



SPECIAL COUNCIL MEETING MINUTES

FEBRUARY 13, 2018

A Special Meeting of the Council of the City of Vancouver was held on Tuesday, February 13, 2018, at 9:33 am, in the Council Chamber, Third Floor, City Hall, for the purpose of considering the Northeast False Creek Plan ("NEFC Plan") and Viaducts Replacement Project.

PRESENT: Mayor Gregor Robertson
Councillor George Affleck
Councillor Hector Bremner
Councillor Adriane Carr
Councillor Melissa De Genova
Councillor Heather Deal
Councillor Kerry Jang
Councillor Raymond Louie
Councillor Andrea Reimer
Councillor Tim Stevenson

ABSENT: Councillor Elizabeth Ball, Medical Leave

CITY MANAGER'S OFFICE: Sadhu Johnston, City Manager

CITY CLERK'S OFFICE: Katrina Leckovic, Deputy City Clerk
Tina Hildebrandt, Meeting Coordinator

WELCOME

The Mayor acknowledged we are on the unceded homelands of the Musqueam, Squamish, and Tsleil-Waututh Nations and we give thanks for their generosity and hospitality on these lands.

1. **Northeast False Creek Plan ("NEFC Plan") and Viaducts Replacement Project January 19, 2018**

At the Standing Committee on City Finance and Services meeting on January 31, 2018, Vancouver City Council received a presentation on the Northeast False Creek Plan ("NEFC Plan") and Viaducts Replacement Project and heard from speakers. Subsequently, Council referred discussion and decision to a Special Council meeting on February 13, 2018.

Gil Kelley, General Manager of Planning, Urban Design and Sustainability provided opening comments and, along with Kevin McNaney, Project Director, Northeast False Creek Project Office, proposed additional recommendations for Council's consideration in response to questions from Council and concerns raised by speakers on January 31, 2018, as set out in two Memorandums dated February 12 and February 13, 2018. Mr. Kelley and Mr. McNaney also responded to questions along with the City Manager, General Manager of Engineering Services, and staff from Urban Design and Sustainability.

MOVED by Mayor Robertson
SECONDED by Councillor Louie

- A. THAT Council approve the Northeast False Creek Plan and associated Public Benefits Strategy, as presented in Appendix A of the Policy Report dated January 19, 2018, entitled "Northeast False Creek Plan ("NEFC Plan") and Viaducts Replacement Project", as a guiding policy framework for the development of a vibrant, inclusive and sustainable, residential and commercial waterfront district with a new destination waterfront park, with the following amendments as set out in the Memorandum dated February 12, 2018, from the General Manager of Planning, Urban Design and Sustainability, entitled "Northeast False Creek Plan and Viaducts Replacement Project - Recommended amendments to respond to speakers' concerns", as follows:

1. CHINATOWN

- 1a. Council commit the City Manager to convene regular meetings with the Chinatown Working Group and Chinese Benevolent Association (CBA) of Vancouver, and have staff work with these groups to establish guiding principles for the Chinatown Cultural District that can help inform work on the UNESCO application process and inform further design of the new NEFC parks, streets, and land use planning for Sub-area 6D.
- 1b. Council direct staff to report back with a financial strategy for delivering on the objectives of the NEFC Plan, including scenarios for increasing the amount of rental and non-market housing that can be achieved in Sub-area 6D, including housing for vulnerable seniors, and the financial implications of these scenarios.
- 1c. That language within sections 4, 9 and 14 of the NEFC Plan be strengthened to reinforce the importance of Northeast False Creek being a 'front door' to Chinatown, including:
 - A grand promenade on the Carrall Greenway alignment through the park that establishes a strong gateway from the False Creek waterfront,
 - Improvements to Andy Livingstone Park, and the portions of Keefer Street and Quebec Street adjacent to Andy Livingstone Park to better integrate renewed park features into Chinatown, and
 - A full access intersection (including northbound turns from Pacific Boulevard when driving from the west) at Quebec Street and the new Pacific Boulevard that allows improved access into Chinatown.
- 1d. That policy within sections 4, 9 and 14 of the NEFC Plan be amended to ensure that the Andy Livingstone Park design reflects the values and cultural significance of Chinatown, and better integrates with the adjacent streets (Keefer Street and Quebec Street) as well as the nearby cultural assets such as the Memorial Plaza and Dr. Sun Yat-Sen Classical Garden and public park.
- 1e. That Council direct staff to engage with representatives from the CBA, Chinatown Working Group, and Hogan's Alley Working Group to establish guiding principles that will help define and guide further work on the Chinatown Gateway on Main Street, including elements relating to the multi-cultural heritage, adjacent land uses and built form, retail curation,

important historical sites, cultural centre, streetscape design, land trusts, and the issue of neighbourhood boundaries.

- **Replace section 4.3 of the NEFC Plan with the following:**

“The city of Vancouver was not immune to the interstate freeway boom’ of the 1950s and 60s. Three major freeways were planned to cut through the city, two in an east-west direction and one in a north-south direction. The Georgia and Dunsmuir Viaducts were a tiny piece of a massive interchange planned as part of the freeway system. With the old Georgia Viaduct propped up by timber braces and shedding lumps of concrete it needed to be replaced and a successful plebiscite was held to approve the construction of the new and expanded viaducts; two separate ribbons of raised concrete, sweeping eastward from downtown, with the ultimate goal of connecting through the eastern neighbourhoods of Grandview Woodlands and Hastings Sunrise to the Trans-Canada highway.

This connection and the proposed connecting overpasses for the Waterfront freeway along Carrall and Gore Avenue would significantly impact Chinatown and the Strathcona neighbourhood. Area residents who had already successfully fought the urban renewal proposals, now turn their attention to the freeways and joined a city-wide coalition of residents determined to stop it.

In 1967, the Waterfront route’s funding collapsed and soon opposition to the rest of the network prevailed with the federal government saying that without community support federal funding would not be forthcoming. The defeat of both urban renewal and the freeway are considered turning points that significantly shaped the city’s future and bolstered the idea that neighbourhoods are at the heart of city planning.

If the traffic issues can be resolved or managed ... the removal of the viaducts is a huge opportunity to heal some of the scars the historic Chinatown district has had to endure from the failed urban renewal projects of another era.

The construction of the Georgia and Dunsmuir Viaducts displaced an eclectic mix of warehouses, junk yards, Chinese laundries, single family homes, rooming houses and a significant apartment complex facing Main Street.

The Chinatown Community along with the residents of Strathcona were instrumental in the fight against the real threat of displacement and erasure brought by the proposed urban renewal and freeway networks. The building of two large housing projects, the clearance of the entire block bounded by Gore, Jackson, Pender and Keefer, and the building of the Viaducts all had a long lasting impact on the community. Chinatown’s growth was restricted by the artificial and imposed borders of Gore Avenue and the Viaducts. Beyond the land expropriated for the Viaducts, the connections between Chinatown and the south of Main Street were broken, businesses were lost and community members moved away.” - Historical Discrimination Against Chinese People in Vancouver Advisory Group.

The Northeast False Creek Plan presents a real opportunity to heal the wounds for all involved and a not to be missed chance to reconnect communities and repair the urban fabric.

- *4.3.1 Conserve, commemorate and enhance living heritage and cultural assets in Chinatown by securing heritage funding in the public benefits strategy that can be used for capital and cultural funding.*
- *4.3.2 Support the Keefer Memorial Square redesign and reimagining it as a future gateway to Chinatown and ensure the Andy Livingstone Park redesign integrates recreation and cultural programming for Chinese seniors and the community, and that policies for Quebec and Keefer Street build upon and enhance the design context.*
- *4.3.3 Seek opportunities to identify appropriate and relevant names for assets within Northeast False Creek based on the history and contribution of the Chinese Community.*
- *4.3.4 Explore opportunities to create and designate cultural space within Northeast False Creek for story-telling and other activities with a focus on Chinese Canadian culture.*
- *4.3.5 Work with stakeholders in Chinatown to co-design an engagement strategy that aligns the planning efforts in Chinatown and reaches out to the Chinese speaking community, including addressing translation and interpretation needs, and deploy staff who demonstrate cultural competency in their work.*
- *4.3.6 Invest in cultural programming with a focus on Chinese Canadian history and culture, and partner with community organizations in establishing and enhancing walking tours in Chinatown.*
- *Add: 4.3.7 Support the process towards a UNESCO designation of World Heritage Site for Chinatown, supported through the implementation of the Chinatown Cultural District, and an engagement strategy that aligns discussions about the future of this area, including:*
 - *Limiting land speculation on nearby sites in Chinatown,*
 - *Maximizing positive impacts to Chinatown businesses (see Chapter 8 of the NEFC Plan for additional details), and*
 - *Ensuring Retail Curation Strategies submitted for new retail development in Sub-area 6D (Main Street blocks) are responsive the cultural heritage of the area.*

- **Add** the following introduction to section 9.5 of the NEFC Plan:

Vancouver's Chinatown continues to be the vibrant centre of an evolving and enduring culture, with a valuable living heritage, with tangible and intangible characteristics of a unique universal value. Chinatown constitutes a Cultural Landscape as defined by UNESCO. To that end all initiatives must recognize the fragile balance of community, culture and business, and the unintended consequences brought by surrounding development.

The NEFC Plan is cognizant of the City's developing approach to working with community groups, businesses, and other levels of government to apply for Chinatown's inclusion on Canada's Tentative List for World Heritage Sites. The Plan recognizes and supports this overall goal by establishing a Chinatown Cultural District that links historic Chinatown with the adjacent lands in NEFC along Keefer and Quebec streets and puts in place guiding policy to support and enhance the cultural heritage of the area in and adjacent to NEFC. The work on this application reinforces the idea that reconciliation and cultural redress should be a guiding principal in the development of such an important area of the city.

- Within the *Places for Public Life in Northeast False Creek Graphic* in Section 9, **Add** a '#12 Reconnecting Chinatown' symbol to Keefer Street.
- **Add 9.5.1** *Recognize that the Chinatown Cultural District should be a welcoming 'front door' to Chinatown from the waterfront, including the following objectives:*
 - *Andy Livingstone Park should include opportunities to integrate and support cultural programming in Chinatown,*
 - *Establish strong gateways on the Carrall and Quebec connections as 'cultural fingers' that reconnect Chinatown with the waterfront, and that support economic development in Chinatown by leveraging the activity and energy of the Events and Entertainment District and waterfront,*
 - *Improve access for all transportation modes into Chinatown from the new Pacific Boulevard at Abbott Street, Quebec Street, Main Street and Gore Avenue, and*
 - *New park and streets should include key utility supports for community events.*
- **Add 9.5.8:** *Support opportunities to advance a Living Heritage and Cultural Assets Management Plan process that will support the UNESCO application process, including aspects related to:*
 - *future developments in Chinatown,*
 - *affordable and accessible housing for seniors,*
 - *public space and retail curation that is responsive to the cultural heritage of the area,*
 - *tangible and intangible living heritage and cultural assets of Chinatown, and*

- *high level coordination of existing and emerging City policies as they relate to Chinatown and the emerging Chinatown Cultural District.*
- **Amend 14.1.13** to read: *Renew existing program elements such as the two sports fields, a skate plaza, and a fenced dog off-leash area, including the possible reconfiguration of the sports fields, and a cohesive redesign of Keefer and Quebec streets to better integrate the renewed Andy Livingstone Park into the Chinatown Cultural District and establish strong linkages to Stadium-Chinatown Station and the False Creek waterfront.*
- **Amend 14.1** to read: *Reconciliation and Cultural Redress*
- **Add 14.1.5** *Meaningfully engage with the Chinatown Community to integrate their cultural programming needs in the park concept design.*

2. HOGAN'S ALLEY

- **Amend 4.4.3** to read: *Commit to work with the Hogan's Alley Working Group to establish the long term involvement and investment of the Black Community in the future life of the block through the exploration of land trusts, long term leases, or other arrangements as appropriate.*
- **Amend (page 169)** to read: *For 898 Main Street, the City commits to work with the Hogan's Alley Working Group to establish the long term involvement and investment of the Black Community in the future life of the block through the exploration of a land trust, long term leases, or other arrangements as appropriate.*
- **Amend 10.4.2** to read: *Target a minimum of 300 units of social housing, a cultural centre and a childcare centre in Sub-area 6D, and seek to maximize the amount of below-market rental housing that can be achieved beyond the 300 units, including through strategic partnerships with senior levels of governments and/or non-profits. This housing mix should also include affordable seniors housing to support efforts by the local community to continue to house vulnerable seniors.*

3. NON-MOTORIZED BOATING

- **Add 10.2.12 (Sub-area 6C)** *Deliver a non-motorized boating support facility that includes opportunities for general public access, dragon boating and work with the First Nations to accommodate traditional canoes.*

4. PEDESTRIANIZED GEORGIA WHARF

- **Amend 10.2.11 (Sub-area 6C)** to read: *Design the wharf area to prioritize pedestrians, while accommodating a dedicated, safe and intuitive cycling facility off of the seawall where possible. Design waterfront buildings so that vehicular access is not needed along the waterfront, but consider the inclusion of limited vehicular access to the frontage in the off-season.*

- **Add a new 10.1.15** *Design the wharf area to prioritize pedestrians, while accommodating a dedicated, safe and intuitive cycling facility off of the seawall where possible.*
- B. THAT Council direct staff to seek to permanently secure long-term sustainable affordability, of all future social and affordable housing units in Northeast False Creek and the False Creek North Official Development Plan areas as part of implementation of the *Housing Vancouver Strategy*, including consideration of rezoning existing, vacant affordable housing sites to maximize their potential delivery of new affordable housing units.
- C. THAT Council amend the *General Policy for Higher Buildings*, generally as presented in Appendix B of the Policy Report dated January 19, 2018, entitled "Northeast False Creek Plan ("NEFC Plan") and Viaducts Replacement Project", to allow for the consideration of three higher buildings at the new Georgia Street and Pacific Boulevard intersection to create a "Georgia Gateway" that celebrates this provincially-significant special events district and waterfront destination with an exceptional architectural presence in the skyline.
- D. THAT Council supports the scope and estimated costs required to deliver the "Viaducts Replacement Project", as presented in Appendix D of the Policy Report dated January 19, 2018, entitled "Northeast False Creek Plan ("NEFC Plan") and Viaducts Replacement Project", to enable development of the future Northeast False Creek neighbourhood subject to:
- (i) Completion of the work and reporting back to Council as referenced in B above, all to the satisfaction of Council;
 - (ii) Conclusion of all agreements and other arrangements and reporting back to Council, which are required for the replacement street network, land exchanges and transfers, parcel re-configurations, including the reconfiguration of the proposed Creekside Park Extension, and adjustments to the legal boundaries of Andy Livingstone Park, all to the satisfaction of Council;
 - (iii) Passage of all amendments to City of Vancouver by-laws which are required to facilitate those works in the Northeast False Creek Conceptual Plan as contemplated by A to C above to be approved by Council; and
 - (iv) A viable implementation and financial strategy (including procurement) to be reported back to Council.
- E. THAT Council direct staff to continue to work with the Vancouver Park Board on the design of the Northeast False Creek parks and open spaces in accordance with the NEFC Plan, and report back to the Vancouver Park Board and City Council within 6 months, subject to engagement with the Musqueam, Squamish and Tsleil-Waututh Nations, Urban Indigenous Peoples, Chinatown and other local resident interests.

- F. THAT the passage of B through D above and consideration of matters set out in of the Policy Report dated January 19, 2018, entitled "Northeast False Creek Plan ("NEFC Plan") and Viaducts Replacement Project", will not fetter Council's discretion in considering any future rezoning applications or By-law amendments, including amendments to the False Creek North Official Development Plan, nor fetter the discretion of other City officials in discharging their duties nor will passage of the above resolutions create any legal rights for any person or obligation on the part of the City and any expenditure of funds or incurring of costs is at the sole risk of the person making the expenditure or incurring the cost.

amended

During debate, the General Managers of Planning, Urban Design and Sustainability and the Vancouver Board of Parks and Recreation, along with staff from the Northeast False Creek Project Office and the City Manager, responded to questions.

Council agreed to separate the components of the following amendment for the vote.

AMENDMENT MOVED by Councillor Louie
SECONDED by Councillor Reimer

- G. THAT, as part of the upcoming financial strategy report back to Council, staff include an option for residential floor space for sub-area 6D that consists of 100% rental housing, as well as an option of 100% rental housing including 70% of units renting at below market rates, with details on the funding required and impacts on the overall financial strategy for the Northeast False Creek Plan.

CARRIED (Vote No. 02593)
(Councillors Affleck and De Genova opposed)

- H. THAT, as part of the Northeast False Creek off-site public amenities, staff include upgrades to the Chinese Cultural Center located on City-owned land, estimated at roughly \$30M, subject to further financial analysis and the upcoming financial strategy for the NEFC plan.

CARRIED UNANIMOUSLY (Vote No. 02594)

AMENDMENT MOVED by Councillor Reimer
SECONDED by Councillor Jang

- I. THAT, consistent with Council's unanimous support for repatriating Indigenous place names, the planning area known as "Northeast False Creek" be renamed with an Indigenous name to be determined through discussions with the Musqueam, Squamish and Tsleil Waututh Nations.

CARRIED UNANIMOUSLY (Vote No. 02595)

Council agreed to separate the components of the following amendment for the vote.

AMENDMENT MOVED by Councillor Carr
SECONDED by Councillor Reimer

- J. THAT Council direct staff to consult and work with the appropriate bodies and report back to Council before August of 2018, with an amended version of the Northeast False Creek Plan that:
1. Plans for all housing on other City-owned lands within Northeast False Creek be 100% rental housing that is the "right supply", affordable for Vancouverites of median incomes;
 2. Reduces the height of the three towers currently proposed to intrude into a view corridor so that they comply with the view corridor restrictions; and
 3. Requires all developers to build the "right supply" of housing, including housing that is affordable for individuals and families of moderate and median incomes in Vancouver.

LOST (Vote No. 02597)
(Councillors Affleck, Bremner, De Genova, Deal, Jang, Louie, Reimer, Stevenson and Mayor Robertson opposed)

- K. THAT Council reaffirm its decision to make Prior Street a "neighbourhood" street and direct staff to:
1. Work with the Park Board, including requiring a vote by Park Board Commissioners, on ensuring that the new arterial eastbound road does not negatively impact Strathcona Park; and
 2. Ensure that the new arterial eastbound road does not negatively impact Cottonwood and Strathcona community gardens.

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor Reimer
SECONDED by Councillor Louie

THAT K above be struck and replaced with the following:

THAT Council reaffirm its decision to make Prior Street a "neighbourhood" street, its support for food production and distribution in the Strathcona Park/Malkin area, its commitment to working with the park board and its commitment to the process that was established by staff to create a community panel to provide recommendations on a new east-west arterial.

CARRIED (Vote No. 02596)
(Councillors Affleck, Bremner and De Genova opposed)

The amendment to the amendment having carried, K as amended was put and CARRIED (Vote No. 02598) with Councillors Affleck, Bremner and De Genova opposed.

Note: J above having lost, K as amended became J in the final motion as adopted.

- L. THAT section 4.4.3 in Appendix A of the Policy Report be amended to replace the word "exploration" with "establishment of"; to read:

"establishment of land trusts, long term leases, or other arrangements as appropriate."

LOST (Vote No. 02599)

(Councillors Affleck, Deal, Jang, Louie, Reimer, Stevenson and Mayor Robertson opposed)

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The Council recessed at 11:12 am and reconvened 11:31 am.

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REFERRAL MOVED by Councillor Bremner

SECONDED by Councillor Affleck

- A. THAT Council refer the Northeast False Creek Plan and Viaducts Replacement Project to staff to distribute and consult on the new recommendations outlined in the document entitled "North East False Creek Plan and Viaducts Replacement Project- Recommended amendments to respond to speaker concerns", sent to Council by staff on February 12, 2018, at 9:37 pm, and engage the community and stakeholders, including but not limited to, the Vancouver Park Board, the Hogan's Alley Working Group, Chinatown Stakeholders, Landowners and both residents and businesses in areas neighbouring the North East False Creek and False Creek North Official Development Plan based on the following reasons:
- Council received this information at 9:37 pm the night before the Special Council meeting on this matter;
 - Although these recommendations address staff's interpretation of speakers concerns, the proposed amendments significantly alter the plan; and
 - As one of Vancouver's largest and newest Official Development Plans, should Council not participate in full and wholesome consultation with the public?
- B. THAT Council direct staff to confer with the content of the upcoming Provincial Throne Speech and Budget 2018/19 and any commitments to housing funding, as they are a key element to the draft plan, and a better understanding of a joint funding model will be better understood within the next 14 days.
- C. THAT Council refer recommendations back to staff pending consultation with the Vancouver Park Board, and that staff consider the motion passed by the Vancouver Park Board in regard to the Northeast False Creek Plan and direct staff to propose the exact road alignment in the plan and report back to the Vancouver Park Board requesting a decision of the Vancouver Park Board if any road alignment will run through or adjacent to Park Land.

- D. THAT Engineering and Planning staff allow sufficient time for the Park Board to conduct the Environmental Impact Study, as outlined in the January 30, 2018, motion of the Park Board.

LOST (Vote No. 02600)

(Councillors Carr, Deal, Jang, Louie, Reimer, Stevenson and Mayor Robertson opposed)

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At 12:15 pm it was

MOVED by Councillor Deal

SECONDED by Councillor Stevenson

THAT the meeting be extended to complete the business of the meeting.

CARRIED UNANIMOUSLY

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The Council recessed at 12:17 pm and reconvened at 1:05 pm.

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Council agreed to separate the components of the following motion for the vote.

POSTPONEMENT MOVED by Councillor Bremner

SECONDED by Councillor De Genova

- A. THAT Council postpone decision on the Northeast False Creek Plan and Viaducts Replacement Project until staff can recommend a flat rate Development Cost Levy and a flat rate Community Amenity Contribution, and project the ability of these fees to deliver core need and welfare rate housing, social housing, affordable rental housing and affordable homeownership, in the rezoning of any existing, vacant housing sites and/or any new sites.
- B. THAT Council direct staff to report back on how offsetting costs by projecting a flat rate Community Amenity Contribution and Development Cost Levy will provide more certainty to taxpayers on the cost of the Viaduct replacement and the North East False Creek Plan.

LOST (Vote No. 02602)

(Councillors Carr, Deal, Jang, Louie, Reimer, Stevenson and Mayor Robertson opposed)

- C. THAT Council direct staff to seek to permanently secure long-term sustainable affordability, of all future social and affordable housing units in Northeast False Creek and the False Creek North Official Development Plan areas and to meet targets of delivering affordable housing, include 50% of all housing built in the Official Development Plan Areas to be rental housing, and 30% of all housing built to be affordable rental and affordable homeownership, for income tested individuals and families who require middle class housing, including consideration of rezoning existing, vacant affordable housing sites to maximize their potential delivery of new affordable housing units.

lost

AMENDMENT MOVED by Councillor Carr
SECONDED by Councillor Affleck

THAT C above be amended as follows (in **bold/italics**):

THAT Council direct staff to seek to permanently secure long-term sustainable affordability, of all future social and affordable housing units in Northeast False Creek and the False Creek North Official Development Plan areas, ***excluding area 6D where the housing goal aim for 100% rental with 70% below market rate***, and to meet targets of delivering affordable housing, include 50% of all housing built in the Official Development Plan Areas to be rental housing, and ***a minimum of 30%*** of all housing built to be affordable rental and affordable homeownership, for income tested individuals and families who require middle class housing, including consideration of rezoning existing, vacant affordable housing sites to maximize their potential delivery of new affordable housing units.

LOST (Vote No. 02601)
(Councillors Deal, Jang, Louie, Reimer, Stevenson and Mayor Robertson opposed)

The amendment having lost, C above was put and LOST (Vote No. 02603) with Councillors Deal, Jang, Louie, Reimer, Stevenson and Mayor Robertson opposed.

The above amendments having either carried or lost, the motion as amended was put.

FINAL MOTION AS ADOPTED

Council agreed to separate the components of the motion for the vote.

- A. THAT Council approve the Northeast False Creek Plan and associated Public Benefits Strategy, as presented in Appendix A of the Policy Report dated January 19, 2018, entitled “Northeast False Creek Plan (“NEFC Plan”) and Viaducts Replacement Project”, as a guiding policy framework for the development of a vibrant, inclusive and sustainable, residential and commercial waterfront district with a new destination waterfront park, with the following amendments as set out in the Memorandum dated February 12, 2018, from the General Manager of Planning, Urban Design and Sustainability, entitled “Northeast False Creek Plan and Viaducts Replacement Project - Recommended amendments to respond to speakers’ concerns”:

CARRIED (Vote No. 02608)

(Councillors Affleck, Bremner, Carr and De Genova opposed)

1. CHINATOWN

- **1a.** Council commit the City Manager to convene regular meetings with the Chinatown Working Group and Chinese Benevolent Association (CBA) of Vancouver, and have staff work with these groups to establish guiding principles for the Chinatown Cultural District that can help inform work on the UNESCO application process and inform further design of the new NEFC parks, streets, and land use planning for Sub-area 6D.
- **1b.** Council direct staff to report back with a financial strategy for delivering on the objectives of the NEFC Plan, including scenarios for increasing the amount of rental and non-market housing that can be achieved in Sub-area 6D, including housing for vulnerable seniors, and the financial implications of these scenarios.
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- 1e. That Council direct staff to engage with representatives from the CBA, Chinatown Working Group, and Hogan's Alley Working Group to establish guiding principles that will help define and guide further work on the Chinatown Gateway on Main Street, including elements relating to the multi-cultural heritage, adjacent land uses and built form, retail curation, important historical sites, cultural centre, streetscape design, land trusts, and the issue of neighbourhood boundaries.
- Replace section 4.3 of the NEFC Plan with the following:

"The city of Vancouver was not immune to the interstate freeway boom' of the 1950s and 60s. Three major freeways were planned to cut through the city, two in an east-west direction and one in a north-south direction. The Georgia and Dunsmuir Viaduct were a tiny piece of a massive interchange planned as part of the freeway system. With the old Georgia Viaduct propped up by timber braces and shedding lumps of concrete it needed to be replaced and a successful plebiscite was held to approve the construction of the new and expanded viaducts; two separate ribbons of raised concrete, sweeping eastward from downtown, with the ultimate goal of connecting through the eastern neighbourhoods of Grandview Woodlands and Hastings Sunrise to the Trans-Canada highway.

This connection and the proposed connecting overpasses for the Waterfront freeway along Carrall and Gore Avenue would significantly impact Chinatown and the Strathcona neighbourhood. Area residents who had already successfully fought the urban renewal proposals, now turn their attention to the freeways and joined a city-wide coalition of residents determined to stop it.

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borders of Gore Avenue and the Viaducts. Beyond the land expropriated for the Viaducts, the connections between Chinatown and the south of Main Street were broken, businesses were lost and community members moved away.” - Historical Discrimination Against Chinese People in Vancouver Advisory Group

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- **Add:** *4.3.7 Support the process towards a UNESCO designation of World Heritage Site for Chinatown, supported through the implementation of the Chinatown Cultural District, and an engagement strategy that aligns discussions about the future of this area, including:*

- *Limiting land speculation on nearby sites in Chinatown,*
 - *Maximizing positive impacts to Chinatown businesses (see Chapter 8 for additional details), and*
 - *Ensuring Retail Curation Strategies submitted for new retail development in Sub-area 6D (Main Street blocks) are responsive the cultural heritage of the area.*
- **Add the following introduction to section 9.5 of the NEFC Plan:**

Vancouver's Chinatown continues to be the vibrant centre of an evolving and enduring culture, with a valuable living heritage, with tangible and intangible characteristics of a unique universal value. Chinatown constitutes a Cultural Landscape as defined by UNESCO. To that end all initiatives must recognize the fragile balance of community, culture and business, and the unintended consequences brought by surrounding development.

The NEFC Plan is cognizant of the City's developing approach to working with community groups, businesses, and other levels of government to apply for Chinatown's inclusion on Canada's Tentative List for World Heritage Sites. The Plan recognizes and supports this overall goal by establishing a Chinatown Cultural District that links historic Chinatown with the adjacent lands in NEFC along Keefer and Quebec streets and puts in place guiding policy to support and enhance the cultural heritage of the area in and adjacent to NEFC. The work on this application reinforces the idea that reconciliation and cultural redress should be a guiding principal in the development of such an important area of the city.

- Within the *Places for Public Life in Northeast False Creek Graphic* in Section 9, **Add** a '#12 Reconnecting Chinatown' symbol to Keefer Street.
- **Add 9.5.1** *Recognize that the Chinatown Cultural District should be a welcoming 'front door' to Chinatown from the waterfront, including the following objectives:*
 - *Andy Livingstone Park should include opportunities to integrate and support cultural programming in Chinatown,*
 - *Establish strong gateways on the Carrall and Quebec connections as 'cultural fingers' that reconnect Chinatown with the waterfront, and that support economic development in Chinatown by leveraging the activity and energy of the Events and Entertainment District and waterfront,*
 - *Improve access for all transportation modes into Chinatown from the new Pacific Boulevard at Abbott Street, Quebec Street, Main Street and Gore Avenue, and*
 - *New park and streets should include key utility supports for community events.*
- **Add 9.5.8:** *Support opportunities to advance a Living Heritage & Cultural Assets Management Plan process that will support the UNESCO application process, including aspects related to:*

- *future developments in Chinatown,*
 - *affordable and accessible housing for seniors,*
 - *public space and retail curation that is responsive to the cultural heritage of the area,*
 - *tangible and intangible living heritage and cultural assets of Chinatown, and*
 - *high level coordination of existing and emerging City policies as they relate to Chinatown and the emerging Chinatown Cultural District.*
- **Amend 14.1.13** to read: *Renew existing program elements such as the two sports fields, a skate plaza, and a fenced dog off-leash area, including the possible reconfiguration of the sports fields, and a cohesive redesign of Keefer and Quebec Streets to better integrate the renewed Andy Livingstone Park into the Chinatown Cultural District and establish strong linkages to Stadium-Chinatown Station and the False Creek waterfront.*
 - **Amend 14.1** to read: *Reconciliation and Cultural Redress*
 - **Add 14.1.5** *Meaningfully engage with the Chinatown Community to integrate their cultural programming needs in the park concept design.*

CARRIED (Vote No. 02604)

(Councillors Affleck, Bremner and De Genova opposed)

2. HOGAN'S ALLEY

- **Amend 4.4.3** to read: *Commit to work with the Hogan's Alley Working Group to establish the long term involvement and investment of the Black Community in the future life of the block through the exploration of land trusts, long term leases, or other arrangements as appropriate.*
- **Amend (page 169)** to read: *For 898 Main Street, the City commits to work with the Hogan's Alley Working Group to establish the long term involvement and investment of the Black Community in the future life of the block through the exploration of a land trust, long term leases, or other arrangements as appropriate.*
- **Amend 10.4.2** to read: *Target a minimum of 300 units of social housing, a cultural centre and a childcare centre in Sub-area 6D, and seek to maximize the amount of below-market rental housing that can be achieved beyond the 300 units, including through strategic partnerships with senior levels of governments and/or non-profits. This housing mix should also include affordable seniors housing to support efforts by the local community to continue to house vulnerable seniors.*

CARRIED (Vote No. 02605)

(Councillors Affleck, Bremner and De Genova opposed)

3. NON-MOTORIZED BOATING

- **Add 10.2.12 (Sub-area 6C)** *Deliver a non-motorized boating support facility that includes opportunities for general public access, dragon boating and work with the First Nations to accommodate traditional canoes.*

CARRIED (Vote No. 02606)
(Councillors Affleck, Bremner and De Genova opposed)

4. PEDESTRIANIZED GEORGIA WHARF

- **Amend 10.2.11 (Sub-area 6C)** to read: *Design the wharf area to prioritize pedestrians, while accommodating a dedicated, safe and intuitive cycling facility off of the seawall where possible. Design waterfront buildings so that vehicular access is not needed along the waterfront, but consider the inclusion of limited vehicular access to the frontage in the off-season.*
- **Add a new 10.1.15** *Design the wharf area to prioritize pedestrians, while accommodating a dedicated, safe and intuitive cycling facility off of the seawall where possible.*

CARRIED (Vote No. 02607)
(Councillors Affleck and De Genova opposed)

- B. THAT Council direct staff to seek to permanently secure long-term sustainable affordability, of all future social and affordable housing units in Northeast False Creek and the False Creek North Official Development Plan areas as part of implementation of the Housing Vancouver Strategy, including consideration of rezoning existing, vacant affordable housing sites to maximize their potential delivery of new affordable housing units.

CARRIED (Vote No. 02609)
(Councillors Affleck, Bremner and De Genova opposed)

- C. THAT Council amend the General Policy for Higher Buildings, generally as presented in Appendix B of the Policy Report dated January 19, 2018, entitled "Northeast False Creek Plan ("NEFC Plan") and Viaducts Replacement Project", to allow for the consideration of three higher buildings at the new Georgia Street and Pacific Boulevard intersection to create a "Georgia Gateway" that celebrates this provincially-significant special events district and waterfront destination with an exceptional architectural presence in the skyline.

CARRIED (Vote No. 02610)
(Councillors Affleck, Bremner and Carr opposed)

- D. THAT Council supports the scope and estimated costs required to deliver the “Viaducts Replacement Project”, as presented in Appendix D of the Policy Report dated January 19, 2018, entitled “Northeast False Creek Plan (“NEFC Plan”) and Viaducts Replacement Project”, to enable development of the future Northeast False Creek neighbourhood subject to:
- (i) Completion of the work and reporting back to Council as referenced in B above, all to the satisfaction of Council;
 - (ii) Conclusion of all agreements and other arrangements and reporting back to Council, which are required for the replacement street network, land exchanges and transfers, parcel re-configurations, including the reconfiguration of the proposed Creekside Park Extension, and adjustments to the legal boundaries of Andy Livingstone Park, all to the satisfaction of Council;
 - (iii) Passage of all amendments to City of Vancouver by-laws which are required to facilitate those works in the Northeast False Creek Conceptual Plan as contemplated by the foregoing resolutions and to be approved by Council; and
 - (iv) A viable implementation and financial strategy (including procurement) to be reported back to Council.

CARRIED (Vote No. 02611)
(Councillors Affleck, Bremner, Carr and De Genova opposed)

- E. THAT Council direct staff to continue to work with the Vancouver Park Board on the design of the Northeast False Creek parks and open spaces in accordance with the NEFC Plan, and report back to the Vancouver Park Board and City Council within six months, subject to engagement with the Musqueam, Squamish and Tsleil-Waututh Nations, Urban Indigenous Peoples, Chinatown and other local resident interests.

CARRIED (Vote No. 02612)
(Councillors Bremner and De Genova opposed)

- F. THAT the passage of B through D above and consideration of matters set out in of the Policy Report dated January 19, 2018, entitled “Northeast False Creek Plan (“NEFC Plan”) and Viaducts Replacement Project”, will not fetter Council’s discretion in considering any future rezoning applications or By-law amendments, including amendments to the False Creek North Official Development Plan, nor fetter the discretion of other City officials in discharging their duties nor will passage of the above resolutions create any legal rights for any person or obligation on the part of the City and any expenditure of funds or incurring of costs is at the sole risk of the person making the expenditure or incurring the cost.

CARRIED (Vote No. 02613)
(Councillors Affleck, Bremner and De Genova opposed)

- G. THAT, as part of the upcoming financial strategy report back to Council, staff include an option for residential floor space for sub-area 6D that consists of 100% rental housing, as well as an option of 100% rental housing including 70% of units renting at below market rates, with details on the funding required and impacts on the overall financial strategy for the Northeast False Creek plan.

CARRIED (Vote No. 02614)
(Councillors Affleck and Bremner opposed)

- H. THAT, as part of the Northeast False Creek off-site public amenities, staff include upgrades to the Chinese Cultural Center located on City-owned land, estimated at roughly \$30M, subject to further financial analysis and the upcoming financial strategy for the NEFC plan.

CARRIED (Vote No. 02615)
(Councillors Bremner and De Genova opposed)

- I. THAT, consistent with Council's unanimous support for repatriating Indigenous place names, the planning area known as "Northeast False Creek" be renamed with an Indigenous name to be determined through discussions with the Musqueam, Squamish and Tsleil Waututh Nations.

CARRIED UNANIMOUSLY (Vote No. 02616)

- J. THAT Council reaffirm its decision to make Prior Street a "neighbourhood" street, its support for food production and distribution in the Strathcona Park/Malkin area, its commitment to working with the Park Board and its commitment to the process that was established by staff to create a community panel to provide recommendations on a new east-west arterial.

CARRIED (Vote No. 02617)
(Councillor De Genova opposed)

ADJOURNMENT

MOVED by Councillor Jang
SECONDED by Councillor Louie

THAT the meeting be adjourned.

CARRIED UNANIMOUSLY

The Special Council adjourned at 2:47 pm.

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