



REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL ON CITY FINANCE AND SERVICES

FEBRUARY 13, 2019

A Regular Meeting of the Standing Committee of Council on City Finance and Services was held on Wednesday, February 13, 2019, at 9:32 am, in the Council Chamber, Third Floor, City Hall.

PRESENT: Councillor Melissa De Genova*, Chair
Mayor Kennedy Stewart
Councillor Rebecca Bligh
Councillor Christine Boyle
Councillor Adriane Carr
Councillor Lisa Dominato
Councillor Pete Fry, Vice-Chair
Councillor Colleen Hardwick*
Councillor Sarah Kirby-Yung
Councillor Jean Swanson
Councillor Michael Wiebe

CITY MANAGER'S OFFICE: Sadhu Johnston, City Manager

CITY CLERK'S OFFICE: Rosemary Hagiwara, Deputy City Clerk
Irina Dragnea, Meeting Coordinator

* Denotes absence for a portion of the meeting.

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At 9:32 am, Councillor Fry assumed the Chair in the absence of Councillor De Genova.

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WELCOME

The Vice-Chair acknowledged that we are on the unceded territories of the Musqueam, Squamish, and Tsleil-Waututh Nations and we thank them for having cared for this land since time immemorial.

1. **False Creek Water Quality Improvement Initiative: Mobile Pump-out Service and Update** **December 18, 2019**

Staff from Environmental Services presented the False Creek Water Quality Improvement Initiative and along with staff from Engineering Services, Planning, Urban Design and Sustainability, and Parks and Recreation, responded to questions.

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At 9:53 am, Councillor De Genova assumed the Chair.

Following the first round of questions to staff, it was

MOVED by Councillor Kirby-Yung

THAT the Committee suspend section 6.6(c) of the Procedure By-law to allow members to ask an additional five minutes of questions to staff.

**CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY**

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MOVED by Councillor Wiebe
THAT the Committee recommend to Council

- A. THAT Council direct the General Manager of Real Estate and Facilities Management to extend the pilot mobile sewage pump-out service in False Creek for the 2019 boating season.
- B. THAT Council support, in principle, the delivery of a mobile sewage pump-out service in False Creek for the 2020 to 2024 boating seasons, inclusive, and that staff report back with details on a recommended funding option to support this five-year service.
- C. THAT Council direct staff to come back in Q3 of 2019 with recommendations of the Waterfront Initiative to create an action plan to address water quality issues.

CARRIED UNANIMOUSLY (Vote No. 03922)

**2. Zero Emissions Buildings: Extend BCIT Grant Program for Passive House Tradesperson Training Course
January 8, 2019**

Staff from Planning, Urban Design and Sustainability, responded to questions.

MOVED by Councillor Carr
THAT the Committee recommend to Council

- A. THAT Council approve a further grant of up to \$95,000 to the British Columbia Institute of Technology (BCIT) to enable BCIT to offer additional Passive House trades training courses at a discounted tuition rate over calendar years 2019-2021; source of funding is the Sustainability Reserve.
- B. THAT the General Manager of Planning, Urban Design and Sustainability and the Director of Legal Services be authorized to enter into an agreement with the British Columbia Institute of Technology for the grant, subject to each of them being satisfied with the terms and conditions of such agreement.

- C. THAT no legal rights or obligations will be created by Council's adoption of A and B above, unless and until the grant agreement is executed by the City's authorized signatories.

amended

AMENDMENT MOVED by Councillor Dominato

THAT the following be added as D:

- D. THAT Council direct staff to explore opportunities for other jurisdictions to partner and contribute to the cost of supporting the Passive House trades training offered through British Columbia Institute of Technology (BCIT).

amended

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The Committee recessed at 10:49 am and reconvened at 10:54 am.

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AMENDMENT TO THE AMENDMENT MOVED by Councillor Fry

THAT the following paragraph be added:

FURTHER THAT staff explore the implementation of a rebate against the cost of a City of Vancouver permit for the employer/individual cost portion of a successfully completed BCIT certification.

CARRIED UNANIMOUSLY (Vote No. 03923)
(Councillor Hardwick absent for the vote)

The amendment to the amendment having carried, the amendment as amended was put and CARRIED UNANIMOUSLY with Councillor Hardwick absent for the vote. (Vote No. 03924)

The amendment having carried, the motion as amended was put and CARRIED UNANIMOUSLY AND BY THE REQUIRED MAJORITY. (Vote No. 03925)

FINAL MOTION AS APPROVED

- A. THAT Council approve a further grant of up to \$95,000 to the British Columbia Institute of Technology (BCIT) to enable BCIT to offer additional Passive House trades training courses at a discounted tuition rate over calendar years 2019-2021; source of funding is the Sustainability Reserve.
- B. THAT the General Manager of Planning, Urban Design and Sustainability and the Director of Legal Services be authorized to enter into an agreement with the British Columbia Institute of Technology for the grant, subject to each of them being satisfied with the terms and conditions of such agreement.

- C. THAT no legal rights or obligations will be created by Council's adoption of A and B above, unless and until the grant agreement is executed by the City's authorized signatories.
- D. THAT Council direct staff to explore opportunities for other jurisdictions to partner and contribute to the cost of supporting the Passive House trades training offered through the British Columbia Institute of Technology (BCIT);

FURTHER THAT staff explore the implementation of a rebate against the cost of a City of Vancouver permit for the employer/individual cost portion of a successfully completed BCIT certification.

**3. 800 Robson Plaza Update
January 16, 2019**

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At 11:08 am, it was

MOVED by Councillor De Genova

THAT the Committee hear the staff presentation on item 3, followed by hearing from speakers and asking questions to staff.

CARRIED UNANIMOUSLY

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Staff from Engineering Services presented an update on 800 Robson Plaza.

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At 11:57 am, it was

MOVED by Councillor Carr

THAT the Committee will recess for two hours once the last speaker is heard on item 3.

CARRIED UNANIMOUSLY

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The Committee heard from five speakers in support of the recommendations.

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The Committee recessed at 12:35 pm and reconvened at 2:48 pm.

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Following the recess, staff responded to questions.

MOVED by Councillor Kirby-Yung
THAT the Committee recommend to Council

- A. THAT Council direct staff to continue with delivery of the 800 Robson Plaza, providing a place for connection, artistic expression, and recreation in the heart of the city.
- B. THAT, subject to approval of A above, Council approve a capital project and corresponding multi-year capital project budget and 2019 Annual Capital Expenditure of \$5,380,000 for the 800 Robson Plaza Upgrade; source of funding to be:
 - a. \$4.25 million Development Cost Levy (DCL) from the 2019-2022 Capital Plan (Transportation); and
 - b. Reallocation of \$1.13 million TransLink funding from the 2019 Active Transportation Corridors & Spot Improvements program.

amended

AMENDMENT MOVED by Councillor Dominato

THAT the following be added as C:

THAT Council direct staff to explore additional philanthropic and private partners to share in the capital investment and operating costs of 800 Robson Plaza, and report back on this as part of the planned report on a City-led Sponsorship Fund.

CARRIED (Vote No. 03926)
(Councillor Swanson opposed)
(Councillor Hardwick abstained)
(Section 145.1 of the Vancouver Charter states "Where a member present at meeting abstains from voting, they are deemed to have voted in the affirmative.")

AMENDMENT MOVED by Councillor Carr

THAT the following be added as D:

THAT City of Vancouver staff work with TransLink staff to advance the deployment of battery electric buses in Vancouver, prioritizing a first deployment on the #5 Robson and #6 Davie bus routes with a routing that enables "front door access" to the Vancouver Public Library Main Branch for seniors and people with disabilities coming from the West End.

CARRIED UNANIMOUSLY (Vote No. 03927)
(Councillor Hardwick abstained)
(Section 145.1 of the Vancouver Charter states "Where a member present at meeting abstains from voting, they are deemed to have voted in the affirmative.")

REFERRAL MOVED by Councillor Wiebe

THAT the decision on item 3, "800 Robson Plaza Update", be referred to the City-wide planning process.

withdrawn

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The Committee recessed at 4:12 pm and reconvened at 4:15 pm.

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Following the recess, Councillor Wiebe asked to withdraw the referral motion. The Committee so agreed.

AMENDMENT MOVED by Councillor Fry

THAT the following be added as E:

THAT Council direct staff to engage a robust community engaged co-creative planning process to imagine the future of a permanent 800 block plaza, and as part of a possible template to kickstart further City-wide planning opportunities, objectives and processes.

LOST (Vote No. 03929)

(Councillors Bligh, Boyle, Carr, De Genova, Dominato, Fry, Kirby-Yung, Swanson and Mayor Stewart opposed)

(Councillor Hardwick abstained)

(Section 145.1 of the Vancouver Charter states "Where a member present at meeting abstains from voting, they are deemed to have voted in the affirmative.")

The Committee agreed to separate the components of the motion for the vote.

The amendments having either carried or lost, the motion as amended was put and CARRIED with Councillor Hardwick, Swanson and Wiebe opposed to A, B and C (Vote No. 03931), and Councillor Hardwick abstaining from D (Vote No. 03930).

(Section 145.1 of the Vancouver Charter states "Where a member present at meeting abstains from voting, they are deemed to have voted in the affirmative.")

FINAL MOTION AS APPROVED

- A. THAT Council direct staff to continue with delivery of the 800 Robson Plaza, providing a place for connection, artistic expression, and recreation in the heart of the city.
- B. THAT, subject to approval of A above, Council approve a capital project and corresponding multi-year capital project budget and 2019 Annual Capital Expenditure of \$5,380,000 for the 800 Robson Plaza Upgrade; source of funding to be:
 - a. \$4.25 million Development Cost Levy (DCL) from the 2019-2022 Capital Plan (Transportation); and

- b. Reallocation of \$1.13 million TransLink funding from the 2019 Active Transportation Corridors & Spot Improvements program.
- C. THAT Council direct staff to explore additional philanthropic and private partners to share in the capital investment and operating costs of 800 Robson Plaza, and report back on this as part of the planned report on a City-led Sponsorship Fund.
- D. THAT City of Vancouver staff work with TransLink staff to advance the deployment of battery electric buses in Vancouver, prioritizing a first deployment on the #5 Robson and #6 Davie bus routes with a routing that enables “front door access” to the Vancouver Public Library Main Branch for seniors and people with disabilities coming from the West End.

4. Call for a Public Inquiry into Money Laundering in B.C. and Impacts on Vancouver Real Estate and the Overdose Crisis

At the Regular Council meeting on February 12, 2019, Vancouver City Council referred this item to the Standing Committee on City Finance and Services meeting on February 13, 2019, in order to hear from speakers.

The Committee heard from one speaker in support of the motion.

MOVED by Councillor Boyle
THAT the Committee recommend to Council

WHEREAS

1. Peter German’s ‘Dirty Money’ report commissioned by B.C.’s Attorney General, revealed significant money laundering taking place in Lower Mainland casinos, estimating over \$1 million has been laundered in B.C.;
2. The work of local investigative journalists, including findings from an RCMP study, has revealed links between money laundering, fentanyl distribution, and Vancouver real estate. These reports estimate that over \$1 billion could have been laundered through Vancouver homes;
3. The Provincial Government continues to investigate these links, through an Expert Panel on Money Laundering, an anonymous tip portal, and a second study by Peter German to be completed in March 2019;
4. Vancouver City Council passed a motion on January 29, 2019, submitted by Councillor De Genova, on Deterring and Preventing Money Laundering and the Business of Organized Crime in the City of Vancouver. That motion included that:
 - a. Page 16 of the Dirty Money Report, recommendation “R45” suggests “That the Province undertake research into allegations of organized crime penetration of the real estate industry”;

- b. In “Dirty Money” Mr. German states “79. Part 2 overviews the phenomenon of transnational organized crime and the unique position in which Vancouver finds itself. It describes the ‘Vancouver Model’, which provides a very practical framework for what has occurred in recent years. A primer is included on money laundering”;
 - c. Mr. German also states in his report the most lucrative crimes in Vancouver are related to illegal drug sales. The drugs of choice cover the spectrum, from natural products such as cannabis, cocaine and heroin, to chemical creations such as opioids and hallucinogens;
5. As of December 16, 2018, an estimated 353 overdose deaths have occurred in Vancouver in 2018, which is almost on par with the 369 overdose deaths that occurred in 2017, despite the extensive harm reduction investments in Vancouver. Vancouver continues to have the highest rates of death per capita in BC, with 58 deaths per 100,000 people this year, and Vancouver continues to be the most impacted city of the overdose crisis in Canada;
6. Vancouver’s housing affordability crisis has skyrocketed over recent years. Data from the Real Estate Board of Greater Vancouver shows that the average price of a single-family detached home in Greater Vancouver increased as much in 2016 as it did from 1981 to 2005. Local housing costs far exceed local incomes, and the gap between housing costs and local incomes increased sharply between 2011 and 2016;
7. Charbonneau Commission deputy chief prosecutor Simon Tremblay has stated that an inquiry could exist side-by-side with any other investigation in B.C., as happened in Quebec. Meaning that existing investigations needn’t be a barrier to beginning a larger Public Inquiry; and
8. British Columbians are in favour of a public inquiry into money laundering. A Research Co. poll last August showed that three-in-four residents (76%) believe the provincial government should “definitely” or “probably” call a public inquiry.

THEREFORE BE IT RESOLVED

- A. THAT Council endorse a call for the Provincial Government to launch a Public Inquiry into money laundering in B.C., similar to the Charbonneau Inquiry in Quebec, to begin after Peter German’s review of money-laundering in B.C. real estate, due in March 2019.
- B. THAT the Mayor write a letter to the Premier, the Minister of Finance, and the Attorney General, communicating Vancouver’s support for a Public Inquiry.
- C. THAT Council request the terms of reference for this Public Inquiry include:
 - i. Investigation into money laundering in Vancouver real estate that may have deepened the city’s housing affordability crisis;

- ii. Investigation into links between organized crime, money laundering, and the overdose crisis, which resulted in the deaths of nearly 1500 people across BC in 2018, including an estimated 353 people in Vancouver.

amended

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At 4:50 pm, Councillor De Genova relinquished the Chair to participate in debate. Councillor Fry assumed the Chair.

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AMENDMENT MOVED by Councillor De Genova

THAT A, B and C be struck and the following inserted:

- A. THAT Council postpone the motion entitled "Call for a Public Inquiry into Money Laundering in B.C. and Impacts on Vancouver Real Estate and the Overdose Crisis", as presented at the Standing Committee on City Finance and Services meeting on February 13, 2019, and bring it back on the agenda of the first Council meeting after Peter German presents to Vancouver City Council;

FURTHER THAT that the motion be considered by Council at the first meeting in Q3 2019, if Peter German's presentation does not take place before the end of Q2 2019.

- B. THAT Council request staff, at the discretion of the City Manager, to provide updates to the Province of British Columbia and specifically the Attorney General's Office with any information or new policy or policies, as a result of the City of Vancouver's efforts to deter and prevent money laundering in the city of Vancouver.

- C. THAT Council direct staff to provide information to Council on the two reports, commissioned by the Province of British Columbia, to address money laundering when both reports are complete;

FURTHER THAT staff consider any specific findings and/or recommendations relevant to the City of Vancouver.

- D. THAT Council affirm support for the Province of British Columbia and the Attorney General to investigate, deter and prevent money laundering in British Columbia;

FURTHER THAT if any decision is made by the Province of British Columbia to launch a public inquiry into money laundering, Council consider supporting this position.

LOST (Vote No. 03934)

(Councillors Bligh, Boyle, Carr, Fry, Hardwick, Kirby-Yung, Swanson and Wiebe opposed)

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At 5:15 pm, Councillor De Genova assumed the Chair.

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AMENDMENT MOVED by Councillor Bligh

THAT A be amended to strike the words “similar to the Charbonneau Inquiry in Quebec”.

CARRIED UNANIMOUSLY (Vote No. 03935)

AMENDMENT MOVED by Councillor Carr

THAT A, B and C be amended to insert the words “Commission of” before the words “Public Inquiry”.

CARRIED UNANIMOUSLY (Vote No. 03936)

The amendments having either carried or lost, the motion as amended was put and CARRIED UNANIMOUSLY. (Vote No. 03938)

FINAL MOTION AS APPROVED

WHEREAS

9. Peter German’s ‘Dirty Money’ report commissioned by B.C.’s Attorney General, revealed significant money laundering taking place in Lower Mainland casinos, estimating over \$1 million has been laundered in B.C.;
10. The work of local investigative journalists, including findings from an RCMP study, has revealed links between money laundering, fentanyl distribution, and Vancouver real estate. These reports estimate that over \$1 billion could have been laundered through Vancouver homes;
11. The Provincial Government continues to investigate these links, through an Expert Panel on Money Laundering, an anonymous tip portal, and a second study by Peter German to be completed in March 2019;
12. Vancouver City Council passed a motion on January 29, 2019, submitted by Councillor De Genova, on Deterring and Preventing Money Laundering and the Business of Organized Crime in the City of Vancouver. That motion included that:
 - a. Page 16 of the Dirty Money Report, recommendation “R45” suggests “That the Province undertake research into allegations of organized crime penetration of the real estate industry”;
 - b. In “Dirty Money” Mr. German states “79. Part 2 overviews the phenomenon of transnational organized crime and the unique position in which Vancouver finds itself. It describes the ‘Vancouver Model’, which provides a very practical framework for what has occurred in recent years. A primer is included on money laundering”;

- c. Mr. German also states in his report the most lucrative crimes in Vancouver are related to illegal drug sales. The drugs of choice cover the spectrum, from natural products such as cannabis, cocaine and heroin, to chemical creations such as opioids and hallucinogens;
13. As of December 16, 2018, an estimated 353 overdose deaths have occurred in Vancouver in 2018, which is almost on par with the 369 overdose deaths that occurred in 2017, despite the extensive harm reduction investments in Vancouver. Vancouver continues to have the highest rates of death per capita in BC, with 58 deaths per 100,000 people this year, and Vancouver continues to be the most impacted city of the overdose crisis in Canada;
14. Vancouver's housing affordability crisis has skyrocketed over recent years. Data from the Real Estate Board of Greater Vancouver shows that the average price of a single-family detached home in Greater Vancouver increased as much in 2016 as it did from 1981 to 2005. Local housing costs far exceed local incomes, and the gap between housing costs and local incomes increased sharply between 2011 and 2016;
15. Charbonneau Commission deputy chief prosecutor Simon Tremblay has stated that an inquiry could exist side-by-side with any other investigation in B.C., as happened in Quebec. Meaning that existing investigations needn't be a barrier to beginning a larger Public Inquiry; and
16. British Columbians are in favour of a public inquiry into money laundering. A Research Co. poll last August showed that three-in-four residents (76%) believe the provincial government should "definitely" or "probably" call a public inquiry.

THEREFORE BE IT RESOLVED

- A. THAT Council endorse a call for the Provincial Government to launch a Commission of Public Inquiry into money laundering in B.C. to begin after Peter German's review of money-laundering in B.C. real estate, due in March 2019.
- B. THAT the Mayor write a letter to the Premier, the Minister of Finance, and the Attorney General, communicating the City of Vancouver's support for a Commission of Public Inquiry.
- C. THAT Council request the terms of reference for this Commission of Public Inquiry include:
 - i. Investigation into money laundering in Vancouver real estate that may have deepened the city's housing affordability crisis; and
 - ii. Investigation into links between organized crime, money laundering, and the overdose crisis, which resulted in the deaths of nearly 1500 people across BC in 2018, including an estimated 353 people in Vancouver.

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At 5:29 pm, it was

MOVED by Councillor Bligh

THAT the Committee extend the meeting in order to finish hearing from speakers on Item 5.

CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY

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5. Interim Funding for School Meal Program

At the Regular Council meeting on February 12, 2019, Vancouver City Council referred this item to the Standing Committee on City Finance and Services meeting on February 13, 2019, in order to hear from speakers.

The Committee heard from nine speakers in support of the motion.

Note: Subsequently, discussion and decision on Item 5 was referred to the Regular Council meeting on February 26, 2019, as Unfinished Business.

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The Committee recessed at 7:03 pm and reconvened at 7:50 pm.

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MOVED by Councillor Dominato

THAT the Committee hear from registered speakers on Items 5 through 8, followed by discussion and decision on each item, respectfully, and refer discussion and decision of any unfinished items to the Regular Council meeting on February 26, 2019, as Unfinished Business.

CARRIED UNANIMOUSLY

6. Changing Vancouver's Housing By-laws, Policies and Budgets to Achieve Real Housing Affordability

At the Regular Council meeting on February 12, 2019, Vancouver City Council referred this item to the Standing Committee on City Finance and Services meeting on February 13, 2019, in order to hear from speakers.

The Committee heard from four speakers in support of the motion.

Note: Subsequently, discussion and decision on Item 6 was referred to the Regular Council meeting on February 26, 2019, as Unfinished Business.

7. Canadian Pride in Vancouver's Chinatown Memorial Square

At the Regular Council meeting on February 12, 2019, Vancouver City Council referred this item to the Standing Committee on City Finance and Services meeting on February 13, 2019, in order to hear from speakers.

The Committee heard from three speakers in support of the motion.

Note: Subsequently, discussion and decision on Item 7 was referred to the Regular Council meeting on February 26, 2019, as Unfinished Business.

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At 8:52 pm, Councillor De Genova relinquished the Chair to participate in debate. Councillor Fry assumed the Chair.

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8. Collecting Fines and Exploring Ways to Recover Costs Related to Public Safety in the City of Vancouver's Entertainment District

At the Regular Council meeting on February 12, 2019, Vancouver City Council referred this item to the Standing Committee on City Finance and Services meeting on February 13, 2019, in order to hear from speakers.

The Committee heard from two speakers in support of the motion.

Note: Subsequently, discussion and decision on Item 8 was referred to the Regular Council meeting on February 26, 2019, as Unfinished Business.

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Following conclusion of hearing speakers on this item, Councillor De Genova assumed the Chair.

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REFERRAL MOVED by Councillor Swanson

THAT discussion and decision on Items 5 through 8 be referred to the Regular Council meeting on February 26, 2019, as Unfinished Business.

CARRIED
(Councillor Fry opposed)

The Committee adjourned at 9:47 pm.

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**REGULAR COUNCIL MEETING MINUTES
STANDING COMMITTEE OF COUNCIL ON
CITY FINANCE AND SERVICES**

FEBRUARY 13, 2019

A Regular Meeting of the Council of the City of Vancouver was held on Wednesday, February 13, 2019, at 9:47 pm, in the Council Chamber, Third Floor, City Hall, following the Standing Committee on City Finance and Services meeting, to consider the recommendations and actions of the Committee.

PRESENT:

- Mayor Kennedy Stewart
- Councillor Rebecca Bligh
- Councillor Christine Boyle
- Councillor Adriane Carr
- Councillor Melissa De Genova
- Councillor Lisa Dominato
- Councillor Pete Fry
- Councillor Colleen Hardwick
- Councillor Sarah Kirby-Yung
- Councillor Jean Swanson
- Councillor Michael Wiebe

CITY MANAGER'S OFFICE: Sadhu Johnston, City Manager

CITY CLERK'S OFFICE: Rosemary Hagiwara, Deputy City Clerk
Irina Dragnea, Meeting Coordinator

COMMITTEE REPORTS

Report of Standing Committee on City Finance and Services
Wednesday, February 13, 2019

Council considered the report containing the recommendations and actions taken by the Standing Committee on City Finance and Services. Its items of business included:

1. False Creek Water Quality Improvement Initiative: Mobile Pump-out Service and Update
2. Zero Emissions Buildings: Extend BCIT Grant Program for Passive House Tradesperson Training Course
3. 800 Robson Plaza Update
4. Call for a Public Inquiry into Money Laundering in B.C. and Impacts on Vancouver Real Estate and the Overdose Crisis
5. Interim Funding for School Meal Program
6. Changing Vancouver's Housing By-laws, Policies and Budgets to Achieve Real Housing Affordability
7. Canadian Pride in Vancouver's Chinatown Memorial Square
8. Collecting Fines and Exploring Ways to Recover Costs Related to Public Safety in the City of Vancouver's Entertainment District

Items 1 to 8

MOVED by Councillor De Genova
SECONDED by Councillor Bligh

THAT the recommendations and actions taken by the Standing Committee on City Finance and Services at its meeting of February 13, 2019, as contained in Items 1 to 8, be approved.

CARRIED UNANIMOUSLY AND
ITEM 2 BY THE REQUIRED MAJORITY

ADJOURNMENT

MOVED by Councillor Hardwick
SECONDED by Councillor De Genova

THAT the meeting be adjourned.

CARRIED UNANIMOUSLY

The Council adjourned at 9:48 pm.

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