



REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL ON POLICY AND STRATEGIC PRIORITIES

APRIL 3, 2019

A Regular Meeting of the Standing Committee of Council on Policy and Strategic Priorities was held on Wednesday, April 3, 2019, at 9:33 am, in the Council Chamber, Third Floor, City Hall.

PRESENT: Councillor Adriane Carr, Chair
Mayor Kennedy Stewart
Councillor Rebecca Bligh
Councillor Christine Boyle
Councillor Melissa De Genova*
Councillor Lisa Dominato
Councillor Pete Fry*
Councillor Sarah Kirby-Yung, Vice-Chair
Councillor Jean Swanson
Councillor Michael Wiebe*

ABSENT: Councillor Colleen Hardwick – Medical Leave

CITY MANAGER'S OFFICE: Sadhu Johnston, City Manager

CITY CLERK'S OFFICE: Katrina Leckovic, City Clerk
Rosemary Hagiwara, Deputy City Clerk
Irina Dragnea, Meeting Coordinator

* Denotes absence for a portion of the meeting.

WELCOME

The Chair acknowledged that we are on the unceded territories of the Musqueam, Squamish, and Tsleil-Waututh Nations and we thank them for having cared for this land since time immemorial.

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At 9:38 am, during discussion on consent agenda items, Councillor Fry declared conflict of interest on Item 3 due to personal reasons.

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Prior to considering the agenda items, the Chair reminded Council of the meeting procedures pilot project recently approved.

MOVED by Councillor Kirby-Yung

THAT under Section 6.8 of the Procedure By-law, the Committee suspend rule 13.8 of the Procedure By-law, to allow members of the public up to three minutes to address Standing Committee.

*CARRIED UNANIMOUSLY
(Councillors De Genova and Wiebe absent for the vote)*

MOVED by Mayor Stewart

THAT under Section 6.8 of the Procedure By-law, the Committee suspend rule 13.9 of the Procedure By-law, to allow members up to three minutes for questions and answers of public speakers.

*CARRIED UNANIMOUSLY
(Councillors De Genova and Wiebe absent for the vote)*

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**1. Annual Procurement Report 2018
March 8, 2019**

The Acting Chief Procurement Officer responded to questions.

The Committee received the report for information.

**2. Contract Award for Consultant for Cambie Bridge Rehabilitation
March 3, 2019**

Staff from Engineering Services responded to questions.

MOVED by Councillor Boyle

THAT the Committee recommend to Council

- A. THAT Council authorize City staff to negotiate to the satisfaction of the General Manager of Engineering Services, the Director of Legal Services, and the Chief Procurement Officer, to enter into a contract with Associated Engineering (B.C.) Ltd., for the supply of design and construction contract administration services for the Cambie Bridge Rehabilitation, for a term of two (2) years, with the option to extend for three (3) additional one (1) year terms. The estimated contract price is not to exceed \$5,500,000. The initial award recommendation is for an estimated \$2,441,397, plus applicable taxes, over the initial phase of the contract. Subsequent award(s) for additional phases, up to the maximum contract amount, will be subject to confirmation of construction delivery approach and approved funding.

- B. THAT, subject to approval of A above, Council approve an increase of \$425,000 to the Multi-Year Capital Project Budget for the Cambie Bridge Seismic Assessment; source of funding to be debenture funding reallocated from the capital projects 2015-16 Bridgeway Slope Stabilization (\$163,000), 2015-18 Major Bridge Maintenance (\$158,000), and 2019 major bridge maintenance (\$104,000). 2019 expenditures will be managed within the overall approved 2019 Annual Capital Expenditure Budget.
- C. THAT the General Manager of Engineering Services, the Director of Legal Services and the Chief Procurement Officer, be authorized to execute on behalf of the City the contract as outlined in A above.
- D. THAT no legal rights or obligations will be created by Council's adoption of A and C above, unless and until such contract is executed by the authorized signatories of the City as set out above.

CARRIED UNANIMOUSLY (Vote No. 04277)
(Councillors De Genova and Wiebe absent for the vote)

3. Contract Award for Construction of Gastown Parkades Child Care Centres March 6, 2019

At 10:01 am, Councillor Fry left the Council Chamber due to Conflict of Interest and did not return until 10:11 am at the conclusion of the item.

Staff from Real Estate and Facilities Management responded to questions.

MOVED by Mayor Stewart
THAT the Committee recommend to Council

- A. THAT Council approve an increase in the Multi-Year Capital Budget for the Gastown Parkade Child Care Centres project from \$12.30 million to \$17.03 million, with the \$4.73 million increase to be funded from cash Community Amenity Contributions (CACs) received from the following rezonings in downtown Vancouver:
 - i. \$3.0 million from rezoning of 320 Granville Street in 2014; and
 - ii. \$1.73 million from rezoning of 400 West Georgia Street in 2018;

FURTHER THAT the \$4.73 million CACs funding be added to the 2019-2022 Capital Plan. Expenditures for the Gastown Parkade Child Care Centres project will be managed within the overall approved 2019 Annual Capital Expenditure Budget.

- B. THAT, subject to approval of A above, Council authorize City staff to negotiate, to the satisfaction of the General Manager of Real Estate and Facilities Management, the Director of Legal Services, and the Chief Procurement Officer, to enter into a contract with Heatherbrae Builders Co. Ltd. for the construction of Gastown Parkade Child Care Centres, for a term of approximately two (2) years,

or until services are complete, at an estimated contract value of \$14,248,044 plus GST over the term of the project; the contract to be funded as follows:

- i. \$13,408,044 from the Multi-Year Capital Budget for Gastown Parkade Child Care Centres for the construction component of the contract; and
 - ii. \$840,000 from the 2019 Property Endowment Fund (PEF) Capital Budget for a parkade capital maintenance component included in the contract.
- C. THAT the General Manager of Real Estate and Facilities Management, the Director of Legal Services and the Chief Procurement Officer be authorized to execute on behalf of the City the contract as outlined in B above.
- D. THAT no legal rights or obligations will be created by Council's adoption of B and C above unless and until such contract is executed by the authorized signatories of the City as set out above.

CARRIED UNANIMOUSLY (Vote No. 04278)
(Councillors De Genova and Wiebe absent for the vote)
(Councillor Fry absent for the vote due to Conflict of Interest)

4. 2019 Cultural Grants Allocations (Operating/Annual/Projects/Capacity) February 27, 2019

The Committee heard from five speakers in support of the report recommendations.

Staff from Arts, Culture and Community Services responded to questions.

MOVED by Councillor Kirby-Yung
THAT the Committee recommend to Council

- A. THAT Council approve the balance of quarterly grant instalments to the five (5) Major Institutions totalling \$2,957,550. This makes for a 2019 recommendation of \$3,948,400, as totalled in the "2019 Recomm." column in Appendix A of the Administrative Report dated February 27, 2019, entitled "2019 Cultural Grants Allocations (Operating/Annual/Projects/Capacity)," for "Major Institutions". Source of funding is the 2019 Cultural Grants Operating Budget.
- B. THAT Council approve second instalments of 59 Operating grants, totalling \$1,740,130. This makes for a 2019 recommendation of \$2,825,050, as totalled in the "2019 Recomm." column in Appendix A of the Administrative Report dated February 27, 2019, entitled "2019 Cultural Grants Allocations (Operating/Annual/Projects/Capacity)," for "Operating Organizations." Source of funding is the 2019 Cultural Grants Operating Budget.
- C. THAT Council approve second instalments of 64 Annual Assistance grants, totalling \$711,550. This makes for a 2019 recommendation of \$1,157,750, as

totalled in the “2019 Recomm.” column in Appendix A of the Administrative Report dated February 27, 2019, entitled “2019 Cultural Grants Allocations (Operating/Annual/Projects/Capacity),” for “Annual Assistance Organizations.” Source of funding is the 2019 Cultural Grants Operating Budget.

- D. THAT Council approve 67 Project grants, totalling \$440,500, to the organizations listed under “Project Organizations” in the amounts recommended for each organization in the “2019 Recomm.” column in Appendix A of the Administrative Report dated February 27, 2019, entitled “2019 Cultural Grants Allocations (Operating/Annual/Projects/Capacity).” Source of funding is the 2019 Cultural Grants Operating Budget.
- E. THAT Council approve one Capacity grant, totalling \$7,500, to the organization listed under “Organizations” in the amount recommended in the “2019 Recomm.” column in Appendix A of the Administrative Report dated February 27, 2019, entitled “2019 Cultural Grants Allocations (Operating/Annual/Projects/Capacity).” Source of funding is the 2019 Cultural Grants Operating Budget.
- F. THAT, pursuant to Section 206 (1) (j) of the *Vancouver Charter*, Council deems any organization listed in Appendix A of the Administrative Report dated February 27, 2019, entitled “2019 Cultural Grants Allocations (Operating/Annual/Projects/Capacity),” that is not otherwise a charity registered with the Canada Revenue Agency to be contributing to the culture of Vancouver.
- G. THAT Council thank the 14 community members who served on four (4) assessment committees for their generous commitment of time, as well as personal lived experience and professional expertise that they contributed to the adjudication process.
- H. THAT the General Manager of Arts, Culture and Community Services (GM of ACCS) is authorized to negotiate and execute agreements to disburse the grants described in the Administrative Report dated February 27, 2019, entitled “2019 Cultural Grants Allocations (Operating/Annual/Projects/Capacity),” on the terms and conditions generally set out below, and on such other terms and conditions as are satisfactory to the GM of ACCS and the City Solicitor.
- I. THAT no legal rights or obligations are created by the approval of A to F above, unless and until the applicable grant agreement or letter of agreement is approved by the City in accordance with H above, and executed and delivered by both the grant recipient and GM of ACCS (or their designate).

amended

AMENDMENT MOVED by Councillor Swanson

THAT the motion be amended by adding the following as J:

THAT staff work with groups receiving City funds to explore non-stigmatizing opportunities for low income people to experience arts and culture.

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor De Genova

THAT the amendment be amended by inserting the words “continue to” after the word “staff”.

CARRIED UNANIMOUSLY (Vote No. 04279)
(Councillor Wiebe absent for the vote)

The amendment to the amendment having carried, the amendment as amended was put and CARRIED UNANIMOUSLY (Vote No. 04280), with Councillor Wiebe absent for the vote.

The amendment having carried, the motion as amended was put and CARRIED UNANIMOUSLY AND A TO E BY THE REQUIRED MAJORITY (Vote No. 04281), with Councillor Wiebe absent for the vote.

FINAL MOTION AS APPROVED

- A. THAT Council approve the balance of quarterly grant instalments to the five (5) Major Institutions totalling \$2,957,550. This makes for a 2019 recommendation of \$3,948,400, as totalled in the “2019 Recomm.” column in Appendix A of the Administrative Report dated February 27, 2019, entitled “2019 Cultural Grants Allocations (Operating/Annual/Projects/Capacity),” for “Major Institutions”. Source of funding is the 2019 Cultural Grants Operating Budget.
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- C. THAT Council approve second instalments of 64 Annual Assistance grants, totalling \$711,550. This makes for a 2019 recommendation of \$1,157,750, as totalled in the “2019 Recomm.” column in Appendix A of the Administrative Report dated February 27, 2019, entitled “2019 Cultural Grants Allocations (Operating/Annual/Projects/Capacity),” for “Annual Assistance Organizations.” Source of funding is the 2019 Cultural Grants Operating Budget.
- D. THAT Council approve 67 Project grants, totalling \$440,500, to the organizations listed under “Project Organizations” in the amounts recommended for each organization in the “2019 Recomm.” column in Appendix A of the Administrative Report dated February 27, 2019, entitled “2019 Cultural Grants Allocations (Operating/Annual/Projects/Capacity).” Source of funding is the 2019 Cultural Grants Operating Budget.
- E. THAT Council approve one Capacity grant, totalling \$7,500, to the organization listed under “Organizations” in the amount recommended in the “2019 Recomm.” column in Appendix A of the Administrative Report dated February 27, 2019, entitled “2019 Cultural Grants Allocations (Operating/Annual/Projects/Capacity).” Source of funding is the 2019 Cultural Grants Operating Budget.

- F. THAT, pursuant to Section 206 (1) (j) of the *Vancouver Charter*, Council deems any organization listed in Appendix A of the Administrative Report dated February 27, 2019, entitled “2019 Cultural Grants Allocations (Operating/Annual/Projects/Capacity),” that is not otherwise a charity registered with the Canada Revenue Agency to be contributing to the culture of Vancouver.
- G. THAT Council thank the 14 community members who served on four (4) assessment committees for their generous commitment of time, as well as personal lived experience and professional expertise that they contributed to the adjudication process.
- H. THAT the General Manager of Arts, Culture and Community Services (GM of ACCS) is authorized to negotiate and execute agreements to disburse the grants described in the Administrative Report dated February 27, 2019, entitled “2019 Cultural Grants Allocations (Operating/Annual/Projects/Capacity),” on the terms and conditions generally set out below, and on such other terms and conditions as are satisfactory to the GM of ACCS and the City Solicitor.
- I. THAT no legal rights or obligations are created by the approval of A to F above unless and until the applicable grant agreement or letter of agreement is approved by the City in accordance with H above and executed and delivered by both the grant recipient and GM of ACCS (or their designate).
- J. THAT staff continue to work with groups receiving City funds to explore non-stigmatizing opportunities for low income people to experience arts and culture.

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At 11:07 am, it was

MOVED by Mayor Stewart

THAT the Committee recess in order to convene in Regular Council to deal with the Committee’s actions and recommendations.

*CARRIED UNANIMOUSLY
(Councillor De Genova absent for the vote)*

The Committee recessed at 11:07 am and reconvened at 3:06 pm.

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5. Support for Adequate Funding for Legal Aid

On April 2, 2019, Vancouver City Council referred this matter to the Standing Committee on Policy and Strategic Priorities meeting on April 3, 2019, in order to hear from speakers.

The Committee heard from two speakers in support of the motion.

MOVED by Councillor Swanson
THAT the Committee recommend to Council

WHEREAS

1. Legal aid is an essential service which provides people who are marginalized, vulnerable and poor with access to justice;
2. Legal Aid has been chronically underfunded for over 25 years; rates haven't increased since 2006 and BC ranks 10 out of the 12 provinces and territories in per-capita legal aid funding;
3. This underfunding has made it very difficult for the marginalized, vulnerable and poor to get legal assistance from a lawyer;
4. Many studies and reports, including those commissioned by Government, have noted the serious consequences for society by the continued chronic underfunding of Legal Aid;
5. While both men and women have been negatively impacted by the cuts, services that were most accessed by women, such as family law and poverty law, were cut the deepest; without proper legal representation, they are losing custody of their children, giving up valid legal rights to support, and being subjected to harassment through the courts;
6. Underfunding legal aid is bad fiscal policy. Existing research shows that increased funding for legal assistance programs actually saves money, by making the system more efficient and reducing the burden of health care, mental health and social welfare costs;
7. Access and rights to justice are fundamental to Reconciliation efforts, recognizing that Indigenous persons are disproportionately over represented in the justice system;
8. The Association of Legal Aid Lawyers has been attempting to negotiate appropriate levels of funding for Legal Aid;
9. Over 590 members of the Association of Legal Aid Lawyers voted overwhelmingly (97%) to withdraw services on April 1, 2019, to protest the intolerable levels of funding.

THEREFORE BE IT RESOLVED

- A. THAT the City of Vancouver recognizes that legal aid is an essential public service that provides legal representation to the most vulnerable, marginalized and impoverished members of our city and that the chronic underfunding of legal aid has led to a serious inequality in the delivery of legal services in our communities.

- B. THAT the City of Vancouver believes that lack of legal aid funding is unacceptable in a province as rich as ours. Many British Columbians face loss of liberty, homelessness or lose custody of their children when they do not have access to representation.
- C. THAT the City of Vancouver believes the current system puts vulnerable people – mothers fleeing abusive relationships, employees seeking fair treatment, tenants facing eviction – at an extreme disadvantage. Those impacted most are our mothers, sisters, children and grandparents.
- D. THAT the City of Vancouver encourages the Province of British Columbia to resolve this matter with the Association of Legal Aid Lawyers.

amended

AMENDMENT MOVED by Mayor Stewart

THAT the motion be amended to delete A, B and C; and

FURTHER THAT D be amended as follows:

- Delete the wording “the City of Vancouver encourages”;
- Insert the wording “the Mayor write a letter to” after the word “THAT”;
- Insert the wording “urging them” after the word “Columbia”; and
- Insert the wording “as quickly as possible” after the word “Lawyers”.

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor Bligh

THAT the amendment be deleted and replaced with the following:

THAT Council direct the Mayor, on behalf of Council, to write to the BC Attorney General, David Eby, to express Council’s appreciation for the provincial government’s efforts to resolve the legal aid funding issue with the Association of Legal Aid Lawyers (ALL) as well as the ongoing steps being taken toward a long-term legal aid negotiation framework and a smoother negotiating process in the future;

FURTHER THAT the Mayor’s letter to the BC Attorney General should make note of the fact that legal aid is an essential public service that provides legal representation to the most vulnerable, marginalized, and impoverished members of our city and province, and that copies of the Mayor’s letter be sent to the Legal Services Society (LSS), the Association of Legal Aid Lawyers (ALL), the Union of British Columbia Municipalities (UBCM), and Lower Mainland Local Government Association (LMLGA).

CARRIED UNANIMOUSLY (Vote No. 04282)

The amendment to the amendment having carried, the amendment as amended was put and CARRIED UNANIMOUSLY (Vote No. 04283).

The amendment having carried, the motion as amended was put and CARRIED UNANIMOUSLY (Vote No. 04284).

FINAL MOTION AS APPROVED

WHEREAS

1. Legal aid is an essential service which provides people who are marginalized, vulnerable and poor with access to justice;
2. Legal Aid has been chronically underfunded for over 25 years; rates haven't increased since 2006 and BC ranks 10 out of the 12 provinces and territories in per-capita legal aid funding;
3. This underfunding has made it very difficult for the marginalized, vulnerable and poor to get legal assistance from a lawyer;
4. Many studies and reports, including those commissioned by Government, have noted the serious consequences for society by the continued chronic underfunding of Legal Aid;
5. While both men and women have been negatively impacted by the cuts, services that were most accessed by women, such as family law and poverty law, were cut the deepest; without proper legal representation, they are losing custody of their children, giving up valid legal rights to support, and being subjected to harassment through the courts;
6. Underfunding legal aid is bad fiscal policy. Existing research shows that increased funding for legal assistance programs actually saves money, by making the system more efficient and reducing the burden of health care, mental health and social welfare costs;
7. Access and rights to justice are fundamental to Reconciliation efforts, recognizing that Indigenous persons are disproportionately over represented in the justice system;
8. The Association of Legal Aid Lawyers has been attempting to negotiate appropriate levels of funding for Legal Aid; and
9. Over 590 members of the Association of Legal Aid Lawyers voted overwhelmingly (97%) to withdraw services on April 1, 2019, to protest the intolerable levels of funding.

THEREFORE BE IT RESOLVED

THAT Council direct the Mayor, on behalf of Council, to write to the BC Attorney General, David Eby, to express Council's appreciation for the provincial government's efforts to resolve the legal aid funding issue with the Association of Legal Aid Lawyers (ALL) as well as the ongoing steps being taken toward a long-term legal aid negotiation framework and a smoother negotiating process in the future;

FURTHER THAT the Mayor's letter to the BC Attorney General should make note of the fact that legal aid is an essential public service that provides legal representation to the most vulnerable, marginalized, and impoverished members of our city and province, and that copies of the Mayor's letter be sent to the Legal Services Society (LSS), the Association of Legal Aid Lawyers (ALL), the Union of British Columbia Municipalities (UBCM), and Lower Mainland Local Government Association (LMLGA).

6. Making the Case for Housing All People Counted as Homeless in Shelters or on the Street

On April 2, 2019, Vancouver City Council referred this matter to the Standing Committee on Policy and Strategic Priorities meeting on April 3, 2019, in order to hear from speakers.

The Committee heard from four speakers in support of the motion.

MOVED by Councillor Swanson
THAT the Committee recommend to Council

WHEREAS

1. People who are homeless have about half the life expectancy of housed people;
2. Studies show that it's cheaper to house people who are homeless than to provide services to them on the street;
3. We now have a successful model (through the Modular Housing Program) for quickly housing street and sheltered homeless people;
4. Modular housing doesn't have to be temporary if it is built with a foundation;
5. The dramatic increase in homelessness has occurred since the Federal Government reduced its support for the National Housing Program in the 1990's;
6. Vancouver spends millions of dollars trying to help, move, house, and respond to complaints about people who are homeless.

THEREFORE BE IT RESOLVED

- A. THAT Council direct City of Vancouver staff to develop a human and business case for the Federal and Provincial governments to increase and co-ordinate delivery of social housing to house people who are homeless and people at risk of homelessness. The business case should demonstrate the direct costs incurred by all three levels of government to deal with homelessness in Vancouver and Metro Vancouver (depending on scope of research), versus the capital and operating funding required to build permanent housing for all the counted people who are homeless and for people at risk of homelessness.
- B. THAT the business case includes the amount of funding (capital and operating grants, excluding financing) that the Federal and Provincial governments have provided for housing people who are homeless or at risk of homelessness over the last two years and the annual direct cost of homelessness to the City of Vancouver (outreach, street/engineering, park rangers, shelters, warming centres, grants to non-profits to make housing affordable for low income people, DCL exemptions and waivers for social, supportive and rental housing, value of CAC's, density bonusing and inclusionary zoning attributable to housing for people who are homeless, City land, foregone property taxes, etc.) and the Metro Region (depending on scope), versus the capital and operating funding required to build permanent housing (which could be modular) for all the counted people who are homeless and people at risk of homelessness.
- C. THAT the business case be presented to the Federal government by the end of June, 2019 to allow for maximum impact on election platforms along with requests to the Federal and Provincial governments for the funds required to house all people who are counted as homeless and people at risk of homelessness in Vancouver and (if within scope) the Metro Region.
- D. THAT the business case outlined above be made public.
- E. THAT staff be asked to consult with modular housing residents and people who are homeless and groups they belong to, in order to make the human case.
- F. THAT if there is not currently the staff capacity to complete this work, that Council direct staff to procure an outside consultant to prepare the business case.

amended

AMENDMENT MOVED by Councillor Bligh

THAT A be amended as follows:

- Delete the wording "by all three levels of government" and replace with the wording "by the City of Vancouver and partners"; and
- Delete the wording "in Vancouver and Metro Vancouver (depending on scope of research)".

THAT C be amended as follows:

- Delete the wording “Federal government by the end of June 2019, to allow for maximum impact on” and replace with the wording “Federation of Canadian Municipalities (FCM), the Union of British Columbia Municipalities (UBCM), and the Lower Mainland Local Government Association (LMLGA), Metro Vancouver and Big City Mayor’s Caucus, as soon as reasonably possible to influence the federal election”; and
- Delete the wording “election platforms” and the wording “and (if within scope) the Metro Region”.

FURTHER THAT F be deleted.

CARRIED (Vote No. 04285)
(Councillor Swanson opposed to the vote)

AMENDMENT TO THE AMENDMENT MOVED by Councillor De Genova

THAT E be amended as follows:

- Delete the wording “and people who are homeless and groups they belong to”; and
- Insert the wording “and to report back to Council as soon as possible” after the word “case”.

withdrawn

Councillor De Genova requested to withdraw the amendment to the amendment and the Committee so agreed.

The amendment having carried, the motion as amended was put and CARRIED UNANIMOUSLY (Vote No. 04286).

FINAL MOTION AS APPROVED

WHEREAS

1. People who are homeless have about half the life expectancy of housed people;
2. Studies show that it’s cheaper to house people who are homeless than to provide services to them on the street;
3. We now have a successful model (through the Modular Housing Program) for quickly housing street and sheltered homeless people;
4. Modular housing doesn’t have to be temporary if it is built with a foundation;
5. The dramatic increase in homelessness has occurred since the Federal Government reduced its support for the National Housing Program in the 1990’s; and

6. Vancouver spends millions of dollars trying to help, move, house, and respond to complaints about people who are homeless.

THEREFORE BE IT RESOLVE

- A. THAT Council direct City of Vancouver staff to develop a human and business case for the Federal and Provincial governments to increase and co-ordinate delivery of social housing to house people who are homeless and people at risk of homelessness. The business case should demonstrate the direct costs incurred by the City of Vancouver and partners to deal with homelessness versus the capital and operating funding required to build permanent housing for all the counted people who are homeless and for people at risk of homelessness.
- B. THAT the business case includes the amount of funding (capital and operating grants, excluding financing) that the Federal and Provincial governments have provided for housing people who are homeless or at risk of homelessness over the last two years and the annual direct cost of homelessness to the City of Vancouver (outreach, street/engineering, park rangers, shelters, warming centres, grants to non-profits to make housing affordable for low income people, DCL exemptions and waivers for social, supportive and rental housing, value of CAC's, density bonusing and inclusionary zoning attributable to housing for people who are homeless, City land, foregone property taxes, etc.) and the Metro Region (depending on scope), versus the capital and operating funding required to build permanent housing (which could be modular) for all the counted people who are homeless and people at risk of homelessness.
- C. THAT the business case be presented to the Federation of Canadian Municipalities (FCM), the Union of British Columbia Municipalities (UBCM), and the Lower Mainland Local Government Association (LMLGA), Metro Vancouver and Big City Mayor's Caucus, as soon as reasonably possible to influence the federal election urging them to request the Federal and Provincial governments for the funds required to house all people who are counted as homeless and people at risk of homelessness in Vancouver.
- D. THAT the business case outlined in A to C above be made public.
- E. THAT staff be asked to consult with modular housing residents and people who are homeless and groups they belong to, in order to make the human case.

7. Re-conceptualizing the City's Rental 100 Program

On April 2, 2019, Vancouver City Council referred this matter to the Standing Committee on Policy and Strategic Priorities meeting on April 3, 2019, in order to hear from speakers.

* * * * *

At 4:50 pm, it was

MOVED by Councillor Dominato

THAT the Committee recess at 5 pm for one hour.

CARRIED UNANIMOUSLY

The Committee recessed at 5:00 pm and reconvened at 6:05 pm.

* * * * *

At 8:15 pm, during the hearing of speakers, Councillor De Genova rose on a point of order under Section 5.2 of the *Procedure By-law*, and asked the Chair to remind Council to not impugn motives of speakers when asking questions. The Chair ruled in favour of Councillor De Genova's Point of Order, and reminded Council to be considerate of their language choices.

The Committee heard from 17 speakers in general support of the motion and one speaker in general opposition.

MOVED by Councillor Swanson
THAT the Committee recommend to Council

WHEREAS

1. The goal of the Rental 100 program, in place since 2012, has been to provide more affordable housing for Vancouver residents;
2. The City of Vancouver's "10 Year Affordable Housing Delivery and Financial Strategy," states that "the City has been successful in increasing housing options for renter households (both individuals and families) earning \$50,000 to \$150,000/year. While this increased supply in rental housing has been welcome and has addressed the needs of many middle income households, the level of affordability that can be delivered in market rental homes continues to be a challenge for households in the lower-income bands. This includes families and individuals earning less than \$50,000/year, individuals who are currently homeless and those who are at risk of homelessness living in inadequate and unsafe conditions";
3. There is growing concern that housing created under the Rental 100 program is not affordable enough to meet the needs of Vancouver renters, due in part to rules that allow owners to raise rents without limit after the first tenant leaves and because initial rents are high;
4. Preservation of existing rental stock has been identified as an important part of addressing the City's housing affordability issues and protecting tenants, as outlined in the February 27, 2019, report to Council: Renter Protection Work Program;

5. The City now has the ability to zone for rental only so we don't need incentives for rental construction as a way of preventing condo construction.

THEREFORE BE IT RESOLVED

- A. THAT Council direct staff to include in their winter 2019 report back on Rental 100 and related matters:
 - i. How to use rental only zoning to incentivize rental construction that truly meets the needs of low and middle income renters; and
 - ii. How to stop incentivizing demovictions by excluding from incentive programs new rentals that demolish existing affordable rentals.
- B. THAT current applicants to the Rental 100 program and those who inquire about it be alerted to the current Rental Incentive Review underway and "Changing Vancouver's Housing By-laws, Policies and Budgets to Achieve Real Housing Affordability" motion passed February 26, 2019, in order to reduce the possibility of incurring unintended harm during this time of transition with a newly elected City Council.
- C. THAT Council instruct the Director of Legal Services to bring forward for enactment an amendment to the Vancouver Development Cost Levy By-law and the Area Specific Development Cost Levy By-law that would suspend, as soon as possible, the development cost levy waiver for for-profit rental housing until a thorough review of the Rental 100 program can be undertaken.

referred

AMENDMENT MOVED by Councillor De Genova

THAT A(i) be amended as follows:

- Delete the wording "How to use" and replace with the word "Whether";
- Delete the word "to" and replace with the word "may"; and
- Delete the word "truly" and replace with the words "helps to".

FURTHER THAT A(ii) be deleted and replaced with the following:

Whether eliminating incentives for new rental construction would stop renters from being displaced from existing rental stock.

FURTHER THAT C be deleted and replaced with the following:

THAT staff consult with stakeholders, including applicants who have made inquiries, submitted pre-applications or applications, and request information on how changing incentives in policy for purpose-built rental may affect the viability of their project(s) and ability to deliver affordable housing in the City of Vancouver.

referred

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At 9:00 pm, it was

MOVED by Councillor De Genova

THAT the Committee recess for ten minutes.

CARRIED UNANIMOUSLY

The Committee recessed at 9:00 pm and reconvened at 9:14 pm.

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REFERRAL MOVED by Mayor Stewart

THAT Council refer the motion "Re-conceptualizing the City's Rental 100 Program" to staff, to explore, to address and to include any potential outcomes and/or recommendations in a Housing Update Policy Report to Council in 2019, in addition to the work staff is currently undertaking from the direction given by Council from the motion, "Changing Vancouver's Housing By-laws, Policies and Budgets to Achieve Real Housing Affordability," approved at the Regular Council meeting on February 26, 2019.

carried

At 9:29 pm, during discussion of the referral motion, Councillor De Genova rose on a point of order under Section 5.2 of the *Procedure By-law*, and asked the Chair to remind Councillor Swanson to not impugn the motives of other Councillors during debate and discussion of the referral motion. The Chair ruled in favour of Councillor De Genova's Point of Order, and reminded Councillor Swanson to be considerate in the choice of language.

Following the Chair's ruling, the motion to refer was put and CARRIED (Vote No. 04287) with Councillors Swanson and Wiebe opposed.

FINAL MOTION AS APPROVED

THAT Council refer the motion “Re-conceptualizing the City’s Rental 100 Program”, to staff to explore, to address and to include any potential outcomes and/or recommendations in a Housing Update Policy Report to Council in 2019, in addition to the work staff is currently undertaking from the direction given by Council from the motion, "Changing Vancouver’s Housing By-laws, Policies and Budgets to Achieve Real Housing Affordability," approved at the Regular Council meeting on February 26, 2019.

The Committee adjourned at 9:38 pm.

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**REGULAR COUNCIL MEETING MINUTES
STANDING COMMITTEE OF COUNCIL ON
POLICY AND STRATEGIC PRIORITIES**

APRIL 3, 2019

A Regular Meeting of the Council of the City of Vancouver was held on Wednesday, April 3, 2019, at 11:08 am, in the Council Chamber, Third Floor, City Hall, following the Standing Committee on Policy and Strategic Priorities meeting, to consider the recommendations and actions of the Committee. Subsequently, the meeting reconvened at 9:38 pm.

PRESENT: Mayor Kennedy Stewart
Councillor Rebecca Bligh
Councillor Christine Boyle
Councillor Adriane Carr
Councillor Melissa De Genova*
Councillor Lisa Dominato
Councillor Pete Fry
Councillor Sarah Kirby-Yung
Councillor Jean Swanson
Councillor Michael Wiebe*

ABSENT: Councillor Colleen Hardwick – Medical Leave

CITY MANAGER'S OFFICE: Sadhu Johnston, City Manager

CITY CLERK'S OFFICE: Katrina Leckovic, Deputy City Clerk
Rosemary Hagiwara, Deputy City Clerk
Irina Dragnea, Meeting Coordinator

* Denotes absence for a portion of the meeting.

COMMITTEE REPORTS

Report of Standing Committee on Policy and Strategic Priorities
Wednesday, April 3, 2019

Council considered the report containing the recommendations and actions taken by the Standing Committee on Policy and Strategic Priorities. Its items of business included:

1. Annual Procurement Report 2018
2. Contract Award for Consultant for Cambie Bridge Rehabilitation
3. Contract Award for Construction of Gastown Parkades Child Care Centres
4. 2019 Cultural Grants Allocations (Operating/Annual/Projects/Capacity)

Items 1 to 4

MOVED by Councillor Bligh
SECONDED by Councillor Boyle

THAT the recommendations and actions taken by the Standing Committee on Policy and Strategic Priorities at its meeting of April 3, 2019, as contained in items 1 to 4, be approved.

CARRIED UNANIMOUSLY
(Councillors De Genova and Wiebe absent for the vote)

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MOVED by Councillor Boyle
SECONDED by Councillor Bligh

THAT the Council meeting recess.

CARRIED UNANIMOUSLY
(Councillors De Genova and Wiebe absent for the vote)

Council recessed at 11:09 am and reconvened at 9:38 pm.

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COMMITTEE REPORTS

Report of Standing Committee on Policy and Strategic Priorities
Wednesday, April 3, 2019

Council considered the report containing the recommendations and actions taken by the Standing Committee on Policy and Strategic Priorities. Its items of business included:

5. Support for Adequate Funding for Legal Aid
6. Making the Case for Housing All People Counted as Homeless in Shelters or on the Street
7. Re-Conceptualizing the City's Rental 100 Program

Items 5 to 7

MOVED by Councillor De Genova
SECONDED by Councillor Carr

THAT the recommendations and actions taken by the Standing Committee on Policy and Strategic Priorities at its meeting of April 3, 2019, as contained in items 5 to 7, be approved.

CARRIED UNANIMOUSLY

ADJOURNMENT

MOVED by Councillor Dominato
SECONDED by Councillor De Genova

THAT the meeting be adjourned.

CARRIED UNANIMOUSLY

The Council adjourned at 9:40 pm.

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