



REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL ON CITY FINANCE AND SERVICES

JULY 23, 25, 26, 27 AND 29, 2013

A Regular Meeting of the Standing Committee of Council on City Finance and Services was held on Tuesday, July 23, 2013, at 2:10 pm, in the Council Chamber, Third Floor, City Hall. Subsequently, the meeting was recessed and reconvened at 6:10 pm on Thursday, July 25, 2013, 6:07 pm on Friday, July 26, 2013, 10:07 am on Saturday, July 27, 2013, and 6:05 pm on Monday, July 29, 2013.

PRESENT:	Councillor Raymond Louie, Chair Mayor Gregor Robertson* Councillor George Affleck Councillor Elizabeth Ball* Councillor Adriane Carr Councillor Heather Deal Councillor Geoff Meggs*, Vice-Chair Councillor Andrea Reimer Councillor Tim Stevenson* Councillor Tony Tang*
ABSENT:	Mayor Gregor Robertson (Item 2 - July 23, 25, 26, 27 and 29, 2013) Councillor Elizabeth Ball (July 25, 2013) Councillor Jang (Leave of Absence)
CITY MANAGER'S OFFICE:	Penny Ballem, City Manager (July 23, 26, 27 and 29, 2013) Sadhu Johnston, Deputy City Manager (July 23 and 25, 2013)
CITY CLERK'S OFFICE:	Janice MacKenzie, City Clerk (July 23, 25, 27 and 29, 2013) Wendy Stewart, Deputy City Clerk (July 23, 26 and 27, 2013) Terri Burke, Meeting Coordinator (July 25 and 29, 2013) Lori Isfeld, Meeting Coordinator (July 23, 26 and 27, 2013) Nicole Ludwig, Meeting Coordinator (July 23, 2013)

* Denotes absence for a portion of the meeting.

MATTERS ADOPTED ON CONSENT

MOVED by Councillor Carr

THAT the Committee adopt Item 4 on consent.

CARRIED UNANIMOUSLY
(Mayor Robertson absent for the vote)

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VARY THE AGENDA

MOVED by Councillor Carr

THAT the Committee vary the order of the agenda in order to deal with Item 3 before Items 1 and 2.

*CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY
(Mayor Robertson absent for the vote)*

Note: For ease of reference, the minutes are recorded in numerical order.

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**1. Vancouver Public Bike Share
June 14, 2013**

At the Regular Council meeting on July 23, 2013, Vancouver City Council received a presentation regarding Vancouver Public Bike Share, and referred the matter to this meeting in order to hear from speakers.

The Committee heard from eight speakers in support and two speakers opposed. One speaker did not voice specific support or opposition but did provide other comments regarding the public bike share program.

Sadhu Johnston, Deputy City Manager, and Jerry Dobrovlny, Director of Transportation, responded to questions.

MOVED by Councillor Deal
THAT the Committee recommend to Council

- A. THAT Council authorize staff to enter into an agreement with Alta Bicycle Share, Inc. (“Alta”) as the owner, operator, and financier of the Vancouver Public Bike Share (“PBS”) system, upon Alta and other related parties finalizing to the satisfaction of the City Manager, Director of Finance, and Director of Legal Services, the PBS Agreement, and the associated sponsorship and financing agreements, as required in their project proforma.
- B. THAT Council authorize staff to negotiate and enter into agreements with third parties such as public agencies, private sector entities, philanthropic organizations and individuals who wish to contribute financial or in-kind support to the Vancouver Public Bike Share system on terms and conditions satisfactory to the City Manager, General Manager of Engineering Services, Director of Finance and Director of Legal Services; and such contributions be used to offset the City’s project costs.

- C. THAT Council approve i) a one-time contribution of up to \$6 million to Alta for equipment purchase and installation for the Vancouver Public Bike Share system, and such contribution be offset by any additional contributions, donations or any corporate sponsorship funding secured by Alta above and beyond the sponsorship target in their project proforma prior to the Phase II launch targeted for Spring 2014; and ii) a budget of up to \$1 million for City of Vancouver start-up staffing, signage and wayfinding costs; source of funding to be the Parking Site Reserve.
- D. THAT Council approve an average annual sustainment budget of up to \$0.5 million for staffing, signage and wayfinding costs for the term of the Public Bike Share Agreement; source of funding to be the Parking Site Reserve.
- E. THAT the City Manager, General Manager of Engineering Services, Director of Finance, and Director of Legal Services be authorized to execute and deliver on behalf of the City the agreements referred to in A and B above (to which the City is a party) upon being approved in accordance with A and B above.
- F. THAT no legal rights or obligations will arise or be created by the adoption of A to E above unless and until the applicable legal agreements have been executed and delivered by the City's authorized signatories.
- G. THAT staff monitor the Vancouver Public Bike Share Program against the 14 key performance indicators identified in Appendix C of the Administrative Report dated June 14, 2013, entitled "Vancouver Public Bike Share", and report back to Council one year after the full program is launched.

CARRIED

(Councillors Affleck and Ball opposed)

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On July 23, 2013, the Committee recessed at 4 pm and reconvened at 4:21 pm, with the same members present except for Councillors Carr and Stevenson and the Mayor, who were not in the Chamber.

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**2. Active Transportation Corridor: Seaside Greenway Completion and York Bikeway
(Phase 1 of Point Grey-Cornwall Active Transportation Corridor)
July 16, 2013**

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Prior to the start of this item, the Chair noted that Mayor Robertson indicated that he now owns property in proximity to the proposed Seaside Greenway Completion and York Bikeway. As this might lead to a perception that he has some bias in the matter, he has declared conflict of interest on this item, and will not be taking part in discussion or the vote on the matter.

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Jerry Dobrovolny, Director of Transportation, Engineering Services, provided a presentation on the proposed Phase 1 of Point Grey-Cornwall Active Transportation Corridor and, along with Active Transportation Department staff, responded to questions.

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On July 23, 2013, following the staff presentation, it was

MOVED by Councillor Reimer

THAT the Committee recess at approximately 7 pm and reconvene at approximately 8 pm, to continue hearing from speakers.

CARRIED UNANIMOUSLY

The Committee recessed at 6:57 pm and reconvened at 8:03 pm.

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On July 23, 25, 26, 27 and 29, 2013, the Committee heard from a total of 118 speakers on this item. Thirty-nine speakers said they support the plan; some expressed concerns or offered additional suggestions about specific aspects of the plan. Sixty-nine speakers said they opposed the plan or aspects of the plan. Ten speakers did not voice specific support or opposition but did provide general comments or suggestions about the plan or other transportation matters.

At the beginning of each of the meetings on July 25, 26, 27 and 29, 2013, Engineering staff responded to questions and clarified points raised by Council and speakers.

On July 25, 2013, prior to recessing, it was

MOVED by Councillor Reimer

THAT the Standing Committee on City Finance and Services begin hearing from speaker number 49, rather than speaker number 59, at its reconvened meeting on July 26, 2013.

LOST (Tie Vote)
(Councillors Deal, Louie, Meggs and Stevenson opposed)

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On July 27, 2013, at 11:50 pm, it was

MOVED by Councillor Deal

THAT the Committee recess from 12:30 to 1:00 pm.

*CARRIED UNANIMOUSLY
(Councillor Tang absent for the vote)*

On July 27, 2013, at 12:30 pm

RECONSIDERATION MOVED by Councillor Reimer

THAT the motion to recess from 12:30 to 1 pm be reconsidered.

*CARRIED
(Councillor Ball opposed)*

MOVED by Councillor Affleck

THAT the Committee finish hearing from the current speaker, then recess and reconvene at 1 pm.

*CARRIED UNANIMOUSLY
(Councillor Ball absent for the vote)*

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On July 27, 2013, the Committee recessed at 12:35 pm and reconvened at 1:03 pm.

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On July 27, 2013, at 5 pm, it was

MOVED by Councillor Reimer

THAT the end time of the meeting be extended until 6 pm.

*CARRIED AND
BY THE REQUIRED MAJORITY
(Councillors Affleck and Ball opposed)*

On July 27, 2013, at 5:45 pm, it was

MOVED by Councillor Deal

THAT the speakers list for this item be closed.

CARRIED
(Councillors Affleck and Ball opposed)

POSTPONEMENT MOVED by Councillor Carr

THAT discussion and decision on this item be postponed to Monday, July 29, 2013,
at 6 pm.

amended

AMENDMENT MOVED by Councillor Carr

THAT the following be added to the postponement motion moved by Councillor Carr:

THAT the Committee hear from any registered speakers who have not yet
spoken on Monday, July 29, 2013, at 6 pm.

CARRIED
(Councillors Meggs and Tang opposed)

The Committee agreed to separate the vote on the two parts of the postponement motion.

The amendment having carried, the postponement motion was put and CARRIED with
Councillors Meggs and Tang opposed to B.

FINAL POSTPONEMENT MOTION AS APPROVED

- A. THAT discussion and decision on this item be postponed to Monday,
July 29, 2013, at 6 pm.
- B. THAT the Committee hear from any registered speakers who have not yet
spoken on Monday, July 29, 2013, at 6 pm.

The Committee concluded hearing from speakers on July 29, 2013, at 7:38 pm.

Following the hearing of speakers on July 29, 2013, Engineering staff responded to questions
from Council.

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On July 29, 2013, Council recessed at 7:45 pm and reconvened at 8:08 pm.

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MOVED by Councillor Deal

THAT the Committee recommend to Council

- A. THAT, to create improved walking and cycling routes which provide safe and comfortable connections between Jericho Beach Park and Burrard Bridge and between Jericho Beach Park and the False Creek South seawall, Council:
 - i. Approve the recommended design for the completion of the Seaside Greenway between Jericho Beach Park and Trafalgar Street, including making Point Grey Road west of Macdonald Street a local street, as described in the Administrative Report dated July 16, 2013, entitled “Active Transportation Corridor: Seaside Greenway Completion and York Bikeway (Phase 1 of Point Grey-Cornwall Active Transportation Corridor)”;
 - ii. Request that the Board of Parks and Recreation proceed with the upgrading of the Seaside Greenway in Kitsilano Beach and Hadden Parks as a priority project funded by the City’s capital budget;
 - iii. Approve the recommended design for the York Bikeway from Stephens Street to Seaforth Peace Park, as described in the aforementioned report;
 - iv. Approve the installation of painted left turn bays on West 4th Avenue at Macdonald Street.
- B. THAT Council approve a two-phase implementation plan for the completion of the Seaside Greenway and creation of the York Bikeway as described in the Administrative Report dated July 16, 2013, entitled “Active Transportation Corridor: Seaside Greenway Completion and York Bikeway (Phase 1 of Point Grey-Cornwall Active Transportation Corridor)”:
 - i. Phase 1, consisting of most of the walking and cycling corridor improvements from Jericho Beach Park to the Burrard Bridge, be constructed in 2013 and 2014, with incremental traffic-calming and traffic-reduction measures;
 - ii. Phase 2, consisting of sidewalk widening on the north side of Point Grey Road between Alma and Macdonald Streets, final lighting upgrades, pedestrian amenities, and additional traffic calming as needed, be constructed as part of the 2015-2017 Capital Plan in coordination with utility construction.
- C. THAT Council approve up to \$6.0 million budget for Phase 1 of the completion of the Seaside Greenway and creation of the York Bikeway, to be funded from the 2012-2014 Capital Plan:
 - i. \$4.5 million from Active Transportation Corridors and Spot Improvements;
 - ii. \$1.5 million from other Street and Transportation programs, as detailed in the Financial Implications section of the Administrative Report dated

July 16, 2013 entitled “Active Transportation Corridor: Seaside Greenway Completion and York Bikeway (Phase 1 of Point Grey-Cornwall Active Transportation Corridor)”;

with no net change to the 2013 Capital Expenditure Budget by reallocating \$1.0 million from the street and lane paving programs which are projected to be underspent this fiscal year.

- D. THAT staff work to address outstanding concerns raised during the public consultation process related to seniors and persons with disabilities, as the recommended design is finalized for construction, through the following:
- i. Work with Brock House to ensure seniors’ needs are accommodated by allocation of adequate number of parking spaces in the Jericho parking lot and other street locations as appropriate;
 - ii. Identify additional disabled parking locations relative to new enhanced park along Point Grey Road;
 - iii. Confirm with the Seniors Advisory Committee, Persons with Disabilities Advisory Committee, and Active Transportation Policy Council that concerns raised relating to accessibility will be addressed.
- E. THAT staff take further steps to enhance safety of pedestrian, cyclists, transit users and vehicles while maintaining vehicle flow along Point Grey Road between Macdonald and Trafalgar Streets through the following means:
- i. Ensure that resident concerns are addressed and that there are adequate pedestrian-controlled lights at key intersections along the corridor;
 - ii. Reviewing the merge area of westbound vehicle traffic near Trafalgar Street;
 - iii. Work with residents of 2600/2700 block of Point Grey Road to address outstanding concerns regarding parking access/egress issues and passenger loading and unloading;
 - iv. Seek opportunity for passenger loading and unloading at Point Grey Road and Cornwall Avenue on the northwest corner.
- F. THAT staff work to address resident liveability concerns and mitigate the impact of neighbourhood traffic flow along Cornwall-Point Grey Road and along Macdonald Street through:
- i. A pro-active traffic management strategy using controls necessary to reduce traffic flow along Cornwall-Point Grey Road from Burrard Street to Macdonald Street that includes on-going monitoring;
 - ii. Adequate traffic calming measures in surrounding neighbourhood streets to ensure traffic is directed to arterial routes;

- iii. Expedited construction of the Burrard-Cornwall bridge enhancements to allow for better traffic flow management;
 - iv. Working with the Vancouver School Board and Henry Hudson Elementary School to ensure measures taken adjacent to the school prioritize student safety;
 - v. Ensuring movement of buses along Cornwall Avenue and Macdonald Street continues to be prioritized.
- G. THAT staff work with Business Improvement Associations to find additional opportunities for supporting local businesses in the corridor.
- H. THAT staff develop an enhanced education and enforcement strategy along the Seaside Greenway and York Bikeway corridor to encourage safety for all modes of transportation.
- I. THAT staff provide a progress report back to Council one year after completion of the Seaside Greenway and York Bikeway, including commuter mode shift, with any recommendations on necessary adjustments.

carried

REFERRAL MOVED by Councillor Affleck

THAT the motion entitled “Active Transportation Corridor: Seaside Greenway Completion and York Bikeway (Phase 1 of Point Grey-Cornwall Active Transportation Corridor)”, be referred to the October 8, 2013, Regular Council meeting in order to:

- i. Allow staff to return to the community for further consultation in order to provide additional options related specifically to the Point Grey Road closure and York Bikeway;
- ii. Refine the report on the Seaside Greenway in order to provide alternatives which meet the needs of the residents of Vancouver.

LOST

(Councillors Carr, Deal, Louie, Meggs, Reimer and Tang opposed)

(Councillor Stevenson absent for the vote)

REFERRAL MOVED by Councillor Carr

THAT Aiii above be referred back to staff for further consultation and re-assessment of other options including Creelman Avenue and a separated bike route on Cornwall Avenue.

LOST

(Councillors Deal, Louie, Meggs, Reimer and Tang opposed)

(Councillor Stevenson absent for the vote)

The referral motions having lost, Council agreed to separate the components of the motion, which was put and CARRIED, with Councillors Affleck and Ball opposed to A, Ai, Aii, Aiii, B, Bi, Bii, C, Ci, Cii, and Councillor Carr opposed to Aiii.

**3. Municipal Access Agreements for Surface In-lay Fibre/Micro-Trenching
July 9, 2013**

MOVED by Councillor Carr

THAT the Committee recommend to Council

- A. THAT the General Manager of Engineering Services and the Director of Legal Services be authorized to execute and deliver Municipal Access Agreements with Optic Zoo Networks Ltd., TeraGo Networks Inc., Teraspan Networks Inc., Globility Communications Corporation, Telus Communications Company, Bell Canada Inc. and Rogers Communications Inc., to permit the companies to install and use micro-trenching and surface inlaid fibre optic cable technology in City streets, as set out in the Administrative Report dated July 9, 2013, entitled "Municipal Access Agreements for Surface In-lay Fibre/Micro-Trenching", and such other terms and conditions satisfactory to the General Manager of Engineering Services and the Director of Legal Services.
- B. THAT no legal rights or obligations will arise or be created by A above unless and until all legal documentation has been executed and delivered by the respective parties.

CARRIED UNANIMOUSLY

**4. Municipal Access Agreement with TeraGo Networks Inc.
July 9, 2013**

THAT the Committee recommend to Council

- A. THAT the General Manager of Engineering Services and the Director of Legal Services be authorized to execute and deliver a legal agreement with TeraGo Networks Inc., to permit them to install and operate telecommunications network under City streets, on terms and conditions generally described in the Administrative Report dated July 9, 2013, entitled "Municipal Access Agreement with TeraGo Networks Inc.", and such other terms and conditions satisfactory to the General Manager of Engineering Services and Director of Legal Services.
- B. THAT no legal rights or obligations will arise or be created by Council's adoption of A above, unless and until all legal documentation has been executed and delivered by the respective parties.

ADOPTED ON CONSENT

The Committee recessed at 6:57 pm on July 23, 2013,
10:01 pm on July 25, 2013, 10 pm on July 26, 2013, 5:55 pm on July 27, 2013,
and adjourned at 9:19 pm on July 29, 2013.



**REGULAR COUNCIL MEETING MINUTES
STANDING COMMITTEE OF COUNCIL ON
CITY FINANCE AND SERVICES**

JULY 29, 2013

A Regular Meeting of the Council of the City of Vancouver was held on Monday, July 29, 2013, at 9:19 pm, in the Council Chamber, Third Floor, City Hall, following the Standing Committee on City Finance and Services meeting, to consider the recommendations and actions of the Committee.

- PRESENT:** Councillor Adriane Carr, Acting Chair
Councillor George Affleck
Councillor Elizabeth Ball
Councillor Heather Deal
Councillor Raymond Louie
Councillor Geoff Meggs
Councillor Andrea Reimer
Councillor Tim Stevenson
Councillor Tony Tang
- ABSENT:** Mayor Gregor Robertson
Councillor Kerry Jang (Leave of Absence)
- CITY MANAGER'S OFFICE:** Penny Ballem, City Manager
- CITY CLERK'S OFFICE:** Janice MacKenzie, City Clerk
Terri Burke, Meeting Coordinator

COMMITTEE REPORTS

Report of Standing Committee on City Finance and Services
July 23, 25, 26, 27 and 29, 2013

Council considered the report containing the recommendations and actions taken by the Standing Committee on City Finance and Services. Its items of business included:

1. Vancouver Public Bike Share
2. Active Transportation Corridor: Seaside Greenway Completion and York Bikeway (Phase 1 of Point Grey-Cornwall Active Transportation Corridor)
3. Municipal Access Agreements for Surface In-lay Fibre/Micro-Trenching
4. Municipal Access Agreement with TeraGo Networks Inc.

Items 1 to 4

MOVED by Councillor Tang
SECONDED by Councillor Stevenson

THAT the recommendations and actions taken by the Standing Committee on City Finance and Services at its meeting of July 23, 25, 26, 27 and 29, 2013, as contained in items 1 to 4, be approved.

CARRIED UNANIMOUSLY

ADJOURNMENT

MOVED by Councillor Stevenson
SECONDED by Councillor Louie

THAT the meeting be adjourned.

CARRIED UNANIMOUSLY

The Council adjourned at 9:20 pm.

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