



## REPORT TO COUNCIL

### STANDING COMMITTEE OF COUNCIL ON CITY FINANCE AND SERVICES

OCTOBER 21, 27 AND 29, 2015

A Regular Meeting of the Standing Committee of Council on City Finance and Services was held on Wednesday, October 21, 2015, at 2 pm, in the Council Chamber, Third Floor, City Hall. Subsequently, the meeting recessed and reconvened on Tuesday, October 27, 2015, at 4:05 pm, and Thursday, October 29, 2015, at 6:05 pm.

**PRESENT:** Councillor Geoff Meggs\*, Chair  
Mayor Gregor Robertson  
Councillor George Affleck  
Councillor Elizabeth Ball\*  
Councillor Adriane Carr  
Councillor Melissa DeGenova  
Councillor Heather Deal  
Councillor Raymond Louie  
Councillor Andrea Reimer\*  
Councillor Tim Stevenson, Vice-Chair

**ABSENT:** Councillor Elizabeth Ball (Medical Leave - October 29, 2015)  
Councillor Kerry Jang (Leave of Absence)  
Councillor Andrea Reimer (Leave of Absence - Civic Business -  
October 27 and 29, 2015)

**CITY MANAGER'S OFFICE:** Sadhu Johnston, Acting City Manager

**CITY CLERK'S OFFICE:** Janice MacKenzie, City Clerk (October 27 and 29, 2015)  
Rosemary Hagiwara, Deputy City Clerk (October 21, 2015)  
Maria Castro, Meeting Coordinator  
Lori Isfeld, Meeting Coordinator

\* Denotes absence for a portion of the meeting.

#### MATTERS ADOPTED ON CONSENT

MOVED by Councillor Carr

THAT item 4 be adopted on consent.

CARRIED UNANIMOUSLY

1. **Removal of the Georgia and Dunsmuir Viaducts  
October 6, 2015**

At the Regular Council meeting on Tuesday, October 20, 2015, Council received a presentation regarding the Removal of the Georgia and Dunsmuir Viaducts, and referred the matter to the Standing Committee on City Finance and Services meeting on Wednesday, October 21, 2015, to hear from speakers.

On October 21 and 27, 2015, Planning and Development Services and Engineering Services staff responded to questions from Council.

On October 21 and 27, 2015, the Committee heard from 48 speakers. Twenty-one speakers expressed general support for removal of the viaducts. Nine of the speakers requested that Council use the viaducts removal as an opportunity to recognize Hogan's Alley and Black history in the city. Twenty-six of the speakers were generally opposed to the removal of the viaducts. Many of these speakers expressed concerns regarding Prior Street becoming an arterial or about the traffic impacts on Cottonwood Community Gardens. Two speakers spoke about other matters related to the report.

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*On October 21, 2015, during the hearing of speakers, the Committee recessed at 6:02 pm and reconvened at on October 27, 2015, at 4:05 pm, with the same members present except for Councillor Reimer who was on Leave of Absence - Civic Business on October 27 and 29, 2015.*

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*On October 27, 2015, during the hearing of speakers, the Committee recessed at 6:32 pm and reconvened at 7:15 pm.*

\* \* \* \* \*

Following the hearing of speakers, Planning and Development Services, Engineering Services and Legal Services staff responded to questions from Council.

\* \* \* \* \*

MOVED by Councillor Louie  
THAT the Committee recommend to Council

- A. THAT Council approve the removal of the Georgia and Dunsmuir Viaducts, and approve the *Northeast False Creek Conceptual Plan* (generally as presented in Appendix A of the Policy Report dated October 6, 2015, entitled "Removal of the Georgia and Dunsmuir Viaducts"), to guide area planning without the viaducts for the remaining areas of the False Creek North Official Development Plan and two City blocks east of Quebec Street.
- B. THAT Council direct staff to proceed immediately on planning for the new mixed-use neighbourhood including a road network in place of the viaducts with landowners and interested citizens, generally in accordance with the *Northeast False Creek Conceptual Plan* and the *Northeast False Creek: Directions for the Future (2009)*;

FURTHER THAT Council direct that removal of the viaducts will not commence until such time as staff report back within 18 months or less on the necessary amendments to the False Creek North Official Development Plan, and other associated By-laws and Policies, a revised Public Benefits Strategy and associated funding strategy;

AND FURTHER THAT staff report back within 90 days on terms of reference for an expanded, renewed East False Creek Stewardship Group, to be appointed by Council, replacing the Northeast False Creek Joint Working Group, to provide advice and input during subsequent planning phases of the project, in addition to regular engagement strategies.

- C. THAT Council direct staff to work with the Vancouver Park Board and interested citizens on planning for new waterfront parks and open space of no less than 13.75 acres as well as options for expedited delivery of the new parks and open space, generally in accordance with the *Northeast False Creek Conceptual Plan* and the *Northeast False Creek: Directions for the Future (2009)*, and report back with the necessary amendments to the False Creek North Official Development Plan and other associated By-laws and Policies within 18 months or less.
- D. THAT Council direct the General Manager of Real Estate and Facilities Management and Director of Legal Services to negotiate and enter into, subject to Council approval, the necessary legal agreements and take such additional actions to implement the *Northeast False Creek Conceptual Plan* including the replacement street network, land exchanges and transfers, contaminated soils management, parcel re-configurations, and adjustments to the legal boundaries of Andy Livingstone Park.
- E. THAT Council direct the Director of Planning to prepare an application to rezone the lands adjacent to BC Place in area 10C in the False Creek North Official Development Plan (FCNODP) to increase the density and height permitted for the site to accommodate residential and non-residential use, on certain conditions, including the condition that BC Pavilion Corporation ("PAVCO") will enter into all rights of way and other legal agreements necessary to accommodate the new Georgia Street ramp alignment and integration with the mixed-use building and parkade.
- F. THAT Council advise One West Holdings Ltd. and related corporate entities ("Concord Pacific") that Council is willing to consider an application to rezone its lands in and adjacent to sub area 6C in the False Creek North Official Development Plan (FCNODP), to increase the density and height permitted to accommodate residential and non-residential use, on certain conditions, including the condition that the rezoning application complies with the proposed or enacted FCNODP amendments arising from the planning process, and that the rezoning results in the delivery of part or all of the new waterfront park (Creekside Park Extension) on an expedited basis.
- G. THAT Council direct staff to work with the Province on parcel reconfigurations, including the reconfiguration of the proposed Creekside Park Extension, environmental remediation matters, reconfiguration of the legal boundaries of Andy Livingstone Park and such other matters which are required to implement the *Northeast False Creek Conceptual Plan*.

- H. THAT Council approve the downgrading of Prior Street to a local-serving street upon the completion of a new east/west arterial alignment to be determined through the False Creek Flats planning process;

FURTHER THAT Council direct the General Manager of Engineering Services to continue to pursue near-term improvements along Prior Street to continue to address community concerns about traffic-related safety.

- I. THAT the passage of B through G above, and approvals are subject to:

- i. Completion of the work and reporting back to Council which is required or contemplated above, all to be to the satisfaction of Council;
- ii. Conclusion of all agreements and other arrangements which are required for the replacement street network, land exchanges and transfers, parcel re-configurations, including the reconfiguration of the proposed Creekside Park Extension, and adjustments to the legal boundaries of Andy Livingstone Park, all to the satisfaction of Council; and
- iii. Passage of all amendments to City of Vancouver by-laws which are required to facilitate those works in the Northeast False Creek Conceptual Plan as contemplated by the foregoing resolutions and approved by Council.

- J. THAT the passage of B through G above and consideration of matters set out in the Policy Report dated October 6, 2015, entitled "Removal of the Georgia and Dunsmuir Viaducts", will not fetter Council's discretion in considering any future rezoning applications or by-law amendments, including amendments to the False Creek North Official Development Plan, nor fetter the discretion of other City officials in discharging their duties nor will passage of the above resolutions create any legal rights for any person or obligation on the part of the City and any expenditure of funds or incurring of costs is at the sole risk of the person making the expenditure or incurring the cost.

- K. THAT Council approve a budget of up to \$21 million for the 2-year work program (2016-2017 as set out in Appendix B of the Policy Report dated October 6, 2015, entitled "Removal of the Georgia and Dunsmuir Viaducts"); sources of funding to be reported back as part of the 2016 Capital Budget;

FURTHER THAT the Director of Finance report back on the final project budget and a viable funding strategy upon completion of B through G above.

amended

\* \* \* \* \*

*On October 27, 2015, prior to voting on amendments put forward by Councillor Carr, the Committee recessed at 8:26 pm and reconvened at 8:47 pm.*

\* \* \* \* \*

The Committee agreed to separate the vote on the components of the amendments and the main motion.

AMENDMENT MOVED by Councillor Carr

THAT the following be added to B:

“AND FURTHER THAT staff work with the Vancouver City Planning Commission to determine the form, breadth and transparency of the expanded public engagement process.”

LOST

(Councillors Affleck, Ball, DeGenova, Deal, Louie, Meggs, Stevenson and Mayor Robertson opposed)

AMENDMENT MOVED by Councillor Carr

THAT F be amended by inserting the words “by no later than 2024, and as much of the park as possible” before the phrase “on an expedited basis”.

LOST

(Councillors Affleck, Ball, DeGenova, Deal, Louie, Meggs, Stevenson and Mayor Robertson opposed)

AMENDMENT MOVED by Councillor Carr

THAT the first paragraph of H be struck and replaced with the following:

“THAT Council immediately approve downgrading of Prior Street to a local-serving street upon the completion of a new east/west arterial alignment to be determined through an accelerated planning process; and to direct staff to immediately pursue funding opportunities from senior governments and other partners with the objective of completing construction of the new replacement arterial as soon as possible, ideally, before or concurrently with the construction of the viaducts replacement street network.”

CARRIED UNANIMOUSLY

AMENDMENT MOVED by Councillor Carr

THAT the following be added to the end of the motion:

THAT Concord Pacific be encouraged to develop the lands in sub area 6C with the most contaminated soils first so as to facilitate the delivery of Creekside Park Extension.

LOST

(Councillors Affleck, Ball, DeGenova, Deal, Louie, Meggs, Stevenson and Mayor Robertson opposed)

AMENDMENT MOVED by Councillor Carr

THAT the following be added to the end of the motion:

THAT Community Amenity Contributions arising from any future rezoning applications in the Northeast False Creek Conceptual Plan area not be used to fund the Viaducts project.

LOST

(Councillors Affleck, Ball, DeGenova, Deal, Louie, Meggs, Stevenson and Mayor Robertson opposed)

AMENDMENT MOVED by Councillor Carr

THAT the following be added to the end of the motion:

THAT the funding strategy for the removal of the viaducts include contributions by the large landowners in the Northeast False Creek area based on the understanding that their property values will increase even under current zoning if the viaducts are removed.

LOST

(Councillors Affleck, Ball, DeGenova, Deal, Louie, Meggs, Stevenson and Mayor Robertson opposed)

AMENDMENT MOVED by Councillor Carr

THAT the following be added to the end of the motion:

- L. THAT staff consultations with Vancouver's Black community, as required in the Downtown Eastside Plan, address restorative justice issues, the need for social and cultural facilities and commemoration of the Black community that was displaced from Hogan's Alley when the viaducts were built.

CARRIED UNANIMOUSLY

AMENDMENT MOVED by Councillor Carr

THAT the following be added to the end of the motion:

- M. THAT staff assess and monitor the impacts of the viaducts removal and development of the Northeast False Creek area on low income residents in nearby Chinatown and the Downtown Eastside and develop a plan that aims to protect low income housing, prevent gentrification and provide more affordable and social housing than the minimum 20% of units, particular for residents with core needs.

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor De Genova

THAT the amendment be amended by removing the words "prevent gentrification" and "than the minimum 20% of units", to read as follows:

"THAT staff assess and monitor the impacts of the viaducts removal and development of the Northeast False Creek area on low income residents in nearby Chinatown and the Downtown Eastside and develop a plan that aims to protect low income housing and provide more affordable and social housing particular for residents with core needs."

LOST

(Councillors Carr, Deal, Louie, Meggs, Stevenson and Mayor Robertson opposed)

AMENDMENT TO THE AMENDMENT MOVED by Councillor Louie

THAT the amendment be amended by removing the words "prevent gentrification" and "than the minimum 20% of units", and adding the words "social housing in the city of Vancouver" after the word "affordable", to read as follows:

"THAT staff assess and monitor the impacts of the viaducts removal and development of the Northeast False Creek area on low income residents in nearby Chinatown and the Downtown Eastside and develop a plan that aims to protect low income housing, and provide more affordable social housing in the city of Vancouver and social housing particular for residents with core needs."

CARRIED

(Councillor Ball and DeGenova opposed)

The amendment to the amendment having carried, the amended amendment to add M was put and CARRIED with Councillor Ball opposed.

AMENDMENT MOVED by Councillor Carr

THAT the following be added at the end of the motion:

THAT conditions for a new east/west arterial alignment to replace Prior Street include no or negligible impacts on Cottonwood Garden, Strathcona Garden and the food wholesalers on Malkin Street's "Produce Row".

LOST

(Councillors Affleck, Ball, DeGenova, Deal, Louie, Meggs, Stevenson and Mayor Robertson opposed)

The amendments have lost or carried, the amended motion was put and CARRIED as set out below, with Councillors Affleck, Ball, Carr and DeGenova opposed to A through G, I, and K, Councillor Carr opposed to J, and Councillors Affleck and Ball opposed to M.

FINAL MOTION AS APPROVED

THAT the Committee recommend to Council

- A. THAT Council approve the removal of the Georgia and Dunsmuir Viaducts, and approve the *Northeast False Creek Conceptual Plan* (generally as presented in Appendix A of the Policy Report dated October 6, 2015, entitled "Removal of the Georgia and Dunsmuir Viaducts"), to guide area planning without the viaducts for the remaining areas of the False Creek North Official Development Plan and two City blocks east of Quebec Street.
- B. THAT Council direct staff to proceed immediately on planning for the new mixed-use neighbourhood including a road network in place of the viaducts with land owners and interested citizens, generally in accordance with the *Northeast False Creek Conceptual Plan* and the *Northeast False Creek: Directions for the Future (2009)*;

FURTHER THAT Council direct that removal of the viaducts will not commence until such time as staff report back within 18 months or less on the necessary amendments to the *False Creek North Official Development Plan*, and other associated By-laws and Policies, a revised public Benefits Strategy and associated funding strategy;

AND FURTHER THAT staff report back within 90 days on terms of reference for an expanded, renewed East False Creek Stewardship Group, to be appointed by Council, replacing the Northeast False Creek Joint Working Group, to provide advice and input during subsequent planning phases of the project, in addition to regular engagement strategies.

- C. THAT Council direct staff to work with the Vancouver Park Board and interested citizens on planning for new waterfront parks and open space of no less than 13.75 acres as well as options for expedited delivery of the new parks and open space, generally in accordance with the *Northeast False Creek Conceptual Plan* and the *Northeast False Creek: Directions for the Future (2009)*, and report back with the necessary amendments to the False Creek North Official Development Plan and other associated By-laws and Policies within 18 months or less.
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- E. THAT Council direct the Director of Planning to prepare an application to rezone the lands adjacent to BC Place in area 10C in the False Creek North Official Development Plan (FCNODP) to increase the density and height permitted for the site to accommodate residential and non-residential use, on certain conditions, including the condition that BC Pavilion Corporation ("PAVCO") will enter into all rights of way and other legal agreements necessary to accommodate the new Georgia Street ramp alignment and integration with the mixed-use building and parkade.



- F. THAT Council advise One West Holdings Ltd. and related corporate entities (“Concord Pacific”) that Council is willing to consider an application to rezone its lands in and adjacent to sub area 6C in the False Creek North Official Development Plan (FCNODP), to increase the density and height permitted to accommodate residential and non-residential use, on certain conditions, including the condition that the rezoning application complies with the proposed or enacted FCNODP amendments arising from the planning process, and that the rezoning results in the delivery of part or all of the new waterfront park (Creekside Park Extension) on an expedited basis.
- G. THAT Council direct staff to work with the Province on parcel re-configurations, including the reconfiguration of the proposed Creekside Park Extension, environmental remediation matters, reconfiguration of the legal boundaries of Andy Livingstone Park and such other matters which are required to implement the *Northeast False Creek Conceptual Plan*.
- H. THAT Council immediately approve downgrading of Prior Street to a local-serving street upon the completion of a new east/west arterial alignment to be determined through an accelerated planning process; and to direct staff to immediately pursue funding opportunities from senior governments and other partners with the objective of completing construction of the new replacement arterial as soon as possible, ideally, before or concurrently with the construction of the viaducts replacement street network.

FURTHER THAT Council direct the General Manager of Engineering Services to continue to pursue near-term improvements along Prior Street to continue to address community concerns about traffic-related safety.

- I. THAT the passage of B through G above and approvals are subject to:
  - i. Completion of the work and reporting back to Council which is required or contemplated above, all to be to the satisfaction of Council;
  - ii. Conclusion of all agreements and other arrangements which are required for the replacement street network, land exchanges and transfers, parcel re-configurations, including the reconfiguration of the proposed Creekside Park Extension, and adjustments to the legal boundaries of Andy Livingstone Park, all to the satisfaction of Council; and
  - iii. Passage of all amendments to City of Vancouver by-laws which are required to facilitate those works in the Northeast False Creek Conceptual Plan as contemplated by the foregoing resolutions and approved by Council.

- J. THAT the passage of B through G above and consideration of matters set out in the Policy Report dated October 6, 2015, entitled "Removal of the Georgia and Dunsmuir Viaducts", will not fetter Council's discretion in considering any future rezoning applications or by-law amendments, including amendments to the False Creek North Official Development Plan, nor fetter the discretion of other City officials in discharging their duties nor will passage of the above resolutions create any legal rights for any person or obligation on the part of the City and any expenditure of funds or incurring of costs is at the sole risk of the person making the expenditure or incurring the cost.
- K. THAT Council approve a budget of up to \$21 million for the 2-year work program (2016-2017 as set out in Appendix B of the Policy Report dated October 6, 2015, entitled "Removal of the Georgia and Dunsmuir Viaducts"); sources of funding to be reported back as part of the 2016 Capital Budget;
- FURTHER THAT the Director of Finance report back on the final project budget and a viable funding strategy upon completion of B through G above.
- L. THAT staff consultations with Vancouver's Black community, as required in the Downtown Eastside Plan, address restorative justice issues, the need for social and cultural facilities and commemoration of the Black community that was displaced from Hogan's Alley when the viaducts were built.
- M. THAT staff assess and monitor the impacts of the viaducts removal and development of the Northeast False Creek area on low income residents in nearby Chinatown and the Downtown Eastside and develop a plan that aims to protect low income housing, and provide more affordable social housing in the city of Vancouver and social housing particular for residents with core needs."

\* \* \* \* \*

*During debate on the motion on October 27, 2015, at 9:55 pm, it was*

*MOVED by Councillor Deal*

*THAT the meeting be extended to complete this item.*

*CARRIED UNANIMOUSLY*

\* \* \* \* \*

*The Committee recessed on October 27, 2015, at 10:40 pm and reconvened on October 29, 2015, at 6:05 pm, with Councillor Stevenson in the Chair and with the same members present except for Councillor Ball who was on Medical Leave for the October 29, 2015 portion of the meeting.*

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2. Oakridge Transit Centre Policy Statement - WITHDRAWN

### 3. Taxi Service Review and Report Back October 13, 2015

At the Regular Council meeting on Tuesday, October 20, 2015, Council received a presentation regarding the Taxi Service Review and Report Back, and referred the matter to the reconvened Standing Committee on City Finance and Services meeting on Thursday, October 29, 2015, to hear from speakers.

Licences and Inspections staff responded to questions from Council.

Subsequently, the Committee heard from 26 speakers. Eleven speakers expressed concerns regarding issuing additional licences during peak times and allowing suburban taxi companies to do business in Vancouver. Eight speakers expressed concerns or offered suggestions about improving vehicle for hire safety and services, including services for passengers with disabilities or special needs. Seven speakers spoke in support of increasing ridesharing opportunities in the city, and three spoke in opposition.

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*During the hearing of speakers, at 9:30 pm, it was*

*MOVED by Mayor Robertson*

*THAT the meeting be extended beyond 10 pm to complete this item.*

*CARRIED UNANIMOUSLY  
(Councillor Meggs absent for the vote)*

\* \* \* \* \*

MOVED by Councillor Meggs  
THAT the Committee recommend to Council

- A. THAT Council receive the Policy Report dated October 13, 2015, entitled "Taxi Service Review and Report Back", with an update on recent consultations with the Vancouver Taxi Roundtable and other key stakeholders on the delivery of taxi service in the city (coined the Vehicle for Hire Dialogues), thank the participants for their contributions, and urge the Ministry of Transportation, the Passenger Transportation Board, YVR, the taxi industry, TransLink and other stakeholders to take steps to establish a renewed regional policy direction in the province that balances the needs of travellers with the requirement for a stable, sustainable taxi service in the context of new technology.
- B. THAT Council approve the following amendments to the *Vehicles for Hire By-law* and directions to staff:

#### **Safety, First Aid & Customer Service**

B1 Require taxi drivers to assist passengers with entering the taxi and loading/unloading their belongings.

### Accessible Taxi Supply

B2 Support the VTA to appeal to the PTB to review their 2014 decision and approve 58 additional accessible taxis and change licence conditions for all 78 to remove the “one-for-one” replacement requirement.

B3 Require accessible taxi drivers to:

- i) wait at least five minutes for the passenger to arrive at the pickup point;
- ii) accompany passenger as needed (e.g. provide “door to door” service);
- iii) carry passenger’s items to door; and,
- iv) in the event of medical emergency, wait for paramedics to arrive.

B4 Prepare a region-wide, long term strategy for accessible taxi supply (see broader discussion of a regional taxi model in B14 below).

### Downtown Entertainment District

B5 Extend the temporary moratorium on new taxi licences for 12 months.

### Enforcement

B6 Increase enforcement levels by:

- 1) immediately commence regular enforcement actions to identify and issue fines to taxi drivers operating in Vancouver without a licence or in violation of their licence conditions and report findings back to Council; and,
- 2) send a letter to the Passenger Transportation Branch, Ministry of Transportation & Infrastructure, requesting that they conduct additional concerted enforcement against taxis that operate in violation of their licence conditions.

B7 Increase the fines (from \$250 to \$500) for taxis operating without a licence (S. 7(1) of the Vehicles for Hire Bylaw) or in violation of their locational or temporal conditions.

### Advanced Data Monitoring

B8 Investigate and liaise with the taxi industry, PTB, Ministry of Transportation & Infrastructure and other regulators in the region, and report back with a plan to implement a taxi data monitoring system, including necessary bylaw amendments and estimated budget.

### **Environmental Performance**

B9 Examine options for phasing in requirements for limousines to meet a minimum environmental performance standard for fuel efficiency.

B10 Examine options to enable taxi sharing for certain trips (as per Action M 6.1.4 in the Transportation 2040 Plan).

B11 Examine how taxi policy can support the integration of the Compass Card system with taxis (as per Action T 6.2.4 in the Transportation 2040 Plan).

### **Regional-level Taxi Planning**

B12 In liaison with the Vehicle for Hire industry, key users, other Metro Vancouver municipalities and the PTB, examine options for developing a regional context for informing planning, integration and regulation of the sector, including licensing implications.

B13 Work with participants in the Vehicle for Hire Dialogue to develop a funding platform to enable them to continue the work of the process that is underway and come back to Council with a full scope, timing and funding partners.

### **Ridesharing**

B14 Call on the Minister of Transportation and Infrastructure, working in liaison with other local governments in the region, the PTB, ICBC, the taxi industry and other key user stakeholder groups (e.g. disabled community, seniors, the Port and tourism), to participate in further roundtable process to examine the issues and opportunities for rideshare in Metro Vancouver with a view of establishing an appropriate policy framework before approving any ridesharing services in the province.

### **Housekeeping Updates**

B15 Increase the fee for a replacement plate to \$34.

B16 Enable taxi licence fees to be paid on a pro-rated basis.

- C. THAT the Director of Legal Services be requested, should the Director deem it advisable, to bring forward by-law amendments generally in accordance with Council direction arising from the Policy Report dated October 13, 2015, entitled "Taxi Service Review and Report Back".

amended

The Committee agreed to separate the vote on components of the following amendments.

AMENDMENT MOVED by Councillor DeGenova

1. THAT the following be inserted as B after A above:

“THAT Council take appropriate action to remedy the shortage of accessible taxis in Vancouver, and to ensure that service quality and wait times for accessible taxis are equivalent to those for non-accessible taxis.”

2. THAT the following be added at the end of the “Safety, First Aid & Customer Service” section above:

“As a condition of licensing, require all taxi drivers to pass a training program such as Ask-Listen-Act or equivalent, that teaches skills for transporting disabled passengers to ensure their safety and comfort.”

3. THAT B2 above be struck and replaced with the following:

“B2 THAT Council strongly support a new application to the PTB for the 58 VTA wheelchair-accessible taxi licences in Vancouver and change licence conditions for all 78 to remove the “one-for-one” replacement requirement.”

amended

AMENDMENT TO THE AMENDMENT moved by Councillor Louie

THAT 3 above be struck and replaced with the following:

“B2 THAT Council strongly support the VTA efforts for the 58 VTA wheelchair-accessible taxi licences in Vancouver and change licence conditions for all 78 to remove the “one-for-one” replacement requirement.”

CARRIED UNANIMOUSLY

AMENDMENT TO THE AMENDMENT moved by Councillor Meggs

THAT 1 above be amended to strike the words “Council take” and replace them with the words “staff report back on”.

CARRIED  
(Councillor DeGenova opposed)

The amendments to the amendment having carried, the amended amendments were put and CARRIED UNANIMOUSLY.

The amendments having carried, the motion as amended was put and CARRIED UNANIMOUSLY.

FINAL MOTION AS APPROVED

THAT the Committee recommend to Council

- A. THAT Council receive the Policy Report dated October 13, 2015, entitled "Taxi Service Review and Report Back", with an update on recent consultations with the Vancouver Taxi Roundtable and other key stakeholders on the delivery of taxi service in the city (coined the Vehicle for Hire Dialogues), thank the participants for their contributions, and urge the Ministry of Transportation, the Passenger Transportation Board, YVR, the taxi industry, TransLink and other stakeholders to take steps to establish a renewed regional policy direction in the province that balances the needs of travellers with the requirement for a stable, sustainable taxi service in the context of new technology.
- B. THAT staff report back on the appropriate action to remedy the shortage of accessible taxis in Vancouver, and to ensure that service quality and wait times for accessible taxis are equivalent to those for non-accessible taxis.
- C. THAT Council approve the following amendments to the *Vehicles for Hire By-law* and directions to staff:

**Safety, First Aid & Customer Service**

C1 Require taxi drivers to assist passengers with entering the taxi and loading/unloading their belongings.

C2 As a condition of licensing, require all taxi drivers to pass a training program such as Ask-Listen-Act or equivalent, that teaches skills for transporting disabled passengers to ensure their safety and comfort.

**Accessible Taxi Supply**

C3 THAT Council strongly support the VTA efforts to obtain approval for the 58 VTA wheelchair-accessible taxi licences in Vancouver and change licence conditions for all 78 to remove the "one-for-one" replacement requirement.

C4 Require accessible taxi drivers to:

- i) wait at least five minutes for the passenger to arrive at the pickup point;
- ii) accompany passenger as needed (e.g. provide "door to door" service);
- iii) carry passenger's items to door; and,
- iv) in the event of medical emergency, wait for paramedics to arrive.

C5 Prepare a region-wide, long term strategy for accessible taxi supply (see broader discussion of a regional taxi model in C13 below).

### **Downtown Entertainment District**

C6 Extend the temporary moratorium on new taxi licences for 12 months.

### **Enforcement**

C7 Increase enforcement levels by:

- 1) immediately commencing regular enforcement actions to identify and issue fines to taxi drivers operating in Vancouver without a licence or in violation of their licence conditions and report findings back to Council; and,
- 2) sending a letter to the Passenger Transportation Branch, Ministry of Transportation & Infrastructure, requesting that they conduct additional concerted enforcement against taxis that operate in violation of their licence conditions.

C8 Increase the fines (from \$250 to \$500) for taxis operating without a licence (S. 7(1) of the Vehicles for Hire Bylaw) or in violation of their locational or temporal conditions.

### **Advanced Data Monitoring**

C9 Investigate and liaise with the taxi industry, PTB, Ministry of Transportation & Infrastructure and other regulators in the region, and report back with a plan to implement a taxi data monitoring system, including necessary bylaw amendments and estimated budget.

### **Environmental Performance**

C10 Examine options for phasing in requirements for limousines to meet a minimum environmental performance standard for fuel efficiency.

C11 Examine options to enable taxi sharing for certain trips (as per Action M 6.1.4 in the Transportation 2040 Plan).

C12 Examine how taxi policy can support the integration of the Compass Card system with taxis (as per Action T 6.2.4 in the Transportation 2040 Plan).

### **Regional-level Taxi Planning**

C13 In liaison with the Vehicle for Hire industry, key users, other Metro Vancouver municipalities and the PTB, examine options for developing a regional context for informing planning, integration and regulation of the sector, including licensing implications.



C14 Work with participants in the Vehicle for Hire Dialogue to develop a funding platform to enable them to continue the work of the process that is underway and come back to Council with a full scope, timing and funding partners.

### Ridesharing

C15 Call on the Minister of Transportation and Infrastructure, working in liaison with other local governments in the region, the PTB, ICBC, the taxi industry and other key user stakeholder groups (e.g. disabled community, seniors, the Port and tourism), to participate in further roundtable process to examine the issues and opportunities for rideshare in Metro Vancouver with a view of establishing an appropriate policy framework before approving any ridesharing services in the province.

### Housekeeping Updates

C16 Increase the fee for a replacement plate to \$34.

C17 Enable taxi licence fees to be paid on a pro-rated basis.

D. THAT the Director of Legal Services be requested, should the Director deem it advisable, to bring forward by-law amendments generally in accordance with Council direction arising from the Policy Report dated October 13, 2015, entitled "Taxi Service Review and Report Back".

4. **162 West 1<sup>st</sup> Avenue - The Arts Club of Vancouver Theatre Society - Liquor Primary Licence Application - Liquor Establishment Class 4 - The Arts Club Theatre - Live Performance Venue  
September 21, 2015**

THAT the Committee recommend to Council

THAT Council, having considered the opinion of local area residents and business operators as determined by neighbourhood notifications, site sign, noise impacts and relevant Council policy as outlined in the Administrative Report dated September 21, 2015, entitled "162 West 1st Avenue - The Arts Club of Vancouver Theatre Society - Liquor Primary Licence Application - Liquor Establishment Class 4 - The Arts Club Theatre - Live Performance Venue", endorse the request by The Arts Club of Vancouver Theatre Society (The Arts Club Theatre) for a 485 person Liquor Primary licence (Liquor Establishment Class 4 - Live Performance Venue) at 162 West 1st Avenue subject to:

- i. A maximum combined capacity of 485 person (266 seat theatre/62 person lobby/102 person atrium/55 person balcony);
- ii. Hours of operation limited to 12 pm to 12 am, Sunday to Thursday and 12 pm to 1 am, Friday and Saturday;
- iii. Liquor service is event driven and only permitted in conjunction with pre-booked ticketed events;

- iv. A Time-limited Development Permit;
- v. Acoustic report to be submitted certifying that the establishment meets Noise Control By-law requirements; and
- vi. Signing a Good Neighbour Agreement with the City prior to business licence issuance.

ADOPTED ON CONSENT

The Committee adjourned on October 29, 2015, at 10:37 pm.

\* \* \* \* \*



REGULAR COUNCIL MEETING MINUTES  
STANDING COMMITTEE OF COUNCIL ON  
CITY FINANCE AND SERVICES

OCTOBER 21, 27 AND 29, 2015

A Regular Meeting of the Council of the City of Vancouver was held on Wednesday, October 21, 2015, at 6:02 pm, in the Council Chamber, Third Floor, City Hall, during the Standing Committee on City Finance and Services meeting, to consider the recommendations and actions of the Committee. Subsequently, the meeting recessed and reconvened on Tuesday, October 27, 2015, at 6:03 pm, and Thursday, October 29, 2015, at 10:38 pm.

<b>PRESENT:</b>	Mayor Gregor Robertson Councillor George Affleck Councillor Elizabeth Ball Councillor Adriane Carr Councillor Melissa DeGenova Councillor Heather Deal Councillor Raymond Louie Councillor Geoff Meggs Councillor Tim Stevenson
<b>ABSENT:</b>	Councillor Kerry Jang (Leave of Absence - Personal Business) Councillor Andrea Reimer (Leave of Absence - Civic Business - October 27 and 29, 2015)
<b>CITY MANAGER'S OFFICE:</b>	Sadhu Johnston, Acting City Manager
<b>CITY CLERK'S OFFICE:</b>	Janice MacKenzie, City Clerk (October 27 and 29, 2015) Rosemary Hagiwara, Deputy City Clerk (October 21, 2015) Maria Castro, Meeting Coordinator Lori Isfeld, Meeting Coordinator

**COMMITTEE REPORTS**

Report of Standing Committee on City Finance and Services  
October 21, 27 and 29, 2015

Council considered the report containing the recommendations and actions taken by the Standing Committee on City Finance and Services. Its items of business included:

1. Removal of the Georgia and Dunsmuir Viaducts
2. Oakridge Transit Centre Policy Statement - WITHDRAWN
3. Taxi Service Review and Report Back
4. 162 West 1<sup>st</sup> Avenue - The Arts Club of Vancouver Theatre Society - Liquor Primary Licence Application - Liquor Establishment Class 4 - The Arts Club Theatre - Live Performance Venue

On October 21, 2015, it was

MOVED by Councillor Deal  
SECONDED by Councillor Stevenson

THAT the recommendations and actions taken by the Standing Committee on City Finance and Services at its meeting of October 21, 2015, as contained in item 4, be approved.

CARRIED UNANIMOUSLY

\* \* \* \* \*

*Council recessed on October 21, 2015, at 5:58 pm and reconvened on  
October 27, 2015, at 10:38 pm.*

\* \* \* \* \*

On October 27, 2015, it was

MOVED by Councillor Meggs  
SECONDED by Councillor Stevenson

THAT the recommendations and actions taken by the Standing Committee on City Finance and Services at its reconvened meeting on October 27, 2015, as contained in item 1, be approved.

CARRIED UNANIMOUSLY

\* \* \* \* \*

*Council recessed on October 27, 2015, at 10:41 pm and reconvened on  
October 29, 2015, at 10:38 pm.*

\* \* \* \* \*

On October 29, 2015, it was

MOVED by Councillor Meggs  
SECONDED by Councillor Deal

THAT the recommendations and actions taken by the Standing Committee on City Finance and Services at its reconvened meeting on October 29, 2015, as contained in item 3, be approved.

CARRIED UNANIMOUSLY

## **BYLAWS**

MOVED by Councillor Meggs  
SECONDED by Councillor Deal

THAT Council enact the by-law listed on the agenda for this meeting as number 1,  
and authorize the Mayor and City Clerk to sign and seal the enacted by-laws.

CARRIED UNANIMOUSLY

1. A By-law to amend Vehicles for Hire By-law No. 6066 (By-law No. 11357)

## **ADJOURNMENT**

MOVED by Councillor Louie  
SECONDED by Councillor De Genova

THAT the meeting be adjourned.

CARRIED UNANIMOUSLY

The Council adjourned on October 29, 2015, at 10:40 pm.

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