



## REGULAR COUNCIL MEETING MINUTES

JANUARY 15, 2019

A Regular Meeting of the Council of the City of Vancouver was held on Tuesday, January 15, 2019, at 9:36 am, in the Council Chamber, Third Floor, City Hall.

**PRESENT:**

- Mayor Kennedy Stewart
- Councillor Rebecca Bligh\*
- Councillor Christine Boyle
- Councillor Adriane Carr
- Councillor Melissa De Genova\* (Medical Leave)
- Councillor Lisa Dominato
- Councillor Pete Fry\*
- Councillor Colleen Hardwick
- Councillor Sarah Kirby-Yung\*
- Councillor Jean Swanson
- Councillor Michael Wiebe

**CITY MANAGER'S OFFICE:** Sadhu Johnston, City Manager

**CITY CLERK'S OFFICE:** Katrina Leckovic, City Clerk  
Bonnie Kennett, Meeting Coordinator

\* Denotes absence for a portion of the meeting.

### WELCOME

The Mayor acknowledged we are on the unceded territories of the Musqueam, Squamish, and Tsleil-Waututh Nations and we thank them for having cared for this land since time immemorial.

### IN CAMERA MEETING

MOVED by Councillor Carr  
SECONDED by Councillor Dominato

THAT Council will go into meetings later this week which are closed to the public, pursuant to Section 165.2(1) of the *Vancouver Charter*, to discuss matters related to paragraphs:

(a) personal information about an identifiable individual who holds or is being considered for a position as an officer, employee or agent of the city or another position appointed by the city;

(d) the security of the property of the city;

(e) the acquisition, disposition or expropriation of land or improvements, if the Council considers that disclosure could reasonably be expected to harm the interests of the city;

- (g) litigation or potential litigation affecting the city;
- (i) the receipt of advice that is subject to solicitor-client privilege, including communications necessary for that purpose;
- (j) information that is prohibited, or information that if it were presented in a document would be prohibited, from disclosure under section 21 [disclosure harmful to business interests of a third party] of the Freedom of Information and Protection of Privacy Act;
- (k) negotiations and related discussions respecting the proposed provision of an activity, work or facility that are at their preliminary stages and that, in the view of the Council, could reasonably be expected to harm the interests of the city if they were held in public.

CARRIED UNANIMOUSLY  
(Councillor De Genova absent for the vote due to Medical Leave)

#### **ADOPTION OF MINUTES**

##### **1. Regular Council (City Finance and Services) – December 5 and 12, 2018**

MOVED by Councillor Hardwick  
SECONDED by Councillor Kirby-Yung

THAT the Minutes of the Regular Council meeting following the Standing Committee on City Finance and Services meeting of December 5 and 12, 2018, be approved.

CARRIED UNANIMOUSLY  
(Councillor De Genova absent for the vote due to Medical Leave)

##### **2. Special Council (2019 Budget) – December 11, 2018**

MOVED by Councillor Bligh  
SECONDED by Councillor Boyle

THAT the Minutes of the Special Council (2019 Budget) meeting of December 11, 2018, be approved.

CARRIED UNANIMOUSLY  
(Councillor De Genova absent for the vote due to Medical Leave)

##### **3. Regular Council – December 18, 2018**

MOVED by Councillor Hardwick  
SECONDED by Councillor Carr

THAT the Minutes of the Regular Council meeting of December 18, 2018, be approved.

CARRIED UNANIMOUSLY  
(Councillor De Genova absent for the vote due to Medical Leave)

**4. Regular Council (Policy and Strategic Priorities) – December 19, 2018**

MOVED by Councillor Wiebe  
SECONDED by Councillor Boyle

THAT the Minutes of the Regular Council meeting following the Standing Committee on Policy and Strategic Priorities meeting of December 19, 2018, be approved.

CARRIED UNANIMOUSLY  
(Councillor De Genova absent for the vote due to Medical Leave)

**5. Special Council (Overdose Emergency Task Force) – December 20, 2018**

MOVED by Councillor Carr  
SECONDED by Councillor Hardwick

THAT the Minutes of the Special Council (Overdose Emergency Task Force) meeting of December 20, 2018, be approved.

CARRIED UNANIMOUSLY  
(Councillor De Genova absent for the vote due to Medical Leave)

**MATTERS ADOPTED ON CONSENT**

MOVED by Councillor Carr  
SECONDED by Councillor Bligh

THAT Council adopt Communication 1 and Policy Reports 1 to 3, on consent.

CARRIED UNANIMOUSLY  
(Councillor De Genova absent for the vote due to Medical Leave)

**REPORT REFERENCE**

**1. Confirmation of Regulatory Principles Related to Ride-Hailing  
January 7, 2019**

Kaye Krishna, General Manager of Development, Buildings and Licensing, and Kathryn Holm, Chief Licence Inspector and Director of Licensing & Community Standards, provided a presentation on this matter and, along with Dale Bracewell, Manager of Transportation Planning, Engineering Services, Iain Dixon, Assistant Director of Regulatory Litigation, Legal Services, Lon LaClaire, Director of Transportation Division, Engineering Services, Sadhu Johnston, City Manager, and Sarah Hicks, Deputy Chief Licensing Inspector, responded to questions.

REFERRAL MOVED by Councillor Carr  
SECONDED by Councillor Dominato

THAT Council refer the Policy Report dated January 7, 2019, entitled "Confirmation of Regulatory Principles related to Ride-Hailing" to the Standing Committee on City Finance and Services meeting on January 16, 2019, at 9:30 am, in order to hear from speakers.

CARRIED UNANIMOUSLY (Vote No. 03763)  
(Councillors Bligh, Fry and Kirby-Yung absent for the vote)  
(Councillor De Genova absent for the vote due to Medical Leave)

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RECONSIDERATION MOVED by Councillor Swanson  
SECONDED by Councillor Carr

THAT under Section 9.8 of the Procedure By-law, Council reconsider the vote on a motion at the same meeting, to be able to ask questions of staff regarding Communication 1 and Policy Reports 1 to 3, that were adopted on consent.

CARRIED UNANIMOUSLY (Vote No. 03768)  
(Councillor Fry absent for the vote)  
(Councillor De Genova absent for the vote due to Medical Reasons)

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## COMMUNICATIONS

### 1. 2019 Council Meetings Schedule Revision

MOVED by Councillor Hardwick  
SECONDED by Councillor Carr

THAT Council approve a change to the 2019 meeting schedule as follows:

Scheduled Date	Proposed Date	Meeting Type
Thursday, November 21, 2019, at 6 pm	Wednesday, October 30, 2019, at 5pm	Court of Revision (Local Improvements)

CARRIED UNANIMOUSLY (Vote No. 03764)  
(Councillor Fry absent for the vote)  
(Councillor De Genova absent for the vote due to Medical Leave)

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*MOVED by Councillor Wiebe  
SECONDED by Councillor Bligh*

*THAT Council recess for five minutes.*

*CARRIED UNANIMOUSLY*

\* \* \* \* \*

*Council recessed at 10:52 am and reconvened at 11:12 am.*

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## **POLICY REPORTS**

### **1. CD-1 Rezoning: 815-825 Commercial Drive and 1680 Adanac Street January 2, 2019**

Karen Hoese, Assistant Director, Rezoning Centre, Planning, Urban Design and Sustainability, Derek Robinson, Rezoning Planner, Planning, Urban Design and Sustainability, Gil Kelley, General Manager of Planning, Urban Design and Sustainability, and Sadhu Johnston, City Manager, responded to questions and clarified the Public Hearing process.

*MOVED by Councillor Carr  
SECONDED by Councillor De Genova*

- A. THAT the application, by Cornerstone Architecture on behalf of Park Drive Investments Inc., to rezone 815-825 Commercial Drive and 1680 Adanac Street [Lots 21 and 22 of Lot 10 Block D District Lot 183 Plan 729; PIDs: 015-162-702 and 004-212-304 respectively] from RM-4N (Residential) District to CD-1 (Comprehensive Development) District to increase the permitted floor space ratio (FSR) from 1.45 to 3.00 and the building height from 10.7 m (35.10 ft.) to 22.0 m (72.20 ft.) to permit the development of a six-storey mixed-use building with commercial uses at grade and 38 for-profit affordable rental housing units, be referred to a Public Hearing, together with:
- (i) plans prepared by Cornerstone Architecture, received February 18, 2018;
  - (ii) draft CD-1 By-law provisions, generally as presented in Appendix A of the Policy Report dated January 2, 2019, entitled "CD-1 Rezoning: 815-825 Commercial Drive and 1680 Adanac Street; and
  - (iii) the recommendation of the General Manager of Planning, Urban Design and Sustainability to approve in principle the application, including approval in principle of the form of development, subject to the Conditions of Approval contained in Appendix B of the above-noted report;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary CD-1 By-law generally in accordance with Appendix A of the above-noted report for consideration at Public Hearing.

- B. THAT, if after Public Hearing, Council approves in principle the rezoning and the Housing Agreement described in Part 2 of Appendix B of the Policy Report dated January 2, 2019, entitled "CD-1 Rezoning: 815-825 Commercial Drive and 1680 Adanac Street, the Director of Legal Services be instructed to prepare the necessary Housing Agreement By-law for enactment prior to enactment of the zoning by-law, subject to such terms and conditions as may be required at the discretion of the Director of Legal Services and the General Manager of Arts, Culture and Community Services.
- C. THAT, the application to amend the Sign By-law to establish regulations for this CD-1, generally as set out in Appendix C of the Policy Report dated January 2, 2019, entitled "CD-1 Rezoning: 815-825 Commercial Drive and 1680 Adanac Street, be referred to the same Public Hearing;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary by-law, generally as set out in Appendix C of the above-noted report, for consideration at the Public Hearing.

- D. THAT, subject to approval of the rezoning application, the Noise Control By-law be amended to include this CD-1 in Schedule B, generally as set out in Appendix C of the Policy Report dated January 2, 2019, entitled "CD-1 Rezoning: 815-825 Commercial Drive and 1680 Adanac Street;

FURTHER THAT the Director of Legal Services be instructed to bring forward the amendment to the Noise Control By-law at the time of enactment of the CD-1 By-law.

- E. THAT A through D above be adopted on the following conditions:
- (i) THAT the passage of the above resolutions creates no legal rights for the applicant or any other person, or obligation on the part of the City; and any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
  - (ii) THAT any approval that may be granted following the Public Hearing shall not obligate the City to enact a by-law rezoning the property, and any costs incurred in fulfilling requirements imposed as a condition of rezoning are at the risk of the property owner; and
  - (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

CARRIED (Vote No. 03765)  
(Councillor Swanson opposed)

**2. CD-1 Rezoning: 1906-1918 West 4th Avenue  
January 2, 2019**

Gil Kelley, General Manager of Planning, Urban Design and Sustainability, and Dan Garrison, Assistant Director of Housing Policy and Regulation, responded to questions.

MOVED by Councillor De Genova  
SECONDED by Councillor Carr

- A. THAT the application, by Rositch Hemphill Architects on behalf of Harkerson B.C. Wholesale Lumber (1966) Ltd., to rezone 1906-1918 West 4th Avenue [*Lots 17, 18 and 20, all except Part in Plan 3932; Lot 19, except (A) the East 20 Feet and (B) Part in Plan 3932; and The East 20 Feet of Lot 19, except Part in Plan 3932; all of Block 246 District Lot 526 Plan 590; PIDs: 015-245-543, 015-245-551, 015-245-560, 015-245-659, 015-245-608 respectively*] from C-2B (Commercial) District to CD-1 (Comprehensive Development) District to increase the permitted floor space ratio (FSR) from 2.50 to 3.08 and the building height from 15.3 m (50.2 ft.) to 18.8 m (61.8 ft.) to permit the development of a five-storey mixed-use building with commercial at grade and 32 for-profit affordable rental housing units, be referred to a Public Hearing, together with:
- (i) plans prepared by Rositch Hemphill Architects, received December 21, 2017;
  - (ii) draft CD-1 By-law provisions, generally as presented in Appendix A of the Policy Report dated January 2, 2019, entitled "CD-1 Rezoning: 1906-1918 West 4th Avenue"; and
  - (iii) the recommendation of the General Manager of Planning, Urban Design and Sustainability to approve in principle, including approval in principle of the form of development, subject to the Conditions of Approval contained in Appendix B of the above-noted report;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary CD-1 By-law generally in accordance with Appendix A of the above-noted report for consideration at Public Hearing.

- B. THAT, if after Public Hearing, Council approves in principle the rezoning and the Housing Agreement described in Part 2 of Appendix B of the Policy Report dated January 2, 2019, entitled "CD-1 Rezoning: 1906-1918 West 4th Avenue", the Director of Legal Services be instructed to prepare the necessary Housing Agreement By-law for enactment prior to enactment of the zoning by-law, subject to such terms and conditions as may be required at the discretion of the Director of Legal Services and the General Manager of Arts, Culture and Community Services.
- C. THAT, the application to amend the Sign By-law to establish regulations for this CD-1, generally as set out in Appendix C of the Policy Report dated January 2, 2019, entitled "CD-1 Rezoning: 1906-1918 West 4th Avenue", be referred to the same Public Hearing;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary by-law, generally as set out in Appendix C of the above-noted report, for consideration at the Public Hearing.

- D. THAT, subject to approval of the rezoning application, the Noise Control By-law be amended to include this CD-1 in Schedule B, generally as set out in Appendix C of the Policy Report dated January 2, 2019, entitled "CD-1 Rezoning: 1906-1918 West 4th Avenue";

FURTHER THAT the Director of Legal Services be instructed to bring forward the amendment to the Noise Control By-law at the time of enactment of the CD-1 By-law.

- E. THAT A through D above be adopted on the following conditions:
- (i) THAT the passage of the above resolutions creates no legal rights for the applicant or any other person, or obligation on the part of the City; and any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
  - (ii) THAT any approval that may be granted following the Public Hearing shall not obligate the City to enact a bylaw rezoning the property, and any costs incurred in fulfilling requirements imposed as a condition of rezoning are at the risk of the property owner; and
  - (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

CARRIED (Vote No. 03766)  
(Councillor Swanson opposed)

### **3. CD-1 Rezoning: 441-463 West 59th Avenue January 2, 2019**

Robert White, Rezoning Planner, Planning, Urban Design and Sustainability, responded to questions.

MOVED by Councillor Kirby-Yung  
SECONDED by Councillor Boyle

- A. THAT the application by iFortune Homes Ltd. on behalf of iFortune West 59 (BT) Ltd., the registered owner, to rezone 441-463 West 59th Avenue [*Lots 9 to 12, all of Block 1005 District Lot 526 Plan 9489; PIDs 009-671-927, 009-671-951, 009-671-960 and 009-671-994 respectively*], from RS-1 (One-Family Dwelling) District to CD-1 (Comprehensive Development) District to increase the permitted floor space ratio (FSR) from 0.70 to 2.50 and the building height from 10.7 m (35 ft.) to 21.3 m (70 ft.) to permit the development of two six-storey residential buildings with a total of 63 market strata housing units, be referred to a Public Hearing, together with:



- (i) plans prepared by W.T. Leung Architects Inc., received April 11, 2018;
- (ii) draft CD-1 By-law provisions, generally as presented in Appendix A of the Policy Report dated January 2, 2019, entitled "CD-1 Rezoning: 441-463 West 59th Avenue"; and
- (iii) the recommendation of the General Manager of Planning, Urban Design and Sustainability to approve the application in principle, including approval in principle of the form of development, subject to the Conditions of Approval contained in Appendix B of the above-noted report;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary CD-1 By-law generally in accordance with Appendix A of the above-noted report for consideration at Public Hearing.

- B. THAT, subject to the enactment of the CD-1 By-law, the Subdivision By-law be amended generally as set out in Appendix C of the Policy Report dated January 2, 2019, entitled "CD-1 Rezoning: 441-463 West 59th Avenue";

FURTHER THAT the Director of Legal Services be instructed to bring forward the amendment to the Subdivision By-law at the time of enactment of the CD-1 By-law.

- C. THAT A and B above be adopted on the following conditions:

- (i) THAT the passage of the above resolutions creates no legal rights for the applicant or any other person, or obligation on the part of the City; and any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
- (ii) THAT any approval that may be granted following the Public Hearing shall not obligate the City to enact a bylaw rezoning the property, and any costs incurred in fulfilling requirements imposed as a condition of rezoning are at the risk of the property owner; and
- (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

CARRIED (Vote No. 03767)  
(Councillor Swanson opposed)

## BY-LAWS

MOVED by Councillor Bligh  
SECONDED by Councillor De Genova

THAT Council, except for those members ineligible to vote as noted below, enact the by-laws listed on the agenda for this meeting as numbers 1 to 5 inclusive, and authorize the Mayor and City Clerk to sign and seal the enacted by-laws.

CARRIED UNANIMOUSLY

1. A By-law to amend Zoning and Development Fee By-law No. 5585 (By-law No. 12350)
2. A By-law to amend Animal Control By-law No. 9150 regarding 2019 fee increases (By-law No. 12351)
3. A By-law to amend Street and Traffic By-law No. 2849 regarding a housekeeping amendment (By-law No. 12352)
4. A By-law to amend Parking By-law No. 6059 with regards to CD-1 District Parking requirements (8378-8432 Oak Street) (By-law No. 12353)
5. A By-law to amend Zoning and Development By-law No. 3575 to rezone an area to CD-1 (1133-1155 Melville Street) (By-law No. 12354)  
*(Councillors Kirby-Yung, Swanson and Wiebe ineligible for the vote)*

## MOTIONS

### A. Administrative Motions

#### 1. Approval of Form of Development: 1133 Melville Street

MOVED by Councillor De Genova  
SECONDED by Councillor Carr

THAT the form of development for this portion of the site known as 1133 Melville Street be approved generally as illustrated in the Development Application Number DP-2018-00399, prepared by James Cheung of James KM Cheung Architects, and stamped "Received, Community Services Group, Development Services", on December 14, 2018, provided that the Director of Planning may impose conditions and approve design changes which would not adversely affect either the development character of the site or adjacent properties.

CARRIED UNANIMOUSLY

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*Council recessed at 11:59 am and reconvened at 3:20 pm.*

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**B. Motions on Notice**

**1. Ramping Up Vancouver's Climate Action in Response to the Climate Emergency**

MOVED by Councillor Boyle

SECONDED by Councillor Carr

WHEREAS

1. The British Columbia government declared a provincial state of emergency in 2018 over record-setting wildfires:
  - a. Wildfires in BC broke the record for km<sup>2</sup> burned in 2018, surpassing the record of 12,161 km<sup>2</sup> and 65,000 forced from their homes in 2017;
  - b. Wildfires in California killed more than 100 people and caused over \$14.5 billion in insured losses in 2018;
2. The Legislature of British Columbia and the House of Commons of Canada acknowledged the growing crisis of climate breakdown by holding emergency debates following the release of the October 2018 IPCC report;
3. Local governments around the world are taking new actions to avoid the worst impacts of climate breakdown and calling on senior levels of government for a more urgent, emergency response;
4. The Intergovernmental Panel on Climate Change finds that limiting global warming to 1.5°C with no or limited overshoot would imply global net CO<sub>2</sub> emissions dropping to between 50% and 58% below 2010 levels by 2030, and between 94% and 107% below 2010 levels by 2050. Global net CO<sub>2</sub> emissions would need to continued to decline into the second half of the century reaching negative net emissions in all scenarios;
5. The costs to Vancouver for dealing with sea level rise and storm water and sewer management are significant:
  - a. Staff estimate that approximately \$1 billion of flood management infrastructure is needed in Vancouver by 2100. To operate and maintain this infrastructure, the City will require additional staff and budget estimated at \$5 million a year;
  - b. Conservative estimates of the cost of a flood in Vancouver place the value in property and building damage at approximately \$7 billion. This does not include the economic impact of business disruption or the cost of clean-up and rebuilding;
  - c. Regionally, the Fraser Basin Council, a non-profit group that provides regional flood planning support, estimates the potential cost of a major coastal flood at \$25 billion for the Lower Mainland.

6. The world is currently on track for more than 3°C of warming based on policies currently in place, and those policies will need to be strengthened significantly to limit warming to 1.5°C. Vancouver, BC, and Canada are no exceptions:
  - a. Vancouver's carbon pollution levels are 7% below 2007 levels, which represents an average reduction of less than 1% per year over the past decade. An average annual reduction of over 3% is necessary to meet the City's 2030 targets;
  - b. BC's carbon pollution has increased in four of the past five years and the province eliminated its 2020 reduction target because it was on track to miss it by a wide margin. On December 5, 2018, the province introduced a new climate change plan, which is expected to put the province on track for 75% of its 2030 target of 40% below 2007 levels;
  - c. Canada's carbon pollution was down 4% from 2005 levels to 704 million tonnes. Policies committed to in the Pan-Canadian Framework on Clean Growth and Climate Action are only forecast to bring emissions down to 583 million tonnes in 2030, failing to meet the national target of 517 million tonnes;
7. The City of Vancouver has been taking action on sustainability through its Greenest City and Renewable City Action plans, setting a solid foundation for ramping up ambition and action to meet the moral and scientific urgency of climate change;
8. Past City of Vancouver staff reports acknowledge that "climate change shocks and stresses do not affect all groups in our community equally. Frontline communities, those that have been affected by systemic vulnerabilities and inequities, are often at greater risk from the impacts of climate change and often have the fewest resources to respond and adapt.";
9. A growing list of cities, districts and counties across the world representing over 15 million people collectively have recently declared or officially acknowledged the existence of a global climate emergency, including Los Angeles, Oakland, and most recently London, England.

THEREFORE BE IT RESOLVED

- A. THAT Council recognize the breakdown of the stable climate and sea level under which human civilization developed constitutes an emergency for the City of Vancouver;

FURTHER THAT Council direct staff to report back within 90 days on opportunities to:

- i. increase ambition and/or accelerate timelines for existing actions under the Renewable City Action Plan and Climate Adaptation Strategy;
- ii. add new actions to help the City achieve its targets;

- iii. add new actions that would help reduce GHG emissions beyond the scope of the City's current climate targets; and
  - iv. Incorporate into the City's climate targets and actions the need to achieve net zero carbon emissions before 2050 and net negative carbon emissions in the second half of the century.
- B. THAT Council direct staff to establish a remaining carbon budget for corporate and community emissions commensurate with limiting warming to 1.5°C and report annually on the expenditure of the City of Vancouver's remaining carbon budget;
- C. THAT Council direct staff to establish a "Climate and Equity" working group to provide guidance and support for the City's efforts to transition off of fossil fuels in ways the priorities those most vulnerable to climate impacts and most in need of support in transitioning to renewable energy.

referred

Mayor Stewart advised requests to speak to this motion had been received.

REFERRAL MOVED by Councillor Carr  
SECONDED by Councillor Boyle

THAT Council refer the motion entitled "Ramping Up Vancouver's Climate Action in Response to the Climate Emergency" to the Standing Committee on City Finance and Services meeting on January 16, 2019, in order to hear from speakers starting at 3 pm.

CARRIED UNANIMOUSLY (Vote No. 03769)  
(Councillor Fry absent for the vote)

## **2. #AllOnBoard Campaign**

MOVED by Councillor Swanson  
SECONDED by Councillor De Genova

WHEREAS

1. The City of Vancouver has recognized and has demonstrated over the past years its commitment to the health and well-being of its residents, and lack of transportation is one of the most common reasons for missing medical appointments and a significant barrier to social inclusion and labour market inclusion for low income adults and youth;
2. The #AllOnBoard Campaign, concerned agencies in Vancouver and throughout Metro Vancouver, and directly impacted youth and adult community members have brought to the attention of the City of Vancouver the direct harm that is brought to them through the bad credit ratings they develop due to fare evasion ticketing. Those living below the poverty line have brought forward that they cannot afford to pay the \$173 fines received individually, or the resulting accrued 'TransLink debt' from many unpaid fines;

3. The City of Vancouver and other municipalities contribute to charities and non-profits which then out of necessity subsidize transit tickets for those who cannot afford to access crucial social services provided by the City of Vancouver and other municipalities, and many pay off 'TransLink debt' and fare evasion fines to TransLink and external collection agencies.

THEREFORE BE IT RESOLVED THAT

- A. THAT the City of Vancouver endorse the #AllOnBoard Campaign; the City write a letter to the TransLink Mayors' Council on Regional Transportation, the Board of Directors of TransLink, the Ministry of Municipal Affairs and Housing and the Ministry of Social Development and Poverty Reduction asking TransLink to work with the provincial government to finalize and secure funding, and develop a plan that will provide free public transit for minors (aged 0-18), and reduced price transit based on a sliding scale using the Market Basket Measure for all low-income people regardless of their demographic profile as soon as possible.
- B. THAT the City write a separate letter to the Mayors' Council on Regional Transportation asking them to 1) require TransLink adopt a poverty reduction/equity mandate in order to address the outstanding issue of lack of affordability measures to ensure those who need public transit the most can access the essential service, and 2) to request the Mayors' Council on Regional Transportation and TransLink immediately and without delay amend existing by-laws and cease ticketing all minors for fare evasion as the first step towards the full implementation of free transit for children and youth 0-18, unlink ICBC from fare evasion for youth and adults, cease ticketing adults.
- C. THAT the resolution regarding support for the #AllOnBoard Campaign be forwarded for consideration at the 2019 Lower Mainland Local Government Association (LMLGA) convention and subsequent Union of BC Municipalities (UBCM) convention.
- D. THAT the #AllOnBoard forthcoming research report containing evidence and testimonies in support of the #AllOnBoard Campaign be included in the submission to the Lower Mainland Local Government Association (LMLGA) once available.

referred

Mayor Stewart advised requests to speak to this motion had been received.

REFERRAL MOVED by Councillor Swanson  
SECONDED by Councillor De Genova

THAT Council refer the motion entitled "#All on Board Campaign" to the Standing Committee on City Finance and Services meeting on January 16, 2019, at 9:30 am, in order to hear from speakers.

CARRIED UNANIMOUSLY (Vote No. 03777)

**3. Deterring and Preventing Money Laundering and the Business of Organized Crime in the City of Vancouver**

MOVED by Councillor De Genova  
SECONDED by Councillor Dominato

WHEREAS

1. The Attorney General commissioned Peter German's report titled "Dirty Money: An Independent Review of Money Laundering in Lower Mainland Casinos conducted for the Attorney General of British Columbia";
2. The media reported that Mr. German estimates over \$100 million dollars has been laundered in B.C.;
3. In Fall 2018, Attorney General David Eby and Minister of Finance Carole James, announced the Expert Panel on Money Laundering will be reviewing British Columbia's real estate sector and offering solutions to prevent market manipulation and money laundering. The panel consists of three members, who offer experience and knowledge pertaining to government policy, real estate and money laundering;
4. Page 16 of the Dirty Money Report, recommendation "R45" suggests "That the Province undertake research into allegations of organized crime penetration of the real estate industry";
5. In "Dirty Money" Mr. German states "79. Part 2 overviews the phenomenon of transnational organized crime and the unique position in which Vancouver finds itself. It describes the 'Vancouver Model', which provides a very practical framework for what has occurred in recent years. A primer is included on money laundering";
6. Mr. German also states in his report the most lucrative crimes in Vancouver are related to illegal drug sales. The drugs of choice cover the spectrum, from natural products such as cannabis, cocaine and heroin, to chemical creations such as opioids and hallucinogens;
7. The City of Vancouver Empty Homes Tax (Vacancy Tax By-law No. 11674) was implemented in 2017 by City Council, collecting 1% of the property's assessed taxable value if the property is left vacant. Currently, there is no system to confirm if the money collected by the City is directly or indirectly linked to money laundering.

THEREFORE BE IT RESOLVED

- A. THAT the Mayor write a letter on behalf of Council to the Attorney General of British Columbia and affirm the City of Vancouver's support to work with the B.C. Provincial government and when appropriated, the Vancouver Police Department and the Royal Canadian Mounted Police and appropriate investigative teams to prevent money laundering that could be directly or indirectly linked to businesses operating with or without a business license in the City of Vancouver.

- B. THAT Council direct staff to work with the Attorney General's office, the Province of B.C. and the appropriate police authorities to identify a system where the City of Vancouver can share pertinent information with the appropriate authorities to prevent and deter money laundering.
- C. THAT Council direct staff to review the powers available in the *Vancouver Charter*, including but not limited to:
  - i) The ability of the City of Vancouver to require voluntary stringent financial reporting; including but not limited to requiring audited financial statements, from businesses, individuals, corporations and companies when paying specific taxes, business licensing or any type of fee charged by the City of Vancouver in areas of business or property ownership that are more likely to attract money laundering and/or organized crime;
  - ii) The ability of the City of Vancouver to share information related to property ownership, and the collection of fees collected by the City of Vancouver, with senior levels of government, and appropriate agencies, including police agencies and specific investigative teams, in the interest of preventing and deterring money laundering.
- D. THAT staff report back to Council by the end of Q4 2019, including any recommendations.

referred

Mayor Stewart advised requests to speak to this motion had been received.

REFERRAL MOVED by Councillor De Genova  
SECONDED by Councillor Carr

THAT Council refer the motion entitled "Deterring and Preventing Money Laundering and the Business of Organized Crime in the City of Vancouver" to the Standing Committee on City Finance and Services meeting on January 16, 2019, at 9:30 am, in order to hear from speakers.

CARRIED UNANIMOUSLY (Vote No. 03779)

## NEW BUSINESS

### 1. Putting the Lid on Clothing Donation Bins

MOVED by Councillor Kirby-Yung  
SECONDED by Councillor De Genova

WHEREAS

- 1. Donation bins have traditionally been placed in various neighbourhoods and locations throughout Vancouver to enable residents to donate used clothing to various charities;



2. In recent years, tragic deaths occurred of people who sought shelter in or to remove clothing from these bins. Most recently a 34-year old Vancouver resident was found lodged in a Community Living Society donation bin in West Vancouver on December 30, 2018, and pronounced dead. In July 2018 a woman perished in Vancouver in a Development Disabilities Association bin located at West Point Grey Community Centre. Since 2015, deaths also occurred in Pitt Meadows and Surrey;
3. The City of Burnaby has banned clothing donation bins on City property as has Surrey. The City of Richmond has imposed restrictions on clothing donation bins on City property. West Vancouver immediately moved to seal clothing donation bins on City and private property following the December 2018 death, and placed metal straps on those bins;
4. Vancouver started requesting operators to remove donation bins on street right-of-ways in September 2018 achieving approximately 90 per cent removal by November 2018. However, they are still allowed and still found on private land, as well as some City land locations such as firehalls. The City has stated it intends to review the status of remaining bins on private lands this year. It is purported there are still thousands of functional bins across Metro Vancouver;
5. Donation bins provide benefit for various charities and a means of diverting used clothing from land-fills;
6. Inclusion BC announced it is shutting down all its bins across the Province of BC on behalf of its 15 community group participants until they might be replaced or modifications made to ensure they are safe. Other charities such as Big Brothers are also removing bins pending identification of safe options;
7. The annual volume of textile waste and disposal per person is becoming an increasing issue. The City of Vancouver is committed to enabling opportunities for waste reduction and recycling;
8. While first and foremost this is a life safety issue stemming from prevalent poverty and homelessness, current bin designs are also causing a proliferation of refuse and garbage at bin sites across the city and sparking increasing resident concern;
9. A newly released January 2019 Research Co. online survey indicates that 70% of British Columbians and 76% of Lower Mainland residents agree with banning all clothing donations bins in their municipality. Additionally, 73% of BC residents as well as Lower Mainland residents say they would have no problem taking clothes to a specific facility for donation instead of relying on bins. The study further found that all demographic groups in British Columbia are voicing support for the elimination of donation bins;

THEREFORE BE IT RESOLVED

- A. THAT Council direct staff to immediately remove all remaining bins on City property in the interest of public safety until such time as they can be replaced, retrofitted or made safe, with consideration given to bin designs that also avoid stewing of refuse.

- B. THAT Council direct staff to immediately encourage and request the removal or sealing of any remaining donation bins located on private property in the City of Vancouver in the interest of public safety within the City's legal ability to do so until they can be replaced, retrofitted or made safe, with consideration given to bin designs that also avoid strewing of refuse.
- FURTHER THAT, if necessary, Council direct staff to pursue necessary and lawful actions to require and ensure expedited removal of any remaining bins on private land that staff deem to be a high risk for life and safety issues.
- C. THAT Council direct staff to report back on options at the City's disposal such as but not limited to by-law changes to prohibit donations bins on private land.
- D. THAT staff explore opportunities to consider usage or permitting of new safe designs that may come from industry, non-profit or academic initiatives such as, but not limited to, the UBC Okanagan School of Engineering donation bin design initiative, recognizing that such bins do provide a valuable source of fundraising for charitable and non-profit organizations.
- E. THAT staff explore and report back on the opportunity for centralized drop-off of clothing or small household items for residents in partnership with charitable and non-profit organizations currently involved in collection of these items.
- F. THAT staff explore and report back on the opportunity, in partnership with charitable and non-profit organizations, for a pilot project for the placement of safe bins in strata and multi-unit residential buildings.
- G. THAT staff explore and report back on the opportunity for recycling and disaggregation of textiles as part of the Zero Waste 2040 strategy.
- H. THAT the Mayor write to Metro Vancouver on behalf of Council to request that Metro Vancouver encourage its member municipalities to also remove or seal their unsafe donation bins.
- I. THAT the Mayor bring forward a resolution to the 2019 Lower Mainland Local Government Management Association of BC and 2019 Union of BC Municipalities conferences requesting support for a ban on donation bins until safe alternatives are available.

amended

\* \* \* \* \*

*MOVED by Councillor Wiebe*  
*SECONDED by Councillor De Genova*

*THAT Council recess for five minutes.*

*CARRIED UNANIMOUSLY*

\* \* \* \* \*

\* \* \* \* \*

*Council recessed at 3:39 pm and reconvened at 3:48 pm.*

\* \* \* \* \*

At 3:48 pm, following the recess, it was

MOVED by Mayor Stewart  
SECONDED by Councillor De Genova

THAT under section 9.5(b)(iv) of the *Procedure By-law*, Council postpone the motion “Putting the Lid on Clothing Donation Bins” in order to deal with administrative matters next.

CARRIED UNANIMOUSLY (Vote No. 03778)

*Note: For clarity, the minutes are recorded in chronological order.*

\* \* \* \* \*

## **2. Requests for Leave of Absence**

MOVED by Mayor Stewart  
SECONDED by Councillor De Genova

THAT Councillor De Genova be granted a Leave of Absence for personal reasons for the Regular Council meeting on January 29, 2019, from 11 am to 1:30 pm.

CARRIED UNANIMOUSLY (Vote No. 03780)

MOVED by Councillor De Genova  
SECONDED by Mayor Stewart

THAT Mayor Stewart be granted a Leave of Absence for Civic Business for all meetings on January 16, 2019, from 12 to 5 pm.

CARRIED UNANIMOUSLY (Vote No. 03781)

\* \* \* \* \*

At 3:50 pm, after dealing with administrative matters, it was

MOVED by Councillor De Genova  
SECONDED by Councillor Dominato

THAT Council return to the floor the motion “Putting the Lid on Clothing Donation Bins” and continue with discussion and decision.

CARRIED UNANIMOUSLY

\* \* \* \* \*

AMENDMENT MOVED by Councillor Swanson  
SECONDED by Councillor Kirby-Yung

THAT the following be added as J:

THAT Council write to the Minister of Social Services and Poverty Reduction urging him to increase welfare rates to the poverty line so people aren't so poor that they have to risk their lives to get clothes out of donation bins to stay warm.

amended

\* \* \* \* \*

*MOVED by Councillor De Genova*  
*SECONDED by Councillor Dominato*

*THAT Council recess for five minutes.*

*CARRIED UNANIMOUSLY*

\* \* \* \* \*

*Council recessed at 4:03 pm and reconvened at 4:10 pm.*

\* \* \* \* \*

AMENDMENT TO THE AMENDMENT MOVED by Councillor De Genova  
SECONDED by Councillor Kirby-Yung

THAT the words "request the Mayor" be inserted after "THAT Council"

FURTHER THAT the words "him to increase welfare rates to the poverty line so people aren't so poor that they have to risk their lives to get clothes out of donation bins to stay warm" be struck and the words "them to consider ways to increase access for people living in poverty to help them access clothing, housing, programs and services" be inserted, to read as follows:

THAT Council request the Mayor write to the Minister of Social Services and Poverty Reduction urging them to consider ways to increase access for people living in poverty to help them access clothing, housing, programs and services.

LOST (Vote No. 03782)  
(Councillors Bligh, Boyle, Carr, Fry, Swanson, Wiebe and Mayor Stewart opposed)

AMENDMENT TO THE AMENDMENT MOVED by Councillor Carr  
SECONDED by Councillor De Genova

THAT the words “request the Mayor” be inserted after “THAT Council”

FURTHER THAT the words “and asking him to consider ways to increase access for people living in poverty to clothing, housing, programs and services” be inserted at the end, to read as follows:

THAT Council request the Mayor to write to the Minister of Social Services and Poverty Reduction urging him to increase welfare rates to the poverty line so people aren't so poor that they have to risk their lives to get clothes out of donation bins to stay warm and asking him to consider ways to increase access for people living in poverty to clothing, housing, programs and services.

CARRIED UNANIMOUSLY (Vote No. 03771)

AMENDMENT TO THE AMENDMENT MOVED by Councillor Fry  
SECONDED by Councillor De Genova

THAT the words “to stay warm” be struck, to read as follows:

THAT Council request the Mayor to write to the Minister of Social Services and Poverty Reduction urging him to increase welfare rates to the poverty line so people aren't so poor that they have to risk their lives to get clothes out of donation bins and asking him to consider ways to increase access for people living in poverty to clothing, housing, programs and services.

CARRIED UNANIMOUSLY (Vote No. 03773)

Following the votes on the amendment to the amendment, the amendment as amended was put and CARRIED UNANIMOUSLY (Vote No. 03788).

AMENDMENT MOVED by Councillor Fry  
SECONDED by Councillor Kirby-Yung

THAT the following be added as K:

THAT staff work with Metro Vancouver Zero Waste counterparts to eliminate unsafe clothing bins from the recovery stream in the 2019 Textiles Campaign expected to launch in Q1.

CARRIED UNANIMOUSLY (Vote No. 03774)

AMENDMENT MOVED by Councillor Boyle  
SECONDED by Councillor Kirby-Yung

THAT E be struck and substituted with the following paragraph, to read as follows:

THAT staff partner with charitable and non-profit organizations currently involved in collection of these items, such as and including Vancouver Fire Charities, to find long term solutions, including but not limited to, centralized drop-off, for these organizations to continue collecting used textiles as a fundraising source and as a means of assisting the City in diverting these materials from landfills.

CARRIED UNANIMOUSLY (Vote No. 03775)

The amendments having carried unanimously, the motion as amended was put and CARRIED UNANIMOUSLY (Vote No. 03776).

FINAL MOTION AS APPROVED

WHEREAS

1. Donation bins have traditionally been placed in various neighbourhoods and locations throughout Vancouver to enable residents to donate used clothing to various charities;
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3. The City of Burnaby has banned clothing donation bins on City property as has Surrey. The City of Richmond has imposed restrictions on clothing donation bins on City property. West Vancouver immediately moved to seal clothing donation bins on City and private property following the December 2018 death, and placed metal straps on those bins;
4. Vancouver started requesting operators to remove donation bins on street right-of-ways in September 2018 achieving approximately 90 per cent removal by November 2018. However, they are still allowed and still found on private land, as well as some City land locations such as firehalls. The City has stated it intends to review the status of remaining bins on private lands this year. It is purported there are still thousands of functional bins across Metro Vancouver;
5. Donation bins provide benefit for various charities and a means of diverting used clothing from land-fills;
6. Inclusion BC announced it is shutting down all its bins across the Province of BC on behalf of its 15 community group participants until they might be replaced or modifications made to ensure they are safe. Other charities such as Big Brothers are also removing bins pending identification of safe options;

7. The annual volume of textile waste and disposal per person is becoming an increasing issue. The City of Vancouver is committed to enabling opportunities for waste reduction and recycling;
8. While first and foremost this is a life safety issue stemming from prevalent poverty and homelessness, current bin designs are also causing a proliferation of refuse and garbage at bin sites across the city and sparking increasing resident concern;
9. A newly released January 2019 Research Co. online survey indicates that 70% of British Columbians and 76% of Lower Mainland residents agree with banning all clothing donations bins in their municipality. Additionally, 73% of BC residents as well as Lower Mainland residents say they would have no problem taking clothes to a specific facility for donation instead of relying on bins. The study further found that all demographic groups in British Columbia are voicing support for the elimination of donation bins.

THEREFORE BE IT RESOLVED

- A. THAT Council direct staff to immediately remove all remaining bins on City property in the interest of public safety until such time as they can be replaced, retrofitted or made safe, with consideration given to bin designs that also avoid strewing of refuse.
- B. THAT Council direct staff to immediately encourage and request the removal or sealing of any remaining donation bins located on private property in the City of Vancouver in the interest of public safety within the City's legal ability to do so until they can be replaced, retrofitted or made safe, with consideration given to bin designs that also avoid strewing of refuse.

FURTHER THAT, if necessary, Council direct staff to pursue necessary and lawful actions to require and ensure expedited removal of any remaining bins on private land that staff deem to be a high risk for life and safety issues.

- C. THAT Council direct staff to report back on options at the City's disposal such as but not limited to by-law changes to prohibit donations bins on private land.
- D. THAT staff explore opportunities to consider usage or permitting of new safe designs that may come from industry, non-profit or academic initiatives such as, but not limited to, the UBC Okanagan School of Engineering donation bin design initiative, recognizing that such bins do provide a valuable source of fundraising for charitable and non-profit organizations.
- E. THAT staff partner with charitable and non-profit organizations currently involved in collection of these items, such as and including Vancouver Fire Charities, to find long term solutions, including but not limited to, centralized drop-off, for these organizations to continue collecting used textiles as a fundraising source and as a means of assisting the City in diverting these materials from landfills.
- F. THAT staff explore and report back on the opportunity, in partnership with charitable and non-profit organizations, for a pilot project for the placement of safe bins in strata and multi-unit residential buildings.

- G. THAT staff explore and report back on the opportunity for recycling and disaggregation of textiles as part of the Zero Waste 2040 strategy.
- H. THAT the Mayor write to Metro Vancouver on behalf of Council to request that Metro Vancouver encourage its member municipalities to also remove or seal their unsafe donation bins.
- I. THAT the Mayor bring forward a resolution to the 2019 Lower Mainland Local Government Management Association of BC and 2019 Union of BC Municipalities conferences requesting support for a ban on donation bins until safe alternatives are available.
- J. THAT Council request the Mayor to write to the Minister of Social Services and Poverty Reduction urging him to increase welfare rates to the poverty line so people aren't so poor that they have to risk their lives to get clothes out of donation bins and asking him to consider ways to increase access for people living in poverty to clothing, housing, programs and services.
- K. THAT staff work with Metro Vancouver Zero Waste counterparts to eliminate unsafe clothing bins from the recovery stream in the 2019 Textiles Campaign expected to launch in Q1.

## **ENQUIRIES AND OTHER MATTERS**

### **1. Funding Cuts to School Lunches**

Councillor Carr requested information on City of Vancouver funding cuts to the Vancouver School Board for subsidized lunch programs. The City Manager agreed to provide a memo.

### **2. Safety of Persons Living in Vehicles**

Councillor De Genova requested information regarding safety of people living in their vehicles. The City Manager provided a brief verbal update and agreed to provide a memo regarding a summary of calls received on the above-noted issue.

### **3. Budget Process and Review**

Councillor Dominato requested a timeline on the strategic planning on improving the budget process including an independent review panel. The City Manager provided a response and indicated an update will be coming at the end of February.

Councillor Kirby-Yung requested information regarding timing for the 2020 budget process and the independent external budget review. The City Manager provided a response.



**ADJOURNMENT**

MOVED by Councillor De Genova  
SECONDED by Councillor Carr

THAT the meeting be adjourned.

CARRIED UNANIMOUSLY

Council adjourned at 5:01 pm.

\* \* \* \* \*