

#### REPORT TO COUNCIL

# STANDING COMMITTEE OF COUNCIL ON POLICY AND STRATEGIC PRIORITIES

## **FEBRUARY 21, 2018**

A Regular Meeting of the Standing Committee of Council on Policy and Strategic Priorities was held on Wednesday, February 21, 2018, at 9:40 am, in the Council Chamber, Third Floor, City Hall.

PRESENT: Councillor Andrea Reimer, Chair

Mayor Gregor Robertson\* Councillor George Affleck\*

Councillor Elizabeth Ball, Vice-Chair

Councillor Hector Bremner Councillor Adriane Carr Councillor Melissa De Genova\* Councillor Heather Deal Councillor Kerry Jang\* Councillor Raymond Louie Councillor Tim Stevenson

CITY MANAGER'S OFFICE: Sadhu Johnston, City Manager

CITY CLERK'S OFFICE: Rosemary Hagiwara, Deputy City Clerk

Katrina Leckovic, Deputy City Clerk Maria Castro, Meeting Coordinator

## **WELCOME**

The Chair acknowledged we are on the unceded homelands of the Musqueam, Squamish, and Tsleil-Waututh Nations and we give thanks for their generosity and hospitality on these lands.

## **VARY AGENDA**

MOVED by Councillor Louie

THAT the order of the agenda be varied to deal with Item 4 at 1 pm and Item 7 at 3 pm.

CARRIED UNANIMOUSLY AND BY THE REQUIRED MAJORITY

For clarity, the minutes are recorded in chronological order.

<sup>\*</sup> Denotes absence for a portion of the meeting.

## MATTERS ADOPTED ON CONSENT

MOVED by Councillor Louie

THAT item 1 be adopted on consent.

CARRIED UNANIMOUSLY AND BY THE REQUIRED MAJORITY

1. Local Improvement - Approval of Billing Rates for Projects Completed in 2017 January 30, 2018

THAT the Committee recommend to Council

- A. THAT the billing rates for lane paving and speed hump Local Improvement projects completed in 2017, be approved by Council.
- B. THAT the Director of Legal Services be instructed to prepare the necessary debenture by-law(s) upon Council approval of the Administrative Report dated January 30, 2018, entitled "Local Improvement Approval of Billing Rates for Projects Completed in 2017".

ADOPTED ON CONSENT (Vote No. 02666)

2. False Creek Water Quality Improvement Initiative: Update and Recommended Next Steps
January 26, 2018

Staff from Environmental Services presented the report and, along with the General Manager of Engineering Services, responded to questions.

MOVED by Mayor Robertson
THAT the Committee recommend to Council

- A. THAT Council direct the General Manager of Real Estate and Facilities Management to extend the pilot mobile sewage pump-out service in False Creek for the 2018 boating season, and report back on the success and findings of the project.
- B. THAT Council support proposed changes to the *Health By-law* to strengthen requirements for the provision and use of sanitary pump-out facilities at marinas, and direct the Director of Legal Services to bring forward for enactment the amendments generally set out in Appendix 1 of the Administrative Report dated January 26, 2018, entitled "False Creek Water Quality Improvement Initiative: Update and Recommended Next Steps".

- C. THAT Council support proposed changes to the *Ticket Offences By-law* to enable the City to issue tickets for offences under the *Health By-law*, and direct the Director of Legal Services to bring forward for enactment the amendments generally set out in Appendix 2 of the Administrative Report dated January 26, 2018, entitled "False Creek Water Quality Improvement Initiative: Update and Recommended Next Steps".
- D. THAT Council support proposed changes to the *Licence By-law* to remove parallel provisions regarding marina operations, and direct the Director of Legal Services to bring forward for enactment the amendments generally set out in Appendix 3 of the Administrative Report dated January 26, 2018, entitled "False Creek Water Quality Improvement Initiative: Update and Recommended Next Steps".

CARRIED UNANIMOUSLY (Vote No. 02654)

3. Expansion of the False Creek Neighbourhood Energy Utility ("NEU") February 13, 2018

Staff from the Neighbourhood Energy Branch and the City Manager responded to questions.

MOVED by Mayor Robertson
THAT the Committee recommend to Council

- A. THAT Council adopt the Neighbourhood Energy Utility (NEU) investment decision framework to guide NEU expansion into parts of Mount Pleasant, Northeast False Creek and the False Creek Flats, as outlined in the Administrative Report dated February 13, 2018, entitled "Expansion of the False Creek Neighbourhood Energy Utility ("NEU")", with funding subject to Council approval of future Capital Plans.
- B. THAT staff bring proposed amendments to the *Energy Utility System By-law 9552* forward to Council for enactment, expanding the service area to include parts of Mount Pleasant, Northeast False Creek and the False Creek Flats, as described in Figure 1 of the Administrative Report dated February 13, 2018, entitled "Expansion of the False Creek Neighbourhood Energy Utility ("NEU")".

CARRIED UNANIMOUSLY (Vote No. 02655)

5. Keeping Promises: Approving and Expediting One Building of 100% Core-Need Rental Housing in the Downtown Eastside

At the Regular Council meeting on January 30, 2018, Vancouver City Council referred the following matter to the Standing Committee on Policy and Strategic Priorities meeting on February 21, 2018, to hear from speakers.

The Committee heard from four speakers in support of the motion.

\* \* \* \* \*

At 11:20 am it was,

MOVED by Councillor Louie

THAT the meeting be extended to complete the business on the agenda.

CARRIED UNANIMOUSLY AND BY THE REQUIRED MAJORITY

\* \* \* \* \*

The Committee recessed at 11:21 am and reconvened at 1:07 pm, beginning with Item 4 prior to the completion of Item 5.

\* \* \* \* \*

## 4. Accelerating the City of Vancouver Pedestrian Curb Ramp Program

At the Regular Council meeting on January 30, 2018, Vancouver City Council referred the following matter to the Standing Committee on Policy and Strategic Priorities meeting on February 21, 2018, to hear from speakers.

The Committee heard from one speaker in support of the motion.

The motion below contains amendments to the original Motion on Notice, which were accepted by the Committee.

The City Manager responded to questions.

MOVED by Councillor Ball
THAT the Committee recommend to Council

- Increasing the walkability and accessibility of Vancouver's streets and sidewalks is a priority for the City of Vancouver and Vancouver City Council and central to the City's active transportation objectives;
- 2. The City of Vancouver values all members of our diverse communities and is committed to removing barriers that might prevent citizens and visitors alike from fully enjoying our city;
- 3. The City of Vancouver has long recognized the importance of sidewalk accessibility and has been installing over 200 curb ramps per year on street

corners since the 1960s to create easier sidewalk access for people, including persons with disabilities, persons who use mobility aids, and persons with strollers and shopping trolleys;

- 4. As noted in the City's 2018 Budget, the City of Vancouver Pedestrian Curb Ramp Program has seen an increase in the demand for curb ramps as the City endeavors to complete the sidewalk network for seamless travel throughout the pedestrian environment;
- 5. As noted in the City's 2018 Budget, there are approximately 6,000 locations throughout the City that still require curb ramps, with requests from residents for ramps at approximately 600 of these locations; and
- 6. Improving city-wide accessibility is an ongoing priority for Vancouver City Council that benefits everyone in the community.

## THEREFORE BE IT RESOLVED

- A. THAT Vancouver City Council consider prioritization of the City's Pedestrian Curb Ramp Program as part of the upcoming 2019-2022 Capital Plan in order to accelerate the installation of curb ramps at the approximately 6,000 locations throughout the City where they are still required, thereby accelerating the completion of a seamless network for sidewalk travel throughout the city's pedestrian environment.
- B. THAT Vancouver City Council direct staff to present to Council, at the earliest possible opportunity, an estimated cost to install curb ramps at all of the approximately 6,000 locations throughout the city where they are still required.
- C. THAT Vancouver City Council direct staff to report back to Council within 120 days with recommendations for potential sources of any additional funding that could be leveraged to accelerate and complete the installation of curb ramps at all of the approximately 6,000 locations throughout the City where they are still required, including but not limited to potential funding that may be available from the Federal and Provincial governments, from non-profit foundations, and from other corporate and community partners who may have the ability and the inclination to contribute financially toward the goal of achieving a seamless network of accessible sidewalk travel throughout the city's pedestrian environment.

CARRIED UNANIMOUSLY (Vote No. 02656)

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The Committee resumed Item 5 following the completion of Item 4.

\* \* \* \* \*

# 5. Keeping Promises: Approving and Expediting One Building of 100% Core-Need Rental Housing in the Downtown Eastside

The City Manager responded to questions.

MOVED by Councillor De Genova
THAT the Committee recommend to Council

#### WHEREAS

- 1. In 2008, Mayor Gregor Robertson made a promise to end homelessness in Vancouver by 2015;
- The 2015 Homeless Count reported 1746 homeless people in Vancouver and the most current numbers in 2017 reported 2138 people as homeless in the city of Vancouver;
- 3. Approval of a rezoning application or use of City owned land for housing requires a majority vote of Vancouver City Council; and
- 4. In minutes of meetings held by Council since August 2, 2016, there is no motion by the Mayor or any other member of Council promising one building of housing at 100% core-need rates in the Downtown Eastside.

#### THEREFORE BE IT RESOLVED

- A. THAT Council direct staff to find one or more sites of City owned land in the Downtown Eastside appropriate for development of a 10-12 storey building with 100% of units to be rented at core-need rates and report back with recommendations to Council at the March 14, 2018, meeting of the City Finance and Services Committee.
- B. THAT Council direct staff to explore funding options, including but not limited to: appropriate budget surpluses, the innovation fund, funding allocated for the Mayor's office in the 2018 budget, unallocated Development Cost Levies and unallocated Community Amenity Contributions.
- C. THAT Council direct Planning and Development Services to expedite and prioritize any permits or inspections necessary to move this project forward.
- D. THAT Council endorse a community liaison committee to meet with staff and that Mayor Robertson be appointed by Council as the liaison to this committee.

#### amended

## AMENDMENT MOVED by Mayor Robertson

THAT the motion be struck and replaced with the following:

## **WHEREAS**

- 1. The city-owned housing site at 58 West Hastings has been a focal point of community organized advocacy for action to provide housing for those left most vulnerable by rising income inequality, racism, discrimination, colonization, and housing speculation and flipping.
- 2. A coalition of community groups organized under the banner of "Our Homes Can't Wait" made specific calls to action regarding 58 West Hastings.
- 3. On August 2, 2016, Mayor Robertson, Councillor Reimer and members of City staff attended a meeting organized by "Our Homes Can't Wait" and answered the call to action by committing to do everything in their power to work with the community to achieve 100% housing at welfare and pension rates at 58 West Hastings.
- 4. Since then Mayor Robertson and staff have been successful in garnering partners who have committed over \$60 million in funding for 58 West Hastings and staff worked tirelessly to meet with the funding partners and members of the community to get a rezoning through Council with unanimous support on January 30, 2018.
- 5. The built form for 58 West Hastings approved at rezoning is 10 storeys with 231 self-contained units.
- 6. At the time of rezoning staff spoke several times to anticipated next steps which including advocacy for additional funding to reach the 100% commitment and the establishment of a Community Advisory Committee to ensure key qualitative aspects asked for from the community are achieved at 58 West Hastings.

## THEREFORE BE IT RESOLVED

- A. THAT Council supports the call from "Our Homes Can't Wait" for 100% welfare and pension rates at 58 West Hastings and supports staff's ongoing work to find additional funding to achieve this goal.
- B. THAT Council supports Planning and Development Services to expedite and prioritize any permits or inspections necessary to move this project forward.
- C. THAT Council reaffirm its support for the 58 West Hastings as presented during the rezoning and a Community Advisory Committee previously articulated by staff and with a goal of ensuring that this housing will be not only financially accessible but also functionally accessible regardless of ethnicity, age, life experience, mental health, drug use, unresolved trauma or other common barriers for people trying to access housing.

- D. THAT, in light of additional funding being made available for affordable housing by the new provincial government, Council direct staff to:
  - (a) reassess the financial plan for the Downtown Eastside to determine how many more welfare and pension rate units are possible to advance in the short term; and
  - (b) investigate the possibility of acquiring up to 10 sites to accommodate the additional affordable housing.

#### amended

## AMENDMENT MOVED by Councillor De Genova

THAT the following be added after the word "goal" in A above:

"in consultation with the Vancouver Chinatown Foundation, BC Housing and all other stakeholders"

## CARRIED UNANIMOUSLY (Vote No. 02657)

The amendment having carried, the motion as amended was put and CARRIED UNANIMOUSLY (Vote No. 02658)

#### FINAL MOTION AS ADOPTED

THAT the Committee recommend to Council

- The city-owned housing site at 58 West Hastings has been a focal point of community organized advocacy for action to provide housing for those left most vulnerable by rising income inequality, racism, discrimination, colonization, and housing speculation and flipping.
- 2. A coalition of community groups organized under the banner of "Our Homes Can't Wait" made specific calls to action regarding 58 West Hastings.
- 3. On August 2, 2016, Mayor Robertson, Councillor Reimer and members of City staff attended a meeting organized by "Our Homes Can't Wait" and answered the call to action by committing to do everything in their power to work with the community to achieve 100% housing at welfare and pension rates at 58 West Hastings.
- 4. Since then Mayor Robertson and staff have been successful in garnering partners who have committed over \$60 million in funding for 58 West Hastings and staff worked tirelessly to meet with the funding

- partners and members of the community to get a rezoning through Council with unanimous support on January 30, 2018.
- 5. The built form for 58 West Hastings approved at rezoning is 10 storeys with 231 self-contained units.
- 6. At the time of rezoning staff spoke several times to anticipated next steps which including advocacy for additional funding to reach the 100% commitment and the establishment of a Community Advisory Committee to ensure key qualitative aspects asked for from the community are achieved at 58 West Hastings.

#### THEREFORE BE IT RESOLVED

- A. THAT Council supports the call from "Our Homes Can't Wait" for 100% welfare and pension rates at 58 West Hastings and supports staff's ongoing work to find additional funding to achieve this goal in consultation with the Vancouver Chinatown Foundation, BC Housing and all other stakeholders.
- B. THAT Council supports Planning and Development Services to expedite and prioritize any permits or inspections necessary to move this project forward.
- C. THAT Council reaffirm its support for the 58 West Hastings as presented during the rezoning and a Community Advisory Committee previously articulated by staff and with a goal of ensuring that this housing will be not only financially accessible but also functionally accessible regardless of ethnicity, age, life experience, mental health, drug use, unresolved trauma or other common barriers for people trying to access housing.
- D. THAT, in light of additional funding being made available for affordable housing by the new provincial government, Council direct staff to:
  - (a) reassess the financial plan for the Downtown Eastside to determine how many more welfare and pension rate units are possible to advance in the short term; and
  - (b) investigate the possibility of acquiring up to 10 sites to accommodate the additional affordable housing.
- Approval of Business Improvement Area (BIA) Renewals, Expansion and Proposed Creekside BIA January 26, 2018

At the Regular Council meeting on February 20, 2018, Vancouver City Council referred the following matter to the Standing Committee on Policy and Strategic Priorities meeting on February 21, 2018, to hear from speakers.

Staff from Planning, Urban Design and Sustainability presented the report and responded to questions.

Representatives from Cambie Village Business Improvement Area, Collingwood Business Improvement Area, Hastings North Business Improvement Area, and Robson Business Improvement Area, presented their respective applications.

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At 3:10 pm, the Committee agreed to consider Item 7 prior to the completion of Item 6.

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## 7. Upgrading, Reviewing and Revising the Granville Entertainment District

At the Regular Council meeting on February 20, 2018, Vancouver City Council referred the following matter to the Standing Committee on Policy and Strategic Priorities meeting on February 21, 2018, to hear from speakers.

The Committee heard from three speakers in support of the motion.

The City Manager responded to guestions.

MOVED by Councillor Affleck
THAT the Committee recommend to Council

- Vancouver's public spaces our plazas, squares, streets, laneways, pathways, and waterfront - are where public life happens and where community is created - spaces where we connect with the city and with each other;
- 2. "Places for People Downtown" seeks to create a strategy to shape and deliver vibrant public spaces in downtown Vancouver;
- 3. At the Tuesday, July 9, 2013, Regular Council Meeting, Councillor George Affleck introduced a motion entitled "Review and Enhancement of Granville Entertainment District";
- 4. Councillor Affleck's motion called for City staff to consult with the Downtown Vancouver Business Improvement Association and other pertinent stakeholders to provide an update on the Granville Entertainment District with a view to:
  - Reviewing the parking situation on the street;
  - Providing options for enhancing the dining experience on the street, including allowing greater use of the street for outdoor dining by neighboring food establishments;

- Reviewing other potential upgrades and opportunities for the area.
- 5. Councillor Affleck's July 9, 2013, motion was referred to staff with direction to provide a memorandum to Council reviewing the process used to select a design team to create the \$21-million, national award-winning Granville Entertainment District, the cost of construction and any feedback received from stakeholders regarding the redesigned street (referral moved by Councillor Deal; seconded by Councillor Louie opposed by Councillors Affleck, Ball, and Carr);
- 6. A records search conducted by City staff for the memorandum to Council noted above in WHEREAS clause No. 3 failed to locate any follow up memorandum to Council reviewing the process used to select a design team to create the \$21-million, national award-winning Granville Entertainment District, the cost of construction, or any feedback received from stakeholders regarding the redesigned street;
- 7. At the Wednesday, June 14, 2017, meeting of the Standing Committee of Council on City Finance and Services, City staff presented Liquor Policy Review recommendations to Council, including a recommendation to adopt and implement adjustments for the Granville Street/Granville Entertainment District "to reduce problems";
- 8. The City Finance and Services Committee heard from four speakers at the Wednesday, June 14, 2017, meeting in support of the report and 16 speakers who were either in opposition or expressed concerns regarding specific aspects of the report;
- 9. Councillor Carr offered an amendment at the June 14, 2017, Committee meeting whereby the recommendations referencing the Granville Entertainment District and the Downtown Eastside in recommendations E.19, and I.27, on pages 13 to 14 of the Policy Report dated June 7, 2017, entitled "Liquor Policy Review Recommended Actions", be removed, and be referred to a working group of key stakeholders noted elsewhere in the staff recommendations;
- 10. Vote No. 02024 records that Councillors Deal, Jang, Louie, Meggs, Reimer, Stevenson and Mayor Robertson opposed Councillor Carr's June 14, 2017, amendment relating to the Granville Entertainment District and the Downtown Eastside and the amendment did not carry;
- 11. A recommendation, contained in the staff report presented to Council on June 14, 2017 (i.e., "Liquor Policy Review Recommended Actions"), to direct City staff to establish a working group of key stakeholders in the Granville Entertainment District, including local bars and restaurants, Bar Watch, the Downtown Vancouver Business Improvement Association, Vancouver Police Department, Vancouver Coastal Health and community organizations, including women's organizations, to improve consultation and co-ordination of efforts to

- reduce street disorder and gender-based violence, and to improve business in the area carried unanimously (Vote No. 02027);
- 12. The Granville Entertainment District (GED) Working Group on Safety and Security (GED SSWG) was convened in July 2017 and is comprised of a number of members from Industry, Not for Profit, and Government organizations, but does not include representatives from the BC Entertainment Hall of Fame (which has invested over \$300,000 for bronze plaques up and down Granville Street), Entertainment Producers, Vancouver Civic Theatres (such as the Orpheum which fronts onto Granville Street), and the City Archives, as stakeholders;
- 13. A February 20, 2018, Memorandum to Mayor and Council from the General Manager of Development, Buildings, and Licensing (SUBJECT: Granville Entertainment District Safety and Security Working Group Update) states, in APPENDIX B: Granville Entertainment District Safety and Security Working Group (GED SSWG) Terms of Reference, section 3.0 "Membership", that
  - The Working Group will have approximately 20 members and that "additional members may be nominated";
- 14. A recommendation (i.e., B.10), contained in the staff report presented to Council on June 14, 2017 (i.e., "Liquor Policy Review Recommended Actions"), directed staff to "bring revised recommendations regarding the Granville Entertainment District to Council by the end of the third quarter, 2017 and carried unanimously (Vote No. 02032);
- 15. Events of recent days underscore the fact that violent crime continues to be a persistent issue on Granville Street and it is time to change how the Granville Entertainment District operates to make it a safer place for people late at night;
- 16. A February 20, 2018, Memorandum to Mayor and Council from the General Manager of Development, Buildings, and Licensing (SUBJECT: Granville Entertainment District Safety and Security Working Group Update) states and makes particular note of Vancouver Police Department (VPD) data which shows that "violence and disorder in the GED have not decreased over the last five years (2013-2017) and the GED continues to have the highest number of incidents among Vancouver's downtown areas in late night hours."; and
- 17. A February 20, 2018, Memorandum to Mayor and Council from the General Manager of Development, Buildings, and Licensing (SUBJECT: Granville Entertainment District Safety and Security Working Group Update) states that "violence and general disorder remains a serious issue [in the GED], particularly on weekends, and staff do not believe that any of the ideas on the table will seriously mitigate those issues in the immediate term.".

## THEREFORE BE IT RESOLVED

- A. THAT Vancouver City Council advise staff that as part of the report back planned for April 2018, on the Granville Entertainment District, Council expects advice on:
  - An update and potential review of the parking and transit situation on the street, including but not limited to the possibility of moving the trolley bus lines off of Granville Street to provide a more open space for staging and event programming;
  - An update on potential options for enhancing the dining and live music experience on the street, including allowing greater use of the street for outdoor patio dining by neighboring food establishments;
  - An update and review of any other potential upgrades, redesigns, and opportunities for the area that staff deem worthy of consideration and that may be included as part of the current capital planning process; and
  - A strategy to provide better transportation services unique to the Granville Entertainment District as a high need area of the city;

FURTHER THAT staff consult with the BC Entertainment Hall of Fame (which has invested over \$300,000 for bronze plaques up and down Granville Street), Entertainment Producers, Vancouver Civic Theatres (such as the Orpheum which fronts onto Granville Street), and the City Archives as to whether they would be appropriate stakeholder members on the Granville Entertainment District Safety and Security Working Group (GED SSWG) in accordance with Section 3.0 ("Membership") of the Granville Entertainment District Safety and Security Working Group (GED SSWG) Terms of Reference as noted in the February 20, 2018, Memorandum to Mayor and Council from the General Manager of Development, Buildings, and Licensing (SUBJECT: Granville Entertainment District Safety and Security Working Group Update).

B. THAT Vancouver City Council direct staff to work with the Vancouver Police Department, Bar Watch, and other relevant stakeholders, including the Granville Entertainment District Safety and Security Working Group (GED SSWG), the Provincial Government, and other B.C. municipalities exploring the use of CCTV, to accelerate and prioritize efforts to reactivate and expand the Street Surveillance Camera Network to deter property damage and theft and to deter patrons of the Granville Entertainment District who are intent upon engaging in violent behaviour, and that a budget, and timeframe, for potential implementation be presented to Council before June 2018.

amended

## AMENDMENT MOVED by Councillor Louie

THAT B above be struck and replaced with the following:

THAT Vancouver City Council direct staff to work with the Vancouver Police Department, Bar Watch, BC Civil Liberties Association, Pivot Legal Society, Vancouver Public Spaces Network and other relevant stakeholders, including the Granville Entertainment District Safety and Security Working Group (GED SSWG), the Provincial Government, and other B.C. municipalities exploring the use of CCTV, and ask the Provincial Privacy Commissioner to give us an assessment of the use of CCTV in the GED and to review the efficacy of using Street Surveillance Camera Networks to deter property damage, theft, violent behavior and consider other methods that could achieve these outcomes without impacts on civil liberties, and report back to Council by June 2018.

#### amended

## AMENDMENT TO THE AMENDMENT MOVED by Councillor Affleck

THAT the following be added after the words "civil liberties, and" in B above:

"that a budget, and timeframe for potential implementation be presented in the"

LOST (Vote No. 02659) (Councillors Deal, Jang, Louie, Reimer, Stevenson and Mayor Robertson opposed)

AMENDMENT TO THE AMENDMENT MOVED by Councillor Carr

THAT the word "without" be replaced with "minimizing" in B above.

CARRIED (Vote No. 02660) (Councillors Deal, Jang, Reimer and Stevenson opposed)

#### AMENDMENT TO THE AMENDMENT MOVED by Councillor De Genova

THAT the following be added after "Street Surveillance Camera Networks" in B above:

"to support safety measures and";

FURTHER THAT the following be added after "Vancouver Public Spaces Network,":

"Downtown Business Improvement Association, BC Law Society,"

CARRIED UNANIMOUSLY (Vote No. 02661) (Councillor Jang absent for the vote)

## AMENDMENT TO THE AMENDMENT MOVED by Councillor Louie

THAT the words ", or sooner if practicable" be added after "June 2018" in B above.

CARRIED UNANIMOUSLY (Vote No. 02662)

The amendments having carried or lost, the motion as amended was put and CARRIED UNANIMOUSLY (Vote No. 02663).

\* \* \* \* \*

At 5:54 pm, during debate on the motion, Councillor Stevenson rose on a point of order, submitting that Councillor Bremner's debate was irrelevant to the subject matter as a previously approved amendment had already been discussed. Councillor Bremner accepted the ruling but pointed out he was contextualizing his comments.

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## FINAL MOTION AS ADOPTED

THAT the Committee recommend to Council

- 1. Vancouver's public spaces our plazas, squares, streets, laneways, pathways, and waterfront are where public life happens and where community is created spaces where we connect with the city and with each other;
- 2. "Places for People Downtown" seeks to create a strategy to shape and deliver vibrant public spaces in downtown Vancouver;
- 3. At the Tuesday, July 9, 2013, Regular Council Meeting, Councillor George Affleck introduced a motion entitled "Review and Enhancement of Granville Entertainment District";
- 4. Councillor Affleck's motion called for City staff to consult with the Downtown Vancouver Business Improvement Association and other pertinent stakeholders to provide an update on the Granville Entertainment District with a view to:
  - Reviewing the parking situation on the street;
  - Providing options for enhancing the dining experience on the street, including allowing greater use of the street for outdoor dining by neighboring food establishments;
  - Reviewing other potential upgrades and opportunities for the area.

- 5. Councillor Affleck's July 9, 2013, motion was referred to staff with direction to provide a memorandum to Council reviewing the process used to select a design team to create the \$21-million, national award-winning Granville Entertainment District, the cost of construction and any feedback received from stakeholders regarding the redesigned street (referral moved by Councillor Deal; seconded by Councillor Louie opposed by Councillors Affleck, Ball, and Carr);
- 6. A records search conducted by City staff for the memorandum to Council noted above in WHEREAS clause No. 3 failed to locate any follow up memorandum to Council reviewing the process used to select a design team to create the \$21-million, national award-winning Granville Entertainment District, the cost of construction, or any feedback received from stakeholders regarding the redesigned street;
- 7. At the Wednesday, June 14, 2017, meeting of the Standing Committee of Council on City Finance and Services, City staff presented Liquor Policy Review recommendations to Council, including a recommendation to adopt and implement adjustments for the Granville Street/Granville Entertainment District "to reduce problems";
- 8. The City Finance and Services Committee heard from four speakers at the Wednesday, June 14, 2017, meeting in support of the report and 16 speakers who were either in opposition or expressed concerns regarding specific aspects of the report;
- 9. Councillor Carr offered an amendment at the June 14, 2017, Committee meeting whereby the recommendations referencing the Granville Entertainment District and the Downtown Eastside in recommendations E.19, and I.27, on pages 13 to 14 of the Policy Report dated June 7, 2017, entitled "Liquor Policy Review Recommended Actions", be removed, and be referred to a working group of key stakeholders noted elsewhere in the staff recommendations;
- 10. Vote No. 02024 records that Councillors Deal, Jang, Louie, Meggs, Reimer, Stevenson and Mayor Robertson opposed Councillor Carr's June 14, 2017, amendment relating to the Granville Entertainment District and the Downtown Eastside and the amendment did not carry;
- 11. A recommendation, contained in the staff report presented to Council on June 14, 2017 (i.e., "Liquor Policy Review Recommended Actions"), to direct City staff to establish a working group of key stakeholders in the Granville Entertainment District, including local bars and restaurants, Bar Watch, the Downtown Vancouver Business Improvement Association, Vancouver Police Department, Vancouver Coastal Health and community organizations, including women's organizations, to improve consultation and co-ordination of efforts to reduce street disorder and gender-based violence, and to improve business in the area carried unanimously (Vote No. 02027);

- 12. The Granville Entertainment District (GED) Working Group on Safety and Security (GED SSWG) was convened in July 2017 and is comprised of a number of members from Industry, Not for Profit, and Government organizations, but does not include representatives from the BC Entertainment Hall of Fame (which has invested over \$300,000 for bronze plaques up and down Granville Street), Entertainment Producers, Vancouver Civic Theatres (such as the Orpheum which fronts onto Granville Street), and the City Archives, as stakeholders;
- 13. A February 20, 2018, Memorandum to Mayor and Council from the General Manager of Development, Buildings, and Licensing (SUBJECT: Granville Entertainment District Safety and Security Working Group Update) states, in APPENDIX B: Granville Entertainment District Safety and Security Working Group (GED SSWG) Terms of Reference, section 3.0 "Membership", that
  - The Working Group will have approximately 20 members and that "additional members may be nominated";
- 14. A recommendation (i.e., B.10), contained in the staff report presented to Council on June 14, 2017 (i.e., "Liquor Policy Review Recommended Actions"), directed staff to "bring revised recommendations regarding the Granville Entertainment District to Council by the end of the third quarter, 2017 and carried unanimously (Vote No. 02032);
- 15. Events of recent days underscore the fact that violent crime continues to be a persistent issue on Granville Street and it is time to change how the Granville Entertainment District operates to make it a safer place for people late at night;
- 16. A February 20, 2018, Memorandum to Mayor and Council from the General Manager of Development, Buildings, and Licensing (SUBJECT: Granville Entertainment District Safety and Security Working Group Update) states and makes particular note of Vancouver Police Department (VPD) data which shows that "violence and disorder in the GED have not decreased over the last five years (2013-2017) and the GED continues to have the highest number of incidents among Vancouver's downtown areas in late night hours."; and
- 17. A February 20, 2018, Memorandum to Mayor and Council from the General Manager of Development, Buildings, and Licensing (SUBJECT: Granville Entertainment District Safety and Security Working Group Update) states that "violence and general disorder remains a serious issue [in the GED], particularly on weekends, and staff do not believe that any of the ideas on the table will seriously mitigate those issues in the immediate term.".

#### THEREFORE BE IT RESOLVED

A. THAT Vancouver City Council advise staff that as part of the report back planned for April 2018, on the Granville Entertainment District (GED), Council expects advice on:

- An update and potential review of the parking and transit situation on the street, including but not limited to the possibility of moving the trolley bus lines off of Granville Street to provide a more open space for staging and event programming;
- An update on potential options for enhancing the dining and live music experience on the street, including allowing greater use of the street for outdoor patio dining by neighboring food establishments;
- An update and review of any other potential upgrades, redesigns, and opportunities for the area that staff deem worthy of consideration and that may be included as part of the current capital planning process; and
- A strategy to provide better transportation services unique to the GED as a high need area of the city;

FURTHER THAT staff consult with the BC Entertainment Hall of Fame (which has invested over \$300,000 for bronze plaques up and down Granville Street), Entertainment Producers, Vancouver Civic Theatres (such as the Orpheum which fronts onto Granville Street), and the City Archives as to whether they would be appropriate stakeholder members on the Granville Entertainment District Safety and Security Working Group (GED SSWG) in accordance with Section 3.0 ("Membership") of the GED SSWG Terms of Reference as noted in the February 20, 2018, Memorandum to Mayor and Council from the General Manager of Development, Buildings, and Licensing (SUBJECT: Granville Entertainment District Safety and Security Working Group Update).

B. THAT Vancouver City Council direct staff to work with the Vancouver Police Department, Bar Watch, BC Civil Liberties Association, Pivot Legal Society, Vancouver Public Spaces Network, Downtown Business Improvement Association, BC Law Society, and other relevant stakeholders, including the Granville Entertainment District Safety and Security Working Group (GED SSWG), the Provincial Government, and other B.C. municipalities exploring the use of CCTV, and ask the Provincial Privacy Commissioner to give us an assessment of the use of CCTV in the Granville Entertainment District and to review the efficacy of using Street Surveillance Camera Networks to support safety measures and to deter property damage, theft, violent behavior and consider other methods that could achieve these outcomes minimizing impacts on civil liberties, and report back to Council by June 2018, or sooner if practicable.

6. Approval of Business Improvement Area (BIA) Renewals, Expansion and Proposed Creekside BIA
January 26, 2018

\* \* \* \* \*

At 6:20 pm, Councillor De Genova left the Council Chamber and did not return. At 6:22 pm, Councillor Affleck declared Conflict of Interest on the referral motion set out below, as he operates a business in the Creekside area. He left the Council Chamber and did not return until the conclusion of the referral motion.

\* \* \* \*

Representatives from Cambie Village Business Improvement Area and Creekside Business Improvement Area presented their application.

The Committee heard from six speakers in opposition to the proposed Creekside Business Improvement Area, including some who also spoke in opposition to the proposed Cambie Village Business Improvement Area expansion.

Staff from Planning, Urban Design and Sustainability responded to questions.

The Committee agreed to separate components of the motion for the vote.

REFERRAL MOVED by Councillor Reimer

THAT the following be referred back to staff to consult with the proponents regarding the options for advancing the Creekside Economic District such as modifying the boundaries or undertaking more significant investigation into the needs of property owners in the light industrial areas:

H. THAT Council approve the application of the Creekside Economic Development Association (CEDA) as described in the Administrative Report dated January 26, 2018, entitled "Approval of Business Improvement Area (BIA) Renewals, Expansion and Proposed Creekside BIA";

FURTHER THAT Council instruct the Director of Legal Services, in consultation with the Director of Planning, to bring forward by-laws to establish the proposed Creekside Business Improvement Area, to establish a funding ceiling, and to remit monies for the business promotion scheme.

CARRIED UNANIMOUSLY (Vote No 02664) (Councillor De Genova and Mayor Robertson absent for the vote) (Councillor Affleck absent for the vote due to Conflict of Interest)

# MOVED by Councillor Reimer THAT the Committee recommend to Council

A. THAT Council approve the application of the Cambie Village Business Association (CVBA) as described in the Administrative Report dated January 26, 2018, entitled "Approval of Business Improvement Area (BIA) Renewals, Expansion and Proposed Creekside BIA";

FURTHER THAT Council instruct the Director of Legal Services, in consultation with the Director of Planning, to bring forward by-laws to re-establish the Cambie Village BIA, to establish a new funding ceiling, and to remit monies for the business promotion scheme.

B. THAT Council approve the application of the Collingwood Business Improvement Association (CBIA) as described in the Administrative Report dated January 26, 2018, entitled "Approval of Business Improvement Area (BIA) Renewals, Expansion and Proposed Creekside BIA";

FURTHER THAT Council instruct the Director of Legal Services, in consultation with the Director of Planning, to bring forward by-laws to re-establish the Collingwood BIA, to establish a new funding ceiling, and to remit monies for the business promotion scheme.

C. THAT Council approve the application of the Dunbar Village Business Association (DVBA) as described in the Administrative Report dated January 26, 2018, entitled "Approval of Business Improvement Area (BIA) Renewals, Expansion and Proposed Creekside BIA";

FURTHER THAT Council instruct the Director of Legal Services, in consultation with the Director of Planning, to bring forward by-laws to re-establish the Dunbar Village BIA, to establish a new funding ceiling, and to remit monies for the business promotion scheme.

D. THAT Council approve the application of the Hastings North Business Improvement Association (HNBIA) as described in the Administrative Report dated January 26, 2018, entitled "Approval of Business Improvement Area (BIA) Renewals, Expansion and Proposed Creekside BIA";

FURTHER THAT Council instruct the Director of Legal Services, in consultation with the Director of Planning, to bring forward by-laws to re-establish the Hastings North BIA, to establish a new funding ceiling, and to remit monies for the business promotion scheme.

E. THAT Council approve the application of the Hastings North Business Improvement Association (HNBIA) as described in the Administrative Report dated January 26, 2018, entitled "Approval of Business Improvement Area (BIA) Renewals, Expansion and Proposed Creekside BIA";

FURTHER THAT Council instruct the Director of Legal Services, in consultation with the Director of Planning, to bring forward by-laws to re-establish the Hastings North Expansion BIA, to establish a new funding ceiling, and to remit monies for the business promotion scheme.

F. THAT Council approve the application of the Robson Street Business Association (RSBA) as described in the Administrative Report dated January 26, 2018, entitled "Approval of Business Improvement Area (BIA) Renewals, Expansion and Proposed Creekside BIA";

FURTHER THAT Council instruct the Director of Legal Services, in consultation with the Director of Planning, to bring forward by-laws to re-establish the Robson Street BIA, to establish a new funding ceiling, and to remit monies for the business promotion scheme.

G. THAT Council approve the application of the Cambie Village Business Association (CVBA) as described in this Report, as amended by the boundary revision requested by CVBA described in Appendix J of the Administrative Report dated January 26, 2018, entitled "Approval of Business Improvement Area (BIA) Renewals, Expansion and Proposed Creekside BIA";

FURTHER THAT Council instruct the Director of Legal Services, in consultation with the Director of Planning, to bring forward by-laws to establish the proposed Cambie Village Expansion BIA, to establish a funding ceiling, and to remit monies for the business promotion scheme.

CARRIED UNANIMOUSLY (Vote No. 02665) (Councillor De Genova and Mayor Robertson absent for the vote)

The Committee adjourned at 7:29 pm.

\* \* \* \* \*



## REGULAR COUNCIL MEETING MINUTES STANDING COMMITTEE OF COUNCIL ON POLICY AND STRATEGIC PRIORITIES

#### **FEBRUARY 21, 2018**

A Regular Meeting of the Council of the City of Vancouver was held on Wednesday, February 21, at 7:30 pm, in the Council Chamber, Third Floor, City Hall, following the Standing Committee on Policy and Strategic Priorities meeting, to consider the recommendations and actions of the Committee.

PRESENT: Acting Mayor Raymond Louie

Councillor George Affleck Councillor Elizabeth Ball Councillor Hector Bremner Councillor Adriane Carr Councillor Heather Deal Councillor Kerry Jang Councillor Andrea Reimer Councillor Tim Stevenson

ABSENT: Mayor Gregor Robertson

Councillor Melissa De Genova

CITY MANAGER'S OFFICE: Sadhu Johnston, City Manager

CITY CLERK'S OFFICE: Katrina Leckovic, Deputy City Clerk

Maria Castro, Meeting Coordinator

## **COMMITTEE REPORTS**

Report of Standing Committee on City Finance and Services Wednesday, February 21, 2018

Council considered the report containing the recommendations and actions taken by the Standing Committee on Policy and Strategic Priorities. Its items of business included:

- 1. Local Improvement Approval of Billing Rates for Projects Completed in 2017
- 2. False Creek Water Quality Improvement Initiative: Update and Recommended Next Steps
- 3. Expansion of the False Creek Neighbourhood Energy Utility ("NEU")
- 4. Accelerating the City of Vancouver Pedestrian Curb Ramp Program
- 5. Keeping Promises: Approving and Expediting One Building of 100% Core-Need Rental Housing in the Downtown Eastside
- 6. Approval of Business Improvement Area (BIA) Renewals, Expansion and Proposed Creekside BIA
- 7. Upgrading, Reviewing and Revising the Granville Entertainment District

Items 1 to 7

MOVED by Councillor Jang SECONDED by Councillor Deal

THAT the recommendations and actions taken by the Standing Committee on Policy and Strategic Priorities at its meeting of February 21, 2018, as contained in items 1 to 7, be approved.

**CARRIED UNANIMOUSLY** 

## **ADJOURNMENT**

MOVED by Councillor Deal SECONDED by Councillor Louie

THAT the meeting be adjourned.

**CARRIED UNANIMOUSLY** 

The Council adjourned at 7:31 pm.

\* \* \* \*