



REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL ON CITY FINANCE AND SERVICES

APRIL 24 AND 29, 2019

A Regular Meeting of the Standing Committee of Council on City Finance and Services was held on Wednesday, April 24, 2019, at 9:43 am, in the Council Chamber, Third Floor, City Hall. Subsequently the meeting reconvened on Monday, April 29, 2019, at 1:03 pm.

PRESENT: Mayor Kennedy Stewart
Councillor Rebecca Bligh
Councillor Christine Boyle
Councillor Adriane Carr
Councillor Melissa De Genova
Councillor Lisa Dominato
Councillor Pete Fry
Councillor Colleen Hardwick*
Councillor Sarah Kirby-Yung*
Councillor Jean Swanson
Councillor Michael Wiebe

CITY MANAGER'S OFFICE: Sadhu Johnston, City Manager

CITY CLERK'S OFFICE: Rosemary Hagiwara, Deputy City Clerk
Tina Penney, Director, Deputy City Clerk
Denise Swanston, Meeting Coordinator

* Denotes absence for a portion of the meeting

WELCOME

The Chair acknowledged we are on the unceded territories of the Musqueam, Squamish, and Tsleil-Waututh Nations and we thank them for having cared for this land and look forward to working with them in partnership as we continue to build this great city together.

The Chair also recognized the immense contributions of the City of Vancouver's staff who work hard every day to help make our city an incredible place to live, work, and play.

MATTERS ADOPTED ON CONSENT

MOVED by Councillor Carr

THAT Council adopt items 5 and 7 on consent.

CARRIED UNANIMOUSLY
(Councillor Kirby-Yung absent for the vote)

* * * * *

VARY AGENDA

MOVED by Councillor Carr

THAT the Committee vary the order of the agenda to deal with Item 4. Report Reference - Final Report on False Creek Flats Community Panel, today at 6:00 pm, Item 6. 2019 Property Taxation: Distribution of Property Tax Levy, at 1:00 pm on Monday, April 29, 2019, and Item 2. Single-Use Item Reduction Strategy By-laws – Consultation Update on Monday, April 29, 2019 at 3:00 pm.

**CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY
(Councillor Kirby-Yung absent for the vote)**

For ease of reference the Minutes are recorded in numerical order; for further clarity, short recesses have been excluded from the Minutes.

* * * * *

Prior to considering the agenda items, the Chair reminded the Committee of the meeting procedures pilot project recently approved.

MOVED by Councillor Dominato

THAT under Section 6.8 of the Procedure By-law, the Committee suspend rule 13.8 of the Procedure By-law, to allow members of the public up to three minutes to address Standing Committee.

**CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY
(Councillor Kirby-Yung absent for the vote)**

MOVED by Councillor Dominato

THAT under Section 6.8 of the Procedure By-law, the Committee suspend rule 13.9 of the Procedure By-law, to allow members up to three minutes for questions and answers of public speakers.

**CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY
(Councillor Kirby-Yung absent for the vote)**

* * * * *

**1. Climate Emergency Response
April 16, 2019**

On April 24, 2019, staff from Planning, Urban Design and Sustainability, presented on the Climate Emergency Response and responded to questions.

The Committee heard from 23 speakers in general support of the recommendations.

Following hearing from speakers and questions to staff, it was,

MOVED by Councillor Boyle

THAT the Committee refer remaining questions to staff and debate and decision on Item 1. Climate Emergency Response, to the Regular Council meeting following this Standing Committee meeting.

CARRIED UNANIMOUSLY (Vote No. 04343)

**2. Single-Use Item Reduction Strategy By-laws – Consultation Update
April 16, 2019**

On April 24, 2019, Council referred this matter to the reconvening Standing Committee meeting on April 29, 2019, with a hard start of 3:00 pm.

On April 29, 2019, the Committee heard from 7 speakers in general support of the recommendations and 3 speakers in general opposition to the recommendations.

MOVED by Councillor Fry

THAT the Committee recommend to Council

- A. THAT the Director of Legal Services be instructed to bring forward for enactment amendments to the License By-law (No. 4450) and Ticket Offences By-law (No. 9360), generally in accordance with Appendix C, prohibiting the distribution of prepared food in polystyrene foam cups and polystyrene foam take-out containers by business license holders beginning January 1, 2020, including temporary exemptions for charitable food providers.
- B. THAT Council postpone the effective date from June 1, 2019, for proposed by-law amendments prohibiting the distribution of plastic straws until April 2020 and direct staff to report back by November 30, 2019, with details informed by stakeholder consultation for single-use item by-law requirements, including provisions for ensuring accessibility.
- C. THAT Council direct staff to report back by November 30, 2019:
 - i. A summary of stakeholder feedback received through current consultation on proposed by-law amendments for single-use items including plastic and paper shopping bags, disposable cups, take-out containers, plastic straws and single-use utensils;
 - ii. The results of staff's analysis of stakeholder feedback and relevant technical and legal considerations;

- iii. Recommendations regarding by-law amendments including implementation and enforcement plans, and program delivery including resources and additional stakeholder engagement that may be required; and
 - iv. New options for a plastic bag ban that consider both how legal and public opinion has changed since Victoria's plastic bag ban, and the growing interest among neighbouring municipalities to collaborate on a plastic bag ban. This expedited report back should consider the Victoria approach to plastic bag ban, stakeholder consultations to date, and the merits and options around a plastic bag ban, versus fees or a modified custom plan.
- D. THAT Council direct staff to bring forward two (2) resolutions for the 2019 Union of British Columbia Municipalities Convention requesting the provincial government's support in addressing single-use items by:
- i. Adopting a more comprehensive provincial single-use item reduction strategy, as provided in Appendix E; and
 - ii. Developing provincial standards for compostable single-use items ensuring that they are designed to fully biodegrade if littered in the natural environment, that any standards and certifications for compostability are aligned with provincial composting infrastructure, and that compostable single-use items are collected and managed through an extended producer responsibility program that covers the residential and commercial sectors as well as materials from the public realm, as provided in Appendix F.
- E. THAT the Mayor write to the Chair of the Greater Vancouver Sewer and Drainage District Board and the Ministry of Environment and Climate Change Strategy requesting support for the development of a Provincial Single-Use Item Reduction Strategy aligned with Federal goals for reduction of plastic waste.

amended

AMENDMENT MOVED by Councillor Wiebe

THAT B be deleted and replace with the following:

THAT Council postpone the effective date from June 1, 2019, for proposed by-law amendments prohibiting the non-necessary use of non-compostable utensils and plastic straws on January 1, 2020 and direct staff to report back by November 30, 2019, with details informed by stakeholder consultation for single-use item by-law requirements, including provisions for ensuring accessibility, including the City looking at options in supporting businesses for a small amount of accessible friendly straws. That the report back with communications that includes viable alternatives and their associated impact on businesses including local waste management facilities.

LOST (Vote No. 04360)

(Mayor Stewart and Councillors Bligh, Boyle, Carr, Dominato, De Genova, Fry, Kirby-Yung and Swanson opposed)

The amendment having lost, the motion was put and CARRIED UNANIMOUSLY (Vote No. 04362)

FINAL MOTION AS APPROVED

- A. THAT the Director of Legal Services be instructed to bring forward for enactment amendments to the License By-law (No. 4450) and Ticket Offences By-law (No. 9360), generally in accordance with Appendix C as part of the Administrative Report dated April 16, 2019, entitled “Single-Use Item Reduction Strategy By-laws – Consultation Update”, prohibiting the distribution of prepared food in polystyrene foam cups and polystyrene foam take-out containers by business license holders beginning January 1, 2020, including temporary exemptions for charitable food providers.
- B. THAT Council postpone the effective date from June 1, 2019, for proposed by-law amendments prohibiting the distribution of plastic straws until April 2020 and direct staff to report back by November 30, 2019, with details informed by stakeholder consultation for single-use item by-law requirements, including provisions for ensuring accessibility.
- C. THAT Council direct staff to report back by November 30, 2019:
 - i. A summary of stakeholder feedback received through current consultation on proposed by-law amendments for single-use items including plastic and paper shopping bags, disposable cups, take-out containers, plastic straws and single-use utensils;
 - ii. The results of staff’s analysis of stakeholder feedback and relevant technical and legal considerations;
 - iii. Recommendations regarding by-law amendments including implementation and enforcement plans, and program delivery including resources and additional stakeholder engagement that may be required; and
 - iv. New options for a plastic bag ban that consider both how legal and public opinion has changed since Victoria’s plastic bag ban, and the growing interest among neighbouring municipalities to collaborate on a plastic bag ban. This expedited report back should consider the Victoria approach to plastic bag ban, stakeholder consultations to date, and the merits and options around a plastic bag ban, versus fees or a modified custom plan.
- D. THAT Council direct staff to bring forward two (2) resolutions for the 2019 Union of British Columbia Municipalities Convention requesting the provincial government’s support in addressing single-use items by:
 - i. Adopting a more comprehensive provincial single-use item reduction strategy, as provided in Appendix E in the Administrative Report dated April 16, 2019, entitled “Single-Use Item Reduction Strategy By-laws – Consultation Update”; and
 - ii. Developing provincial standards for compostable single-use items ensuring that they are designed to fully biodegrade if littered in the natural environment, that any standards and certifications for compostability are aligned with provincial composting infrastructure, and that compostable

single-use items are collected and managed through an extended producer responsibility program that covers the residential and commercial sectors as well as materials from the public realm, as provided in Appendix F in the Administrative Report dated April 16, 2019, entitled “Single-Use Item Reduction Strategy By-laws – Consultation Update”.

- E. THAT the Mayor write to the Chair of the Greater Vancouver Sewer and Drainage District Board and the Ministry of Environment and Climate Change Strategy requesting support for the development of a Provincial Single-Use Item Reduction Strategy aligned with Federal goals for reduction of plastic waste.

* * * * *

On April 29, 2019, at 10:22 pm, after completion of Item 2, the Committee adjourned and reconvened in Regular Council to deal with remaining agenda items.

* * * * *

3. Building Retrofits for Deep Carbon Reductions April 12, 2019

On April 24, 2019, staff from Planning, Urban Design and Sustainability, responded to questions.

MOVED by Councillor Carr

THAT the Committee recommend to Council

- A. THAT Council approve the Deep Emission Building Retrofits Program to support deep carbon reductions in non-City owned buildings as described in this report;

FURTHER THAT Council approve an initial multi-year capital project budget and annual expenditure budget of \$1.5 million for the Deep Emission Building Retrofits Program to be added to the 2019-2022 Capital Plan as a new program under Renewable Energy; and

FURTHER THAT Council direct staff to develop an implementation and funding strategy for the overall program including the remaining \$3.5 million for future years in advance of the 2020 Capital Budget.
- B. THAT Council approve a \$2.2 million increase to the existing \$1.2 million multi-year capital project budget and existing annual expenditure budget for the 2019 Energy Optimization Program for City-owned building from the 2019-2022 Capital Plan for Facility sustainability and resilience programs.
- C. THAT Council approve a grant of \$200,000 to the Vancouver Heritage Foundation to renew for the second time the Heritage Energy Retrofit Grant program for owners of heritage and character homes to complete energy efficiency upgrades. The source of funding is the 2019 Planning, Urban Design and Sustainability operating budget.

- D. THAT staff develop and report back in 2020 on a Deep Emission Retrofit Strategy for existing buildings to achieve the City's 2030 and 2050 carbon reduction targets.
- E. THAT Council renews its request to the Province of British Columbia for amendments to the Vancouver Charter to allow the City to implement a building energy benchmarking program.
- F. THAT staff allocate additional incentive funds for building retrofits up to \$5 million in 2019 if there is public uptake beyond the \$1.2 million allocated.

amended

AMENDMENT MOVED by Councillor Kirby-Yung

THAT F be amended by adding "by advancing funding from the existing 2019-2022 Capital Plan" after the words "\$5 million in 2019".

CARRIED UNANIMOUSLY (Vote No. 04327)
(Councillor Hardwick absent for the vote)

The amendment having carried, the motion as amended was put and CARRIED UNANIMOUSLY AND C BY THE REQUIRED MAJORITY with Councillor Hardwick abstaining from the vote (Vote No. 04328).

Section 145.1 of the Vancouver Charter states "where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative."

FINAL MOTION AS APPROVED

- A. THAT Council approve the Deep Emission Building Retrofits Program to support deep carbon reductions in non-City owned buildings as described in the Administrative Report dated April 12, 2019, entitled "Building Retrofits for Deep Carbon Reduction";

FURTHER THAT Council approve an initial multi-year capital project budget and annual expenditure budget of \$1.5 million for the Deep Emission Building Retrofits Program to be added to the 2019-2022 Capital Plan as a new program under Renewable Energy; and

FURTHER THAT Council direct staff to develop an implementation and funding strategy for the overall program including the remaining \$3.5 million for future years in advance of the 2020 Capital Budget.
- B. THAT Council approve a \$2.2 million increase to the existing \$1.2 million multi-year capital project budget and existing annual expenditure budget for the 2019 Energy Optimization Program for City-owned building from the 2019-2022 Capital Plan for Facility sustainability and resilience programs.
- C. THAT Council approve a grant of \$200,000 to the Vancouver Heritage Foundation to renew for the second time the Heritage Energy Retrofit Grant program for owners of heritage and character homes to complete energy efficiency upgrades. The source of funding is the 2019 Planning, Urban Design and Sustainability operating budget.

- D. THAT staff develop and report back in 2020 on a Deep Emission Retrofit Strategy for existing buildings to achieve the City's 2030 and 2050 carbon reduction targets.
- E. THAT Council renews its request to the Province of British Columbia for amendments to the Vancouver Charter to allow the City to implement a building energy benchmarking program.
- F. THAT staff allocate additional incentive funds for building retrofits up to \$5 million in 2019 by advancing funding from the existing 2019-2022 Capital Plan, if there is public uptake beyond the \$1.2 million allocated.

4. Presentation of False Creek Community Panel Report to Council

On April 24, 2019, staff from the City Manager's Office, introduced the consultants and panel members and shared a short video. Jeff Bozentko, Project Principal, Jefferson Centre, shared a presentation with Council and, along with panel members, responded to questions.

Council received the report of the Flats Arterial Community Panel attached as Appendix "A" to the Administrative Report dated April 9, 2019, entitled "Presentation of False Creek Community Panel Report to Council" for information.

Per Section 8.2 of the Procedure By-law, no vote is necessary on reports received for information.

5. 2018 Property Tax Exemptions

Council received the 2018 Property Tax Exemptions for information.

Per Section 8.2 of the Procedure By-law, no vote is necessary on reports received for information.

6. 2019 Property Taxation: Distribution of Property Tax Levy April 8, 2019

On April 24, 2019, Council referred this matter to the reconvening Standing Committee meeting on April 29, 2019, with a hard start of 1:00 pm.

On Monday, April 29, staff from Financial Services provided a presentation on the 2019 Property Taxation Distribution and, along with Dr. Stan Hamilton, Professor Emeritus, UBC, responded to questions.

The Committee heard from 10 speakers in support of reducing taxes to support small businesses. During hearing from speakers, it was,

MOVED by Councillor Carr

THAT the Committee extend the length of the meeting to hear from remaining speakers on Item 6. 2019 Property Taxation: Distribution of Property Tax Levy, prior to moving onto Item 2. Single-Use Item Reduction Strategy By-laws – Consultation Update.

CARRIED UNANIMOUSLY

Following hearing from speakers, it was,

MOVED by Councillor Bligh

THAT the Committee permit one round of questions to Dr. Hamilton prior to moving onto Item 2. Single-Use Item Reduction Strategy By-laws – Consultation Update.

CARRIED UNANIMOUSLY

Following questions to Dr. Hamilton, it was,

MOVED by Councillor Carr

THAT the Committee refer questions to staff and debate and decision on Item 6. 2019 Property Taxation: Distribution of Property Tax Levy, to after hearing from speakers on Item 2. Single-Use Item Reduction Strategy By-laws – Consultation Update.

CARRIED UNANIMOUSLY

* * * * *

At this point in the proceedings the Committee heard from speakers on Item 2. Single-Use Item Reduction Strategy By-laws – Consultation Update. Following hearing from speakers on Item 2 and a dinner break, the Committee continued with Item 6. 2019 Property Taxation: Distribution of Property Tax Levy, to ask questions to staff and debate the Item.

* * * * *

Following questions to staff, it was,

MOVED by Councillor Kirby-Yung

THAT the Committee recommend to Council

THAT Council instruct the Director of Finance to shift 2% tax levy from non-residential property classes (2, 4, 5 and 6) to residential property classes (1, 8 and 9) for the purpose of calculating the 2019 general purpose tax rates, to achieve a tax share of approximately 56.9% residential and approximately 43.1% non-residential.

amended

AMENDMENT MOVED by Councillor Hardwick

THAT motion be deleted and replaced with the following:

- A. THAT Council receive the 2019 Property Taxation: Distribution of Property Tax Level report for information; and approve the recommendation that Council instruct the Director of Finance to calculate the 2019 general purpose tax rates for all property classes to achieve a tax share of approximately 54.9% residential and approximately 45.1% non-residential.

- B. THAT Council affirm and acknowledge there is a financial impact and many small independent business are facing difficulty with the current structure of how non-residential property classes (including classes 2, 4, 5 and 6) are taxed.
- C. THAT Council acknowledges the unaffordability residential property owners, including co-ops and non-profit housing providers face in the City of Vancouver and the implications of shifting more tax and cost onto property owners;

FURTHER THAT Council acknowledge the impact this may have on housing affordability including any impact on renters, considering rent for current tenants cannot be raised above the rate of inflation.
- D. THAT Council direct the intergovernmental working group to consider other financial models that may provide relief to small independent and locally owned small businesses, including reviewing the possibility of amending class 6 property tax to shift tax revenue from large multinational and internationally owned businesses to small independent and locally owned businesses.
- E. THAT Council direct the intergovernmental working group to come back with recommendations by June 2019 to create a Small Business Task Force, including stakeholders with the mandate to produce a report to send to the Minister of Finance for the Province of British Columbia, requesting the Province to consider ways for BC Assessment to work with the City of Vancouver to explore possible ways to achieve tax savings for small, independent and locally owned small businesses, including legacy businesses and recognizing their value in the City of Vancouver.

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor Fry

THAT D be amended as follows:

Adding "City-led grants, rebates or" after "including reviewing", and deleting the words "amending class 6 property tax to" and replacing with "Provincial amendment of property class 6 in order to".

CARRIED UNANIMOUSLY (Vote No. 04348)

AMENDMENT TO THE AMENDMENT MOVED by Councillor Dominato

THAT A be amended by deleting and replacing with the following:

THAT Council instruct the Director of Finance to achieve a shift 1% tax levy from non-residential property classes (2, 4, 5 and 6) to residential property classes (1, 8 and 9) for the purpose of calculating the 2019 general purpose tax rates, followed by a .5% shift in 2020 and .5% shift in 2021.

CARRIED (Vote No. 04349)

(Mayor Stewart and Councillors Boyle, De Genova, Hardwick and Swanson opposed)

AMENDMENT TO THE AMENDMENT MOVED by Councillor Wiebe

THAT A be amended by deleting and replacing with the following:

THAT Council instruct the Director of Finance to shift 2% of the tax levy totaling \$15.8 million (based on 2019 total general purpose tax levy approved by Council in December 2018) from non-residential property classes (2, 4, 5 and 6) to residential property classes (1, 8 and 9) for the purpose of calculating the general purpose tax rates at 1% in 2019 to achieve 55.9% residential to 44.1% non-residential, and further 0.5% in 2020 and .5% in 2021.

CARRIED (Vote No. 04350)

(Mayor Stewart and Councillors De Genova, Hardwick and Swanson opposed)

The amendment to the amendment having carried, the amendment as amended was put and CARRIED with Mayor Stewart and Councillors Boyle and Swanson opposed (Vote No. 04351).

The amended amendment having carried, the Committee agreed to sever the vote of the amended motion with A being put and CARRIED with Mayor Stewart and Councillors Boyle, De Genova, Hardwick and Swanson opposed, and B-E being put and CARRIED with Mayor Stewart opposed (Vote Nos. 04352 and 04353).

FINAL MOTION AS APPROVED

- A. THAT Council instruct the Director of Finance to shift 2% of the tax levy totaling \$15.8 million (based on 2019 total general purpose tax levy approved by Council in December 2018) from non-residential property classes (2, 4, 5 and 6) to residential property classes (1, 8 and 9) for the purpose of calculating the general purpose tax rates at 1% in 2019 to achieve 55.9% residential to 44.1% non-residential, and further 0.5% in 2020 and .5% in 2021.
- B. THAT Council affirm and acknowledge there is a financial impact and many small independent business are facing difficulty with the current structure of how non-residential property classes (including classes 2, 4, 5 and 6) are taxed.
- C. THAT Council acknowledges the unaffordability residential property owners, including co-ops and non-profit housing providers, face in the City of Vancouver and the implications of shifting more tax and cost onto property owners; and

FURTHER THAT Council acknowledge the impact this may have on housing affordability, including any impact on renters, considering rent for current tenants cannot be raised above the rate of inflation.
- D. THAT Council direct the intergovernmental working group to consider other financial models that may provide relief to small independent and locally owned small businesses, including reviewing City-led grants, rebates or the possibility of Provincial amendment of property class 6 in order to shift tax revenue from large multinational and internationally owned businesses to small independent and locally owned businesses.
- E. THAT Council direct the intergovernmental working group to come back with recommendations by June 2019 to create a Small Business Task Force, including stakeholders with the mandate to produce a report to send to the Minister of Finance for

the Province of British Columbia, requesting the Province to consider ways for BC Assessment to work with the City of Vancouver to explore possible ways to achieve tax savings for small, independent and locally owned small businesses, including legacy businesses and recognizing their value in the City of Vancouver.

* * * * *

At this point in the proceedings, the Committee recessed to reconvene in Regular Council to continue debate and decision on Item 1. Climate Emergency Response.

* * * * *

**7. Contract Award for Invitation to Tender No. PS20180897 Construction Services for Glen Pump Station Replacement
March 24, 2019**

THAT the Committee recommend to Council

- A. THAT Council authorize City staff to enter into a contract with Westport Construction Group Inc., for Construction Services for Glen Pump Station Replacement, with an estimated contract value of \$4,272,000, plus applicable taxes over the term, to be funded through 2015-2018 Capital Plan WBS CES 50 - Pump Station.
- B. THAT the General Manager of Engineering Services, the Director of Legal Services and the Chief Procurement Officer, be authorized to execute on behalf of the City the contract as outlined in A above.
- C. THAT no legal rights or obligations will be created by Council's adoption of A and B above, unless and until such contract is executed by the authorized signatories of the City as set out above.

ADOPTED ON CONSENT (Vote No. 04347)
(Councillor Kirby-Yung absent for the vote)

8. Review of SNC-Lavalin Relationship with the City of Vancouver

On April 23, 2019, Vancouver City Council referred this matter to the Standing Committee on City Finance and Services meeting on April 24, 2019, in order to hear from speakers.

On April 24, 2019, the Committee heard from three speakers in general support of the motion and one speaker in general opposition to the motion.

Following hearing from speakers, it was,

MOVED by Mayor Stewart
THAT The Committee recommend to Council

THAT Council refer debate and decision of Item 8. Review of SNC-Lavalin Relationship with the City of Vancouver, as Unfinished Business to the Regular Council meeting following today's Standing Committee.

CARRIED UNANIMOUSLY (Vote No. 04344)

9. Safer Slower Streets: 30 Km/h Residential Street Pilot

On April 23, 2019, Vancouver City Council referred this matter to the Standing Committee on City Finance and Services meeting on April 24, 2019, in order to hear from speakers.

On April 24, 2019, the Committee heard from two speakers in support of the motion.

Following hearing from speakers, it was,

MOVED by Mayor Stewart
THAT The Committee recommend to Council

THAT Council refer debate and decision of Item 9. Safer Slower Streets: 30 Km/h Residential Street Pilot, as Unfinished Business to the Regular Council meeting following today's Standing Committee.

CARRIED UNANIMOUSLY (Vote No. 04346)

* * * * *

The Committee adjourned on April 29, 2019, at 10:26 pm.

* * * * *



**REGULAR COUNCIL MEETING MINUTES
STANDING COMMITTEE OF COUNCIL ON
POLICY AND STRATEGIC PRIORITIES**

APRIL 24 AND 29, 2019

A Regular Meeting of the Council of the City of Vancouver was held on Wednesday, April 24, 2019, at 8:41 pm, in the Council Chamber, Third Floor, City Hall, following the Standing Committee on City Finance and Services meeting, to consider the recommendations and actions of the Committee. Subsequently, the meeting reconvened on Monday, April 29, 2019, at 6:12 pm.

PRESENT:

- Mayor Kennedy Stewart
- Councillor Rebecca Bligh
- Councillor Christine Boyle
- Councillor Adriane Carr
- Councillor Melissa De Genova*
- Councillor Lisa Dominato
- Councillor Pete Fry
- Councillor Colleen Hardwick
- Councillor Sarah Kirby-Yung
- Councillor Jean Swanson
- Councillor Michael Wiebe

CITY MANAGER'S OFFICE: Sadhu Johnston, City Manager

CITY CLERK'S OFFICE: Rosemary Hagiwara, Deputy City Clerk
Tina Penney, Director, Deputy City Clerk
Denise Swanston, Meeting Coordinator

* Denotes absence for a portion of the meeting

COMMITTEE REPORTS

Report of Standing Committee on City Finance and Services
Wednesday, April 24, 2019

Council considered the report containing the recommendations and actions taken by the Standing Committee on City Finance and Services. Its items of business included:

3. Building Retrofits for Deep Carbon Reductions
4. Report Reference - Final Report on False Creek Flats Community Panel
5. 2018 Property Tax Exemptions
7. Contract Award for Invitation To Tender No. PS20180897 Construction Services for Glen Pump Station Replacement
8. Review of SNC-Lavalin Relationship with the City of Vancouver
9. Safer Slower Streets: 30 Km/h Residential Street Pilot

Items 3, 4, 5, 7, 8 and 9

MOVED by Councillor De Genova
SECONDED by Councillor Carr

THAT the recommendations and actions taken by the Standing Committee on City Finance and Services at its meeting of April 24, 2019, as contained in items 3, 4, 5, 7, 8 and 9 be approved.

CARRIED UNANIMOUSLY

Report of Standing Committee on City Finance and Services
Monday, April 29, 2019

Council considered the report containing the recommendations and actions taken by the Standing Committee on City Finance and Services. Its items of business included:

2. Single-Use Item Reduction Strategy By-laws – Consultation Update
6. 2019 Property Taxation: Distribution of Property Tax Levy

Items 2 and 6

MOVED by Councillor De Genova
SECONDED by Councillor Dominato

THAT the recommendations and actions taken by the Standing Committee on City Finance and Services at its meeting of April 29, 2019, as contained in items 2 and 6, be approved.

CARRIED UNANIMOUSLY

UNFINISHED BUSINESS

1. **Climate Emergency Response** **April 16, 2019**

On April 24, 2019, staff from Planning, Urban Design, and Sustainability responded to additional questions.

MOVED by Councillor Carr
SECONDED by Councillor Boyle

- A. THAT Council adopt a new City-wide long-term climate target of being carbon neutral before 2050 as a complement to the target of 100 per cent of the energy used in Vancouver coming from renewable sources before 2050.

- B. THAT Council adopt a “complete communities” target that by 2030, 90 per cent of people live within an easy walk/roll of their daily needs, and direct staff to report back by Fall 2020 with a strategy to achieve the target (“Big Move #1”).
- C. THAT Council accelerate the existing sustainable transportation target by 10 years, so that by 2030, two thirds of trips in Vancouver will be by active transportation and transit, and direct staff to report back by Fall 2020 with a strategy to achieve the target (“Big Move #2”).
- D. THAT Council adopt the target that by 2030, 50 per cent of the kilometres driven on Vancouver’s roads will be by zero emissions vehicles, and direct staff to report back by Fall 2020 with a strategy to achieve the target (“Big Move #3”).
- E. THAT Council adopt the new target that by 2025, all new and replacement heating and hot water systems will be zero emissions, and direct staff to report back by Fall 2020 with a strategy to achieve the target (“Big Move #4”).
- F. THAT Council adopt the target that by 2030, the embodied emissions in new buildings and construction projects will be reduced by 40 per cent compared to a 2018 baseline, and direct staff to report back by Fall 2020 with initial actions to achieve this target including recommendations to remove regulatory barriers to mass timber construction and initial requirements for embodied emissions reductions (“Big Move #5”).
- G. THAT Council adopt the target that by 2030, restoration work will be completed on enough forest and coastal ecosystems in Vancouver and the surrounding region to remove one million tonnes of carbon pollution annually by 2060, and direct staff to report back by Fall 2020 with initial actions to achieve the target, including potential partnership opportunities (“Big Move #6”).
- H. THAT Council direct staff to begin implementing the Accelerated Actions as described in Appendix A and report back to Council with an overall progress report by May 2020.
- I. THAT Council direct staff to proceed with the development of a carbon budgeting and accountability framework for corporate and city-wide carbon pollution that meets the objectives described in this report.
- J. THAT Council direct staff to proceed with the formation of the Climate and Equity Working Group according to the objectives, process, timelines, participants and budget described in this report.
- K. THAT Council direct staff to proceed with the development of Vancouver’s next environmental plan, Greenest City 2050, which will incorporate the work from this Climate Emergency Response report, as well as broader environmental sustainability objectives, and report back on the recommended strategy that will be integrated and coordinated with the City-wide Plan.
- L. THAT Council direct staff to integrate the six (6) Big Moves in this report into the development of the City-wide Plan recognizing there will be further development

and refinement of the Big Moves which will be informed by and coordinated with City-wide planning.

- M. THAT Council direct staff to develop local renewable energy targets and accelerated actions, including for solar hot water and photovoltaic solar panels that can reduce energy costs of heat pumps and mitigate risks of hydro-electricity outages.

amended

AMENDMENT MOVED by Councillor Swanson
SECONDED by Councillor Boyle

- A. THAT the following be added to the end of C:

...including a plan to work toward cheaper or free transit for lower income people as Council agreed to in the #AllOnBoard motion.

- B. THAT the following be added to the end of I:

...and takes into account the outsourcing of carbon emission, for example, the concrete necessary to build the Site C Dam.

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor De Genova
SECONDED by Councillor Carr

THAT the proposed amendment of I be amended as follows:

Remove the words “and takes into account” and “for example, the concrete necessary to build the Site C Dam.” and add the words “and considers” before “the outsourcing of carbon emission,”

CARRIED (Vote No. 04329)
(Councillors Bligh, Boyle, Hardwick and Kirby-Yung opposed)

Council requested to sever the vote on the components of the amendment as amended.

The amendment to the amendment having carried, the amendment as amended was put with the addition to C being CARRIED with Councillors Bligh, De Genova and Kirby-Yung opposed, and Councillor Dominato abstaining from the vote. The addition to I was put and LOST with Mayor Stewart and Councillors Bligh, Boyle, Carr, Dominato, De Genova, Kirby-Yung, Hardwick, Fry and Wiebe opposed (Vote Nos. 04330 and 04331).

Section 145.1 of the Vancouver Charter states “where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative.”

Prior to the vote on the following amendment, Council agreed to separate the components of the amendment for the vote.

AMENDMENT MOVED by Councillor De Genova
SECONDED by Councillor Kirby-Yung

THAT the following be added at the end of the motion as amended:

THAT Council acknowledge the necessity of working with partners and stakeholders, including non-profit organizations and industry leaders, to achieve the ambitious targets recommended in the Climate Emergency Response Report and “6 Big Moves.”

CARRIED (Vote No. 04332)
(Councillors Swanson and Wiebe opposed)

FURTHER THAT Council direct staff to consult with and work with these groups to discuss any implications and impacts, including budgetary.

CARRIED (Vote No. 04332)
(Councillors Swanson and Wiebe opposed)

AND FURTHER THAT Council acknowledge the possibility that some of the resources may need to be reprioritized or adjusted and targets recommended in the “6 Big Moves”, to respond to issues including affordability and/or livability in the midst of the City of Vancouver’s Emergency Response to the overdose crisis and the housing and affordability crisis.

CARRIED (Vote No. 04333)
(Councillors Boyle, Carr, Fry, Swanson and Wiebe opposed)

AMENDMENT MOVED by Councillor Kirby-Yung
SECONDED by Councillor Hardwick

A. THAT the following be added to the end of the motion as amended:

THAT Council direct staff to incorporate robust resident engagement on the Climate Emergency Response framework and its Big Moves components as part of the upcoming Citywide Planning Process, in order to support livability and vibrant and complete communities.

B. THAT the following be added at the end of the motion as amended:

THAT Council direct staff to share this report and recommendations with the Vancouver Park Board and Vancouver School Board for the purpose of asking them to formally express support for the strategy, and consider ways that the respective bodies can support the Big Moves and recommendations.

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor Carr
SECONDED by Councillor Boyle

THAT Council add “Metro Vancouver” before “the Vancouver Park Board” in the proposed second portion of the amendment.

CARRIED UNANIMOUSLY (Vote No. 04334)

The amendment to the amendment having carried, the amendment as amended was put and CARRIED UNANIMOUSLY (Vote No. 04336).

AMENDMENT MOVED by Councillor Dominato
SECONDED by Councillor De Genova

THAT Council add “and budget” after the words “with a strategy” in B, C, D and E, and add “and budget” after the words “initial actions” in F and G.

FURTHER THAT in H, Council replace the words “begin implementing” with “to cost out the implementation of”, and delete the words “report back to Council with an overall progress report by May 2020” and replace with “include as part of council’s annual budget process.”

not yet voted on

POSTPONEMENT MOVED by Councillor Carr
SECONDED by Councillor De Genova

THAT Council postpone the completion of this item to the Regular Council meeting following the reconvening Standing Committee meeting on April 29, 2019, with a hard start of 6:00 pm.

CARRIED (Vote No. 04335)
(Councillors Bligh, Dominato, Hardwick, and Kirby-Yung opposed)

* * * * *

At this point in the proceedings Council dealt with an Urgent Business item prior to recessing for the evening.

On April 24, 2019, Council recessed at 9:54 pm, and reconvened on April 29, 2019, at 6:10 pm.

* * * * *

MOVED by Councillor De Genova
SECONDED by Councillor Carr

THAT Council delay the start time of Item 1. Climate Emergency Response to later in the evening, following the conclusion of the Standing Committee meeting.

CARRIED UNANIMOUSLY

* * * * *

On April 29, 2019, Council recessed at 6:11 pm and reconvened at 8:33 pm.

* * * * *

Note: the following amendment was on the floor when Council reconvened on April 29, 2019.

THAT Council add “and budget” after the words “with a strategy” in B, C, D and E, and add “and budget” after the words “initial actions” in F and G.

FURTHER THAT in H, Council replace the words “begin implementing” with “to cost out the implementation of”, and replace the words “report back to Council with an overall progress report by May 2020” with “include as part of council’s annual budget process.”

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor Carr
SECONDED by Councillor De Genova

THAT the proposed FURTHER THAT to amend H be deleted from the proposed amendment.

CARRIED (Vote No. 04354)
(Councillor Hardwick opposed)

The amendment to the amendment having carried, the amendment as amended was put and CARRIED UNANIMOUSLY (Vote No. 04356).

AMENDMENT MOVED BY Councillor Wiebe
SECONDED by Councillor Carr

THAT G be deleted and replace with the following:

THAT Council direct staff to report back by fall 2020 with 2030 GHG emission reductions targets that can be achieved by the “negative emission” restoration of natural forest and coastal ecosystems in the City of Vancouver. That the report also indicate opportunities to work with local First Nations, Metro Vancouver and other local municipalities to set a GHG emission reductions target and budgets for 2060 to "remove the appropriate amount of carbon pollution annually to deal

with the regional negative emission requirements as per the IPCC report" ("Big Move #6").

CARRIED UNANIMOUSLY (Vote No. 04357)
(Councillor De Genova absent for the vote)

AMENDMENT MOVED by Councillor Boyle
SECONDED by Councillor Carr

THAT the following be added to H:

FURTHER THAT City staff be directed to engage with the City of Vancouver's respective Union Locals, who represent our 10,000 plus employees, to work jointly on industry best practices for accelerated actions under 'Sustainable Commuting' in the immediate and medium term.

CARRIED UNANIMOUSLY (Vote No. 04358)
(Councillor De Genova absent for the vote)
(Councillor Kirby-Yung abstained from the vote)

The amendment having carried, the motion as amended was put and CARRIED UNANIMOUSLY with Councillor Hardwick abstaining from the vote (Vote No. 04359).

Section 145.1 of the Vancouver Charter states "where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative."

FINAL MOTION AS APPROVED

- A. THAT Council adopt a new City-wide long-term climate target of being carbon neutral before 2050 as a complement to the target of 100 per cent of the energy used in Vancouver coming from renewable sources before 2050.
- B. THAT Council adopt a "complete communities" target that by 2030, 90 per cent of people live within an easy walk/roll of their daily needs, and direct staff to report back by Fall 2020 with a strategy and budget to achieve the target ("Big Move #1").
- C. THAT Council accelerate the existing sustainable transportation target by 10 years, so that by 2030, two thirds of trips in Vancouver will be by active transportation and transit, and direct staff to report back by Fall 2020 with a strategy and budget to achieve the target ("Big Move #2"), including a plan to work toward cheaper or free transit for lower income people as council agreed to in the All on Board motion.
- D. THAT Council adopt the target that by 2030, 50 per cent of the kilometers driven on Vancouver's roads will be by zero emissions vehicles, and direct staff to report back by Fall 2020 with a strategy and budget to achieve the target ("Big Move #3").

- E. THAT Council adopt the new target that by 2025, all new and replacement heating and hot water systems will be zero emissions, and direct staff to report back by Fall 2020 with a strategy and budget to achieve the target (“Big Move #4”).
- F. THAT Council adopt the target that by 2030, the embodied emissions in new buildings and construction projects will be reduced by 40 per cent compared to a 2018 baseline, and direct staff to report back by Fall 2020 with initial actions and budget to achieve this target including recommendations to remove regulatory barriers to mass timber construction and initial requirements for embodied emissions reductions (“Big Move #5”).
- G. THAT Council direct staff to report back by fall 2020 with 2030 GHG emission reductions targets that can be achieved by the “negative emission” restoration of natural forest and coastal ecosystems in the City of Vancouver. That the report also indicate opportunities to work with local First Nations, Metro Vancouver and other local municipalities to set a GHG emission reductions target and budgets for 2060 to “remove the appropriate amount of carbon pollution annually to deal with the regional negative emission requirements as per the IPCC report” (“Big Move #6”).
- H. THAT Council direct staff to begin implementing the Accelerated Actions as described in Appendix A of the Administrative Report dated April 16, 2019, entitled “Climate Emergency Response”, and report back to Council with an overall progress report by May 2020; and

FURTHER THAT City staff be directed to engage with the City of Vancouver’s respective Union Locals, who represent our 10,000 plus employees, to work jointly on industry best practices for accelerated actions under ‘Sustainable Commuting’ in the immediate and medium term.
- I. THAT Council direct staff to proceed with the development of a carbon budgeting and accountability framework for corporate and city-wide carbon pollution that meets the objectives described in the Administrative Report dated April 16, 2019, entitled “Climate Emergency Response”.
- J. THAT Council direct staff to proceed with the formation of the Climate and Equity Working Group according to the objectives, process, timelines, participants and budget described in the Administrative Report dated April 16, 2019, entitled “Climate Emergency Response”.
- K. THAT Council direct staff to proceed with the development of Vancouver’s next environmental plan, Greenest City 2050, which will incorporate the work from the Administrative Report dated April 16, 2019, entitled “Climate Emergency Response”, as well as broader environmental sustainability objectives, and report back on the recommended strategy that will be integrated and coordinated with the City-wide Plan.
- L. THAT Council direct staff to integrate the six (6) Big Moves as described in the Administrative Report dated April 16, 2019, entitled “Climate Emergency

Response” into the development of the City-wide Plan recognizing there will be further development and refinement of the Big Moves which will be informed by and coordinated with City-wide planning.

- M. THAT Council direct staff to develop local renewable energy targets and accelerated actions, including for solar hot water and photovoltaic solar panels that can reduce energy costs of heat pumps and mitigate risks of hydro-electricity outages.
- N. THAT Council acknowledge the necessity of working with partners and stakeholders, including non-profit organizations and industry leaders, to achieve the ambitious targets recommended in the Administrative Report dated April 16, 2019, entitled “Climate Emergency Response” and “6 Big Moves;”

FURTHER THAT Council direct staff to consult with and work with these groups to discuss any implications and impacts, including budgetary; and

FURTHER THAT Council acknowledge the possibility that some of the resources may need to be reprioritized or adjusted and targets recommended in the “6 Big Moves”, contained in the above-noted report, to respond to issues including affordability and/or livability in the midst of the City of Vancouver’s Emergency Response to the overdose crisis and the housing and affordability crisis.

- O. THAT Council direct staff to incorporate robust resident engagement on the Climate Emergency Response framework and its Big Moves components as part of the upcoming City-wide planning process, in order to support livability and vibrant and complete communities.
- P. THAT Council direct staff to share the Administrative Report dated April 16, 2019, entitled “Climate Emergency Response” and recommendations with Metro Vancouver, the Vancouver Park Board and Vancouver School Board for the purpose of asking them to formally express support for the strategy, and consider ways that the respective bodies can support the Big Moves and recommendations.

* * * * *

On April 29, 2019, at 9:13 pm, Council recessed to reconvene in Standing Committee and continue debate and decision on Item 2. “Single-Use Item Reduction Strategy By-laws – Consultation Update. Subsequently, Council reconvened at 10:26 pm to approve the report of the Standing Committee from April 29, 2019, prior to dealing with remaining Unfinished Business items and By-laws.

* * * * *

- 8. Review of SNC-Lavalin Relationship with the City of Vancouver**
- 9. Safer Slower Streets: 30 Km/h Residential Street Pilot**

On April 23, 2019, Vancouver City Council referred this matter to the Standing Committee on City Finance and Services meeting on April 24, 2019, in order to hear from speakers. Subsequently, on April 24, 2019, Council heard from speakers and referred debate and decision on the matter to the Regular Council meeting following the Standing Committee meeting.

On April 29, 2019, due to time constraints, it was,

MOVED by Councillor Kirby-Yung
SECONDED by Councillor Dominato

THAT Council refer debate and decision of items 8. Review of SNC-Lavalin Relationship with the City of Vancouver, and 9. Safer Slower Streets: 30 Km/h Residential Street Pilot, to the Regular Council meeting on May 14, 2019, as Unfinished Business.

CARRIED UNANIMOUSLY (Vote No. 04370)

URGENT BUSINESS

IN CAMERA MEETING

On April 24, 2019, it was,

MOVED by Councillor Wiebe
SECONDED by Councillor De Genova

THAT Council will go into meetings next week which are closed to the public, pursuant to Section 165.2(1) of the Vancouver Charter, to discuss matters related to paragraphs:

(c) labour relations or other employee relations;

(e) the acquisition, disposition or expropriation of land or improvements, if the Council considers that disclosure could reasonably be expected to harm the interests of the city;

(i) the receipt of advice that is subject to solicitor-client privilege, including communications necessary for that purpose;

(k) negotiations and related discussions respecting the proposed provision of an activity, work or facility that are at their preliminary stages and that, in the view of the Council, could reasonably be expected to harm the interests of the city if they were held in public.

CARRIED UNANIMOUSLY

BY-LAWS

On April 29, 2019, it was,

MOVED by Councillor Carr
SECONDED by Councillor De Genova

THAT Council enact the by-laws listed on the agenda for this meeting as numbers 1 and authorize the Mayor and City Clerk to sign and seal the enacted by-laws.

CARRIED UNANIMOUSLY

1. A By-law to amend License By-law No. 4450 regarding polystyrene foam (By-law No. 12416)

ADJOURNMENT

MOVED by Councillor De Genova
SECONDED by Councillor Bligh

THAT the meeting be adjourned.

CARRIED UNANIMOUSLY

The Council adjourned at 10:28 pm on April 29, 2019.

* * * * *