



REGULAR COUNCIL MEETING MINUTES

JUNE 5, 2018

A Regular Meeting of the Council of the City of Vancouver was held on Tuesday, June 5, 2018, at 9:36 am, in the Council Chamber, Third Floor, City Hall.

PRESENT:

- Mayor Gregor Robertson
- Councillor George Affleck
- Councillor Elizabeth Ball*
- Councillor Hector Bremner
- Councillor Adriane Carr
- Councillor Melissa De Genova
- Councillor Heather Deal
- Councillor Kerry Jang
- Councillor Raymond Louie
- Councillor Andrea Reimer
- Councillor Tim Stevenson

CITY MANAGER'S OFFICE: Sadhu Johnston, City Manager
Paul Mochrie, Deputy City Manager

CITY CLERK'S OFFICE: Katrina Leckovic, City Clerk
Terri Burke, Meeting Coordinator

* Denotes absence for a portion of the meeting.

WELCOME

The Mayor acknowledged we are on the unceded homelands of the Musqueam, Squamish, and Tsleil-Waututh Nations and we give thanks for their generosity and hospitality on these lands.

IN CAMERA MEETING

MOVED by Councillor Deal
SECONDED by Councillor Jang

THAT Council will go into meetings later this week which are closed to the public, pursuant to Section 165.2(1) of the *Vancouver Charter*, to discuss matters related to paragraphs:

(a) personal information about an identifiable individual who holds or is being considered for a position as an officer, employee or agent of the city or another position appointed by the city;

(e) the acquisition, disposition or expropriation of land or improvements, if the Council considers that disclosure could reasonably be expected to harm the interests of the city;

(i) the receipt of advice that is subject to solicitor-client privilege, including communications necessary for that purpose;

(k) negotiations and related discussions respecting the proposed provision of an activity, work or facility that are at their preliminary stages and that, in the view of the Council, could reasonably be expected to harm the interests of the city if they were held in public.

CARRIED UNANIMOUSLY
(Councillor Ball absent for the vote)

ADOPTION OF MINUTES

Regular Council – May 15, 2018

MOVED by Councillor Deal
SECONDED by Councillor Jang

THAT the Minutes of the Regular Council meeting of May 15, 2018, be approved.

CARRIED UNANIMOUSLY
(Councillor Ball absent for the vote)

2. Public Hearing – May 15, 2018

MOVED by Councillor Stevenson
SECONDED by Councillor Jang

THAT the Minutes of the Public Hearing of May 15, 2018, be approved.

CARRIED UNANIMOUSLY
(Councillor Ball absent for the vote)

3. Public Hearing – May 22, 2018

MOVED by Councillor Deal
SECONDED by Councillor Jang

THAT the Minutes of the Public Hearing of May 22, 2018, be approved.

CARRIED UNANIMOUSLY
(Councillor Ball absent for the vote)

MATTERS ADOPTED ON CONSENT

MOVED by Councillor Deal
SECONDED by Councillor Jang

THAT Council adopt Communication 1, Administrative Report 1 and Policy Reports 2 to 4, on consent.

CARRIED UNANIMOUSLY
(Councillor Ball absent for the vote)

REPORT REFERENCE

1. Emergency Management Update

Daniel Stevens, Director, Emergency Management, provided an update on Emergency Management, including the next generation radio system, exercise planning, post-earthquake bridge inspection plan, public alerting, and volunteer and staff deployment during the 2017 wildfires.

Mr. Stevens responded to questions.

UNFINISHED BUSINESS

STANDING COMMITTEE ON POLICY AND STRATEGIC PRIORITIES

MOVED by Councillor Stevenson
SECONDED by Councillor Jang

THAT Council resolve into the Standing Committee on Policy and Strategic Priorities, Councillor Reimer in the Chair, to consider Unfinished Business from the meeting on May 16, 2018.

CARRIED UNANIMOUSLY (Vote No. 02933)

1. Additional Requirements to the City of Vancouver Medical-Marijuana Related Businesses Licensing Process to Deter Organized Crime

Note: the Minutes from the first portion of this item can be found on pages 13 to 16 at the following link - <http://council.vancouver.ca/20180516/documents/pspc20180516min.pdf>

The Committee continued to debate the motion.

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The Committee recessed at 10:29 am and reconvened at 10:43 am.

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MOVED by Councillor Deal

THAT under Section 6.8 of the *Procedure By-law* the Committee suspend Section 11.1 of the *Procedure By-law* for the purpose of allowing Councillor Ball additional speaking time for this item.

CARRIED AND
BY THE REQUIRED MAJORITY
(Councillor Jang opposed)

The Committee agreed to separate the vote on the components of the motion.

MOVED by Councillor De Genova

WHEREAS

1. The Federal Government has not yet finalized a legal framework for marijuana in Canada and the federal government has delayed the announcement of the final legal framework that was to be released on July 1, 2018;
2. June 2015, Council passed TEXT AMENDMENT: Regulation of Retail Dealers Medical Marijuana-Related Uses;
3. The text amendment to the zoning by-law to allow Marijuana related businesses may have to be changed when federal and provincial regulations are announced;
4. The only legal avenue for an individual to obtain medical marijuana is to receive a prescription from a doctor with an exact dosage, register with a licensed producer (approved by Health Canada), place an order online or via phone and have it delivered directly to the person the cannabis was prescribed for;
5. The majority, if not all, retail stores licensed by the City of Vancouver MMRU, as well as those open without a license, do not obtain their supply from Licensed Producers regulated by Health Canada;
6. Currently, the City requires applicants for Marijuana-Related businesses to meet many requirements, including locations that are at least 300 meters from schools, community centres, neighbourhood houses, youth facilities that serve vulnerable youth and other marijuana-related businesses;

7. The City of Vancouver website states that regulations aim to achieve a careful balance between ensuring community health, safety, security aesthetics, equity and enjoyment of property;
8. Currently police information checks are required for the applicant and all staff (including directors and health professionals); however there is no requirement for the applicant to conduct police information checks for suppliers and/or growers;
9. There is currently no requirement in the City of Vancouver application or license process for marijuana-related businesses that requires the business or compassion club to be supplied with cannabis by only licensed producers, approved by Health Canada;
10. Zoning and Development by-law requirements for Marijuana-Related Businesses listed on the City of Vancouver website do not require either medical marijuana-related retail dealers or compassion clubs to produce financial statements for their business and the financial statements for their suppliers;
11. Marijuana-Related businesses must provide proof of lease or ownership of the address they are applying to license as a Marijuana-Related business;
12. There have been at least eight robberies of Marijuana-Related businesses in the city of Vancouver;
13. Organized crime and gangs are known to participate in the sale of illegal drugs and substances, including marijuana;
14. Allowing organized crime and/or gangs to participate in business in the City of Vancouver could put public safety at risk, and could put strain on police resources;
15. The City of Vancouver requires financial statements from organizations and companies applying for several grants including but not limited to: Cultural Infrastructure Grants, Public Art Community Grants, Childcare Enhancement Grants, Community Arts Grants;
16. The Vancouver Police Department has a strong commitment to public safety and have previously demonstrated they will not tolerate any activities related to organized crime and gang violence;
17. City of Vancouver policy, zoning, licensing and by-laws that allow access to drug traffickers, supplying controlled substances illegally could contribute to the economic success of organized crime groups and/or gangs;
18. The City of Vancouver's Deputy Chief License Inspector has previously made decisions to revoke business licenses for reasons including criminal matters. Council has previously upheld these decisions when brought forward as appeals, pursuant to Section 275 of the *Vancouver Charter* that allows Council

discretionary powers to uphold or overturn the decision of the Deputy Chief License Inspector.

THEREFORE BE IT RESOLVED

- A. THAT Council direct staff to change the requirements necessary for a Marijuana-Related Business to include annual audited financial statements that are resubmitted and self-reported on an annual basis.
- B. THAT Council require all marijuana-related businesses licensed by the City of Vancouver to obtain marijuana only from Licensed Producers approved by Health Canada.
- C. THAT Council direct staff to work with the Vancouver Police Department and particularly the Major Crime Section, to ensure that all City of Vancouver Marijuana-Related Business applications and License requirements are recommended with attention to deterring major crime that is directly or indirectly related to any business where an illegal and controlled substance is sold.
- D. THAT Council direct staff to share any information found on the correlation between Marijuana Growers and Suppliers; and organized crime and gangs with senior levels of government, as they continue to prepare a legal framework for marijuana in Canada;

FURTHER THAT staff report back to Council by July 2018 with any findings and recommendations to strengthen requirements in licensing marijuana related businesses in the interest of public safety.

LOST

(Councillors Deal, Jang, Louie, Reimer, Stevenson and Mayor Robertson opposed to A (Vote No. 02919), B (Vote No. 02920), C (Vote No. 02921), and D (Vote No. 02922), Councillors Affleck and Bremner opposed to A and B, and Councillor Carr opposed to A, B and C)

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The Committee adjourned at 10:56 am.

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Council reconvened at 10:57 am.

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2. Report of the Standing Committee on Policy and Strategic Priorities – May 16 and June 5, 2018 – Approval of Recommendations and Actions

COMMITTEE REPORTS

Report of Standing Committee on Policy and Strategic Priorities
May 16 and June 5, 2018

Council considered the report containing the recommendations and actions taken by the Standing Committee on Policy and Strategic Priorities. Its items of business included:

1. Transportation
2. Greenest City
3. Presentation – 2019-2022 Draft Capital Plan
4. Contract Award for ITT PS20172554 Phase 3 NE Closure and Phase 4 LFG System Expansion – Vancouver Landfill
5. False Creek South Planning: Provisional Vision Statement and Guiding Planning Principles
6. Theatre Rental Grant Allocations – Fall 2018 and Spring 2019
7. 2018 Cultural Grant Allocations (Infrastructure, Community Arts, Arts Capacity, Host Your Own Engagement)
8. Additional Requirements to the City of Vancouver Medical-Marijuana Related Businesses Licensing Process to Deter Organized Crime

Items 1 to 8

MOVED by Councillor Deal
SECONDED by Councillor Jang

THAT the recommendations and actions taken by the Standing Committee on Policy and Strategic Priorities at its meeting of May 16 and June 5, 2018, as contained in items 1 to 8, be approved.

CARRIED UNANIMOUSLY AND ITEMS 6 AND 7
BY THE REQUIRED MAJORITY (Vote No. 02936)

COMMUNICATIONS

1. **2018 Council Meeting Schedule Revision**

THAT Council approve using the July 18, 2018, Council Reserve meeting date and time as set out in the 2018 Council Meetings Schedule, for a Public Hearing.

ADOPTED ON CONSENT (Vote No. 02937)

ADMINISTRATIVE REPORTS

1. **2018 Animal Welfare Grants May 17, 2018**

THAT Council approve four Animal Welfare Grants totalling \$11,472, as outlined in the Financial Implications section of the Administrative Report dated May 17, 2018, entitled "2018 Animal Welfare Grants".

Source of the funds will be the 2018 Animal Welfare Grants Budget.

ADOPTED ON CONSENT (Vote No. 02939)

2. **Draft 2019-2022 Capital Plan May 22, 2018**

MOVED by Councillor Deal
SECONDED by Mayor Robertson

- A. THAT Council receive the draft 2019-2022 Capital Plan (Appendix A of the Administrative Report dated May 22, 2018, entitled "Draft 2019-2022 Capital Plan") for information, and direct the Director of Finance to seek public input as outlined in the Public Engagement section of the above-noted report.
- B. THAT Council approve in principle a borrowing limit totalling \$495 million supported by property tax and utility fees in the draft 2019-2022 Capital Plan:
 - Plebiscite-approved General Borrowing Authority - \$300 million;
 - Council-approved Borrowing Authority for Sewer and Neighborhood Energy Utilities - \$195 million;

FURTHER THAT the above borrowing limit guides the next phase of capital planning work and be subject to approval by Council as part of the final 2019-2022 Capital Plan in July 2018.

- C. THAT the Director of Finance report back with the final 2019-2022 Capital Plan, incorporating results of the public engagement and plebiscite borrowing questions, for Council's consideration in July 2018.

CARRIED UNANIMOUSLY (Vote No. 02923)

POLICY REPORTS

1. **Amendments to the Chinatown HA-1 and HA-1A Districts Schedule, Design Guidelines and Policies March 23, 2018**

Various Council members requested a yellow memo be included with the Public Hearing package for this item with information on the original 2012 plan, metrics that are being monitored, work done in 2016, pre-existing conditions, aspirational goals, and context.

MOVED by Councillor Jang
SECONDED by Councillor Reimer

- A. THAT the General Manager of Planning, Urban Design and Sustainability be instructed to make application to amend the HA-1 and HA-1A Districts Schedule of the Zoning and Development By-law, generally to introduce:
- (i) maximum net Floor Space Ratio;
 - (ii) maximum building heights in floors within the current maximum height in metres;
 - (iii) requirements to provide non-residential uses;
 - (iv) provisions for retail mezzanine and laneway retail spaces;
 - (v) maximum widths for development sites (i.e. site frontage); and
 - (vi) maximum widths for storefronts.

FURTHER THAT the application be referred to a public hearing;

AND FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending by-law, generally in accordance with Appendix A of the Policy Report dated March 23, 2018, entitled "Amendments to the Chinatown HA-1 and HA-1A Districts Schedule, Design Guidelines and Policies", for consideration at public hearing.

- B. THAT, at the time of any enactment of the proposed amendments to the HA-1 and HA-1A Districts Schedule, the General Manager of Planning, Urban Design and Sustainability be instructed to bring forward for Council approval consequential amendments to the Chinatown HA-1 Design Guidelines and the Chinatown HA 1A Design Guidelines, generally as set out in Appendix B of the Policy Report dated March 23, 2018, entitled "Amendments to the Chinatown HA-1 and HA-1A Districts Schedule, Design Guidelines and Policies".

- C. THAT, subject to the enactment of the proposed amendments to the HA-1 and HA-1A Districts Schedules, the Director of Legal Services be instructed to bring forward for Council approval consequential amendments to the Parking By-law generally in accordance with Appendix C of the Policy Report dated March 23, 2018, entitled "Amendments to the Chinatown HA-1 and HA-1A Districts Schedule, Design Guidelines and Policies".
- D. THAT Council revoke the Rezoning Policy for Chinatown South (HA-1A) and that the General Manager of Planning, Urban and Sustainability be instructed to not consider any further applications under this policy except for the application which has been received and is under review for 728-798 Main Street.

FURTHER THAT Council revise the Rezoning Policy for the Downtown Eastside and the Downtown Eastside Plan in order to remove certain references to rezoning in Chinatown, generally in accordance with Appendices D and E of the Policy Report dated March 23, 2018, entitled "Amendments to the Chinatown HA-1 and HA-1A Districts Schedule, Design Guidelines and Policies".

AND FURTHER THAT B, C and D above also be referred to a public hearing.

- E. THAT A through D above be adopted on the following conditions:
 - (i) THAT the passage of the above resolutions creates no legal rights for any person, or obligation on the part of the City and any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
 - (ii) THAT any approval that may be granted following the public hearing shall not obligate the City to enact any rezoning by-laws; and
 - (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

carried (Vote No. 02925)

REFERRAL MOVED by Councillor De Genova
SECONDED by Councillor Ball

THAT Council refer the Policy Report entitled "Amendments to the Chinatown HA-1 and HA-1A Districts Schedule, Design Guidelines and Policies", back to staff and direct staff to conduct an economic impact study and report back to Council with the results of this study by September 2018.

LOST (Vote No. 02924)
(Councillors Carr, Deal, Jang, Louie, Reimer, Stevenson and Mayor Robertson opposed)

A Point of Order was called on the Referral below prior to receiving a seconder.

REFERRAL MOVED by Councillor De Genova

THAT Council refer the Policy Report entitled “Amendments to the Chinatown HA-1 and HA-1A Districts Schedule, Design Guidelines and Policies”, back to staff and direct staff to conduct robust consultation including the opportunity for all stakeholders and residents to participate in consultation, and that staff incorporate the results of this consultation into their report back to Council by September 2018.

not put

The Mayor asked the City Clerk if the referral was in order; she noted the referral was similar in nature to the previous one and is therefore out of order. The Mayor agreed and the referral was not put.

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Council recessed at 12:00 pm and reconvened at 2:08 pm.

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Following further debate, the main motion was put and CARRIED (Vote No. 02925) with Councillor De Genova opposed.

**2. CD-1 Rezoning at 118-150 Robson Street and Heritage Designation of the Facades of the Northern Electric Company Building
May 22, 2018**

- A. THAT the application by GBL Architects Inc., on behalf of Amacon Development (Robson) Corp., to rezone 118 Robson Street [Lot C, Block 68, District Lot 541, Plan 14094 , PID 003-374-688] and 150 Robson Street [Lots 1 to 7, Block 68, District Lot 541, Plan 2565, PIDs 013-639-374, 013-639-421, 013-639-447, 013-639-463, 013-639-471, 013-639-501 and 013-639-528 respectively] and an approximate 143.8 sq. m (1,548 sq. ft.) adjacent portion of road, to be stopped up, closed and conveyed to the registered owner of 118-150 Robson Street, all from DD (Downtown) District to CD-1 (Comprehensive Development) District to increase the floor space ratio (FSR) from 5.00 to 10.07 to allow for the construction of a 29-storey mixed use building, comprised of market residential, hotel, and ground-floor retail and services uses, be referred to a Public Hearing, together with:
- (i) plans prepared by GBL Architects Inc., received February 28, 2017;
 - (ii) draft CD-1 By-law provisions, generally as presented in Appendix A of the Policy Report dated May 22, 2018, entitled “CD-1 Rezoning at 118-150 Robson Street and Heritage Designation of the Facades of the Northern Electric Company Building”; and
 - (iii) the recommendation of the General Manager of Planning, Urban Design

and Sustainability to approve, subject to conditions contained in Appendix B of the above-noted report;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending by-law generally in accordance with Appendix A of the above-noted report for consideration at Public Hearing.

- B. THAT the heritage designation of all four exterior facades (the “heritage facades”) of the Northern Electric Company (NEC) Building (the “heritage building”) at 150 Robson Street [Lots 1 to 7, Block 68, District Lot 541, Plan 2565, PIDs 013-639-374, 013-639-421, 013-639-447, 013-639-463, 013-639-471, 013-639-501 and 013-639-528 respectively], which is listed in the “B” evaluation category on the Vancouver Heritage Register, as protected heritage property, be referred to the same Public Hearing;

FURTHER THAT the Director of Legal Services be instructed to prepare a Heritage Designation By-law, for consideration at the Public Hearing.

- C. THAT the application to amend the Sign By-law to establish regulations for this CD-1, generally as set out in Appendix C of the Policy Report dated May 22, 2018, entitled “CD-1 Rezoning at 118-150 Robson Street and Heritage Designation of the Facades of the Northern Electric Company Building”, be referred to the same Public Hearing;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary by-law, generally as set out in Appendix C of the above-noted report, for consideration at the Public Hearing.

- D. THAT, subject to approval of the rezoning application, the Noise Control By-law be amended to include this CD-1 in Schedule A, generally as set out in Appendix C of the Policy Report dated May 22, 2018, entitled “CD-1 Rezoning at 118-150 Robson Street and Heritage Designation of the Facades of the Northern Electric Company Building”;

FURTHER THAT the Director of Legal Services be instructed to bring forward the amendment to the Noise Control By-law at the time of enactment of the CD-1 By-law.

- E. THAT, if after Public Hearing, Council approves in principle the rezoning, Council authorize the Director of Real Estate Services to enter into a contract of purchase and sale for property having a civic address of 877 Hamilton Street [Lots 22 and 23, both of Block 66, District Lot 541, Plan 210, PIDs: 015-458-873 and 015-458-857 respectively] for a nominal purchase price of \$1.00 as further set out in Appendix B of the Policy Report dated May 22, 2018, entitled “CD-1 Rezoning at 118-150 Robson Street and Heritage Designation of the Facades of the Northern Electric Company Building”.

- F. THAT A to E above be adopted on the following conditions:
- (i) THAT the passage of the above resolutions creates no legal rights for the applicant or any other person, or obligation on the part of the City; any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
 - (ii) THAT any approval that may be granted following the Public Hearing shall not obligate the City to enact a by-law rezoning the property, and any costs incurred in fulfilling requirements imposed as a condition of rezoning are at the risk of the property owner; and
 - (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

ADOPTED ON CONSENT (Vote No. 02942)

**3. CD-1 Rezoning: 1837-1857 East 11th Avenue and 2631-2685 Victoria Drive
May 22, 2018**

- A. THAT the application by Perkins+Will on behalf of Grandview Woodland Project (Nominee) Ltd., the registered owner, to rezone 1837-1857 East 11th Avenue and 2631-2685 Victoria Drive [Strata Lots 1 and 2, all of District Lot 264A, Strata Plan VR. 2475; Lots 21, 22 and 23 Except: the North 5 feet now lane, all of Lots C and D, Block 162, District Lot 264A, Plans 1059 and 1771; Lots A, B, C and D, all of Lots C and D, Block 162, District Lot 264A, Plan 2728; PIDs:014-713-195, 014-713-209, 014-861-411, 014-861-429,003-923-533, 004-120-060, 013-491-890, 013-491-911 and 013-491-920 respectively] from RM-4 (Multiple Dwelling) District to CD-1 (Comprehensive Development) District, to increase the floor space ratio (FSR) from 1.45 to 3.60 and the maximum building height from 10.7 m (35 ft) to 33.5 m (110 ft.) to permit the development of an 11 storey building with a five-storey podium containing 138 residential units, comprised of a mixed-tenure of secured market rental units and strata titled market housing units, along with the retention, relocation, designation and protection of a heritage home at 1853-1857 East 11th Avenue, be referred to a public hearing, together with:
- (i) plans prepared by Perkins+Will, received April 27, 2017, and amended December 18, 2017;
 - (ii) draft CD-1 By-law provisions, generally as presented in Appendix A of the Policy Report dated May 22, 2018, entitled "CD-1 Rezoning: 1837-1857 East 11th Avenue and 2631-2685 Victoria Drive"; and
 - (iii) the recommendation of the General Manager of Planning, Urban Design and Sustainability to approve the application, subject to the conditions contained in Appendix B of the above-noted report;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary CD-1 By-law generally in accordance with Appendix A of the above-noted report for consideration at the Public Hearing.

- B. THAT the designation of the heritage building's exterior at 1853-1857 East 11th Avenue [Lot 23 Except: the North 5 feet now lane of Lots C and D, Block 162, District Lot 264A, Plan 1059 and 1771; PID: 003-923-533] as protected heritage property be referred to the same Public Hearing;

FURTHER THAT the Director of Legal Services be instructed to bring forward the Heritage Designation By-law generally as set out in Appendix C of the Policy Report dated May 22, 2018, entitled "CD-1 Rezoning: 1837-1857 East 11th Avenue and 2631-2685 Victoria Drive" for consideration at the Public Hearing.

- C. THAT, if after Public Hearing, Council approves in principle the rezoning, the heritage designation and the Housing Agreement described in section (c) of Appendix B of the Policy Report dated May 22, 2018, entitled "CD-1 Rezoning: 1837-1857 East 11th Avenue and 2631-2685 Victoria Drive", the Director of Legal Services be instructed to prepare the necessary Heritage Designation and Housing Agreement By-laws for enactment prior to enactment of the CD-1 By-law contemplated by the above-noted report, subject to such terms and conditions as may be required at the discretion of the Director of Legal Services and the General Manager of Arts, Culture and Community Services.
- D. THAT A through C above be adopted on the following conditions:
- (i) THAT the passage of the above resolutions creates no legal rights for the applicant or any other person, or obligation on the part of the City and any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
 - (ii) THAT any approval that may be granted following the public hearing shall not obligate the City to enact a by-law rezoning the property, and any costs incurred in fulfilling requirements imposed as a condition of rezoning are at the risk of the property owner; and
 - (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

ADOPTED ON CONSENT (Vote No. 02943)

**4. Increasing Housing Choice in Grandview-Woodland – Proposed Amendments to the Zoning and Development By-law
May 22, 2018**

- A. THAT the General Manager of Planning, Urban Design and Sustainability be instructed to make application to amend the Zoning and Development By-law as follows:

- (i) Create new district schedules for RM-11, RM-11N, and RM-12N zoning generally as set out in Appendix A of the Policy Report dated May 22, 2018, entitled "Increasing Housing Choice in Grandview-Woodland – Proposed Amendments to the Zoning and Development By-law";
- (ii) Amend the C-2 District Schedule generally as set out in Appendix A of the above-noted report;
- (iii) Revise Schedule F of the Zoning and Development By-law as set out in Appendix A of the above-noted report; and
- (iv) Rezone those areas shown outlined in bold on Schedule A of Appendix A of the above-noted report from RS-1, RS-5, RS-7, RT-4, RT-5, and RT-5N to RM-11, RM-11N, RM-12N, or C-2;

in order to increase opportunities for housing choice and strengthen shopping nodes;

FURTHER THAT the application be referred to a Public Hearing;

AND FURTHER THAT the Director of Legal Services be instructed to prepare the necessary by-laws for consideration at the Public Hearing.

- B. THAT an application to amend the Sign By-law to establish regulations for the new RM 11, RM-11N, and RM-12N districts, generally as set out in Appendix B to the Policy Report dated May 22, 2018, entitled "Increasing Housing Choice in Grandview-Woodland – Proposed Amendments to the Zoning and Development By-law", be referred to the same Public Hearing;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary by-law for consideration at the Public Hearing.

- C. THAT, subject to the enactment of the amending by-law described in A above, the Director of Legal Services be instructed to bring forward, at the time of enactment of such amending by-laws, related amendments to the Parking By-law, generally in accordance with Appendix B of the Policy Report dated May 22, 2018, entitled "Increasing Housing Choice in Grandview-Woodland – Proposed Amendments to the Zoning and Development By-law".
- D. THAT, subject to the enactment of the amending by-law described in A above, the Director of Legal Services be instructed to bring forward, at the time of enactment of such amending by-laws, related amendments to the Subdivision By-law, generally in accordance with Appendix B of the Policy Report dated May 22, 2018, entitled "Increasing Housing Choice in Grandview-Woodland – Proposed Amendments to the Zoning and Development By-law".
- E. THAT, subject to the enactment of the amending by-law described in A above, the General Manager of Planning, Urban Design and Sustainability be instructed

to bring forward, at the time of enactment of such amending by-laws, RM-11 and RM-11N Guidelines, and RM-12N Guidelines, generally in accordance with Appendix C of the Policy Report dated May 22, 2018, entitled “Increasing Housing Choice in Grandview-Woodland – Proposed Amendments to the Zoning and Development By-law”, for Council adoption.

- F. THAT, subject to the enactment of the amending by-law described in A above, the General Manager of Planning, Urban Design and Sustainability be instructed to bring forward, at the time of enactment of such amending by-laws, amended C-2 Guidelines generally in accordance with Appendix C of the above-noted report, for Council adoption.
- G. THAT, subject to the enactment of the amending by-law described in A above, the General Manager of Planning, Urban Design and Sustainability be instructed to bring forward, at the time of enactment of such amending by-laws, related amendments to the Strata Title Policies for RS, RT and RM Zones, generally in accordance with Appendix D to the Policy Report dated May 22, 2018, entitled “Increasing Housing Choice in Grandview-Woodland – Proposed Amendments to the Zoning and Development By-law”, for Council adoption.
- H. THAT C through G above also be referred to a Public Hearing.
- I. THAT A through H above be adopted on the following conditions:
 - (i) THAT passage of the above resolutions creates no legal rights for any person, or obligation on the part of the City and any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
 - (ii) THAT any approval that may be granted following the public hearing shall not obligate the City to enact any rezoning by-laws; and
 - (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.
- J. THAT Council direct staff to undertake additional technical analysis and public consultation on potential land use changes in the following areas, as part of the next phase of Grandview-Woodland Community Plan implementation:
 - (i) “Nanaimo East” area, along Nanaimo Street/North Nanaimo Street from East Hastings Street to Wall Street;
 - (ii) 2300-block of Charles Street (south side)/Kitchener Street (north side); and
 - (iii) 2400-block of East 12th Avenue (south side)/Grandview Highway North.

ADOPTED ON CONSENT (Vote No. 02944)

**5. Amendments to Zoning and Development By-law and Licence By-law to Align with the Cannabis Control and Licensing Act
May 29, 2018**

MOVED by Councillor Jang
SECONDED by Councillor Deal

- A. THAT the General Manager of Planning, Urban Design and Sustainability be instructed to make application to amend the Zoning and Development By-law to enable regulation of non-medical cannabis retail outlets, generally in accordance with Appendix A of the Policy Report dated May 29, 2018, entitled "Amendments to Zoning and Development By-law and Licence By-law to Align with the Cannabis Control and Licensing Act", and that the application be referred to a Public Hearing;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending by-law, generally in accordance with Appendix A of the above-noted report, for consideration at Public Hearing.

- B. THAT the Director of Legal Services be instructed to prepare amendments to the Licence By-law as outlined in Appendix B of the Policy Report dated May 29, 2018, entitled "Amendments to Zoning and Development By-law and Licence By-law to Align with the Cannabis Control and Licensing Act", to implement the recommendations set out in the above-noted report regarding Cannabis Retail.
- C. THAT, subject to the enactment of the amending by-laws described in A above, the General Manager of Planning, Urban Design and Sustainability be instructed to bring forward, at the time of enactment of such amending by-laws, updates to the Guidelines for Retail Dealer - Medical Marijuana-Related Uses Near Youth Facilities to update the land use terminology, for Council adoption.
- D. THAT, if the application to amend the Zoning and Development By-law as described in A above is referred to Public Hearing, then an application to amend the Downtown-Eastside/Oppenheimer Official Development Plan By-law to update the land use for non-medical cannabis retail outlets, generally as set out in Appendix C of the Policy Report dated May 29, 2018, entitled "Amendments to Zoning and Development By-law and Licence By-law to Align with the Cannabis Control and Licensing Act", be referred to the same Public Hearing;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending by-law, generally in accordance with Appendix C of the above-noted report, for consideration at Public Hearing.

- E. THAT an application to amend the Downtown Official Development Plan By-law to update the land use for non-medical cannabis retail outlets, generally as set out in Appendix D of the Policy Report dated May 29, 2018, entitled "Amendments to Zoning and Development By-law and Licence By-law to Align

with the Cannabis Control and Licensing Act”, be referred to the same Public Hearing;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending by-law, generally in accordance with Appendix D of the above-noted report, for consideration at Public Hearing.

CARRIED UNANIMOUSLY (Vote No. 02945)

OTHER REPORTS

1. **Naming of West End Lanes April 23, 2018**

MOVED by Councillor Reimer
SECONDED by Councillor Carr

- A. THAT the existing lane located between Comox Street and Pendrell Street which runs from Thurlow Street to Cardero Street, and from Bidwell Street to Stanley Park, as shown on the graphic attached as Appendix A of the Other Report dated April 23, 2018, entitled “Naming of West End Lanes”, be named as “Jepson-Young Lane”.
- B. THAT the existing lane located between Harwood Street and Beach Avenue/Pacific Street which runs from Burrard Street to Cardero Street, as shown on the graphic attached as Appendix B of the Other Report dated April 23, 2018, entitled “Naming of West End Lanes”, be named as “Jung Lane”.
- C. THAT the Director of Legal Services be instructed to bring forward for enactment the appropriate amendments to the Street Name By-law.

CARRIED UNANIMOUSLY (Vote No. 02927)

BY-LAWS

Councillor Jang advised he had reviewed the proceedings with regard to By-laws 3 and 5, and would be voting on the enactments.

Councillors Ball and Deal advised they had reviewed the proceedings with regard to By-law 6, and would be voting on the enactment.

Councillor Bremner advised he had reviewed the proceedings with regard to By-laws 7 and 8, and would be voting on the enactments.

MOVED by Councillor Deal
SECONDED by Councillor Jang

THAT Council, except for those members ineligible to vote as noted below, enact the by-laws listed on the agenda for this meeting as numbers 1 to 8 inclusive, and authorize the Mayor and City Clerk to sign and seal the enacted by-laws.

CARRIED UNANIMOUSLY

1. A By-law to amend Noise Control By-law No. 6555 (500-650 West 57th Avenue) (By-law No. 12106)
2. A By-law to amend Parking By-law No. 6059 with regard to CD-1 Districts Parking requirements (500-650 West 57th Avenue) (By-law No. 12107)
3. A By-law to amend Sign By-law No. 11879 (500-650 West 57th Avenue) (By-law No. 12108)
(*Councillor Bremner ineligible for the vote*)
4. A By-law to amend Street Name By-law No. 4054 regarding the naming of various West End Lanes (By-law No. 12109)
5. A By-law to amend Zoning and Development By-law No. 3575 to rezone an area to CD-1 (7638-7664 Cambie Street) (By-law No. 12110)
(*Councillor Bremner ineligible for the vote*)
6. A By-law to amend Zoning and Development By-law No. 3575 regarding Zero Emissions Buildings (By-law No. 12111)
(*Mayor Robertson ineligible for the vote*)
7. A By-law to amend Zoning and Development By-law No. 3575 to rezone an area to CD-1 (920 East Hastings Street - Ray-Cam Co-operative Community Centre) (By-law No. 12112)
(*Councillors Affleck, Louie and Reimer ineligible for the vote*)
8. A By-law to amend CD-1 (33) By-law No. 4143 (401-719 Raymur Avenue - Stamps Place Housing) (By-law No. 12113)
(*Councillors Affleck, Louie and Reimer ineligible for the vote*)

MOTIONS

A. Administrative Motions

None.

B. Motions on Notice

1. Request for Leaves of Absence

MOVED by Councillor Stevenson
SECONDED by Councillor Ball

- A. THAT Councillor Jang be granted Leave of Absence for personal reasons from meetings to be held September 25 and 27, 2018.
- B. THAT Councillor Stevenson be granted Leave of Absence for Civic Business from meetings to be held on June 6, 2018.

CARRIED UNANIMOUSLY (Vote No. 02948)

2. Giving Public More Time to Review Council Reports

MOVED by Councillor Carr
SECONDED by Councillor Affleck

WHEREAS

1. Typically, staff reports on City Council agendas are publicly posted to the City of Vancouver website 6 to 7 days prior to the Council meetings at which the recommendations in those reports will be considered for vote;
2. Some of these reports are hundreds of pages long and incorporate the results of lengthy public consultation processes;
3. In some cases, the staff report is the first time that the public is able to assess whether their input has been incorporated into staff recommendations;
4. On many occasions, speakers at Council meetings have expressed frustration and dismay at not having enough time to review a lengthy report, assess the degree to which public input has been incorporated, and confer with members of their organizations about the report in order to provide Council with useful feedback;
5. On several occasions, Council has delayed decision on a report and referred it back to staff for more public consultation because the time for public review of the report has been inadequate.

THEREFORE BE IT RESOLVED THAT Council direct staff to:

- i. Research best municipal practices on the timing of public release of Council reports in advance of Council meeting;

- ii. Identify which types of reports are of most concern to the public when they are released with inadequate time for public review;
- iii. Report back to Council within six months with recommendations on changes to the practices regarding timing of public release of Council reports in advance of Council meetings.

CARRIED UNANIMOUSLY (Vote No. 02928)

3. Conversion Therapy

MOVED by Councillor Stevenson
SECONDED by Councillor Jang

WHEREAS

1. The Council of the City of Vancouver is strongly committed to supporting the equality and human rights of the LGBTQ2+ community and all city residents;
2. “Sex”, “sexual orientation” and “gender identity or expression” are prohibited grounds of discrimination in the B.C. Human Rights Code;
3. The practice of “conversion therapy” or “reparative therapy”, pseudo-scientific techniques that attempt to persuade persons to change their sexual orientation or gender identity, is seriously harmful to persons and is opposed by the Canadian Psychological Association, the World Health Organization, the American Psychiatric Association, the American Medical Association and others;
4. Governments are recognizing the harms of “conversion therapy” and taking steps to ban its practice:
 - a. In 2015, the province of Ontario adopted the Affirming Sexual Orientation and Gender Identity Act to ban “conversion therapy” on minors and prohibit practitioners from billing for the practice through public health insurance;
 - b. In 2015, the province of Manitoba passed a health regulation banning “conversion therapy”; and
 - c. In 2018, the European parliament voted to ban conversion therapy in member states of the European Union;
5. The Council of the City of Vancouver is authorized to prohibit businesses, with a unanimous vote of Council, under Section 203(d) of the *Vancouver Charter* and has prohibited a variety of businesses under the Business Prohibition By-law, No. 5156.

THEREFORE BE IT RESOLVED

- A. THAT Council support, in principle, amending the Business Prohibition By-law, No. 5156, to prohibit the business of providing conversion therapy to minors.
- B. THAT the Director of Legal Services be directed to bring forward for enactment an amendment to the Business Prohibition By-law in accordance with this resolution.

referred

The Mayor noted requests to speak to this motion had been received.

REFERRAL MOVED by Councillor Louie
SECONDED by Councillor Jang

THAT Motion B.3, entitled "Conversion Therapy", be referred to the Standing Committee on City Finance and Services meeting on Wednesday, June 6, 2018, at 9:30 am, to hear from speakers.

CARRIED UNANIMOUSLY (Vote No. 02950)

4. Rainbow Crosswalk

MOVED by Councillor Stevenson
SECONDED by Councillor Affleck

WHEREAS

- 1. As identified in Trans*, Gender Variant and Two-Spirit Inclusion at the City of Vancouver Report (2016) and by Saewyc, Poon, Kovaleva, Tourand, and Smith (2016), LGBTQ2S+ people in BC experience significantly higher rates of bullying, harassment and suicide than other populations, and the lack of visible representations of LGBTQ2S+ people in the broader community exacerbates these harms;
- 2. Vancouver has taken a leadership role in protecting LGBTQ2S+ people in our city. Several local governments in British Columbia are being asked to increase visible representation of the LGBTQ2S+ community by installing rainbow crosswalks and are unsure how to proceed. Standardized guidelines on implementing such projects do not yet exist in BC.

THEREFORE BE IT RESOLVED THAT the LGBTQ2+ Advisory Committee recommends that Council put forward the following motion at the Union of BC Municipalities meeting in 2018:

“RAINBOW CROSSWALKS”

WHEREAS

1. LGBTQ2S+ people in British Columbia experience significantly higher rates of bullying, harassment and suicide than other populations and a lack of visible representation of LGBTQ2S+ community exacerbates these harms;
2. A number of local governments in BC are being asked to increase visible representation of the LGBTQ2S+ community through the installation of rainbow crosswalks and would benefit from standardized guidelines on how to implement such projects.

THEREFORE BE IT RESOLVED THAT the Government of British Columbia be requested to inform and advise local governments on best practices to handle such requests, and to provide financial and technical support to local governments regarding visual representations of the LGBTQ2S+ community, such as rainbow crosswalks.

References

(2016) Trans*, Gender Variant and Two-Spirit Inclusion at the City of Vancouver. Retrieved from City of Vancouver website: <http://vancouver.ca/files/cov/trans-gender-variant-and-two-spirit-inclusion-at-the-city-of-vancouver.pdf>
Saewyc E., Poon C., Kovaleva K., Tourand J., & Smith A. (2016). School-based interventions to reduce health disparities among LGBTQ youth: Considering the evidence. Vancouver: McCreary Centre Society & Stigma and Resilience Among Vulnerable Youth Centre.

referred

The Mayor noted requests to speak to this motion had been received.

REFERRAL MOVED by Councillor Louie
SECONDED by Councillor Jang

THAT Motion B.4, entitled “Rainbow Crosswalk”, be referred to the Standing Committee on City Finance and Services meeting on Wednesday, June 6, 2018, at 9:30 am, to hear from speakers.

CARRIED UNANIMOUSLY (Vote No. 02951)

5. Establish Joint Council on Childcare in By-law

MOVED by Councillor Reimer
SECONDED by Councillor Carr

WHEREAS

1. Accessible, affordable and quality childcare is essential to the health and well-being of the city of Vancouver's children and families;
2. The Joint Council on Childcare (JCC) was originally established in 2004 as a joint initiative of the City, Park Board and School Board to advise City Council on how to accelerate the building of childcare on municipally owned lands;
3. Over the years, the JCC has expanded to include membership from the Vancouver Public Library and Vancouver Coastal Health, as well as representatives from larger childcare operators, childcare resource hubs, unions that represent childcare workers, and the building sectors;
4. The primary function of the JCC has evolved to provide advice directly to staff that aids in their efforts to achieve the targeted number of new childcare spaces, and in ensuring the policy goals in Healthy City and other policy documents relating to early care and learning are met;
5. The JCC has successfully overseen the creation of 1,982 new spaces of childcare, the renovation of existing childcare spaces, and has been a key driver in informing recent provincial and national government childcare policy and funding changes;
6. Despite the current function of providing advice to staff, the JCC continues to be constituted as an advisory committee to Council;
7. Other committees providing advice to staff are created through by-law including the Vancouver Heritage Commission, Urban Design Panel and Development Permit Board.

THEREFORE BE IT RESOLVED THAT the Director of Legal Services be instructed to bring forward for enactment a by-law to establish a Joint Council on Childcare (JCC), generally in accordance with the previously approved Terms of Reference for the JCC, last approved by Council on December 16, 2014, in the motion entitled "Joint Council on Childcare", and set out below:

Overview	The purpose of the Joint Council on Childcare is to provide leadership in seeking resources, planning, development, and coordination, problem-solving and monitoring of childcare, and early care and learning. The Joint Council on Childcare will provide input and assistance on implementation challenges in childcare and child development services and advice on proposed policy and issue papers. While the focus of the Joint Council on Childcare will be primarily childcare in publicly-owned facilities and/or land,
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	consideration will be given to policies and practices that support the broader childcare system.
Mandate	The Joint Council on Childcare will be responsible for providing direction and leadership in the implementation of the actions set out in the protocol <i>Child Care – A Commitment from Local Government</i> approved by City Council in 2004. Where necessary, elected officials will take forward recommendations of the Joint Council on Childcare to their respective civic bodies.
Terms of Reference	<p>The Joint Council on Childcare will work on the following activities and will report to the City and the two Boards on their progress as required.</p> <ul style="list-style-type: none"> • Establish policies and practices which either facilitate childcare services or eliminate barriers to developing and sustaining childcare services across local governments. • Develop coordinated planning and delivery standards and practices for childcare across local governments (e.g. facility standards, costs, operating agreements, maintenance). • Identify opportunities to integrate childcare in future development and into local government Capital and Operating budget cycles to facilitate equitable child development hubs based on current planning, demographic data and research, and reduce or subsidize childcare operating costs • Advocate for a model of care and learning consistent with the framework set out in the Coalition for Child Care BC “A public system of integrated early care and learning” <ul style="list-style-type: none"> ▪ Establish a relationship and mechanism to dialogue with municipalities across the province and the country for the purpose of improving childcare and more coordinated advocacy on senior government policy and funding for early care and learning.
Membership	<ul style="list-style-type: none"> ▪ One elected official from each of the City, Park and School Boards. ▪ One staff person with knowledge of issues related to children and their caregivers from the two Boards and the City. ▪ Three community non-profit child care operators and Westcoast Child Care Resource Centre. ▪ Chief medical health officer from VCH ▪ Representative from University of British Columbia – Human Early Learning Partnership. ▪ Other representatives as the Joint Council on Childcare deems appropriate

	<p>Members would be prepared to participate on the Joint Council on Childcare for the four-year term and would provide an informed replacement in the event of absence.</p> <p>Where necessary, other City and/or community partners will be invited to the meetings to aid in informing Vancouver City Council/School and Park Board members.</p>
Chair	<p>The Joint Council on Childcare will be co-chaired by a City of Vancouver Senior Social Planner, or designate, and an elected official. Meetings will be supported by social policy staff and minuted.</p>
Term	<p>The Joint Council on Childcare will meet for a half day, a minimum of two times per year, for a four-year term coinciding with a civic election term.</p>

CARRIED UNANIMOUSLY (Vote No. 02929)

6. National Plastic Reduction Strategy

The motion below contains changes from the original Notice of Motion which were accepted by Council.

MOVED by Mayor Robertson
SECONDED by Councillor Reimer

WHEREAS

1. Ocean health and the impacts of plastic pollution will be priority topics under discussion at the G7 meeting, hosted by Canada in Charlevoix June 8 to 9, 2018;
2. Canada has the opportunity to become a zero waste leader by developing a national strategy and advocating for the development of a new global treaty to combat plastic pollution;
3. As a local municipal government of a coastal city, Vancouver is on the front lines dealing with plastic pollution on our shorelines and ocean.

THEREFORE BE IT RESOLVED

- A. THAT City Council request the Federal Government to develop a national strategy that seeks to eliminate plastic pollution, with regulations aimed at:
 1. Eliminating the use of problematic products and packaging that pollute our environment such as the industrial use of micro-plastics including, but not limited to, microbeads, nurdles, fibrous microplastics and fragments;

2. Reducing consumer and industrial use of single-use plastics, including, but not limited to, plastic bags, bottles, straws, tableware, polystyrene (foam), plastic tea bags, cigarette filters, and beverage containers;
 3. Designing products and packaging that are reusable, recyclable, or compostable;
 4. Incenting the reduction of waste, reusability of products and packaging, and ensuring all products and packaging can practically be recyclable;
 5. Establishing consistent national definitions (e.g. circular economy, resource recovery and recycling), performance standards, and measurement protocols for achieving targets;
 6. Developing a national single-use plastics reduction and recycling performance standard;
 7. Establishing a national single-use plastics recycled content performance standard;
 8. Supporting commodity markets that incent the use of secondary materials over virgin materials;
 9. Making the producers of products and packaging directly responsible for reducing resource consumption; and
 10. Incorporating a just transition strategy for affected workers.
- B. FURTHER THAT City Council forward this motion to the Federation of Canadian Municipalities (FCM) and request that this resolution be considered at an upcoming FCM Board meeting.

CARRIED UNANIMOUSLY (Vote No. 02930)

NEW BUSINESS

1. Request for Leave of Absence

MOVED by Councillor Ball
SECONDED by Councillor Reimer

THAT Councillor De Genova be granted Leave of Absence for Civic Business from meetings to be held June 7, 2018.

CARRIED UNANIMOUSLY (Vote No. 02931)

ENQUIRIES AND OTHER MATTERS

1. Phil Bouvier Family Centre Daycare Closure

Councillor Reimer requested a memo regarding the recent closure of the Phil Bouvier Family Centre Daycare which is run by the Vancouver Native Health Society. The City Manager agreed to provide an update.

2. Missing and Murdered Indigenous Women National Inquiry Extension

Councillor Reimer requested a memo regarding the extension of the MMIW National Inquiry with regard to the Saa-ust Centre and the City's submission. The City Manager agreed to provide an update.

3. 150+ Place Naming Project Update

Councillor Reimer requested an update on the five action items contained in her motion entitled "150+ Place Naming Project", which was considered at the Regular Council meeting on March 28, 2017. The City Manager agreed to provide an update.

4. Recognizing Dal Richards

Councillor De Genova requested an update on her motion entitled "Recognizing Dal Richards' Life and Legacy in the City of Vancouver", which was considered at the Regular Council meeting on January 19, 2016. Councillor Reimer provided an update.

5. Loading Zone Times

Councillor De Genova requested an update on the three minute limit for loading zones at hospitals and childcare facilities. The City Manager agreed to send the most recent update.

6. Van Seized due to Parking Tickets

Councillor Carr noted a recent media report regarding a homeless man in Vancouver who had his van seized for numerous parking tickets. She asked that the issue of individuals using vehicles as homes be included in the next staff report on housing with regard to how the City can deal with that particular situation. The City Manager provided information and agreed to follow-up.

7. School Tax on Property Tax

Councillor Carr requested information regarding when and why the school tax was added to the property tax in Vancouver. The City Manager agreed to follow-up.

ADJOURNMENT

MOVED by Councillor Deal
SECONDED by Councillor Louie

THAT the meeting be adjourned.

CARRIED UNANIMOUSLY

The Council adjourned at 3:24 pm.

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