



REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL ON CITY FINANCE AND SERVICES

SEPTEMBER 21, 2016

A Regular Meeting of the Standing Committee of Council on City Finance and Services was held on Wednesday, September 21, 2016, at 9:31 am, in the Council Chamber, Third Floor, City Hall.

PRESENT: Councillor Geoff Meggs, Chair
Mayor Gregor Robertson*
Councillor George Affleck
Councillor Elizabeth Ball
Councillor Adriane Carr
Councillor Melissa De Genova
Councillor Heather Deal
Councillor Kerry Jang
Councillor Andrea Reimer*
Councillor Tim Stevenson, Vice-Chair

ABSENT: Councillor Raymond Louie (Leave of Absence)

CITY MANAGER'S OFFICE: Sadhu Johnston, City Manager

CITY CLERK'S OFFICE: Rosemary Hagiwara, Deputy City Clerk
Tina Hildebrandt, Meeting Coordinator

* Denotes absence for a portion of the meeting.

WELCOME

Councillor Meggs, Chair, acknowledged that the City of Vancouver is on the unceded traditional territory of the Musqueam, Squamish and Tsleil-Waututh First Nations.

PROCLAMATION - National Senior's Day

Councillor Deal (Deputy Mayor) proclaimed October 1, 2016, as National Senior's Day in Vancouver and invited Mr. Scott Ricker, Vice-Chair, Seniors' Advisory Committee, and Dr. Brian Tucker, Chair, Social Isolation and Loneliness Sub-committee, Seniors' Advisory Committee, to receive the proclamation and say a few words. Dellie Lidyard, Seniors' Advisory Committee, was also present.

MATTERS ADOPTED ON CONSENT

MOVED by Councillor Carr

THAT items 2 and 3 be adopted on consent.

CARRIED UNANIMOUSLY
(Mayor Robertson absent for the vote)

AGENDA ITEMS

1. HEALTHY CITY

a) Presentation - Update Fentanyl Crisis

The following provided an update on the fentanyl crisis, including emergency response measures, and responded to questions:

- Dr. Patricia Daly, Chief Medical Health Officer, Vancouver Coastal Health
- Dr. Mark Lysyshyn, Medical Health Officer, North Shore - Vancouver Coastal Health
- Chief John McKearney, Vancouver Fire and Rescue Services
- Assistant Chief Scott Morrison, Vancouver Fire and Rescue Services
- Deputy Chief Laurence Rankin, Vancouver Police Department

Mary Clare Zak, Managing Director, Social Policy and Projects Division, along with Karen Ward, Member, Lived Experience Advisory Council, Mayor's Task Force on Mental Health and Addictions, summarized key strategies from the Mayor's Fentanyl Urgent Response meeting held September 19, 2016, and responded to questions.

b) Youth Homelessness and Challenges for Vulnerable Youth: City Response to the B.C. Representative for Children and Youth Report recommendations for City of Vancouver *"Paige's Story: Abuse, Indifference and a Young Life Discarded"* September 6, 2016

Kathleen Llewellyn-Thomas, General Manager, Community Services, provided a brief review on progress in response to the recommendations of the BC Representative for Children and Youth *"Paige's Story"*. Mary Clare Zak, Managing Director, Social Policy and Projects Division, along with staff from Housing Policy and Projects, reviewed the staff report and, along with Abigail Bond, Director of Housing Policy and Projects, responded to questions.

The Committee heard from seven speakers in support of staff's recommendations.

MOVED by Mayor Robertson

THAT the Committee recommend to Council

- A. THAT Council accept for information staff's report back on the BC Representative for Children and Youth report recommendations, including those directed to the City of Vancouver, as described in the Administrative Report dated September 6, 2016, entitled "Youth Homelessness and Challenges for Vulnerable Youth: City Response to the B.C. Representative for Children and Youth Report recommendations for City of Vancouver *"Paige's Story: Abuse, Indifference and a Young Life Discarded"*.
- B. THAT Council endorse the Youth Matters Pledge of Support and Guiding Principles of Youth Matters Community Accountability described in Appendix A of the Administrative Report dated September 6, 2016, entitled "Youth Homelessness and Challenges for Vulnerable Youth: City Response to the B.C. Representative for Children and Youth Report recommendations for City of Vancouver *"Paige's Story: Abuse, Indifference and a Young Life Discarded"*.

- C. THAT Council approve one Homelessness Action Week (HAW) grant of \$3,000 to Mount Pleasant Neighbourhood House to support the Warm Feet, Full Stomachs event in October 2016. Source of funds to be the 2016 Community Services Operating Budget - Street Homelessness.

CARRIED UNANIMOUSLY AND
C BY THE REQUIRED MAJORITY (Vote No. 01474)

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The Committee recessed at 11:57 am and reconvened at 12:35 pm.

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- c) **Presentation - Be More Than A Bystander: Ending Violence Association of BC and BC Lions Partnership**

Tracy Porteous, Executive Director, Ending Violence Association of BC / Member of the Healthy City Leadership Table, and Jamie Taras, Director of Community Relations, BC Lions, provided an overview on “Be More Than A Bystander”, a project in partnership with Ending Violence Association of BC and the BC Lions”, and sought support for the City of Vancouver to continue as a municipal partner. Ms. Porteous and Mr. Taras, along with Mary Clare Zak, Managing Director, Social Policy and Projects, responded to questions.

- d) **Presentation - New Start: A Strategy for Immigrants and Refugees in Vancouver**

Mary Clare Zak, Managing Director, Social Policy and Projects Division, along with staff from the Social Policy and Projects Division, provided an update on the Vancouver Immigration Partnership strategy, and responded to questions.

- e) **Moving Towards a Healthy City for All - An update on enhancing access to food in schools September 7, 2016**

Mary Clare Zak, Managing Director, Social Policy and Projects Division, along with staff from the Social Policy and Projects Division, provided an update on enhancing access to food in schools and responded to questions.

MOVED by Councillor Reimer
THAT the Committee recommend to Council

THAT City Council grant \$80,000 to Strathcona Community Centre Association’s community breakfast program for one (1) year from December 2016 to November 2017. Source of funding is the 2016 Community Services Grants Budget.

CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY (Vote No. 01476)

**f) Seniors Centre in South Vancouver / Sunset Area
August 8, 2016**

Danica Djurkovic, Director, Facilities Planning and Development, responded to questions.

MOVED by Mayor Robertson

THAT the Committee recommend to Council

- A. THAT Council authorize City staff to undertake a feasibility study including functional programming, site selection, governance models, and concept design for a new Seniors Centre in South Vancouver, and approve a multi-year capital budget of \$300,000 for this study, with funding to be provided from the 2015-2018 Capital Plan (Emerging Priorities); expenditures to be managed within the overall Annual Capital Expenditure Budget.
- B. THAT Council direct staff are to work with the Vancouver Board of Parks and Recreation and Community Services on a consultative process with the South Vancouver community, particularly the seniors groups in the Sunset area (e.g. the Sunset Community Centre Association, the South Vancouver Neighbourhood House) and a representative from the City's Seniors' Advisory Committee, for their input.
- C. THAT staff explore potential funding sources including matching funding from the Provincial and Federal governments.
- D. THAT, should the matching funding be successful, staff report back to Council on project details, budget estimates and funding sources for the new Seniors Centre.

CARRIED UNANIMOUSLY (Vote No. 01477)

**g) Making the City of Vancouver a Living Wage Employer
August 23, 2016**

Paul Mochrie, Deputy City Manager, provided an overview and, along with Mary Clare Zak, Managing Director, Social Policy and Projects, responded to questions.

The Committee heard from seven speakers in support of staff's recommendations.

The Committee agreed to separate the vote on the components of the motion.

MOVED by Mayor Robertson

THAT the Committee recommend to Council

- A. THAT Council approve the proposed Living Wage Implementation Plan described in the Administrative Report dated August 23, 2016, entitled "Making the City of Vancouver a Living Wage Employer".
- B. THAT Council direct staff to pursue "Living Wage Employer" certification from the *Living Wage for Families Campaign* through submission of a *Living Wage Implementation Plan* to the *Living Wage for Families Campaign* by January 31, 2017.

- C. THAT Council encourage and support the Vancouver Police Board and Vancouver Public Library Board to pursue Living Wage certification for the Vancouver Police Department (VPD) and Vancouver Public Library (VPL) respectively.
- D. THAT Council direct staff to inform the Vancouver Park Board of the City's plan to pursue Living Wage certification, including any relevant background information, and seek the Park Board's endorsement of Living Wage certification requirements in relation to applicable contracted services procured on behalf of the Park Board.
- E. THAT Council authorize staff to amend and/or supplement existing City policies to incorporate the Living Wage Implementation Plan and related requirements.
- F. THAT Council direct staff to report back on the certification process as well as provide an update on the analysis of Living Wage certification implications for other civic agencies by July 2017.

CARRIED (Vote No. 01478)

(Councillors Affleck, Ball and De Genova opposed to D - Vote No. 01479)

(Councillor Reimer absent for the vote on Leave of Absence - Civic Business)

2. Annual Financial Authorities - 2017 July 28, 2016

THAT the Committee recommend to Council

- A. THAT, for the period from January 1 to December 31, 2017, Council authorize the Director of Finance to draw warrants for payment and to report the same in writing to the City Clerk for the information of Council as soon as possible, and no later than 15 days, following the month-end in which each warrant is drawn, in accordance with Sections 215 and 216 of the Vancouver Charter.
- B. THAT, for the period from January 1 to July 15, 2017, Council authorize the Director of Finance to temporarily use such proceeds from the sale of debentures as are available to meet other expenditure requirements of the City, pending collection of general purpose property taxes, in accordance with Section 259(1)(b) of the *Vancouver Charter*.
- C. THAT, for the period from January 1 to December 31, 2017, Council authorize the Director of Finance to invest City funds not immediately required and to vary the investments from time to time where appropriate, in accordance with Sections 201, 259, and 260 of the *Vancouver Charter*, in one or more of the following:
 - securities of Canada or of a province;
 - securities guaranteed for principal and interest by Canada or by a province;
 - securities of a municipality, including the city, or a regional district;
 - securities of the Greater Vancouver Water District or the Greater Vancouver Sewerage and Drainage District;
 - securities of the Municipal Finance Authority;

- securities of or investments guaranteed by a chartered bank;
 - deposits in a savings institution, or non-equity or membership shares of a credit union;
 - pooled investment funds under Section 16 of the Municipal Finance Authority Act; and
 - any of the investments permitted for the Municipal Finance Authority under Section 16(3) of the Municipal Finance Authority Act, including pooled investment portfolios under the Financial Administration Act.
- D. THAT, for the period from January 8, 2017 to January 7, 2018, pursuant to Section 263 of the *Vancouver Charter*, Council authorize the Director of Finance to establish a short-term borrowing facility to assist in managing the City's cash flow with the maximum outstanding amount not to exceed \$60 million.
- E. THAT, Council instructs the Director of Legal Services to prepare a Borrowing Pending Collection of Real Property Taxes By-law for enactment by Council.

ADOPTED ON CONSENT (Vote No. 01480)

**3. Debenture Program 2016
August 8, 2016**

THAT the Committee recommend to Council

- A. THAT Council authorize the issuance of up to \$90 million City of Vancouver debentures, utilizing borrowing authorities approved as part of the 2014 and 2015 Capital Budgets and through special approvals, as follows:
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|-------------------------------------|----------------------|
| Waterworks | \$ 4,000,000 |
| Sewers & Drainage | \$ 34,000,000 |
| Water & Sewer Connections | \$ 3,000,000 |
| Neighbourhood Energy Utility System | \$ 3,607,000 |
| Streets & Bridge Infrastructure | \$ 15,000,000 |
| Street Lighting / Communications | \$ 4,500,000 |
| Recreation Facilities | \$ 9,393,000 |
| Park Development | \$ 4,000,000 |
| Public Safety | \$ 3,000,000 |
| Civic Facilities | \$ 6,000,000 |
| Community Facilities | \$ 3,500,000 |
| | <u>\$ 90,000,000</u> |
- B. THAT, until the borrowing authorities established pursuant to A above are exercised, the Director of Finance, in consultation with the Mayor, the Chair of the City Finance and Services Committee, and the City Manager, or a majority of them, be empowered to act and instruct the City's Fiscal Agent to proceed with the issuance of the debentures, and to set the interest rate, price, and other terms and conditions on which the debentures will be issued by the City.

It should be noted that once the Director of Finance instructs the Fiscal Agent to offer the debentures in the public market, Council will be required to enact the appropriate borrowing by-law to authorize issuance of the debentures.

ADOPTED ON CONSENT (Vote No. 01481)

The Committee adjourned at 3:54 pm.

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REGULAR COUNCIL MEETING MINUTES
STANDING COMMITTEE OF COUNCIL ON
CITY FINANCE AND SERVICES

SEPTEMBER 21, 2016

A Regular Meeting of the Council of the City of Vancouver was held on Wednesday, September 21, 2016, at 3:54 pm, in the Council Chamber, Third Floor, City Hall, following the Standing Committee on City Finance and Services meeting, to consider the recommendations and actions of the Committee.

- PRESENT:** Mayor Gregor Robertson
Councillor George Affleck
Councillor Elizabeth Ball
Councillor Adriane Carr
Councillor Melissa De Genova
Councillor Heather Deal
Councillor Kerry Jang
Councillor Geoff Meggs
Councillor Tim Stevenson
- ABSENT:** Councillor Raymond Louie (Leave of Absence)
Councillor Andrea Reimer (Leave of Absence - Civic Business)
- CITY MANAGER'S OFFICE:** Sadhu Johnston, City Manager
- CITY CLERK'S OFFICE:** Rosemary Hagiwara, Deputy City Clerk
Tina Hildebrandt, Meeting Coordinator

COMMITTEE REPORTS

Report of Standing Committee on City Finance and Services
September 21, 2016

Council considered the report containing the recommendations and actions taken by the Standing Committee on City Finance and Services. Its items of business included:

1. HEALTHY CITY
 - a) Presentation - Update Fentanyl Crisis
 - b) Youth Homelessness and Challenges for Vulnerable Youth: City Response to the B.C. Representative for Children and Youth Report recommendations for City of Vancouver "Paige's Story: Abuse, Indifference and a Young Life Discarded"
 - c) Presentation - Be More Than A Bystander: Ending Violence Association of BC and BC Lions Partnership
 - d) Presentation - New Start: A Strategy for Immigrants & Refugees in Vancouver
 - e) Moving Towards a Healthy City for All - An update on enhancing access to food in schools
 - f) Seniors Centre in South Vancouver / Sunset Area
 - g) Making the City of Vancouver a Living Wage Employer
2. Annual Financial Authorities - 2017
3. Debenture Program 2016

Items 1 - 3

MOVED by Councillor Deal
SECONDED by Councillor Jang

THAT the recommendations and actions taken by the Standing Committee on City Finance and Services at its meeting of September 21, 2016, as contained in items 1 to 3, be approved.

CARRIED UNANIMOUSLY AND ITEMS
1b AND 1e BY THE REQUIRED MAJORITY

BY-LAWS

MOVED by Councillor Deal
SECONDED by Councillor Jang

THAT Council enact the by-laws listed on the agenda for this meeting as numbers 1 to 5 inclusive, and authorize the Mayor and City Clerk to sign and seal the enacted by-laws.

CARRIED UNANIMOUSLY

1. A By-law to amend Zoning and Development By-law No. 3575 regarding density bonus contributions (By-law No. 11626)
2. A By-law to amend CD-1 (628) By-law No. 11504 (4162-4188 Cambie Street) (By-law No. 11627)
3. A By-law to amend CD-1 (575) By-law No. 11017 (2290 Main Street) (By-law No. 11628)
4. A By-law to amend CD-1 (521) By-law No. 10413 (7299 Granville Street - Shannon Mews) (formerly known as 7101-7201 Granville Street) (By-law No. 11629)
5. A By-law to amend CD-1 (478) By-law No. 9850 (188 East 1st Avenue - 1721 Main Street) (By-law No. 11630)

ADJOURNMENT

MOVED by Councillor Deal
SECONDED by Councillor Jang

THAT the meeting be adjourned.

CARRIED UNANIMOUSLY

The Council adjourned at 3:55 pm.

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