



REGULAR COUNCIL MEETING MINUTES

APRIL 1, 2014

A Regular Meeting of the Council of the City of Vancouver was held on Tuesday, April 1, 2014, at 9:37 am, in the Council Chamber, Third Floor, City Hall.

PRESENT: Mayor Gregor Robertson
Councillor George Affleck
Councillor Elizabeth Ball
Councillor Adriane Carr
Councillor Heather Deal
Councillor Kerry Jang
Councillor Raymond Louie
Councillor Geoff Meggs
Councillor Andrea Reimer
Councillor Tim Stevenson
Councillor Tony Tang

CITY MANAGER'S OFFICE: Penny Ballem, City Manager
Sadhu Johnston, Deputy City Manager

CITY CLERK'S OFFICE: Janice MacKenzie, City Clerk
Laura Kazakoff, Meeting Coordinator

WELCOME

The proceedings in the Council Chamber were opened with welcoming comments from Councillor Stevenson.

PRESENTATION - UNITED WAY

The Mayor, on behalf of the City of Vancouver, presented Michael McKnight, CEO, United Way of the Lower Mainland, with a cheque for \$238,597, representing City contributions raised during the 2013 campaign, and invited him to say a few words. The Mayor also recognized Tim McMillan and Dave Whittier, Co-Chairs of the 2013 Employees' United Way Campaign, and Cindy Bruno, the City's 2013 Loaned Representative to the United Way.

"IN CAMERA" MEETING

MOVED by Councillor Jang
SECONDED by Councillor Deal

THAT Council will go into meetings later this week which are closed to the public, pursuant to Section 165.2(1) of the Vancouver Charter, to discuss matters related to paragraphs:

(g) litigation or potential litigation affecting the city;

(i) the receipt of advice that is subject to solicitor-client privilege, including communications necessary for that purpose;

(k) negotiations and related discussions respecting the proposed provision of an activity, work or facility that are at their preliminary stages and that, in the view of the Council, could reasonably be expected to harm the interests of the city if they were held in public.

CARRIED UNANIMOUSLY

ITEMS ARISING FROM THE "IN CAMERA" MEETING OF MARCH 12, 2014

Council made the following appointments to Civic Agencies:

- John Calimente - Active Transportation Policy Council
- Anastasia Gaisenok - Women's Advisory Committee
- Alan Herbert - Seniors' Advisory Committee.

ADOPTION OF MINUTES

1. Public Hearing - March 10, 11 and 14, 2014

MOVED by Councillor Meggs
SECONDED by Councillor Reimer

THAT the Minutes of the Public Hearing of March 10, 11 and 14, 2014, be approved.

CARRIED UNANIMOUSLY

2. Regular Council - March 11, 2014

MOVED by Councillor Deal
SECONDED by Councillor Reimer

THAT the Minutes of the Regular Council meeting of March 11, 2014, be approved.

CARRIED UNANIMOUSLY

3. Regular Council (City Finance and Services) - March 12, 14 and 15, 2014

MOVED by Councillor Jang
SECONDED by Councillor Tang

THAT the Minutes of the Regular Council meeting following the Standing Committee on City Finance and Services meeting of March 12, 14 and 15, 2014, be approved.

CARRIED UNANIMOUSLY

4. Public Hearing - March 13, 2014

MOVED by Councillor Deal
SECONDED by Councillor Jang

THAT the Minutes of the Public Hearing of March 13, 2014, be approved.

CARRIED UNANIMOUSLY

COMMITTEE OF THE WHOLE

MOVED by Councillor Stevenson
SECONDED by Councillor Deal

THAT this Council resolve itself into Committee of the Whole, Mayor Robertson in the Chair.

CARRIED UNANIMOUSLY

MATTERS ADOPTED ON CONSENT

MOVED by Councillor Louie

THAT Council adopt Communication 1 and Administrative Reports A1 and A3 on consent.

CARRIED UNANIMOUSLY

REPORT REFERENCE

1. Changes to BC Ambulance Service Resource Allocations: Impact on City and Citizens

Dr. Penny Ballem, City Manager, and Chief John McKearney, General Manager, Fire and Rescue Services, provided a presentation outlining the impacts to the City and residents of Vancouver arising from recent changes to BC Ambulance Service resource allocations, and responded to questions.

MOVED by Mayor Robertson

- A. THAT the Mayor, on behalf of the City, write to the Minister of Health to express the City's grave concern with the unilateral decisions to change service delivery for the BC Ambulance Service, which have created a negative impact on response time, patient safety and an unprecedented downloading of costs and risk onto City first responders.
- B. THAT City staff bring forward on an official basis the cases illustrating these concerns to the Board of the Provincial Health Services Authority, which is the BC Emergency Health Services governance Board, and to senior officials in the Ministry of Health Services.
- C. THAT staff report back to Council in one month with progress on the resolution of these patient safety and risk issues and with next steps toward the long-overdue development of an effective, well-integrated, patient-centred emergency response service for our citizens provided by Vancouver Fire and Rescue Services and BC Ambulance Service working together.
- D. THAT the motion be sent to Metro Municipalities and the Union of BC Municipalities for their consideration.

CARRIED UNANIMOUSLY

COMMUNICATIONS

1. Revision to 2014 Council Meetings Schedule

THAT Council amend the date and time of the Standing Committee on Planning, Transportation and Environment meeting currently scheduled for May 28, 2014, as follows:

Current 2014 Schedule		Proposed 2014 Schedule	
Date	Time	Date	Time
Wednesday, May 28	9:30 am	Tuesday, May 27	2:00 pm

ADOPTED ON CONSENT

ADMINISTRATIVE REPORTS

1. **Business Licence/Chauffeur's Permit Appeal Hearing Panels - June to October 2014 March 10, 2014**

THAT Council delegate the holding of hearings under Section 275 or 278, or appeals under Sections 277 of the Vancouver Charter or under Section 36(7) of the Motor Vehicle Act, for those hearing dates designated by Council to a panel of three Council Members as follows:

June 17, 2014 - 9:30 AM

Councillor Ball - Chair
Councillor Meggs
Councillor Stevenson
Councillor Reimer - Alternate

June 24, 2014 - 6:00 PM

Councillor Carr - Chair
Councillor Jang
Councillor Louie
Councillor Affleck - Alternate

July 15, 2014 - 9:30 AM

Councillor Tang - Chair
Councillor Ball
Councillor Meggs
Councillor Deal - Alternate

July 22, 2014 - 6:00 PM

Councillor Reimer - Chair
Councillor Louie
Councillor Stevenson
Councillor Carr - Alternate

September 30, 2014 - 6:00 PM

Councillor Meggs - Chair
Councillor Ball
Councillor Jang
Councillor Tang - Alternate

October 21, 2014 - 9:30 AM

Councillor Louie - Chair
Councillor Carr
Councillor Stevenson
Councillor Jang - Alternate

October 28, 2014 - 6:00 PM
Councillor Deal- Chair
Councillor Meggs
Councillor Tang
Councillor Reimer - Alternate

Should any of the above members of Council be unable to attend the hearings, the hearings and the power to make a Council decision in relation to those hearings will be delegated to the remaining two Councillors and alternate Councillor.

ADOPTED ON CONSENT

**2. 2013 Property Tax Exemptions
March 14, 2014**

MOVED by Councillor Carr

THAT Council receive the 2013 Property Tax Exemptions for information.

CARRIED UNANIMOUSLY

**3. Vancouver Sport Hosting Grant: 2013 Fall Intake Allocations
February 14, 2014**

THAT Council approve Sport Hosting Grants totalling \$80,000 as listed in the Administrative Report dated February 14, 2014, entitled "Vancouver Sport Hosting Grant: 2013 Fall Intake Allocations". Source of funds to be the 2013 and 2014 Sport Hosting Grant budgets.

ADOPTED ON CONSENT AND
BY THE REQUIRED MAJORITY

RISE FROM COMMITTEE OF THE WHOLE

MOVED by Councillor Deal

THAT the Committee of the Whole rise and report.

CARRIED UNANIMOUSLY

ADOPT REPORT OF COMMITTEE OF THE WHOLE

MOVED by Councillor Ball
SECONDED by Councillor Deal

THAT the report of the Committee of the Whole be adopted.

CARRIED UNANIMOUSLY

BY-LAWS

Councillor Jang advised he had reviewed the proceedings with regard to By-law 6 and he would therefore be voting on the by-law.

Councillors Ball, Jang, Louie, Reimer and Stevenson advised they had reviewed the proceedings with regard to By-law 13, and they would therefore be voting on the by-law.

MOVED by Councillor Louie
SECONDED by Councillor Jang

THAT Council, except for those members ineligible to vote as noted below, enact the by-law listed on the agenda for this meeting as numbers 1 to 19 inclusive, and authorize the Mayor and City Clerk to sign and seal the enacted by-laws.

CARRIED UNANIMOUSLY

1. A By-law to amend Noise Control By-law No. 6555 (955 East Hastings Street) (By-law No. 10890)
2. A By-law to amend Parking By-law No. 6059 with regard to CD-1 Districts Parking Requirements (955 East Hastings Street) (By-law No. 10891)
3. A By-law to amend Sign By-law no. 6510 (955 East Hastings Street) (By-law No. 10892)
4. A By-law to amend Noise Control By-law No. 6555 (508 Helmcken Street) (By-law No. 10893)
5. A By-law to amend Parking By-law No. 6059 with regard to CD-1 Districts Parking Requirements (508 Helmcken Street) (By-law No. 10894)
6. A By-law to amend Sign By-law No. 6510 (508 Helmcken Street) (By-law No. 10895) *(Councillors Meggs and Stevenson ineligible to vote)*
7. A By-law to amend Parking By-law No. 6059 with regard to CD-1 Districts Parking requirements for 4500 Oak Street, Children's and Women's Health Centre of British Columbia (By-law No. 10896)

8. A By-law to assess real property to defray 2013 costs for the South Fraser Street Collective Parking Project (By-law No. 10897)
9. A By-law to assess real property to defray 2013 costs for the East Hastings Street Collective Parking Project (By-law No. 10898)
10. A By-law to assess real property to defray 2013 maintenance costs for the Trounce Alley and Blood Alley Square Local Improvement Project (By-law No. 10899)
11. A By-law to enact a Housing Agreement for 191 East 11th Avenue (2681 Main Street) (By-law No. 10900)
12. A By-law to amend Zoning and Development By-law No. 3575 to rezone an area to CD-1 (1729-1735 East 33rd Avenue) (By-law No. 10901)
13. A By-law to amend Zoning and Development By-law No. 3575 Regarding Temporary Sales Offices in residential zones (By-law No. 10902)
14. A By-law to enact a Housing Agreement for 138 East Hastings Street (By-law No. 10903)
15. A By-law to enact a Housing Agreement for 179 Main Street (By-law No. 10904)
16. A By-law to enact a Housing Agreement for 1568 King Edward Avenue (By-law No. 10905)
17. A By-law to enact a Housing Agreement for 626 Alexander Street (By-law No. 10906)
18. A By-law to regulate the construction of buildings and related matters and to adopt the British Columbia Building Code (By-law No. 10908)
19. A By-law to amend Certification of Professionals By-law No. 6203 regarding letters of assurance and consequential amendments related to the 2014 Building By-law (By-law No. 10907)

MOTIONS

A. Administrative Motions

1. Approval of Form of Development - 1729-1735 East 33rd Avenue

MOVED by Councillor Reimer
SECONDED by Councillor Meggs

THAT the form of development for this portion of the site known as 1733 East 33rd Avenue be approved generally as illustrated in the Development Application Number DE417154, prepared by Ankenman Marchand, and stamped "Received, Community Services Group, Planning and Development Services", on January 15, 2014, provided

that the Director of Planning may impose conditions and approve design changes which would not adversely affect either the development character of the site or adjacent properties.

CARRIED UNANIMOUSLY

B. Motions on Notice

1. Request for Leave of Absence - Councillor Jang

WITHDRAWN

2. Opposition to Federal Bill C-23, So-Called "Fair Elections Act"

The following motion contains additional wording to the original Motion on Notice which was accepted by the mover.

MOVED by Councillor Reimer
SECONDED by Councillor Louie

WHEREAS

1. The Government of Canada has introduced Bill C-23, the so-called Fair Elections Act, which is currently before Parliamentary Committee;
2. The proposed changes, which are described by the Federal Government as "sweeping", include:
 - Rescinding the hard-fought right of Canadians without ID to vote through vouching
 - Disallowing the use of a Voter Identification Card as proof of address
 - Forbidding the Chief Electoral Officer from educating citizens about these changes and any other proactive education on the voting process in Canada
 - Increasing the contribution limit by 25 per cent and exempting some expenses from spending limits
 - Introducing bias into the oversight of the voting process by allowing the governing party to recommend names for poll supervisors
 - Removing the ability of the Chief Electoral Officer to enforce penalties against those found to have violated the Act;
3. These changes were proposed with no public consultation and with only an hour-long meeting with the federal Chief Electoral Officer who has subsequently publicly criticized the *Act*;

4. These changes would have major impacts on voter participation, including directly disenfranchising 120,000 voters who were able to vote in the last federal election as a result of vouching, and make it even harder for the 500,000 Canadians who say they did not vote in the last federal election because they lacked sufficient ID;
5. Any change that undermines voter turnout and confidence in the integrity of the democratic process at any level of government has a negative impact on all levels of government.

THEREFORE BE IT RESOLVED THAT the City of Vancouver write a letter to Vancouver Members of Parliament, the Minister of State for Democratic Reform and the Prime Minister stating opposition to Bill C-23, the so-called *Fair Elections Act*, based on the provisions which are likely to reduce voter turnout and confidence in the integrity of the democratic process;

BE IT FURTHER RESOLVED THAT the City of Vancouver call upon the Federal Government to conduct countrywide Canada Election Act public hearings to allow Canadians and experts to make submissions on measures to improve electoral accountability and transparency, and increase voter turnout.

CARRIED UNANIMOUSLY

NOTICE OF MOTION

1. The Pollinator Project

Councillor Reimer submitted the following Notice of Motion. The motion will be placed on the agenda of the Regular Council meeting to be held on April 15, 2014, as a Motion on Notice.

MOVER: Councillor Reimer

WHEREAS

1. Bumble bees, honey bees, butterflies, and other pollinators provide essential ecosystem services by pollinating crops, backyard gardens, fruit trees, and native plants;
2. Honeybee health is declining across North America and many of our native pollinators are susceptible to the same adverse effects of industrial agriculture, urbanization, disease, and pesticide use;
3. Many public green spaces in Vancouver are inhospitable to pollinators because of predominance of frequently maintained turf areas, lack of native plants, and loss of overwintering habitats;

4. Vancouver's Food Strategy includes actions supporting pollinators and community gardens that provide important pollinator habitat.

THEREFORE BE IT RESOLVED

- A. THAT staff be directed to develop strategies for supporting pollinators as part of the Biodiversity Strategy and Urban Forest Action Plan.
- B. THAT the City of Vancouver support the Vancouver Park Board in their efforts to:
 - a. raise public awareness about the value of pollinators, facilitate habitat enhancement projects, and assess and monitor pollinator populations.
 - b. develop a brand for promoting pollinators across the city in spring 2014.
 - c. test methods in 2014 for enhancing pollinators such as creating unmowed meadows, planting flowering trees and shrubs, using more native plants in park planting, and restoring overwintering habitats.
- C. THAT staff be directed to work with other City departments to enhance pollinator habitat on City-owned lands and development sites.
- D. THAT staff be directed to provide an update to Council no later than spring 2015.

notice

2. Campaign Financing Limits for November 15, 2014 Vancouver Civic Election

Councillor Carr submitted the following Notice of Motion. The Motion will be placed on the agenda of the Regular Council meeting to be held on April 15, 2014, as a Motion on Notice.

MOVER: Councillor Carr

SECONDER: Councillor Affleck

WHEREAS

1. Bill 20, the *Local Elections Campaign Financing Act* tabled by the Provincial Government on March 26th, 2014, fails to contain any proposals to impose limits on either individual or corporate donations to civic candidates or elector organizations, or on election campaign expenditures, and neither does it contain provisions that would change the rules governing election finance for the City of Vancouver despite requests for changes made by the City of Vancouver to the Province in 2005, 2009, 2010, 2012, 2013 (through a nearly unanimously supported motion by the Union of BC Municipalities) and 2014;
2. Council's position on local election campaign financing, including placing limits on contributions and campaign spending, banning donations from corporations,

unions, and donations from sources outside of Canada, and requiring greater disclosure resulted from a March 12, 2010, report to Council by an all-party subcommittee of Council (see "A" below);

3. Civil society organizations such as IntegrityBC, Fair Voting British Columbia and City Hall Watch have repeatedly called upon the Provincial Government and Vancouver's civic parties to take measures to limit the influence of money in Vancouver civic politics, whether through legal or voluntary measures;
4. North Vancouver City Council passed a motion on November 4, 2013, strongly urging all candidates for election to Council to abstain from accepting donations from developers with projects or potential projects before Council or from labour unions that represent employees of the City because "the appearance of a conflict of interest is created when developers and unions that make significant contributions to election campaigns of candidates for Council also have matters that come before Council and that whether or not these conflicts are permitted in law, they harm the reputation of Council and impair the legitimacy of its decisions";
5. Bill 21, the Local Elections Statutes Amendment Act, also tabled by the Provincial Government on March 26th, proposes to increase the interval between municipal elections from 3 to 4 years beginning with the 2014 civic elections, which in the absence of accompanying campaign finance reforms of the sorts outlined in "A" below, threatens to perpetuate a status quo that is undermining confidence in local democracy for another four years.

THEREFORE BE IT RESOLVED

- A. THAT Council communicate with the Minister of Community, Sport and Cultural Development urgently calling upon her to amend Bill 20 (Local Elections Campaign Financing Act) by including amendments or the intent to amend the Vancouver Charter to make campaign finance rules as outlined in Item 6 of the Minutes of the Standing Committee of Council on Planning and Environment meeting of March 25, 2010, and set out below:
<http://former.vancouver.ca/ctyclerk/cclerk/20100325/documents/penv20100325min.pdf>
1. Set limits on the annual amount of contributions that can be given by an individual to an elector organization, campaign organizer, or an individual seeking elected office.
2. Ban union and corporate donations.
3. Limit the amount of money that may be spent annually by an elector organization, campaign organizer, or an individual seeking elected office during a general local election campaign.
4. These limits on contributions and expenditures would be based upon a per-electoral/capita, per-candidate formula (with individual candidate resources allowed to be pooled for use by elector organizations) and would be no higher than provincial and federal spending limits.

5. Disallow contributions to an elector organization, campaign organizer, or an individual seeking elected office, from sources outside of Canada.
6. Require that all donations and expenses for candidates, elected officials and elector organizations be disclosed on a continuous basis at six month intervals.
7. Implement a system of tax credits for municipal donations, similar to those for provincial and federal elections.
8. Change the definition of "candidate" to include anyone seeking nomination within an elector organization for candidacy to a local government office.
9. Appoint the Provincial Chief Election Officer to oversee municipal elections in BC, and establish penalties and mechanisms for enforcement of offences under the amended local government elections legislation.
13. Amend the definition of election offenses and related penalties to include individuals acting as an intermediary in third-party campaign contribution schemes.

NOTE: items 10-12 of the March 25, 2010, Motion are not included as they do not directly relate to municipal campaign finance reform and were specific to questions posed by the Local Government Elections Task Force.

- B. THAT, should the Provincial Government fail to amend Bill 20 as requested above, Council shall quickly establish an all-party subcommittee of Council which, in a process allowing for public input, shall develop for Council's consideration a set of campaign finance guidelines based on the recommendations outlined in A above, including specified limits on sources and amounts of donations and campaign expenditures, for Council to consider and to urge all parties and candidates to adopt voluntarily in the absence of legal constraints, and that these guidelines shall be made ready in time for the November 15, 2014, election campaign period.

notice

ENQUIRIES AND OTHER MATTERS

1. Portland Hotel Society

Councillor Ball requested an information memorandum from staff to address enquiries raised by citizens in regard to the Portland Hotel Society (PHS) and the City, including Councillors' participation in PHS events, whether full audits from the society were being provided, and a list of all financial investments in PHS and their affiliates. Councillor Carr also requested that the memorandum include information on the continuation of services provided by PHS. The City Manager responded and agreed to provide a memo.

ADJOURNMENT

MOVED by Councillor Reimer
SECONDED by Councillor Jang

THAT the meeting be adjourned.

CARRIED UNANIMOUSLY

The Council adjourned at 12 pm.

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