



## REPORT TO COUNCIL

### STANDING COMMITTEE OF COUNCIL ON CITY FINANCE AND SERVICES

MAY 14, 2014

A Regular Meeting of the Standing Committee of Council on City Finance and Services was held on Wednesday, May 14, 2014, at 9:40 am, in the Council Chamber, Third Floor, City Hall.

<b>PRESENT:</b>	Councillor Heather Deal, Acting Chair Mayor Gregor Robertson* Councillor George Affleck* Councillor Elizabeth Ball Councillor Adriane Carr Councillor Kerry Jang Councillor Geoff Meggs Councillor Andrea Reimer Councillor Tim Stevenson Councillor Tony Tang
<b>ABSENT:</b>	Councillor Raymond Louie, Chair (Leave of Absence - Civic Business)
<b>CITY MANAGER'S OFFICE:</b>	Sadhu Johnston, Deputy City Manager
<b>CITY CLERK'S OFFICE:</b>	Leslie Tuerlings, Meeting Coordinator Melissa Picher Kelly, Meeting Coordinator

\* Denotes absence for a portion of the meeting.

#### PROCLAMATION - CHILD CARE AND EARLY LEARNING MONTH

On behalf of the Mayor, Councillor Reimer proclaimed the month of May, 2014, as "Child Care and Early Learning Month" in Vancouver, and invited Sandra Menzer, Executive Director, Vancouver Society of Children's Centres, to the podium to receive it. Ms. Menzer provided comments and extended her thanks to the City for their leadership, support and dedication to child care over the years.

#### MATTERS ADOPTED ON CONSENT

*Councillor Affleck declared a Conflict of Interest on Item 5 below, as he represents a client in their development of a plan for meeting the provincial Extended Producer Responsibility (EPR) requirements. He therefore left the meeting at 9:46 am, and returned following the conclusion of the vote on this item.*

MOVED by Councillor Tang

THAT Items 3 and 4 be adopted on consent.

CARRIED UNANIMOUSLY

MOVED by Councillor Jang

THAT Item 5 be adopted on consent.

CARRIED UNANIMOUSLY  
(Councillor Affleck absent for the vote)

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**VARY AGENDA**

MOVED by Councillor Stevenson

*THAT the Committee vary the order of the agenda to complete Item 6 first.*

CARRIED UNANIMOUSLY

*Note: For clarity the minutes are recorded in chronological order.*

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**6. Support for Open and Inclusive National Energy Board Hearings**

At the Regular Council meeting on Tuesday, May 13, 2014, Vancouver City Council referred this matter to the Standing Committee on City Finance and Services meeting on Wednesday, May 14, 2014, to hear from speakers.

The Committee heard from five speakers in support of the motion.

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*During debate it was*

MOVED by Councillor Reimer

*THAT the meeting be extended to conclude the business on the agenda.*

CARRIED UNANIMOUSLY

\* \* \* \* \*

The following motion contains revisions to the original Motion on Notice which were accepted by the Committee.

MOVED by Mayor Robertson  
THAT the Committee recommend to Council

WHEREAS

1. In September 2011, the Union of BC Municipalities, including Vancouver Councillors, voted to request that the National Energy Board, Port Metro Vancouver, and all appropriate federal Ministers ensure that any applications to expand the amount of oil transported by pipeline or tanker in British Columbia undergo meaningful public consultation, including direct engagement with affected municipalities, regional authorities and British Columbia First Nations;
2. In February 2012, Vancouver City Council reiterated support for ample and meaningful public consultation on what was at that time an anticipated application from Kinder Morgan for an expanded pipeline/bitumen export project and directed staff to provide ongoing monitoring of any proposals that would expand the volume of fossil fuel exports;
3. In May 2012 a majority of Vancouver City Council supported the Mayor in writing to Prime Minister Harper expressing the City of Vancouver's strenuous opposition to any increase in oil tanker traffic, or measures that lead to increased oil tanker traffic, as it poses an unacceptable and unmitigated risk to Vancouver's economy and environment;
4. A research analysis prepared by staff for Vancouver City Council and presented in December 2013 outlined the magnitude of risk from a seven-fold increase in oil tanker traffic proposed by Kinder Morgan to Vancouver's residents, businesses and environment;
5. The "hearing" process as it currently stands meets no test of meaningful consultation; specifically, several hundred BC residents have been denied access to the National Energy Board process and the "hearing" itself will involve no oral arguments outside of an "oral summary" for intervenors;
6. The National Energy Board hearings for the Trans Mountain pipeline will not allow oral cross-examination of the proponent or intervenors, with the one exception of First Nations who, when presenting traditional evidence, can be questioned by the proponent but not the reverse;
7. This process is significantly reduced from the recently concluded Northern Gateway hearings, which allowed full public cross examinations;
8. A letter was sent from the City of Vancouver to the National Energy Board, in support of intervenor Robyn Allan's motion to amend the Hearing Order to include oral cross-examination of all witnesses on their evidence by intervenors, the National Energy Board, and Trans Mountain, if they choose do so;

9. The Federal Government amended legislation in 2012 through Bill C-38 that allows for them to give political direction to the National Energy Board.

THEREFORE BE IT RESOLVED THAT Vancouver City Council continue to aggressively use all means available through the City's status as an intervenor to have concerns related to public participation addressed;

FURTHER THAT Council write to the Federal Government requesting that they direct the National Energy Board to allow all applicants to speak, conduct oral hearings, and allow for full cross-examination in the Trans Mountain pipeline hearings;

AND FURTHER THAT City staff be directed to provide opportunities for residents' views to be heard - online and in person - on the Kinder Morgan Trans Mountain pipeline and tanker expansion proposal, working with other affected municipalities and First Nations, and inviting Kinder Morgan to participate where appropriate.

CARRIED UNANIMOUSLY

#### 1. Verbal Briefing - Healthy City Strategy - Update on Public Engagement

The Managing Director of Social Policy presented an update on the Healthy City Strategy engagement objectives and activities.

#### 2. 2014 Community and Neighbourhood Arts Development Grant Allocations April 15, 2014

The Director, Grants, Awards and Support Programs, provided an overview of The Community and Neighbourhood Arts Development grants program objectives.

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*During the hearing of speakers, Committee recessed at 12:33 pm and reconvened at 1:35 pm.*

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The Committee heard from nine speakers. Three speakers voiced their support of the grants approval process, while six speakers voiced their concerns.

The Director, Grants, Awards and Support Programs, along with Cultural Services staff, responded to questions.

MOVED by Councillor Reimer  
THAT the Committee recommend to Council

- A. THAT Council approve a total of \$462,400 in Community and Neighbourhood Arts Development Grants to 64 organizations as listed in Appendix A of the report dated April 15, 2014, entitled "2014 Community and Neighbourhood Arts Development Grant Allocations". Source of funds to be the 2014 Cultural Grants Program budget.

- B. FURTHER THAT Council request a meeting with Vancouver MLAs and MPs to discuss the severe funding stress caused by funding cuts to arts, cultural, and community organizations by the Federal and Provincial Governments to Arts and Cultural organizations in the City of Vancouver.

CARRIED UNANIMOUSLY AND  
A BY THE REQUIRED MAJORITY  
(Mayor Robertson absent for the vote)

**3. Contract Award for the Supply and Delivery of Ready Mix Concrete  
April 14, 2014**

THAT the Committee recommend to Council

- A. THAT Council authorize City staff to negotiate to the satisfaction of the City's General Manager of Engineering Services, Director of Legal Services, and Chief Purchasing Official, and enter into, a contract with Lafarge Canada Inc. for the supply and delivery of ready mix concrete, for a term of three (3) years (and with the option to extend for two (2) additional one (1) year periods), with an estimated contract value of \$3,968,206 plus applicable taxes over the initial three (3) year term, to be funded through the capital and operations budget process;
- B. THAT the Director of Legal Services be authorized to execute on behalf of the City the contract contemplated by A above;
- C. THAT no legal rights or obligations will be created by Council's adoption of A and B above unless and until such contract is executed by the Director of Legal Services.

ADOPTED ON CONSENT

**4. Contract Award for the Supply and Delivery of Liquid Asphalts for Paving  
April 14, 2014**

THAT the Committee recommend to Council

- A. THAT Council authorize City staff to negotiate, to the satisfaction of the City's General Manager of Engineering Services, Director of Legal Services, and Chief Purchasing Official, and enter into a contract with McAsphalt Industries Limited for the supply and delivery of liquid asphalts for paving for a term of three (3) years (and with an option to extend for two (2) one (1) year periods) with an estimated value of \$7.01 million plus applicable taxes over the initial three (3) year term with funding to be provided from approved operating and capital budgets;
- B. THAT the Director of Legal Services be authorized to execute on behalf of the City the contract contemplated by A above;

- C. THAT no legal rights or obligations will be created by Council's adoption of A and B above unless and until such contract is executed by the Director of Legal Services.

ADOPTED ON CONSENT

5. **Contract Award for Recycling Receiving Yard Operating and Hauling Services  
May 6, 2014**

THAT the Committee recommend to Council

THAT Council receive this report for information.

ADOPTED ON CONSENT

7. **Social Policy Framework for British Columbia**

At the Regular Council meeting on Tuesday, May 13, 2014, Vancouver City Council referred this matter to the Standing Committee on City Finance and Services meeting on Wednesday, May 14, 2014, to hear from speakers.

The Committee heard from two speakers in support of the motion.

MOVER: Councillor Reimer

SECONDER: Councillor Jang

WHEREAS

1. The Board Voice Society of British Columbia is an affiliation of umbrella organizations for social service organizations, whose purpose is to generate collaborative projects aimed at bringing to the public the scope, depth and importance of the social care sector;
2. In 2013 the Board Voice Society of British Columbia initiated a campaign to develop a comprehensive Social Policy Framework for British Columbia, modelled on the success of a social policy framework developed by the community and adopted by the Alberta Provincial Government (<http://socialpolicy.alberta.ca/>);
3. The importance of a comprehensive social policy framework to Vancouverites is validated by the City's own decision to move forward with the Healthy City for All policy framework currently in its final round of community consultation;

THEREFORE BE IT RESOLVED that Council forward the following motion to the 2014 Union of BC Municipalities Annual General Meeting:

*WHEREAS every British Columbian depends on social services, health care, justice and education services;*

*AND WHEREAS our communities are partners in the delivery of many of these services and are facing increasingly complex social challenges requiring coordination between multiple social ministries of government, municipalities and the community agencies and organizations that deliver services to the public;*

*THEREFORE BE IT RESOLVED that the municipal governments of British Columbia call upon the Premier to begin a consultation with British Columbians to initiate the development of a Social Policy Framework that will set out key policy directions, values, priorities, roles and expectations, and guide the creation of public policy to meet our social needs now and into the future.*

CARRIED UNANIMOUSLY  
(Mayor Robertson absent for the vote)

**8. Plebiscite on Kinder Morgan's Plans to Increase Tanker Traffic through Vancouver Waters**

At the Regular Council meeting on Tuesday, May 13, 2014, Vancouver City Council referred this matter to the Standing Committee on City Finance and Services meeting on Wednesday, May 14, 2014, to hear from speakers.

The Committee heard from four speakers. Three speakers were in support of the motion and one was undecided.

MOVED by Councillor Carr  
THAT the Committee recommend to Council

WHEREAS

1. Kinder Morgan's Trans Mountain Pipeline Expansion Project, with its plans to increase the number of tankers to an estimated 10 per week carrying Alberta tar sands dilbit (diluted bitumen) to foreign markets through Vancouver water posing increased risks of oil spills and leakages that threaten the health of Vancouver's citizens, environment, shorelines, beaches and tourism economy;
2. The export of increased quantities of tar sands oil exacerbates global warming by increasing the mining and burning of fossil fuels and greenhouse gas emissions, threatening Vancouver's greenest city goals of climate leadership and threatening the city through rising sea levels, acidification of the ocean, increased and more severe storm events and increased summer droughts;
3. City Council passed a motion on February 28, 2012, that ensures that the public has ample and appropriate opportunity to inform Council's formal input to the Kinder Morgan National Energy Board (NEB) application;

4. The NEB hearings scheduled to start in January 2015 on the Kinder Morgan Trans Mountain Pipeline Expansion Project is streamlining and fast-tracking the approval process through limiting public participation compared to previous NEB hearings by denying thousands of people who applied to participate the chance to be heard, limiting commentators to just a one-page written statement with no possibility of presenting oral statements as were allowed in previous hearing processes and not allowing intervenors to question witnesses;
5. The City of Vancouver is an intervenor in the Kinder Morgan NEB hearings and it is advantageous and incumbent to report citizens views on the project, which can most thoroughly be obtained through a plebiscite prior to the hearings;
6. The City of Kitimat held a plebiscite in April 2014 on the proposed Enbridge pipeline project which brought about robust public education and debate and resulted in a 58.4 per cent vote against the proposed Enbridge pipeline project with a 62 per cent voter turnout.

THEREFORE BE IT RESOLVED THAT Vancouver City Council add a plebiscite question to the November 15, 2014 election ballot on Kinder Morgan's plans to increase oil tanker traffic through Vancouver's harbour and the ocean waters adjacent to Vancouver's shores.

amended

AMENDMENT MOVED by Councillor Reimer

THAT the Resolved be struck and replaced with:

THEREFORE BE IT RESOLVED THAT City Council call on the Government of Canada to provide for any local government affected by Kinder Morgan's proposed Trans Mountain pipeline and tanker expansion project to hold a referendum under the federal Referendum Act such that:

- The referendum is held at the request of an affected local government via Council or Board resolution;
- The referendum is held after the National Energy Board (NEB) concludes its Hearing Process but before the Governor in Council (Federal Cabinet) has begun deliberations on the NEB recommendation;
- The Government of Canada pays for all expenses associated with conducting the referendum;
- The referendum is conducted using the campaign finance regulations outlined in the federal Elections Act, including contribution and spending limits and a ban on corporate and union donations.

CARRIED UNANIMOUSLY  
(Mayor Robertson absent for the vote)

The Committee adjourned at 3:54 pm

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REGULAR COUNCIL MEETING MINUTES  
STANDING COMMITTEE OF COUNCIL ON  
CITY FINANCE AND SERVICES

MAY 14, 2014

A Regular Meeting of the Council of the City of Vancouver was held on Wednesday, May 14, 2014, at 3:54 pm in the Council Chamber, Third Floor, City Hall, following the Standing Committee on City Finance and Services meeting, to consider the recommendations and actions of the Committee.

<b>PRESENT:</b>	Councillor Andrea Reimer, Acting Chair Councillor George Affleck Councillor Elizabeth Ball Councillor Adriane Carr Councillor Heather Deal Councillor Kerry Jang Councillor Geoff Meggs Councillor Tim Stevenson Councillor Tony Tang
<b>ABSENT:</b>	Mayor Gregor Robertson Councillor Raymond Louie (Leave of Absence - Civic Business)
<b>CITY MANAGER'S OFFICE:</b>	Sadhu Johnston, Deputy City Manager
<b>CITY CLERK'S OFFICE:</b>	Leslie Tuerlings, Meeting Coordinator Melissa Picher Kelly, Meeting Coordinator

**COMMITTEE REPORTS**

Report of Standing Committee on City Finance and Services  
May 14, 2014

Council considered the report containing the recommendations and actions taken by the Standing Committee on City Finance and Services. Its items of business included:

1. Verbal Briefing - Healthy City Strategy - Update on Public Engagement
2. 2014 Community and Neighbourhood Arts Development Grant Allocations
3. Contract Award for the Supply and Delivery of Ready Mix Concrete
4. Contract Award for the Supply and Delivery of Liquid Asphalts for Paving
5. Contract Award for Recycling Receiving Yard Operating and Hauling Services
6. Support for Open and Inclusive National Energy Board Hearings
7. Social Policy Framework for British Columbia
8. Plebiscite on Kinder Morgan's Plans to Increase Tanker Traffic through Vancouver Waters

Items 1 to 8

MOVED by Councillor Stevenson  
SECONDED by Councillor Jang

THAT the recommendations and actions taken by the Standing Committee on City Finance and Services at its meeting of May 14, 2014, as contained in items 1 to 8, be approved.

CARRIED UNANIMOUSLY AND  
ITEM 2 BY THE REQUIRED MAJORITY  
(Councillor Affleck having declared Conflict of Interest regarding Item 5, did not vote on that item)

#### ADJOURNMENT

MOVED by Councillor Ball  
SECONDED by Councillor Tang

THAT the meeting be adjourned.

CARRIED UNANIMOUSLY

The Council adjourned at 3:55 pm

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