



REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL ON POLICY AND STRATEGIC PRIORITIES

MAY 15, 2019

A Regular Meeting of the Standing Committee of Council on Policy and Strategic Priorities was held on Wednesday, May 15, 2019, at 9:34 am, in the Council Chamber, Third Floor, City Hall.

PRESENT:

- Councillor Adriane Carr, Chair
- Mayor Kennedy Stewart
- Councillor Rebecca Bligh
- Councillor Christine Boyle*
- Councillor Melissa De Genova
- Councillor Lisa Dominato* (Leave of Absence for Civic Business)
- Councillor Pete Fry
- Councillor Colleen Hardwick
- Councillor Sarah Kirby-Yung*, Vice-chair
- Councillor Jean Swanson
- Councillor Michael Wiebe* (Leave of Absence for Civic Business)

CITY MANAGER'S OFFICE: Sadhu Johnston, City Manager

CITY CLERK'S OFFICE: Rosemary Hagiwara, Deputy City Clerk
Nicole Ludwig, Meeting Coordinator
Denise Swanston, Meeting Coordinator

* Denotes absence for a portion of the meeting.

WELCOME

The Chair acknowledged we are on the unceded territories of the Musqueam, Squamish, and Tsleil-Waututh Nations and we thank them for having cared for this land and look forward to working with them in partnership as we continue to build this great city together.

The Chair also recognized the immense contributions of the City of Vancouver's staff who work hard every day to help make our city an incredible place to live, work, and play.

Following the Roll Call, Mayor Stewart rose on a Point of Privilege to acknowledge the passing of Acting Lieutenant Ron Renville of Vancouver Fire and Rescue Services, and to extend condolences on behalf of Council to Lieutenant Renville's family, colleagues and friends.

MATTERS ADOPTED ON CONSENT

MOVED by Councillor De Genova

THAT Council adopt Items 1(b), 2 and 4, on consent.

CARRIED UNANIMOUSLY

(Councillors Dominato, Kirby-Yung and Wiebe absent for the vote)

Prior to considering the agenda items, the Chair reminded the Committee of the meeting procedures pilot project recently approved.

MOVED by Mayor Stewart

SECONDED by Councillor De Genova

THAT under Section 6.8 of the Procedure By-law, the Committee suspend rules 13.8 and 13.9 of the Procedure By-law. Suspending 13.8 will permit members of the public up to three minutes to address Committee, and suspending 13.9 will permit Committee members up to three minutes to ask questions of speakers.

CARRIED UNANIMOUSLY AND

BY THE REQUIRED MAJORITY

(Councillors Dominato, Kirby-Yung and Wiebe absent for the vote)

1. Regulation Redesign - Amendments to the Zoning and Development By-law, Various Official Development Plans, Parking By-law and Various Land Use and Development Policies and Guidelines May 6, 2019

a. Presentation – Regulation Redesign Project

Gil Kelley, General Manager, Planning, Urban Design and Sustainability, introduced the item and staff from Planning, Urban Design and Sustainability (PDS), presented on the item. Mr. Kelley and staff from PDS, along with Norm Shearing, Chair, Regulation Redesign External Advisory Group, responded to questions.

b. Policy Report – Regulation Redesign

MOVED by Councillor De Genova

THAT the Committee recommend to Council

- A. THAT the General Manager of Planning, Urban Design and Sustainability be instructed to make application to amend the Zoning and Development By-law, generally as presented in Appendix A, of the Policy Report dated May 6, 2019, entitled "Regulation Redesign - Amendments to the Zoning and Development By law, Various Official Development Plans, Parking By-law and Various Land Use and Development Policies and Guidelines" to:

- (i) restructure section 2 Definitions, section 10 General Regulations and section 11 Additional Regulations into a consistent and user-friendly format;
- (ii) subject to approval of A(i) above, update all references to sections 10 and 11 throughout the by-law to reflect the revised numbering in sections 10 and 11;
- (iii) remove the definition for Head of Household, a term no longer used in the Zoning and Development By-law;
- (iv) remove gendered terminology ('he' and 'his') throughout the by-law;
- (v) clarify the height regulations in section 4.4.3 of the I-3 District Schedule; and
- (vi) clarify how requirements for social housing and secured market rental housing are applied to floor area increases achieved through heritage density transfers or heritage amenity share purchases in the C-5A and C-6 districts;

and that the application be referred to a Public Hearing;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending by-law, generally in accordance with Appendix A, of the above-noted report, for consideration at Public Hearing.

- B. THAT the General Manager of Planning, Urban Design and Sustainability be instructed to make application to amend the False Creek Official and Area Development Plan to remove gendered terminology and update a reference to section 11 to reflect the revised numbering in section 11, generally in accordance with Appendix B of the Policy Report dated May 6, 2019, entitled "Regulation Redesign - Amendments to the Zoning and Development By law, Various Official Development Plans, Parking By-law and Various Land Use and Development Policies and Guidelines";

and that the application be referred to a Public Hearing;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending by-law, generally in accordance with Appendix B, of the above-noted report, for consideration at Public Hearing.

- C. THAT the General Manager of Planning, Urban Design and Sustainability be instructed to make application to amend the Downtown Official Development Plan to update references to section 11 to reflect the revised numbering in section 11 and to correct references to Section 6 - Parking, generally in accordance with Appendix C, of the Policy Report dated May 6, 2019, entitled "Regulation Redesign - Amendments to the Zoning and Development By law, Various Official Development Plans, Parking By-law and Various Land Use and Development Policies and Guidelines";

and that the application be referred to a Public Hearing;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending by-law, generally in accordance with Appendix C, of the above-noted report, for consideration at Public Hearing.

- D. THAT the General Manager of Planning, Urban Design and Sustainability be instructed to make application to amend the Coal Harbour Official Development Plan to update a reference to section 11 to reflect the revised numbering in section 11, generally in accordance with Appendix D, of the Policy Report dated May 6, 2019, entitled "Regulation Redesign - Amendments to the Zoning and Development By law, Various Official Development Plans, Parking By-law and Various Land Use and Development Policies and Guidelines";

and that the application be referred to a Public Hearing;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending by-law, generally in accordance with Appendix D, of the above-noted report, for consideration at Public Hearing.

- E. THAT the General Manager of Planning, Urban Design and Sustainability be instructed to make application to amend the Downtown-Eastside/Oppenheimer Official Development Plan to update references to section 11 to reflect the revised numbering in section 11, generally in accordance with Appendix E, of the Policy Report dated May 6, 2019, entitled "Regulation Redesign - Amendments to the Zoning and Development By law, Various Official Development Plans, Parking By-law and Various Land Use and Development Policies and Guidelines";

and that the application be referred to a Public Hearing;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending by-law, generally in accordance with Appendix E, of the above-noted report, for consideration at Public Hearing.

- F. THAT the General Manager of Planning, Urban Design and Sustainability be instructed to make application to amend the False Creek North Official Development Plan to update a reference to section 11 to reflect the revised numbering in section 11, generally in accordance with Appendix F, of the Policy Report dated May 6, 2019, entitled "Regulation Redesign - Amendments to the Zoning and Development By law, Various Official Development Plans, Parking By-law and Various Land Use and Development Policies and Guidelines";

and that the application be referred to a Public Hearing;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending by-law, generally in accordance with Appendix F, of the above-noted report, for consideration at Public Hearing.

- G. THAT the General Manager of Planning, Urban Design and Sustainability be instructed to make application to amend the Southeast False Creek Official Development Plan to update a reference to section 11 to reflect the revised numbering in section 11, generally in accordance with Appendix G, of the Policy Report dated May 6, 2019, entitled “Regulation Redesign - Amendments to the Zoning and Development By law, Various Official Development Plans, Parking By-law and Various Land Use and Development Policies and Guidelines”;
- and that the application be referred to a Public Hearing;
- FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending by-law, generally in accordance with Appendix G, of the above-noted report, for consideration at Public Hearing.
- H. THAT the General Manager of Planning, Urban Design and Sustainability be instructed to make application to amend the Southeast Granville Slopes Official Development Plan to update a reference to section 11 to reflect the revised numbering in section 11, generally in accordance with Appendix H, of the Policy Report dated May 6, 2019, entitled “Regulation Redesign - Amendments to the Zoning and Development By law, Various Official Development Plans, Parking By-law and Various Land Use and Development Policies and Guidelines”;
- and that the application be referred to a Public Hearing;
- FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending by-law, generally in accordance with Appendix H, of the above-noted report, for consideration at Public Hearing.
- I. THAT the General Manager of Planning, Urban Design and Sustainability be instructed to make application to amend the Parking By-law to update a reference to section 10 to reflect the revised numbering in section 10, generally in accordance with Appendix I, of the Policy Report dated May 6, 2019, entitled “Regulation Redesign - Amendments to the Zoning and Development By law, Various Official Development Plans, Parking By-law and Various Land Use and Development Policies and Guidelines”;
- and that the application be referred to a Public Hearing;
- FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending by-law, generally in accordance with Appendix I, of the above-noted report, for consideration at Public Hearing.
- J. THAT the General Manager of Planning, Urban Design and Sustainability be instructed to make application to:
- (i) repeal several outdated or superseded policies and guidelines; and
 - (ii) subject to approval of A(i) above, amend several land use documents to correct the references to sections 10 and 11, generally in accordance with Appendix J, of the Policy Report dated May 6, 2019, entitled “Regulation

Redesign - Amendments to the Zoning and Development By law, Various Official Development Plans, Parking By-law and Various Land Use and Development Policies and Guidelines”;

and that the application be referred to a Public Hearing.

Adopted on Consent (Vote No. 04448)
(Councillors Dominato, Kirby-Yung and Wiebe absent for the vote)

**2. Iona Wastewater Treatment Plant - Project Update
April 17, 2019**

MOVED by Councillor De Genova
THAT the Committee recommend to Council

THAT Council support the City of Vancouver’s Engineering Services’ staff involvement in the definition and preliminary design workshops undertaken by Metro Vancouver and their consultants.

Adopted on Consent (Vote No. 04448)
(Councillors Dominato, Kirby-Yung and Wiebe absent for the vote)

**3. 2018 Municipal Election Review
March 26, 2019**

Rosemary Hagiwara, Chief Election Officer, and staff from Business and Election Services, along with Daile MacDonald, Insights West, responded to questions.

Council received the 2018 Municipal Election Review report for information.

Per Section 8.2 of the Procedure By-law, no vote is necessary on reports received for information.

**4. Council Liaison Appointments to Advisory Committees
May 7, 2019**

MOVED by Councillor De Genova
THAT the Committee recommend to Council

THAT Council appoint the following Councillors as non-voting liaisons to each of the type A and B Committees established on March 5, 2019, and set out below:

TYPE A	
Committee	Council Liaison
Arts and Culture Advisory Committee	Pete Fry Melissa De Genova
Children, Youth and Families Advisory Committee	Rebecca Bligh Lisa Dominato
Civic Asset Naming Committee	Adriane Carr Melissa De Genova
LGBTQ2+ Advisory Committee	Lisa Dominato
Persons with Disabilities Advisory Committee	Michael Wiebe
Racial and Ethno-Cultural Equity Advisory Committee	Sarah Kirby-Yung
Renters Advisory Committee	Jean Swanson Pete Fry
Seniors' Advisory Committee	Christine Boyle Jean Swanson
Transportation Advisory Committee	Colleen Hardwick
Urban Indigenous Peoples' Advisory Committee	Adriane Carr Christine Boyle
Vancouver Food Policy Council	Michael Wiebe Rebecca Bligh
Women's Advisory Committee	Melissa De Genova Rebecca Bligh
TYPE B	
Committee	Council Liaison
Chinatown Historic Area Planning Committee	Sarah Kirby-Yung
Gastown Historic Area Planning Committee	Colleen Hardwick Sarah Kirby-Yung
First Shaughnessy Advisory Design Panel	Colleen Hardwick

The term is to commence immediately and end on December 31, 2020.

Adopted on Consent (Vote No. 04448)
 (Councillors Dominato, Kirby-Yung and Wiebe absent for the vote)

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The Committee recessed at 11:25 am and reconvened at 3:02 pm.

For ease of reference, the Minutes are recorded in numerical order.

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5. Formalize the False Creek to the Fraser River Blueways

On May 14, 2019, Vancouver City Council referred the following item to the Standing Committee on Policy and Strategic Priorities meeting on May 15, 2019, in order to hear from speakers, with a start time of 3pm.

The Committee heard from one speaker in support of the motion.

MOVED by Councillor Wiebe
THAT the Committee recommend to Council

WHEREAS

1. A blueway is a network of bodies of water, either on the surface (like rivers, creeks and lakes) or subsurface (aquifers). All blueways exist within a watershed – an area of land that catches rain/snow and where water flows downward into a specific river, stream, lake or aquifer. Blueways either exist in the present or formerly existed in the past. Present day blueways can be managed from the perspective of ecological preservation and stormwater management while former blueways are treated by restoring or daylighting them. Existing blueways and restored/daylighted blueways revive and protect ecosystems within our urban communities to help cities deal with the impacts of climate change. They improve water quality, absorb carbon and heavy rainfall, buffer floods, protect and expand urban forests, and increase biodiversity and wildlife habitats. By incorporating trails and bike paths, blueways can improve health and wellbeing, connect us to each other, and provide active ways of moving around the region. Currently, various creek networks exist within two watersheds: the China Creek Watershed and the Brunette Watershed;
2. Much of the creek network runs alongside the existing Central Valley Greenway and BC Parkway and is within close proximity to public transit at all points. Connecting and formalizing this blueway would increase access to water for local residents across three of BC's largest communities. By advancing the use of blueways in urban areas, the City of Vancouver can limit its biodiversity loss while educating the public on the value and benefits of reconnecting habitats and rehabilitating natural areas in order to allow species not only to survive, but thrive;
3. Significant work has already been done to create the Central Valley Greenway and BC Parkway through a collaborative effort by Translink, MetroVan, and the cities of Vancouver, Burnaby, and New Westminster. Many environmental stewardship groups have also kept the restoration of Still Creek and the Brunette River as a high profile issue. This blueways transformation process will enhance, restore and connect ecologically important systems along these paths;
4. In July 1988, Council endorsed Still Creek to be maintained as an open watercourse, and committed to pursuing daylighting, alongside a continuous pedestrian/bicycle pathway linking Burnaby Lake to the BC Parkway at 29th Avenue Station. In July 2000, Council established the Still Creek Greenway Enhancement Fund. In July 2002, Council adopted the Grandview Boundary

Industrial Area Rezoning and Development Policies and Guidelines which contain specific guidelines and a 10 and 50 year action plan to protect and enhance Still Creek. In December 2006, Council endorsed the Integrated Stormwater Management Plan (ISMP) for the Still Creek Watershed which identifies private and public actions to improve stormwater management, recreational opportunities, and creek health. In April 2008, Council authorized that the annual income from the lease of 2500 Skeena Street be held in the Still Creek Greenway Enhancement Fund for ongoing initiatives. Still Creek illustrates successful collaboration on ecosystem restoration between the cities of Vancouver and Burnaby in Metro Vancouver. Partnership, creative governance, community engagement, and innovative funding approaches were all essential components that helped the two cities come together to invest in ecosystem health and restore Still Creek, one of only two daylight streams in the City of Vancouver. After decades of pollution and neglect, this collaboration led to many benefits, including the return of spawning salmon, yet there still remains a lot of work to do;

5. Over the past 30 years, Burnaby and New Westminster have demonstrated strong leadership in creek restoration, natural asset protection, and ecosystem rehabilitation along this blueway. This intermunicipal work in the rehabilitation of the creek helped chum salmon return to the Vancouver section of Still Creek in 2012 for the first time in nearly 80 years. With the renewal of the Burnaby Lake lease there is an opportunity for Metro Vancouver to create a Regional Blueway that supports this effort;
6. The majority of work that remains lies in daylighting China Creek in Vancouver, expanding natural ecosystems and habitats along the entire blueway, and connecting it to other Green spaces along the way. The first step is developing a blueway transition plan to ensure the retention and protection of Vancouver's existing natural assets and real property along the route. The plan will aim to daylight creeks, expand biodiversity, create amenities and public spaces, and develop sub trails connecting it to other natural assets such as Trout Lake and Renfrew Ravine. There are many opportunities for different stakeholders, cities, regions, and nonprofits to join in a collaborative effort to realize a complete Blueway from False Creek to the Fraser River
7. China Creek is currently buried in the False Creek flats. False Creek Flats may see significant redevelopment in the coming years under the False Creek Flats Area Plan (approved by Council on May 17, 2017), which can be built around or upon the daylighting of China Creek;
8. In 2019, Vancouver City Council passed a Watershed Revival Plan, directing staff to report back with a scope of work to develop a comprehensive watershed management plan that includes prioritized strategies, including new land acquisition, protecting existing waterway and habitat connections, daylighting streams, and intergovernmental coordination with local First Nations and neighbouring municipalities;
9. The Vancouver Park Board's Parks and Recreation Services Master Plan set 10 goals to shape the next 25 years of Vancouver's parks and recreation. Goal 6 is

to “create a green network that will connect our parks, waterfront and recreation areas” and includes a draft concept for an interconnected green network;

10. The Vancouver School Board (VSB) approved the first ever Environmental Sustainability Plan in 2019 to advance five key themes: sustainability in education, green spaces, resource conservation and climate change, sustainability transportation and leadership in sustainability. Multiple schools will have connections to outdoor learning on the blueway, with Nootka Elementary having the potential to enhance a portion of the creek on VSB land;
11. Metro Vancouver develops and manages municipal components of the Regional Recreation Greenway Network, working with municipalities and First Nations to identify where appropriate measures to protect, enhance and restore ecologically important systems, features, corridors and establish buffers along watercourses, coastlines, agricultural lands, and other ecologically important features;
12. The British Columbia Salmon Restoration and Innovation Fund, a contribution program funded jointly by the federal and provincial government, will deliver up to \$142.85 million over 5 years to support BC’s fish and seafood sector, and to ensure the restoration, protection and maintenance of healthy and diverse salmon populations and their habitats;
13. Infrastructure Canada will deliver \$3.917 Billion to municipalities through a bilateral agreement with the Province of British Columbia under four funding streams, including green infrastructure, over the next ten years;
14. The findings of a United Nations-backed report from the Intergovernmental Science-Policy Platform on Biodiversity and Ecosystem Services (IPBES) were approved by representatives of 132 governments in Paris in May 2019. The report warns that nature is declining globally at rates unprecedented in human history – and the rate of species extinctions is accelerating, with grave impacts on people around the world. The report also tells us that it is not too late to make a difference, but only if we start now at every level from local to global.

THEREFORE BE IT RESOLVED THAT Council direct City staff to develop a blueways transformation plan from False Creek to the Fraser River through Trout and Burnaby Lake and report back to Council in November 2019. The Plan is to:

1. Honour, respect and learn from the Musqueam, Squamish, Tsleil-Waututh and Kwikwetlem First Nations traditional and contemporary relationship to the land and waterways and to explore opportunities to collaboratively plan for the future;
2. Align with current and developing City plans, policies and strategies, including the Shore to Core work already underway and to include this plan as part of the report back to Council in November 2019;
3. Clarify roles and responsibilities amongst the City of Vancouver, the Vancouver Park Board and the Vancouver School Board, in the delivery of the blueways from False Creek to Boundary Road;

4. Explore opportunities for collaborative planning with Metro Vancouver, the City of Burnaby and the City of New Westminster on a regional strategy; and
5. Outline appropriate resourcing and coordination of staff, including exploring the establishment of a Blueways Enhancement Fund.

amended

At 3:09 pm, Councillor De Genova rose on a point of information to ask how soon work would start on the project and if there is any funding allocated in the current operating or capital budgets for this. The City Manager responded.

AMENDMENT MOVED by Councillor De Genova

THAT the resolved clause be labelled as A;

FURTHER THAT the following be added as B and C:

- B. THAT staff provide a memo on the process and projected budget, before beginning any work on this process.
- C. THAT this motion be sent to Park Board and their support be recorded with a vote before beginning any work on this process.

amended

Mayor Stewart rose on a point of information to ask how staff would interpret the direction to develop a plan, specifically whether a full report would come back before scoping, or would work start immediately. The City Manager responded.

AMENDMENT TO THE AMENDMENT MOVED by Councillor Fry

THAT B and C both be amended by deleting the words “before beginning any work on this process”.

CARRIED (Vote No. 04428)
(Councillor Hardwick opposed)

AMENDMENT TO THE AMENDMENT MOVED by Councillor De Genova

THAT the words, “including the scoping of what information will be delivered in November” be added to B;

FURTHER THAT C be amended by deleting the words “and their support be recorded with a vote” and inserting the words “and ask that the Board formally vote on this matter.

withdrawn

Councillor De Genova requested to withdraw her amendment to the amendment. The Committee so agreed.

AMENDMENT TO THE AMENDMENT MOVED by Councillor De Genova

THAT C be amended by striking the words “and their support be recorded with a vote” and the words “and ask that the Board formally vote on this matter” be added.

CARRIED (Vote No. 04430)
(Councillors Boyle, Bligh, Fry, Swanson and Wiebe opposed)
(Councillor Kirby-Yung abstained from the vote)

Section 145.1 of the Vancouver Charter states “Where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative”.

The Committee requested to separate the vote on the components of the amendment as amended for the vote.

The amendment to the amendment having carried, the amendment as amended was put and CARRIED with Councillors Boyle, Fry and Swanson opposed to B (Vote No. 4432) and Councillors Boyle, Bligh, Fry, Swanson, and Wiebe opposed to, and Councillor Kirby-Yung abstaining from the vote on C (Vote No. 4433)

AMENDMENT MOVED by Councillor Kirby-Yung

THAT the first paragraph of A be amended as follows:

- Insert the words “a scope of work” following the words “develop”;
- Delete the words “in November 2019. The Plan is to:” and insert the words “giving consideration to the following”

CARRIED UNANIMOUSLY (Vote No. 04434)
(Councillor De Genova abstained from the vote)

Section 145.1 of the Vancouver Charter states “Where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative”.

The Committee requested to separate the components of the motion as amended for the vote.

The amendments having carried or been withdrawn, the motion as amended was put and CARRIED, with A being CARRIED UNANIMOUSLY (Vote No. 04435), Councillor Boyle opposed to B (Vote No. 04436), and Councillors Boyle, Bligh, Swanson and Wiebe opposed to C (Vote No. 04437).

FINAL MOTION AS APPROVED

WHEREAS

1. A blueway is a network of bodies of water, either on the surface (like rivers, creeks and lakes) or subsurface (aquifers). All blueways exist within a watershed – an area of land that catches rain/snow and where water flows downward into a specific river, stream, lake or aquifer. Blueways either exist in the present or formerly existed in the past. Present day blueways can be managed from the

perspective of ecological preservation and stormwater management while former blueways are treated by restoring or daylighting them. Existing blueways and restored/daylighted blueways revive and protect ecosystems within our urban communities to help cities deal with the impacts of climate change. They improve water quality, absorb carbon and heavy rainfall, buffer floods, protect and expand urban forests, and increase biodiversity and wildlife habitats. By incorporating trails and bike paths, blueways can improve health and wellbeing, connect us to each other, and provide active ways of moving around the region. Currently, various creek networks exist within two watersheds: the China Creek Watershed and the Brunette Watershed;

2. Much of the creek network runs alongside the existing Central Valley Greenway and BC Parkway and is within close proximity to public transit at all points. Connecting and formalizing this blueway would increase access to water for local residents across three of BC's largest communities. By advancing the use of blueways in urban areas, the City of Vancouver can limit its biodiversity loss while educating the public on the value and benefits of reconnecting habitats and rehabilitating natural areas in order to allow species not only to survive, but thrive;
3. Significant work has already been done to create the Central Valley Greenway and BC Parkway through a collaborative effort by Translink, MetroVan, and the cities of Vancouver, Burnaby, and New Westminster. Many environmental stewardship groups have also kept the restoration of Still Creek and the Brunette River as a high profile issue. This blueways transformation process will enhance, restore and connect ecologically important systems along these paths;
4. In July 1988, Council endorsed Still Creek to be maintained as an open watercourse, and committed to pursuing day-lighting, alongside a continuous pedestrian/bicycle pathway linking Burnaby Lake to the B.C. Parkway at 29th Avenue Station. In July 2000, Council established the Still Creek Greenway Enhancement Fund. In July 2002, Council adopted the Grandview Boundary Industrial Area Rezoning and Development Policies and Guidelines which contain specific guidelines and a 10 and 50 year action plan to protect and enhance Still Creek. In December 2006, Council endorsed the Integrated Stormwater Management Plan (ISMP) for the Still Creek Watershed which identifies private and public actions to improve stormwater management, recreational opportunities, and creek health. In April 2008, Council authorized that the annual income from the lease of 2500 Skeena Street be held in the Still Creek Greenway Enhancement Fund for ongoing initiatives. Still Creek illustrates successful collaboration on ecosystem restoration between the cities of Vancouver and Burnaby in Metro Vancouver. Partnership, creative governance, community engagement, and innovative funding approaches were all essential components that helped the two cities come together to invest in ecosystem health and restore Still Creek, one of only two daylit streams in the City of Vancouver. After decades of pollution and neglect, this collaboration led to many benefits, including the return of spawning salmon, yet there still remains a lot of work to do;

5. Over the past 30 years, Burnaby and New Westminster have demonstrated strong leadership in creek restoration, natural asset protection, and ecosystem rehabilitation along this blueway. This intermunicipal work in the rehabilitation of the creek helped chum salmon return to the Vancouver section of Still Creek in 2012 for the first time in nearly 80 years. With the renewal of the Burnaby Lake lease there is an opportunity for Metro Vancouver to create a Regional Blueway that supports this effort;
6. The majority of work that remains lies in daylighting China Creek in Vancouver, expanding natural ecosystems and habitats along the entire blueway, and connecting it to other Green spaces along the way. The first step is developing a blueway transition plan to ensure the retention and protection of Vancouver's existing natural assets and real property along the route. The plan will aim to daylight creeks, expand biodiversity, create amenities and public spaces, and develop sub trails connecting it to other natural assets such as Trout Lake and Renfrew Ravine. There are many opportunities for different stakeholders, cities, regions, and nonprofits to join in a collaborative effort to realize a complete Blueway from False Creek to the Fraser River
7. China Creek is currently buried in the False Creek flats. False Creek Flats may see significant redevelopment in the coming years under the False Creek Flats Area Plan (approved by Council on May 17, 2017), which can be built around or upon the daylighting of China Creek;
8. In 2019, Vancouver City Council passed a Watershed Revival Plan, directing staff to report back with a scope of work to develop a comprehensive watershed management plan that includes prioritized strategies, including new land acquisition, protecting existing waterway and habitat connections, daylighting streams, and intergovernmental coordination with local First Nations and neighbouring municipalities;
9. The Vancouver Park Board's Parks and Recreation Services Master Plan set 10 goals to shape the next 25 years of Vancouver's parks and recreation. Goal 6 is to "create a green network that will connect our parks, waterfront and recreation areas" and includes a draft concept for an interconnected green network;
10. The Vancouver School Board approved the first ever Environmental Sustainability Plan in 2019 to advance five key themes: sustainability in education, green spaces, resource conservation and climate change, sustainability transportation and leadership in sustainability. Multiple schools will have connections to outdoor learning on the blueway, with Nootka Elementary having the potential to enhance a portion of the creek on VSB land;
11. Metro Vancouver develops and manages municipal components of the Regional Recreation Greenway Network, working with municipalities and First Nations to identify where appropriate measures to protect, enhance and restore ecologically important systems, features, corridors and establish buffers along watercourses, coastlines, agricultural lands, and other ecologically important features;

12. The British Columbia Salmon Restoration and Innovation Fund, a contribution program funded jointly by the federal and provincial government, will deliver up to \$142.85 million over 5 years to support BC's fish and seafood sector, and to ensure the restoration, protection and maintenance of healthy and diverse salmon populations and their habitats;
13. Infrastructure Canada will deliver \$3.917 Billion to municipalities through a bilateral agreement with the Province of British Columbia under four funding streams, including green infrastructure, over the next ten years;
14. The findings of a United Nations-backed report from the Intergovernmental Science-Policy Platform on Biodiversity and Ecosystem Services (IPBES) were approved by representatives of 132 governments in Paris in May 2019. The report warns that nature is declining globally at rates unprecedented in human history – and the rate of species extinctions is accelerating, with grave impacts on people around the world. The report also tells us that it is not too late to make a difference, but only if we start now at every level from local to global.

THEREFORE BE IT RESOLVED

- A. THAT Council direct staff to develop a scope of work for a blueways transformation plan from False Creek to the Fraser River through Trout Lake and Burnaby Lake and report back to Council giving consideration to the following:
 1. Honour, respect and learn from the Musqueam, Squamish, Tsleil-Waututh and Kwikwetlem First Nations traditional and contemporary relationship to the land and waterways and to explore opportunities to collaboratively plan for the future;
 2. Align with current and developing City plans, policies and strategies, including the Shore to Core work already underway and to include this plan as part of the report back to Council in November 2019;
 3. Clarify roles and responsibilities amongst the City of Vancouver, the Vancouver Park Board and the Vancouver School Board, in the delivery of the blueways from False Creek to Boundary Road;
 4. Explore opportunities for collaborative planning with Metro Vancouver, the City of Burnaby and the City of New Westminster on a regional strategy, and;
 5. Outline appropriate resourcing and coordination of staff, including exploring the establishment of a Blueways Enhancement Fund.
- B. THAT staff provide a memo on the process and projected budget.
- C. THAT this motion be sent to Park Board and ask that the Board formally vote on this matter.

6. Considering Animal Welfare in Vancouver's Procurement Policies

On May 14, 2019, Vancouver City Council referred the following item to the Standing Committee on Policy and Strategic Priorities meeting on May 15, 2019, in order to hear from speakers, with a start time of 3pm.

The Committee heard from one speaker in support of the motion.

MOVED by Councillor Fry
THAT the Committee recommend to Council

WHEREAS

1. Procurement of goods and services by the City of Vancouver are guided by the *Ethical Purchasing Policy (AF-014-01)* and the *Supplier Code of Conduct*: these policies ensure that purchases by the City are informed by values like ethics and fair trade, fair wages and environmental impacts;
2. The City of Vancouver *Procurement Policy*, *Ethical Purchasing Policy* and *Supplier Code of Conduct* are not currently or explicitly informed by animal welfare, specifically but not limited to pest control, or animal related businesses;
3. The City of Vancouver purchases animal food products for hosted events can source third-party certified products;
4. Animal welfare is the scientific assessment of an animal's physical and mental state in relation to its quality of life, including experiences in life and death;
5. The basic necessities to ensure the welfare of animals under human control are legally enshrined and internationally recognized by the BC SPCA, Humane Canada, the Canadian Medical Veterinary Association, and many other professional groups as the *Five Freedoms*:
 - i. freedom from hunger, malnutrition and thirst;
 - ii. freedom from fear and distress;
 - iii. freedom from physical and thermal discomfort;
 - iv. freedom from pain, injury and disease; and
 - v. freedom to express normal patterns of behaviour;
6. Animal welfare accreditation and certification programs serve to further improve animals' quality of life in addition to the basic *Five Freedoms*. For example, auditing animal-related businesses (e.g. pest control, dog training, boarding, etc.) to ensure they follow a set of evidence-based standards, and use the kindest, most humane methods. Many of these said animal-related business services are accessed by the City of Vancouver, for building maintenance contracts and animal control directives;

7. Animal welfare farm certification programs offer third-party certification for the animal farming industry with assurance that the food products come from farms with “higher welfare” standards in place;
8. Foods such as foie gras (fatty liver of force-fed ducks or geese) or shark fin (slicing off a shark’s fin and discarding the rest of the still-living animal to die) are harvested in an inherently inhumane manner and inconsistent with animal welfare practices;
9. In February 2019, the BC Ministry of Agriculture acknowledged the value of animal welfare by adopting into legislation the NFACC codes of practice for the care and handling of farm animals, which outline minimum care standards for animals;
10. In 2013, Vancouver became the first city in Canada to embrace "Meatless Monday," encouraging residents to forego meat for one day a week for the sake of the planet and their health, including lighter environmental footprint, and animal welfare.

THEREFORE BE IT RESOLVED

- A. THAT Council affirms a commitment to progressive animal welfare as part of any ethical purchasing policies by the City of Vancouver.
- B. THAT staff review the City of Vancouver’s *Ethical Purchasing Policy* and report back to Council with recommendations on how to incorporate animal welfare language into it.
- C. THAT staff review the City of Vancouver’s *Supplier Code of Conduct* to ensure that City suppliers and their sub-contractors will operate, where applicable, within recognized animal welfare accreditation standards, specifically but not limited to pest control, or animal related businesses.

CARRIED UNANIMOUSLY (Vote No. 04438)
(Councillors Boyle and Wiebe absent for the vote)

The Committee adjourned at 4:43 pm.

* * * * *



**REGULAR COUNCIL MEETING MINUTES
STANDING COMMITTEE OF COUNCIL ON
POLICY AND STRATEGIC PRIORITIES**

MAY 15, 2019

A Regular Meeting of the Council of the City of Vancouver was held on Wednesday, May 15, 2019, at 11:27 am, in the Council Chamber, Third Floor, City Hall, following the Standing Committee on Policy and Strategic Priorities meeting, to consider the recommendations and actions of the Committee.

PRESENT:

Mayor Kennedy Stewart
Councillor Rebecca Bligh
Councillor Christine Boyle
Councillor Adriane Carr
Councillor Melissa De Genova
Councillor Lisa Dominato
Councillor Pete Fry
Councillor Colleen Hardwick*
Councillor Sarah Kirby-Yung
Councillor Jean Swanson
Councillor Michael Wiebe* (Leave of Absence for Civic Business)

CITY MANAGER'S OFFICE: Sadhu Johnston, City Manager

CITY CLERK'S OFFICE: Rosemary Hagiwara, Deputy City Clerk
Nicole Ludwig, Meeting Coordinator
Denise Swanston, Meeting Coordinator

* Denotes absence for a portion of the meeting

COMMITTEE REPORTS

Report of Standing Committee on Policy and Strategic Priorities
Wednesday, May 15, 2019

Council considered the report containing the recommendations and actions taken by the Standing Committee on Policy and Strategic Priorities. Its items of business included:

1. Regulation Redesign - Amendments to the Zoning and Development By-law, Various Official Development Plans, Parking By-law and Various Land Use and Development Policies and Guidelines
2. Iona Wastewater Treatment Plant
3. 2018 Municipal Election Review
4. Council Liaison Appointments to Advisory Committees

Items 1 - 4

MOVED by Councillor De Genova
SECONDED by Councillor Carr

THAT the recommendations and actions taken by the Standing Committee on Policy and Strategic Priorities at its meeting of May 15, 2019, as contained in items 1 - 4, be approved.

CARRIED UNANIMOUSLY

UNFINISHED BUSINESS

1. Supporting the Call for Changing the Cheque Day Paradigm

At the Regular Council meeting on May 14, 2019, due to time constraints, Council referred the above-noted motion to the Regular Council meeting following the Standing Committee on Policy and Strategic Priorities meeting to be held on May 15, 2019, as Unfinished Business.

MOVED by Councillor Kirby-Yung
SECONDED by Councillor Hardwick

WHEREAS

1. MLA Jane Thornthwaite submitted a private bill titled the *Welfare Payment System Reflection Act* calling upon the Province of BC to change the practice for distribution of social assistance cheques;
2. The bill asks the Province of British Columbia to call upon the Minister responsible for the processing of income assistance to prepare a report on alternatives in payment processing to individuals receiving assistance, and states the report must consider but is not limited to considering the following:
 - (a) Providing welfare, disability assistance or other income assistance in multiple payments throughout a month as opposed to single monthly payment;
 - (b) Alternative payment systems that enable responsible spending of assistance;
3. Further, the bill indicates that the Ministers conducting this consultation must consult with, but are not limited to consulting with, individuals receiving welfare, disability assistance or other income assistance, groups advocating for those receiving welfare, disability assistance or other income assistance, and the Union of BC Municipalities;
4. In April 2016 the Province of BC declared the increase in overdose deaths a public health emergency. Vancouver has been at the center of this crisis. Fentanyl-detected overdose deaths were 152 in 2016, 306 in 2017 and 337 in 2018. BC Coroners confirmed Vancouver overdose deaths were 232 in 2016, 376 in 2017 and

387 in 2018. In conjunction with the overdose health emergency, the practice of distributing social assistance cheques on the same day/s creates acute service demand peaks for first responders, putting a strain on first responder and City staff resources that can exceed capacity to deal with incidents. This has created increasing job and emotional stress on our first responders;

5. Medical health experts and first responders know there is a significant spike in drug-related deaths within days of people receiving their social assistance cheques. On average, overdose deaths can be 40% higher during income assistance payment week according to the BC Coroners Service report on Illicit Drug Overdose Deaths in BC (2009-2019);
6. Vancouver averaged about 22 overdose calls a day to B.C. paramedics in 2017 and has averaged about 20 calls a day in 2018 according to BC Emergency Health Services. Insite once averaged a couple of overdoses a day but in 2018 saw closer to seven a day after the fentanyl crisis took hold, and recorded 16 overdoses on a cheque day and 11 the following day;
7. The call to change the current cheque day distribution practice has been endorsed by Vancouver Fire and Rescue Services;
8. In December 2018, Council unanimously adopted the Mayor's Overdose Emergency Task Force - Recommendations for Immediate Action on the Overdose Crisis recognizing it will take concerted efforts to change the course of the crisis. The report included calling for collective action for systemic changes;
9. Dr. Lindsey Richardson, Research Scientist at BC Centre on Substance Use and Associate Professor, Sociology at the University of BC, was the principal investigator leading a study on the impact of alternative social assistance disbursement on drug-related harm or TASA 'cheque day' study. Initiated in 2012, the study recognized that synchronized payments have been linked to escalations in drug use and unintended but severe drug-related harms, including overdose, as well as spikes in demand for health, social, financial and first responder services;
10. Vancouver needs continued concrete action on prevention, treatment and recovery options for mental health and addictions to turn the tide on the number of deaths. Changing and varying cheque schedules may be one small brick in a bigger wall that could break down the social phenomenon of a one approach distribution practice. Further, change will help alleviate the strain on overdose services, and the significant physical and emotional toll on our first responders, city staff and support organizations.

THEREFORE BE IT RESOLVED

- A. THAT Council endorse the Welfare Payment System Reflection Act bill for the Province of BC to consider alternatives in payment processing to individuals receiving welfare, disability or other income assistance.
- B. THAT the Mayor, on behalf of Council, write to the Premier, Minister of Social Development and Poverty Reduction as well as the Minister for Mental Health and

Additions, stating Council's endorsement and encouragement to consider alternative cheque day distribution practices.

- C. THAT the Mayor, on behalf of Council, write to the Union of BC Municipalities (UBCM) stating Council's endorsement and encouraging them to ask member municipalities to endorse the call for the Province of BC to consider alternatives in payment processing to individuals receiving welfare, disability or other income assistance.

referred

REFERRAL MOVED by Councillor Swanson
SECONDED by Councillor Boyle

THAT Council refer this matter to the Standing Committee on Policy and Strategic Priorities meeting to be held on June 12, 2019, at 3:00 pm in order to hear from speakers.

CARRIED UNANIMOUSLY (Vote No. 04416)
(Councillor Bligh abstained from the vote)
(Councillor Wiebe absent for the vote)

Section 145.1 of the Vancouver Charter states "Where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative".

2. Recovering Outstanding City of Vancouver Related Costs from 4/20 Vancouver 2019, held in Sunset Beach Park and Affirm Support for the Mandatory Event Permit Process for Large Events and Festivals in the City of Vancouver

At the Regular Council meeting on May 14, 2019, due to time constraints, Council referred the above-noted motion to the Regular Council meeting following the Standing Committee on Policy and Strategic Priorities meeting to be held on May 15, 2019, as Unfinished Business.

MOVED by Councillor De Genova
SECONDED by Councillor Hardwick

WHEREAS

1. Annually, 420 Vancouver has refused to respect the requirements of the City of Vancouver and the Vancouver Board of Parks and Recreation and the decisions carried by Vancouver City Council and the Vancouver Park Board;
2. Organizations, companies, businesses or individuals must obtain permits for large events or festivals held in a park and any public spaces located in the City of Vancouver and are responsible for any costs, related to health and public safety that are conditional to permit approval. This includes non-profit organizations and private events that donate proceeds directly to charities or non-profit organizations;

3. The medical use of cannabis was legalized in 2001 and on October 17, 2018, the recreational use of cannabis was legalized when the federal “Cannabis Act” came into effect;
4. The City of Vancouver has issued municipal development permits and business licenses to three private non-medical cannabis retail store locations, working within the regulations required by the Provincial Government. Currently, the City of Vancouver holds the most locations with this type of license issued by the Provincial Government’s Liquor and Cannabis Regulation Branch in British Columbia;
5. On April 18, 2018, before recreational cannabis was legalized in Canada, 420 Vancouver Organizer Dana Larsen was quoted in the Georgia Straight as saying “I feel that with legalization, we should see that there are more cannabis-related events, and that you can have cannabis events that aren’t political protests—just events where people are enjoying cannabis, like the way you can enjoy alcohol at so many events in Vancouver”;
6. Since legalization in 2018, 420 Vancouver organizers have not obtained a permit and have refused to comply with the City of Vancouver and the Board of Vancouver Parks and Recreation by-laws and Large Event and Festival requirements, including the Park Board Smoking Regulation By-Law;
7. The 420 Vancouver website (420vancouver.com) advertises “25th Annual 420 Protest + Farmer’s Market” at Sunset Beach Park in Vancouver on Saturday April 20, 2019. The page “About” self identifies as a “Protest Festival & Farmer’s Market”, however it does not state what is being “protested”. Each year’s event is noted with a sentence in chronological order, and this year is described as “2019 will mark Vancouver’s 25th Annual 4/20 Protest Festival. The amazing free cannabis market, which we have created together is absolutely unique”;
8. The 420 Vancouver website advertises three options for sponsorship packages ranging from \$1,000 to \$5,000 dollars. Sponsorship packages include: logo to be displayed on banner in prominent location, video screens, shout-outs on stage and the ability to send online-promos to social media followers. Live Broadcast packages ranging from \$1,000 to \$25,000 and include advertisements, prime-time blocks, interviews, shout-outs, company logo on pillow “on-set”, main stage and vendor screen displays;
9. The 420 Vancouver website lists advertisement for the sale of 294 Vendor 10’ x10’ spaces at Sunset Beach Park at three price points ranging from \$550 to \$1000 each;
10. The official Cypress Hill website “Tour” page advertises Cypress Hill at Sunset Beach Park in “Vancouver, Canada”;
11. The City of Vancouver and Vancouver Park Board Application for large events and festivals requires detailed information for categories including: sales of any kind, entertainment (noting commercial third-party liability insurance requirements), sponsors-vehicle access/parking requirements and other proposed activities. Applicants must attach a site-plan, route map, budget and waste management form.

The permit agreement requires Comprehensive General Liability Insurance (starting at \$2 million and increasing subject to event size and characteristics) protecting the City of Vancouver, Vancouver Board of Parks and Recreation, and the Vancouver Police Board against liability for bodily injury, death or property damage, arising out of the event;

12. The Canada Day Parade, Davie Street Party, and St. Patrick's Day Parade are all events that complied with the conditions and costs of the City of Vancouver permit process. Organizers have stated in the media that increased costs related to the permitting requirements significantly contributed to the cancellation of these events. CBC reported on May 26, 2018, the concern of organizers for both Car Free Day Vancouver and Italian Day on The Drive to accommodate rising City of Vancouver costs in their event budgets;
13. A statement issued on April 23, 2018, on the City of Vancouver website notes property damage to Sunset Beach Park from 420 Vancouver was confirmed to be significant and required closing and fencing the park for several weeks and described the required stages of restoration, including drying, cleaning, aerating, topdressing, seeding and germination. The statement goes on to explain Sunset Beach Park field was closed for 10 weeks after the 420 Vancouver event in 2017;
14. A public memo dated July 13, 2018, to Mayor, Council and Park Board Commissioners, from the City Manager and Park Board General Manager stated the Park Board invoiced 420 Vancouver organizers \$64,870, for costs described as restoring the grass in Sunset Beach Park, park event fees, staffing expenses, sanitation costs, lost revenues and parking. The City of Vancouver invoiced organizers for the staffing costs for Vancouver Fire and Rescue Services (VFRS), Vancouver Police Department (VPD), Engineering (Parking Enforcement, Street Operations, Sanitation, and Traffic Operations), Emergency Management, and 311, in the amount of \$170,796. Combined the invoices total \$235,666. News1130 reported and posted on their website an article dated September 10, 2018, stating 420 Vancouver organizer Dana Larsen confirmed \$63,000 was paid to the City of Vancouver and the Park Board;
15. The Vancouver Park Board passed a motion on April 15, 2019, by Commissioner John Coupar to ask the organizers of 420 Vancouver to cancel the Cypress Hill performance. The organizers stated in the media they did not plan to cancel the event;
16. On April 16, 2019, in an interview with Stephen Quinn on the CBC Early Edition, 420 Vancouver organizer Dana Larsen confirmed that he could not get insurance for the event because it did not have a permit.

THEREFORE BE IT RESOLVED

- A. THAT Council direct staff to review options for legal action against "420 Vancouver Protest Festival & Farmer's Market" and/or the organizers, to recover costs for resources allocated by the City of Vancouver, the Park Board or any other civic agency and/or organization that receives funding from the City of Vancouver Operating Budget.

- B. THAT when reviewing options for legal action, that staff also consider options for taking legal action against companies, businesses, organizations, contractors and individuals who render contracts and/or participate in providing any equipment or service to the event. Vendors who purchase booths from the organizer, entertainment and talent agencies, production companies, booking agencies, promoters, and/or artist(s) who provided and/or contracted services to the “420 Vancouver Protest Festival & Farmer’s Market”.
- C. THAT Council direct the Chief License Officer to report back to Council with general information regarding compliance of City of Vancouver business license holders that choose to participate and contract services, sell product and/or provide samples from their business, at an unsanctioned event in the City of Vancouver.
- D. THAT Council direct staff to communicate to the public on the City of Vancouver website:
 - i) A brief statement including the impact 420 Vancouver at Sunset Beach Park in 2020 and previous years has on the public, the financial impact to the City of Vancouver annual Operating Budget, and funds allocated in the budget to City departments and external agencies;
 - ii) The fact that medicinal use of cannabis was legalized in 2001 and the recreational use of cannabis was legalized when the federal “Cannabis Act” came into effect on October 17, 2018;
 - iii) The fact that the City of Vancouver has issued municipal development permits and business licenses to three private Non-Medical Cannabis Retail Store Locations, in line with the Cannabis Control and Licensing Act. And, at the time of the 2019 420 Vancouver event at Sunset Beach Park, the Provincial Government’s website confirms the City of Vancouver has the most locations licensed under the Act, of any municipality in the province;
 - iv) That all special events held on public property in the City of Vancouver must comply with the Park Board Special Events Office and/or the City Special Events Office and pay all associated costs to obtain special event permits and deliver their events. Also include that special event permits are also required of non-profit and charitable organizations.
- E. THAT Council acknowledge and affirm support for the Canadian Charter of Rights and Freedoms and:
 - i) The rights of individuals to participate in and/or organize protests and demonstrations;
 - ii) Acknowledge in the interest of health and public safety, the City of Vancouver provides resources to protests and demonstrations.
- F. THAT Council acknowledges concern for the impact the “420 Vancouver Protest Festival & Farmer’s Market” annual event has on the ability of the City of Vancouver to provide resources to all protests, demonstrations, civic events and emergency

situations within the City of Vancouver Operating Budget.

- G. THAT Council acknowledges any information pertaining to legal advice or action, as requested above, may be reported back to Council in a closed (in-camera) meeting, in order to comply with the Vancouver Charter.

amended

AMENDMENT MOVED by Councillor De Genova
SECONDED by Councillor Dominato

THAT A be amended as follows:

- Insert the words “and work with staff from” before the words “the Park Board”; and
- Insert the words “who may also have costs to recover” following the words “Operating Budget”.

FURTHER THAT D (iv) be amended as follows:

- Delete the words “the Park Board Special Events Office and/or”; and
- Delete the last sentence and replace with “This includes special events held by non-profit and charitable organizations.”

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor Carr
SECONDED by Councillor De Genova

THAT A be amended as follows:

- Insert the words “determine any recoverable costs as applicable and” following the words “direct staff to”;
- Insert the words “the 2019” prior to the words “420 Vancouver Protest”; and
- Insert the words “any unpaid billed” prior to the words “costs for resources”.

withdrawn

* * * * *

Council recessed at 12:02 pm and reconvened at 2:07 pm.

* * * * *

Councillor Car requested to withdraw her amendment to the amendment. Council so agreed. Following the withdrawal of the amendment to the amendment, the amendment was put and CARRIED with Councillor Swanson opposed and Councillor Dominato absent for the vote (Vote No. 04417).

AMENDMENT MOVED by Councillor Fry
SECONDED by Councillor Carr

THAT A be amended as follows:

- Insert the words “determine any recoverable costs as applicable and” following the words “direct staff to”.

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor Carr
SECONDED by Councillor Fry

THAT A be further amended as follows:

- Insert the words “the 2019” prior to the words “420 Vancouver Protest”; and
- Insert the words “any unpaid billed” before the words “costs for resources”.

CARRIED UNANIMOUSLY (Vote No. 04418)
(Councillor Wiebe abstained from the vote)

The amendment to the amendment having carried, the amendment as amended was put and CARRIED UNANIMOUSLY with Councillor Wiebe abstaining from the vote (Vote No. 04419).

Section 145.1 of the Vancouver Charter states “Where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative”.

* * * * *

At 2:22 pm, Mayor Stewart relinquished the Chair to Deputy Mayor Dominato, in order to participate in debate.

* * * * *

AMENDMENT MOVED by Mayor Stewart
SECONDED by Councillor De Genova

THAT the following be added as H:

THAT Council direct staff to strike a working group to identify a suitable location for future 420 events and that this working group:

- a. Include, but not be limited to, representatives of City of Vancouver, Park Board, Vancouver Police Department, Vancouver Fire and Rescue Services, and 420 event organizers;
- b. Undertake public consultation as part of its work;

- c. Address all issues to ensure the event complies with all applicable City, provincial and federal laws and policies;
- d. Report back to council by Q4 2019.

withdrawn

Councillor Kirby-Yung rose on a point of order to note that the proposed amendment is very similar to a motion previously approved by Council at the Standing Committee on Policy and Strategic Priorities meeting that took place on February 27, March 5 and 6, 2019.

* * * * *

Council recessed at 2:28 pm and reconvened at 2:34 pm

* * * * *

Deputy Mayor Dominato advised the proposed amendment is very similar to the one approved at the Standing Committee on Policy and Strategic Priorities meeting that took place February 27, March 5 and 6, 2019. Subsequently, Mayor Stewart requested to withdraw the amendment and Council so agreed.

* * * * *

At 2:36 pm Mayor Stewart resumed the Chair.

* * * * *

Council requested to separate the components of the motion for the vote

THEREFORE BE IT RESOLVED

- A. THAT Council direct staff to determine any recoverable costs as applicable and review options for legal action against the 2019 “420 Vancouver Protest Festival & Farmer’s Market” and/or the organizers, to recover any unpaid billed costs for resources allocated by the City of Vancouver, and work with staff from the Park Board or any other civic agency and/or organization that receives funding from the City of Vancouver Operating Budget who may also have costs to recover.

CARRIED (Vote No. 04420)
(Councillors Swanson and Wiebe opposed)

- B. THAT when reviewing options for legal action, that staff also consider options for taking legal action against companies, businesses, organizations, contractors and individuals who render contracts and/or participate in providing any equipment or service to the event. Vendors who purchase booths from the organizer, entertainment and talent agencies, production companies, booking agencies,

promoters, and/or artist(s) who provided and/or contracted services to the “420 Vancouver Protest Festival & Farmer’s Market”.

LOST (Vote No. 04422)

(Councillors Bligh, Boyle, Carr, Swanson, Wiebe and Mayor Stewart opposed)

- C. THAT Council direct the Chief License Officer to report back to Council with general information regarding compliance of City of Vancouver business license holders that choose to participate and contract services, sell product and/or provide samples from their business, at an unsanctioned event in the City of Vancouver.

CARRIED (Vote No. 04423)

(Councillors Boyle, Carr, Fry and Swanson opposed)

- D. THAT Council direct staff to communicate to the public on the City of Vancouver website:
- (i) A brief statement including the impact 420 Vancouver at Sunset Beach Park in 2020 and previous years has on the public, the financial impact to the City of Vancouver annual Operating Budget, and funds allocated in the budget to City departments and external agencies;
 - (ii) The fact that medicinal use of cannabis was legalized in 2001 and the recreational use of cannabis was legalized when the federal “Cannabis Act” came into effect on October 17, 2018;
 - (iii) The fact that the City of Vancouver has issued municipal development permits and business licenses to three private Non-Medical Cannabis Retail Store Locations, in line with the Cannabis Control and Licensing Act. And, at the time of the 2019 420 Vancouver event at Sunset Beach Park, the Provincial Government’s website confirms the City of Vancouver has the most locations licensed under the Act, of any municipality in the province;
 - (iv) That all special events held on public property in the City of Vancouver must comply with the City Special Events Office and pay all associated costs to obtain special event permits and deliver their events. This includes special events and charitable organizations.

LOST (Vote No. 04424)

(Councillors Bligh, Boyle, Carr, Fry, Kirby-Yung, Swanson and Wiebe opposed)

- E. THAT Council acknowledge and affirm support for the Canadian Charter of Rights and Freedoms and:
- (i) The rights of individuals to participate in and/or organize protests and demonstrations;

- (ii) Acknowledge in the interest of health and public safety, the City of Vancouver provides resources to protests and demonstrations.

CARRIED UNANIMOUSLY (Vote No. 04425)

- F. THAT Council acknowledges concern for the impact the “420 Vancouver Protest Festival & Farmer’s Market” annual event has on the ability of the City of Vancouver to provide resources to all protests, demonstrations, civic events and emergency situations within the City of Vancouver Operating Budget.

LOST (Vote No. 04426)

(Councillors Bligh, Boyle, Carr, Fry, Swanson, Wiebe and Mayor Stewart opposed)

- G. THAT Council acknowledges any information pertaining to legal advice or action, as requested above, may be reported back to Council in a closed (in-camera) meeting, in order to comply with the Vancouver Charter.

CARRIED UNANIMOUSLY (Vote No. 04427)

FINAL MOTION AS APPROVED

1. Annually, 420 Vancouver has refused to respect the requirements of the City of Vancouver and the Vancouver Board of Parks and Recreation and the decisions carried by Vancouver City Council and the Vancouver Park Board;
2. Organizations, companies, businesses or individuals must obtain permits for large events or festivals held in a park and any public spaces located in the City of Vancouver and are responsible for any costs, related to health and public safety that are conditional to permit approval. This includes non-profit organizations and private events that donate proceeds directly to charities or non-profit organizations;
3. The medical use of cannabis was legalized in 2001 and on October 17, 2018, the recreational use of cannabis was legalized when the federal “Cannabis Act” came into effect;
4. The City of Vancouver has issued municipal development permits and business licenses to three private non-medical cannabis retail store locations, working within the regulations required by the Provincial Government. Currently, the City of Vancouver holds the most locations with this type of license issued by the Provincial Government’s Liquor and Cannabis Regulation Branch in British Columbia;
5. On April 18, 2018, before recreational cannabis was legalized in Canada, 420 Vancouver Organizer Dana Larsen was quoted in the Georgia Straight as saying “I feel that with legalization, we should see that there are more cannabis-related events, and that you can have cannabis events that aren't political protests—just events where people are enjoying cannabis, like the way you can enjoy alcohol at so many events in Vancouver”;
6. Since legalization in 2018, 420 Vancouver organizers have not obtained a permit and have refused to comply with the City of Vancouver and the Board of Vancouver

Parks and Recreation by-laws and Large Event and Festival requirements, including the Park Board Smoking Regulation By-Law;

7. The 420 Vancouver website (420vancouver.com) advertises “25th Annual 420 Protest + Farmer’s Market” at Sunset Beach Park in Vancouver on Saturday April 20, 2019. The page “About” self identifies as a “Protest Festival & Farmer’s Market”, however it does not state what is being “protested”. Each year’s event is noted with a sentence in chronological order, and this year is described as “2019 will mark Vancouver’s 25th Annual 4/20 Protest Festival. The amazing free cannabis market, which we have created together is absolutely unique”;
8. The 420 Vancouver website advertises three options for sponsorship packages ranging from \$1,000 to \$5,000 dollars. Sponsorship packages include: logo to be displayed on banner in prominent location, video screens, shout-outs on stage and the ability to send online-promos to social media followers. Live Broadcast packages ranging from \$1,000 to \$25,000 and include advertisements, prime-time blocks, interviews, shout-outs, company logo on pillow “on-set”, main stage and vendor screen displays;
9. The 420 Vancouver website lists advertisement for the sale of 294 Vendor 10’ x10’ spaces at Sunset Beach Park at three price points ranging from \$550 to \$1000 each;
10. The official Cypress Hill website “Tour” page advertises Cypress Hill at Sunset Beach Park in “Vancouver, Canada”;
11. The City of Vancouver and Vancouver Park Board Application for large events and festivals requires detailed information for categories including: sales of any kind, entertainment (noting commercial third-party liability insurance requirements), sponsors-vehicle access/parking requirements and other proposed activities. Applicants must attach a site-plan, route map, budget and waste management form. The permit agreement requires Comprehensive General Liability Insurance (starting at \$2 million and increasing subject to event size and characteristics) protecting the City of Vancouver, Vancouver Board of Parks and Recreation, and the Vancouver Police Board against liability for bodily injury, death or property damage, arising out of the event;
12. The Canada Day Parade, Davie Street Party, and St. Patrick’s Day Parade are all events that complied with the conditions and costs of the City of Vancouver permit process. Organizers have stated in the media that increased costs related to the permitting requirements significantly contributed to the cancellation of these events. CBC reported on May 26, 2018, the concern of organizers for both Car Free Day Vancouver and Italian Day on The Drive to accommodate rising City of Vancouver costs in their event budgets;
13. A statement issued on April 23, 2018, on the City of Vancouver website notes property damage to Sunset Beach Park from 420 Vancouver was confirmed to be significant and required closing and fencing the park for several weeks and described the required stages of restoration, including drying, cleaning, aerating, topdressing, seeding and germination. The statement goes on to explain Sunset

Beach Park field was closed for 10 weeks after the 420 Vancouver event in 2017;

14. A public memo dated July 13, 2018, to Mayor, Council and Park Board Commissioners, from the City Manager and Park Board General Manager stated the Park Board invoiced 420 Vancouver organizers \$64,870, for costs described as restoring the grass in Sunset Beach Park, park event fees, staffing expenses, sanitation costs, lost revenues and parking. The City of Vancouver invoiced organizers for the staffing costs for Vancouver Fire and Rescue Services (VFRS), Vancouver Police Department (VPD), Engineering (Parking Enforcement, Street Operations, Sanitation, and Traffic Operations), Emergency Management, and 311, in the amount of \$170,796. Combined the invoices total \$235,666. News1130 reported and posted on their website an article dated September 10, 2018, stating 420 Vancouver organizer Dana Larsen confirmed \$63,000 was paid to the City of Vancouver and the Park Board;
15. The Vancouver Park Board passed a motion on April 15, 2019, by Commissioner John Coupar to ask the organizers of 420 Vancouver to cancel the Cypress Hill performance. The organizers stated in the media they did not plan to cancel the event;
16. On April 16, 2019, in an interview with Stephen Quinn on the CBC Early Edition, 420 Vancouver organizer Dana Larsen confirmed that he could not get insurance for the event because it did not have a permit.

THEREFORE BE IT RESOLVED THAT

- A. THAT Council direct staff to determine any recoverable costs as applicable and review options for legal action against the 2019 “420 Vancouver Protest Festival & Farmer’s Market” and/or the organizers, to recover any unpaid billed costs for resources allocated by the City of Vancouver, and work with staff from the Park Board or any other civic agency and/or organization that receives funding from the City of Vancouver Operating Budget who may also have costs to recover.
- B. THAT Council direct the Chief License Officer to report back to Council with general information regarding compliance of City of Vancouver business license holders that choose to participate and contract services, sell product and/or provide samples from their business, at an unsanctioned event in the City of Vancouver.
- C. THAT Council acknowledge and affirm support for the Canadian Charter of Rights and Freedoms and:
 - (i) The rights of individuals to participate in and/or organize protests and demonstrations;
 - (ii) Acknowledge in the interest of health and public safety, the City of Vancouver provides resources to protests and demonstrations.
- D. THAT Council acknowledges any information pertaining to legal advice or action, as requested above, may be reported back to Council in a closed (in-camera) meeting, in order to comply with the *Vancouver Charter*.

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Council recessed at 2:57 pm and reconvened at 4:43 pm.

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3. Recognition and Action on the International Year of Indigenous Languages

At the Regular Council meeting on May 14, 2019, due to time constraints, Council referred the above-noted motion to the Regular Council meeting following the Standing Committee on Policy and Strategic Priorities meeting to be held on May 15, 2019, as Unfinished Business.

WHEREAS

1. The United Nations has declared 2019 as the International Year of Indigenous Languages;
2. Article 14 of the United Nations Declaration on the Rights of Indigenous Peoples states that “Indigenous peoples have the right to revitalize, use, develop and transmit to future generations their histories, languages, oral traditions, philosophies, writing systems and literatures, and to designate and retain their own names for communities, places and persons”;
3. Article 31 of the United Nations Declaration on the Rights of Indigenous Peoples states that “Indigenous peoples have the right to maintain, control, protect and develop their cultural heritage, traditional knowledge and traditional cultural expressions, as well as the manifestations of their sciences, technologies and cultures, including human and genetic resources, seeds, medicines, knowledge of the properties of fauna and flora, oral traditions, literatures, designs, sports and traditional games and visual and performing arts. They also have the right to maintain, control, protect and develop their intellectual property over such cultural heritage, traditional knowledge, and traditional cultural expressions”;
4. Vancouver is a City of Reconciliation, with a commitment that: *We will form a sustained relationship of mutual respect and understanding with local First Nations and the Urban Indigenous community*;
5. The Truth and Reconciliation Report in 2015 acknowledged that residential schools and colonization were primarily responsible for interrupting the intergenerational transmission of Indigenous languages, which has led to approximately only 3.0% of First Nations people from BC being reported as fluent speakers in 2018’s First People’s Cultural Council Report on the Status of BC First Nations Languages;
6. The colonization of what is now called the City of Vancouver displaced and marginalized xʷməθkʷəyəm (Musqueam), Skwxwú7mesh (Squamish), and səlílwətaʔ (Tsleil-Waututh) communities and contributed to the decline of their languages;

7. The x^wməθk^wəyəm (Musqueam), S^kwxwú7mesh (Squamish), and səlílwətaʔt (Tsleil-Waututh) Nations have growing numbers of language learners and speakers due to the determination of their own community's efforts and growing support from Federal and Provincial governments;
8. Urban Indigenous populations in Vancouver continue to seek ways to connect to their cultural identity and actively participate in the revitalization of their own Indigenous languages in the city as well;
9. The City of Vancouver's reconciliation work so far has included a special "150+ Place Naming Project", and a subsequent "City Asset Renaming Policy" to repatriate Indigenous place names or support the creation of new names, and increase visible Indigenous markers throughout the city;
10. In June, 2018 the City of Vancouver, x^wməθk^wəyəm (Musqueam), S^kwxwú7mesh (Squamish), and səlílwətaʔt (Tsleil-Waututh) announced two new names for prominent public spaces downtown Vancouver: šx^włexən Xwtl'a7shn (formerly known as the Queen Elizabeth Theatre Plaza) and šx^włənəq Xwtl'e7énk Square (formerly the Vancouver Art Gallery north plaza).

THEREFORE BE IT RESOLVED

- A. THAT the City of Vancouver officially recognize 2019 as the Year of Indigenous Languages, including through a proclamation at City Hall, and an invitation to local language speakers to attend and be recognized; and

FURTHER THAT this proclamation include that the City of Vancouver recognizes the revitalization and protection of Indigenous languages are required, with specific consideration to the particular circumstances of Indigenous Youth, Women and Elders.

- B. THAT Council direct staff to work with x^wməθk^wəyəm (Musqueam), S^kwxwú7mesh (Squamish), and səlílwətaʔt (Tsleil-Waututh) Nations to determine the City's role in resourcing the creation of educational tools to help with pronunciation and adoption of šx^włexən Xwtl'a7shn Plaza and šx^włənəq Xwtl'e7énk Square.
- C. THAT Council direct staff to work with x^wməθk^wəyəm (Musqueam), S^kwxwú7mesh (Squamish), and səlílwətaʔt (Tsleil-Waututh) Nations and other stakeholders to produce recommendations on concrete and sustainable measures for City programs and services to support, revitalize, and promote local Indigenous languages but also ensuring Indigenous partners are resourced to meaningfully and collaboratively provide input on these recommendations; and
FURTHER THAT staff report back to Council on a proposed program and budget by Q4 2019 or earlier, as feasible.

CARRIED UNANIMOUSLY (Vote No. 04439)
(Councillor Hardwick absent for the vote)

COMMITTEE REPORTS

Report of Standing Committee on Policy and Strategic Priorities
Wednesday, May 15, 2019

Council considered the report containing the remaining recommendations and actions taken by the Standing Committee on Policy and Strategic Priorities. Its items of business included:

5. Formalize the False Creek to the Fraser River Blueways
6. Considering Animal Welfare in Vancouver's Procurement Policies

Items 5 and 6

MOVED by Councillor Bligh
SECONDED by Councillor Carr

THAT the recommendations and actions taken by the Standing Committee on Policy and Strategic Priorities at its meeting of May 15, 2019, as contained in items 5 and 6, be approved.

CARRIED UNANIMOUSLY
(Councillor Hardwick absent for the vote)

ADJOURNMENT

MOVED by Councillor Carr
SECONDED by Councillor Hardwick

THAT the meeting be adjourned.

CARRIED UNANIMOUSLY

Council adjourned at 5:10 pm.

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