



## ADMINISTRATIVE REPORT

Report Date: June 25, 2013  
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Meeting Date: July 9, 2013

TO: Vancouver City Council  
FROM: General Manager of Community Services  
SUBJECT: Social Grants: Childcare Enhancement and Collingwood Gym

### *RECOMMENDATION*

- A. THAT Council authorize payment of 46 Childcare Enhancement Grants, to 29 non-profit child care providers, of \$798,372, as outlined in Appendix A. Source of funds is the 2013 Civic Childcare Grant Budget, 2013 Operating Budget.
- B. THAT Council authorize payment of \$239,760, to the Collingwood Neighbourhood House Society for the delivery of recreational programs and operation of the Collingwood Gymnasium for the period January 1, 2013 to December 31, 2013. Source of funds is the 2013 Operating Budget.

### *REPORT SUMMARY*

This report seeks Council's authorization to release the following social grants that will support the healthy development of children and families.

- \$798,372 in Childcare Enhancement funding to support 67 non-profit childcare programs serving a high proportion of vulnerable children ages 0-12 years. A complete list of Enhancement Grant recommendations is included in Appendix A.
- This report also authorizes a \$239,760 payment to Collingwood Neighbourhood House Society to operate the gymnasium that supports a broad range of programs to meet the needs of a diverse community including residents of different age groups and cultures to improve recreation opportunities, cultural development and participation in the community.

***COUNCIL AUTHORITY/PREVIOUS DECISIONS***

**Childcare Enhancement Grant (CEG):** Council established the annual Civic Childcare Grants Program on October 23, 1990, to assist licensed non-profit child care programs serving a high proportion of vulnerable children.

**Collingwood Neighbourhood House Gymnasium (CNHG):** On December 15, 1994 Council agreed to provide Collingwood Neighbourhood House Society funding for gymnasium/recreational programs and approved an operating agreement. A modification to the Lease to formalize funding and operating commitments was confirmed on November 26, 2003.

*Approval of grant recommendations requires eight affirmative votes.*

***GENERAL MANAGER'S COMMENTS***

The General Manager of Community Services RECOMMENDS approval of the foregoing.

***REPORT******Background/Context*****A. Childcare Spaces**

On December 13, 2011, Council passed a motion renewing the Joint Childcare Council (JCC) and its commitment to increasing the total number of childcare spaces in Vancouver by an additional 500 spaces between 2012 and 2014. The table below reflects the progress made to date in achieving the 500 space target.

**Table I - Childcare Spaces Achieved to Date**

<b>New Spaces Delivered</b>	<b>Under Construction</b>	<b>Committed</b>	<b>Total Projected</b>
153	111	199	463

**I. Childcare Enhancement Grant Objectives:**

The Childcare Enhancement Grant supports the City's most vulnerable populations of children, ages 0-12, in licensed non-profit childcares in Vancouver by:

- a) Enhancing quality through increased staff-child ratios in programs with higher needs children;
- b) Supporting access through reduced parent fees;
- c) Increasing food security with food supplement programs; and
- d) Achieving integrated child development services (hub models) by supporting neighbourhood coordination.

**II. Grant Criteria:**

To be eligible, applicants need to demonstrate that:

- a) Funds will be used to support one or more of the grant's objectives;

- b) Programs serve high numbers of children and families in three or more categories, including:
- children from single parent families,
  - parents who receive the Provincial childcare subsidy,
  - children who are from Aboriginal, new immigrant or refugee families,
  - English as a Second Language (ESL) children,
  - children with extra support needs; and
- c) Parent fees must be at or below the city-wide average. In 2013, the City wide average parent fees are: \$1,269 per month for infants and toddler care, \$824 per month for full time care for 3-5 year olds, and \$355 per month for school-aged children attending before and after school care programs.

### III. Funding Allocation Model:

The maximum eligible amount per program is \$27,000. The grant amount is based on the number of licensed spaces in each program applied to a formula identifying the staff hours required to deliver the service.

### IV. Recommended Allocations:

Staff recommend approval of \$789,372, to support 67 non-profit child care programs operating 1,756 licensed spaces.

Table II - Total Grants, Non-Profit Childcare Providers and Licensed Spaces

Total Programs	Total Non-Profit Childcare Providers	Total Licensed Spaces
67	29	1,756

### *Strategic Analysis and Key trends*

Information provided by child care operators receiving grants demonstrate the following the trends since 2011, as highlighted in Table III:

- A decrease in the proportion of single parent families accessing childcare,
- An increase in the number of parents accessing some level of provincial subsidies,
- A decrease in number of new immigrants or refugee families being supported, and
- An increase in the number of parents with English as a second language

The Childcare Enhancement grant continues to see changing demographics due to increasing unaffordability of licenced childcare programs; this grant supports access to quality licenced childcare for some of the most vulnerable children and families in Vancouver.

**Table III - Key Trends in Child Vulnerability Reported by Enhancement Grant Applicants**

Indicator/Criterion	2011	2013	2006 Census Baseline Data for Vancouver
Children from a single parent family	49%	39%	City-wide average = 17%
Families receiving some level of provincial subsidy	39%	51%	Children in Vancouver living below the Low Income Cut Off = 30.7%
Children from new immigrant or refugee families	23%	19%	12-15% of total population immigrated to Vancouver in last five years
English as a second language	37%	40%	City-wide average = 50% mother tongue other than English

Additional trends experienced by childcare operators include:

- Difficulty recruiting staff and substitutes due to low wages and benefits, increasing food prices continue to place pressure on nutritious lunch budgets, growing wait times for assessing special needs children, and a need for Aboriginal childcare curriculum.

## **B. Collingwood Neighbourhood House Gymnasium**

The Collingwood Neighbourhood House Society (CNH) continues to provide a broad range of programs to meet the needs of a diverse community including residents of different age groups and cultures to improve recreation opportunities, cultural development and participation in the community. Between April 1, 2012, and March 31, 2013, approximately 26,898 local residents and 14,000 youth participated in Collingwood's 79 recreational programs - about a 10% increase in participants over 2011/2012, with 8 additional programs. Total numbers include multiple visits from program participants.

### *Financial Summary*

Based on the Council Resolution of December 11, 2012, indicating that the 2013 grants should be indexed to the CPI, a 2% increase based on CPI has been applied to the budgets of all non-reserve grant streams in this report as detailed below.

As of April 24, 2013, the 2013 budget for Civic Child Care grants is \$828,372. This report recommends \$798,372, leaving a balance of \$30,000, and will be reported out at the end of the year.

## **1) CHILDCARE ENHANCEMENT GRANT**

The total 2013 budget for Civic Childcare Grants is \$1,183,404. Allocations take place at different times throughout the year as illustrated in Table II below. This report requests approval for a 2013 Enhancement Grant allocation of \$798,372 and a detailed breakdown of allocations is listed in Appendix A.

**Table IV - Recommendation A, Summary of all Childcare Grants Timelines and Budget**

Childcare Grant	2013 Budget	2013 Allocated	2013 Remaining	Council Report
Administration of City Owned Services (VSOCC)	\$117,088	\$117,088	0	RTS 9991 Mar 13, 2013
City-wide Support Services (Westcoast)	\$237,944	\$237,944	0	RTS 9991 Mar 13, 2013
Childcare Enhancement (current recommendation)	\$798,372	\$798,372	0	RTS 10183 July 9, 2013
Program Development	\$10,000		\$10,000	Fall 2013
Program Stabilization	\$5,000		\$5,000	Fall 2013
Research and Innovation	\$15,000		\$15,000	Fall 2013
<b>Total</b>	<b>\$1,183,404</b>	<b>\$1,153,404</b>	<b>\$30,000</b>	

## 2) COLLINGWOOD NEIGHBOURHOOD HOUSE GYMNASIUM (Recommendation B)

The total 2013 Operating Budget for the Collingwood Neighbourhood House Gymnasium is \$239,760. One potential outcome of the lease review for Collingwood Neighbourhood House is to provide a multi-year arrangement to fund the Gymnasium activities. In the meantime, the existing lease arrangement requires that funding be approved by Council on an annual basis.

### *Social Implications*

In Vancouver, 36 percent of all children did not meet developmental benchmarks needed for successful learning. This is greater than the BC average of 31 per cent, as identified by the Early Learning Childhood Development Instrument managed through the Human Early Learning Partnership (UBC) 2012.

### *Childcare is important for the following reasons:*

- It supports the labour force participation of parents and engenders economic growth; and,
- Quality early childhood education and care supports school readiness and healthy child development.

The Collingwood Neighbourhood House Gymnasium Grant (CNHGG) supports the operating costs to provide quality recreation opportunities that promote primary health, cultural development, and sense of belonging and inclusion for local residents and new comers.

*CONCLUSION*

This report seeks Council's authorization to allocate the following grants in 2013:

- Up to \$798,372, for 46 Childcare Enhancement Grants, supporting 29 non-profit childcare providers, and
- \$239,760, to the Collingwood Neighbourhood House Society for the delivery of recreational programs and operations of the Collingwood Gymnasium.

\* \* \* \* \*

GRANT NOT RECOMMENDED						
LICENSEE	CHILDCARE CENTRE	E-GRANT RECOMMENDED (\$)	TOTAL CAPACITY	OBJECTIVES	COMMENT	
New Pui Tak Society	New Pui Tak Cente	0	25 group 30 mths to school age	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	NO GRANT RECOMMENDED. Program does not meet the eligibility criteria for the 2013 Enhancement Grant.	
GRANTS RECOMMENDED						
NO.	LICENSEE	CHILDCARE CENTRE	E-GRANT RECOMMENDED (\$)	TOTAL CAPACITY	OBJECTIVES	CONDITIONS
1	Aboriginal Mother Centre Society, The	Aboriginal Mother Centre Daycare	17,310	25 group child care 30 mths to school age	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	To submit Year End Financial Statements and Annual Report by August 31, 2013. To be released in two installments, August 1 and December 15. Second installment to be released based on analysis of the Financial Sustainability of the AMCS, and a progress status report on the overall program's budget to the satisfaction of the Director of Social Policy.
2	Assoc of Nbhd Houses dba Cedar Cottage Nbhd House	Beaconsfield Out of School Care	10,386	30 School-aged	To enhance staff ratios.	
3	Assoc of Nbhd Houses dba Cedar Cottage Nbhd House	Queen Alexandra Out of School Care	8,655	25 School-aged	To enhance staff ratios.	

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NO.	LICENSEE	CHILDCARE CENTRE	E-GRANT RECOMMENDED (\$)	TOTAL CAPACITY	OBJECTIVES	CONDITIONS
4	Assoc of Nbhd Houses dba Frog Hollow Nbhd House	Frog Hollow Nbhd House Kidsworld School Age Care	13,848	40 School-aged Child Care	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
5	Assoc of Nbhd Houses dba Frog Hollow Nbhd House	Frog Hollow Neighbourhood House Nootka Group Care	13,848	40 School-aged Child Care	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
6	Assoc of Nbhd Houses dba Frog Hollow Nbhd House	Frog Hollow Neighbourhood House Satellite Day Care	27,000	12 Under 36 Months; 25 30 Mths to School Age	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
7	Assoc of Nbhd Houses dba Mount Pleasant Nbhd House	Mount Pleasant Nbhd House Daycare and Preschool	15,648	20 preschool; 2 under 36 mths; 14 30 mths to school age	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
8	Assoc of Nbhd Houses dba Mt. Pleasant Nbhd House	Mt. Pleasant Nbhd House Before and After School Care	15,232	22 School-aged; 22 Kindercare	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
9	Assoc of Nbhd Houses dba South Van. Nbhd House	South Van. Nbhd House Poppins Preschool and OSC	20,148	20 preschool; 50 School Aged	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	Due to low enrollment funding will be prorated to 45 spaces and not based on licensed capacity of 50 spaces



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NO.	LICENSEE	CHILDCARE CENTRE	E-GRANT RECOMMENDED (\$)	TOTAL CAPACITY	OBJECTIVES	CONDITIONS
10	Assoc of Nbhd Houses dba South Van. Nbhd House	South Van. Nbhd House Waverly Out of School Care	6,924	20 School-aged	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
11	Brant Villa Daycare Society	Learning Tree Day Care	17,310	25 Under 36 mths	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
12	Britannia Community Serv Ctr Soc.	Grandview Terrace Child Care Centre	27,000	25 Group 30 mths to School Age; 20 School-aged; 30 Kindercare	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	To submit Year End Financial Statements and Annual Report by August 31, 2013.
13	Britannia Community Services Centre	Britannia Out Of School	24,232	70 School-aged Child Care	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	To submit Year End Financial Statements and Annual Report by August 31, 2013.
14	Britannia Community Services Centre	Eagles in the Sky Association - Eaglets Daycare and Out of School Care	27,000	25 30 Mths to School Age; 40 School-aged Child Care	To strengthen coordinated administration through the community hub model. To enhance staff ratios. To keep fees at or below City average.	To submit Year End Financial Statements and Annual Report by August 31, 2013.
15	Britannia Community Services Centre	Mount Pleasant Child Care Society	27,000	25 30 Mths to School Age; 12 Under 36 Mths	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	

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NO.	LICENSEE	CHILDCARE CENTRE	E-GRANT RECOMMENDED (\$)	TOTAL CAPACITY	OBJECTIVES	CONDITIONS
16	Collingwood Nbhd House	Sarah House Early Learning and Care Centre	17,310	25 30 Mths to School Age	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
17	Collingwood Nbhd House Society	Carleton School Age Program	10,386	30 School-aged	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To keep fees at or below City average.	
18	Collingwood Neighbourhood House Society	Duke Street Early Learning and Care Centre	22,156	32 group 30 Mths to School Age	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
19	Developmental Disabilities Assoc. of Vancouver-Richmond	Waterside Child Development Centre	22,156	12 under 36 mos; 8 30 mths to school age Group Care	To provide a food supplement program. To keep fees at or below City average.	
20	Eastside Family Place Society	Eastside Family Place	3,427	15 Occasional Childcare	To keep fees at or below City average.	
21	Kensington Community Centre Association	Kensington Community Centre Preschool and Out of School Care	12,878	20 Preschool; 24 School Age	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	This funding is for 12 month operation and is to be released in two installments August 1 and December 15. Second installment to be released based on a progress status report on the overall program budget, and an analysis of the financial sustainability, to the satisfaction of the Director of Social Policy.

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NO.	LICENSEE	CHILDCARE CENTRE	E-GRANT RECOMMENDED (\$)	TOTAL CAPACITY	OBJECTIVES	CONDITIONS
22	Kiwassa Nbhd Services Association	Kiwassa Longhouse Out of School Care	11,424	33 School-aged	To strengthen coordinated administration through the community hub model. To keep fees at or below City average.	
23	Kiwassa Nbhd Services Association	Kiwassa-Variety Club Day Care	17,310	25 30 Mths to School Age	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To keep fees at or below City average.	
24	Kiwassa Nbhd Services Association	St. David's Preschool Society	4,570	20 preschool	To strengthen coordinated administration through the community hub model. To keep fees at or below City average.	
25	Little Mountain Nbhd House Soc.	Little Mountain Child Development Centre (LMCDC)	10,386	15 30 Mths to School Age	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
26	Little Mountain Nbhd House Soc.	Little Mountain Out of School Care	13,848	40 School-aged	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
27	Marpole Oakridge Family Place Society (MOFP)	Play and Learn Program	3,656	16 Occasional Child Care	To enhance staff ratios. To keep fees at or below City average.	

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NO.	LICENSEE	CHILDCARE CENTRE	E-GRANT RECOMMENDED (\$)	TOTAL CAPACITY	OBJECTIVES	CONDITIONS
28	McGregor Child Care Soc.	McGregor Child Care Centre	27,000	12 under 36 mos; 25 30 Mths to School Age	To keep fees at or below City average.	
29	Ray-Cam Co-operative Centre	Keefer Street Early Learning and Family Preschool Centre (formerly Hastings Street Preschool)	3,656	16 preschool	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	This funding is for 12 months of operation and will be released in two installments, August 1 and December 15. Second installment to be released based on a progress status report on the overall program budget.
30	Ray-Cam Co-operative Centre	Ray-Cam Out of School; Raymur Place Daycare; Ray-Cam Daycare; Ray-Cam Occasional	27,000	40 30 Mths to School Age; 55 School Age	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
31	Shannon Day Care Soc.	Shannon Day Care	24,232	10 under 36 mths; 15 30 Mths to School Age	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
32	Spare Time Chilc Care Society	Spare Time Challenge Clubs	20,772	60 School aged	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
33	South Vancouver Family Place Society	Kids Care Preschool	6,855	30 Preschool	To keep fees at or below City average.	

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NO.	LICENSEE	CHILDCARE CENTRE	E-GRANT RECOMMENDED (\$)	TOTAL CAPACITY	OBJECTIVES	CONDITIONS
34	St. Michael's Anglican Church	St. Michael's Day Care Centre	17,310	2 Under 36 mths; 23 30 mths to school age	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
35	Strathcona Community Centre Assoc.	Strathcona Community Centre	27,000	40 Preschool; 50 School-aged; 20 Kindercare	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
36	Sunset Child Care Soc.	Sunset Child Care Society	17,310	25 30 mths to school age	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
37	Sunset Community Association	Sunset Preschool and Out of School Care	21,262	37 Preschool; 37 School-aged	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
38	Thunderbird Nbhd Assoc.	Thunderbird Neighbourhood Out of School Care 1 & 2; Thunderbird Preschool	18,416	20 Preschool; 47 School-aged	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	Due to low enrollment funding will be prorated to 40 spaces and not based on current licensed capacity of 47 spaces.
39	Van Aboriginal Friendship Ctr Soc	Sundance Day Care Centre	17,310	25 30 mths to school age	To keep fees at or below City average.	
40	Van Chinese Pentecostal Benevolent Soc.	Sunshine Corner Daycare	17,310	25 30 mths to school age	To provide a food supplement program. To enhance staff ratios.	

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NO.	LICENSEE	CHILDCARE CENTRE	E-GRANT RECOMMENDED (\$)	TOTAL CAPACITY	OBJECTIVES	CONDITIONS
41	Vancouver Native Health Society	Phil Bouvier Family Centre Daycare 0-3	27,000	24 under 36 mths; 25 30 mths to school age	To provide a food supplement program. To enhance staff ratios.	
42	YMCA of Greater Van.	Bob & Kay Ackles YMCA Nanook House	27,000	12 under 36 mths; 25 30 mths to school age	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
43	YMCA of Greater Van.	Mount Pleasant YMCA Kids Care	8,655	25 School Age	To keep fees at or below City average.	
44	YWCA	Citygate Early Learning and Care Centre	17,310	25 30 mths to school age	To provide a food supplement program. To enhance staff ratios.	
45	YWCA	Emma's Early Learning and Care Centre	27,000	28 Group Care Under 36 Months	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
46	YWCA	YWCA Crabtree Corner Early Learning and Care Centre	24,926	12 Under 36 Months; 12 30 mths to school age	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
<b>TOTAL</b>			<b>798,372</b>			