



RR-1(c)

ADMINISTRATIVE REPORT

Report Date: May 22, 2014
Contact: Anita Molaro
Contact No.: 604.871.6479
RTS No.: 10581
VanRIMS No.: 08-2000-20
Meeting Date: June 10, 2014

TO: Vancouver City Council
FROM: General Manager of Planning and Development Services
SUBJECT: Vancouver Heritage Register Annual Update

RECOMMENDATION

THAT Council direct staff to amend the Vancouver Heritage Register as per the additions, deletions, text amendments and address changes listed in Appendix B.

REPORT SUMMARY

This report recommends that Council adopt amendments to the Vancouver Heritage Register. These include buildings and landscape features nominated to be added to the Heritage Register, the removal of buildings relocated or demolished since the last annual update to Council, changes resulting from administrative updates to the Vancouver Heritage Register policy document, and housekeeping measures including address changes. This annual reporting started in 1986, following the adoption of the Vancouver Heritage Inventory.

COUNCIL AUTHORITY/PREVIOUS DECISIONS

On September 23, 1986, Council resolved that the Vancouver Heritage Register (formerly the Vancouver Heritage Inventory) be kept up to date and that amendments be referred to Council on an annual basis. However, in December 2013, Council approved a review of the Vancouver Heritage Register as part of the Heritage Action Plan which is to be completed by the end of 2015. The update of the Heritage Register is expected to be complete by mid-2015. Once complete, the revised Heritage Register will be brought to Council for consideration and annual updating will still continue to be part of the ongoing monitoring of our heritage resources.

CITY MANAGER'S/GENERAL MANAGER'S COMMENTS

The General Manager of Planning and Development Services recommends approval of the foregoing.

REPORT

Background/Context

The Vancouver Heritage Inventory was adopted by Council in August 1986. In December 1994, Council approved a motion to continue the inventory as the Vancouver Heritage Register under the provisions of new provincial legislation. The Heritage Register is the basis by which buildings may be considered for protection through heritage designation or a Heritage Revitalization Agreement (HRA), including incentives to encourage retention and rehabilitation.

This report summarizes additions to the Heritage Register approved by Council since the last annual update report (Appendix A). This report also includes buildings that have been nominated to be added to the Heritage Register, buildings to be removed from the Heritage Register as a result of demolition, an administrative change to correct the total number of C-listings, and relevant address changes. This annual update, if approved by Council, will bring the Heritage Register current to April 30, 2014.

While this report in the past has been administrative in nature, there has been an increasing concern with the loss of heritage resources in the city. As a result, on December 4, 2013, Council approved the Heritage Action Plan which directs staff to undertake a variety of steps including an update to the Heritage Register. A year from now, this report will be quite different as it will include a comprehensive review of the Heritage Register to align it with best practices in heritage conservation including the management of heritage resources.

Strategic Analysis

The proposed additions to the Heritage Register are voluntary. Support has been received from the Provincial Health Services Authority for the addition of two buildings located on the Women's and Children's Hospital campus, the Jean Matheson Pavilion and the Steam Plant, as a B-listing and C-listing respectively (Appendix D). The Vancouver Park Board has expressed its support for the addition of the Dr. Sun Yat-Sen Garden and Park to the Heritage Register as a Landscape Resource, in the form of a motion dated January 20, 2014 (Appendix E).

The Vancouver Heritage Commission has reviewed and endorsed the proposed additions listed in Appendix B, and summarized as follows:

Proposed Amendments - Additions

- seven proposed additions to the Heritage Register: three as B-listings, three as C-listings, and one as a landscape resource
- heritage value of each is documented in Appendix C

Proposed Amendments - Deletions

- twelve buildings to be removed from the Heritage Register as a result of their demolition

Proposed Amendments - Administrative Changes

- revision to the Heritage Register document to correct an address that had been previously double-counted as a deletion under the C-listing category, thereby affecting the overall number of C-listings
- accordingly, the number of C-listings will increase by one
- address changes to reflect changes to the City's street files since the last annual update report to Council
- these changes will not affect the heritage status of any site

Summary of Recommended Additions and Deletions

The recommended changes to the Heritage Register comprise seven additions, twelve deletions and various administrative changes.

Financial Implications

There are no financial implications.

CONCLUSION

It is recommended that the Vancouver Heritage Register be amended to add six nominated buildings and one landscape resource, to delete twelve buildings, to amend the number of C-listed buildings as a housekeeping change, and to amend addresses for various buildings that have changed over the past year.

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SUMMARY OF HERITAGE REGISTER CHANGES SINCE THE LAST ANNUAL UPDATE TO COUNCIL

Changes to the Vancouver Heritage Register Approved at Public Hearing or Regular Council - January 1, 2013 to April 30, 2014					
Listing	Number of Buildings - May 15, 2013	Additions - January 15, 2013 to December 2013 *	Total - End of 2013	Additions - January 1, 2014 to April 30, 2014	Current Heritage Register
"A"	261	0	261	None	261
"B"	1151	2	1153		1153
"C"	788	3	791		791
Total	2200	5	2205		2205

* The following buildings were added to the Vancouver Heritage Register between January and December 2013:

1677 East 22nd Avenue - Friend House, C-listing, at January 15, 2013 Public Hearing
 3091 West 3rd Avenue - Muller House, B-listing, at April 9, 2013 Public Hearing
 1489 East Hastings Street - Waldorf Hotel, C-listing, at May 15, 2013 Regular Council
 623 Atlantic Street - Peneway House, C-listing, at September 24, 2013 Public Hearing
 304 East 28th Avenue - Walden House, B-listing, at December 17, 2013 Public Hearing

PROPOSED CHANGES TO HERITAGE REGISTER AS PER RECOMMENDATIONS IN THIS REPORT

Table 1: Heritage Register - Buildings

Listing	Current Heritage Register *	Proposed Additions - New Nominations	Deletions	Administrative Changes (+/-) Affecting Number Count	Revised Total **
"A"	261	0	0	0	261
"B"	1153	3	6	0	1150
"C"	791	3	6	+1	789
Total	2205	6	12	+1	2200

Table 2: Heritage Register - Landscape Resources

Listing	Number of Sites *	Proposed Additions	Proposed Deletions	Revised Total **
Parks & Landscapes	24	1	0	25
Trees	37	0	0	37
Monuments	40	0	0	40
Public Works	3	0	0	3
Total	104	1	0	105

* As of April 30, 2014. Trees and Monuments may comprise a group of resources, or may be a single component, thus measured as number of "sites".

** Subject to Council approval

PROPOSED ADDITIONS TO THE VANCOUVER HERITAGE REGISTER

	ADDRESS	SPECIFICS
B-LISTINGS	2806 West 38 th Avenue	Butterfield House
	1160 East Georgia Street	Pastinsky House
	4515 Heather Street	Jean Matheson Pavilion, Shaughnessy Hospital
C-LISTINGS	46 East 12 th Avenue	Hartman House
	4515 Heather Street	Steam Plant, Shaughnessy Hospital
	777 Union Street	Lawler House
LANDSCAPE RESOURCES	578 Carrall Street	Dr. Sun Yat-Sen Garden and Park

DELETIONS FROM THE VANCOUVER HERITAGE REGISTER

	BUILDING NAME	SPECIFICS
B-LISTINGS		
4194 West 11 th Avenue		Demolished March 2003
1304 West 14 th Avenue		Demolished November 2007
596 West 18 th Avenue		Demolished June 2008
2606 West 34 th Avenue		Demolished September 2012
4055 Blenheim Street	Lord Kitchener School #2 *	Demolished November 2012
1832 Franklin Street		Demolished October 2013
C-LISTINGS		
4264 West 11 th Avenue		Demolished September 2007
8049 Argyle Street		Demolished October 2011
3780 Heather Street		Demolished December 1999
3792 Heather Street		Demolished November 2011
172 East King Edward Avenue		Demolished April 2014
4387 St. Catherines Street		Demolished March 2014


* There are two school buildings on this site - the B-listed brick building is the one that is to be removed from the Heritage Register. The wooden school building, identified as Building #1, is to remain on the Heritage Register as an A-listing.



ADDRESS CHANGES TO RESOURCES ON THE VANCOUVER HERITAGE REGISTER


ORIGINAL ADDRESS	SPECIFICS	REVISED ADDRESS
3182 West 3 rd Avenue	Birnie House	3188 West 3 rd Avenue
2827 & 2837 West 43 rd Avenue	The Dorothies	2814-2816 and 2820 West 41 st Avenue
750 Burrard Street	Former Public Library	969 Robson Street
96-100 West Pender Street	Sun Tower	128 West Pender Street



SUMMARY OF HERITAGE VALUE OF NOMINATED BUILDINGS AND LANDSCAPE RESOURCES

PROPOSED B-LISTINGS	BUILDING ADDRESS, NAME, YEAR	
	<p>2806 West 38th Avenue - Butterfield House, 1922</p> <p>Heritage Value: 1½ storey Craftsman house reflecting the early development of the Kerrisdale area</p> <p>Character-defining elements:</p> <ul style="list-style-type: none"> ▪ Side gabled form ▪ Dominant gabled dormer at front (possibly a sleeping porch) ▪ Half-width porch with flared posts ▪ Decorative knee brackets ▪ Exposed rafter tails ▪ Entry door with divided panes in upper portion, small window set to the side 	
	<p>1160 East Georgia Street - Pastinsky House, 1912</p> <p>Heritage Value: Vernacular late Edwardian house. Rabbi Nathan Meyer Pastinsky lived here from 1922 to 1928; he was the spiritual leader of the local Jewish community from 1918 to 1948, at a time when this community was focused in Strathcona.</p> <p>Character-defining elements:</p> <ul style="list-style-type: none"> ▪ Front gabled, tall massing occupying entire width of a narrow lot ▪ Full width front porch with squared posts ▪ Transom and casement window arrangement facing porch, paired windows in front gable ▪ Glassed entry door with small sidelights 	

PROPOSED B-LISTINGS (continued)	BUILDING ADDRESS, NAME, YEAR	
	<p>4515 Heather Street - Jean Matheson Pavilion, 1946</p> <p>Heritage Value: Good example of Moderne style, designed by architects Mercer & Mercer. Named for Jean Matheson, director of nursing for Shaughnessy Military Hospital (1919-1937). Demonstrates the growth of that hospital, which began on this site in 1940 and evolved into what is now the larger Children's and Women's Hospital campus.</p> <p>Character-defining elements:</p> <ul style="list-style-type: none"> ▪ Stepped, horizontal massing ▪ Horizontal banding ▪ Vertical framing and detailing of entrance bay on north side ▪ Vertical articulation of central park side bay on south side 	

PROPOSED C-LISTINGS	BUILDING ADDRESS, NAME, YEAR	
	<p>46 East 12th Avenue - Hartman House, 1907</p> <p>Heritage Value: Vernacular Edwardian-era 2½ storey house built by Robert Hartman for his family, and occupied by his wife Gertrude until 1952. Good example of infill development that occurred in these blocks between 1905 and 1910.</p> <p>Character-defining elements:</p> <ul style="list-style-type: none"> ▪ Front gable form with flared roof ends ▪ Full width front porch with turned posts ▪ Stacked bay window on front ▪ Lap siding with decorative shingles in upper gable 	
	<p>4515 Heather Street - Steam Plant, Shaughnessy Hospital, 1957</p> <p>Heritage Value: Good example of International style, designed by architects Mercer & Mercer. Role in the supportive industrial function of a large hospital complex, built to meet the expanding energy needs on site.</p> <p>Character-defining elements:</p> <ul style="list-style-type: none"> ▪ Cast in place concrete construction, horizontal massing ▪ Large rectangular window openings with coloured glazing on south and north sides ▪ Voluminous space with tapered concrete chimney set on north side 	

<p>PROPOSED C-LISTINGS (continued)</p>	<p>777 Union Street - Lawler House, 1908</p> <p>Heritage Value: Located on what was low marshland extending from False Creek - developed 10 to 15 years after the first wave of construction in Strathcona. Development was simplified after the levelling of streets in the 1890s to eliminate hills and gullies. This house sits almost one floor below street level and connected to sidewalk by a catwalk. Vernacular style and association with various ethnic immigrant groups also of value.</p> <p>Character-defining elements:</p> <ul style="list-style-type: none">▪ Setting on lot that is one level below street grade▪ Front gable form with flared roof and soffit extending around three sides▪ Full width front porch with hipped roof and squared posts▪ Bay window fronting the porch	 A photograph of a two-story red brick house with a white porch and a bay window. The house is situated on a lot that is one level below street grade, connected to the sidewalk by a catwalk. The house features a front gable form with a flared roof and soffit extending around three sides. The porch has a hipped roof and squared posts. A bay window is visible on the front porch. The house is surrounded by trees and a wooden fence in the foreground.
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PROPOSED LANDSCAPE RESOURCE	ADDRESS, NAME, YEAR	
	<p>578 Carrall Street - Dr. Sun Yat-Sen Classical Chinese Garden and Park, 1986</p> <p>Heritage Value: An example of community-led urban rejuvenation and land reclamation. Also valued for its open space and its function as a bridge between cultures through many exhibits, activities and celebrations. Associated with traditional building techniques brought over from China, particular to the Ming Dynasty. Adheres to the design of classical Chinese gardens with focus on harmony, longevity and prosperity.</p> <p>Character-defining elements:</p> <ul style="list-style-type: none"> ▪ named after Dr. Sun Yat-Sen, a revered founder of modern China ▪ involvement of the Suzhou Garden Administration in the design of the Garden and Park ▪ the Garden's construction by craftsmen from China according to traditional building techniques ▪ designed to traditional Ming Dynasty principles: four essential elements (rocks, water, plants, architecture) ▪ placement of objects and the manipulation of the course of qi, (positive energy, a key element in feng-shui), thus ensuring a constant flow of positive energy to the space ▪ balance of yin and yang, in contrast of forms ▪ the framed views of stone and plants 	 

LETTER OF SUPPORT, PROVINCIAL HEALTH SERVICES AUTHORITY -
JEAN MATHESON PAVILION AND STEAM PLANT



James Boldt
City of Vancouver
453 West 12th Avenue
Vancouver, BC V5Y 1V4

July 26, 2013

Dear James:

RE: Vancouver Heritage Register - Jean Matheson Pavilion and Steam Plant

On behalf Children's and Women's Health Centre, an agency of the Provincial Health Services Authority we support the addition of the Jean Matheson Pavilion and the Steam Plant to the Vancouver Heritage Registry.

We understand that adding these buildings to the Vancouver Heritage Registry does not preclude future demolition, but gives heritage recognition to these buildings. This is consistent with the Vancouver City Council Policy which states that resources listed in the 'A' or 'B' category on the Recent Landmarks Inventory should be added to the Register where possible. Furthermore, the City does not expect the owner to agree to the heritage designation or protection of these building at this point in time. Thank you.

Sincerely,

A handwritten signature in black ink that reads "Arden Krystal".

Arden Krystal
Executive Vice President and Chief Operating Officer
Provincial Health Services Authority

cc.
Michelle Au, Project Facilitator, City of Vancouver
Dave Ingram, Executive Director and Chief Project Officer, CW Redevelopment Project
Alan Gossert, Executive Director, Lower Mainland Facilities and Maintenance



Office at
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Vancouver, BC V5Z 2X8



VANCOUVER PARK BOARD RESOLUTION -
DR. SUN YAT-SEN GARDENS AND PARK



VANCOUVER
BOARD OF
PARKS AND
RECREATION

March 5, 2014

MEMO TO : Marco D'Agostini
Senior Heritage Planner, Planning and Development Services (CoV)

FROM : Malcolm Bromley
General Manager, Vancouver Board of Parks and Recreation

SUBJECT : Dr. Sun Yat-Sen Garden and Park Heritage Registry

The Vancouver Park Board, at its regular meeting on January 20, 2014, passed the following recommendation, to provide documentation of their approval in principle for the addition of the Dr. Sun Yat-Sen Garden and Park to the Vancouver Heritage Register.

THAT the Vancouver Park Board direct the General Manager of the Park Board to provide a letter to the Heritage Group, Planning and Development Services indicating an approval in principle for the addition of the Dr. Sun Yat-Sen Garden and Park to the Vancouver Heritage Register.

Please accept this memo as an indication of the strong support of the Park Board for this addition to the Vancouver Heritage Registry. If there is more that we can provide to assist in the process please do not hesitate to ask.

Regards,

A handwritten signature in black ink, appearing to read "Malcolm Bromley".

Malcolm Bromley
General Manager - Vancouver Board of Parks and Recreation