

#### **REGULAR COUNCIL MEETING MINUTES**

### **FEBRUARY 12, 2019**

A Regular Meeting of the Council of the City of Vancouver was held on Tuesday, February 12, 2019, at 9:34 am, in the Council Chamber, Third Floor, City Hall.

PRESENT:	Mayor Kennedy Stewart Councillor Rebecca Bligh Councillor Christine Boyle* Councillor Adriane Carr Councillor Melissa De Genova* Councillor Lisa Dominato* Councillor Pete Fry Councillor Pete Fry Councillor Colleen Hardwick Councillor Sarah Kirby-Yung Councillor Jean Swanson Councillor Michael Wiebe*
CITY MANAGER'S OFFICE:	Sadhu Johnston, City Manager Paul Mochrie, Deputy City Manager
CITY CLERK'S OFFICE:	Katrina Leckovic, City Clerk Nicole Ludwig, Meeting Coordinator

\*Denotes absence for a portion of the meeting.

#### WELCOME

The Mayor acknowledged we are on the unceded territories of the Musqueam, Squamish, and Tsleil-Waututh Nations and we thank them for having cared for this land since time immemorial.

#### **PROCLAMATION – Pink Shirt Day**

Mayor Stewart proclaimed February 27, 2019, as Pink Shirt Day – Respect Works Here in the City of Vancouver.

#### **IN CAMERA MEETING**

MOVED by Councillor De Genova SECONDED by Councillor Carr

THAT Council will go into meetings later this week which are closed to the public, pursuant to Section 165.2(1) of the *Vancouver Charter*, to discuss matters related to paragraphs:

(a) personal information about an identifiable individual who holds or is being considered for a position as an officer, employee or agent of the city or another position appointed by the city;

(e) the acquisition, disposition or expropriation of land or improvements, if the Council considers that disclosure could reasonably be expected to harm the interests of the city;

(f) law enforcement, if the Council considers that disclosure could reasonably be expected to harm the conduct of an investigation under or enforcement of an enactment;

(g) litigation or potential litigation affecting the city;

(i) the receipt of advice that is subject to solicitor-client privilege, including communications necessary for that purpose;

(j) information that is prohibited, or information that if it were presented in a document would be prohibited, from disclosure under section 21 [disclosure harmful to business interests of a third party] of the Freedom of Information and Protection of Privacy Act;

(k) negotiations and related discussions respecting the proposed provision of an activity, work or facility that are at their preliminary stages and that, in the view of the Council, could reasonably be expected to harm the interests of the city if they were held in public;

CARRIED UNANIMOUSLY

### **ADOPTION OF MINUTES**

#### 1. Regular Council – January 29, 2019

MOVED by Councillor Carr SECONDED by Councillor Hardwick

THAT the Minutes of the Regular Council meeting of January 29, 2019, be approved.

CARRIED UNANIMOUSLY (Councillor Wiebe absent for the vote)

## 2. Regular Council (Policy and Strategic Priorities) – January 30, 2019

MOVED by Councillor Hardwick SECONDED by Councillor Carr

THAT the Minutes of the Regular Council meeting following the Standing Committee on Policy and Strategic Priorities meeting of January 30, 2019, be approved.

CARRIED UNANIMOUSLY (Councillor Wiebe absent for the vote)

## MATTERS ADOPTED ON CONSENT

At 9:41 am Councillor Dominato declared conflict of interest with regard to the grant for the Kettle Friendship Society contained in Administrative Report 2, as she has previously served on the Society's board.

MOVED by Councillor Kirby-Yung SECONDED by Councillor Carr

THAT Council adopt Administrative Report 1 and Policy Reports 1, 2, 3 and 5, on consent.

CARRIED UNANIMOUSLY (Councillor Wiebe absent for the vote)

Council agreed to hear Councillor Fry speak about Motion on Notice B.6. Councillor Fry requested to withdraw the motion and Council so agreed.

## **REPORT REFERENCE**

### 1. Vancouver International Airport – 2019 Annual Update

Craig Richmond, President and CEO, Vancouver Airport Authority, presented the Vancouver International Airport 2019 Annual Update, and responded to questions.

#### 2. Planning and Development Priorities Council Update

Kaye Krishna, General Manager of Development, Buildings and Licensing, and Gil Kelley, General Manager of Planning, Urban Design and Sustainability, provided an update on planning and development priorities. They, along with Jerry Dobrovolny, General Manager of Engineering Services, and the City Manager, responded to questions.

\* \* \* \* \*

Following the first round of questions to staff, it was

MOVED by Councillor Hardwick SECONDED by Councillor De Genova

THAT Council suspend section 6.6(c) of the Procedure By-law to allow members to ask an additional five minutes of questions to staff, and receive answers.

CARRIED UNANIMOUSLY AND BY THE REQUIRED MAJORITY

At 11:45 am, it was

MOVED by Councillor Wiebe SECONDED by Councillor Dominato

THAT the length of the meeting be extended to complete the business of the agenda.

\* \* \* \* \*

Council recessed at 12:11 pm and reconvened at 3:01 pm.

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## ADMINISTRATIVE REPORTS

# 1. Funding Application to the BC Community Child Care Space Creation Program January 17, 2019

THAT Council approve the application to the BC Community Child Care Space Creation Program for up to \$1.0 million of funding towards the Gastown Parkades Child Care project, currently estimated at \$14.3 million.

ADOPTED ON CONSENT (Vote No. 03904)

#### 2. 2019 Street Cleaning Grants January 15, 2019

Earlier in the meeting, Councillor Dominato had declared conflict on part of the recommendation contained in Administrative Report 2. Council therefore separated the components of the motion for the vote.

Councillor Dominato left the chamber at 3:22 pm.

MOVED by Councillor Carr SECONDED by Councillor De Genova

THAT Council approve the 2019 Street Cleaning Grant Program totalling \$44,000 to the following recipient for programs that support improvements to street cleanliness, as detailed in Administrative Report dated January 15, 2019, entitled "2019 Street Cleaning Grants", with funding from the 2019 Street Cleaning Operating Budget:

The Kettle Friendship Society – SEED Employment Program (\$44,000),

CARRIED UNANIMOUSLY AND BY THE REQUIRED MAJORITY (Vote No. 03900) (Councillor Boyle absent for the vote) (Councillor Dominato absent for the vote due to conflict of interest)

Councillor Dominato returned to the chamber at 3:23 pm.

MOVED by Councillor Carr SECONDED by Councillor De Genova

THAT Council approve the 2019 Street Cleaning Grant Program totalling \$1,166,000 to the following recipients for programs that support improvements to street cleanliness, as detailed in Administrative Report dated January 15, 2019, entitled "2019 Street Cleaning Grants", with funding from the 2019 Street Cleaning Operating Budget:

- Save Our Living Environment United We Can (\$360,000)
- Coast Mental Health Foundation Employment Services Program (\$330,000),
- Mission Possible Enterprises Society MP Maintenance (\$330,000),
- Family Services of Greater Vancouver Street Youth Job Action (\$66,000),
- Tides Canada Initiatives Society The Binners' Project (\$55,000), and
- Canadian Wildlife Health Cooperative The Rat Project (\$25,000).

CARRIED UNANIMOUSLY AND BY THE REQUIRED MAJORITY (Vote No. 03901) (Councillor Boyle absent for the vote)

## POLICY REPORTS

## 1. CD-1 Text Amendment: 1229-1289 Hornby Street January 29, 2019

- A. THAT the application by IBI Group Architects, on behalf of the registered owners Rattenbury Enterprises Ltd. and 0785687 B.C. Ltd. (Reliance Properties and Jim Pattison Developments), to amend the text of CD-1 (Comprehensive Development) District (588) By-law No. 11107 for 1229-1289 Hornby Street [*PID:* 029-416-141, Lot G Block 100 District Lot 541 Group 1 New Westminster District Plan EPP44019], to decrease the permitted floor area for sub-area A by 429.8 sq. m (4,626 sq. ft.) and to increase the permitted floor area for sub-area B by the same amount, allowing for revisions to the floor plans on levels 34 and 35, be referred to a Public Hearing, together with:
  - (i) plans prepared by IBI Architects, received September 10, 2018;
  - draft amending by-law provisions, generally as presented in Appendix A of the Policy Report dated January 29, 2019, entitled "CD-1 Text Amendment: 1229-1289 Hornby Street"; and
  - the recommendation of the General Manager of Planning, Urban Design and Sustainability to approve the application, including approval of the revised form of development as illustrated in Appendix B of the above-noted report;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending by-law generally in accordance with Appendix A of the above-noted report for consideration at Public Hearing.

- B. THAT A above be adopted on the following conditions:
  - THAT the passage of the above resolution creates no legal rights for the applicant or any other person, or obligation on the part of the City; any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
  - (ii) THAT any approval that may be granted following the Public Hearing shall not obligate the City to enact a by-law rezoning the property, and any costs incurred in fulfilling requirements imposed as a condition of

rezoning are at the risk of the property owner; and

(iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

ADOPTED ON CONSENT (Vote No. 03905)

# 2. CD-1 (164) Text Amendment: 333 Seymour Street January 29, 2019

- A. THAT the application by B+H Architects, on behalf of 675158 British Columbia Ltd. (PCI Development), to amend CD-1 (164) By-law No. 5810 for 333 Seymour Street [*PID: 006-974-848, Lot A, Block 14, District Lot 541, Plan 20201*] to increase the permitted maximum floor area from 16,194.3 sq. m to 18,442.4 sq. m be referred to a public hearing, together with:
  - (i) plans prepared by B+H Architects, received September 28, 2018;
  - draft by-law amendments generally as presented in Appendix A of the Policy Report dated January 29, 2019, entitled "CD-1 (164) Text Amendment: 333 Seymour Street"; and
  - (iii) the recommendation of the General Manager of Planning, Urban Design and Sustainability to approve the application, including approval in principle of the form of development, subject to the Conditions of Approval contained in Appendix B of the above-noted report;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending by-law, generally in accordance with Appendix A of the above-noted report, for consideration at public hearing.

- B. THAT A above be adopted on the following conditions:
  - THAT the passage of the above resolution creates no legal rights for the applicant or any other person, or obligation on the part of the City; any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
  - (ii) THAT any approval that may be granted following the public hearing shall not obligate the City to enact a by-law rezoning the property, and any costs incurred in fulfilling requirements imposed as a condition of rezoning are at the risk of the property owner; and
  - (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

ADOPTED ON CONSENT (Vote No. 03906)

# Street, and 165-195 West 2nd Avenue and 1778 Columbia Street January 29, 2019

- A. THAT the application by DIALOG, on behalf of 0742012 B.C. Ltd. (Executive Group of Companies), to amend the text of CD-1 (Comprehensive Development) District (531) By-law No. 10482 for 103-127 West 2nd Avenue and 1753-1791 Manitoba Street [*PID 029-480-604, Air Space Parcel A, District Lot 200A, Group 1, New Westminster District Air Space Plan EPP44063*] and 165-195 West 2nd Avenue and 1778 Columbia Street [*PID 030-306-604, Air Space Parcel B, Block 10, District Lot 200A, Group 1, New Westminster District Air Space Plan EPP44063*] (formerly 105-167 West 2nd Avenue), to add 'Fitness Centre' and 'Animal Clinic' as allowable uses to enable a fitness centre at 121 West 2nd Avenue and a veterinary clinic at 189 West 2nd Avenue, be referred to a Public Hearing, together with:
  - (i) plans prepared by DIALOG, received November 19, 2018;
  - draft CD-1 By-law provisions, generally as presented in Appendix A of the Policy Report dated January 29, 2019, entitled, "CD-1 (531) Text Amendment: 103-127 West 2nd Avenue and 1753-1791 Manitoba Street, and 165-195 West 2nd Avenue and 1778 Columbia Street"; and
  - (iii) the recommendation of the General Manager of Planning, Urban Design and Sustainability to approve the application;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending by-law generally in accordance with Appendix A of the above-noted report for consideration at Public Hearing.

- B. THAT A above be adopted on the following conditions:
  - THAT the passage of the above resolution creates no legal rights for the applicant or any other person, or obligation on the part of the City; any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
  - (ii) THAT any approval that may be granted following the Public Hearing shall not obligate the City to enact a by-law rezoning the property, and any costs incurred in fulfilling requirements imposed as a condition of rezoning are at the risk of the property owner; and
  - (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

ADOPTED ON CONSENT (Vote No. 03908)

## 4. CD-1 (582) Text Amendment: 1768 Cook Street January 29, 2019

The Mayor and City Manager clarified the types of questions that can be asked about reports at the referral to Public Hearing stage.

MOVED by Councillor Carr SECONDED by Councillor Dominato

- A. THAT the application by IBI Group Architects in conjunction with GBL Architects, on behalf of the registered owner, Concord Avenue One (Nominee) Limited (Concord Pacific), to amend Comprehensive Development (CD-1) District (582) By-law No. 11069, for 1768 Cook Street [*PID: 029-387-230; Lot 1, Block 5, District Lot 302, Group 1, New Westminster District Plan EPP42239*], to permit an increase in the floor space ratio (FSR) from 3.5 to 3.7 and maximum building height from 47.0 m (154.0 ft.) to 53.3 m (174.6 ft.) to allow additional floor area on levels 16 and 17, and the addition of one penthouse level increasing the tower height from 17 to 18 storeys, be referred to a public hearing, together with:
  - (i) revised plans prepared by IBI Architects, received October 11, 2018;
  - draft CD-1 By-law provisions, generally as presented in Appendix A of the Policy Report dated January 29, 2019, entitled "CD-1 (582) Text Amendment: 1768 Cook Street"; and
  - the recommendation of the General Manager of Planning, Urban Design and Sustainability to approve the application in principle, including approval in principle of the form of development, subject to the Conditions of Approval contained in Appendix B of the above-noted report;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending by-law, generally in accordance with Appendix A of the above-noted report, for consideration at public hearing.

B. THAT consequential amendments to the Southeast False Creek Official Development Plan to increase the floor area limits for maximum total floor area and for maximum residential floor area for the whole of the Southeast False Creek area and for Area 1B, as set out in Appendix C of the Policy Report dated January 29, 2019, entitled "CD-1 (582) Text Amendment: 1768 Cook Street", be referred to the same Public Hearing, together with the recommendation of the Director of Planning to approve;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending By-law generally in accordance with Appendix C of the above-noted report for consideration at Public Hearing.

- C. THAT A and B above be adopted on the following conditions:
  - i. THAT the passage of the above resolutions creates no legal rights for the applicant or any other person, or obligation on the part of the City and any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
  - ii. THAT any approval that may be granted following the Public Hearing shall not obligate the City to enact a bylaw rezoning the property, and any

iii. THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

CARRIED (Vote No. 03902) (Councillor Swanson opposed)

# 5. Miscellaneous Amendments to Various CD-1 By-laws January 29, 2019

THAT the General Manager of Planning, Urban Design and Sustainability be instructed to make an application to:

- amend CD-1 (696) By-law No.12105 for 500-650 West 57th Avenue (Pearson Dogwood), for a minor text amendment to allow for an exclusion in the computation of floor area to facilitate enhanced accessibility, generally as presented in Appendix A of the Policy Report dated January 29, 2019, entitled "Miscellaneous Amendments to Various CD-1 By-laws";
- (ii) amend CD-1 (624) By-law No. 11481 for 3819 Boundary Road (formerly 3680-3684 East 22nd Avenue) for a minor adjustment to the percentage of dwelling units, generally as presented in Appendix B of the above-noted report.

and that the application be referred to a Public Hearing;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending by-laws, generally in accordance with the respective appendices of the above-noted report, for consideration at Public Hearing.

ADOPTED ON CONSENT (Vote No. 03910)

## 6. CD-1 Rezoning: 4118-4138 Cambie Street January 29, 2019

MOVED by Councillor Carr SECONDED by Councillor Bligh

> A. THAT the application by Pennyfarthing Hillcrest Developments Ltd., on behalf of Pennyfarthing Properties Grayson North Ltd., the registered owner, to rezone 4118-4138 Cambie Street [Lots 1 and 2, Block 681, District Lot 526, Plan 6212; PIDs: 008-450-617 and 010-949-020 respectively] from RS-1 (One-Family Dwelling) District to CD-1 (Comprehensive Development) District, to increase the floor space ratio (FSR) from 0.70 to 2.94 and the height from 10.7 m (35 ft.) to 22.0 m (72 ft.) to permit the development of a six-storey development containing 66 strata residential units, be referred to a Public Hearing together with:

- (i) Plans prepared by Raymond Letkeman Architects Inc., received October 17, 2018;
- Draft CD-1 By-law provisions, generally as presented in Appendix A of the Policy Report dated January 29, 2019, entitled "CD-1 Rezoning: 4118-4138 Cambie Street": and
- (iii) the recommendation of the General Manager of Planning, Urban Design and Sustainability to approve the application in principle, including approval in principle of the form of development, subject to the Conditions of Approval contained in Appendix B of the above-noted report;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary CD-1 By-law generally in accordance with Appendix A of the above-noted report for consideration at Public Hearing.

B. THAT, subject to enactment of the CD-1 By-law, the Subdivision By-law be amended generally as set out in Appendix C of the Policy Report dated January 29, 2019, entitled "CD-1 Rezoning: 4118-4138 Cambie Street";

FURTHER THAT the Director of Legal Services be instructed to bring forward the amendment to the Subdivision By-law at the time of enactment of the CD-1 By-law.

- C. THAT A and B above be adopted on the following conditions:
  - THAT the passage of the above resolutions creates no legal rights for the applicant or any other person, or obligation on the part of the City and any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
  - (ii) THAT any approval that may be granted following the public hearing shall not obligate the City to enact a by-law rezoning the property, and any costs incurred in fulfilling requirements imposed as a condition of rezoning are at the risk of the property owner;
  - (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

CARRIED (Vote No. 03903) (Councillor De Genova absent for the vote) (Councillor Swanson opposed)

#### **BY-LAWS**

Councillors Bligh, Boyle, Dominato, Fry, Hardwick, Kirby-Yung, and Mayor Stewart advised they had reviewed the proceedings of the meeting related to by-laws 1 and 2, and would be voting on the enactment.

Councillor Kirby-Yung also advised she had reviewed the proceedings of the meeting related to by-law 5 and would be voting on the enactment.

MOVED by Councillor Bligh SECONDED by Councillor Carr

THAT Council, except for those members ineligible to vote as noted below, enact the by-laws listed on the agenda for this meeting as numbers 1 to 9 inclusive, and authorize the Mayor and City Clerk to sign and seal the enacted by-laws.

### CARRIED UNANIMOUSLY

1. A By-law to Zoning and Development By-law No. 3575 to rezone an area to CD-1 (5679 Main Street) (By-law No. 12363)

Councillors De Genova, Swanson, and Wiebe ineligible for the vote.

- A By-law to amend Zoning and Development By-law No. 3575 to rezone an area to CD-1 (6 West 17th Avenue – Turner Dairy) (By-law No. 12364)
  Councillors De Genova, Swanson, and Wiebe ineligible for the vote.
- 3. A By-law to enact a Housing Agreement for 1371 West 11th Avenue (By-law No. 12365)
- 4. A By-law to amend Noise Control By-law No. 6555 (2075 West 12th Avenue) (By-law No. 12366)
- 5. A By-law to amend Sign By-law No. 11879 (1133-1155 Melville Street) (By-law No. 12367) Councillors Swanson and Wiebe ineligible for the vote.
- 6. A By-law to amend Noise Control By-law No. 6555 (1133-1155 Melville Street) (By-law No. 12368)
- 7. A By-law to amend Parking By-law No. 6059 with regard to CD-1 Districts Parking Requirements (1133-1155 Melville Street) (By-law No. 12369)
- 8. A By-law to amend Water Works By-law No. 4848 regarding corrections to certain schedule and footnote references (By-law No. 12370)
- 9. A By-law to enact a Housing Agreement for 509 East 11th Avenue (By-law No. 12371)

#### MOTIONS

#### A. Administrative Motions

# 1. Approval of Form of Development – 188 East Woodstock Avenue (formerly 5679 Main Street)

MOVED by Councillor Carr SECONDED by Councillor De Genova

> THAT the form of development for this portion of the site known as 188 East Woodstock Avenue (formerly 5679 Main Street) be approved generally as illustrated in the Development Application Number DP-2018-00172, prepared by MGBA, and stamped "Received, Community Services Group, Development Services", on February 27, 2018,

provided that the Director of Planning may impose conditions and approve design changes which would not adversely affect either the development character of the site or adjacent properties.

## CARRIED UNANIMOUSLY

## B. Motions on Notice

# 1. Call for a Public Inquiry into Money Laundering in B.C. and Impacts on Vancouver Real Estate and the Overdose Crisis

MOVED by Councillor Boyle SECONDED by Councillor Fry

- 1. Peter German's 'Dirty Money' report commissioned by B.C.'s Attorney General, revealed significant money laundering taking place in Lower Mainland casinos, estimating over \$1 million has been laundered in B.C.;
- 2. The work of local investigative journalists, including findings from an RCMP study, has revealed links between money laundering, fentanyl distribution, and Vancouver real estate. These reports estimate that over \$1 billion could have been laundered through Vancouver homes;
- 3. The Provincial Government continues to investigate these links, through an Expert Panel on Money Laundering, an anonymous tip portal, and a second study by Peter German to be completed in March 2019;
- 4. Vancouver City Council passed a motion on January 29, 2019, submitted by Councillor De Genova, on Deterring and Preventing Money Laundering and the Business of Organized Crime in the City of Vancouver. That motion included that:
  - a. Page 16 of the Dirty Money Report, recommendation "R45" suggests "That the Province undertake research into allegations of organized crime penetration of the real estate industry";
  - b. In "Dirty Money" Mr. German states "79. Part 2 overviews the phenomenon of transnational organized crime and the unique position in which Vancouver finds itself. It describes the 'Vancouver Model', which provides a very practical framework for what has occurred in recent years. A primer is included on money laundering";
  - c. Mr. German also states in his report the most lucrative crimes in Vancouver are related to illegal drug sales. The drugs of choice cover the spectrum, from natural products such as cannabis, cocaine and heroin, to chemical creations such as opioids and hallucinogens;

- 5. As of December 16, 2018, an estimated 353 overdose deaths have occurred in Vancouver in 2018, which is almost on par with the 369 overdose deaths that occurred in 2017, despite the extensive harm reduction investments in Vancouver. Vancouver continues to have the highest rates of death per capita in BC, with 58 deaths per 100,000 people this year, and Vancouver continues to be the most impacted city of the overdose crisis in Canada;
- 6. Vancouver's housing affordability crisis has skyrocketed over recent years. Data from the Real Estate Board of Greater Vancouver shows that the average price of a single-family detached home in Greater Vancouver increased as much in 2016 as it did from 1981 to 2005. Local housing costs far exceed local incomes, and the gap between housing costs and local incomes increased sharply between 2011 and 2016.
- 7. Charbonneau Commission deputy chief prosecutor Simon Tremblay has stated that an inquiry could exist side-by-side with any other investigation in B.C., as happened in Quebec. Meaning that existing investigations needn't be a barrier to beginning a larger Public Inquiry.
- 8. British Columbians are in favour of a public inquiry into money laundering. A Research Co poll last August showed that three-in-four residents (76%) believe the provincial government should "definitely" or "probably" call a public inquiry.

## THEREFORE BE IT RESOLVED

- A. THAT Council endorse a call for the Provincial Government to launch a Public Inquiry into money laundering in B.C., similar to the Charbonneau Inquiry in Quebec, to begin after Peter German's review of money-laundering in B.C. real estate, due in March.
- B. THAT the Mayor write a letter to the Premier, the Minister of Finance, and the Attorney General, communicating Vancouver's support for a Public Inquiry.
- C. THAT Council request the terms of reference for this Public Inquiry include:
  - i. Investigation into money laundering in Vancouver real estate that may have deepened the city's housing affordability crisis;
  - ii. Investigation into links between organized crime, money laundering, and the overdose crisis, which resulted in the deaths of nearly 1500 people across BC in 2018, including an estimated 353 people in Vancouver.

referred

REFERRAL MOVED by Councillor De Genova SECONDED by Councillor Boyle

THAT the motion "Call for a Public Inquiry into Money Laundering in BC and Impacts on Vancouver Real Estate and the Overdose Crisis" be referred to the Standing Committee on City Services and Finances meeting on February 13, 2019, in order to hear from speakers.

CARRIED UNANIMOUSLY (Vote No. 03911)

## 2. Interim Funding for School Meal Program

MOVED by Councillor Fry SECONDED by Councillor Bligh

- 1. Vancouver's Healthy City Strategy is comprised of thirteen long-term goals and an integrated plan for healthier people, healthier places, and a healthier planet;
- 2. The Healthy City Strategy includes goals both that Vancouver's children have the best chance of enjoying a healthy childhood, and a healthy, just, and sustainable food system;
- 3. Nutritionally-balanced school meal programs are widely considered to have a positive effect on school performance, as well as cognitive and social-emotional skill development;
- 4. Since 2014, the City of Vancouver though Arts Culture and Community Services has been providing \$320,000 per year to the Vancouver School Board and \$80,000 per year to the Strathcona Community Centre Association for school food programs;
- 5. Over the past three years, costs of the Vancouver School Board meal provision supported by the City of Vancouver have increased which has led to a reduction in students served from 258 per day to 200 per day;
- Other nutritious meal programs are delivered more cost-effectively (e.g. Strathcona Community Centre \$3.54, Carnegie Community Centre \$4.36 to \$6.20);
- 7. City staff have encouraged the Vancouver School Board to deliver nutritious meals at a lower cost per meal, enabling more students to be fed;
- 8. In 2017, the Vancouver School Board commissioned a food services review to inform a three-year Food Services Plan which is expected to be shared with the City in April 2019;
- 9. As part of the 2019 budget process, staff put forward a reduction of \$160,000 to the grant to balance the operating budget and because of the increasing costs of

the Vancouver School Board meal program where increasing cost per meal was impacting the reach of the program. Staff also identified that while City resources make a contribution, school meal provision is a Provincial mandate;

- 10. The City maintained \$80,000 in the 2019 Operating Budget for the Strathcona Community Centre Association meal program because nutritious meals are delivered at a reasonable cost, enabling the City to support more children with its grant;
- 11. That Vancouver School Board (VSB) staff are intending to review the imminent VSB 3-year Food Services Plan and advise City staff as to whether concerns about cost per meal can be addressed to ensure maximum reach for the City's investment;
- 12. Without immediate alternate funding, efficiencies in food services provision, or internal reprioritization of Vancouver School Board (VSB) resources by the VSB, there are concerns that the currently served vulnerable children may experience school-day hunger that reinforces stigma and impacts children's ability to learn, and general health outcomes;
- 13. That under the existing operating model, the funding gap to maintain the existing meal program until the end of the 2018/2019 school year is \$32,000 should the Vancouver School Board choose to apply the current \$160,000 grant to the remainder of the 2018/2019 school year.

## THEREFORE BE IT RESOLVED

- A. THAT Council approve a one-time \$32,000 grant to the Vancouver School Board Meal Program to enable them to complete the 2018/2019 school year with the current model, source of funds to be reprioritization within the 2019 Operating Budget.
- B. THAT City staff be directed to report back no later than mid-July 2019 with recommendation for City support of the Vancouver School Board (VSB) meal program for the 2019/2020 school year, provided the VSB presents a meal program with a cost per meal that is in-line with the range of costs of other nutritious meal programs.
- C. THAT if the Vancouver School Board is unable to present a meal program with a cost per meal that is more in-line with other nutritious meal programs, City staff be directed to engage in discussions with other community partners to explore other models for more affordable delivery of nutritious meals to students.
- D. THAT Council direct the Mayor to liaise with the Vancouver School Board (VSB) Chair, encouraging them to consider internal reprioritization within the VSB budget to increase support this program.
- E. THAT Council direct the Mayor to write a letter to the Province requesting increased Provincial investment in school meal programs in BC, working toward a universal meal program in all schools, in alignment with their commitment to health promotion and poverty reduction.

#### referred

REFERRAL MOVED by Councillor De Genova SECONDED by Councillor Fry

THAT the motion "Interim Funding for School Meal Program" be referred to the Standing Committee on City Services and Finances meeting on February 13, 2019, in order to hear from speakers.

CARRIED UNANIMOUSLY (Vote No. 03913)

### 3. Request for Leave of Absence

REFERRAL MOVED by Councillor De Genova SECONDED by Councillor Carr

THAT Councillor Hardwick be granted Leave of Absence for Civic Business from the Public Hearing to be held on Wednesday, February 20, 2019, from 6 to 8 pm.

CARRIED UNANIMOUSLY (Vote No. 03914)

# 4. Changing Vancouver's Housing By-laws, Policies and Budgets to Achieve Real Housing Affordability

The motion below contains changes from the original motion on the agenda. Changes are noted in **bold italics**.

MOVED by Councillor Carr SECONDED by Councillor Wiebe

- 1. The lack of rental housing available at rents affordable for low to average income earners in Vancouver is a primary cause of Vancouver's housing affordability and homelessness crisis;
- 2. Over 50 percent of Vancouver residents are renters, with 44 percent (more than 50,000 renter households) paying more than 30 percent of their income on rent and utilities and 25 percent paying more than 50 percent of their income on rent and utilities (source: Vancouver Courier May 8, 2018);
- 3. The standard definition of affordable housing used by the Canada Mortgage and Housing Corporation (CMHC) and BC Housing states that a household should pay no more than 30 percent of their gross income on rent;
- 4. The City of Vancouver offers incentives to build rental housing including the waiving of Development Cost Levies if proposed rents are at or below rents specified in the city's Rental Incentive Guidelines, currently ranging from \$1,496 for a studio to \$3,365 for a 3-bedroom unit on the East side and \$1,646 for a studio to \$3,702 for a 3-bedroom unit on the West side, the lowest of which would require a household income of \$59,840 to be affordable;

- 5. Vancouver's 2018 *Housing Data Book* reveals that 12 percent of Vancouver renter households earn less than \$15,000 per year; 18 percent earn between \$15,000 and \$30,000 per year, and 20 percent earn between \$30,000 and \$50,000 per year. Given that 50 percent of Vancouver renter households earn less than \$50,000 per year, affordable rents for half of Vancouver's renter households should be, at the most, \$1,250 per month or less;
- 6. Vancouver has been primarily incentivizing and subsidizing rental housing only affordable for households at higher incomes. From 2006 to 2016, as a portion of all renter households, households earning below \$25,000 per year have dropped from 38 to 27 percent and renter households earning over \$100,000 per year rose from 7 to 19 percent (City of Vancouver 2018 Housing Data Book);
- 7. The Vancouver Housing and Homelessness Strategy Reset passed by Council on March 29, 2017 states that the City will change business practices and connect new and existing housing supply to local residents' incomes, family size and location, and the Housing Vancouver Strategy of November 28, 2017 focuses city efforts on the "right supply" of housing, but only states that new housing must be in line with the broad range of local incomes in Vancouver.

THEREFORE BE IT RESOLVED THAT Council direct staff to:

- i. Review all existing Vancouver housing programs to identify ways to meet Vancouver residents' needs for affordable housing at rates in line with the Canada Mortgage and Housing Corporation (CMHC) and BC Housing definitions of housing affordability (a household paying no more than 30 percent of gross household income on rent);
- ii. Report back in 2019, through the upcoming review of rental incentive programs (e.g. Rental 100), the development of a new incentive program for Community-based Housing, and the development of the governance model and implementation strategy for the Vancouver Affordable Housing Endowment Fund on, specific changes to our housing program goals and targets as well as changes to by-laws, policies and incentive programs that will incentivize and enable delivering the 'right' supply of housing to truly match residents' needs for affordable housing based on CMHC's definition of housing affordability;
- iii. Propose for Council's consideration and incorporation into Vancouver's 2020 capital and operating budgets the funds needed to move forward on the housing program changes needed to achieve the delivery of the 'right' supply of housing to truly match residents' needs for affordable housing based on CMHC's definition of housing affordability.

referred

REFERRAL MOVED by Councillor Carr SECONDED by De Genova

THAT the motion "Changing Vancouver's Housing By-laws, Policies and Budgets to Achieve Real Housing Affordability" be referred to the Standing Committee on City Services and Finances meeting on February 13, 2019, in order to hear from speakers.

CARRIED UNANIMOUSLY (Vote No. 03915)

## 5. Canadian Pride in Vancouver's Chinatown Memorial Square

MOVED by Councillor Kirby-Yung SECONDED by Councillor Hardwick

- 1. At the November 1, 2017, Standing Committee of Council on Policy and Strategic Priorities, City Council unanimously approved the Administrative Report dated October 20, 2017, entitled: "Historical Discrimination Against Chinese People in Vancouver" including the following key actions:
  - i. Adoption of the "Preliminary Research on Historical Discrimination Against Chinese People in Vancouver" report that provides context and background for the initiative;
  - ii. A request for a public acknowledgement and a formal apology for past legislation, regulations and policies of previous Vancouver City Councils that discriminated against residents of Chinese descent;
- 2. Recommendation #2 in the Historical Discrimination Report aims to Strengthen Relations with the Chinese Canadian Community through Legacy Actions that can confirm the values of a just and inclusive community;
- 3. The City of Vancouver values opportunities to celebrate our rich multiculturalism through public arts, installations and events that instill civic pride. There is no greater symbol of unity than the Canadian flag;
- 4. Council has previously provided support for a redesign of the Keefer Memorial Square and reimagined it as a future gateway to Chinatown as part of a UNESCO Heritage site application. Such a redesign is a number of years away from completion;
- 5. An engaged community group wishes to create a legacy action through the funding and installation of a flagpole at Chinatown Memorial Square that can proudly fly the Canadian flag. The Vancouver Chinatown Lions Club is prepared to underwrite the purchase and installation of a 30-foot flagpole, believing that the display of this symbol of Canadian pride would complement the resident statue that is dedicated to Chinese Canadian pioneers and veterans;
- 6. Installation of a flagpole would contribute to the continued work of building connected communities that celebrate Vancouver's cultural diversity, and

positively recognize the contributions of Chinese people to the history, fabric, and success of our city and country;

- 7. The Vancouver Chinatown Lions Club will be celebrating its 65th anniversary in 2019 and sees an opportunity to bring the community together for a public flag-raising event on May 5, 2019;
- 8. The initiative is supported by Pacific Unit 280 of the Army, Navy and Air Force Veterans in Canada as well as the Chinese Canadian Military Museum Society;
- 9. Acceptance of funding to support the installation of a flagpole in partnership with Vancouver's Chinese community is a timely and significant gift opportunity.

#### THEREFORE BE IT RESOLVED

A. THAT Council endorse the installation of a flagpole at or in proximity to Chinatown Memorial Square through the acceptance of a flagpole and support base gift from the Vancouver Chinatown Lions Club as a symbol of unity and cross-cultural pride.

FURTHER THAT such acceptance be subject to review by Planning, Urban Design and Sustainability, and Engineering staff.

- B. THAT Council direct staff to discuss the potential for installation of a flagpole now with a moveable base vs. the consideration of waiting for the installation as part of the Memorial Square redesign.
- C. THAT ongoing maintenance and any nighttime lighting costs would be the responsibility of the City of Vancouver.
- D. THAT staff work with the donor and Chinatown community organizations on flagpole siting options.
- E. THAT Council acknowledge that this initiative supports work underway in reconciliation of the "Historical Discrimination Against Chinese People in Vancouver".

#### referred

REFERRAL MOVED by Councillor De Genova SECONDED by Councillor Boyle

THAT the motion "Canadian Pride in Vancouver's Chinatown Memorial Square" be referred to the Standing Committee on City Services and Finances meeting on February 13, 2019, in order to hear from speakers.

CARRIED UNANIMOUSLY (Vote No. 03916)

## 6. Emergency Interim Zoning Policy for Broadway Corridor to UBC - WITHDRAWN

Earlier in the meeting, Council agreed to withdraw this item from the agenda.

# 7. Collecting Fines and Exploring Ways to Recover Costs Related to Public Safety in the City of Vancouver's Entertainment District

MOVED by Councillor De Genova SECONDED by Councillor Dominato

- 1. i) The City of Vancouver website, lists "Fighting" as a City of Vancouver by-law fine;
  - ii) The City of Vancouver Street and Traffic By-Law No. 2849 section 69.A states under the section titled "Fighting" that "A person must not fight or engage in any other similar physical confrontation with one or more other persons in, on, or near a street or other public place";
- An overwhelming majority of fighting fines are issued in Vancouver's Entertainment District and specifically, in the Granville Entertainment District (GED). Issuing, enforcing and collecting unpaid fines under bylaw No. 2849 Section 69.A requires the Vancouver Police Department (VPD) and City of Vancouver resources; and the cost is funded by taxpayers, residents and businesses in the City of Vancouver;
- 3. Persons who are street homeless, individuals with no fixed address and individuals challenged with debilitating mental illness are not among the demographics typically issued fines for fighting under By-Law 2849 section 69.A in Vancouver's Entertainment District;
- 4. Marginalized individuals are less likely to possess British Columbia Identification (BCID), British Columbia Driver's Licenses (BCDL), and or motor vehicle insurance. For this reason, they are less likely to be impacted by any fines or penalties require payment, in advance of renewing identification or insurance;
- 5. The City of Vancouver and the VPD have no certainty that fines will be collected for tickets issued for fighting under By-Law 2849 section 69.A;
- 6. There is general knowledge among people who receive fines for "fighting" under By-Law 2849 section 69.A, that ramifications are minimal, and are not on the same scale as tickets or fines issued under the Motor Vehicle Act (e.g. requiring payment of outstanding fines as a condition of a renewing BCDL, BCID or car insurance in British Columbia.);
- 7. Vancouver Police Department data shows that in 2015 (66%) and 2016 (64%) of individuals who are the subject of police calls in Granville Entertainment District, and were booked in the Vancouver Jail between Friday-Saturday nights between 10pm-4am and the early hours of Sunday morning reside outside of the City of Vancouver.

- 8. Pursuing the payment of a fine issued for "fighting" in the Street and Traffic By-Law No. 2849 Section 69.A may result in a greater cost to the City of Vancouver if sent to collections, than revenue the fine would generate, if collected;
- 9. The British Columbia Ministry of Public Safety and Solicitor General require penalties and fines for an Immediate Roadside Prohibition (IRP) including prohibition from driving for 3, 7 or 30 days in the case of a warn IRP, or for 90 days in the case of a fail or a refusal IRP, as outlined on a served IRP Notice of Prohibition. Total costs also include driver license reinstatement fees and all costs associated with a vehicle impoundment. Fees for review are \$200 for an oral review and \$100 for a written review;
- 10. The British Columbia Ministry of Public Safety and Solicitor General require penalties and fines for the use of an electronic device for communicating with another person or another device by email or other text-based message, e.g., texting, emailing, talking or dialing. Fines are \$368 and 4 penalty points. As of March 1, 2018, drivers who have two or more distracted driving tickets in a three-year period will pay a Driver Risk Premium (DRP) and could see their total financial penalties rise to as much as \$2,000 an increase of \$740 over the existing penalties. This is in addition to their regular insurance premium, and all fines must be paid before a driver's license and or car insurance will be renewed;
- 11. The City of Vancouver faces issues of affordability, homelessness and the City of Vancouver operating budget annually faces increased costs for public safety, by Vancouver residents, business and property owners;

THEREFORE, BE IT RESOLVED THAT Council direct staff to consult with the Vancouver Police Department and the Province of British Columbia, in the interest of public safety to:

- i. Consider policies or enact by-laws to help the City of Vancouver achieve greater success collecting fines issued and/ or recovering costs associated with offences under By-Law 2849 section 69.A and other related offences in the City of Vancouver Entertainment District.
- ii. Consider the benefit of requesting amendments to provincial legislation, that may require fines issued for fighting or similar offences to be paid before the individual can:
  - renew or purchase motor vehicle insurance in British Columbia
  - renew British Columbia Driver's License (BCDL)
  - renew British Columbia Identification (BCID)
- iii. Explore the authority of the City of Vancouver to associate outstanding fines for By-Law 2849 section 69.A and an individual's credit rating.

FURTHER THAT staff report back to Council and present their findings and any recommendations before the end of Q4 2019.

REFERRAL MOVED by Councillor Hardwick SECONDED by Dominato

THAT the motion "Collecting Fines and Exploring Ways to Recover Costs Related to Public Safety in the City of Vancouver's Entertainment District" be referred to the Standing Committee on City Services and Finances meeting on February 13, 2019, in order to hear from speakers.

CARRIED UNANIMOUSLY (Vote No. 03917)

## NOTICE OF MOTION

## 1. Review of SNC-Lavalin relationship with the City of Vancouver

Submitted by: Councillor Hardwick

- 1. On January 30, 2019, Vancouver City Council endorsed a Skytrain extension from Arbutus Street to UBC;
- SNC-Lavalin built the existing Skytrain system in Vancouver in 2005, SNC-Lavalin was awarded a contract for the total engineering, procurement, construction, partial financing, and operations and maintenance of the project until 2040;
- 3. On February 11, 2019, it was announced that Federal Ethics Commissioner Mario Dion will investigate allegations that the Prime Minister's Office pressured former attorney general Jody Wilson-Raybould to help Quebec engineering firm SNC-Lavalin avoid criminal prosecution;
- 4. Recent media reports since February 6, 2019, have exposed current status of corruption charges of SkyTrain technology supplier SNC-Lavalin Group Inc. for bribery and fraud. The criminal prosecution through Public Prosecution Service of Canada is requiring a trial rather than a negotiated settlement agreement;
- 5. SNC-Lavalin and Bombardier partner for SkyTrain projects in Metro Vancouver;
- 6. Bombardier is also reported as being investigated for allegations of corruption through a World Bank audit and has been struggling to produce trains for existing orders for rail equipment or to fix equipment problems. New York City Transit Authority announced as reported on January 24, 2019, that they are halting delivery of any new train cars from Bombardier until more of the existing ones are fixed;
- 7. Tying Broadway rapid transit solely to SkyTrain technology could delay transit delivery with additional costs;
- 8. City of Vancouver statements of financial information show a total of \$2,916,452 in payments to SNC-Lavalin between 2010 and 2017; and

9. Part of the project approval process for the subway extension using SkyTrain is the consideration by the TransLink Mayors' Council meeting on February 15, 2019, so addressing the new issues above are now an urgent matter for Council.

## THEREFORE BE IT RESOLVED

- A. THAT staff report back to Council with a thorough review of the existing relationship between the City of Vancouver and SNC-Lavalin and Bombardier, including the procurement relationship.
- B. THAT the City of Vancouver acknowledge that SkyTrain use is subject to further outcomes of the criminal prosecution for corruption charges of SNC-Lavalin Group Inc. and the World Bank's audit of Bombardier for allegations of corruption.
- C. THAT Council direct staff to inform the Mayors' Council of the above matter.

### notice

Councillor Carr called notice under section 10.3(b) of the *Procedure By-law.* The motion will be placed on the February 26, 2019, Regular Council agenda as a Motion on Notice.

## **NEW BUSINESS**

## 1. Change to Business Licence/Chauffeur's Permit Appeal Hearing Panel – March 6, 2019

MOVED by Councillor De Genova SECONDED by Councillor Bligh

THAT Councillor Fry replace Councillor Carr as a panel member at the Business Licence Hearing meeting to be held on Wednesday, March 6, 2019.

CARRIED UNANIMOUSLY (Vote No. 03919)

## ENQUIRIES AND OTHER MATTERS

#### 1. Snow Event

Councillor Kirby-Yung requested information on the recent snow event including environmental concerns regarding the use of salt, the budget, and relaxation of by-law enforcement and ticketing for people who had to abandon their vehicles. Councillor Bligh requested clarification on the contingency fund and how the recent snow event has impacted it. The City Manager responded to both enquiries.

Councillor Swanson asked if tents used for an event in Oppenheimer Park earlier in the year could be set up as temporary shelters with heat and support for people who have no homes. The City Manager responded, noting that there are a number of warming centres with ample available space, especially in the Downtown Eastside, set up with staff providing round-the-clock service.

## ADJOURNMENT

MOVED by Councillor Hardwick SECONDED by Councillor De Genova

THAT the meeting be adjourned.

CARRIED UNANIMOUSLY

Council adjourned at 4:13 pm.

\* \* \* \* \*