



## REPORT TO COUNCIL

### STANDING COMMITTEE OF COUNCIL ON CITY FINANCE AND SERVICES

**JULY 24, 2019**

A Regular Meeting of the Standing Committee of Council on City Finance and Services was held on Wednesday, July 24, 2019, at 9:36 am, in the Council Chamber, Third Floor, City Hall.

**PRESENT:** Councillor Melissa De Genova, Chair  
Mayor Kennedy Stewart\*  
Councillor Rebecca Bligh  
Councillor Christine Boyle  
Councillor Adriane Carr  
Councillor Lisa Dominato  
Councillor Pete Fry, Vice-Chair  
Councillor Colleen Hardwick  
Councillor Sarah Kirby-Yung\*  
Councillor Jean Swanson  
Councillor Michael Wiebe\*

**CITY MANAGER'S OFFICE:** Sadhu Johnston, City Manager

**CITY CLERK'S OFFICE:** Rosemary Hagiwara, Deputy City Clerk  
Tina Penney, Director, Legislative Operations  
Tina Hildebrandt, Meeting Coordinator

\* Denotes absence for a portion of the meeting.

#### **WELCOME**

The Chair acknowledged we are on the unceded territories of the Musqueam, Squamish, and Tsleil-Waututh Nations and we thank them for having cared for this land and look forward to working with them in partnership as we continue to build this great city together.

The Chair also recognized the immense contributions of the City of Vancouver's staff who work hard every day to help make our city an incredible place to live, work, and play.

#### **MATTERS ADOPTED ON CONSENT**

MOVED by Councillor Carr

THAT Council adopt Items 2, 3 and 5 on consent.

CARRIED UNANIMOUSLY  
(Councillors Kirby-Yung and Wiebe absent for the vote)

**1. Presentation: Review of Vancouver’s Rental Incentive Programs - Initial Finding**

The General Manager of Planning, Urban Design and Sustainability, along with staff from Housing Policy provided an update on initial findings from Vancouver’s Rental Incentive Program Review and, along with the Manager of Housing Policy, and the Development Manager of CitySpaces Consulting, responded to questions.

For information only.

**2. Contract Award for Consulting Services for Coal Harbour Phase II Development  
July 3, 2019**

THAT the Committee recommend to Council

- A. THAT Council authorize City staff to negotiate to the satisfaction of the City’s General Manager of Real Estate and Facilities Management, City’s Director of Legal Services, and the City’s Chief Procurement Officer and enter into a contract with Henriquez Partners Architects for the design of Phase II of the Coal Harbour development on the property at 480 Broughton Street, for a term estimated as six years or until services are complete, with an estimated contract value of \$4,987,925.00 plus GST over the term of the project, to be funded through the approved multi-year capital budget for the Planning & Design for Coal Harbour School, Childcare & Housing. Expenditures will be managed within the approved annual Capital Expenditure Budget.
- B. THAT, subject to approval of A above, the Director of Legal Services, Chief Procurement Officer and General Manager of Real Estate and Facilities Management be authorized to execute on behalf of the City the contract contemplated by A.
- C. THAT no legal rights or obligations will be created by Council’s adoption of A and B above unless and until such contract is executed by the authorized signatories of the City as set out.

ADOPTED ON CONSENT (Vote No. 04805)  
(Councillors Kirby-Yung and Wiebe absent for the vote)

**3. 2019 Debenture Program  
July 8, 2019**

THAT the Committee recommend to Council

- A. THAT Council authorize the issuance of up to \$100,000,000 of City of Vancouver debentures, utilizing borrowing authorities approved as part of the 2015, 2016, 2017 and 2018 Capital Budgets as follows:

Water	\$ 1,000,000
Sewer	\$ 23,952,076
Parks	\$ 8,000,000
Recreation and Exhibition Facilities	\$ 32,500,000
Public Safety Facilities	\$ 1,047,924

Streets and Bridge Infrastructure	\$ 7,300,000
Street Lighting, Traffic Signals and Communication Systems	\$ 4,000,000
Community Facilities	\$ 13,700,000
Civic Facilities and Infrastructure	\$ 8,500,000
	<u>\$ 100,000,000</u>

- B. THAT, until the borrowing authorities established pursuant to A above are exercised, the Director of Finance, in consultation with the Mayor, the Chair of the City Finance and Services Committee, and the City Manager, or a majority of them, be empowered to act and instruct the City's bank syndicate to proceed with the issuance of the debentures, and to set the interest rate, price, and other terms and conditions on which the debentures will be issued by the City.

It should be noted that once the Director of Finance instructs the bank syndicate to offer the debentures in the public market, Council will be required to enact the appropriate borrowing by-law to authorize issuance of the debentures.

ADOPTED ON CONSENT  
(Councillors Kirby-Yung and Wiebe absent for the vote)

\* \* \* \* \*

*Prior to beginning Item 4, it was*

*MOVED by Councillor Carr  
SECONDED by Councillor Dominato*

*THAT under Section 6.8 of the Procedure By-law, the Committee suspend rule 13.8 of the Procedure By-law to permit members of the public up to three minutes to address Committee.*

*CARRIED UNANIMOUSLY AND  
BY THE REQUIRED MAJORITY*

*MOVED by Councillor Carr  
SECONDED by Mayor Stewart*

*THAT under Section 6.8 of the Procedure By-law, the Committee suspend rule 13.9 of the Procedure By-law to permit Committee members up to three minutes to ask questions of speakers.*

*CARRIED UNANIMOUSLY AND  
BY THE REQUIRED MAJORITY*

\* \* \* \* \*

**4. Amendments to the Procedure By-law No. 9756  
July 5, 2019**

The Committee heard from three speakers in opposition to the report.

\* \* \* \* \*

*Following speakers, the Committee agreed to postpone debate and decision on Item 4 until after the completion of Items 6 to 8.*

*Note: For clarity, the minutes are recorded in chronological order.*

\* \* \* \* \*

**5. Legal Authority for Final Report on the Public Art Boost  
July 18, 2019**

THAT the Committee recommend to Council

THAT Council authorize the General Manager of Arts, Culture and Community Services to negotiate and execute agreements to disburse the grants described in the Final Report on the Public Art Boost (RTS 13177) on the terms and conditions generally set out in the Administrative Report dated July 18, 2019, entitled "Legal Authority for Final Report on the Public Art Boost", and on such other terms and conditions as are satisfactory to the General Manager of Arts, Culture and Community Services and the City Solicitor.

ADOPTED ON CONSENT AND  
BY THE REQUIRED MAJORITY  
(Councillors Kirby-Yung and Wiebe absent for the vote)

\* \* \* \* \*

*The Committee recessed at 12:05 pm and reconvened at 3:08 pm*

\* \* \* \* \*

**6. Revisiting the Random Ballot for Equity's Sake**

The registered speaker was not present in the Council Chamber.

MOVED by Councillor Kirby-Yung  
THAT the Committee recommend to Council

WHEREAS

1. Barriers in the electoral system can contribute to reduced voter participation;
2. One of the goals of the Healthy City Strategy is to increase voter turn-out, which is a common proxy for measuring democracy, and the City is actively working on the development of an Equity Framework;
3. In April 2018, Vancouver City Council voted to list Mayoral, Council and Park Board Commissioner candidates in random order instead of alphabetical order on Vancouver's next municipal election in October that year. This was purported to create a more even playing field for candidates. A by-law was subsequently enacted by Council per the provisions of Section 79 of the *Vancouver Charter*,

4. The April 2018 Taking the ABCD Bias off the Ballot Motion suggested that alphabetical bias in the ballot has a particularly negative impact on people who have last names that are Chinese, South Asian, Vietnamese, Korean, Japanese or Latino - among others; however, cultural representation actually decreased following the 2018 election that used a random order ballot;
5. It has been suggested that switching from an alphabetically ordered to a random order ballot could eliminate order bias. However, 60% of Councillors elected in October 2018 appeared in the first one-third of the one-version random ballot, indicating that one order bias was changed for another;
6. Voters cited confusion and inertia at the overwhelming ballot length and random form for the October 2018 Vancouver municipal election;
7. In November 2018, Council directed staff to prepare a 2018 Municipal Election Review report to Council by May 2019 including but not limited to such factors as the efficacy of the random ballot, with the goal of supporting strong voter turnout and confidence in the electoral process. Voter turnout in 2018 was 39% vs 43.4% in 2014 not achieving the City's goal of increasing civic participation;
8. The 2018 Municipal Election Review report indicated that random order ballots were cited as more personally confusing by Chinese, South Asian and minority voters compared to Caucasian voter survey respondents;
9. The same post-election survey indicated that Caucasian respondents were significantly more likely to prefer random order ballots, compared to Chinese, South Asian and minority respondents.

THEREFORE BE IT RESOLVED

- A. THAT Council acknowledge that the 2018 Municipal Election Review report indicated that random order ballots were cited as more confusing by Chinese, South Asian and minority residents, and that given the goal of equity as well as increasing voter turnout, it is prudent to reconsider the use of an alphabetical vs. a random order ballot for the next Vancouver municipal election as permitted by Sections 78 and 79 of the *Vancouver Charter*.
- B. THAT Council direct staff to engage with appropriate Resident Advisory Committees for their feedback on the use of an alphabetical vs random order ballot, including the Racial and Ethno-Cultural Equity Advisory Committee, Urban Indigenous People's Advisory Committee, Persons with Disabilities Advisory Committee, and Seniors Advisory Committee.
- C. THAT staff report back to Council by Q1 2020 with Committee feedback and recommendations related to whether or not to return to an alphabetically ordered ballot for the next Vancouver municipal election, including possible recommendations for by-law enactment per the provisions of Section 79 of the *Vancouver Charter*.

amended

AMENDMENT MOVED by Councillor Kirby-Yung

THAT A be amended to strike and replace it with the following:

THAT Council direct staff to engage with appropriate Resident Advisory Committees for their feedback on the use of an alphabetical vs random order ballot as permitted by Sections 78 and 79 of the *Vancouver Charter*, including the Racial and Ethno-Cultural Equity Advisory Committee, Urban Indigenous People's Advisory Committee, Persons with Disabilities Advisory Committee, and Seniors Advisory Committee, with the goal of identifying a ballot that achieves equity and effectiveness;

FURTHER THAT B be amended to strike and replace it with the following:

FURTHER THAT such review include consideration of ease and clarity of alphabetical vs random ballot types, as well as the benefits and drawbacks of strategies such as numbering candidates on a randomized ballot, or having multiple randomized lots of ballots vs just one random version;

FURTHER THAT C be amended to strike "Q1" and replace it with "Q2" and to insert the words "or retain a random form ballot" after the word "election", to read as follows:

THAT staff report back to Council by Q2 2020 with Committee feedback and recommendations related to whether or not to return to an alphabetically ordered ballot for the next Vancouver municipal election or retain a random form ballot, including possible recommendations for by-law enactment per the provisions of Section 79 of the *Vancouver Charter*.

CARRIED UNANIMOUSLY (Vote No. 04797)  
(Mayor Stewart absent for the vote)

**FINAL MOTION AS APPROVED**

A. THAT Council direct staff to engage with appropriate Resident Advisory Committees for their feedback on the use of an alphabetical vs random order ballot as permitted by Sections 78 and 79 of the *Vancouver Charter*, including the Racial and Ethno-Cultural Equity Advisory Committee, Urban Indigenous People's Advisory Committee, Persons with Disabilities Advisory Committee, and Seniors Advisory Committee, with the goal of identifying a ballot that achieves equity and effectiveness;

FURTHER THAT such review include consideration of ease and clarity of alphabetical vs random ballot types, as well as the benefits and drawbacks of strategies such as numbering candidates on a randomized ballot, or having multiple randomized lots of ballots vs just one random version.

B. THAT staff report back to Council by Q2 2020 with Committee feedback and recommendations related to whether or not to return to an alphabetically ordered ballot for the next Vancouver municipal election or retain a random form ballot, including possible recommendations for by-law enactment per the provisions of Section 79 of the *Vancouver Charter*.

CARRIED UNANIMOUSLY (Vote No. 04798)  
(Mayor Stewart absent for the vote)

## **7. Ending Sexual Harassment and Violence in Vancouver's Hospitality and Service Industries**

The Committee heard from six speakers in support of the motion.

MOVED by Councillor Boyle

THAT the Committee recommend to Council

### WHEREAS

1. The safety of women in the workplace remains a top priority for the City of Vancouver;
2. The City of Vancouver has engaged in a variety of ways to strengthen women's equity, including through the creation of a Women's Equity Strategy, unanimously adopted;
3. In 2018, the City of Vancouver joined UN Women's Global Flagship Initiative, "Safe Cities and Safe Public Spaces" ("UN Women Safe Cities");
4. Vancouver City Council recognizes that safe and healthy workplaces help attract and retain families, and individuals to live and work in the city;
5. The City of Vancouver recognizes and supports the growth of the #MeToo Movement across North America, the human rights of Women, and the need to ensure workplaces in hospitality and service industries are free from sexual assault and harassment;
6. The City of Victoria recently passed a motion to require, among other things, sexual violence prevention training in the local service industry to ensure a harassment-free environment;
7. Recent sexual harassment and sexual assault complaints have been raised at luxury hotels in Vancouver;
8. Sexual assault reports in Vancouver rose more than 16 per cent since 2016, even as rates of other violent crime decreased or remained steady. Nearly 400 of the 1,431 reported assaults over the past three-years came from the central business district, which includes the Granville strip and other nightlife areas<sup>1</sup>;
9. The City of Vancouver has been concerned in the past with the high rate of crime and sexual assault in the Granville Entertainment District;
10. Good Night Out Vancouver was formed in response to high rates of crime and sexual violence in the Central Business District, and Vancouver City Council recently approved additional funding for Good Night Out Vancouver to continue their important education and intervention work, and to build their fundraising capacity;
11. The City of Vancouver has invested greatly in developing a Nighttime Economy, including passing a recent motion to create "A Comprehensive Strategy for Realizing the Full Potential of the Nighttime Economy in the City of Vancouver". This work includes keeping the safety of the local workforce in mind, particularly

as women constitute a majority of workers in hotels, restaurants and bars and commonly experience sexual harassment in these industries;

12. Attracting greater numbers of tourists and local residents to our downtown social district can yield greater nightlife vibrancy and economic growth, and it can place demands on public safety and create additional risks for vulnerable people, including service and hospitality staff.

THEREFORE BE IT RESOLVED THAT Vancouver City Council direct staff to report to Council on recommendations and actions to ensure the safety of women working in the service and hospitality industry, with a specific focus on the Granville Entertainment District and Vancouver's luxury hotels. In the development of this report Council direct staff to:

- i. Meet with downtown hotel/restaurant owners, related association, service worker advocate groups (unions and community advocates) to formulate recommendations on how to combat the growth of sexual violence in Vancouver's hospitality and service industries and in the workplace;
- ii. Explore ways to end sexual violence in the city, including in Vancouver hotels, restaurants and bars, as part of its work on the UN Women Safe Cities work and the upcoming nighttime economy strategy;
- iii. Report back with implications of and options for mandating sexualized violence prevention training for hotel and restaurant staff as part of either the liquor licence or business licence approval process; and
- iv. Report back on options for conducting audits of venues to ensure the staff and environment minimize risk of sexual violence incidents; including working toward a common policy for business operators that establishes a best practices standard for conduct.

amended

AMENDMENT MOVED by Councilor Fry

THAT the first paragraph be amended to strike the words "with a specific focus on the Granville Entertainment District and Vancouver's luxury hotels";

FURTHER THAT "i" be amended to insert the words "Vancouver Police Department" after the word "owners".

CARRIED UNANIMOUSLY (Vote No. 04799)  
(Mayor Stewart absent for the vote)

The amendment having carried, the motion as amended was put and CARRIED UNANIMOUSLY (Vote No. 04800) with Mayor Stewart absent for the vote.



## **FINAL MOTION AS APPROVED**

THEREFORE BE IT RESOLVED THAT Vancouver City Council direct staff to report to Council on recommendations and actions to ensure the safety of women working in the service and hospitality industry. In the development of this report Council direct staff to:

- i. Meet with downtown hotel/restaurant owners, Vancouver Police Department, related association, service worker advocate groups (unions and community advocates) to formulate recommendations on how to combat the growth of sexual violence in Vancouver's hospitality and service industries and in the workplace;
- ii. Explore ways to end sexual violence in the city, including in Vancouver hotels, restaurants and bars, as part of its work on the UN Women Safe Cities work and the upcoming nighttime economy strategy;
- iii. Report back with implications of and options for mandating sexualized violence prevention training for hotel and restaurant staff as part of either the liquor licence or business licence approval process; and
- iv. Report back on options for conducting audits of venues to ensure the staff and environment minimize risk of sexual violence incidents; including working toward a common policy for business operators that establishes a best practices standard for conduct.

### **8. Eliminating Generators: Greening Vancouver's Film and Food Truck Industries**

The Committee heard from four speakers in support of the motion.

MOVED by Councillor Carr  
THAT the Committee recommend to Council

#### WHEREAS

1. Vancouver is the eighth global city to launch a C40 Women4Climate Mentorship Program, coordinated by our city's Sustainability Department and ZebX (Zero Emission Buildings Centre of Excellence) and focused on initiatives that achieve measurable reductions in local carbon pollution. One of our program participants is Clara George, an award-winning Vancouver-based television and film producer, whose short-term goal is to reduce carbon emissions generated by the film industry through their use of diesel generators, with the long-term goal of Vancouver becoming the most sustainable film production centre in the world, with a blueprint that all filming centres can follow;
2. The Vancouver Economic Commission (<http://www.vancouvereconomic.com/film-television/>) notes that Vancouver is the third largest film and television production centre in North America, home to approximately 65+ movies and 55+ TV series annually as well as hundreds of other filming days for commercials, TV pilots and other features (407 productions in 2016), generating 20,000 film and TV jobs in Vancouver, with a 2017 direct spend in British Columbia of \$3.8 billion including a payroll of \$2.06 billion;

3. Vancouver's supply of electricity is from BC Hydro, almost 97% of which is generated from renewable energy—a clean, green source of power compared to the diesel generators used by the film industry;
4. In 2018 there were an estimated 2,350 filming days in Vancouver, with each filming day using at least one, and an average of 2-3 diesel generators. Each generator uses, on average, 296 litres of diesel per filming day. Replacing diesel generators with electrical plug-ins and other zero emissions options means a potential reduction of 2,086,800 litres of diesel and their associated greenhouse gas (GHG) emissions—about 5,500 tonnes of CO<sub>2</sub>e per year;
5. The City of Vancouver's Greenest City Action Plan 2015-2020 and Renewable City plan aim to reduce Vancouver's GHG emissions by 50 percent from a 2007 baseline of 2,805,000 tCO<sub>2</sub>e by 2030 and eliminate dependence on fossil fuels before 2050. These goals were strengthened by a unanimous vote of Council on in January 2019 on the motion Ramping Up Vancouver's Climate Action in Response to the Climate Emergency;
6. Much of the filming activity and use of generators is concentrated around clusters of prime filming locations and "on location" parking lots, many of which are on or near city properties, and some of which are on School Board and Park Board properties;
7. Diesel generators can be replaced through tie-ins to city buildings or the use of electricity power drops, which can also be used as EV charging stations;
8. Reducing and replacing the use of diesel generators in the film industry would not only help achieve the city's climate action and GHG reduction objectives, but would also contribute to a healthier and quieter city by reducing diesel particulates and noise pollution;
9. Considering the film industry's savings on reduced use of diesel fuel and their desire to "green" their industry, the industry could help finance electricity power drops and building tie-ins;
10. The City of Vancouver issues approximately 150 food truck permits annually. Approximately 87 food trucks use generators. The elimination of the generators used by the food truck industry could save about 1,100 tonnes of CO<sub>2</sub>e per year.

THEREFORE BE IT RESOLVED THAT City Council direct staff to work with the film industry to develop a plan that quickly reduces and aims to completely eliminate the use of generators for filming and food trucks in Vancouver. Components of the plan should include:

1. Identifying opportunities and challenges to obtaining electrical power to needed areas;
2. Prioritizing high use filming locations for electricity power drops and building tie-ins;
3. Coordinating with the city's Electric Vehicle Ecosystem Strategy and REFM (Real Estate and Facilities Management) Planning to assess potential locations that can also be used as EV charging stations and for events, street festivals, food trucks and other activities that currently use diesel generators;

4. Establishing actions and time-lines that facilitate the city meeting its GHG reduction goals;
5. Identifying and pursuing policies around street closures that will reduce the number of diesel generators needed for filming;
6. Working with the Vancouver Park Board to participate in this plan;
7. Encouraging the Vancouver School Board to develop a similar plan;
8. Developing a financing plan that leverages new revenue opportunities from the film industry and possibly from low carbon fuel standard credits for the reductions in GHG emissions;
9. Identifying any City by-laws and/or policies that may need to be updated to accommodate the supply of electrical power by the City to the needed areas;
10. Work with the film industry to determine what actions would be required to authentically brand Vancouver as the Greenest Film Production Centre in the World, and include GHGs, waste, noise and water use on production sites and report back to Council in 2020 on the outcomes; and
11. That staff pursue opportunities to reduce reliance on generators for curbside power uses, specifically food trucks and special events, and report back on actions and a timeline to align with the aim of eliminating reliance on generators.

amended

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*At 5 pm, it was*

*MOVED by Councillor Carr*

*THAT the meeting be extended to complete Item 8.*

*CARRIED UNANIMOUSLY  
(Mayor Stewart absent for the vote)*

\* \* \* \* \*

AMENDMENT MOVED by Councillor Wiebe

THAT the first paragraph be amended to add the word “events” after the word “filming”.

CARRIED UNANIMOUSLY (Vote No. 04801)  
(Mayor Stewart absent for the vote)

The amendment having carried, the motion as amended was put and CARRIED UNANIMOUSLY (Vote No. 04802) with Mayor Stewart absent for the vote.

#### **FINAL MOTION AS APPROVED**

THEREFORE BE IT RESOLVED THAT City Council direct staff to work with the film industry to develop a plan that quickly reduces and aims to completely eliminate the use of generators for filming, events and food trucks in Vancouver. Components of the plan should include:

1. Identifying opportunities and challenges to obtaining electrical power to needed areas;

2. Prioritizing high use filming locations for electricity power drops and building tie-ins;
3. Coordinating with the City's Electric Vehicle Ecosystem Strategy and REFM (Real Estate and Facilities Management) Planning to assess potential locations that can also be used as EV charging stations and for events, street festivals, food trucks and other activities that currently use diesel generators;
4. Establishing actions and time-lines that facilitate the city meeting its GHG reduction goals;
5. Identifying and pursuing policies around street closures that will reduce the number of diesel generators needed for filming;
6. Working with the Vancouver Park Board to participate in this plan;
7. Encouraging the Vancouver School Board to develop a similar plan;
8. Developing a financing plan that leverages new revenue opportunities from the film industry and possibly from low carbon fuel standard credits for the reductions in GHG emissions;
9. Identifying any City by-laws and/or policies that may need to be updated to accommodate the supply of electrical power by the City to the needed areas;
10. Work with the film industry to determine what actions would be required to authentically brand Vancouver as the Greenest Film Production Centre in the World, and include GHGs, waste, noise and water use on production sites and report back to Council in 2020 on the outcomes; and
11. That staff pursue opportunities to reduce reliance on generators for curbside power uses, specifically food trucks and special events, and report back on actions and a timeline to align with the aim of eliminating reliance on generators.

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*The Committee recessed at 5:06 pm and reconvened at 6:06 pm, to continue with debate and decision on Item 4.*

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**4. Amendments to the Procedure By-law No. 9756 (continued)**

POSTPONEMENT MOVED by Councillor Kirby-Yung

THAT Council postpone the Procedure By-law No. 9756 Report to a Fall 2019 Council or Committee meeting;

FURTHER THAT given the Council procedural pilot is slated to conclude July 31, 2019, Council direct staff to utilize the existing Procedure By-law No. 9756 in the interim.

amended

The City Manager responded to questions.

**AMENDMENT MOVED by Councillor Carr**

THAT the second paragraph be amended to strike the words “utilize the existing Procedure By-law No. 9756” and replace them with the words “extend the current Council Procedural Pilot”, to read as follows:

THAT given the Council procedural pilot is slated to conclude July 31, 2019, Council direct staff to extend the current Council Procedural Pilot in the interim.

CARRIED UNANIMOUSLY (Vote No. 04803)  
(Mayor Stewart absent for the vote)

The amendment having carried, the postponement was put and CARRIED UNANIMOUSLY (Vote No. 04804) with Mayor Stewart absent for the vote.

**FINAL MOTION AS APPROVED**

THAT the Committee recommend to Council

THAT Council postpone consideration of the Administrative Report dated July 5, 2019, entitled “Amendments to the Procedure By-law No. 9756”, to a Fall 2019 Council or Committee meeting;

FURTHER THAT, given the Council procedural pilot is slated to conclude July 31, 2019, Council direct staff to extend the current Council Procedural Pilot in the interim.

The Committee adjourned at 6:31 pm.

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**REGULAR COUNCIL MEETING MINUTES  
STANDING COMMITTEE OF COUNCIL ON  
CITY FINANCE AND SERVICES**

**JULY 24, 2019**

A Regular Meeting of the Council of the City of Vancouver was held on Wednesday, July 24, 2019, at 2:21 pm, in the Council Chamber, Third Floor, City Hall, following the Standing Committee on City Finance and Services meeting, to consider the recommendations and actions of the Committee. Subsequently, the meeting reconvened, at 6:32 pm.

**PRESENT:**

Mayor Kennedy Stewart\*  
Councillor Rebecca Bligh  
Councillor Christine Boyle  
Councillor Adriane Carr  
Councillor Melissa De Genova  
Councillor Lisa Dominato  
Councillor Pete Fry  
Councillor Colleen Hardwick  
Councillor Sarah Kirby-Yung  
Councillor Jean Swanson  
Councillor Michael Wiebe

**CITY MANAGER'S OFFICE:** Sadhu Johnston, City Manager

**CITY CLERK'S OFFICE:** Rosemary Hagiwara, Deputy City Clerk  
Tina Hildebrandt, Meeting Coordinator

\* Denotes absence for a portion of the meeting.

**COMMITTEE REPORTS**

Report of Standing Committee on City Finance and Services  
Wednesday, July 24, 2019

Council considered the report containing the recommendations and actions taken by the Standing Committee on City Finance and Services. Its items of business included:

1. Presentation: Review of Vancouver's Rental Incentive Programs - Initial Findings
2. Contract Award for Consulting Services for Coal Harbour Phase II Development
3. 2019 Debenture Program
5. Legal Authority for Final Report on the Public Art Boost

Items 1 to 3 and 5

MOVED by Councillor De Genova  
SECONDED by Councillor Dominator

THAT the recommendations and actions taken by the Standing Committee on City Finance and Services at its meeting of July 24, 2019, as contained in items 1 to 3 and 5, be approved.

CARRIED UNANIMOUSLY AND  
ITEM 5 BY THE REQUIRED MAJORITY

### UNFINISHED BUSINESS

#### 1. Options for an Accelerated 10-year Timeline for Addressing Vancouver's Combined Sewer Overflows

At the Regular Council meeting on July 23, 2019, debate and decision on the following motion was referred to the Council meeting immediately following the Standing Committee on City Finance and Services meeting on July 24, 2019, as Unfinished Business.

MOVED by Councillor Kirby-Yung  
SECONDED by Councillor Wiebe

#### WHEREAS

1. As with many cities around the world, Vancouver has aging infrastructure that has been deteriorating at a rate more rapid than renewal investment, while pressures this aging infrastructure, combined with increased population density and development intensity, climate change and sea level rise, and increased regulations around environmental water quality, are having particularly significant impacts on the City's water, sewer, and drainage utility infrastructure;
2. The waterworks and sewer infrastructure of cities play an important role in ensuring sustainability and resiliency by using water efficiently, by being aware of what goes into the sewers, and by recognizing how local waterways can be affected by sewage and storm water overflows;
3. The City of Vancouver's Greenest City Action Plan, among others, embodies the City's aspiration to be on the leading edge of urban sustainability and resiliency through a set of measurable and attainable targets;
4. The City of Vancouver has 2,117 km of sewer and drainage mains, as well as 24 pump stations, approximately 90,000 sewer connections, 45,000 catch basins, and roughly 200 green infrastructure features, with an estimated replacement value of \$6.1 billion;
5. The bulk of Vancouver's original wastewater and rainwater systems, which date to the late 19th and early 20th centuries, were built with combined sewer pipes that channel a mixture of rainwater, groundwater, and sewage through a single sewer pipe;

6. Combined sewer pipes cannot handle all storm water runoff during periods of prolonged or heavy rain, resulting in sewers that overflow and discharge raw sewage into local waterways such as Burrard Inlet, English Bay, and the Fraser River from a network of combined sewer outfalls along the city's shorelines;
7. Raw sewage from combined sewer overflows, system cross-connections, sewage discharge from boats and other sources are a major contributor to E.coli and fecal contamination of public waterways;
8. The City of Vancouver has an on-going, multi-decade sewer capital program to replace its combined sewer pipes with separated sewer pipes as part of renewal and/or growth-triggered upgrades, which, in conjunction with targeted green infrastructure, aims to reduce combined sewer overflows into Vancouver's local waterways, such as Burrard Inlet, English Bay, False Creek, and the Fraser River, during heavy rain events, while providing increased sanitary capacity to the sewer system to accommodate growth and directing rainwater to receiving bodies that help reduce flooding concerns;
9. The City of Vancouver currently has both combined and separated areas in its sewer systems. Some areas, such as Downtown, Still Creek and in the False Creek Flats have the highest level of sewer separation;
10. Currently, Provincial Government regulations through the Integrated Liquid Waste and Resource Management Plan requires the City of Vancouver to eliminate combined sewer overflows by 2050 within a target rainfall event (1 in 5 year event);
11. In the 10 years from 2009 to 2018, the City of Vancouver reportedly replaced 83 km of combined sewers with 166 km of separated sewer mains, with separation projects on major arterials such as Burrard, West 4th, Alma, Southwest Marine, Dunbar, Nanaimo, and King Edward, as well as approximately 10,000 associated sewer connections and replacement / refurbishment of 5 sewer pump stations;
12. As noted in the City of Vancouver 2019-2022 Capital Plan, over the past 10 years, sewer mains have been replaced at an annual rate of 0.6 percent of the system, with approximately 50 percent of the combined sewer system now replaced and separated;
13. On June 29, 2019, Sunset Beach was closed to swimming on the recommendation of Vancouver Coastal Health due to high E.coli levels. It is not clear which factors contributed to the high levels and such factors may or may not have been combined sewer overflows, system cross-connections, boaters discharging waste or other sources;
14. According to recent reports, almost 674,000 cubic metres of raw sewage and runoff drained into False Creek last year from just one of the five False Creek combined sewer overflow outfalls;
15. On May 30, 2017, the City of Vancouver established a waterfront initiative for major natural waterways such as Burrard Inlet, False Creek, Lost Lagoon, the Fraser River and Trout Lake, with improving water quality in False Creek as an initial area of focus under the City's waterfront initiative;



16. On November 1, 2017, the City of Vancouver adopted the Rain City Strategy vision and goals, which includes improving water quality and reducing pollutants discharged in to our local waters from combined sewer overflows and rainwater run-off through the implementation of green rainwater infrastructure;
17. In 2019, the City plans to advance the development of a hydraulic model of the False Creek Basin to better understand its complex nature, including flow dynamics, contaminant fate and water quality performance to assist the City in identifying action priorities and evaluating potential benefits and continue to work with First Nations and regional and senior governments to advance additional action initiatives, including supporting the development of emerging technologies and techniques to better identify the primary sources of fecal contamination in False Creek;
18. Metro Vancouver's Liquid Waste Services division, which provides wastewater collection and treatment services and administers the region's Integrated Liquid Waste and Resource Management Plan (ILWRMP), under the Greater Vancouver Sewerage & Drainage District (GVS&DD), lists "commencing work with the Cities of Burnaby, New Westminister and Vancouver to identify options and strategies to cost effectively eliminate combined sewer overflows and separate combined sewers" as key action items for 2019;
19. According to Metro Vancouver, the 4-year average annual combined sewer overflow volume for the region from 2013 to 2016 was 27,300 megalitres (from combined sewers in Vancouver, Burnaby, and New Westminister), while in 2017 Metro Vancouver's combined sewer overflow volume was 33,300 megalitres and in 2018 it was 41,300 megalitres – with a 2019 target of 28,500 megalitres;
20. The 5-year average for the number of annual wet-weather related sanitary sewer overflow (SSO) events from Metro Vancouver sewers from 2012 to 2016 was 20 events and 39 events were reported in 2017;
21. The City of Vancouver's \$1.5 billion Operating Budget and Fiscal Plan for 2019 includes a sewer utility rate increase of 11.0% to (1) meet the increase in Metro Vancouver (regional) rates, including costs for site preparation for secondary treatment at Iona Island Wastewater Treatment Plant, (2) provide funding for sewer capital projects, as outlined in the approved 2019-2022 Capital Plan, (3) cover debt-servicing costs to support the replacement and separation of sewer infrastructure to support the City's goal to eliminate combined sewer overflows by 2050, and (4) allow for investments in flood mitigation and facility maintenance;
22. Metro Vancouver's regional population growth estimates to the year 2050, based on a base population of 2,570,000 in 2016, is anticipated to increase by about 1 million to 3,600,000 by the year 2050, with a corresponding increase in the population of the City of Vancouver and similarly increased demands on the City's sewer systems and discharges of raw sewage into the city's waterways.

THEREFORE BE IT RESOLVED THAT Vancouver City Council direct staff to explore an accelerated timeline for addressing the City's combined sewer overflows, including (but not limited to) potential costs, potential infrastructure funding partnerships and programs (i.e., federal, provincial, regional, and/or in conjunction with other nearby municipalities), potential pathways to cost-effectively achieve accelerated water quality outcomes related to combined sewer overflow events by 2029, the potential impact of accelerating

combined sewer overflow mitigation on other City of Vancouver budget priorities, and any foreseeable obstacles, and for staff to report back to Council in 2020 with options for an accelerated combined sewer overflow mitigation program;

FURTHER THAT Council direct staff to report back on next steps for Combined Sewer Overflow mitigation plans as part of the Rain City Strategy in the fall of 2019.

amended

AMENDMENT MOVED by Councillor Wiebe  
SECONDED by Councillor Kirby-Yung

THAT the motion be amended to read as follows:

- A. THEREFORE BE IT RESOLVED THAT Vancouver City Council direct staff to explore an accelerated timeline for addressing the City's combined sewer overflows, including (but not limited to) potential costs, potential infrastructure funding partnerships and programs (i.e., federal, provincial, regional, and/or in conjunction with other nearby municipalities), potential pathways to cost-effectively achieve accelerated water quality outcomes related to combined sewer overflow events by 2029, the potential impact of accelerating combined -2- sewer overflow mitigation on other City of Vancouver budget priorities, and any foreseeable obstacles, and for staff to report back to Council in 2020 with options for an accelerated combined sewer overflow mitigation program within the context of the 'holistic, coordinated approach to designing and delivering water and sewer infrastructure and services' using a "One Water" integrated approach;

FURTHER THAT Council direct staff to report back on next steps for Combined Sewer Overflow mitigation plans as part of the Rain City Strategy in the fall of 2019.

- B. THAT the City of Vancouver Engineering Department collaborate with the Vancouver Board of Parks and Recreation to accelerate prioritization of the measures developed through Vancouver's "One Water" integrated approach, 'Citywide Integrated Rainwater Management Plan' (IRMP), and upcoming 'Rain City Strategy' with an emphasis on a transition from the traditional 'gray (or exclusively piped) infrastructure' to a more sustainable 'integrated green and grey infrastructure' model.
- C. THAT staff report back on what the City can do regarding any 'quick-start' interventions that could help support the current Park Board policy from April 27, 2015, to achieve a goal of zero beach and recreational water closures in the city of Vancouver.
- D. THAT the City of Vancouver on the request of the Vancouver Park Board and in the interest of public awareness, publicly identify the locations of all sewer outflows into False Creek and other Vancouver waterways that impact Vancouver parks and beaches, and that the City be requested to post public signage to indicate these outflow locations and any open data available.

- E. THAT staff report back on the approved motion from March 3, 2015, to work with Transport Canada to make Burrard Inlet a federally regulated no discharge zone for all boaters and look at options to make our beaches federally recognized under the Canada Shipping Act Schedule as 'non-discharge zones' for boating sewage.
- F. THAT any staff report(s) back to Council identify any funding challenges, as well as potential sources of funding, including contributions from senior levels of government and Metro Vancouver.

CARRIED UNANIMOUSLY (Vote No. 04794)

The amendment having carried, the motion as amended was put and CARRIED UNANIMOUSLY (Vote No. 04796).

### BY-LAWS

MOVED by Councillor De Genova  
SECONDED by Councillor Carr

THAT Council enact the by-law listed on the agenda for this meeting as number 1 and authorize the Mayor and City Clerk to sign and seal the enacted by-law.

CARRIED UNANIMOUSLY

- 1. A By-law to enact a Housing Agreement for 2366 Birch Street (formerly 1269 West 8 Avenue) (By-law No. 12517)

\* \* \* \* \*

*Council recessed at 2:37 pm and reconvened at 6:32 pm, with Mayor Stewart absent and Councillor Kirby-Yung, as Deputy Mayor, in the Chair.*

\* \* \* \* \*

Report of Standing Committee on City Finance and Services  
Wednesday, July 24, 2019

Council considered the report containing the recommendations and actions taken by the Standing Committee on City Finance and Services. Its items of business included:

- 4. Amendments to the Procedure By-law No. 9756
- 6. Revisiting the Random Ballot for Equity's Sake
- 7. Ending Sexual Harassment and Violence in Vancouver's Hospitality and Service Industries
- 8. Eliminating Generators: Greening Vancouver's Film and Food Truck Industries

Items 4 and 6 to 8

MOVED by Councillor Carr  
SECONDED by Councillor Hardwick

THAT the recommendations and actions taken by the Standing Committee on City Finance and Services at its meeting of July 24, 2019, as contained in items 4 and 6 to 8, be approved.

CARRIED UNANIMOUSLY  
(Mayor Stewart absent for the vote)

### **ADJOURNMENT**

MOVED by Councillor Hardwick  
SECONDED by Councillor Dominato

THAT the meeting be adjourned.

CARRIED UNANIMOUSLY  
(Mayor Stewart absent for the vote)

The Council adjourned at 6:33 pm.

\* \* \* \* \*