



REGULAR COUNCIL MEETING MINUTES

OCTOBER 3, 2017

A Regular Meeting of the Council of the City of Vancouver was held on Tuesday, October 3, 2017, at 9:36 am, in the Council Chamber, Third Floor, City Hall.

PRESENT: Mayor Gregor Robertson
Councillor George Affleck
Councillor Elizabeth Ball* (Leave of Absence due to Medical Reasons until 11 am)
Councillor Adriane Carr
Councillor Melissa De Genova
Councillor Heather Deal
Councillor Kerry Jang
Councillor Raymond Louie
Councillor Andrea Reimer

ABSENT: Councillor Tim Stevenson (Sick Leave)

CITY MANAGER'S OFFICE: Sadhu Johnston, City Manager

CITY CLERK'S OFFICE: Janice MacKenzie, City Clerk
Terri Burke, Meeting Coordinator

*Denotes absence for a portion of the meeting.

WELCOME

Mayor Robertson acknowledged we are on the unceded traditional territories of the Musqueam, Squamish, and Tsleil-Waututh First Nations.

IN CAMERA MEETING

MOVED by Councillor Louie
SECONDED by Councillor Deal

THAT Council will go into meetings later this week which are closed to the public, pursuant to Section 165.2(1) of the Vancouver Charter, to discuss matters related to paragraphs:

(e) the acquisition, disposition or expropriation of land or improvements, if the Council considers that disclosure could reasonably be expected to harm the interests of the city;

(k) negotiations and related discussions respecting the proposed provision of an activity, work or facility that are at their preliminary stages and that, in the view of the Council, could reasonably be expected to harm the interests of the city if they were held in public.

CARRIED UNANIMOUSLY
(Councillor Ball absent for the vote due to Medical Reasons)

ADOPTION OF MINUTES

1. Regular Council - September 19, 2017

MOVED by Councillor Deal
SECONDED by Councillor Reimer

THAT the Minutes of the Regular Council meeting of September 19, 2017, be approved.

CARRIED UNANIMOUSLY
(Councillor Ball absent for the vote due to Medical Reasons)

2. Public Hearing - September 19 and 21, 2017

MOVED by Councillor Deal
SECONDED by Councillor Jang

THAT the Minutes of the Public Hearing of September 19 and 21, 2017, be approved.

CARRIED UNANIMOUSLY
(Councillor Ball absent for the vote due to Medical Reasons)

3. Regular Council (City Finance and Services) - September 20, 2017

MOVED by Councillor Jang
SECONDED by Councillor Deal

THAT the Minutes of the Regular Council meeting following the Standing Committee on City Finance and Services meeting of September 20, 2017, be approved.

CARRIED UNANIMOUSLY
(Councillor Ball absent for the vote due to Medical Reasons)

MATTERS ADOPTED ON CONSENT

MOVED by Councillor Louie
SECONDED by Councillor Carr

THAT Council adopt Administrative Reports 1 to 3 on consent.

CARRIED UNANIMOUSLY
(Councillor Ball absent for the vote due to Medical Reasons)

REPORT REFERENCE

1. 2017 Update on Fentanyl Crisis

Perry Kendall, Provincial Health Officer, and Doug Hughes, Deputy Minister, Ministry of Mental Health and Addictions, along with Mary Clare Zak, Managing Director, Social Policy and Projects, and Christopher Van Veen, Social Planner, provided an update on the 2017 Fentanyl Crisis, including numbers of overdose deaths, interventions underway, the City's response, funded projects, Provincial commitments and next steps.

Dr. Kendall, Mr. Hughes and Ms. Zak, along with Caitlin Etherington, Vancouver Coastal Health, responded to questions.

UNFINISHED BUSINESS

1. REZONING: False Creek Flats Plan Implementation: Policy and By-law Amendments

On September 19, 2017, Vancouver City Council heard from speakers at a Public Hearing on the above-noted application and, following the close of the receipt of public comments, referred discussion and decision to the Regular Council meeting on October 3, 2017, as Unfinished Business.

Planning, Urban Design and Sustainability staff responded to questions.

Councillor Ball advised she had reviewed the proceedings of the Public Hearing she had missed and would therefore be participating in discussion and decision on the application.

Council also had before it a Memorandum dated September 14, 2017, from the Acting Assistant Director of Planning, Vancouver Division, recommending an amendment to Appendix B of the Draft By-law - Zoning and Development, to clarify the language with regard to discretionary height in the new I-3 District Schedule.

* * * * *

During debate on the motion, Councillor Carr rose on a Point of Order to inquire if it was in order to refer the application back to staff for further consultations and discussions. The City Clerk advised referral would not be in order as Council could refuse, accept, or accept with amendments, the application before it.

* * * * *

At 12:04 pm, during discussion on an amendment to the application proposed below, Council recessed and reconvened at 2:06 pm.

* * * * *

The motion below contains changes from the original Summary and Recommendations, as put forward in the Memorandum dated September 14, 2017, as well as additional changes which occurred at the Council meeting, all of which are shown below in ***bold italics***:

MOVED by Councillor Reimer
SECONDED by Councillor Louie

- A. THAT Council approve the application to amend the Zoning and Development By-law generally in accordance with Appendix B of the Policy Report dated July 11, 2017 entitled "False Creek Flats Plan Implementation: Policy and By-law Amendments", ***along with the amendments as set out in the Memorandum dated September 14, 2017, from the Acting Assistant Director of Planning, Vancouver Division, to achieve the following:***
- (i) to provide a definition for "Bulk Data Storage" in Section 2, to make consequential amendments in Sections 9 and 11 reflecting the creation of a new FC-2 District Schedule, and to amend Schedule F for Amenity Share Costs for I-3 and FC-2;
 - (ii) to repeal and enact a new I-2 District Schedule;
 - (iii) to repeal and enact a new I-3 District Schedule;
 - (iv) to repeal and enact a new IC-3 District Schedule;
 - (v) to repeal and enact a new MC-1 and MC-2 Districts Schedule; and
 - (vi) to enact a new FC-2 District Schedule.
 - (vii) ***THAT subsection 4.3.2 under Height in Appendix B, I-3 District Schedule, of the Draft By-law - Zoning and Development, be amended as follows:***

"4.3.2 ~~In sub-area B, the~~ The Director of Planning or the Development Permit Board, as the case may be, may permit an increase in the maximum height of a building to a height not exceeding 30.5 m with respect to any development provided that consideration is given to:

- (a) the intent of this Schedule, all applicable policies and guidelines adopted by Council and the relationship of the development with nearby residential districts;*
- (b) the submission of any advisory group, property owner or tenant; and*
- (c) the effect of building height, bulk and siting on daylight access and visual privacy of developments in nearby residential districts. Daylight access can be adequately maintained if there is no shadow impact at 10 am, noon and 2 pm on September 21 and March 21. Visual privacy can be achieved by separating building facades by 24.4 m."*

- B. THAT Council rescind the False Creek Flats Rezoning Policy: Additional General Office Use in "High Technology" Districts (adopted April 7, 2009), except that staff be directed to continue to process any active rezoning applications in the policy area.
- C. THAT the new Rezoning Policy and Guidelines for the False Creek Flats, as contained in Appendix A of the Policy Report dated July 11, 2017 entitled "False Creek Flats Plan Implementation: Policy and By-law Amendments", be approved.
- D. THAT the application to amend the Regional Context Statement Official Development Plan By-law, generally in accordance with Appendix D of the Policy Report dated July 11, 2017, entitled "False Creek Flats Plan Implementation: Policy and By-law Amendments", be approved.
- E. THAT, the application to amend the Sign By-law to establish regulations for the new FC-2 District Schedule, generally as set out in Appendix C of the Policy Report dated July 11, 2017, entitled "False Creek Flats Plan Implementation: Policy and By-law Amendments", be approved.
- F. THAT, at the time of enactment of the amendments to the Zoning and Development By-law, the Director of Legal Services be instructed to bring forward for Council approval the amendment to the Noise Control By-law, generally in accordance with Appendix C of the Policy Report dated July 11, 2017 entitled "False Creek Flats Plan Implementation: Policy and By-law Amendments".

- G. THAT, at the time of enactment of the amendments to the Zoning and Development By-law, the Director of Legal Services be instructed to bring forward for Council approval the amendment to the Subdivision By-law, generally in accordance with Appendix C of the Policy Report dated July 11, 2017, entitled "False Creek Flats Plan Implementation: Policy and By-law Amendments".
- H. THAT the General Manager of Planning, Urban Design and Sustainability be instructed to bring forward the following for Council adoption at the time of enactment of the amendments to the Zoning and Development By-law:
- (i) amendments to the Brewery Creek IC-3, C-3A, C-2C and RM-4/4N Guidelines, as contained in Appendix E of the Policy Report dated July 11, 2017 entitled "False Creek Flats Plan Implementation: Policy and By-law Amendments";
 - (ii) amendments to the Micro Dwelling Policies and Guidelines, as contained in Appendix F of the above-noted report;
 - (iii) amendments to the MC-1 and MC-2 Guidelines for Cedar Cottage, Hudson Street and East Hastings (Clark to Semlin) Areas, as contained in Appendix G of the above-noted report;
 - (iv) amendments to the East False Creek FC-1 Guidelines, as contained in Appendix H of the above-noted report;
 - (v) new False Creek Flats Urban Design Policies and Guidelines for I-2 and I-3, as contained in Appendix I of the above-noted report;
 - (vi) new False Creek Flats Urban Design Policies and Guidelines for IC-3 (Sub-area A), as contained in Appendix J of the above-noted report; and
 - (vii) new False Creek Flats Urban Design and Development Policies and Guidelines for FC-2, as contained in Appendix K of the above-noted report.
- I. *THAT in I-3 Sub Area A fronting on Great Northern Way allow for neighbourhood grocery store and drug store as conditional uses;*

FURTHER THAT as part of the staff report back on the recommendations in the Vancouver Economic Commission Flats Economic Development Strategy mandated in May 2017, staff ensure the current zoning will provide appropriate access to goods and services for projected students and workers in the False Creek Flats.

carried (Vote No. 02216)

AMENDMENT MOVED by Councillor Louie
SECONDED by Councillor Jang

THAT the A(vi) be struck and replaced with the following:

- A(vi) to enact a new FC-2 District Schedule, but with an amendment to the draft by-law requiring the Director of Legal Services to prepare an additional option of bonus density of 3.5 FSR of secured market rental housing in sub-area E to allow for 100% secured market rental housing with units comprising 35% of the floor area renting at affordable rates as generally as set out in Table 1 below, provided that the unit mix for both market and affordable rental units reflect an approximate 65/35 division.

Table 1

	Targeted Rents in Below Market Units (35% of all units)	Income Level Served in Below Market Units
Studio	\$950	\$33,000 - \$46,000
1-Bed	\$1200	\$41,000 - \$58,000
2-Bed	\$1600	\$55,000 - \$77,000
3-Bed	\$2000	\$69,000 - \$96,000

Note: Income levels served assume 25% to 35% of income is spent on rent

CARRIED (Vote No. 02215)
(Councillors Affleck, Ball and De Genova opposed)

The amendment having CARRIED (Vote No. 02215) the motion as amended was put and CARRIED (Vote No.02216) with Councillors Affleck, Ball, Carr and De Genova opposed.

FINAL MOTION AS APPROVED:

- A. THAT Council approve, the application to amend the Zoning and Development By-law generally in accordance with Appendix B of the Policy Report dated July 11, 2017 entitled "False Creek Flats Plan Implementation: Policy and By-law Amendments", *along with the amendments as set out in the Memorandum dated September 14, 2017, from the Acting Assistant Director of Planning, Vancouver Division*, to achieve the following:
- (i) to provide a definition for "Bulk Data Storage" in Section 2, to make consequential amendments in Sections 9 and 11 reflecting the creation of a new FC-2 District Schedule, and to amend Schedule F for Amenity Share Costs for I-3 and FC-2;

- (ii) to repeal and enact a new I-2 District Schedule;
- (iii) to repeal and enact a new I-3 District Schedule;
- (iv) to repeal and enact a new IC-3 District Schedule;
- (v) to repeal and enact a new MC-1 and MC-2 Districts Schedule; and
- (vi) *to enact a new FC-2 District Schedule, but with an amendment to the draft by-law requiring the Director of Legal Services to prepare an additional option of bonus density of 3.5 FSR of secured market rental housing in sub-area E to allow for 100% secured market rental housing with units comprising 35% of the floor area renting at affordable rates as generally as set out in Table 1 below, provided that the unit mix for both market and affordable rental units reflect an approximates 65/35 division.*

Table 1

	<i>Targeted Rents in Below Market Units (35% of all units)</i>	<i>Income Level Served in Below Market Units</i>
<i>Studio</i>	<i>\$950</i>	<i>\$33,000 - \$46,000</i>
<i>1-Bed</i>	<i>\$1200</i>	<i>\$41,000 - \$58,000</i>
<i>2-Bed</i>	<i>\$1600</i>	<i>\$55,000 - \$77,000</i>
<i>3-Bed</i>	<i>\$2000</i>	<i>\$69,000 - \$96,000</i>

Note: Income levels served assume 25% to 35% of income is spent on rent

- (vii) *THAT subsection 4.3.2 under Height in Appendix B, I-3 District Schedule, of the Draft By-law - Zoning and Development, be amended as follows:*

"4.3.2 ~~In sub-area B, the~~ The Director of Planning or the Development Permit Board, as the case may be, may permit an increase in the maximum height of a building to a height not exceeding 30.5 m with respect to any development provided that consideration is given to:

- (a) *the intent of this Schedule, all applicable policies and guidelines adopted by Council and the relationship of the development with nearby residential districts;*
- (b) *the submission of any advisory group, property owner or tenant; and*

- (c) *the effect of building height, bulk and siting on daylight access and visual privacy of developments in nearby residential districts. Daylight access can be adequately maintained if there is no shadow impact at 10 am, noon and 2 pm on September 21 and March 21. Visual privacy can be achieved by separating building facades by 24.4 m.*
- B. THAT Council rescind the False Creek Flats Rezoning Policy: Additional General Office Use in "High Technology" Districts (adopted April 7, 2009), except that staff be directed to continue to process any active rezoning applications in the policy area.
- C. THAT the new Rezoning Policy and Guidelines for the False Creek Flats, as contained in Appendix A of the Policy Report dated July 11, 2017 entitled "False Creek Flats Plan Implementation: Policy and By-law Amendments", be approved.
- D. THAT the application to amend the Regional Context Statement Official Development Plan By-law, generally in accordance with Appendix D of the Policy Report dated July 11, 2017, entitled "False Creek Flats Plan Implementation: Policy and By-law Amendments", be approved.
- E. THAT, the application to amend the Sign By-law to establish regulations for the new FC-2 District Schedule, generally as set out in Appendix C of the Policy Report dated July 11, 2017, entitled "False Creek Flats Plan Implementation: Policy and By-law Amendments", be approved.
- F. THAT, at the time of enactment of the amendments to the Zoning and Development By-law, the Director of Legal Services be instructed to bring forward for Council approval the amendment to the Noise Control By-law, generally in accordance with Appendix C of the Policy Report dated July 11, 2017 entitled "False Creek Flats Plan Implementation: Policy and By-law Amendments".
- G. THAT, at the time of enactment of the amendments to the Zoning and Development By-law, the Director of Legal Services be instructed to bring forward for Council approval the amendment to the Subdivision By-law, generally in accordance with Appendix C of the Policy Report dated July 11, 2017, entitled "False Creek Flats Plan Implementation: Policy and By-law Amendments".
- H. THAT the General Manager of Planning, Urban Design and Sustainability be instructed to bring forward the following for Council adoption at the time of enactment of the amendments to the Zoning and Development By-law:

- (i) amendments to the Brewery Creek IC-3, C-3A, C-2C and RM-4/4N Guidelines, as contained in Appendix E of the Policy Report dated July 11, 2017 entitled "False Creek Flats Plan Implementation: Policy and By-law Amendments";
- (ii) amendments to the Micro Dwelling Policies and Guidelines, as contained in Appendix F of the above-noted report;
- (iii) amendments to the MC-1 and MC-2 Guidelines for Cedar Cottage, Hudson Street and East Hastings (Clark to Semlin) Areas, as contained in Appendix G of the above-noted report;
- (iv) amendments to the East False Creek FC-1 Guidelines, as contained in Appendix H of the above-noted report;
- (v) new False Creek Flats Urban Design Policies and Guidelines for I-2 and I-3, as contained in Appendix I of the above-noted report;
- (vi) new False Creek Flats Urban Design Policies and Guidelines for IC-3 (Sub-area A), as contained in Appendix J of the above-noted report; and
- (vii) new False Creek Flats Urban Design and Development Policies and Guidelines for FC-2, as contained in Appendix K of the above-noted report.

I. THAT in I-3 Sub Area A fronting on Great Northern Way allow for neighbourhood grocery store and drug store as conditional uses;

FURTHER THAT as part of the staff report back on the recommendations in the Vancouver Economic Commission Flats Economic Development Strategy mandated in May 2017, that staff ensure the current zoning will provide appropriate access to goods and services for projected students and workers in the False Creek Flats.

2. TEXT AMENDMENT: Introducing Character Home Retention Incentives and New Housing Choices in RS Zones (Single-family) - Proposed Amendments to the Zoning and Development By-law

On September 19 and 21, 2017, Vancouver City Council heard from speakers at a Public Hearing on the above-noted application and, following the close of the receipt of public comments, referred discussion and decision to the Regular Council meeting on October 3, 2017, as Unfinished Business.

Councillor Ball advised she had reviewed the proceedings of the Public Hearing she had missed and would therefore be participating in discussion and decision on the application.

Planning, Urban Design and Sustainability staff responded to questions.

Council also had before it a memorandum dated September 7, 2017, from the Assistant Director of Urban Design, bringing forward an additional recommendation regarding the inclusion of strata-title provisions for character home conversions and infill homes in RS zones within the "Strata Title Policies for RS, RT and RM Zones". In addition, the memorandum set out minor changes to the Guidelines for Additions, Infill and Multiple Conversion Dwelling in Association with the Retention of Character House in an RS Zone to add diagrams and additional language for clarification purposes. The Summary and Recommendation for this item had been prepared to reflect the changes outlined in the memorandum.

The motion below contains changes from the original Summary and Recommendations, as put forward at the Council meeting, which are shown below in ***bold italics***:

Council agreed to separate the vote on the components of the motion.

MOVED by Councillor Deal

SECONDED by Councillor Louie

- A. THAT Council approve the application to amend the Zoning and Development By-law, generally as outlined in Appendix A of the Policy Report dated July 14, 2017, entitled "Introducing Character Home Retention Incentives and New Housing Choices in RS Zones (Single-family) - Proposed Amendments to the Zoning and Development By-law", to:
 - (i) Add a definition for "character house" and provide the Director of Planning with the authority to determine whether or not a building is a character house, and add additional regulations that will apply to character house retention projects in all zones;
 - (ii) Amend existing intent statements of all RS district schedules to refer to infill dwelling and multiple conversion dwelling in conjunction with retention of a character house;
 - (iii) Add new conditional approval uses to all RS district schedules for infill dwelling and multiple conversion dwelling in conjunction with the retention of a character house;
 - (iv) Add regulations to all RS district schedules to allow additional floor area for the retention of a character house; and
 - (v) Add a new relaxation provision to all RS district schedules giving the Director of Planning the ability to relax certain regulations when a character house is retained.

- B. THAT the General Manager of Planning, Urban Design and Sustainability be instructed to bring forward for Council adoption, at the time of enactment of the amendments to the Zoning and Development By-law, the Guidelines for Additions, Infill and Multiple Conversion Dwelling in Association with the Retention of a Character House in an RS Zone, as generally outlined in

Appendix B of the Policy Report dated July 14, 2017, entitled "Introducing Character Home Retention Incentives and New Housing Choices in RS Zones (Single-family) - Proposed Amendments to the Zoning and Development By-law".

- C. THAT, subject to approval of the amendments to the Zoning and Development By-law introducing the character home retention incentives and new housing choices described in the Policy Report dated July 14, 2017, entitled "Introducing Character Home Retention Incentives and New Housing Choices in RS Zones (Single-family) - Proposed Amendments to the Zoning and Development By-law", staff be instructed to report back to Council after one year with monitoring details and recommendations for improvement.

FURTHER THAT staff report back on the current interim procedure in place in discretionary zones, and ways to improve the design review process and outcomes for discretionary and outright applications for new house construction in all RS zones.

- D. THAT the General Manager of Planning, Urban Design and Sustainability be instructed to bring forward for Council adoption, at the time of enactment of the amendments to the Zoning and Development By-law, related amendments to the Strata Title Policies for RS, RT and RM Zones, generally in accordance with Appendix A of the Memorandum dated September 7, 2017, entitled 'Character Home Retention Incentives in RS Zones: Revision to "Strata Title Policies for RS, RT and RM Zones" Guidelines'.
- E. *THAT staff be instructed to report back on building by-law upgrades to the primary character house if a property is being stratified and the character house is not being modified.*
- F. *THAT staff be instructed to report back on application processing improvements to support character home retention, including opportunities to utilize combined development and building permits (as presently utilized for outright laneway applications).*
- G. *THAT a working group be established to include experienced practitioners/applicants, building by-law consultants, and staff to develop solutions that would be brought forward for Council consideration as part of the one year report back including any potential legal implications. If solutions come forward in the interim they will be brought forward in advance of the one year report back.*

CARRIED

(Councillors Affleck, Ball, Carr and De Genova opposed to A through D (Vote No. 02217), and E though G CARRIED UNANIMOUSLY (Vote No. 02218))

3. REZONING: Increasing Housing Choice and Character Retention Incentives in the Mount Pleasant and Grandview-Woodland Communities - Proposed Amendments to the Zoning and Development By-law

On September 21, 2017, Vancouver City Council heard from speakers at a Public Hearing on the above-noted application and, following the close of the receipt of public comments, referred discussion and decision to the Regular Council meeting on October 3, 2017, as Unfinished Business.

Councillor Ball advised she had reviewed the proceedings of the Public Hearing she had missed and would therefore be participating in discussion and decision on the application.

Planning, Urban Design and Sustainability staff responded to questions.

Council had before it a Memorandum dated September 7, 2017, from the Acting Assistant Director, Midtown Division, which summarized changes to the proposed by-laws and Guidelines.

Council also had before it a Memorandum dated September 18, 2017, from the Acting Assistant Director, Midtown Division, which set out a revised Recommendation A for the Summary and Recommendation, to address correspondence received since referral to Public Hearing, and to correct errors and omissions, including proposed amendments to the Draft By-law - Zoning and Development.

Council also had before Memorandum dated September 20, 2017, from the Acting Assistant Director, Midtown Division, which set out proposed replacements to two Schedule A maps included in the Draft By-law - Zoning and Development, and proposed an additional recommendation bringing forward the corrected maps.

The motion below contains changes, shown in ***bold and italics***, from the original Summary and Recommendations which were put forward in the Memorandums dated September 18 and 20, 2017. The Summary and Recommendation for this item had been prepared to reflect the changes outlined in the memorandum dated September 7, 2017.

MOVED by Councillor Reimer
SECONDED by Councillor Deal

- A. THAT the application to amend the Zoning and Development By-law in order to:
- (i) Amend the RT-5, RT-5A, RT-5N and RT-5AN Districts Schedule generally as set out in Appendix A of the Policy Report dated July 13, 2017, entitled "Increasing Housing Choice and Character Retention Incentives in the Mount Pleasant and Grandview-Woodland Communities - Proposed Amendments to the Zoning and Development By-law", but subject to the revisions proposed after referral to public hearing as outlined in the memorandum dated September 7, 2017, ***except that:***

- a. *In section 2, amend the definition of under-utilized lots to include the date of enactment and to exclude lots on the Vancouver Heritage Register;*
 - b. *Amend the RT-5 District Schedule of the Draft By-law - Zoning and Development as follows:*
 - a. *In section 4.17.1, include "One-Family Dwelling" and "One-Family Dwelling with Secondary Suite";*
 - b. *In section 4.4.4, strike "or the Development Permit Board, as the case may be,";*
 - c. *The "and" following the semicolon at the end of sections 4.7.1(b), 4.7.1(c)(i) and 4.7.2(a) is changed to an "or";*
 - d. *In section 4.7.2, strike "an increase to the" and replace with "a";*
 - e. *In sections 5.2 and 5.3 strike "Development Permit Board or the" and ", as the case may be,".*
 - c. *Amend the RT-6 District Schedule of the Draft By-law - Zoning and Development as follows:*
 - a. *In section 4.4.4, strike "or the Development Permit Board, as the case may be,";*
 - b. *The "and" following the semicolon at the end of sections 4.7.1(b) and 4.7.2(a) is changed to an "or";*
- (ii) *Rezone those areas shown outlined in bold on Schedule A of Appendix A of the above-noted report from RT-4, RT-4N, RT-5A, RT-5AN, RS-1, RS-4 and RS-7, all to RT-5 and RT-5N, along with the amendments as set out in the Memorandum dated September 20, 2017, from the Acting Assistant Director, Midtown Division, as follows:*

The draft by-law bringing forward Amendments to the Zoning and Development By-law Regarding the RT-5 and RT-6 District Schedules be amended as follows:

- (i) *on Map 3 of 5 for the area identified to be rezoned from RS-1 to RT-5, remove two blocks on the south side of East 8th Avenue; and*
- (ii) *on Map 3 of 4 for the area identified to be rezoned from RT-4 to RT-5, remove the six blocks along East 1st Avenue, on the north and south sides.*

- (iii) Amend the RT-6 District Schedule, generally as set out in Appendix A of the above-noted report, but subject to the revisions proposed after referral to public hearing as outlined in the Memorandum dated September 7, 2017;

in order to increase opportunities for housing choice and provide additional incentives for the retention of character houses, be approved.

- B. THAT the application to amend the applicable Sign By-law to establish regulations for the amended RT-5, RT-5N and RT-6 districts, generally as set out in Appendix B of the Policy Report dated July 13, 2017, entitled "Increasing Housing Choice and Character Retention Incentives in the Mount Pleasant and Grandview-Woodland Communities - Proposed Amendments to the Zoning and Development By-law", be approved.
- C. THAT the Director of Legal Services be instructed to bring forward for Council approval, at the time of enactment of the amendments to the Zoning and Development By-law, related amendments to the Parking By-law, generally in accordance with Appendix B of the Policy Report dated July 13, 2017, entitled "Increasing Housing Choice and Character Retention Incentives in the Mount Pleasant and Grandview-Woodland Communities - Proposed Amendments to the Zoning and Development By-law".
- D. THAT the Director of Legal Services be instructed to bring forward for Council approval, at the time of enactment of the amendments to the Zoning and Development By-law, related amendments to the Subdivision By-law, generally in accordance with Appendix B of the Policy Report dated July 13, 2017, entitled "Increasing Housing Choice and Character Retention Incentives in the Mount Pleasant and Grandview-Woodland Communities - Proposed Amendments to the Zoning and Development By-law".
- E. THAT the General Manager of Planning, Urban Design and Sustainability be instructed to bring forward for Council adoption, at the time of enactment of the amendments to the Zoning and Development By-law, amended RT-4, RT-4A, RT-4N, RT-4AN, RT-5, RT 5N and RT-6 Guidelines, generally in accordance with Appendix C of the Policy Report dated July 13, 2017, entitled "Increasing Housing Choice and Character Retention Incentives in the Mount Pleasant and Grandview-Woodland Communities - Proposed Amendments to the Zoning and Development By-law", but subject to the revisions proposed after referral to public hearing as outlined in the Memorandum dated September 7, 2017, entitled "Increasing Housing Choice and Character Retention Incentives in the Mount Pleasant and Grandview-Woodland Communities - Proposed Amendments to the Zoning and Development By-law - Enactment Update".

- F. THAT the General Manager of Planning, Urban Design and Sustainability be instructed to bring forward for Council adoption, at the time of enactment of the amendments to the Zoning and Development By-law, related amendments to the Strata Title Policies for RS, RT and RM Zones, generally in accordance with Appendix D of the Policy Report dated July 13, 2017, entitled "Increasing Housing Choice and Character Retention Incentives in the Mount Pleasant and Grandview-Woodland Communities - Proposed Amendments to the Zoning and Development By-law".
- G. THAT A through F above be adopted on the following conditions:
- (i) THAT passage of the above resolutions creates no legal rights for any person, or obligation on the part of the City and any expenditure of funds or incurring of costs is at the risk of the person making the expenditure or incurring the cost;
 - (ii) THAT any approval that may be granted following the public hearing shall not obligate the City to enact any rezoning by-laws;
 - (iii) THAT the City and all its officials, including the Approving Officer, shall not in any way be limited or directed in the exercise of their authority or discretion, regardless of when they are called upon to exercise such authority or discretion.

carried (Vote No. 02220)

AMENDMENT MOVED by Councillor Louie
SECONDED by Councillor Jang

THAT the following be added to A(i)(b):

- f. RT-5 and RT-5N - 4.7.2 Notwithstanding section 4.7.1, where a character house is demolished in order to allow for new development, the floor space ratio shall not exceed 0.60 and the use is limited to a one-family dwelling or a one-family dwelling with secondary suite.

FURTHER THAT the following be added to A(i)(c):

- c. RT-6 - 4.7.2 Notwithstanding section 4.7.1, where a character house is demolished in order to allow for new development, the floor space ratio shall not exceed 0.60 and the use is limited to a one-family dwelling or a one-family dwelling with secondary suite.

LOST (Vote No. 02219)
(Councillors Affleck, Ball, Carr, De Genova, Deal, Reimer and Mayor Robertson opposed)

The amendment having LOST the motion was put and CARRIED (Vote No. 02220) with Councillors Affleck, Ball, Carr and De Genova opposed.

ADMINISTRATIVE REPORTS

**1. Local Improvements - Project List for Consideration - Court of Revision 638
August 31, 2017**

- A. THAT the three lane paving petition projects, listed in Appendix I to the Administrative Report dated August 31, 2017, entitled "Local Improvements - Project List for Consideration - Court of Revision 638", be advanced as Local Improvements and be brought before a Court of Revision on November 2, 2017.
- B. THAT the funding strategy for the projects mentioned in A above be adopted as detailed in the "Local Improvements Funding Strategy Report" Appendix II to the Administrative Report dated August 31, 2017, entitled "Local Improvements - Project List for Consideration - Court of Revision 638". The three lane paving projects are to be funded by the property owners and the City.

ADOPTED ON CONSENT (Vote No. 02223)

**2. 2018-2022 Budget Outlook
September 19, 2017**

THAT Council receive for information the 2018-2022 Budget Outlook, attached as Appendix 1 to the Administrative Report dated September 19, 2017, entitled "2018-2022 Budget Outlook".

ADOPTED ON CONSENT (Vote No. 02224)

**3. Travel Approval Request - Federation of Canadian Municipalities (FCM) Board of Directors Meetings
September 19, 2017**

THAT Council authorize Councillor Raymond Louie to attend the Federation of Canadian Municipalities Board of Directors meetings taking place November 21-24, 2017, in Ottawa, ON, and March 6-9, 2018, in Laval, QC, with expenses estimated at \$4852.00 to be funded from the Councillors' Travel Budget.

ADOPTED ON CONSENT (Vote No. 02225)

BY-LAWS

Councillor Deal advised she had reviewed the proceedings of the meetings related to by-law 14, and would be voting on the enactment.

MOVED by Councillor Louie
SECONDED by Councillor Jang

THAT Council, except for those members ineligible to vote as noted below, enact the by-laws listed on the agenda for this meeting as numbers 1 to 19 inclusive, and authorize the Mayor and City Clerk to sign and seal the enacted by-laws.

CARRIED UNANIMOUSLY

1. A By-law to amend Noise Control By-law No. 6555 (2106-2138 Main Street) (By-law No. 11904)
2. A By-law to amend Sign By-law No. 11879 (2106-2138 Main Street) (By-law No. 11905) (*Mayor Robertson ineligible for the vote*)
3. A By-law to amend Parking By-law No. 6059 (CD-1 District Parking requirements - 1672 West 1st Avenue) (By-law No. 11906)
4. A By-law to amend Sign By-law No. 11879 (1672 West 1st Avenue) (By-law No. 11907) (*Councillor Ball ineligible for the vote*)
5. A By-law to amend Subdivision By-law No. 5208 (3205-3221 West 41st Avenue, 5990 Balaclava Street) (By-law No. 11908)
6. A By-law to amend Noise Control By-law No. 6555 (2894 East Broadway) (By-law No. 11909)
7. A By-law to amend Sign By-law No. 11879 (2894 East Broadway) (By-law No. 11910) (*Councillor Ball ineligible for the vote*)
8. A By-law to amend Noise Control By-law No. 6555 (3068 Kingsway) (By-law No. 11911)
9. A By-law to amend Sign By-law No. 11879 (3068 Kingsway) (By-law No. 11912) (*Councillor De Genova ineligible for the vote*)
10. A By-law to amend Noise Control By-law No. 6555 (3595 Kingsway) (By-law No. 11913)
11. A By-law to amend Parking By-law No. 6059 (CD-1 District Parking requirements - 3595 Kingsway) (By-law No. 11914)
12. A By-law to amend Sign By-law No. 11879 (3595 Kingsway) (By-law No. 11915) (*Councillor Ball ineligible for the vote*)
13. A By-law to repeal Heritage Designation By-law No. 10685 and Heritage Revitalization Agreement By-law No. 10686 (1017-1027 Keefer Street - Reconstructed Bates House) (By-law No. 11916)

14. A By-law to amend Zoning and Development By-law No. 3575 to rezone an area to CD-1 (4983-5007 Quebec Street) (By-law No. 11917)
(Councillor De Genova ineligible for the vote)
15. A By-law to enact a Housing Agreement for 1495 West 8th Avenue (By-law No. 11918)
16. A By-law to amend East Fraser Lands Official Development Plan By-law No. 9393 Regarding Development Phasing (By-law No. 11919)
17. A By-law to amend Downtown Official Development Plan By-law No. 4912 Regarding Heritage Conservation Amenity Shares (By-law No. 11920)
18. A By-law to amend the RM-5, RM-5A, RM-5B, RM-5C and RM-5D, C3-A and C5 District Schedules Regarding Heritage Conservation Amenity Shares and Schedule G (By-law No. 11921)
19. A By-law to amend Zoning and Development By-law No. 3575 to rezone an area to CD-1 (151-157 West 41st Avenue) (By-law No. 11922)
(Councillor Ball ineligible for the vote)

MOTIONS

A. Administrative Motions

None.

B. Motions on Notice

1. 2018 Budget Enhancements Pertaining to Littering and Residents' Safety

MOVED by Councillor Affleck

SECONDED by Councillor De Genova

WHEREAS

1. The mission of the Vancouver Board of Parks and Recreation is to provide, preserve, and advocate for parks and recreation services to benefit all people, communities, and the environment;
2. The Vancouver Board of Parks and Recreation (Park Board) is established under the Vancouver Charter and has possession, jurisdiction and control of all areas designated as permanent public parks of the City;

3. Section 496 of the Vancouver Charter states that “Every warden, lifeguard, patrolman, or watchman employed in the parks by the Board shall, while in the performance of his duties within the parks, be ex officio possessed of all the powers and authority of a police constable”;
4. In May 2000, The Vancouver Board of Parks and Recreation established the Park Ranger program in response to a) growing competition for space and the increased intensity of activity in many public spaces in the downtown, and b) an expectation on the part of park users that competing interests be moderated and balanced as part of park stewardship;
5. Since 2000, the Park Ranger program has grown and expanded in scope and responsibilities: for example, to include by-law enforcement for the ban on smoking in Vancouver parks as introduced in September 2010;
6. In recent years, the Park Board and its budget have experienced significant challenges related to drug use and garbage in various Downtown parks, notably Andy Livingstone Park, Emery Barnes Park, and Stanley Park, and increasingly at Hinge Park, Creekside Park, and others;
7. Used syringes, in particular, represent an ongoing safety risk in a number of Vancouver parks, especially for children, and Park Board Commissioners and Staff, as well as members of Council, have received numerous expressions of concern from parents and others who frequent Vancouver parks;
8. An estimated 28,000 person-hours were allocated to Park Ranger services in the 2017 Park Board budget, which is the equivalent of 22 FTE Park Ranger positions to patrol 240 Vancouver parks;
9. Vancouver parks are open from 6:00 am to 10:00 pm daily, and often accessed and used 24 hours a day, while Park Rangers are typically not on duty after 8:00 pm, which places the burden and cost of by-law enforcement in City parks on the Vancouver Police Department (VPD) during the overnight hours;
10. The existing Park Board budget for Park Rangers and park maintenance is inadequate to address the significant challenges related to drug use and littering in various parks.

THEREFORE BE IT RESOLVED

- A. THAT Vancouver City Council direct staff to include, on a priority basis as part of the 2018 Operating Budget process, additional funding for the Vancouver Board of Parks and Recreation to enable 24-hour-a-day Park Ranger patrols at all Vancouver parks impacted by the significant challenges of drug use and littering, as well as additional funding to maintain the cleanliness and safety of impacted Vancouver parks on an ongoing basis.

- B. THAT Vancouver City Council direct City staff to continue to liaise with their Park Board staff counterparts to explore ways in which Park Board can assist in efforts to locate appropriate housing and supports for those struggling with mental health and addiction challenges.

postponed

The Mayor noted requests to speak to this motion had been received.

REFERRAL MOVED by Councillor De Genova
SECONDED by Councillor Affleck

THAT the motion entitled "2018 Budget Enhancements Pertaining to Littering and Residents' Safety", be referred to the Standing Committee on Policy and Strategic Priorities on October 4, 2017, in order to hear from speakers.

LOST (Vote No. 02221)
(Councillors Carr, Deal, Jang, Louie, Reimer and Mayor Robertson opposed)

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During debate on the postponement motion, Councillor Reimer requested Councillors be provided information on the difference between a true global budget and a global budget with regard to the Park Board, as well as information on the job classification of a CUPE 1004 Worker versus a Park Ranger. The City Manager agreed to follow-up.

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POSTPONEMENT MOVED by Councillor Jang
SECONDED by Councillor Deal

THAT the motion entitled "2018 Budget Enhancements Pertaining to Littering and Residents' Safety", be postponed until the matter has been fully considered by the Vancouver Board of Parks and Recreation as part of their regular business.

CARRIED UNANIMOUSLY (Vote No. 02222)

2. Request for Leave of Absence

MOVED by Councillor Deal
SECONDED by Councillor Carr

THAT Councillor Ball be granted a leave of absence for Civic Business for all meetings to be held October 17 to 19, 2017.

CARRIED UNANIMOUSLY (Vote No. 02226)

3. Walk for Reconciliation Commemorations

MOVED by Mayor Robertson
SECONDED by Councillor Reimer

WHEREAS

1. On National Indigenous Peoples Day 2013 the City of Vancouver became the first city in Canada to proclaim a Year of Reconciliation between indigenous and non-indigenous peoples;
2. Over the course of the Year of Reconciliation, the City worked together with the three local First Nations, urban indigenous people and Reconciliation Canada to undertake many events that had three objectives:
 - Make the space for indigenous people to speak the truth about the harms caused to them by colonization
 - Make the space for non-indigenous people to acknowledge that they have heard these truths
 - Find a new pathway forward together;
3. The centerpiece was Canada's first ever Walk for Reconciliation, which saw over 70,000 people gather at the plaza adjacent to the QE Theatre (referenced as "QE Plaza" below) in a torrential September downpour to walk together in recognition of residential school survivors, and to acknowledge those that did not survive, after a week of testimony at the Truth and Reconciliation Commission national event at the PNE grounds;
4. In the interval since 2013, the City has declared itself a City of Reconciliation and significant work has been done to advance social, economic, environmental and other policies that recognize the inherent courage, resilience and rights of indigenous people and help ensure that the local First Nations are once again visible in their traditional homelands but to date no prominent public space in downtown Vancouver carries the name or visual identity of the local First Nations;

5. 2017 is the 150th anniversary of Confederation and under the banner of "150+" City Council unanimously committed to significantly advancing reconciliation this year;
6. As one of the Signature Events for 150+ a 2nd Walk for Reconciliation was held on September 24, 2017 which again saw tens of thousands of residents gather together in the "QE Plaza" with reflection and remembrance but also a celebration of the work that's been done;
7. The "QE Plaza" also was the home of the Four Host Nations Pavilion during the 2010 Olympics;
8. For decades the Vancouver Art Gallery north plaza has been a central gathering place for public protests, celebrations, and rallies and a space where Indigenous and non-Indigenous peoples have pushed to make our city acknowledge its injustices and work towards greater understanding;
9. These two public plazas do not have official names or even consistent informal names used by the community.

THEREFORE BE IT RESOLVED THAT:

- A. The City work with the Musqueam, Squamish and Tsleil-Waututh to find an appropriate name and a commemoration of the Walks for Reconciliation for the plaza adjacent to the Queen Elizabeth Theatre in recognition of the significant role the plaza has played in both historic events.
- B. The City work with the Musqueam, Squamish, Tsleil-Waututh and the Province of BC to determine an appropriate name and an acknowledgement of the three local First Nations for the Vancouver Art Gallery north plaza, the most utilized public space in Vancouver, to ensure the work of reconciliation remains visible to all people present and future in Vancouver.

referred

REFERRAL MOVED by Mayor Robertson
SECONDED by Councillor Reimer

THAT the motion entitled "Walk for Reconciliation Commemorations", be referred to the Standing Committee on Policy and Strategic Priorities on October 4, 2017, in order allow for Councillors to receive additional information on the matter.

CARRIED UNANIMOUSLY (Vote No. 02227)

ADJOURNMENT

MOVED by Councillor Deal
SECONDED by Councillor Jang

THAT the meeting be adjourned.

CARRIED UNANIMOUSLY

The Council adjourned at 4:20 pm.

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