



## ADMINISTRATIVE REPORT

Report Date: July 2, 2019  
Contact: Mary Clare Zak  
Contact No.: 604.871.6643  
RTS No.: 12911  
VanRIMS No.: 08-2000-20  
Meeting Date: July 9, 2019

TO: Vancouver City Council  
FROM: General Manager, Arts, Culture and Community Services  
SUBJECT: 2019 Social Grants - Childcare Enhancement and Other Grants

### **RECOMMENDATION**

- A. THAT Council authorize 46 Childcare Enhancement Grants totalling \$976,140, including recommended conditions on the grants, to the Agencies listed in Column 1 of Appendix A in the amounts recommended for each Agency in Column 3 of Appendix A. Source of funding is the 2019 Social Policy Grants Operating budget - Childcare.
- B. THAT Council authorize 3 Childcare Program Development Grants totalling \$22,550, 1 Childcare Research, Policy Development and Innovation Grant totalling \$20,000, and 1 Childcare Program Stabilization Grant totalling \$5,000, including recommended conditions on the grants, to the Agencies listed in Column 1 of Appendix B in the amounts recommended for each Agency in Column 3 of Appendix B. Source of funding is the 2019 Social Policy Grants Operating budget - Childcare.
- C. THAT Council authorize 1 Infant/Toddler grant totalling \$14,850 to the YMCA of Greater Vancouver for the new Kids at Marine YMCA Child Care, located at 401 SW Marine Drive. The grant is prorated from the maximum potential annual grant of \$19,800 to reflect a partial year (9 months) of operation. Release of the grant funds is subject to signing of an operating agreement between the YMCA and the City that defines the conditions of the funding. Source of funding is the 2019 Social Policy Grants Operating Budget - Childcare.
- D. THAT Council authorize 1 School-age Care Expansion Projects Grant Program of \$3,730 to the YMCA of Greater Vancouver. Source of funding is the 2019 Capital Budget for Before and After School Care Age 5 -12 years.

- E. THAT Council authorize 7 Social Policy Capital Grants totalling \$65,981, including recommended conditions on the grants, to the Agencies listed in Column 1 of Appendix C in the amounts recommended for each Agency in Column 2 of Appendix C. Source of funding is the Social Policy Small Capital Grants 2019.
- F. THAT Council authorize a grant of \$314,613 to the Collingwood Neighbourhood House Society for the period January 1, 2019 to December 31, 2019. Source of funding is \$274,613 from the 2019 General Government Operating budget and \$40,000 from the 2019 Social Policy Grants Operating budget.
- G. THAT Council approve the reallocation of 1 Sustainable Food Systems grant totalling \$11,615, that was approved by Council in March 2019 (RTS 12912), from the Association of Neighbourhood Houses of BC dba Cedar Cottage Neighbourhood House Society, to the Cedar Cottage Food Network Society. Source of funding is the 2019 Social Policy Grants Operating budget.
- H. THAT, pursuant to Section 206(1)(j) of the Vancouver Charter, Council deems any organization that is to receive a grant pursuant to the above recommendations and is listed in Appendices A to C or named in Recommendations C, D or F, which is not a registered charity with Canada Revenue Agency, to be an organization contributing to the health or welfare of the City.
- I. THAT Council authorize the General Manager, Arts, Culture and Community Services to negotiate and execute agreements to disperse the grants described in Recommendations A to G on the terms and conditions set out herein or such other terms and conditions as are satisfactory to the General Manager, Arts, Culture and Community Services and the Director of Legal Services.
- J. THAT no legal rights or obligations will arise or be created by Council's adoption of Recommendations A through H unless and until all legal documentation has been executed and delivered by the respective parties.

Recommendations A - I require 2/3 affirmative votes of all Council members per section 206 (1) of the Vancouver Charter.

## **REPORT SUMMARY**

This report recommends 61 new grants totaling \$1,422,864 (see Table 1) that correspond to three of the Healthy City Strategy goals: A Good Start; Healthy Human Services; and, Active Living and Getting Outside; and, requests Council's approval to transfer 1 Sustainable Food Systems grant approved in March 2019 to a different legal entity for the same purpose.

**Table 1: Summary of Grant Recommendations and Healthy City Strategy Goals**

<b>Recommendation</b>	<b>Grant Type</b>	<b>Healthy City Goal</b>	<b>Direct Impact</b>	<b>Total Funding</b>
<b>A</b>	<b>Childcare Enhancement Grants (46 grants)</b>	<b>A Good Start</b>	46 grants supporting the quality and affordability of licensed programs with a combined total of 1836 spaces to ensure access to those families most in need of the support	<b>\$976,140</b>
<b>B</b>	<b>Childcare Program Development, Program Stabilization, and Research, Policy Development &amp; Innovation Grants (5 grants)</b>	<b>A Good Start</b>	5 grants that will facilitate creation of 34 new licensed childcare spaces, improve organizational stability and identify innovative public sector space planning and utilization strategies.	<b>\$47,550</b>
<b>C</b>	<b>Infant/Toddler Grant (1 grant)</b>	<b>A Good Start</b>	1 grant to help offset the high cost of providing 12 Infant/ Toddler spaces at the new YMCA Kids at Marine Childcare Centre.	<b>\$14,850</b>
<b>D</b>	<b>School-Age Care Expansion Grant (1 grant)</b>	<b>A Good Start</b>	1 grant to create 30 new licensed childcare spaces.	<b>\$3,730</b>
<b>E</b>	<b>Social Policy Capital Grants (7 grants)</b>	<b>Healthy Human Services</b>	7 grants to community organizations to deliver programs and services in safe and appropriate facilities.	<b>\$65,981</b>
<b>F</b>	<b>Collingwood Neighbourhood House Gym and Annex (1 grant)</b>	<b>Active Living and Getting Outside:</b>	1 grant to increase to affordable and culturally appropriate recreation and leisure services in the Collingwood area.	<b>\$314,613</b>
<b>TOTAL</b>				<b>\$1,422,864</b>

**COUNCIL AUTHORITY/PREVIOUS DECISIONS**

**Social Policy Capital (SPC) Grants:** The City has offered a small Capital Grants program to Vancouver-based social and cultural organizations in non-City-owned properties since 1975. In December 2013 Council approved a policy change that allows SPC grants to include organizations in facilities owned, leased or rented by the City, and to fund up to 50% of a project provided that the remaining 50% is leveraged from non-city sources.

**Childcare Enhancement Grants:** Council established the annual Civic Childcare Grants Program on October 23, 1990 to assist licensed non-profit childcare programs serving a high proportion of vulnerable children.

**Childcare Program Development, Program Stabilization, and, Research, Innovation & Policy Development Grants:** Council approved the Civic Child Care Strategy in 1990 with goals that included supporting the quality, accessibility and affordability of Vancouver’s childcare services.

**Childcare Infant/Toddler Grants:** As part of the 1990 Civic Child Care Strategy, Council established the annual Civic Child Care Grants Program. In May 1991 Council approved the creation of the Childcare Endowment Reserve (now referred to as the Childcare Reserve) and on December 15, 1994, Council approved the Reserve’s terms and conditions, including eligibility criteria.

**Collingwood Neighbourhood House Gymnasium:** On December 15, 1994 Council provided Collingwood Neighbourhood House Society funding for gymnasium/recreational programs and approved an operating agreement. On February 19, 2002, Council approved a five-year lease (the “Lease”) with the Society, which commenced on May 1, 2002. The City and the Society entered into a Gymnasium License and Operating Agreement with the Board of School Trustees of District No. 39 on January 1, 2002, governing the shared use of the Gymnasium by the Society and the School Board. On November 7, 2002, Council approved an operating agreement with the Society to formalize funding and operating commitments for the Gymnasium through a modification to the lease dated November 26, 2003 (the “Lease Modification”).

**Sustainable Food Systems (SFS) Grants:** On April 7, 2009, Council approved the establishment of the Greenest City Neighbourhood grants. Council increased the funding in July 2013 and changed the name to Sustainable Food Systems Grants.

**School-Age Care Expansion Grants:** On April 25th, 2013, the City of Vancouver and the Vancouver Board of Education entered into a partnership to jointly facilitate the creation of licensed school-aged childcare spaces in Vancouver’s elementary schools. This agreement included the creation of a small grant for non-profit organizations, known as School-Age Care Expansion Projects.

**Healthy City Strategy:** On October 29, 2014, Council approved goals, targets and indicators of the Healthy City Strategy 2014-2025 Phase I. On July 8, 2015 Council approved the first four-year action plan for the Healthy City Strategy.

**Framework for City of Reconciliation:** In 2014, Council approved the Framework for City of Reconciliation which recognizes that reconciliation goes beyond just one community and must enhance opportunities and understanding of all communities.

**Marine West Childcare Centre (Kids at Marine YMCA Child Care):** On January 20, 2016, Council approved the allocation of \$500,000 from the Marpole Community Amenity Contribution Reserve (445 SW Marine Drive rezoning) to the Childcare Reserve, for annual infant/toddler grants for the childcare centre located at 401 SW Marine Drive.

**Vancouver: A City for All Women, Women’s Equity Strategy 2018-2028:** In January 2018 the City adopted the updated Women’s Equity Strategy following a review of the City’s 2005 Gender Equality Strategy.

**CITY MANAGER'S COMMENTS**

The City Manager RECOMMENDS approval of the foregoing.

REPORT

**Background/Context**

This report recommends 61 new social grants totalling \$1,422,864.

Social grants are investments that contribute to a healthy city for all. They support non-profit community-based services that facilitate the physical, spiritual, mental and emotional well-being of people, and:

- Are co-developed and governed collaboratively with and by the communities and individuals they serve.
- Respond to dynamic community needs;
- Reduce the impact of systemic factors that create conditions of vulnerability;
- Facilitate partnerships and networks between the city, other levels of government and business; and
- Inform and respond to Council priorities.

**Strategic Analysis**

**Advancing the Goals of the Healthy City Strategy and Related Council Priorities**

The Social Policy grants in this report are informed by the Healthy City Strategy and related Council strategies and priorities, as illustrated in Table 2.

**Table 2: Summary of Grant Recommendations and Council Strategies**

Grant Stream	Description	COUNCIL STRATEGIES	Total Grants Recommended
Childcare Enhancement Grants (Appendix A)	46 grants to support licensed group child care, preschool, school-aged care and occasional child care programs serving high need families.	<ul style="list-style-type: none"> <li>• Healthy City Strategy</li> <li>• Civic Childcare Strategy</li> </ul>	\$976,140
Childcare Program Development, Program Stabilization <i>and</i> Research, Policy Development & Innovation Grants (Appendix B)	5 grants to support start-up costs for new or expanded childcare operations (including planning, licensing, fundraising), assist with financial restructuring to address financial crises, and support innovations in early learning and care.	<ul style="list-style-type: none"> <li>• Healthy City Strategy</li> <li>• Civic Childcare Strategy</li> </ul>	\$47,550
Childcare Infant/Toddler Grant	1 grant to help offset high cost of operating infant/toddler care	<ul style="list-style-type: none"> <li>• Healthy City Strategy</li> </ul>	\$14,850

Grant Stream	Description	COUNCIL STRATEGIES	Total Grants Recommended
	in facilities located in high density/emerging neighbourhoods.	<ul style="list-style-type: none"> <li>• Civic Childcare Strategy</li> </ul>	
School-Age Care Expansion Grant	1 grant to support the creation of a new 30-space licensed out of school care program.	<ul style="list-style-type: none"> <li>• Healthy City Strategy</li> <li>• Civic Childcare Strategy</li> <li>• Early Care and Learning</li> </ul>	\$3,730
Social Policy Capital Grants	7 grants to improve the safety, accessibility and operational needs of non-profit social service and childcare organizations.	<ul style="list-style-type: none"> <li>• Healthy City Strategy</li> </ul>	\$65,981
Collingwood Gymnasium	1 grant to support the continuing operation of the Collingwood Gymnasium and Annex.	<ul style="list-style-type: none"> <li>• Healthy City Strategy</li> </ul>	\$314,613
<b>TOTAL</b>			<b>\$1,422,864</b>

The grants recommended in this report will particularly help support the HCS goals a Good Start and Healthy Human Services.

### ***Provincial Context: Changes in Child Care***

The City of Vancouver has engaged in supporting the creation of child care since the early 1980's. With the passing of the 1990 Civic Child Care Strategy, the City recognized the importance of healthy childhood development and women's participation in the labour force by making a formal commitment to expanding and supporting quality, accessible licensed childcare services. Not only does access to quality childcare support healthy child development, it is a key to levelling the playing field for women's involvement in the labour force, and contributes significantly to the economy.

The recent change in the provincial government's commitment to move towards a universal, affordable, accessible, high quality childcare system and endorse the \$10 a Day Plan, is significant. The 2018 Provincial Budget introduced the first steps towards the goal of a universal, affordable childcare system in BC through investment in a number of initiatives, including the Child Care Fee Reduction Initiative (CCFRI), the Affordable Child Care Benefit (ACCB), Child Care Prototypes, and Wage Enhancement. It is noteworthy that the CCPA-BC report *Solving BC's Affordability Crisis in Child Care: Financing the \$10 a Day Plan*<sup>1</sup> confirms that the near-term benefits, solely from the increased labour force participation that access to childcare creates, almost pays for the cost of the plan, and that the Spatial Economics report *Socio-Economic Impact Analysis of the \$10 a Day Plan in BC*<sup>2</sup> confirms that a fully implemented plan will pay for the government spending necessary to roll out the plan

<sup>1</sup> Solving BC's Affordability Crisis in Child Care. Canadian Centre for Policy Alternatives. July 2015.

<sup>2</sup> Socio-Economic Impact Analysis of the \$10aDay Child Care Plan for British Columbia  
Prepared by: Robert Fairholm, Centre for Spatial Economics, and Lynell Anderson, CPA, CGA. January 2017.

Further details about the provincial childcare initiatives can be found in Appendix A-3. Social Policy staff will continue to monitor the direct impact on Vancouver's childcare programs and any implications for current and future granting programs. We are currently collecting baseline data to better assess the impact of these changes over time.

### **A. Childcare Enhancement Grants (Recommendation A) - \$976,140**

We received 48 applications for 2019 Childcare Enhancement Grants, 46 of which are being recommended for funding (Appendix A). Two applications were deemed not eligible for funding (Appendix A-1) as they did not meet the program criteria.

Childcare is the second highest expense for many families after housing. While this major expense affects families across income levels, lower income families are particularly challenged to find quality, affordable care. While trying to keep fees as low as possible to allow for affordability, non-profit childcare providers face rising costs for wages, food, rent and other expenses.

The Childcare Enhancement grant program is intended to enhance both the accessibility and quality of licensed childcare programs. Organizations use the grants in one or more of the following four ways:

- 1) Strengthen coordinated administration through the community hub model to increase administrative effectiveness among small non-profits;
- 2) Provide a food supplement program (e.g. hot breakfast and lunch), including monthly menu plans based on sound nutritional planning and a staff schedule for food preparation to increase nutrition for the children;
- 3) Enhance staff ratios to better serve high-need children; and/or,
- 4) Support affordability by maintaining monthly parent fees at or below City average.

It should be noted that the City's Childcare Enhancement grants are intended to augment, not replace, provincial funding.

#### ***Eligibility Criteria for Childcare Enhancement Grants***

The maximum grant per childcare program is \$27,000. The actual amount of a grant is based on a "Full Time Equivalent Space" (FTES) measure, calculated via the number of licensed spaces in each program and the age of the children being served (see Appendix A-2 for details). Organizations operating multiple programs are eligible for a maximum of three enhancement grants.

Eligibility requirements include demonstrated sound governance and financial administration, and monthly parent fees that are no more than 2.5% higher than the previous year's city-wide average fees (as reported by the Westcoast Child Care Resource Centre in its annual survey of childcare centres). Organizations must also demonstrate that a significant number of the children and families they serve may face systemic risk factors. These include single-parent households, refugee and new immigrant families, low income households, and others. Enrolment thresholds are established and reviewed each year by Social Policy staff to establish minimum thresholds in six areas of vulnerability. The demographic profiles of children actually enrolled in the childcare programs in January of the current year are used to assess the degree to which an applicant program meets the threshold criteria.

Program criteria approved by Council in 2005 stated that programs must meet minimum threshold percentages in at least three of the areas of vulnerability. However, changing demographics of families accessing licensed childcare spaces have shifted significantly over the past several years, primarily due to the high cost of both childcare and housing. Upon analysis, it was apparent that many programs that had previously qualified for funding would become ineligible if three criteria were required at the percentages historically used to set eligibility. Thus, for 2019, staff are recommending that we reduce the minimum number of thresholds a program must meet to two. Staff will conduct further analysis over the next few months, particularly in light of the changing provincial childcare landscape discussed elsewhere in this report, and come back to Council with further recommendations for 2020 funding criteria.

**B. Childcare Program Development (PD), Childcare Program Stabilization(PS), and Childcare Research, Policy Development & Innovation (RPDI) Grants (Recommendation B) - \$47,550**

Referred to collectively as ‘small childcare grants’, these generally modestly-sized but important grants support a range of functions, including: helping childcare centres meet the non-capital costs of creating new or expanded childcare programs; enabling centres to bring in outside expertise to assist with program stabilization; and, supporting research and innovation to improve policy and practice in the childcare sector more broadly.

For example, a 2018 RPDI grant is currently funding research into why Vancouver families are choosing to enrol their children in preschool programs rather than more full-time ECE options. This is an important field of enquiry as we move toward ‘universal’ childcare. With the current provincial drive to make full-day childcare available to all families who desire it, it becomes critical to understand what percentage of parents are currently enrolling their children in preschools not as a first choice, but because they cannot access full-day childcare spaces.

The 5 small childcare grants being recommended in this report will support both the stabilization and current and future expansion of existing childcare programs, and fund research into ways in which the anticipated demand for additional physical space for new childcare centres might be managed through a collaborative approach between the public and non-profit sectors.

**C. Infant/Toddler (IT) Grants (Recommendation C) - \$14,850**

Infant/Toddler (IT) spaces are the most expensive childcare programs to operate due to the 1:4 child-to-staff ratios required for the care of very young children (0-36 months). IT Grants help to offset these costs and support the sustainability of IT spaces/programs while also offsetting costs to parents. The new purpose-built licensed 37-space (12 spaces for Infants and/or Toddlers and 25 spaces for children age three to five) Marine West Childcare Centre opened on April 1, 2019 and, therefore, the grant has been prorated for this year.

Release of the grant funds is subject to signing of an operating agreement between the YMCA and the City that defines the conditions of the funding.

**D. School-Age Care Expansion Grant (Recommendation D) - \$3,730**

The City and VSB have been working together for more than a decade to expand school-age childcare in Vancouver through maximizing the use of public space. On April 25th, 2013, the COV and VBE entered into the VSB Community Partnership Program to jointly facilitate the creation of licensed school-aged childcare spaces in Vancouver’s elementary schools. The



Partnership agreement included the creation of a small grant for non-profit organizations, known as School Age Care Expansion Projects.

Because each school layout and rented room is different, the school renovation costs associated with meeting licensing requirements at any given site vary significantly. However, in many cases, a very modest investment such as the one being recommended in this report for electrical upgrades in an activity room and kitchen, and upgrades to washrooms, can result in creating new licensed childcare spaces.

#### **E. Social Policy Capital Grants (Recommendation E) - \$65,981**

We are seeking Council's approval for seven Social Policy Small Capital grants totalling \$65,981 (Appendix C). The Social Policy Small Capital Grants recommended in this report will enhance safety and services for children and families, as well as for women facing conditions of vulnerability.

The range of organizations and programs being recommended for capital grants reflects both the diverse nature of the city's community social services sector as well as the important role this grant program plays in ensuring services are provided in physical environments that are both safe, welcoming and appropriate to the services being delivered.

Four applications for capital grants are not being recommended. Details can be found in Appendix C-1.

#### **F. Collingwood Neighbourhood House Gymnasium/Recreational Programming (Recommendation F) - \$314,613**

The City has provided Collingwood Neighbourhood House (CNH) funding for a gymnasium and recreational programs since 1994, with modifications made to the Lease in 2003 to formalize funding and operating commitments. This is a unique arrangement, which allows for reduced operating costs and for more community input into the operation.

Based on these commitments, CNH operates a City-owned gymnasium and provides affordable, accessible recreation programs to residents of the neighbourhood. Collingwood is one of the most economically and culturally diverse communities in East Vancouver. The proportion of residents with English as a Second Language is 65%, the highest in Vancouver according to the 2016 Population Census. There are also significant numbers of low-income families, new immigrants and refugees. Collingwood also has one of the highest proportions of newborns, the highest number of youth per capita, and a disproportionately high number of seniors and special needs residents. The marked diversity of the population continues to shape the overall content of recreation programs and their accessibility.

In 2018, the City contributed an additional \$40,000 to the grant to support the operation of the new Collingwood Annex. This facility is owned by the City and leased to the Society. The Annex enhances CNH's capacity to provide a broad range of programs to meet the needs of its diverse community, including art, music, dance and fitness programs for adults, seniors, and children. In its first six months of operation, Annex programs recorded nearly 5000 visits by local residents.

Staff are recommending a 2019 grant of \$314,613, which represents a 2% increase on the base grant for the gymnasium (for a total of \$274,613) plus \$40,000 for operations at the Annex. While the \$40,000 grant awarded for the Annex in 2018 was intended to be a one-time grant from the Social Policy Operating Grants budget, discussions are continuing between Social

Policy and the Park Board re: ongoing administration of the operating grants for both the gymnasium and the Annex. To avoid disruption of operations of the Annex, Social Policy staff are recommending a \$40,000 grant again this year.

### **G. Sustainable Food Systems Grant (Recommendation G) – reallocation of \$11,615**

In March 2019 Council approved a grant totalling \$11,615 to support the Cedar Cottage neighbourhood's *Community Food Markets* program. The grant supports access to food, education, and community connection by prioritizing marginalized communities while bridging the varied communities within the area.

The grant was awarded to the to the Association of Neighbourhood Houses of BC (ANHBC) dba Cedar Cottage Neighbourhood House in error and we are requesting Council's approval to reallocate the grant to the Cedar Cottage Food Network Society which operates the Community Food Markets program. The amount and purpose of the grant remain unchanged, and both ANHBC and the Cedar Cottage Food Network Society are aware of this request.

#### ***Implications/Related Issues/Risk (if applicable)***

#### ***Financial***

**Table 4: Financial Overview of Recommended Grant Streams and Remaining Balances**

#### **OPERATING GRANTS**

<b>Rec</b>	<b>Grant Stream</b>	<b>Source of funding</b>	<b>2019 Budget</b>	<b>Previously Approved</b>	<b>Recommended in this report</b>	<b>Balance</b>
A, B, C	Childcare Grants	2019 Social Policy Operating Grant – Childcare	1,962,343	395,800	1,038,540	528,003
F	Collingwood Gymnasium Grant	General Government Operating budget	274,613	-	274,613	-
		2019 Social Policy Operating Grant	7,504,439	6,918,098	40,000	546,341
<b>TOTAL</b>			<b>9,741,395</b>	<b>7,313,898</b>	<b>1,353,153</b>	<b>1,074,344</b>

#### **CAPITAL GRANTS**

<b>Rec</b>	<b>Grant Stream</b>	<b>Source of funding</b>	<b>Recommended in this report</b>
D	School-Age Care Expansion Grant	2019 Capital Budget for Childcare – Grants – Before and After School Care (5-12 years)	\$3,730
E	Social Policy Capital Grant – Renovation	2019 Social Policy Small Capital Grants Budget	65,981

**CONCLUSION**

The Social Policy grants recommended in this report represent important investments in the delivery and sustainability of social services in Vancouver, particularly in furthering the City's goals of increasing access to quality licensed childcare spaces, supporting a good start for children and supporting economic participation. The services, programs and organizations recommended for funding are part of the complex network of non-profits working to mitigate conditions that create vulnerability and marginalization and, in so doing, support the City's liveability, social development and sustainability objectives.

\* \* \* \* \*

<b>2019 SOCIAL POLICY GRANTS</b> <b>Childcare Enhancement Grants Recommended (Recommendation A)</b>					
<i>Civic Childcare Enhancement Grants are intended to support the quality and affordability of licensed programs to ensure access to those families most in need of the support.</i>					
1	2	3	4	5	6
ORGANIZATION	CHILDCARE PROGRAM	2019 RECOMMENDED	2019 TOTAL CAPACITY	OBJECTIVES	COMMENTS/ CONDITIONS
Aboriginal Mother Centre Society	Aboriginal Mother Centre Daycare	\$24,385	25 group child care 30 mths to school age	To strengthen coordinated administration through the community hub model.	
Association of Neighbourhood Houses of British Columbia (dba Cedar Cottage Neighbourhood House )	Beaconsfield Out of School Care	\$17,070	35 School-aged	To enhance staff ratios. To keep fees at or below City average	
Association of Neighbourhood Houses of British Columbia (dba Cedar Cottage Neighbourhood House )	Queen Alexandra Out of School Care	\$12,193	25 School-aged	To enhance staff ratios. To keep fees at or below City average	
Association of Neighbourhood Houses of British Columbia (dba Cedar Cottage Neighbourhood House)	Cedar Cottage Preschool	\$6,438	20 Preschool	To enhance staff ratios. To keep fees at or below City average.	<b>COMMENT:</b> New application this year.
Association of Neighbourhood Houses of British Columbia (dba Frog Hollow Neighbourhood House)	Kidsworld School Age Care	\$27,000	76 School-aged	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
Association of Neighbourhood Houses of British Columbia (dba Frog Hollow Neighbourhood House)	Nootka Group Care	\$19,508	40 School-aged	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	

<b>2019 SOCIAL POLICY GRANTS</b>					
<b>Childcare Enhancement Grants Recommended (Recommendation A)</b>					
<i>Civic Childcare Enhancement Grants are intended to support the quality and affordability of licensed programs to ensure access to those families most in need of the support.</i>					
1	2	3	4	5	6
<b>ORGANIZATION</b>	<b>CHILDCARE PROGRAM</b>	<b>2019 RECOMMENDED</b>	<b>2019 TOTAL CAPACITY</b>	<b>OBJECTIVES</b>	<b>COMMENTS/ CONDITIONS</b>
Association of Neighbourhood Houses of British Columbia (dba Frog Hollow Neighbourhood House)	Satellite Day Care	\$27,000	12 Group Under 36 Mths; 25 Group 30 Mths to School-aged	To provide a food supplement program. To enhance staff ratios.	
Association of Neighbourhood Houses of British Columbia (dba Gordon Neighbourhood House)	Out of School Care Program	\$19,508	40 School-aged	To provide a food supplement program.	<b>COMMENT:</b> New application this year.
Association of Neighbourhood Houses of British Columbia (dba Mount Pleasant Neighbourhood House)	Kid's Peak Daycare	\$19,508	20 Group 30 Mths to School-aged	To strengthen coordinated administration through the community hub model.	<b>COMMENT:</b> New application this year.
Association of Neighbourhood Houses of British Columbia (dba Mount Pleasant Neighbourhood House)	Mt. Pleasant Neighbourhood House Before and After School Care	\$21,459	44 School-aged	To strengthen coordinated administration through the community hub model.	
Association of Neighbourhood Houses of British Columbia (dba Mount Pleasant Neighbourhood House)	Mount Pleasant Neighbourhood House Daycare	\$15,606	16 Group 30 Mths to School-aged	To strengthen coordinated administration through the community hub model. To provide a food supplement program.	
Association of Neighbourhood Houses of British Columbia (dba South Vancouver Neighbourhood House)	Little Tree Preschool	\$6,438	20 Preschool	To enhance staff ratios. To keep fees at or below City average	<b>COMMENT:</b> New application this year.

<b>2019 SOCIAL POLICY GRANTS</b> <b>Childcare Enhancement Grants Recommended (Recommendation A)</b>					
<i>Civic Childcare Enhancement Grants are intended to support the quality and affordability of licensed programs to ensure access to those families most in need of the support.</i>					
1	2	3	4	5	6
ORGANIZATION	CHILDCARE PROGRAM	2019 RECOMMENDED	2019 TOTAL CAPACITY	OBJECTIVES	COMMENTS/ CONDITIONS
Association of Neighbourhood Houses of British Columbia (dba South Vancouver Neighbourhood House)	Poppins Preschool and OSC	\$25,946	20 Preschool - 40 School-aged	To enhance staff ratios. To keep fees at or below City average	
Association of Neighbourhood Houses of British Columbia (dba South Vancouver Neighbourhood House)	Waverly Out of School Care	\$11,705	24 School-aged	To enhance staff ratios. To keep fees at or below City average	<b>COMMENT:</b> Increase of 4 licensed spaces from 2018.
Brant Villa Day Care Society	Learning Tree Day Care	\$24,385	25 Group 30 Mths to School-aged	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
The Britannia Community Services Centre Society	Grandview Terrace Child Care Centre	\$27,000	25 Group 30 Mths to School Age; 50 School-aged	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
The Britannia Community Services Centre Society	Britannia Out Of School	\$27,000	70 School-aged	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	

<b>2019 SOCIAL POLICY GRANTS</b> <b>Childcare Enhancement Grants Recommended (Recommendation A)</b>					
<i>Civic Childcare Enhancement Grants are intended to support the quality and affordability of licensed programs to ensure access to those families most in need of the support.</i>					
1	2	3	4	5	6
ORGANIZATION	CHILDCARE PROGRAM	2019 RECOMMENDED	2019 TOTAL CAPACITY	OBJECTIVES	COMMENTS/ CONDITIONS
The Britannia Community Services Centre Society	Eagles OSC & Eagles Daycare	\$27,000	25 Group 30 Mths to School Age; 40 School-aged	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
The Britannia Community Services Centre Society	Mount Pleasant Child Care Society	\$27,000	12 Group Under 36 Mths; 25 Group 30 Mths to School-aged	To strengthen coordinated administration through the community hub model. To provide a food supplement program.	
Collingwood Neighbourhood House Society	Sarah House Early Learning and Care Centre	\$24,385	25 Group 30 Mths to School-aged	To strengthen coordinated administration through the community hub model. To provide a food supplement program.	
Collingwood Neighbourhood House Society	Grenfell School Age Child Care Centre	\$15,606	32 Group School-aged	To strengthen coordinated administration through the community hub model.	<b>CONDITION:</b> Release of payment subject to confirmation that 2019 parent fee will be kept at or below \$410 per month.  <b>COMMENT:</b> New application this year.
Collingwood Neighbourhood House Society	Duke Street Early Learning and Care Centre	\$27,000	32 Group 30 Mths to School-aged	To strengthen coordinated administration through the community hub model. To	

<b>2019 SOCIAL POLICY GRANTS</b> <b>Childcare Enhancement Grants Recommended (Recommendation A)</b>					
<i>Civic Childcare Enhancement Grants are intended to support the quality and affordability of licensed programs to ensure access to those families most in need of the support.</i>					
1	2	3	4	5	6
ORGANIZATION	CHILDCARE PROGRAM	2019 RECOMMENDED	2019 TOTAL CAPACITY	OBJECTIVES	COMMENTS/ CONDITIONS
				enhance staff ratios. To keep fees at or below City average.	
East Side Family Place Society	Eastside Family Place	\$3,863	12 Occasional Care (Preschool)	To keep fees at or below City average.	
Kiwassa Neighbourhood House Services Association	Kiwassa Longhouse Out of School Care	\$16,094	33 Group School-aged	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To keep fees at or below City average.	
Kiwassa Neighbourhood Services Association	Variety Club Day Care	\$24,385	25 Group 30 Mths to School-aged	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
Kiwassa Neighbourhood Services Association	Kiwassa After School Care Program	\$8,779	18 Group School-aged	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	<b>COMMENT:</b> New application this year.
The Little Mountain Neighbourhood House Society	Little Mountain Child Development Centre	\$14,631	15 Group 30 Mths to School-aged	To provide a food supplement program. To keep fees at or below City average.	



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<i>Civic Childcare Enhancement Grants are intended to support the quality and affordability of licensed programs to ensure access to those families most in need of the support.</i>					
1	2	3	4	5	6
ORGANIZATION	CHILDCARE PROGRAM	2019 RECOMMENDED	2019 TOTAL CAPACITY	OBJECTIVES	COMMENTS/ CONDITIONS
The Little Mountain Neighbourhood House Society	Little Mountain Out of School Care	\$27,000	68 School-aged	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	<b>COMMENT:</b> Increase of 17 spaces from last year.
The Little Mountain Neighbourhood House Society	Timberwolves Out of School Care	\$9,754	20 School-aged	To strengthen coordinated administration through the community hub model. To enhance staff ratios. To keep fees at or below City average.	<b>COMMENT:</b> New application this year.
McGregor Child Care Society	McGregor Child Care Centre	\$27,000	12 Group Under 36 Mths; 25 Group 30 Mths to School-aged	To keep fees at or below City average.	
Ray-Cam Community Association	Ray-Cam Daycare; Raymur Place Daycare; Ray-Cam Out of School	\$27,000	40 Group 30 Mths to School-aged; 55 School-aged	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
The Shannon Day Care Society	Shannon Day Care	\$27,000	10 Group 18 Mths-36 Mths; 15 Group 3 Years to School-aged	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	

<b>2019 SOCIAL POLICY GRANTS</b> <b>Childcare Enhancement Grants Recommended (Recommendation A)</b>					
<i>Civic Childcare Enhancement Grants are intended to support the quality and affordability of licensed programs to ensure access to those families most in need of the support.</i>					
1	2	3	4	5	6
ORGANIZATION	CHILDCARE PROGRAM	2019 RECOMMENDED	2019 TOTAL CAPACITY	OBJECTIVES	COMMENTS/ CONDITIONS
South Vancouver Family Place Society	Kids Care Preschool	\$9,656	30 Preschool	To enhance staff ratios. To keep fees at or below City average.	
St. Michael's Church Daycare Centre	St. Michael's Day Care Centre	\$27,000	25 Group 30 Mths to School-aged	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
Strathcona Community Centre Association (1972)	Strathcona Community Centre Out of School Care	\$27,000	174 School-aged	To keep fees at or below City average.	
Strathcona Community Centre Association (1972)	Strathcona Community Centre Preschool	\$27,000	40 Preschool	To keep fees at or below City average.	<b>COMMENT:</b> one-time increase to grant to avoid financial hardship while undertaking program restructuring.
Sunset Child Care Society	Sunset Child Care Society	\$24,385	25 Group 30 Mths to School-aged	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
Sunset Community Association	Sexsmith Elementary	\$11,705	24 Group Child Care School-aged	To provide a food supplement program. To keep fees at or below City average.	
Sunset Community Association	Sunset Preschool and Out of School	\$27,000	37 Preschool; 37 School-aged	To provide a food supplement program. To	

<b>2019 SOCIAL POLICY GRANTS</b> <b>Childcare Enhancement Grants Recommended (Recommendation A)</b>					
<i>Civic Childcare Enhancement Grants are intended to support the quality and affordability of licensed programs to ensure access to those families most in need of the support.</i>					
1	2	3	4	5	6
ORGANIZATION	CHILDCARE PROGRAM	2019 RECOMMENDED	2019 TOTAL CAPACITY	OBJECTIVES	COMMENTS/ CONDITIONS
	Care			enhance staff ratios. To keep fees at or below City average.	
Thunderbird Neighbourhood Association	Thunderbird Neighbourhood Out of School Care 1 & 2; Thunderbird Preschool	\$27,000	40 Preschool; 47 School-aged	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
Vancouver Chinese Pentecostal Benevolent Society	Sunshine Corner Daycare	\$24,385	25 Group 30 Mths to School-aged	To provide a food supplement program. To keep fees at or below City average.	<b>TERMINATION GRANT:</b> In order not to disrupt Sunshine Corner Daycare's immediate operations, the 2019 grant to the Vancouver Chinese Pentecostal Benevolent Society is to be awarded and considered termination funding (i.e., no grant to be allocated in future years) until such time as the organization makes changes to align with the grant criteria and City policies.

<b>2019 SOCIAL POLICY GRANTS</b> <b>Childcare Enhancement Grants Recommended (Recommendation A)</b>					
<i>Civic Childcare Enhancement Grants are intended to support the quality and affordability of licensed programs to ensure access to those families most in need of the support.</i>					
1	2	3	4	5	6
ORGANIZATION	CHILDCARE PROGRAM	2019 RECOMMENDED	2019 TOTAL CAPACITY	OBJECTIVES	COMMENTS/ CONDITIONS
The YMCA of Greater Vancouver	Woodward's Children's Centre	\$27,000	37 Group Under 36 Mths	To provide a food supplement program.	
The YMCA of Greater Vancouver	Bob & Kay Ackles YMCA Nanook House	\$27,000	12 Group Under 36 months; 25 Group 30 Mths to School-aged	To provide a food supplement program.	
Young Women's Christian Association (dba YWCA Metro Vancouver)	Citygate Early Learning and Care Centre	\$24,363	25 Group 30 Mths to School-aged	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
Young Women's Christian Association (dba YWCA Metro Vancouver)	Emma's Early Learning and Care Centre	\$27,000	28 Group Under 36 Mths	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
Young Women's Christian Association (dba YWCA Metro Vancouver)	Crabtree Corner Early Learning and Care Centre	\$27,000	12 Group Under 36 Mths; 12 Group 30 Mths to School-aged	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
<b>Totals</b>	<b>46</b>	<b>\$976,140</b>	<b>1836 spaces</b>		

**2019 SOCIAL POLICY GRANTS**  
**Childcare Enhancement Grants NOT Recommended**

<b>ORGANIZATION</b>	<b>CHILDCARE PROGRAM</b>	<b>2019 RECOMMENDED</b>	<b>DESCRIPTION</b>	<b>OBJECTIVES</b>	<b>COMMENTS</b>
Association de Parents de l'Ecole Anne-Hebert	Le Parasol	0	90 School-aged		Application did not meet minimum program criteria
YMCA of Greater Vancouver	Franklin Out of School Care	0	23 Group School-aged		Application did not meet minimum program criteria

**Childcare Enhancement Grant Program “Full Time Equivalent Space” (FTES) Measure**

The formula used to calculate grant amounts is called the *Full Time Equivalent Space* (FTES) measure. The measure uses full-day, 3-5 care as the baseline for comparison, assigning each 3-5 space a FTE factor of 1. A full-day infant/toddler space is approximately twice as expensive to deliver as 3-5 year old space and, therefore, each infant/toddler space is assigned a factor of 2.

To illustrate:

- the FTES measure for a typical infant/toddler program with a licensed capacity of 12 children would be calculated as  $12 \times 2 = 24$  FTES.
- the FTES measure for a 3-5 program with a licensed capacity of 20 children would be calculated as  $20 \times 1 = 20$  FTES.
- the FTES measure for a preschool program with a licensed capacity of 20 children would be calculated as  $20 \times .33 = 6.7$  FTES.

<b>Program Type</b>	<b>Space</b>	<b>FT Equivalent Space</b>	<b>Approximate Cost to Deliver</b>
3-5 All Day Group Care	1	1	Baseline
Infant/ Toddler All Day Group Care	1	2	Twice as expensive as 3-5
Out of School Care	1	.5	Half as expensive as 3-5 Care
Preschool*	1	.33	One third as expensive as 3-5 Care
Child Minding	1	.33	One third as expensive as 3-5 Care
*In order to account consistently for the various preschool programs, the baseline (FTES factor of 0.33) reflects a licensed capacity of 20, with morning or afternoon sessions five days per week, 2 ½ hours per day. This baseline results in 6.7 FTES (20 licensed capacity X 0.33).			

While the FTES measure is calculated on licensed space capacity, in cases where a childcare program has consistently (at least two years) run at 75% or less of licensed capacity, the licensed space total used for the FTES measure will be set at 75%.

***Provincial Context: Changes in Child Care***

Child Care Fee Reduction Initiative (CCFRI)

The Child Care Fee Reduction Initiative (CCFRI) began in April 2018 to reduce monthly fees for parents with children enrolled in programs that had voluntarily “opted-in” to the CCFRI. Fee reductions are based on the type of program and are paid directly to the childcare providers, who then pass on the fee savings to parents. It is important to note that this investment does not create a net budget increase for childcare operators, since the CCFRI simply offsets the cost of parent fees. Enrollment in this initiative is required for all Childcare Enhancement Grant recipients.

Table 3 illustrates the maximum fee reduction and the impact on parent fees in Vancouver-based centres:

**Table 3: Fees in Vancouver before and after the Fee Reduction Initiative**

Type of Program	Average Monthly Parent Fee before Fee Reduction Initiative (as of Sept 2017)	Average monthly Parent Fee for programs that opt-in to Fee Reduction Initiative	Amount of Maximum Fee Reduction
Licensed Group Infant/Toddler	\$1,458	\$1,108	\$350 / month
Licensed Group 3-5	\$986	\$886	\$100 / month
Licensed Out of School Care (OSC)	\$390	\$390 (no change)	Fee Reduction not yet available for Out of School Care programs

Affordable Child Care Benefit

The Affordable Child Care Benefit (ACCB) was phased in, September 2018 for infant and toddler group care, and for children age 0-3 in family childcare. Families with a pre-tax income of up to \$45,000 are eligible for full benefits, with reduced amounts available on a sliding scale for households earning up to \$111,000. The maximum benefit is \$1,250 a month per infant and \$1060 per toddler in group care. The ACCB will make childcare more affordable for all families of infants and toddlers and should increase access, if space is available, for low-income families who historically have not been able to afford to pay the difference between monthly childcare fees and the maximum subsidy.

Prototype Sites

In November 2018, the province launched an 18-month pilot program to assess the impact of universal childcare funding. The pilot designated 50 ‘prototype’ childcare sites, eight of which are located in Vancouver. In the prototype sites, parent fees are reduced, with families paying \$200 a month – or less – per child for full-time enrolment during regular business hours, regardless of the care type. Base funding for the sites is supplemented with an administrative top up of 5% in recognition of additional administrative requirements for implementing the new funding system. In addition, prototype sites also received one-time funding to enable them to implement quality improvements to their childcare programs.

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While five of the programs being recommended for 2019 Childcare Enhancement grants in this report are sites which have been selected as provincial prototype sites, prototype funds are earmarked for the general operations of the child care centre. They do *not* cover the costs for program enhancements such as meal programs, hub involvement, coordinated administration or increased staff ratios to provide appropriate levels of support for higher needs children.

### Wage Increases

In January 2019, the government implemented a \$1 per hour wage enhancement for front-line Early Childhood Educators (ECEs) who work in eligible licensed childcare facilities. The province will provide an additional \$1 per hour wage enhancement starting April 1, 2020. Like the CFRI, this initiative will have no direct impact on a childcare provider's bottom line, but is intended to address the continuing challenge of attracting and retaining qualified ECE professionals to the childcare field.

In addition to the above initiatives, two streams of capital funding have been made available to plan and expand childcare spaces.



**2019 SOCIAL POLICY GRANTS**  
**Childcare Program Development (PD), Program Stabilization (PS), AND Childcare Research, Policy Development & Innovation (RPDI) Grants Recommended (Recommendation B)**

*Grants support: non-capital costs of developing new or expanded programs; actions to address critical financial issues that threaten the sustainability of a childcare program; and, research, policy and special projects that improve practice and/or address key issues in the field of early learning and care.*

1	2	3	4	5	6
<b>ORGANIZATION</b>	<b>2019 RECOMMEND</b>	<b>GRANT TYPE</b>	<b>PROGRAM NAME</b>	<b>PROGRAM DESCRIPTION</b>	<b>COMMENTS/ CONDITIONS</b>
Association of Neighbourhood Houses of British Columbia (dba Frog Hollow Neighbourhood House)	\$3,500	PD	Nootka School Age Care	Support for staff recruitment and training for expansion from 40 to 50 licensed school age care spaces.	
Atira Women's Resource Society	\$10,650	PD	Early Care and Learning Centre at Princess Place	Equipment and staff training to support creation of new 24 space licensed childcare in the Downtown Eastside (DTES).	<b>COMMENT:</b> will result in reopening of the former Waterside Childcare Centre, closed in 2017.
Coalition of Child Care Advocates of B.C.	\$20,000	RPDI	Research	Research space planning & utilization models in other BC municipalities and school districts to support implementation of universal childcare.	
Hudson Out of School Care Society	\$8400	PD	Hudson Out of School Care	Development of formal Policies and Procedures handbooks for both staff and families and related On-Boarding and Training curriculum.	
St. Michael's Church Daycare Centre	\$5,000	PS	St. Michael's Day Care Centre	Facilitate stability of 25 space licensed childcare program (3-5 year olds) in East Vancouver.	<b>COMMENT:</b> one-time grant to allow for program planning/ restructuring to address financial challenges.
<b>TOTAL</b>	<b>\$47,550</b>				

**2019 SOCIAL POLICY GRANTS**  
**Social Policy Capital Grants Recommended (Recommendation E)**

*Provide matching grant support for social infrastructure improvements that increase the capacity of facilities addressing conditions creating vulnerability for Vancouver residents.*

1	2	3	4
AGENCY	2019 RECOMMEND	PROJECT NAME	PROJECT DESCRIPTION
Atira Women's Resource Society	\$24,250	Princess Place Childcare development	Architectural and code consultation fees to support the granting of a development permit for a new licensed childcare in the DTES.
B.C. Aboriginal Child Care Society	\$13,431	Accessibility ramp for - Singing Frog AHS Preschool	Building a ramp to allow accessibility to the childcare for families with strollers and for those with mobility challenges.
Kitsilano Area Child Care Society	\$10,000	Playground refurbishment	Safety upgrades to existing playground structures to bring them up to current standards.
Vancouver Society of Children's Centres (VSOCC)	\$10,000	Playground refurbishment – Library Square	Current playground structures are over 25 years old, have reached the end of their lifespans and need replacing
West Side Family Place Society (WSFP)	\$3,750	Exterior painting	The building requires repainting to help ensure the building's longevity as well as improve its appearance.
Collingwood Neighbourhood House Society	\$3,000	Toddler yard repair	Safety repairs to the toddler play area as mandated by Vancouver Coastal Health – Community Care & Facilities Licensing.
Supporting Women's Alternatives Network (SWAN Vancouver) Society	\$1,550	Office partition	SWAN serves indoor sex workers and needs a dedicated confidential office space where program participants can receive confidential counselling support.
<b>TOTAL</b>	<b>\$65,981</b>		

**2019 SOCIAL POLICY GRANTS**  
**Social Policy Capital Grants NOT Recommended**

AGENCY	2018 RECOMMEND	PROJECT NAME	CONDITIONS & COMMENTS
First United Church Community Ministry Society	\$0	Bathroom renovation	<b>COMMENT:</b> Funding for this project has been secured through the DTES Capital grants stream
Lower Mainland Association of Parent Education and Assessment (dba West Coast Family Centre)	\$0	Equipment purchase	<b>COMMENT:</b> Application does not meet eligibility criteria.
Vancouver Chinese Pentecostal Benevolent Society	\$0	Play structure replacement	<b>COMMENT:</b> Application does not meet eligibility criteria.
Vancouver Society of Children's Centres (VSOCC) – Pender Street	\$0	Toddler cabinet and change table	<b>COMMENT:</b> Applicant withdrew application as they secured funding from another source.