



## REPORT TO COUNCIL

### STANDING COMMITTEE OF COUNCIL ON CITY FINANCE AND SERVICES

JUNE 14, 2017

A Regular Meeting of the Standing Committee of Council on City Finance and Services was held on Wednesday, June 14, 2017, at 9:30 am, in the Council Chamber, Third Floor, City Hall.

**PRESENT:** Councillor Heather Deal, Chair  
Mayor Gregor Robertson\*  
Councillor George Affleck  
Councillor Adriane Carr  
Councillor Melissa De Genova  
Councillor Kerry Jang\*  
Councillor Raymond Louie  
Councillor Geoff Meggs, Vice-Chair\*  
Councillor Andrea Reimer  
Councillor Tim Stevenson

**ABSENT:** Councillor Elizabeth Ball (Medical Leave)

**CITY MANAGER'S OFFICE:** Sadhu Johnston, City Manager  
Paul Mochrie, Deputy City Manager

**CITY CLERK'S OFFICE:** Katrina Leckovic, Deputy City Clerk  
Lori Isfeld, Meeting Coordinator

\* Denotes absence for a portion of the meeting.

#### WELCOME

The Chair acknowledged that we are on the unceded traditional territory of the Musqueam, Squamish and Tsleil-Waututh First Nations.

#### VARY AGENDA

MOVED by Councillor Jang

THAT the order of the agenda be varied to consider Item 4 - Liquor Policy Review - Recommended Actions, as the first item of business.

CARRIED UNANIMOUSLY AND  
BY THE REQUIRED MAJORITY  
(Councillor Meggs and Mayor Robertson absent for the vote)

**MATTERS ADOPTED ON CONSENT**

MOVED by Councillor Jang

THAT Item 2 be adopted on consent.

CARRIED UNANIMOUSLY AND  
BY THE REQUIRED MAJORITY  
(Councillor Meggs and Mayor Robertson absent for the vote)

**4. Liquor Policy Review - Recommended Actions  
June 7, 2017**

Kaye Krishna, General Manager, Development, Buildings and Licensing, and Michelle Davey, Superintendent, Vancouver Police Department provided a presentation and, along with Licence Office staff, responded to questions.

Dr. Patricia Daly, Vice President, Public Health and Chief Medical Officer, Vancouver Coastal Health, and Dr. Réka Gustafson, Medical Health Officer, Vancouver Coastal Health, also provided a presentation and responded to questions.

The Committee heard from four speakers in support of the report and 16 speakers who were either in opposition or expressed concerns regarding specific aspects of the report.

\* \* \* \* \*

*At 12 pm, during the hearing of speakers, it was*

*MOVED by Councillor Stevenson*

*THAT the meeting be extended to complete the business on the agenda.*

CARRIED UNANIMOUSLY AND  
BY THE REQUIRED MAJORITY

*The Committee recessed at 12 pm and reconvened at 1:44 pm.*

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Following the hearing of speakers, staff responded to additional questions.

\* \* \* \* \*

*Following questions to staff, the Committee agreed to vary the order of the agenda to deal with Item 1, recess for dinner, and then return to Item 4.*

\* \* \* \* \*

Following the conclusion of Item 1 and subsequent recess, it was,

MOVED by Councillor Meggs

THAT the Committee recommend to Council

- A. THAT Council adopt and direct staff to implement the recommendations in Section A. - "Maintain Existing Downtown Eastside Liquor Policy Direction", of the Policy Report dated June 7, 2017, entitled "Liquor Policy Review - Recommended Actions", as set out below:
  1. Retain the Downtown Eastside moratorium on liquor primary licence and seat expansion with minor modifications as described in the above-noted report.
  2. Amend the Liquor Store Guidelines such that:
    - No additional liquor stores are allowed in the Downtown Eastside;
    - Existing liquor stores may expand or relocate within the Downtown Eastside; and
    - Relocation should not result in more than one store in Strathcona, and one in the combined sub-areas of Gastown, Victory Square, Industrial, Chinatown and Thornton Park.
- B. THAT Council adopt and direct staff to implement the following recommendations, that were set out in Section B - "Adjust Granville Street/Granville Entertainment District Policies to Reduce Problems", of the Policy Report dated June 7, 2017, entitled "Liquor Policy Review - Recommended Actions":
  1. Amend the Granville Entertainment District moratorium on conversion of food primary to liquor primary seats to include a moratorium on any additional liquor primary seats for Granville Street (West Georgia to Drake Streets), with limited exceptions for:
    - Live performance venues;
    - Seat relocations; and
    - Opportunities to find creative solutions for net seat reductions in the Granville Entertainment District.
  2. Amend the Liquor Store Guidelines to disallow additional liquor stores on Granville Street and the immediately surrounding area of the Granville Entertainment District. Set the boundary to not within 150m of the Granville Street centreline, between West Georgia and Drake Streets.
  3. Annually, all clubs and bars in the Granville Entertainment District provide updated Patron Management plans to the City.
  4. Increase enforcement and ticketing at Granville Entertainment District establishments for non-compliance of patron queues.

5. Institute a “last entry” hour pilot program from July 1, 2017 to June 30, 2018, requiring all Granville Entertainment District liquor primary establishments to restrict entry to new patrons within 1 hour of closing time.
  6. Direct staff to establish a working group of key stakeholders in the Granville Entertainment District, including local bars and restaurants, Bar Watch, the Downtown Vancouver Business Improvement Association, Vancouver Police Department, Vancouver Coastal Health and community organizations, including women’s organizations, to improve consultation and co-ordination of efforts to reduce street disorder and gender-based violence, and to improve business in the area.
  7. Refer the following recommendation, as set out in Section B - “Adjust Granville Street/Granville Entertainment District Policies to Reduce Problems”, of the Policy Report dated June 7, 2017, entitled “Liquor Policy Review - Recommended Actions”, to the working group for further review, including consideration of impending patio policy report and exploration of ways to increase safety for the women and LGBTQ2 communities:

Applications for patio liquor licences or seat relocations from inside an to a patio should not be supported at liquor primary establishments located on Granville Street between West Georgia and Drake streets until such time as the Granville Entertainment District crime rates reduce and/or there is a diversification of establishments and patrons.
  8. Refer evaluation of the pilot program as set out in 5 above to the working group, with an interim report back on its effectiveness after six months.
  9. Direct staff to delay any increase in capacity or service hours in the Granville Entertainment District until they are satisfied that night transit service has increased to an appropriate level.
  10. Direct staff to bring revised recommendations regarding the Granville Entertainment District to Council by the end of the third quarter, 2017.
- C. THAT Council adopt and direct staff to implement the recommendations in Section C - “Expand General Public Health Interventions”, of the Policy Report dated June 7, 2017, entitled “Liquor Policy Review - Recommended Actions”, as set out below:
1. Amend License By-law to require liquor serving establishments to display drink size and strength on their menu for all types of alcoholic drinks.
  2. Encourage liquor serving establishments to offer standard drink sizes.
  3. Encourage liquor primary establishments to offer low strength drink options to patrons, and to provide free soft drinks to designated drivers.

4. In partnership with Vancouver Coastal Health, request that the provincial government establish and fund liquor-wise education with specific attention to under-age drinking and binge drinking.
  5. In partnership with Vancouver Coastal Health, seek opportunities to collaborate with and support partner organizations in ongoing initiatives such as campaigns to encourage responsible public behaviour; and programs like the Vancouver School Board's School Age Children and Youth (SACY) Substance Use Health Program.
  6. Staff consider the benefits and impacts of restricting liquor advertising on City-owned property and update policies accordingly.
  7. Request that Vancouver Coastal Health examine opportunities to expand the availability of managed drinking programs targeted at harm reduction among chronic alcoholics who are illicit drinkers.
  8. Increase inspection frequency by City Property Use Inspectors, which will include inspections during weekend and peak operating hours.
  9. Direct the Chief Licence Inspector to reconvene the multi-agency inspection teams; and seek commitments from the Province to increase provincial liquor inspector resources.
- D. THAT Council adopt and implement the recommendation in Section D - "Allow Liquor Sales in Select Non-traditional Businesses", of the Policy Report dated June 7, 2017, entitled "Liquor Policy Review - Recommended Actions", as set out below:
1. Support liquor primary applications (to the Province) from arts and culture based establishments, whose primary activity is the provision, sale or exhibition of art and/or cultural artifacts.
  2. Amend the Licence By-law to create the necessary liquor establishment licence in Vancouver.
- E. THAT Council adopt and direct staff to implement the recommendations in Section E - "Enhance Patio Culture", of the Policy Report dated June 7, 2017, entitled "Liquor Policy Review - Recommended Actions", as set out below:
1. Remove the twenty percent limit on liquor primary patio seats, if a Good Neighbour Agreement is signed, neighbourhood liquor seat limitations can be met, and community impacts (e.g. noise) are managed; however, existing liquor primary establishment patios in the Granville Entertainment District, and in the Downtown Eastside will not be approved for increased patio seats.
  2. Establish a guideline to exempt up to 12 additional seats on seasonal patios from the washroom provision standard in cases where the establishment provides a minimum of two washrooms.

- F. THAT Council adopt and direct staff to implement the recommendations in Section F - "Expand Live Entertainment in Restaurants", of the Policy Report dated June 7, 2017, entitled "Liquor Policy Review - Recommended Actions", as set out below:
1. Allow live entertainment in restaurants during all hours of liquor service.
  2. Amend the Non-alcoholic Dance Hall Policy to allow this land use on zoning-compliant sites in the entire Downtown area.
- G. THAT Council adopt and direct staff to implement the recommendations in Section G - "Support Liquor Manufacturers", of the Policy Report dated June 7, 2017, entitled "Liquor Policy Review - Recommended Actions", as set out below:
1. Allow manufacturers' lounges in industrial districts to:
    - operate until midnight and establish these hours in the Business Premises Regulation of Hours By-law; and
    - Apply for extended hours for special occasions up to six times per year.
  2. Allow manufacturers' lounges to expand their seating capacity during area-wide cultural events on an occasional basis.
  3. Allow artisans' markets to host up to three manufacturers selling and sampling their products.
- H. THAT Council adopt and direct staff to implement the recommendations in Section H - "Support Liquor in Grocery Stores", of the Policy Report dated June 7, 2017, entitled "Liquor Policy Review - Recommended Actions", as set out below:
1. Allow grocery stores to operate the store-in-store model for liquor sales, provided that they meet the City's current Liquor Store Guidelines and provincial design specifications.
- I. THAT Council adopt and direct staff to implement the recommendations in Section I - "Formalize Restaurants that Operate as Bars in Evening Hours" of the Policy Report dated June 7, 2017, entitled "Liquor Policy Review - Recommended Actions", as set out below:
1. Support applications from existing food primary establishments to operate under liquor primary licences after 10:00 pm, provided that they meet the City's existing procedural and policy standards for liquor primary establishments, including current liquor primary distancing criteria.

Note: Except food primary establishments in the Downtown Eastside and Granville Entertainment District, in alignment with moratorium on new liquor primary licences in those areas.

2. Support restaurants with an established track record of good business operation (no history of noise complaints) who obtain an evening hours liquor primary licence be allowed to apply for extended hours after three months.
- J. THAT Council adopt and direct staff to implement the recommendations in Section J - "Streamline and Clarify Procedures", of the Policy Report dated June 7, 2017, entitled "Liquor Policy Review - Recommended Actions", as set out below:
1. Shorten the probationary period for food primary establishments to three months in cases where the operator has an established track record of adherence to by-laws and terms and conditions of their business licence.
  2. Issue up to six approvals for liquor primary establishment hours extensions at one time, provided that the establishment has a track record of problem-free operations and adherence to by-laws and terms and conditions of their business licence. The hours extensions requested must fall within the calendar year of the application.
  3. Amend the Licence By-law to give the Chief Licence Inspector authority to provide comment to the LCLB on applications for all liquor licence amendments.
  4. Consolidate all liquor policies into a comprehensive, consistent and clear resource available online. Review and amend existing liquor policies to ensure that they are current and understandable by a broad audience of users
- K. THAT Council instruct the Director of Legal Services to bring forward for enactment amendments to the by-laws as set out in Appendix C of the Policy Report dated June 7, 2017, entitled "Liquor Policy Review - Recommended Actions", including any changes to reflect Council's amendments as set out above.

carried

AMENDMENT MOVED by Councillor Carr

THAT the following be added as L at the end:

- L. THAT recommendations A.1, B.3, B.4 and B.8, and the sections referencing the Granville Entertainment District and the Downtown Eastside in recommendations E.19, and I.27, on pages 12 to 14 of the Policy Report dated June 7, 2017, entitled "Liquor Policy Review - Recommended Actions", be removed, and be referred to the working group outlined in B.6 above.

not put

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*Councillor Meggs rose on a point of order to note that Councillor Carr's references to B.4 and B.8 in her amendment were out of order, because they were contrary to the part of the motion he had put forward with regard to B.4 and B.8.*

*The Chair ruled that references to B.4 and B.8 are in conflict to part B moved by Councillor Meggs, and were therefore out of order.*

*The City Manager offered advice that Councillor Carr remove the references to A.1 and B.3 from her amendment. Councillor Carr agreed.*

\* \* \* \* \*

Following the ruling of the Chair and the advice offered by the City Manager, Councillor Carr put forward a revised amendment, as set out below:

AMENDMENT MOVED by Councillor Carr

THAT the following be added as L at the end:

- L. THAT sections referencing the Granville Entertainment District and the Downtown Eastside in recommendations E.19, and I.27, on pages 13 to 14 of the Policy Report dated June 7, 2017, entitled "Liquor Policy Review - Recommended Actions", be removed, and be referred to the working group outlined in B.6 above.

LOST

(Councillors Deal, Jang, Louie, Meggs, Reimer, Stevenson and Mayor Robertson opposed)  
(Vote No. 02024)

Councillor Carr requested that the vote on components of the motion be separated. The Committee agreed.

**FINAL MOTION AS ADOPTED**

MOVED by Councillor Meggs

THAT the Committee recommend to Council

- A. THAT Council adopt and direct staff to implement the recommendations in Section A. - "Maintain Existing Downtown Eastside Liquor Policy Direction", of the Policy Report dated June 7, 2017, entitled "Liquor Policy Review - Recommended Actions", set out below:
  1. Retain the Downtown Eastside moratorium on liquor primary licence and seat expansion with minor modifications as described in the above-noted report.
  2. Amend the Liquor Store Guidelines such that:
    - No additional liquor stores are allowed in the Downtown Eastside;
    - Existing liquor stores may expand or relocate within the Downtown Eastside; and



- Relocation should not result in more than one store in Strathcona, and one in the combined sub-areas of Gastown, Victory Square, Industrial, Chinatown and Thornton Park.

CARRIED (Vote No. 02025)  
(Councillors Affleck, Carr and De Genova opposed)

- B. THAT Council adopt and direct staff to implement the following recommendations that were set out in Section B - "Adjust Granville Street/Granville Entertainment District Policies to Reduce Problems", of the Policy Report dated June 7, 2017, entitled "Liquor Policy Review - Recommended Actions":
1. Amend the Granville Entertainment District moratorium on conversion of food primary to liquor primary seats to include a moratorium on any additional liquor primary seats for Granville Street (West Georgia to Drake Streets), with limited exceptions for:
    - Live performance venues;
    - Seat relocations; and
    - Opportunities to find creative solutions for net seat reductions in the Granville Entertainment District.
  2. Amend the Liquor Store Guidelines to disallow additional liquor stores on Granville Street and the immediately surrounding area of the Granville Entertainment District. Set the boundary to not within 150m of the Granville Street centreline, between West Georgia and Drake Streets.
  3. Annually, all clubs and bars in the Granville Entertainment District provide updated Patron Management plans to the City.
  4. Increase enforcement and ticketing at Granville Entertainment District establishments for non-compliance of patron queues.
  5. Institute a "last entry" hour pilot program from July 1, 2017 to June 30, 2018, requiring all Granville Entertainment District liquor primary establishments to restrict entry to new patrons within 1 hour of closing time.

CARRIED (Vote No. 02026)  
(Councillors Affleck, Carr and De Genova opposed)

6. Direct staff to establish a working group of key stakeholders in the Granville Entertainment District, including local bars and restaurants, Bar Watch, the Downtown Vancouver Business Improvement Association, Vancouver Police Department, Vancouver Coastal Health and community organizations, including women's organizations, to improve consultation and co-ordination of efforts to reduce street disorder and gender-based violence, and to improve business in the area.

CARRIED UNANIMOUSLY (Vote No. 02027)

7. Refer the following recommendation, as set out in Section B - "Adjust Granville Street/Granville Entertainment District Policies to Reduce Problems", of the Policy Report dated June 7, 2017, entitled "Liquor Policy Review - Recommended Actions", to the working group for further review, including consideration of impending patio policy report and exploration of ways to increase safety for the women and LGBTQ2 communities:

Applications for patio liquor licences or seat relocations from inside an to a patio should not be supported at liquor primary establishments located on Granville Street between West Georgia and Drake streets until such time as the Granville Entertainment District crime rates reduce and/or there is a diversification of establishments and patrons.

CARRIED (Vote Nos. 02028)  
(Councillor Affleck opposed)

8. Refer evaluation of the pilot program as set out in 5 above to the working group, with an interim report back on its effectiveness after six months.

CARRIED (Vote No. 02030)  
(Councillors Affleck, Carr and De Genova opposed)

9. Direct staff to delay any increase in capacity or service hours in the Granville Entertainment District until they are satisfied that night transit service has increased to an appropriate level.

CARRIED (Vote No. 02031)  
(Councillor Affleck opposed)

10. Direct staff to bring revised recommendations regarding the Granville Entertainment District to Council by the end of the third quarter, 2017.

CARRIED UNANIMOUSLY (Vote No. 02032)

- C. THAT Council adopt and direct staff to implement the recommendations in Section C - "Expand General Public Health Interventions", of the Policy Report dated June 7, 2017, entitled "Liquor Policy Review - Recommended Actions", as set out below:

1. Amend License By-law to require liquor serving establishments to display drink size and strength on their menu for all types of alcoholic drinks.
2. Encourage liquor serving establishments to offer standard drink sizes.
3. Encourage liquor primary establishments to offer low strength drink options to patrons, and to provide free soft drinks to designated drivers.

4. In partnership with Vancouver Coastal Health, request that the provincial government establish and fund liquor-wise education with specific attention to under-age drinking and binge drinking.
5. In partnership with Vancouver Coastal Health, seek opportunities to collaborate with and support partner organizations in ongoing initiatives such as campaigns to encourage responsible public behaviour; and programs like the Vancouver School Board's School Age Children and Youth (SACY) Substance Use Health Program.
6. Staff consider the benefits and impacts of restricting liquor advertising on City-owned property and update policies accordingly.
7. Request that Vancouver Coastal Health examine opportunities to expand the availability of managed drinking programs targeted at harm reduction among chronic alcoholics who are illicit drinkers.
8. Increase inspection frequency by City Property Use Inspectors, which will include inspections during weekend and peak operating hours.
9. Direct the Chief Licence Inspector to reconvene the multi-agency inspection teams; and seek commitments from the Province to increase provincial liquor inspector resources.

CARRIED UNANIMOUSLY (Vote No. 02033)

- D. THAT Council adopt and implement the recommendation in Section D - "Allow Liquor Sales in Select Non-traditional Businesses", of the Policy Report dated June 7, 2017, entitled "Liquor Policy Review - Recommended Actions", as set out below:
1. Support liquor primary applications (to the Province) from arts and culture based establishments, whose primary activity is the provision, sale or exhibition of art and/or cultural artifacts.
  2. Amend the Licence By-law to create the necessary liquor establishment licence in Vancouver.

CARRIED UNANIMOUSLY (Vote No. 02034)

- E. THAT Council adopt and direct staff to implement the recommendations in Section E - "Enhance Patio Culture", of the Policy Report dated June 7, 2017, entitled "Liquor Policy Review - Recommended Actions", as set out below:
1. Remove the twenty percent limit on liquor primary patio seats, if a Good Neighbour Agreement is signed, neighbourhood liquor seat limitations can be met, and community impacts (e.g. noise) are managed; however, existing liquor primary establishment patios in the Granville Entertainment District, and in the Downtown Eastside will not be approved for increased patio seats.

2. Establish a guideline to exempt up to 12 additional seats on seasonal patios from the washroom provision standard in cases where the establishment provides a minimum of two washrooms.

CARRIED (Vote No. 02035)  
(Councillor Affleck opposed)

- F. THAT Council adopt and direct staff to implement the recommendations in Section F - "Expand Live Entertainment in Restaurants", of the Policy Report dated June 7, 2017, entitled "Liquor Policy Review - Recommended Actions", as set out below:
  1. Allow live entertainment in restaurants during all hours of liquor service.
  2. Amend the Non-alcoholic Dance Hall Policy to allow this land use on zoning-compliant sites in the entire Downtown area.

CARRIED UNANIMOUSLY (Vote No. 02036)

- G. THAT Council adopt and direct staff to implement the recommendations in Section G - "Support Liquor Manufacturers", of the Policy Report dated June 7, 2017, entitled "Liquor Policy Review - Recommended Actions", as set out below:
  1. Allow manufacturers' lounges in industrial districts to:
    - operate until midnight and establish these hours in the Business Premises Regulation of Hours By-law; and
    - Apply for extended hours for special occasions up to six times per year.
  2. Allow manufacturers' lounges to expand their seating capacity during area-wide cultural events on an occasional basis.
  3. Allow artisans' markets to host up to three manufacturers selling and sampling their products.

CARRIED UNANIMOUSLY (Vote No. 02037)

- H. THAT Council adopt and direct staff to implement the recommendations in Section H - "Support Liquor in Grocery Stores", of the Policy Report dated June 7, 2017, entitled "Liquor Policy Review - Recommended Actions", as set out below:
  1. Allow grocery stores to operate the store-in-store model for liquor sales, provided that they meet the City's current Liquor Store Guidelines and provincial design specifications.

CARRIED (Vote No. 02038)  
(Councillor De Genova opposed)

- I. THAT Council adopt and direct staff to implement the recommendations in Section I - "Formalize Restaurants that Operate as Bars in Evening Hours" of the Policy Report dated June 7, 2017, entitled "Liquor Policy Review - Recommended Actions", as set out below:
1. Support applications from existing food primary establishments to operate under liquor primary licences after 10:00 pm, provided that they meet the City's existing procedural and policy standards for liquor primary establishments, including current liquor primary distancing criteria.  
  
Note: Except food primary establishments in the Downtown Eastside and Granville Entertainment District, in alignment with moratorium on new liquor primary licences in those areas.
  2. Support restaurants with an established track record of good business operation (no history of noise complaints) who obtain an evening hours liquor primary licence be allowed to apply for extended hours after three months.

CARRIED UNANIMOUSLY (Vote No. 02039)  
(Councillors Affleck and De Genova opposed)

- J. THAT Council adopt and direct staff to implement the recommendations in Section J - "Streamline and Clarify Procedures", of the Policy Report dated June 7, 2017, entitled "Liquor Policy Review - Recommended Actions", as set out below:
1. Shorten the probationary period for food primary establishments to three months in cases where the operator has an established track record of adherence to by-laws and terms and conditions of their business licence.
  2. Issue up to six approvals for liquor primary establishment hours extensions at one time, provided that the establishment has a track record of problem-free operations and adherence to by-laws and terms and conditions of their business licence. The hours extensions requested must fall within the calendar year of the application.
  3. Amend the Licence By-law to give the Chief Licence Inspector authority to provide comment to the LCLB on applications for all liquor licence amendments.
  4. Consolidate all liquor policies into a comprehensive, consistent and clear resource available online. Review and amend existing liquor policies to ensure that they are current and understandable by a broad audience of users

CARRIED UNANIMOUSLY (Vote No. 02040)

- K. THAT Council instruct the Director of Legal Services to bring forward for enactment amendments to the by-laws as set out in Appendix C of the Policy Report dated June 7, 2017, entitled *Liquor Policy Review - Recommended Actions*, including any changes to reflect Council's amendments as set out above.

CARRIED (Vote No. 02041)  
(Councillors Carr and De Genova opposed)

**1. New St. Paul's Hospital and Health Campus Policy Statement  
June 6, 2017**

Hale Jones-Cox, Project Manager, New St. Paul's Hospital Policy Planning Program, Planning, Urban Design and Sustainability, Paul Landry, Chief Project Officer, St. Paul's Redevelopment Project, Dr. Jeff Pike, Physician Director, St. Paul's Redevelopment Project, and Laura Case, Chief Operating Officer, Vancouver Community, Vancouver Coastal Health, provided presentations and, along with the City Manager and Engineering Services staff, responded to questions.

The Committee heard from one speaker who expressed concerns about losing the current location of St. Paul's Hospital, which is accessible by West End seniors, where the proposed new location is not.

MOVED by Councillor Jang  
THAT the Committee recommend to Council

- A. THAT Council adopt the *New St. Paul's Hospital and Health Campus Policy Statement*, attached as Appendix A of the Policy Report dated June 6, 2017, entitled "New St. Paul's Hospital and Health Campus Policy Statement", to guide the future rezoning and development of the "Station Street Site" owned by Providence Health Care ("PHC") in the False Creek Flats.
- B. THAT Council approve the additional temporary staff, resources and estimated associated cost-recovered budget of \$1,507,000, generally as outlined in Appendix B of the Policy Report dated June 6, 2017, entitled "New St. Paul's Hospital and Health Campus Policy Statement", to complete the rezoning for the Station Street site.

FURTHER THAT consistent with City cost-recovery practice, Council accept a cost-recovery contribution of \$1,507,000 from Providence Health Care in a single payment to begin the rezoning pre-application process for the Station Street site.

CARRIED (Vote No. 02022)  
(Councillor Carr opposed)

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*The Committee recessed at 6:20 pm and reconvened at 6:50 pm.*

\* \* \* \* \*

**2. Appointment of Operator and Lease Terms for SWAN Vancouver at  
1101 Seymour Street  
May 1, 2017**

THAT the Committee recommend to Council

- A. THAT Council approve the following non-profit organization to occupy and operate a portion of the 21,270 square foot social service centre (the "Centre") currently under construction at 1101 Seymour Street legally described as Parcel Identifier: 029-321-808; Lot 1 Block 93 Plan EPP40740 District Lot 541 NWD Group 1 (the "Property") and to be delivered with the transfer of the Property from the current owner, 0920346 BC Ltd., to the City of Vancouver (the "City"):

Supporting Women's Alternatives Network (SWAN Vancouver) Society ("SWAN")

- B. THAT Council authorize the Director of Real Estate Services to negotiate and execute a nominal lease agreement with SWAN for approximately 580 square feet on the first floor of the Centre (the "SWAN Lease") on terms and conditions consistent with the Term Sheet attached as Appendix C of the Administrative Report dated May 1, 2017, entitled "Appointment of Operator and Lease Terms for SWAN Vancouver at 1101 Seymour Street", and otherwise satisfactory to the Director of Real Estate Services and the Director of Legal Services.

As the rent for the premises will be below the applicable market rate and includes rent-in-lieu of property taxes, B above constitutes a grant valued at approximately \$21,000/annum based on the first year of the term.

- C. THAT no legal rights or obligations will arise or be created by Council's adoption of A or B above unless and until all legal documentation has been executed and delivered by the respective parties.

ADOPTED ON CONSENT AND B BY THE  
REQUIRED MAJORITY (Vote No. 02029)

**3. East Fraser Lands Official Development Plan 10-year Review Planning Program  
May 30, 2017**

MOVED by Councillor Carr

THAT the Committee recommend to Council

- A. THAT Council endorse a planning program to complete a 10-year Review of the East Fraser Lands Official Development Plan.
- B. THAT the staff resources and the estimated cost-recovery budget of \$1,673,000 outlined in Appendix B of the Administrative Report dated May 30, 2017, entitled "East Fraser Lands Official Development Plan 10-year Review Planning Program", be approved to complete the 10-year review;

FURTHER THAT, consistent with the City's cost-recovery practice, Council accept a financial contribution of \$1,673,000 paid in installments from the project proponent, Wesgroup Properties, to fully cover the 10-year review planning program costs for scoping, planning and enactment.

CARRIED UNANIMOUSLY (Vote No. 02023)

## 5. Supporting Small Businesses in Vancouver through Provincial Tax Reform

At the Regular Council meeting on June 13, 2017, Vancouver City Council referred this matter to the Standing Committee on City Finance and Services meeting on June 14, 2017, to hear from speakers.

The Committee heard from one speaker who expressed concerns about aspects of the motion, and offered additional suggestions.

MOVED by Acting Mayor Louie

WHEREAS

1. Property assessments on both residential and commercial properties have soared for successive years, posing significant affordability challenges to some residents and businesses;
2. Business tenants on triple-net leases have limited ability to absorb extraordinary increases in rent and to assume all the property taxes passed on to them by their landlords based on highest and best use of the property;
3. The City of Vancouver has engaged with the Province of BC, BC Assessment Authority and key stakeholders in assessing viable options to address the impact of soaring property assessments on small business tenants;
4. The City of Vancouver has implemented targeted three-year land assessment averaging program to alleviate some property tax impact arising from these significant assessment increases, but will not be able to transition to five-year land assessment averaging before 2019 due to a legislative restriction in the Vancouver Charter.

THEREFORE BE IT RESOLVED THAT Vancouver City Council call on the Province of BC to enable the City to transition from three-year to five-year land assessment averaging in 2018 through an exemption to the legislative requirement or legislative amendments as appropriate; and

BE IT FURTHER RESOLVED THAT City staff report back on the outcome of their work with the Province of BC, BC Assessment Authority and key stakeholders, with associated policy recommendations that specifically address the impact of triple net leases on property tax payments for small business tenants.

CARRIED UNANIMOUSLY (Vote No. 02042)  
(Councillor Jang absent for the vote)



**6. Acknowledgement of First Nations' Role in Saving Lives during the Great Fire of 1886**

At the Regular Council meeting on June 13, 2017, Vancouver City Council referred this matter to the Standing Committee on City Finance and Services meeting on June 14, 2017, to hear from speakers.

MOVED by Councillor Reimer

WHEREAS

1. On June 13, 1886 a large fire destroyed most buildings in the newly-incorporated City of Vancouver leaving only three of the estimated 1,000 existent buildings;
2. The total number of lives lost is unknown, but over two dozen fatalities are estimated. Only two of the bodies recovered were identifiable, the rest described as "all burned to a crisp and barely recognizable as human remains";
3. The fire burned quickly, razing the city in less than 30 minutes. To survive, people rushed to Burrard Inlet where they crowded onto docked boats or they jumped into the water;
4. Many more people would have perished in the water if not for local First Nations families. Despite being forcibly removed from their homelands and crowded onto a small reserve across the Burrard inlet in Ustlawn, families—at their own peril—chose to bring their own canoes and boats across the inlet to rescue Vancouverites. They subsequently offered food and shelter until Vancouver was rebuilt;
5. The life-sustaining role these First Nations families played was not acknowledged at the time, nor is it well-referenced in historical accounts of the Great Fire of 1886.

THEREFORE BE IT RESOLVED THAT the City of Vancouver publicly thank the First Nations families who saved Vancouverites' lives in the Great Fire of 1886 and properly commemorate them;

BE IT FURTHER RESOLVED THAT staff ensure that these First Nations families are appropriately recognized in City records and archives related to the Great Fire of 1886.

CARRIED UNANIMOUSLY (Vote No. 02043)

The Committee adjourned at 8:20 pm.

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REGULAR COUNCIL MEETING MINUTES  
STANDING COMMITTEE OF COUNCIL ON  
CITY FINANCE AND SERVICES

JUNE 14, 2017

A Regular Meeting of the Council of the City of Vancouver was held on Wednesday, June 14, 2017, at 8:20 pm, in the Council Chamber, Third Floor, City Hall, following the Standing Committee on City Finance and Services meeting, to consider the recommendations and actions of the Committee.

<b>PRESENT:</b>	Mayor Gregor Robertson Councillor George Affleck Councillor Adriane Carr Councillor Melissa De Genova Councillor Heather Deal Councillor Kerry Jang Councillor Raymond Louie Councillor Geoff Meggs Councillor Andrea Reimer Councillor Tim Stevenson
<b>ABSENT:</b>	Councillor Elizabeth Ball (Medical Leave)
<b>CITY MANAGER'S OFFICE:</b>	Sadhu Johnston, City Manager
<b>CITY CLERK'S OFFICE:</b>	Katrina Leckovic, Deputy City Clerk Lori Isfeld, Meeting Coordinator

**COMMITTEE REPORTS**

Report of Standing Committee on City Finance and Services  
June 14, 2017

Council considered the report containing the recommendations and actions taken by the Standing Committee on City Finance and Services. Its items of business included:

1. New St. Paul's Hospital and Health Campus Policy Statement
2. Appointment of Operator and Lease Terms for SWAN Vancouver at 1101 Seymour Street
3. East Fraser Lands Official Development Plan 10-year Review Planning Program
4. Liquor Policy Review - Recommended Actions
5. Supporting Small Businesses in Vancouver through Provincial Tax Reform
6. Acknowledgement of First Nations' Role in Saving Lives during the Great Fire of 1886

Items 1 - 6

MOVED by Councillor Jang  
SECONDED by Councillor Deal

THAT the recommendations and actions taken by the Standing Committee on City Finance and Services at its meeting of June 14, 2017, as contained in items 1 to 6, be approved.

CARRIED UNANIMOUSLY AND ITEM 2  
BY THE REQUIRED MAJORITY

#### ADJOURNMENT

MOVED by Councillor Deal  
SECONDED by Councillor Jang

THAT the meeting be adjourned.

CARRIED UNANIMOUSLY

The Council adjourned at 8:21 pm.

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