



REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL ON PLANNING, TRANSPORTATION AND ENVIRONMENT

JUNE 26, 2013

A Regular Meeting of the Standing Committee of Council on Planning, Transportation and Environment was held on Wednesday, June 26, 2013, at 9:35 am, in the Council Chamber, Third Floor, City Hall.

PRESENT: Councillor Andrea Reimer, Chair
Mayor Gregor Robertson*
Councillor George Affleck
Councillor Elizabeth Ball
Councillor Adriane Carr
Councillor Heather Deal*
Councillor Kerry Jang*
Councillor Geoff Meggs, Vice-Chair
Councillor Tim Stevenson*
Councillor Tony Tang

ABSENT: Councillor Raymond Louie (Leave of Absence - Civic Business)

CITY MANAGER'S OFFICE: Penny Ballem, City Manager
Sadhu Johnston, Deputy City Manager

CITY CLERK'S OFFICE: Rosemary Hagiwara, Deputy City Clerk
Wendy Stewart, Deputy City Clerk
Tina Hildebrandt, Meeting Coordinator

* Denotes absence for a portion of the meeting.

MATTERS ADOPTED ON CONSENT

MOVED by Councillor Stevenson

THAT the Committee adopt items 4 and 5 on consent.

CARRIED UNANIMOUSLY

AGENDA ITEMS

1. Presentation: TransLink's Regional Transportation Strategy Update

This item was withdrawn from the agenda.

2. Presentation: An Age-Friendly Action Plan

The Director of Social Policy provided an update on the development of an Age-friendly Action Plan for the City, which included a report back on the Council motion to better address the needs of persons with dementia and the Seniors Dialogues held in Fall 2012, to create a more age-friendly City. Staff from Social Policy, along with the City Manager, the General Manager of Engineering Services, the Fire Chief and staff from Parks and Recreation and Social Infrastructure responded to questions.

The Committee heard from two representatives of the Alzheimer Society of BC, who spoke in strong support of an Age-friendly Action Plan.

3. Langara Gardens Policy Planning Program June 18, 2013

The Assistant Director of Community Planning and staff from the Major Projects Group provided an overview of the report.

The Committee heard from one speaker who expressed concerns regarding traffic impacts and whether the proposed 57th Avenue Canada Line Station is appropriate, and requested the Committee consider including a Town Hall meeting with local residents in the planning program.

MOVED by Councillor Carr

THAT the Committee recommend to Council

- A. THAT Council endorse a planning program, outlined in Appendix A of the Administrative Report dated June 18, 2013, entitled "Langara Gardens Policy Planning Program", with the addition of one Town Hall meeting, to develop a Policy Statement to guide the redevelopment of Langara Gardens.
- B. THAT the staff resources outlined in Appendix B of the Administrative Report dated June 18, 2013, entitled "Langara Gardens Policy Planning Program" and the estimated cost-recovery budget of \$710,000 outlined in Appendix C of the above-noted report be approved to complete the Policy Statement; and

FURTHER THAT, consistent with the City's cost-recovery practice, Council accept a financial contribution of \$710,000 from the project proponent, the Peterson Group, to be paid in four instalments, to fully cover the program costs.

CARRIED UNANIMOUSLY

(Councillors Jang and Stevenson absent for the vote)

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VARY AGENDA

MOVED by Councillor Deal

THAT the Committee vary the agenda to deal with Items 7, 8 and 9 prior to Item 6.

*CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY
(Councillors Jang and Stevenson absent for the vote)*

Note: For clarity, the minutes are recorded in chronological order.

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**4. 2013 Inflationary Adjustment to Development Cost Levy Rates
May 28, 2013**

THAT the Committee recommend to Council

A. THAT Council approve the inflationary adjustment of the Vancouver (City-wide) Development Cost Levy (DCL) By-law rates, with new rates to be effective September 30, 2013 as follows:

- i. from \$12.50/square foot (\$134.55/m²) to \$12.67/square foot (\$136.38/m²) for residential development at a density greater than 1.2 FSR and for non-residential (e.g. commercial and retail) development;
- ii. from \$2.91/square foot (\$31.32/m²) to \$2.95/square foot (\$31.75/m²) for residential development with a density of 1.2 FSR or less and for a laneway house; and
- iii. from \$5.00/square foot (\$53.82/m²) to \$5.07/square foot (\$54.57/m²) for development in an industrial zone;

FURTHER THAT Council not change the nominal Vancouver (City-wide) DCL By-law rates for school, parking garage, childcare, temporary building, and community energy centre uses.

B. THAT Council approve the inflationary rate adjustments for the Area Specific DCL By-law Districts, with new DCL rates to be effective September 30, 2013, as shown in Appendix A of the Administrative Report dated May 28, 2013, entitled "2013 Inflationary Adjustment to Development Cost Levy Rates", which Area Specific DCL Districts are: Arbutus; Burrard Slopes; Cedar Cottage/Welwyn Street; Downtown South; Dundas/Wall; False Creek Flats; Grandview Boundary; Oakridge/Langara; South East False Creek; and Triangle West;

FURTHER THAT Council not change the nominal Area Specific DCL By-law rates in all Area Specific DCL Districts for school, parking garage, surface parking lot, childcare, temporary building, works yard and community energy centre uses.

- C. THAT Council instructs staff to notify the development industry and affected stakeholders regarding Council approved changes to the Vancouver (City-wide) DCL rates and all Area Specific DCL rates prior to by-law amendments.
- D. THAT the Director of Legal Services be instructed to bring forward amendments to the Vancouver DCL By-law No. 9755 and the Area Specific DCL By-law No. 9418 to implement the inflation adjusted DCL rates for September 30, 2013, generally in accordance with A and B above.

ADOPTED ON CONSENT

**5. Contract Award for the Supply and Delivery of Pipe and Fittings
May 28, 2013**

THAT the Committee recommend to Council

- A. THAT Council authorize City staff to negotiate, to the satisfaction of the City's General Manager of Engineering, Director of Legal Services, General Manager of Financial Services Group and Chief Purchasing Official, and enter into a contract with Flocor Inc. for the supply and delivery of pipe and fittings for a term of three years (with the option to extend for two additional one-year periods), with an estimated contract value of \$4,500,000 over the term, to be funded through the annual capital and operating budget process.
- B. THAT the Director of Legal Services be authorized to execute on behalf of the City the contract contemplated by A above.
- C. THAT no legal rights or obligations will be created by Council's adoption of A and B above unless and until such contract is executed by the Director of Legal Services.

ADOPTED ON CONSENT

7. Permanent Facility for Dragon Boat Festival Society

The Committee heard from three speakers in support of the motion.

MOVED by Councillor Affleck

WHEREAS

- 1. The City of Vancouver prides itself on its multicultural communities;
- 2. The City of Vancouver recognizes the need for recreational opportunities, as well as vibrant cultural festivals, being located within the city;
- 3. The City of Vancouver is very proud to be home to the largest Dragon Boat Festival in North America, which is now in its 25th year;

4. The Canadian International Dragon Boat Festival Society suffers due to an inability to find a permanent facility on False Creek, which results in instability, loss of materials and equipment, and general lack of security with their long range planning.

THEREFORE BE IT RESOLVED THAT staff report back to Council regarding the process of locating a home for the greater paddling community on or in proximity to False Creek, for options related to both the short and longer term.

amended

AMENDMENT MOVED by Mayor Robertson

THAT the motion be struck and replaced with the following:

WHEREAS

1. The City of Vancouver prides itself on its multicultural communities.
2. The City of Vancouver recognizes the need for recreational opportunities, as well as vibrant cultural festivals, being located within the city.
3. The City of Vancouver is very proud to be home to the largest Dragon Boat Festival in North America, which is now in its 25th year.
4. The Canadian International Dragon Boat Festival Society suffers due to an inability to find a permanent facility on False Creek, which results in instability, loss of materials and equipment, and general lack of security with their long range planning.
5. Council has passed motions expressing support for a permanent paddling facility in False Creek in 2001, 2002, 2006, 2009 and most recently, on October 6, 2011, directed staff to report back on a process for locating a home for the greater paddling community on or in proximity to False Creek for options related to both the short and longer term. A report on the progress of this work was received by Council on June 12, 2012.
6. The current storage area for the Dragon Boat Society may be disrupted by construction on an adjacent site in the next 12 months.

THEREFORE BE IT RESOLVED THAT Council direct staff to undertake a project definition for phasing in the establishment of a permanent home for the greater paddling community to ensure a timely and efficient process to meet both immediate and future needs. Cost not to exceed \$125,000, source of funds to be NEFC generated Community Amenity Contributions. Date of completion to be no later than December 31, 2013

CARRIED UNANIMOUSLY
(Councillor Deal absent for the vote)

The amendment having carried, the motion as amended was put and CARRIED UNANIMOUSLY, with Councillor Deal absent for the vote.

8. Cigarette Butt Deposit-Refund Program

The Committee heard from two speakers in support of the motion.

The Deputy City Manager responded to questions regarding interim opportunities.

MOVED by Councillor Carr

WHEREAS

1. Cigarette butts are the leading item of litter in Vancouver, in British Columbia, and worldwide, and are especially problematic in dense urban areas and along coastlines;
2. Despite provincial anti-littering legislation and anti-littering awareness campaigns, a large percentage of cigarette butts are littered, with one recent count by the West End Cleanup of approximately 9,000 butts along three commercial blocks downtown;
3. Cigarette butt litter is not only unsightly but also non-biodegradable and unhealthy, leaching toxic organic chemicals and heavy metals into the environment, impacting soils, fresh water and salt water ecosystems, and affecting aquatic and land-based species that directly ingest the butts;
4. British Columbia's beverage container stewardship recovery program, enacted in 1970, is the oldest legislated deposit-return system in North America, and has been highly successful, and widely copied;
5. A pilot project, run by West End Cleanup during Car-Free Day on June 16, 2013 with a \$500 grant from The Vancouver Foundation administered through the Gordon Neighbourhood House and supported by United We Can, was highly successful, with volunteers collecting over 60,000 butts in under four hours and being paid approximately one cent per butt (\$20 per pound), proving that the principle of putting even a small value on cigarette litter will lead to its removal.

THEREFORE BE IT RESOLVED THAT the Mayor, on behalf of City Council, write to the Provincial Government asking that the Province of British Columbia work with Vancouver and other BC municipalities to address the problem of cigarette butt litter through developing a cigarette butt deposit-return program, similar to its highly successful beverage container recovery program, that would include a refundable deposit fee being charged at purchase on all cigarette packs and refunds offered for returns, including bulk returns by weight, of cigarette butts;

BE IT FURTHER RESOLVED THAT City Council submit this resolution to the Union of BC Municipalities for consideration at its September 2013 Convention.

referred

REFERRAL MOVED by Councillor Reimer

THEREFORE BE IT RESOLVED

- A. THAT the motion regarding a Cigarette Butt Deposit-Refund Program be referred to staff for consideration in their preparation of the report directed by Council on May 29, 2012, regarding "Reduce Cigarette Butts on Vancouver Streets" and that staff be requested to bring this report back to Council no later than October 31, 2013; and
- B. THAT interim to receiving the previously requested report, staff pursue immediate opportunities for partnerships with recycling organizations such as West End Cleanup and United We Can that can expand the one day West End Cleanup pilot program to reduce cigarette butt litter as well as create low-barrier job opportunities.

CARRIED UNANIMOUSLY

9. Request to Provincial Government Regarding Campaign Finance Rules

The Committee heard from one speaker who expressed concerns with the motion and offered suggestions going forward.

MOVED by Councillor Reimer

WHEREAS

1. In 2005, 2009, 2010, and 2012, the City of Vancouver has brought forward formal requests to the Province requesting changes to the Vancouver Charter to allow for local governments to create appropriate rules for disclosure and regulation of election campaign finance, which is currently regulated at a standard far lower than Provincial or Federal elections;
2. The funds used to campaign for elected office in Vancouver have grown exponentially in the seven year interval Vancouver has waited for provincial action on this issue, with the unprecedented case of \$960,000 donated to one electoral organization from a single corporation in the 2011 Vancouver municipal election;
3. The most recent motion, passed unanimously by Vancouver City Council in January 2012, provoked an informal response from the Provincial Government that they would be amenable to modernizing municipal election and campaign rules if support from a majority of municipalities was garnered;

4. A motion from Vancouver to the UBCM in 2009 was pre-empted from debate with the establishment of the provincial government's Local Government Election Task Force.

THEREFORE BE IT RESOLVED THAT the Union of BC Municipalities support Vancouver's request to the Provincial Government for amendments to the Vancouver Charter to allow Vancouver to make rules for election campaign finance that place greater limits on campaign spending and contributions, and provide for greater disclosure.

CARRIED
(Councillors Affleck and Ball opposed)

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The Committee recessed at 12:55 pm and reconvened at 2:07 pm with the same members present except for Councillor Ball and the Mayor, who were not in the chamber.

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6. Dunsmuir and Georgia Viaducts and Related Area Planning June 18, 2013

At its meeting on June 25, 2013, Vancouver City Council received a report reference regarding the Dunsmuir and Georgia Viaducts and Related Area Planning, and referred the report to this meeting in order to hear from speakers.

The General Manager of Planning and Development and the Director of Transportation responded to questions raised by Council at the meeting on Tuesday, June 25, 2013.

The Committee heard from 18 speakers in strong support of the concept; 10 speakers in general support who expressed concerns, in particular with traffic impacts, timing and delivery of park space and existing community gardens; two speakers in opposition to the concept; and one speaker who was neither in support of nor in opposition to the concept but stressed the need to study the transportation component further.

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At 5:53 pm, during debate, it was

MOVED by Councillor Jang

THAT the Committee extend the length of the meeting by one hour or less.

**CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY**

The Committee recessed at 6:05 pm and reconvened at 6:21 pm with the same members present except for Councillors Deal and Stevenson, who were not in the chamber.

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MOVED by Councillor Meggs

THAT the Committee recommend to Council

- A. THAT, based on the conceptual design of the proposed replacement street network included in the Policy Report dated June 18, 2013, entitled "Dunsmuir and Georgia Viaducts and Related Area Planning", Council approve the next phase of the work program to inform a future decision on the removal of the viaducts including the development of an area plan for the Viaducts/Northeast False Creek (NEFC) generally as set out in Appendix B of the above-noted report, except as noted below, involving all stakeholders, and report back within 24 months or sooner if feasible with:

- Recommendations for amendments to the False Creek North Official Development Plan (ODP);
- Draft Agreements with private landowners and the Provincial Government for securing rights-of-way, land exchanges, environmental remediation obligations; and
- A comprehensive financial analysis and strategy for the viaducts project;

FURTHER THAT Council approve a project budget of up to \$2.4 million for the work program to be funded from the 2012-14 Capital Plan, with \$0.6 million from the Emerging Priorities Category (Capital from Revenue) to be added to the 2013 Capital Budget, and the remaining \$1.8 million from the Emerging Priorities Category (Capital from Revenue) or through funding reallocation to be determined as part of the 2014 budget process.

- B. THAT Council approve the work program for the Eastern Core generally as set out in Appendix C of the Policy Report dated June 18, 2013, entitled "Dunsmuir and Georgia Viaducts and Related Area Planning", except as noted below, involving all stakeholders, and report back within 24 months or sooner if feasible with an Area Plan;

FURTHER THAT Council approve a budget of up to \$550,000 for the work program; source of funding to be:

- \$225,000 from the 2012-14 Capital Plan, with \$50,000 from the Emerging Priorities Category (Capital from Revenue) to be added to the 2013 Capital Budget, and the remaining \$175,000 from the Emerging Priorities Category (Capital from Revenue) or through funding reallocation to be determined as part of the 2014 budget process;
- \$250,000 from the approved operating budget for the False Creek Flats Study carried forward from previous years; and
- \$75,000 to be considered as part of the 2015 Operating Budget.

- C. THAT Council adopt the Viaducts Guiding Principles generally as shown in Appendix A of the Policy Report dated June 18, 2013, entitled "Dunsmuir and Georgia Viaducts and Related Area Planning", for informing on-going planning and public consultation on the planning for the viaducts project.

- D. THAT staff convene a Viaducts Work Program Roundtable at least three times per year for the purpose of sharing information with interested parties on the status of the implementation of both the Viaducts Work Program and the related consultative process.
- E. THAT Appendix A of the Policy Report dated June 18, 2013, entitled "Dunsmuir and Georgia Viaducts and Related Area Planning", be amended as follows:
- add the following Guiding Principle:

"11) **Strengthen the Festival and Entertainment Function of the Area.** Acknowledge the importance of BC Place and Rogers Arena and improve access, loading and event management plans to ensure that these facilities continue to function efficiently."
 - amend Guiding Principle 10 by adding at the end:

"including design of the engagement process."
 - amend Guiding Principle 6 to read as follows:

"6) **Increase Efficiency of the Street Network.** By replacing the Georgia and Dunsmuir Viaducts with a new network of at-grade streets. The replacement street network requires a bi-directional connection, suitable for essential movement of goods, especially between the Eastern Core area and downtown and reduces traffic along Prior Street."
- F. THAT Council direct staff to incorporate into the Eastern Core planning process a specific planning objective to create, with the input of the City's food policy group and other stakeholders, an urban agriculture "centre of excellence", including the potential for an "urban food" production centre with an expanded future garden system, through optimizing the existing assets in the area, which include:
- Strathcona and Cottonwood Gardens; and
 - the key food warehousing and shipping infrastructure on Malkin Street.
- G. THAT further to the Viaducts Work Program outlined in Appendix B of the Policy Report dated June 18, 2013, entitled "Dunsmuir and Georgia Viaducts and Related Area Planning", staff report back to Council with a plan for a consultation program that delivers meaningful resident and stakeholder engagement, as committed to in the Guiding Principles.

- H. THAT Appendix C of the Policy Report dated June 18, 2013, entitled "Dunsmuir and Georgia Viaducts and Related Area Planning", be amended to have DRAFT Guiding Principle 11 read as follows:

"Maintain an efficient network of arterial streets essential for goods movement to support jobs and the economy, while mitigating impacts on the safety, character, and quality of city streets, particularly within the neighbouring residential communities of Strathcona, Grandview-Woodland, Mt. Pleasant, Thornton Park and City Gate."

CARRIED UNANIMOUSLY
(Councillors Deal and Stevenson absent for the vote)

The Committee adjourned at 6:46 pm.

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REGULAR COUNCIL MEETING MINUTES
STANDING COMMITTEE OF COUNCIL ON
PLANNING, TRANSPORTATION AND ENVIRONMENT

JUNE 26, 2013

A Regular Meeting of the Council of the City of Vancouver was held on Wednesday, June 26, 2013, at 6:46 pm, in the Council Chamber, Third Floor, City Hall, following the Standing Committee on Planning, Transportation and Environment meeting, to consider the recommendations and actions of the Committee.

PRESENT: Mayor Gregor Robertson
Councillor George Affleck
Councillor Elizabeth Ball
Councillor Adriane Carr
Councillor Kerry Jang
Councillor Geoff Meggs
Councillor Andrea Reimer
Councillor Tony Tang

ABSENT: Councillor Heather Deal
Councillor Raymond Louie (Leave of Absence - Civic Business)
Councillor Tim Stevenson

CITY MANAGER'S OFFICE: Penny Ballem, City Manager

CITY CLERK'S OFFICE: Wendy Stewart, Deputy City Clerk
Tina Hildebrandt, Meeting Coordinator

COMMITTEE REPORTS

Report of Standing Committee on Planning, Transportation and Environment
June 26, 2013

Council considered the report containing the recommendations and actions taken by the Standing Committee on Planning, Transportation and Environment. Its items of business included:

1. Presentation: TransLink's Regional Transportation Strategy Update - WITHDRAWN
2. Presentation: An Age-Friendly Action Plan
3. Langara Gardens Policy Planning Program
4. 2013 Inflationary Adjustment to Development Cost Levy Rates
5. Contract Award for the Supply and Delivery of Pipe and Fittings
6. Dunsmuir and Georgia Viaducts and Related Area Planning
7. Permanent Facility for Dragon Boat Festival Society
8. Cigarette Butt Deposit-Refund Program
9. Request to Provincial Government Regarding Campaign Finance Rules

Items 1 - 9

MOVED by Councillor Jang

THAT the recommendations and actions taken by the Standing Committee on Planning, Transportation and Environment at its meeting of Wednesday, June 26, 2013, as contained in items 1 to 9, be approved.

CARRIED UNANIMOUSLY

ADJOURNMENT

MOVED by Councillor Jang
SECONDED by Councillor Tang

THAT this meeting be adjourned.

CARRIED UNANIMOUSLY

The Council adjourned at 6:47 pm.

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