



## REPORT TO COUNCIL

### STANDING COMMITTEE OF COUNCIL ON POLICY AND STRATEGIC PRIORITIES

DECEMBER 19, 2018

A Regular Meeting of the Standing Committee of Council on Policy and Strategic Priorities was held on Wednesday, December 19, 2018, at 9:38 am, in the Council Chamber, Third Floor, City Hall.

**PRESENT:**

Councillor Adriane Carr, Chair  
Mayor Kennedy Stewart  
Councillor Rebecca Bligh  
Councillor Christine Boyle  
Councillor Melissa De Genova  
Councillor Lisa Dominato\*  
Councillor Pete Fry\*  
Councillor Colleen Hardwick  
Councillor Sarah Kirby-Yung, Vice-Chair  
Councillor Jean Swanson  
Councillor Michael Wiebe

**CITY MANAGER'S OFFICE:** Sadhu Johnston, City Manager

**CITY CLERK'S OFFICE:** Katrina Leckovic, City Clerk  
Rosemary Hagiwara, Deputy City Clerk  
Tina Hildebrandt, Meeting Coordinator

\* Denotes absence for a portion of the meeting.

### WELCOME

The Chair acknowledged that we are on the unceded territories of the Musqueam, Squamish, and Tsleil-Waututh Nations and we thank them for having cared for this land since time immemorial.

### MATTERS ADOPTED ON CONSENT

MOVED by Councillor De Genova

THAT Council adopt Item 1, on consent.

CARRIED UNANIMOUSLY  
(Councillor Dominato absent for the vote)

**1. Declaration of Danger and Nuisance at 6289 Carnarvon Street  
December 11, 2018**

THAT the Committee recommend to Council

- A. THAT Council declare that a construction crane and a large excavation on a property located at 6289 Carnarvon Street, Vancouver, B.C., with the legal description of LOT S BLOCKS N AND O DISTRICT LOT 321 GROUP 1 NEW WESTMINSTER DISTRICT PLAN LMP42692, PID 024-551-171 (the "Property") are dangerous to public safety and a nuisance pursuant to section 324A of the *Vancouver Charter*, S.B.C. 1953, c.55.
- B. THAT Council approve the resolution attached as Appendix "A" to the Administrative Report dated December 11, 2018, entitled "Declaration of Danger and Nuisance at 6289 Carnarvon Street", and order the registered owner of the Property remove the construction crane and fill in the excavation on the Property within 60 days of a copy of the resolution being served on the owner pursuant to section 324A of the *Vancouver Charter*.
- C. THAT if the owner fails to comply with this order of Council within 60 days of being given notice of the resolution, Council further authorizes the City Building Inspector or the Chief Building Inspector's designates, to take any and all actions necessary, including entering onto the Property and engaging private contractors, to remove the construction crane and to fill in the excavation pursuant to section 324A of the *Vancouver Charter*.

ADOPTED ON CONSENT (Vote No. 03702)  
(Councillor Dominato absent for the vote)

**2. Weddings at Vancouver City Hall**

On December 18, 2018, Vancouver City Council referred the following Motion to the Standing Committee on Policy and Strategic Priorities meeting on December 19, 2018, in order to hear from speakers.

The registered speakers were not present in the Chamber.

MOVED by Councillor De Genova  
THAT the Committee recommend to Council

WHEREAS

1. City Halls across North America have traditionally served as venues for couples who are looking to have simple and small civil marriage ceremonies;
2. Most City Halls across Canada, offering civil marriage services or venues as a wedding, state that the time of a ceremony ranges between 10 and 20 minutes and can accommodate a range of 5 to 30 guests per wedding;

3. City Halls in Canada, including Victoria City Hall, Calgary City Hall, Fredericton City Hall, Ottawa City Hall and Toronto (both Old and New City Halls) offer the opportunity for couples to book in advance and hold wedding ceremonies on-site;
4. Some City Halls, including Toronto, offer City Hall weddings in a dedicated space. Offering weekends on set days (four days of the year) and typical non-business hours is a practice of many Canadian City Halls, including Victoria;
5. At Ottawa City Hall, couples can choose weekday or weekend options for weddings, at a cost ranging from \$141.30 for week day ceremonies to \$212.00 for weekends, subject to availability. A marriage license can be obtained on-site for a \$161.60 fee, if all requirements are satisfied. Ceremonies are offered in both English and French;
6. Although the Vancouver Board of Parks and Recreation offers couples the option of applying for permits to be married on designated and non-designated sites; the City of Vancouver does not currently have a program to permit weddings at Vancouver City Hall;
7. Vancouver City Hall opened December 4, 1936, and was designated a heritage building in 1976;
8. Vancouver City Hall was built by the architectural firm of Townley and Matheson. The City of Vancouver website states “On the third floor, the ceremonial and formal spaces including the Council Chamber are substantially intact. The chamber are two stories in height, with a rear wall balcony, central inset clock, high windows, large brass wall sconces, and beautifully veneered wall panels. The woodwork is lovingly detailed and is very well preserved. The four large modernistic cast brass suspended chandeliers, with obscure glass insets, still light the Chamber.

THEREFORE BE IT RESOLVED THAT in the spirit of increasing accessibility, welcoming the public and acknowledging the historical significance of Vancouver City Hall, Council directs staff to:

- i. explore the possibility of offering Vancouver City Hall as a venue for weddings and civil ceremonies at and on the grounds of Vancouver City Hall;
- ii. consider the structure City Halls across Canada practice in providing a venue for marriage and in some cases, providing services including resources to obtain a marriage commissioner, officiant or the necessary documents required for marriage in BC;
- iii. report back to Council with recommendations, including any budget implications, and recommendations for the possibility of a pilot or trial program for holding weddings on set days of the year, or regularly at Vancouver City Hall;

- iv. ensure the Council Chamber, Helena Gutteridge Plaza and the garden at Vancouver City Hall are considered as possible options for weddings in any recommendations brought back to Council for consideration;
- v. report back to Council with recommendations by December 2019.

amended

AMENDMENT MOVED by Councillor Wiebe

THAT the motion be amended to add the following paragraph as vi:

- vi. look at options to work with the digital strategy team and the Vancouver Park Board to streamline the process for booking a wedding at all civic venues.

CARRIED UNANIMOUSLY (Vote No. 03698)

The amendment having carried, the motion as amended was put and CARRIED UNANIMOUSLY (Vote No. 03699)

### **3. Improving Resident Participation at City Council**

On December 18, 2018, Vancouver City Council referred the following Motion to the Standing Committee on Policy and Strategic Priorities meeting on December 19, 2018, in order to hear from speakers.

The registered speaker was not present in the Chamber.

MOVED by Councillor Kirby-Yung  
THAT the Committee recommend to Council

WHEREAS

1. Meetings of Vancouver City Council are governed by the Procedure By-law No. 9756 which was enacted on November 25, 2008, and consolidated for convenience to March 27, 2012;
2. Hearing from residents of Vancouver and providing residents the opportunity to speak to City Council on civic matters is an important and fundamental aspect of our democratic process;
3. The current processes governing or being followed regarding hearing of speakers at Council and Committee meetings are inefficient and unpredictable for residents and are resulting in long delays with speakers oftentimes waiting for hours on end for the opportunity to address Council on their desired agenda item. Speakers are often pushed to late in an evening, the following days or even the following week;
4. Current processes often result in speaker drop-off as residents have jobs and commitments, varying circumstances, accessibility needs and transportation

considerations. Conditions are not being created to allow our diverse voices in the city to be heard;

5. Council has a responsibility to maximize the ability for residents to participate in their local civic government and to reduce barriers.

THEREFORE BE IT RESOLVED THAT Council direct staff to report back before the end of January 2019 with recommendations and proposed changes that could improve the process and predictability for the scheduling of speakers for items on Council agendas;

BE IT FURTHER RESOLVED THAT recommendations give consideration but are not limited to, the ability or option to hear speakers on member motions on the relevant Council day versus automatic referral to Standing Committees, as well as the potential to schedule specific time slots and speaker times. Additionally, that staff indicate any required updates to Procedure By-law No 9765 accompanying the recommendations, with the goal of improving resident participation and experience at Vancouver City Council.

amended

AMENDMENT MOVED by Councillor Swanson

THAT the motion be amended to add the following paragraph at the end:

AND BE IT FURTHER RESOLVED THAT staff also report back on the option of amending the Procedure By-law to allow speakers who use translation twice as much time as speakers who do not.

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor De Genova

THAT the amendment be amended to read as follows (*changes in italics*):

AND BE IT FURTHER RESOLVED THAT staff also report back on the option of amending the Procedure By-law to *consider allowing* speakers who use translation twice as much time as speakers who do not;

*FURTHER THAT staff possibly find ways to make the speaking process more inclusive for people requiring translation and report back, including costs.*

CARRIED (Vote No. 03700)  
(Councillor Fry absent for the vote)

AMENDMENT TO THE AMENDMENT MOVED by Councillor Wiebe

THAT the second paragraph of the amendment be amended to insert the words "and interpretation" after the word "translation".

CARRIED (Vote No. 03701)  
(Councillor Fry absent for the vote)

AMENDMENT MOVED by Councillor Dominato

THAT the motion be amended to add the following paragraph at the end:

BE IT FURTHER RESOLVED THAT Council direct staff to explore the use of technology for improving resident participation in civic affairs.

amended

AMENDMENT TO THE AMENDMENT MOVED by Mayor Stewart

THAT the amendment be amended to insert the words “including the use of electronic petitioning”, at the end.

CARRIED UNANIMOUSLY (Vote No. 03703)

(Councillor Hardwick abstained\*)

(\*Section 145.1 of the Vancouver Charter states “Where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative”.)

The amendment to the amendment having carried, the amendment as amended was put and CARRIED UNANIMOUSLY (Vote No. 03704) with Councillor Hardwick abstained\*.

(\*Section 145.1 of the Vancouver Charter states “Where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative”.)

AMENDMENT MOVED by Councillor Kirby-Yung

THAT the first paragraph of the motion be amended to strike the words “before the end of January 2019” and insert the words “in Q1 2019”.

CARRIED UNANIMOUSLY (Vote No 03705)

The amendments having carried, the motion as amended was put.

At 10:32 am, Councillor Hardwick rose and declared conflict of interest under Section 145.2(6)(a) of the *Vancouver Charter*, on the last paragraph of the motion, as she is the founder of a civic tech company that specializes in online civic engagement.

Subsequently, the Committee agreed to separate the components of the motion for the vote.

**FINAL MOTION AS APPROVED**

WHEREAS

1. Meetings of Vancouver City Council are governed by the Procedure By-law No. 9756 which was enacted on November 25, 2008, and consolidated for convenience to March 27, 2012;
2. Hearing from residents of Vancouver and providing residents the opportunity to speak to City Council on civic matters is an important and fundamental aspect of our democratic process;

3. The current processes governing or being followed regarding hearing of speakers at Council and Committee meetings are inefficient and unpredictable for residents and are resulting in long delays with speakers oftentimes waiting for hours on end for the opportunity to address Council on their desired agenda item. Speakers are often pushed to late in an evening, the following days or even the following week;
4. Current processes often result in speaker drop-off as residents have jobs and commitments, varying circumstances, accessibility needs and transportation considerations. Conditions are not being created to allow our diverse voices in the city to be heard;
5. Council has a responsibility to maximize the ability for residents to participate in their local civic government and to reduce barriers.

THEREFORE BE IT RESOLVED THAT Council direct staff to report back in Q1 2019 with recommendations and proposed changes that could improve the process and predictability for the scheduling of speakers for items on Council agendas;

BE IT FURTHER RESOLVED THAT recommendations give consideration but are not limited to, the ability or option to hear speakers on member motions on the relevant Council day versus automatic referral to Standing Committees, as well as the potential to schedule specific time slots and speaker times. Additionally, that staff indicate any required updates to Procedure By-law No 9765 accompanying the recommendations, with the goal of improving resident participation and experience at Vancouver City Council;

BE IT FURTHER RESOLVED THAT staff also report back on the option of amending the Procedure By-law to consider allowing speakers who use translation twice as much time as speakers who do not;

BE IT FURTHER RESOLVED THAT staff possibly find ways to make the speaking process more inclusive for people requiring translation and interpretation and report back, including costs; and

BE IT FURTHER RESOLVED THAT Council direct staff to explore the use of technology for improving resident participation in civic affairs, including the use of electronic petitioning.

CARRIED UNANIMOUSLY (Vote No. 03707)  
(Councillor Hardwick ineligible to vote on the last paragraph due to Conflict of Interest)

The Committee recessed at 10:35 am, and,  
subsequently, adjourned at 10:53 am.

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**REGULAR COUNCIL MEETING MINUTES  
STANDING COMMITTEE OF COUNCIL ON  
POLICY AND STRATEGIC PRIORITIES**

**DECEMBER 19, 2018**

A Regular Meeting of the Council of the City of Vancouver was held on Wednesday, December 19, 2018, at 10:53 am, in the Council Chamber, Third Floor, City Hall, following the Standing Committee on Policy and Strategic Priorities meeting, to consider the recommendations and actions of the Committee.

**PRESENT:** Mayor Kennedy Stewart  
Councillor Rebecca Bligh  
Councillor Christine Boyle  
Councillor Adriane Carr  
Councillor Melissa De Genova  
Councillor Lisa Dominato\*  
Councillor Pete Fry  
Councillor Colleen Hardwick  
Councillor Sarah Kirby-Yung  
Councillor Jean Swanson  
Councillor Michael Wiebe

**CITY MANAGER'S OFFICE:** Sadhu Johnston, City Manager

**CITY CLERK'S OFFICE:** Katrina Leckovic, City Clerk  
Rosemary Hagiwara, Deputy City Clerk  
Tina Hildebrandt, Meeting Coordinator

\* Denotes absence for a portion of the meeting.

**COMMITTEE REPORTS**

Report of Standing Committee on Policy and Strategic Priorities  
Wednesday, December 19, 2018

Council considered the report containing the recommendations and actions taken by the Standing Committee on Policy and Strategic Priorities. Its items of business included:

1. Declaration of Danger and Nuisance at 6289 Carnarvon Street
2. Weddings at Vancouver City Hall
3. Improving Resident Participation at City Council

Items 1 - 3

MOVED by Councillor Kirby-Yung  
SECONDED by Councillor Wiebe

THAT the recommendations and actions taken by the Standing Committee on Policy and Strategic Priorities at its meeting of December 19, 2018, as contained in items 1 to 3, be approved.

**CARRIED UNANIMOUSLY**



## UNFINISHED BUSINESS

### 1. **Social Policy Grants for Social Innovation, Childcare, Neighbourhood-based Projects and Greenest City December 11, 2018**

The Managing Director, Social Policy & Projects Division, responded to questions.

At 10:56 am, Councillor Fry rose and declared conflict of interest under Section 145.2(6)(a) of the *Vancouver Charter* on E of the motion because he works with the Ray-Cam Community Association on the Our Place program.

At 11:01 am, Councillor Fry rose and declared conflict of interest under Section 145.2(6)(a) of the *Vancouver Charter* on I of the motion because he creates illustrations for the Vancouver Foundation's Neighbourhood Small Grants program.

Subsequently, Council agreed to sever E and I of the motion for the vote.

MOVED by Councillor Carr

SECONDED by Councillor De Genova

- A. THAT Council approve four Social Innovation Project grants, totalling \$200,000, to the Agencies listed in Column 1 of Table 3 in the Administrative Report dated December 11, 2018, entitled "Social Policy Grants for Social Innovation, Childcare, Neighbourhood-based Projects and Greenest City", in the amounts recommended for each Agency in Column 2 of Table 3. Source of funding is the 2018 Social Policy Grants Operating budget.
- B. THAT Council approve two Childcare Program Development grants and three Childcare Research, Policy Development & Innovation grants, totalling \$91,572, to the Agencies listed in Column 1 of Table 4a in the Administrative Report dated December 11, 2018, entitled "Social Policy Grants for Social Innovation, Childcare, Neighbourhood-based Projects and Greenest City", in the amounts recommended for each Agency in Column 2 of Table 4a. Source of funding is the 2018 Social Policy Grants Operating budget - Childcare.
- C. THAT Council approve four School Age Care Expansion Grants, totalling \$29,855, to the Agencies listed in Column 1 of Table 4b in the Administrative Report dated December 11, 2018, entitled "Social Policy Grants for Social Innovation, Childcare, Neighbourhood-based Projects and Greenest City", in the amounts recommended for each Agency in Column 2 of Table 4b. Source of funding is the 2018 Capital Budget for Childcare – Grants – Before and After School Care (5-12 years).
- D. THAT Council approve one Infant/Toddler grant of \$9,900 to the YMCA of Greater Vancouver. Source of funding is the Marpole Community Amenity Contribution Reserve.
- E. THAT Council approve five Organizational Capacity Building Grants, totalling \$136,000, to the Agencies listed in Column 1 of Table 5 in the Administrative Report dated December 11, 2018, entitled "Social Policy Grants for Social Innovation, Childcare, Neighbourhood-based Projects and Greenest City", in the

amounts recommended for each Agency in Column 2 of Table 5. Source of funding is the 2018 Social Policy Grants Operating budget.

- F. THAT Council approve six Hastings Legacy Fund grants, totalling \$120,000, to the Agencies listed in Column 1 of Table 6 in the Administrative Report dated December 11, 2018, entitled “Social Policy Grants for Social Innovation, Childcare, Neighbourhood-based Projects and Greenest City”, in the amounts recommended for each Agency in Column 2 of Table 6. Source of funding is the Hastings Social Responsibility Reserve.
- G. THAT Council approve four Social Policy Capital grants, totalling \$39,175, to the Agencies listed in Column 1 of Table 7 in the Administrative Report dated December 11, 2018, entitled “Social Policy Grants for Social Innovation, Childcare, Neighbourhood-based Projects and Greenest City”, in the amounts recommended for each Agency in Column 2 of Table 7. Source of funding is the 2018 Social Policy Small Capital Grant budget.
- H. THAT Council approve one grant of \$48,000 to the Strathcona Community Centre Association (1972) for their community breakfast program. Source of funding is the 2018 Social Policy Grants Operating budget.
- I. THAT Council approve one Greenest City grant of \$45,000 to the Vancouver Foundation to support the Neighbourhood Small Grants program. Source of funding is the 2018 Other Grants – Greenest City Grants budget.
- J. THAT, pursuant to Section 206(1)(j) of the *Vancouver Charter*, Council deems any organization listed in Tables 3 to 7 in the Administrative Report dated December 11, 2018, entitled “Social Policy Grants for Social Innovation, Childcare, Neighbourhood-based Projects and Greenest City”, which is not otherwise a registered charity with Canada Revenue Agency, to be contributing to the culture of the city.
- K. THAT Council authorize the General Manager, Arts, Culture and Community Services to negotiate and execute agreements to disperse the grants described in A to J above on the terms and conditions set out herein or such other terms and conditions as are satisfactory to the General Manager, Arts, Culture and Community Services and Director of Legal Services.
- L. THAT no legal rights or obligations will arise or be created by Council’s adoption of A through J above unless and until all legal documentation has been executed and delivered by the respective parties.
- M. THAT Council endorse the City’s application to Union of British Columbia Municipalities (UBCM) for a grant of \$25,000 to support an Age-Friendly Action Research Lab.

CARRIED UNANIMOUSLY AND  
A TO J BY THE REQUIRED MAJORITY (Vote No. 03708)  
(Councillor Fry ineligible to vote on E and I due to Conflict of Interest)

**2. Vancouver Heritage Register Annual Update  
November 28, 2018**

Staff from Planning, Urban Design and Sustainability responded to questions.

MOVED by Councillor Hardwick  
SECONDED by Councillor Carr

THAT Council direct staff to amend the Vancouver Heritage Register as per the additions, deletions, text amendments and address changes listed in Appendix B of the Administrative Report dated November 28, 2018, entitled "Vancouver Heritage Register Annual Update".

CARRIED UNANIMOUSLY (Vote No. 03710)  
(Councillor Dominato absent for the vote)

**3. Costs of Consultation, Time Constraints and Impacts of Pursuing By-law  
Amendments to Remove Two-family Dwellings (Duplex) from RS Zones  
December 5, 2018**

The General Manager of Planning, Urban Design and Sustainability, along with staff from Planning, Urban Design and Sustainability, and Real Estate Services, responded to questions.

\* \* \* \* \*

*During questions to staff it was*

MOVED by Councillor De Genova  
SECONDED by Councillor Dominato

*THAT under Section 6.8 of the Procedure By-law, Council suspend section 6.6(c), to allow Council members an additional five minutes of questions.*

CARRIED UNANIMOUSLY AND  
BY THE REQUIRED MAJORITY

\* \* \* \* \*

*At 12 Noon it was*

MOVED by Councillor De Genova  
SECONDED by Councillor Dominato

*THAT the length of the meeting be extended to allow Council to complete asking questions to staff on Unfinished Business Item 3.*

CARRIED UNANIMOUSLY AND  
BY THE REQUIRED MAJORITY

\* \* \* \* \*

*Council recessed at 12:05 pm and reconvened at 3:14 pm.*

\* \* \* \* \*

MOVED by Councillor De Genova  
SECONDED by Councillor Dominato

THAT Council receive the Administrative Report dated December 5, 2018, entitled "Costs of Consultation, Time Constraints and Impacts of Pursuing By-law Amendments to Remove Two-family Dwellings (Duplex) from RS Zones", for information to inform a Council decision on the proposed motion to amend the Zoning and Development By-law to remove two-family dwellings (duplex) as a permitted use in most RS zones.

amended

AMENDMENT MOVED by Councillor Boyle  
SECONDED by Councillor Wiebe

THAT the motion be amended to strike out the paragraph and insert the following:

THAT Council receive the Administrative Report dated December 5, 2018, entitled "Costs of Consultation, Time Constraints and Impacts of Pursuing By-law Amendments to Remove Two-family Dwellings (Duplex) from RS Zones", for information;

FURTHER THAT the by-law amendments enacted on October 30, 2018, to allow duplex in most RS zones remain in place as a trial housing option to be further discussed, field tested and evaluated over the next year as part of the City-Wide Plan engagement. Including that staff review the duplex zoning, including assessing take-up, duplex pricing, number of secondary suites and lock-offs included in duplexes, age/size/value of houses demolished to build a duplex, impact on renters and affordable rental units, neighbourhood response, regulatory adjustments, etc. and report back to Council in a year so that this information can inform discussions and decisions made within the City Plan.

amended

MOVED by Councillor De Genova  
SECONDED by Councillor Carr

THAT Council take a recess for five minutes.

CARRIED UNANIMOUSLY

\* \* \* \* \*

*Council recessed at 3:50 pm and reconvened at 4:04 pm.*

\* \* \* \* \*

AMENDMENT TO THE AMENDMENT MOVED by Councillor Kirby-Yung  
SECONDED by Councillor De Genova

THAT the second paragraph of the amendment be amended to add the words “for continuation of duplex” after the word “made”.

CARRIED (Vote No. 03711)  
(Councillors Swanson and Wiebe opposed)  
(Councillor Hardwick abstained\*)

(\*Section 145.1 of the Vancouver Charter states “Where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative”.)

AMENDMENT MOVED by Councillor Fry  
SECONDED by Councillor De Genova

THAT the motion be amended to add the following paragraph at the end:

FURTHER THAT the metrics of field testing and evaluation prescribed above inform an RS Zone rate of change mechanism; to provide discretion to regulate or limit impacts of (including but not limited to) demolition of affordable rental and/or character heritage homes; extraordinary land lift in RS zones, on a neighbourhood by neighbourhood basis, for the creation of duplex or otherwise.

CARRIED (Vote No. 03712)  
(Councillor Kirby-Yung opposed)  
(Councillor Hardwick abstained\*)

(\*Section 145.1 of the Vancouver Charter states “Where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative”.)

AMENDMENT MOVED by Councillor De Genova  
SECONDED by Councillor Wiebe

THAT the motion be amended to add the following paragraph at the end:

FURTHER THAT during the trial period, Council direct staff to monitor and report back to Council, monthly with information, including the number of applications and approvals for duplexes in RS Zones, including a map to display the locations of any applications and/or approvals.

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor Swanson  
SECONDED by Councillor De Genova

THAT the amendment be amended to add the words “and the number of legal rental housing units at risk” after the words “RS Zones”.

carried

\* \* \* \* \*

*Council recessed at 4:22 pm and reconvened at 4:30 pm.*

\* \* \* \* \*

The amendment to the amendment was put and CARRIED (Vote No. 03713) with Councillors Bligh, De Genova, Dominato and Kirby-Yung opposed, and Councillor Hardwick abstained\*. (\*Section 145.1 of the Vancouver Charter states "Where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative".)

The amendment as amended was put and CARRIED (Vote No. 03714) with Councillor Wiebe opposed and Councillor Hardwick abstained\*.

REFERRAL MOVED by Councillor Hardwick  
SECONDED by Councillor Carr

Council agreed to sever the components of the referral motion for the vote.

THAT Council refer to public hearing the draft by-law generally in the form attached as Appendix C to the Administrative Report dated December 5, 2018, entitled "Costs of Consultation, Time Constraints and Impacts of Pursuing By-law Amendments to Remove Two-family Dwellings (Duplex) from RS Zones", and direct staff to follow communications option 1 in Appendix B of the above-noted report;

LOST (Vote No. 03716)  
(Councillors Boyle, De Genova, Dominato, Fry, Swanson, Wiebe and Mayor Stewart opposed)

THAT Council supports, as part of the City-wide Plan process, the continued exploration of opportunities to deliver the "right supply" of housing as identified in the Housing Vancouver Strategy, including a broad range of missing middle and infill housing options in low-density neighbourhoods that are affordable for people who live and work in Vancouver.

CARRIED (Vote No. 03717)  
(Councillors Boyle, Fry, Swanson, Wiebe and Mayor Stewart opposed)

\* \* \* \* \*

*At 4:57 pm, during debate it was*

*MOVED by Councillor De Genova  
SECONDED by Councillor Carr*

*THAT the meeting be extended to complete the business on the agenda.*

**CARRIED UNANIMOUSLY AND  
BY THE REQUIRED MAJORITY**

*Council recessed at 5:13 pm and reconvened 5:30 pm.*

\* \* \* \* \*

AMENDMENT TO THE AMENDMENT MOVED by Councillor De Genova  
SECONDED by Councillor Dominato

THAT the motion be amended to add the following paragraph at the end:

FURTHER THAT, if the monthly results of the trial program exceed the rate of applications that may not move forward with the objectives of the City-wide Plan, Council reserves the right to re-consider sending the Administrative Report dated December 5, 2018, entitled "Costs of Consultation, Time Constraints and Impacts of Pursuing By-law Amendments to Remove Two-family Dwellings (Duplex) from RS Zones" (RTS 12867), back to public hearing at anytime.

withdrawn

\* \* \* \* \*

*Council recessed at 5:45 pm and reconvened 5:53 pm.*

\* \* \* \* \*

Following the recess, Councillor De Genova asked to withdraw her amendment and submit a new one. Council so agreed.

AMENDMENT TO THE AMENDMENT MOVED by Councillor De Genova  
SECONDED by Councillor Bligh

THAT the motion be amended to add the following paragraph at the end:

FURTHER THAT if the monthly reporting of results of the trial program show that redevelopment applications for duplexes exceed the equivalent of five percent of the annual redevelopment of all lots in RS zones, that staff bring forward recommendations to Council to reconsider Two- family Dwellings (Duplex) from RS Zones as contained in the Administrative Report dated December 5, 2018, entitled "Costs of Consultation, Time Constraints and Impacts of Pursuing By-law Amendments to Remove Two-family Dwellings (Duplex) from RS Zones" (RTS 12867), back to public hearing at any time.

CARRIED

(Councillors Bligh, Fry, Swanson and Wiebe opposed)

(Councillors Hardwick and Kirby-Yung abstained\*)

(\*Section 145.1 of the Vancouver Charter states "Where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative".)

The amendments having carried or lost, the motion as amended was put. Council agreed to sever the second paragraph of the motion for the vote.

**FINAL MOTION AS ADOPTED**

THAT Council receive the Administrative Report dated December 5, 2018, entitled "Costs of Consultation, Time Constraints and Impacts of Pursuing By-law Amendments to Remove Two-family Dwellings (Duplex) from RS Zones", for information;

carried

FURTHER THAT the by-law amendments enacted on October 30, 2018, to allow duplex in most RS zones remain in place as a trial housing option to be further discussed, field tested and evaluated over the next year as part of the City-Wide Plan engagement. Including that staff review the duplex zoning, including assessing take-up, duplex pricing, number of secondary suites and lock-offs included in duplexes, age/size/value of houses demolished to build a duplex, impact on renters and affordable rental units, neighbourhood response, regulatory adjustments, etc. and report back to Council in a year so that this information can inform discussions and decisions made for continuation of duplex within the City Plan;

CARRIED (Vote No. 03719)  
(Councillors Carr, Hardwick and Kirby-Yung opposed)

FURTHER THAT the metrics of field testing and evaluation prescribed above inform an RS Zone rate of change mechanism; to provide discretion to regulate or limit impacts of (including but not limited to) demolition of affordable rental and/or character heritage homes; extraordinary land lift in RS zones, on a neighbourhood by neighbourhood basis, for the creation of duplex or otherwise;

FURTHER THAT during the trial period, Council direct staff to monitor and report back to Council, monthly with information, including the number of applications and approvals for duplexes in RS Zones, and the number of legal rental housing units at risk, including a map to display the locations of any applications and/or approvals;

FURTHER THAT Council supports, as part of the City-wide Plan process, the continued exploration of opportunities to deliver the “right supply” of housing as identified in the Housing Vancouver Strategy, including a broad range of missing middle and infill housing options in low-density neighbourhoods that are affordable for people who live and work in Vancouver; and

FURTHER THAT if the monthly reporting of results of the trial program show that redevelopment applications for duplexes exceed the equivalent of five percent of the annual redevelopment of all lots in RS zones, that staff bring forward recommendations to Council to reconsider Two- family Dwellings (Duplex) from RS Zones as contained in the Administrative Report dated December 5, 2018, entitled “Costs of Consultation, Time Constraints and Impacts of Pursuing By-law Amendments to Remove Two-family Dwellings (Duplex) from RS Zones” (RTS 12867), back to public hearing at any time.

CARRIED (Vote No. 03720)  
(Councillor Hardwick opposed)

#### **4. Building a Family Friendly Vancouver: Affordable Child Care**

MOVED by Councillor De Genova  
SECONDED by Councillor Dominato

WHEREAS

1. Vancouver is facing an affordability crisis. A lack of affordable housing and affordable childcare are limiting the abilities of families to continue to live in the city of Vancouver.



2. In 2018, the Provincial Government released “Childcare B.C., Caring for Kids, Lifting up Families: The Path to Universal Childcare”. The document states “Vancouver is one of the most expensive cities for Childcare with a median fee of \$1,250 per month for infant and toddler care”. The document also commits to providing grants to local governments in British Columbia to support building new child care spaces and creating plans to inform local needs.
3. On June 26, 2018, The City of Vancouver issued a press release celebrating 1064 new child care spaces. On the City of Vancouver website, Mayor Gregor Robertson is stated as saying “Making sure that families have access to affordable childcare is a key part of building a healthy, inclusive city and helps set our kids up for success now and down the road”.
4. The City of Vancouver Document “Technical Guidelines” published by Real Estate and Facilities Management in May of 2018 states that “Development Permits may be required for new childcare facilities. Building and Occupancy Permits are required for all new childcare facilities.
5. A Child Care Facility’s childcare license will need to be obtained by the Childcare Operator from Community Care Facilities Licensing, a department of Vancouver Coastal Health, before an Occupancy Permit can be obtained. Nowhere in the document does it state that there is a policy to streamline and expedite the processes associated with permits and licensing for new childcare facilities.
6. The City of Vancouver Document “Steps for Establishing a Child Care Centre in an Existing Building” published by the Social Development Department was last updated in 2008.
7. The City of Vancouver website page “Developing a childcare centre” states “Staff work with developers, architects, landscape architects, and early childhood educators to make sure that every new center includes urban design best practices, and contributes to a child’s mental and physical development”. There is no mention of incentives or expediting the processes for childcare facilities in Vancouver.
8. On September 19, 2018, the motion entitled “Family Friendly Vancouver: Citywide Policy to Fast Track and Expedite Projects that include new Child Care Centres in the City of Vancouver” was referred to staff. It is anticipated that staff will report back to Council in June 2019.
9. On September 2018, the British Columbia Ministry of Children and Family Development issued a press release titled “Partnerships give B.C. families quicker access to child care”. The release states “Municipal and regional government in B.C. are eligible for up to \$1 million per project through the new Community Child Care Space Creation Program. Priority will be given to projects that build spaces that serve infants and toddlers, offer care outside of regular business hours, are operated by a public body or non-profit, and/or benefit underserved populations”.
10. Phase 1 Actions of the Women’s Equity Strategy include “Identify child-friendly provisions to accommodate participation by families with children at Council and public hearings at City Hall.

THEREFORE BE IT RESOLVED

- A. THAT Council directs the City of Vancouver staff to formally contact the appropriate Ministry of Children and Family Development staff to discuss opportunities for the City of Vancouver to secure funding for future projects from the Community Child Care Space Creation Program and report back to Council within the potential for provincial funding.
- B. THAT Council direct staff to explore ways the City of Vancouver can work with organizations and agencies including Vancouver Coastal Health and the B.C. government to streamline and expedite the processes associated with permits and licensing for child care facilities in Vancouver.
- C. THAT Council direct staff to explore a program to create incentives for applicants to include child care in future developments and report back to Council in spring of 2019; however, if funding from senior levels of government becomes available sooner, that staff prioritize and expedite a report and any recommendations to Council.
- D. THAT Council direct staff to consider purpose-built child care, including temporary structures similar to modular housing when appropriate;

FURTHER THAT staff consider requirements for child care facilities to be included; when appropriate, on any development of City Owned Land.

amended

AMENDMENT MOVED by Councillor Swanson  
SECONDED by Councillor Bligh

THAT B of the motion be amended to add the words "while ensuring quality" after the word "processes";

FURTHER THAT the motion be amended to add the following paragraph as E:

- E. THAT staff include Vancouver Joint Child Care Council in the process of collecting information and reporting back.

CARRIED UNANIMOUSLY (Vote No. 03724)  
(Councillor Hardwick abstained\*)

(\*Section 145.1 of the Vancouver Charter states "Where a member present at a meeting abstains from voting, they are deemed to have voted in the affirmative".)

The amendment have carried, the motion as amended was put and CARRIED UNANIMOUSLY (Vote No. 03725).

**FINAL MOTION AS ADOPTED**

WHEREAS

- 1. Vancouver is facing an affordability crisis. A lack of affordable housing and affordable childcare are limiting the abilities of families to continue to live in the city of Vancouver.

2. In 2018, the Provincial Government released “Childcare B.C., Caring for Kids, Lifting up Families: The Path to Universal Childcare”. The document states “Vancouver is one of the most expensive cities for Childcare with a median fee of \$1,250 per month for infant and toddler care”. The document also commits to providing grants to local governments in British Columbia to support building new child care spaces and creating plans to inform local needs.
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9. On September 2018, the British Columbia Ministry of Children and Family Development issued a press release titled “Partnerships give B.C. families quicker access to child care”. The release states “Municipal and regional government in B.C. are eligible for up to \$1 million per project through the new Community Child Care Space Creation Program. Priority will be given to projects that build spaces that serve infants and toddlers, offer care outside of regular business hours, are operated by a public body or non-profit, and/or benefit underserved populations”.
10. Phase 1 Actions of the Women’s Equity Strategy include “Identify child-friendly provisions to accommodate participation by families with children at Council and public hearings at City Hall.

THEREFORE BE IT RESOLVED

- A. THAT Council directs the City of Vancouver staff to formally contact the appropriate Ministry of Children and Family Development staff to discuss opportunities for the City of Vancouver to secure funding for future projects from the Community Child Care Space Creation Program and report back to Council within the potential for provincial funding.
- B. THAT Council direct staff to explore ways the City of Vancouver can work with organizations and agencies including Vancouver Coastal Health and the B.C. government to streamline and expedite the processes while insuring quality associated with permits and licensing for child care facilities in Vancouver.
- C. THAT Council direct staff to explore a program to create incentives for applicants to include child care in future developments and report back to Council in spring of 2019; however, if funding from senior levels of government becomes available sooner, that staff prioritize and expedite a report and any recommendations to Council.
- D. THAT Council direct staff to consider purpose-built child care, including temporary structures similar to modular housing when appropriate;  
  
FURTHER THAT staff consider requirements for child care facilities to be included; when appropriate, on any development of City Owned Land.
- E. THAT staff include Vancouver Joint Child Care Council in the process of collecting information and reporting back.

**ADJOURNMENT**

MOVED by Councillor De Genova  
SECONDED by Councillor Kirby-Yung

THAT the meeting be adjourned.

CARRIED UNANIMOUSLY

The Council adjourned at 6:23 pm.

\* \* \* \* \*