cost savings opportunities are reviewed with the goal of good governance and well informed financial decision making.

FURTHER THAT the Operating Budget Policy (ADMIN-004) and Capital Budget Policy (ADMIN-005) be updated to incorporate these best practices and inform the annual budget development process.

AND FURTHER THAT staff report back during the 2021 budget process with the feasibility and implementation impacts of changing to a wellbeing budget process in future years.

N. was put and CARRIED UNANIMOUSLY (Vote No. 05381) with Councillors Bligh, Boyle and Hardwick abstaining from the vote.

Section 145.1 of the Vancouver Charter states “Where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative.”

- O. THAT Council direct staff to explore and implement transformation and increased revenue opportunities in order to address the on-going financial pressures expected in the 5 year financial outlook, including the recommendations forthcoming in the Financial Review Phase B – Building Capacity for the Future Report being completed by Ernst and Young at the request of Council.

O. was put and CARRIED UNANIMOUSLY (Vote No. 05380) with Councillor Hardwick abstaining from the vote.

Section 145.1 of the Vancouver Charter states “Where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative.”

- P. THAT \$500,000 be reserved and allocated from the Operating Budget or existent \$750,000 remainder from the 2019 “Innovation Fund”, toward the establishment of an Auditor General’s Office in 2020.

P. was put and CARRIED (Vote No. 05382) with Councillors Boyle, Swanson and Mayor Stewart opposed.

- Q. THAT staff explore options through the City Sponsorship Policy to sustain Special Events Funding in future budgets

Q. was put and CARRIED (Vote No. 05383) with Councillors Boyle, Swanson and Wiebe opposed and Councillor Hardwick abstaining from the vote.

Section 145.1 of the Vancouver Charter states “Where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative.”

- R. THAT Council direct staff to report back, as part of the next quarterly Capital update report, on options to reallocate funding within the capital and operating budget from additional general revenue and contingency to pedestrian safety measures to accelerate the implementation of local improvements, crosswalks and crossing enhancements, as well as LED lighting at intersections and along streets.

R. was put and CARRIED UNANIMOUSLY (Vote No. 05384).

- S. THAT, if Council approves Amendments 1 and 2 above, Council recess for 15 minutes to provide the Director of Finance sufficient time to amend Considerations D through M and Appendix 2 to incorporate the changes to the budget referred to in Amendment 1 above and table the revised Considerations A through M and Appendix 2 for review and final approval of Council.

S. was put and LOST (Vote No. 05385) with Councillor Bligh, Boyle, Carr, De Genova, Dominato, Fry, Hardwick, Kirby-Yung, Swanson, Wiebe and Mayor Stewart opposed.

Revised Appendix 2 of the Report dated November 19, 2019, titled “2020 Capital and Operating Budget”

THAT WHEREAS, the Vancouver Charter, Section 219 requires that the Director of Finance submit to Council each year the detailed estimates of revenues and expenditures of the City for the year;

AND WHEREAS the Vancouver Charter, Section 372 requires that Council adopt the estimates of revenues and expenditures for the City as soon thereafter as possible;

AND WHEREAS the total estimated gross expenditures of the City to pay all debts and obligations of the City falling due in the year 2020, exclusive of the amounts required for school, Greater Vancouver Regional District, Greater Vancouver Transportation

Authority, British Columbia Assessment Authority and Municipal Finance Authority purposes and not otherwise provide for, as amended by Council, amount to \$1,616,146,818

AND WHEREAS the total estimated expenditures as aforesaid is the sum of the appropriation requests of all departments and boards properly supported by detailed analysis of those expenditures and listings of the salaried staff;

AND WHEREAS the total estimated revenue of the City for 2020 from sources other than real property taxes, as amended by Council, amounts to \$767,177,462;

AND WHEREAS the amount of the General Purposes Tax Levy so required is \$848,969,356.

THEREFORE BE IT RESOLVED THAT the said estimates, both as to totals and individual items pertaining thereto, of the Director of Finance as so amended by Council be and the same are hereby adopted by Council.

FINAL MOTION AS APPROVED

- A. THAT Council approve fixed costs of \$52.7 million outlined in the operating budget section of Appendix 1 of the report dated November 19, 2019, titled "2020 Capital and Operating Budget", including reprioritization of existing resources to align with Council priorities as outlined in Appendix H of Appendix 1 of the above-noted report, except amended as follows:
- a. Discretionary costs across tax funded departments be reduced by \$0.1 million aligned to average spend:
 - i. Excluding Vancouver Police Department (VPD): \$60,000; and
 - ii. VPD: \$40,000
 - b. Lease costs in Real Estate and Facility Management be reduced by \$0.5 million; and
 - c. Wages and benefits across tax funded departments be reduced by \$0.3 million aligned to total wages and benefits:
 - i. Excluding VPD: \$180,000; and
 - ii. VPD: \$120,000
- B. THAT Council approve investments of \$32.9 million to address risk and service gaps outlined in the operating budget section of Appendix 1 of the report dated November 19, 2019, titled "2020 Capital and Operating Budget", and in Appendix F of Appendix 1 of the above-noted report, excluding Vancouver Fire and Rescue Services (VFRS) and except amended as follows:
- a. Reduced operating impacts of capital for IT by \$0.5 million;
 - b. Set aside reserve for snow and storm events of \$1 million;
 - c. Reduce infrastructure renewal by \$0.5 million to \$11.7 million with the delayed procurement of Fire Hall No. 12 seismic work from end of 2020 to early 2021;
 - d. Reduce funding for staffing for items to address service gaps for the following areas:

- i. Vancouver Police Department operations review funding by \$0.75 million to \$3.75 million;
 - ii. Engineering /Mattress recycling, manage street use programs and amenities, maintenance for pole painting, signs, and decorative lighting in support of BIA priorities; by \$72,000 to \$0.4 million;
 - iii. Vancouver Board of Parks & Recreation - Community Center Association funding model by \$27,000 to \$0.1 million;
 - iv. Arts, Culture and Community Services - Social Policy/Indigenous relations/Cultural infrastructure/non-profit leases by \$109,000 to \$0.5 million;
 - v. Real Estate and Facilities Management - Safety, operating and preventative maintenance, regulatory requirements, security by \$51,000 to \$0.3 million;
 - vi. Human Resources - Organizational requirements and workload by \$56,000 to \$0.3 million;
 - vii. Finance, Risk and Supply Chain Management - Social value procurement/ Inventory management by \$37,000 to \$0.2 million;
 - viii. Clerks - Public policies/Legislative requirements/FOI requirements by \$15,000 to \$0.1 million;
 - ix. City Manager's Office - Community resilience, public engagement by \$17,000 to \$0.1 million; and
 - e. That the Innovation Fund funding of \$1,000,000 included in the operating budget section of Appendix 1 of the above-noted report be reduced to \$0; and
 - f. That parking revenue included in the operating budget of Appendix 1 of the above-noted report be increased by \$1,600,000.
- B1. THAT Council approve investments in Vancouver Fire and Rescue Services to address risk and service gaps for a total of \$3.9 million.
- C. THAT Council approve new investments of \$20.7 million to enhance core services and advance Council Priorities as follows and as outlined in the operating budget section of Appendix 1 of the report dated November 19, 2019, titled "2020 Capital and Operating Budget", and in Appendix G of Appendix 1 (except amended as follows):
- a. \$2.2 million to enhance quality core services that meet residents' needs (delaying streetscape recycling enhancement to 2020 to align with provincial program);
 - b. \$6.1 million to protect and build our economy for:
 - i. The Vancouver Plan reduced funding of \$4 million;
 - ii. Chinatown Transformation \$0.7 million;
 - iii. Culture Shift \$0.9 million;
 - iv. Special events funding of \$0.5 million and that \$0.2 million be added to the funding from 2019 carrying forward to bring total funding to \$0.7 million;
 - v. Excluding \$0.1 million for Community benefits agreement; and
 - c. \$4.1 million to address affordability and the housing crisis;
 - d. \$2 million to increase focus on diversity and critical social issues, reducing funding for Oppenheimer Park by \$0.5 million and directing remaining \$0.5 million to additional support services for homeless, living in and around Oppenheimer park; and
 - e. \$6.8 million to accelerate action on climate change.

- D. THAT Council approve the following related to the Vancouver Police Board (VPB) included in the Draft 2020 Operating Budget, as outlined in the operating budget section of Appendix 1 of the report dated November 19, 2019, titled "2020 Capital and Operating Budget", and Appendix F and H of Appendix 1 of the above-noted report, relating to the VPB:
- a. Fixed costs related to collective agreements and other salary costs of \$10.4 million including reprioritization of existing resources to align with Council priorities;
 - b. Non-salary fixed costs (equipment, supplies, and other non-salary costs) of \$0.5 million including reprioritization of existing resources to align with Council priorities.
 - c. New investments to address risk and service gaps for the Vancouver Police Department:
 - i. \$2.5 million for collective agreement and other staffing related costs to continue implementation of recommendations in the Vancouver Police Department Operational Review
 - ii. \$1.3 million for non-salary related costs (equipment, supplies, and other non-salary costs) to continue implementation of recommendations in the Vancouver Police Department Operational Review
 - iii. And \$0.6 million for DNA costs (but no salary or other collective agreement costs)
 - d. New investments of \$0.15 million to enhance core services and advance Council Priorities (but no salary or other collective agreement costs).
- E. THAT Council approve the Vancouver Police Board 2020 Operating Budget of \$339,530,706 in expenditures and \$25,163,922 in revenues as outlined in the operating budget section of Appendix 1 of the report dated November 19, 2019, titled "2020 Capital and Operating Budget".
- F. THAT Council approve the Vancouver Board of Parks & Recreation 2020 Operating Budget of \$135,868,705 in expenditures and \$41,888,892 in fee and program revenues as outlined in the operating budget section of Appendix 1 of the report dated November 19, 2019, titled "2020 Capital and Operating Budget".
- G. THAT Council approve the Vancouver Public Library Board 2020 Operating Budget of \$55,281,365 in expenditures and \$1,245,700 in fee and program revenues as outlined in the operating budget section of the operating budget section of Appendix 1 of the report dated November 19, 2019, titled "2020 Capital and Operating Budget".
- H. That Council approve the 2020 Property Endowment Fund (PEF) Operating Budget of \$60.7 million revenue and \$60.7 million expenses (including transfers) as outlined in Appendix 1 of the report dated November 19, 2019, titled "2020 Capital and Operating Budget".
- I. THAT, subject to approval of considerations A to H above, or as amended, Council approve the amended budget resolution attached as Appendix 2, of the report dated November 19, 2019, titled "2020 Capital and Operating Budget", and as attached to this motion, thereby adopting the 2020 Operating Budget of \$1,616,146,818 outlined in Appendix 1, resulting in an overall property tax increase of 7.0%, comprised of 3.4% to

cover fixed cost increase in existing services, 1.7% increase to support investments required to fill service gaps and address risk including investment to support operations of new facilities, setup of storm/snow reserve and infrastructure renewal approved in the 2019-2022 Capital Plan, and 1.9% increase to support investments to improve service level and advance on Council priorities.

- J. THAT Council approve an increase of \$70.4 million to the 2019-2022 Capital Plan outlined in the capital budget section of Appendix 1 of the report dated November 19, 2019, titled “2020 Capital and Operating Budget” with details in Appendix A of Appendix 1.

\$ millions	2019-2022 Capital Plan			
	Original Plan	Approved Changes to Date	Draft Changes	Updated Plan
Affordable housing	540.1	2.8	20.2	563.1
Childcare	123.4	4.7	28.0	156.2
Parks & open spaces	264.5	4.3	-	268.7
Arts & culture	185.0	0.8	4.3	190.1
Community facilities	234.1	0.1	3.4	237.6
Public safety	47.6	0.3	-	47.8
Civic facilities & equipment	108.4	2.3	1.3	112.0
Transportation & Street use	310.7	9.1	5.9	325.7
One water	615.8	0.6	-	616.3
Solid waste	92.2	-	2.5	94.7
Renewable energy	41.5	1.5	4.6	47.5
Technology	100.0	0.1	0.3	100.4
Overhead	20.0	-	-	20.0
Emerging priorities	88.0	-	-	88.0
Total	2,771.2	26.5	70.4	2,868.1

Funding sources as follows:

Operating revenue that funds capital projects \$9.1 million

Special purpose reserves totalling \$24.3 million:

- Empty Homes Tax Reserve \$17 million
- Vancouver Civic Theatres Reserve \$4.3 million
- LED Reserve \$3 million

Developer contributions totalling \$5.4 million:

- Development Cost Levies \$0.4 million
- Community Amenity Contributions (cash) \$3.6 million
- In-Kind Developer Contributions \$1.4 million

Other/External \$31.6 million

- K. THAT, subject to approval of consideration J, or as amended, Council approve the Capital Projects Budget related to the Vancouver Police Board included in the Draft 2020 Capital Budget and outlined in the capital budget section of Appendix 1 of the report dated November 19, 2019, titled “2020 Capital and Operating Budget” with details in Appendix B and C of Appendix 1 of the above-noted report:
- a. 2020 new Capital Projects Budget funding requests totalling \$6.7 million, with details in Appendix C of Appendix 1 of the above-noted report.
 - b. 2020 Annual Capital Expenditure Budget of \$8.9 million, with details in Appendix B of Appendix 1 of the above-noted report.

- L. THAT, subject to approval of consideration J, or as amended, Council approve funding requests totalling \$502.3 million for new Capital Projects Budget to begin in 2020, as outlined in the capital budget section of Appendix 1 of the report dated November 19, 2019, titled “2020 Capital and Operating Budget” with details in Appendix B and C of Appendix 1 of the above-noted report:

(\$ millions)	2020 New Funding Requests	2020 Expenditures (New portion)	Future Year Expenditures
Affordable Housing	\$72.3	\$7.8	\$64.5
Childcare	8.2	6.6	1.7
Parks and Open Spaces	40.9	18.1	22.9
Arts & Culture	13.4	10.1	3.3
Community Facilities	41.3	16.9	24.4
Public Safety	9.8	1.1	8.7
Civic Facilities and Equipment	29.8	16.4	13.5
Transportation	77.0	68.7	8.3
One Water	142.0	110.9	31.1
Solid Waste	25.6	9.4	16.2
Renewable Energy	8.4	7.0	1.4
Technology	25.9	25.2	0.7
Overhead	7.6	7.6	0.0
Total	\$502.3	\$305.7	\$196.6
<i>NOTE: Totals may not add due to rounding.</i>			

Funding sources as follows:

Operating revenue that funds capital projects	\$100.1 million
Debenture borrowing	\$112.9 million
Special purpose reserves totalling \$63.2 million:	
• Plant and Equipment Reserve	\$37.4 million
• Empty Homes Tax Reserve	\$17 million
• LED Reserve	\$3.5 million
• Vancouver Civic Theatres Reserve	\$2.4 million
• Hastings Park Reserve	\$2.2 million
• Solid Waste Capital Reserve	\$0.4 million
• Public Art Reserve	\$0.3 million
• Public Art Maintenance Reserve	\$0.1 million
Developer contributions totalling \$180.0 million:	
• Development Cost Levies	\$150.8 million
• Community Amenity Contributions	\$29.2 million
User fees and levies	\$5.6 million
Other/External	\$40.4 million

- M. THAT Council, subject to approval of considerations J and L, or as amended, approve the 2020 Annual Capital Expenditure Budget in the amount of \$701.8 million outlined in the capital budget section of Appendix 1 of the report dated November 19, 2019, titled “2020 Capital and Operating Budget” with details in Appendix B of Appendix 1 of the above-noted report:

(\$ millions)	Previously Approved		Total 2020 Expenditures
	Projects	New Projects	
Affordable Housing	\$73.1	\$7.8	\$81.0
Childcare	36.2	6.6	42.8
Parks and Open Spaces	40.4	18.1	58.5
Arts & Culture	23.6	10.1	33.8
Community Facilities	22.8	16.9	39.7
Public Safety	17.1	1.1	18.2
Civic Facilities and Equipment	38.3	16.4	54.6
Transportation	49.2	68.7	117.9
One Water	24.7	110.9	135.6
Solid Waste	42.2	9.4	51.6
Renewable Energy	21.8	7.0	28.7
Technology	6.7	25.2	31.9
Overhead	0.0	7.6	7.6
Total	\$396.1	\$305.7	\$701.8

NOTE: Totals may not add due to rounding.

- N. THAT Council direct staff to work directly with Council to put in place multiple budget workshops as part of the 2021 budget development process where fixed costs, new budget proposals and cost savings opportunities are reviewed with the goal of good governance and well informed financial decision making;
- FURTHER THAT the Operating Budget Policy (ADMIN-004) and Capital Budget Policy (ADMIN-005) be updated to incorporate these best practices and inform the annual budget development process;
- AND FURTHER THAT staff report back during the 2021 budget process with the feasibility and implementation impacts of changing to a wellbeing budget process in future years.
- O. THAT Council direct staff to explore and implement transformation and increased revenue opportunities in order to address the on-going financial pressures expected in the 5 year financial outlook, including the recommendations forthcoming in the Financial Review Phase B – Building Capacity for the Future Report being completed by Ernst and Young at the request of Council.”
- P. THAT \$500,000 be reserved and allocated from the Operating Budget or existent \$750,000 remainder from the 2019 “Innovation Fund” toward the establishment of an Auditor General’s Office in 2020.
- Q. THAT staff explore options through the City Sponsorship Policy to sustain Special Events Funding in future budgets.
- R. THAT Council direct staff to report back, as part of the next quarterly Capital update report, on options to reallocate funding within the capital and operating budget from additional general revenue and contingency to pedestrian safety measures to accelerate the implementation of local improvements, crosswalks and crossing enhancements, as well as LED lighting at intersections and along streets.

Revised Appendix 2 of the Report dated November 19, 2019, titled “2020 Capital and Operating Budget”

THAT WHEREAS, the Vancouver Charter, Section 219 requires that the Director of Finance submit to Council each year the detailed estimates of revenues and expenditures of the City for the year;

AND WHEREAS the Vancouver Charter, Section 372 requires that Council adopt the estimates of revenues and expenditures for the City as soon thereafter as possible;

AND WHEREAS the total estimated gross expenditures of the City to pay all debts and obligations of the City falling due in the year 2020, exclusive of the amounts required for school, Greater Vancouver Regional District, Greater Vancouver Transportation Authority, British Columbia Assessment Authority and Municipal Finance Authority purposes and not otherwise provide for, as amended by Council, amount to \$1,616,146,818;

AND WHEREAS the total estimated expenditures as aforesaid is the sum of the appropriation requests of all departments and boards properly supported by detailed analysis of those expenditures and listings of the salaried staff;

AND WHEREAS the total estimated revenue of the City for 2020 from sources other than real property taxes, as amended by Council, amounts to \$767,177,462;

AND WHEREAS the amount of the General Purposes Tax Levy so required is \$848,969,356.

THEREFORE BE IT RESOLVED THAT the said estimates, both as to totals and individual items pertaining thereto, of the Director of Finance as so amended by Council be and the same are hereby adopted by Council.

ADJOURNMENT

MOVED by Councillor De Genova
SECONDED by Councillor Hardwick

THAT the meeting be adjourned.

CARRIED UNANIMOUSLY

Council adjourned on December 17, 2019, at 6:03 pm.

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