



## REPORT TO COUNCIL

### STANDING COMMITTEE OF COUNCIL ON CITY FINANCE AND SERVICES

JUNE 15, 2016

A Regular Meeting of the Standing Committee of Council on City Finance and Services was held on Wednesday, June 15, 2016, at 9:38 am, in the Council Chamber, Third Floor, City Hall. Subsequently, this meeting was recessed and reconvened at 3:11 pm and 6:54 pm.

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| <b>PRESENT:</b>               | Councillor Geoff Meggs, Chair<br>Mayor Gregor Robertson*<br>Councillor George Affleck<br>Councillor Elizabeth Ball*<br>Councillor Adriane Carr<br>Councillor Melissa De Genova<br>Councillor Kerry Jang<br>Councillor Raymond Louie<br>Councillor Tim Stevenson, Vice-Chair |
| <b>ABSENT:</b>                | Councillor Heather Deal (Leave of Absence - Civic Business)<br>Councillor Andrea Reimer (Leave of Absence - Civic Business)   |
| <b>CITY MANAGER'S OFFICE:</b> | Sadhu Johnston, City Manager<br>Paul Mochrie, Deputy City Manager   |
| <b>CITY CLERK'S OFFICE:</b>   | Rosemary Hagiwara, Deputy City Clerk<br>Katrina Leckovic, Deputy City Clerk<br>Maria Castro, Meeting Coordinator<br>Tina Hildebrandt, Meeting Coordinator   |

\* Denotes absence for a portion of the meeting.

#### VARY AGENDA

MOVED by Councillor Louie

THAT the order of the agenda be varied to consider Item 6 after Item 3.

CARRIED UNANIMOUSLY AND  
BY THE REQUIRED MAJORITY

*For clarity, the minutes are recorded in chronological order.*

#### AGENDA ITEMS

1. **Healthy City Update**
  - a) **Fentanyl Crisis: Public Health Emergency Response**

Dr. Bonnie Henry, Deputy Provincial Health Officer, and Dr. Patricia Daly, Vice-President, Public Health and Chief Medical Health Officer, Vancouver Coastal Health, presented an update on BC's Opioid Overdose Response Strategy. Drs. Henry and Daly, along with Laura Case, Chief Operating Officer, Vancouver Coastal Health - Community Services, also responded to questions.

**b) Innovation Fund Recommendations to support Healthy City Strategy Action Plan (2015-2018) Implementation  
May 2, 2016**

Mary Clare Zak, Managing Director, Social Policy and Projects Division, presented recommendations to support implementation of the Healthy City Strategy Action Plan (2015-2018) and, along with Dr. Patricia Daly, Vice-President, Public Health and Chief Medical Health Officer, Vancouver Coastal Health, responded to questions.

The Committee heard from four speakers in support of staff's recommendations.

MOVED by Councillor Jang

THAT the Committee recommend to Council

- A. THAT Council approve in principle a grant of \$1,000,000 to the capital portion only of the overall costs of developing the proposed new St. Paul's Mental Health Hub, and that staff report back to Council for formal approval of the grant once a Memorandum of Understanding has been concluded with the other funding partners, namely Providence Health Care, Vancouver Coastal Health, and Vancouver Police Foundation. Source of Leveraged Funding: \$5,500,000 total (\$1,750,000 St. Paul's Hospital Foundation; \$750,000 VPD Foundation; \$3,000,000 annualized operating funds from Vancouver Coastal Health/Providence Health Care). Source of City funding is the City's Innovation Fund.
- B. THAT Council approve a grant of \$60,000 to BC Poverty Reduction Coalition to implement poverty reduction initiatives over the next three years. Source of Leveraged Funding: \$65,000 total in-kind advising (Vancity, BC Poverty Reduction Coalition). Source of City funding is the City's Innovation Fund.
- C. THAT Council approve \$655,000 to implement additional Healthy City Action Plan initiatives in partnership with external stakeholders as follows; source of City funding is the City's Innovation Fund:
  - Undertake implementation of a Living Wage policy (Source of Leveraged Funding: \$42,000 in-kind advising from Vancity, Living Wage for Families, Canadian Centre for Policy Alternatives);
  - Develop a public engagement strategy for newcomer immigrant populations (Source of Leveraged Funding: \$5,000 in-kind advising from Cultural Communities Advisory Committee, Vancouver Immigration Partnership members);
  - Provide City staff with tools and training for creating an equitable and inclusive city (Source of Leveraged Funding: \$20,000 grant from UBCM);
  - Undertake initiatives to increase social connections, as determined by the Social Connections Table (Source of Leveraged Funding: \$40,000 in-kind advising from Vancouver Foundation, Museum of Vancouver, posAbilities, Dr. Collin van Uchelen);
  - Develop a 24 month pilot "Solutions Lab" as a civic innovation lab for City staff to experiment with different ways of working collaboratively in order to better address complex urban social issues (Source of Leveraged Funding: \$162,000 in-kind advising from ~55 stakeholder advisors); and

- Develop an online dashboard to monitor and report the progress of the Healthy City Strategy, to collect relevant data, and to undertake evaluation (Source of Leveraged Funding: \$9,000 in-kind from Advisory Committee).
- D. THAT Council approve \$622,388 to support staffing necessary to implement innovative components of related Healthy City initiatives as follows; source of City funding is the City's Innovation Fund:
- Social Planner 1 - Implement Mayor's Task Force on Mental Health & Addictions Priorities as described in Caring for All, Phase 1 Report (2014);
  - Social Planner 2 - Create Downtown Eastside Community Economic Development Plan; and
  - Social Planner 1 - Develop and implement City of Reconciliation and Truth and Reconciliation related initiatives.
- E. THAT Council direct staff to report back on progress made with the Healthy City Innovation Fund implementation, beginning in 2017 as part of the Healthy City Strategy Action Plan progress report.

CARRIED UNANIMOUSLY AND  
A AND B BY THE REQUIRED MAJORITY (Vote No. 01314)  
(Mayor Robertson absent for the vote)

**c) Mental Health Hub Project**

Laura Case, Chief Operating Officer, Vancouver Coastal Health - Community Services, Jennifer Duff, Director of Mental Health, Providence Health Care, Dr. Dan Kalla, Emergency Department Head, Vancouver Coastal Health, and Natasha Golbeck, Director of Strategy Deployment, Vancouver Coastal Health, presented the proposed new St. Paul's Mental Health Hub and, along with Daryl Wiebe, Vancouver Police Department, responded to questions.

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*The Committee recessed at 12:04 pm and reconvened at 12:35 pm.*

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**2. The Chinese Society Legacy Program - Implementation and Funding Strategy Update  
June 1, 2016**

The Committee heard from five speakers in support of staff's recommendation.

Planning and Development Services staff responded to questions.

MOVED by Councillor Louie  
THAT the Committee recommend to Council

THAT Council approve a grant of \$100,000 to the Chinatown Society Heritage Buildings Association (CSHBA) as seed capital to implement phase 1 of the Chinese Society Legacy Program in consultation with the eleven member Societies owning the twelve heritage Society buildings. Source of funds is the 2016 Capital budget - DTES Chinatown Society Heritage Buildings Grant Program.

CARRIED UNANIMOUSLY AND  
BY THE REQUIRED MAJORITY (Vote No. 01315)

**3. 2016 Downtown Eastside (DTES) Capital Grant Program Allocation  
March 23, 2016**

The Committee heard from three speakers who expressed concerns regarding the grant program and other related matters.

Planning and Development along with Engineering Services staff responded to questions.

The Committee agreed to sever the vote on recommendations A and B.

MOVED by Councillor Louie

THAT the Committee recommend to Council

- A. THAT Council APPROVE the grant allocation of \$506,600 to the Downtown Eastside (DTES) non-profit organizations, as detailed in Appendix A of the Administrative Report dated March 23, 2016, entitled "2016 Downtown Eastside (DTES) Capital Grant Program Allocation", with the exception of no. 21 - Cheng Wing Yeong Tong Benevolent Society, to strategically advance the social, economic and environmental objectives of the recently approved DTES Plan.

CARRIED UNANIMOUSLY AND  
BY THE REQUIRED MAJORITY (Vote No. 01316)

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*At 1:31 pm, Councillor Jang declared Conflict of Interest as he is a member of the Cheng Wing Yeong Tong Benevolent Society. He left the Council Chamber and did not return until the conclusion of Item 3.*

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MOVED by Councillor Louie

THAT the Committee recommend to Council

- B. THAT Council APPROVE the grant allocation of \$50,000 to the Downtown Eastside (DTES) non-profit organization Cheng Wing Yeong Tong Benevolent Society to strategically advance the social, economic and environmental objectives of the recently approved DTES Plan.

CARRIED UNANIMOUSLY AND  
BY THE REQUIRED MAJORITY  
(Councillor Jang absent due to Conflict of Interest) (Vote No. 01317)

**REFERRED ITEM**

**6. Playland Redevelopment Plan  
June 7, 2016**

At the Regular Council meeting on June 14, 2016, Vancouver City Council referred this matter to the Standing Committee on City Finance and Services meeting on June 15, 2016, to hear from speakers.

Mike McDaniel, President and Chief Executive Office, Pacific National Exhibition, responded to questions.

MOVED by Councillor Louie

THAT the Committee recommend to Council

- A. THAT Council approve in principle the proposed Playland Redevelopment Plan as outlined in the Administrative Report dated June 7, 2016, entitled "Playland Redevelopment Plan", subject to report back on the outcomes of B below.
- B. THAT Council approve a budget of up to \$1.5 million for the next phase of work, including detailed design and costing, and a comprehensive implementation and funding strategy for the proposed Playland Redevelopment Plan. Funding for the \$1.5 million Capital Project Budget and Annual Expenditure Budget to be:
  - a. 2015-2018 Capital Plan for Entertainment & Exhibition Facilities, with funding from Capital from Revenue, to be replaced based on the final funding strategy and financing model once the full project is approved.
  - b. The 2016 expenditures to be managed within the City's 2016 Annual Capital Expenditure Budget.
- C. THAT Council receive for information the Playland Master Plan Report in Appendix B of the Administrative Report dated June 7, 2016, entitled "Playland Redevelopment Plan".

carried

AMENDMENT MOVED by Councillor DeGenova

THAT the motion be struck and replaced with the following:

- A. THAT Council direct staff to explore alternative revenue and amenity opportunities at Hastings Park to improve the long term financial viability of the PNE, such as restaurants and coffee shops to serve park goers, with revenue sharing arrangements similar to existing partnerships in City Parks, which would allow for increased revenue without increasing the footprint of Playland in Hastings Park.
- B. THAT Vancouver City Council initiate a governance change process for Hastings Park whereby full control of the Hastings Park is transferred to the Vancouver Board of Parks and Recreation with a goal to increase green space and park space in Hastings Park that is consistent with the City's Greenest City objectives.

not put

The Chair ruled the amendment out of order because A is contrary to a previous decision made by Council and B because the governance process for Hastings Park has already been considered by Council during this term.

The amendment having been ruled out of order, the motion was put and CARRIED (Vote No. 01318) with Councillor Carr opposed.

**FINAL MOTION AS ADOPTED**

**THAT** the Committee recommend to Council

- A. THAT Council approve in principle the proposed Playland Redevelopment Plan as outlined in the Administrative Report dated June 7, 2016, entitled “Playland Redevelopment Plan”, subject to report back on the outcomes of B below.
- B. THAT Council approve a budget of up to \$1.5 million for the next phase of work, including detailed design and costing, and a comprehensive implementation and funding strategy for the proposed Playland Redevelopment Plan. Funding for the \$1.5 million Capital Project Budget and Annual Expenditure Budget to be:
  - a. 2015-2018 Capital Plan for Entertainment & Exhibition Facilities, with funding from Capital from Revenue, to be replaced based on the final funding strategy and financing model once the full project is approved.
  - b. The 2016 expenditures to be managed within the City’s 2016 Annual Capital Expenditure Budget.
- C. THAT Council receive for information the Playland Master Plan Report in Appendix B of the Administrative Report dated June 7, 2016, entitled “Playland Redevelopment Plan”.

**AGENDA ITEMS (con’t)**

**4. 2015 Housing and Homelessness Strategy Report Card: Part Two  
May 14, 2016**

At the Regular Council meeting on May 31, 2016, Vancouver City Council received a presentation from staff on the 2015 Housing and Homelessness Strategy Report Card: Part Two, and referred this matter to the Standing Committee on City Finance and Services meeting on June 15, 2016, to hear from speakers.

The Committee heard from nine speakers who were in general support of staff’s recommendations but expressed concerns regarding the habitability and safety of low income housing, and other matters related to the report.

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*During the hearing of speakers, the Committee recessed at 3:10 pm, and reconvened at 3:11 pm.*

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MOVED by Councillor Jang  
THAT the Committee recommend to Council

- A. THAT Council receive the Administrative Report dated May 14, 2016, entitled “2015 Housing and Homelessness Strategy Report Card: Part Two”, and the 2015 Survey of Single Room Accommodation and Non-Market Housing in the Downtown Core (Appendix A of the above-noted Administrative Report) for information.
- B. THAT Council direct staff to continue to work with Senior Governments, StreetoHome and non-profit housing partners to prioritize the development of 20 City-owned sites to increase the supply of temporary and permanent social and supportive housing, and supports to meet the needs of our low-income and vulnerable residents.

amended

AMENDMENT MOVED by Councillor Carr

THAT the motion be amended to add the following:

- C. THAT Council direct staff to assess and report back as part of the Housing and Homelessness Strategy Refresh in the Fall of 2016 on the potential of additional tools such as those used in San Francisco to protect the affordability and habitability of low income housing in Vancouver.

CARRIED UNANIMOUSLY (Vote No. 01319)  
(Councillor Ball absent for the vote)

The amendment having carried, the motion as amended was put and CARRIED UNANIMOUSLY (Vote No. 01324) with Councillor Ball absent for the vote.

## REFERRED ITEMS (con't)

### 5. Designate Mole Hill as a Heritage Conservation Area

At the Regular Council meeting on June 14, 2016, Vancouver City Council referred this matter to the Standing Committee on City Finance and Services meeting on June 15, 2016, to hear from speakers.

The Committee heard from 12 speakers. Five were in support of the motion, two were in general support but expressed concerns related to the rezoning process and five were opposed.

Urban Design staff responded to questions concerning the timeline for report back.

MOVED by Councillor Carr  
THAT the Committee recommend to Council

WHEREAS

1. Mole Hill, an area in Vancouver's West End bounded by Comox, Thurlow, Pendrell and Bute Streets, is a unique heritage area that includes a landscaped lane and 35 restored heritage homes, 30 of which are owned by the City of Vancouver and 30 of which are listed on the Vancouver Heritage Inventory—most of which were built between 1888 and 1908;
2. Over 15 years ago, City Council voted to partner with the Province, the Dr. Peter Foundation and the Mole Hill Community Housing Society to preserve the heritage homes and create affordable housing in Mole Hill, resulting in restoration of 28 heritage homes and provision of 178 units of rent-geared-to-income affordable housing and 24 health-care suites;
3. Despite winning prestigious local, provincial and national awards for heritage preservation and affordable housing, Mole Hill is not formally protected, and is vulnerable to development of the privately owned properties that could seriously compromise the entire aesthetics of Mole Hill as an intact heritage area;
4. Three privately owned Mole Hill properties on Comox Street have recently sold and are currently in various stages of redevelopment, with the potential through demolition, the addition of height, floor space and rear yard infill development, to impact the unique heritage character of Mole Hill; and
5. The Mole Hill Community Housing Society, which manages 28 of the 30 City-owned properties there with a strong commitment to sustainability and heritage preservation, wrote to City of Vancouver Council and staff in November of 2015 requesting that the City designate Mole Hill as a Heritage Conservation Area, a request that has been followed up recently in correspondence to Council from many members of the Mole Hill community.

THEREFORE BE IT RESOLVED THAT City Council direct staff to report back, in consultation with local stakeholders and the Mole Hill Community Housing Society, on an initial assessment of Mole Hill's heritage value, the impact of designating the area as a Heritage Conservation Area and the suggested process for considering the designation of Mole Hill as a Heritage Conservation Area (HCA) including the timing of the process and impact on existing work schedules;

FURTHER THAT staff report back on the options for and implications of placing a moratorium on demolition and development approvals for the maximum period allowed under the Vancouver Charter, if a HCA designation is being pursued.

amended



AMENDMENT MOVED by Councillor Carr

THAT the motion be amended to add the words “by early October 2016” after the words “report back” in both paragraphs of the resolution.

LOST (Vote No. 01320)  
(Councillors Jang, Louie, Meggs and Stevenson opposed)  
(Councillor Ball and Mayor Robertson absent for the vote)

AMENDMENT MOVED by Councillor Louie

THAT the motion be amended to add the words “within a year or sooner” after the words “report back” in both paragraphs of the resolution.

CARRIED (Vote No. 01321)  
(Councillor De Genova opposed)  
(Councillor Ball and Mayor Robertson absent for the vote)

The amendment having carried, the motion as amended was put and CARRIED UNANIMOUSLY (Vote No. 01322) with Councillor Ball and Mayor Robertson absent for the vote.

FINAL MOTION AS ADOPTED

THAT the Committee recommend to Council

WHEREAS

1. Mole Hill, an area in Vancouver’s West End bounded by Comox, Thurlow, Pendrell and Bute Streets, is a unique heritage area that includes a landscaped lane and 35 restored heritage homes, 30 of which are owned by the City of Vancouver and 30 of which are listed on the Vancouver Heritage Inventory—most of which were built between 1888 and 1908;
2. Over 15 years ago, City Council voted to partner with the Province, the Dr. Peter Foundation and the Mole Hill Community Housing Society to preserve the heritage homes and create affordable housing in Mole Hill, resulting in restoration of 28 heritage homes and provision of 178 units of rent-geared-to-income affordable housing and 24 health-care suites;
3. Despite winning prestigious local, provincial and national awards for heritage preservation and affordable housing, Mole Hill is not formally protected, and is vulnerable to development of the privately owned properties that could seriously compromise the entire aesthetics of Mole Hill as an intact heritage area;
4. Three privately owned Mole Hill properties on Comox Street have recently sold and are currently in various stages of redevelopment, with the potential through demolition, the addition of height, floor space and rear yard infill development, to impact the unique heritage character of Mole Hill; and
5. The Mole Hill Community Housing Society, which manages 28 of the 30 City-owned properties there with a strong commitment to sustainability and heritage preservation, wrote to City of Vancouver Council and staff in

November of 2015 requesting that the City designate Mole Hill as a Heritage Conservation Area, a request that has been followed up recently in correspondence to Council from many members of the Mole Hill community.

THEREFORE BE IT RESOLVED THAT City Council direct staff to report back within a year or sooner, in consultation with local stakeholders and the Mole Hill Community Housing Society, on an initial assessment of Mole Hill's heritage value, the impact of designating the area as a Heritage Conservation Area and the suggested process for considering the designation of Mole Hill as a Heritage Conservation Area (HCA) including the timing of the process and impact on existing work schedules;

FURTHER THAT staff report back within a year or sooner on the options for and implications of placing a moratorium on demolition and development approvals for the maximum period allowed under the Vancouver Charter, if a HCA designation is being pursued.

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*The Committee recessed at 6:16 pm, and reconvened at 6:54 pm.*

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**7. Joyce-Collingwood Station Precinct Plan and Related Rezoning  
June 2, 2016**

At the Regular Council meeting on June 14, 2016, Vancouver City Council referred this matter to the Standing Committee on City Finance and Services meeting on June 15, 2016, to hear from speakers.

The Committee heard from 18 speakers. Two were in support of staff's recommendations, three were in general support but expressed concerns with various aspects related to the proposed rezonings and 13 were opposed.

Planning and Development and Engineering Services staff responded to questions.

REFERRAL MOVED by Councillor Jang  
THAT the Committee recommend to Council

THAT Council refer discussion and decision on the Policy Report dated June 2, 2016, entitled "Joyce-Collingwood Station Precinct Plan and Related Rezoning", to the Regular Council meeting on June 28, 2016, as Unfinished Business.

CARRIED UNANIMOUSLY (Vote No. 01323)  
(Councillor Ball and Mayor Robertson absent for the vote)

The Committee adjourned at 9:30 pm.

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**REGULAR COUNCIL MEETING MINUTES  
STANDING COMMITTEE OF COUNCIL ON  
CITY FINANCE AND SERVICES**

**JUNE 15, 2016**

A Regular Meeting of the Council of the City of Vancouver was held on Wednesday, June 15, 2016, at 3:10 pm, in the Council Chamber, Third Floor, City Hall, to consider the recommendations and actions of the Standing Committee on City Finance and Services meeting. Subsequently, the meeting recessed and reconvened at 9:30 pm.

**PRESENT:** Mayor Gregor Robertson\*  
Councillor George Affleck  
Councillor Elizabeth Ball\*  
Councillor Adriane Carr  
Councillor Melissa De Genova  
Councillor Kerry Jang  
Councillor Raymond Louie  
Councillor Geoff Meggs  
Councillor Tim Stevenson

**ABSENT:** Councillor Heather Deal (Leave of Absence - Civic Business)  
Councillor Andrea Reimer (Leave of Absence - Civic Business)

**CITY MANAGER'S OFFICE:** Sadhu Johnston, City Manager

**CITY CLERK'S OFFICE:** Katrina Leckovic, Deputy City Clerk  
Tina Hildebrandt, Meeting Coordinator

**COMMITTEE REPORTS**

Report of Standing Committee on City Finance and Services  
June 15, 2016

Council considered the report containing the recommendations and actions taken by the Standing Committee on City Finance and Services. Its items of business included:

1. Healthy City Update
2. The Chinese Society Legacy Program - Implementation and Funding Strategy Update
3. 2016 Downtown Eastside (DTES) Capital Grant Program Allocation
4. 2015 Housing and Homelessness Strategy Report Card: Part Two
5. Designate Mole Hill as a Heritage Conservation Area
6. Playland Redevelopment Plan
7. Joyce-Collingwood Station Precinct Plan and Related Rezoning

Items 1 - 3

MOVED by Councillor Stevenson  
SECONDED by Councillor Louie

THAT the recommendations and actions taken by the Standing Committee on City Finance and Services at its meeting of Wednesday, June 15, 2016, as contained in items 1 to 3, be approved.

CARRIED UNANIMOUSLY AND  
BY THE REQUIRED MAJORITY  
(Councillor Jang ineligible to vote on Item 3, Motion B due to Conflict of Interest)

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*The Council recessed at 3:11 pm and reconvened at 9:30 pm, with the same members present except for Councillor Ball and Mayor Robertson who were absent. Councillor Louie, as Acting Mayor, was in the Chair.*

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Items 4 - 7

MOVED by Councillor Stevenson  
SECONDED by Councillor Jang

THAT the recommendations and actions taken by the Standing Committee on City Finance and Services at its meeting of Wednesday, June 15, 2016, as contained in items 4 to 7, be approved.

CARRIED UNANIMOUSLY  
(Councillor Ball and Mayor Robertson absent for the vote)

**ADJOURNMENT**

MOVED by Councillor Jang  
SECONDED by Councillor Affleck

THAT the meeting be adjourned.

CARRIED UNANIMOUSLY  
(Councillor Ball and Mayor Robertson absent for the vote)

The Council adjourned at 9:31 pm.

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