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ADMINISTRATIVE REPORT

 Report Date:
 April 15, 2013

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 Meeting Date:
 May 15, 2013

TO: Vancouver City Council

FROM: General Manager of Planning and Development Services

SUBJECT: Vancouver Heritage Register - Annual Update

RECOMMENDATION

THAT Council direct staff to amend the Vancouver Heritage Register as per the additions, deletions, text amendments and address changes listed in Appendix B.

REPORT SUMMARY

This report recommends that Council adopt amendments to the Vancouver Heritage Register. These include buildings nominated to be added to the Heritage Register, the removal of buildings relocated or demolished since the last annual update to Council, changes resulting from administrative updates to the Vancouver Heritage Register policy document, and housekeeping measures including address changes. In accordance with Council direction, these amendments will update the Heritage Register, make it consistent with other policies and will make administration more efficient.

COUNCIL AUTHORITY/PREVIOUS DECISIONS

On September 23, 1986, Council resolved that the Vancouver Heritage Register (formerly the Vancouver Heritage Inventory) be kept up to date and that amendments be referred to Council on an annual basis.

GENERAL MANAGER'S COMMENTS

The General Manager of Planning and Development Services supports the recommendation of this report.

REPORT

Background/Context

The Vancouver Heritage Inventory was adopted by Council in August 1986. In December 1994, Council approved a motion to continue the inventory as the Vancouver Heritage Register under the provisions of new provincial legislation. The Heritage Register is the basis by which buildings may be considered for protection through heritage designation or a Heritage Revitalization Agreement (HRA), including incentives to encourage retention and rehabilitation.

This report summarizes additions to the Heritage Register approved by Council since the last annual update report (Appendix A). This report also includes buildings that have been nominated to be added to the Heritage Register, buildings to be removed from the Heritage Register as a result of demolition or relocation, administrative changes to list individual resources that were previously grouped together, and relevant address changes. This annual update, if approved by Council, will bring the Heritage Register current to April 9, 2013.

Strategic Analysis

A letter of support has been received from BC Housing for the addition of the four hotels located in the Downtown Eastside to the Heritage Register, and the Vancouver Park Board passed a motion supporting the addition of the Stanley Park Rock Garden to the Heritage Register which was endorsed by Parks Canada (Appendix D). The other nominations were submitted by individual owners.

The Vancouver Heritage Commission has reviewed and endorsed the proposed additions listed in Appendix B, and summarized as follows:

Proposed Amendments - Additions

- thirteen proposed additions to the Heritage Register: six as B-listings, six as C-listings, and one as a landscape resource
- heritage value is documented in Appendix C

Proposed Amendments - Deletions

• eight buildings to be removed from the Heritage Register following their demolition or removal

Proposed Amendments - Administrative Changes

- revisions to the Heritage Register document in order to list, individually, those resources previously grouped together, and to clarify formal heritage status in order to provide clear and concise information to the public
- address changes to reflect changes to the City's street files since the last annual update report to Council, noting that these changes will not affect the heritage status of the sites.

Summary of Recommended Additions and Deletions

The recommended changes to the Heritage Register comprise thirteen additions, eight deletions and various administrative changes.

Financial Implications

In some cases heritage buildings and landscapes cost more to rehabilitate/restore than nonheritage buildings and landscapes. In this report, one civic asset is proposed to be added to the Heritage Register: the Rock Garden in Stanley Park. A portion of the Rock Garden has already been restored at a cost of about \$5,000 (funded through Park Board operating budget). If the remaining section of the Rock Garden is restored, it is estimated to cost \$20,000 and will require approval of funding through future operating and/or capital budget.

CONCLUSION

It is recommended that the Vancouver Heritage Register be amended to add twelve nominated buildings and one landscape resource, to delete eight buildings, to amend the number of A, B and C listings buildings as a housekeeping change, and to amend addresses for various buildings that have changed over the past year.

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SUMMARY OF HERITAGE REGISTER CHANGES SINCE THE LAST ANNUAL UPDATE TO COUNCIL MAY 3, 2011, UP TO AND INCLUDING APRIL 9, 2013

Cł	Changes to the Vancouver Heritage Register Approved at Public Hearing July 26, 2011 to April 9, 2013				
Listing	Number of Buildings - May 3, 2011	Additions - May 3, 2011 to December 2011	Total - End of 2011	Additions - January 1, 2012 to April 9, 2013	Current Heritage Register
"A"	259	0	259	0	259
"В"	1141	2	1143	4	1147
"C"	784	1	785	2	787
Total	2184	3	2187	6	2193

PROPOSED CHANGES TO HERITAGE REGISTER AS PER RECOMMENDATIONS IN THIS REPORT

Table 1: Heritage Register - Buildings

Listing	Current Heritage Register *	Proposed Additions - New Nominations	Deletions	Administrative Changes (+/-) Affecting Number Count	Revised Total **
"A"	259	0	1	+ 3	261
"В"	1147	6	3	+ 1	1151
"C"	787	6	4	- 1	788
Total	2193	12	8	+ 3	2200

Table 2: Heritage Register - Landscape Resources

Listing	Number of Sites *	Proposed Additions	Proposed Deletions	Revised Total **
Parks & Landscapes	23	1	0	24
Trees	37	0	0	37
Monuments	40	0	0	40
Public Works	3	0	0	3
Total	103	1	0	104

* As of April 9, 2013 (Note: Trees and Monuments may comprise a group of resources, or may be a single component, thus measured as number of "sites"

** Subject to Council approval

	ADDRESS	SPECIFICS
B-LISTINGS	663 East 26 th Avenue	Coen House
	101 East Hastings Street	Irving Hotel (Sunrise Hotel)
	824 East Pender Street	Menchions House
	401 Powell Street	Imperial Hotel (Marr Hotel)
	727 Princess Avenue	Lovegrove House
	889 Union Street	Robert MacPherson House
C-LISTINGS	1937 East 3 rd Avenue	St. Pierre House
	3182 West 3 rd Avenue	Birnie House
	3857 West 20 th Avenue	Brail House
	1358 Graveley Street	Roth-Calogero House
	342 East Hastings Street	Hazelwood Hotel
	404 Hawks Avenue	Rice Block
LANDSCAPE	Stanley Park	Stanley Park Rock Garden
RESOURCES		

1. NOMINATIONS TO BE ADDED TO THE VANCOUVER HERITAGE REGISTER

2. DELETIONS FROM THE VANCOUVER HERITAGE REGISTER

A-LISTING	BUILDING NAME	SPECIFICS
8555 Granville Street	Safeway	Demolished September 2012
B-LISTINGS		
3725 West 37 th Avenue		House moved off property to
		a site on Vancouver Island
		July 2012
144-156 East Hastings Street	Pantages Theatre	Demolished April 2011
992-996 Powell Street	Ramsay Bros. & Co.	Demolished April 2013
	Warehouse	
C-LISTINGS		
304-306 West 6 th Avenue	304 West 6 th Avenue	Both demolished November
304-306 West 6 th Avenue	306 West 6 th Avenue	2010
2985 West 37 th Avenue		Demolished September 2012
502 Alexander Street	J.B. Henderson House	Demolished September 2012

	ADDRESS	SPECIFICS/RATIONALE
A-LISTINGS	7101-7201 Granville Street - Shannon Estate: Mansion, Coach House and Gate House	Amend document to distinguish the three buildings on site - Mansion, Coach House and Gate House - all of which are A-listed and protected by designation and HRA. Result: two additional A-listings on VHR document.
	646 Richards Street - Holy Rosary Cathedral	Amend document to distinguish the three buildings on site - Cathedral, Manse and Rosary Hall - all of which are municipally designated, but only the Cathedral is A- listed on VHR. Result: no change to number of A-listings but VHR document will distinguish the Manse and Rosary Hall from the Cathedral.
	3851 West 29 th Avenue - Former Sacred Heart Convent	Amend document to distinguish the two buildings on site: Junior Boys'School and Duty Master House/Boiler House. Both are A-listed and municipally designated. Result: one additional A-listing on VHR document.
C-LISTINGS	2856 West 3 rd Avenue	Change from a C-listing to a B-listing to correct transcribing error in VHR Document. Result: B-listings in VHR document will increase by one while C-listings decrease by one.

3. ADMINISTRATIVE CHANGES TO EXISTING HERITAGE REGISTER RESOURCES

4. AI	DDRESS CHANGES	TO RESOURCES O	N THE VANCOUVER	HERITAGE REGISTER
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ORIGINAL ADDRESS	SPECIFICS	REVISED ADDRESS
1927 West 17 th Avenue	Hawkins House	1919-1927 West 17 th Avenue
521 Carrall Street	Cancelled as result of	513 Carrall Street
	consolidation with	
	neighbouring (existing)	[This change does not affect the
	address, 513 Carrall	number of VHR listings as this site is
		municipally designated, without an
101 West Cardova Street		A/B/C classification]
101 West Cordova Street	Cross-reference to primary	Cross-reference to be corrected to
105-109 West Cordova	address is presently 247 Abbott	289 Abbott
Street 610 Granville Street	BC Electric Co. Showroom	610-620 Granville Street
	BC Electric Co. Showroom	
100-102 East Hastings		412 Columbia Street
Street	C.W. Downer Puilding	27E Main Street
185-199 East Hastings	G.W. Dawson Building	375 Main Street
Street		4(2) 475 Fact Hastings Store at
163 West Hastings Street	Flack Block	163-175 East Hastings Street
		Also add cross-address of 360
		Cambie Street to VHR Document
4704 4705 Noming Changet	Deberteen Merseriel	
1791-1795 Napier Street	Robertson Memorial	1067 Salsbury Drive
	Presbyterian Church	
1062 Richards Street		477 Helmcken Street
1080 Richards Street		487 Helmcken Street
1250 Salsbury Drive	Jeffs House	1815 Charles Street
2-8 Water Street	Alhambra Hotel	203-221 Carrall Street
		Will maintain secondary addresses
		of 2-8 Water, 1-7 Gaoler's Mews
		and 2-12 Gaoler's Mews

SUMMARY OF HERITAGE VALUE OF NOMINATED BUILDINGS AND LANDSCAPE RESOURCES

		1
PROPOSED B-	BUILDING ADDRESS, NAME, YEAR	
LISTINGS	663 East 26 th Avenue - Coen House, 1911	
	Heritage Value: one of the earliest houses built adjacent to the developing Fraser Street (formerly North Arm Road) corridor after the extension of the streetcar line.	
	 Character-defining elements: Front gable form Full width porch with large centrally placed window above and bay window facing porch Door with large window and sidelights 	
	101 East Hastings Street - Irving Hotel (Sunrise Hotel), 1906	d
	Heritage Value: accommodation for transient workers and business travellers, and an example of early 20 th C. commercial development shifting from Cordova Street to Hastings Street.	Provide the second seco
	Character-defining elements: Large pivoting windows with transoms and paired arrangement of double-hung 	Irving Hotel, c. 1908
	 on upper floor Decorative brick masonry Stone lintels framing upper floor windows Distinct entry on Columbia with raised wall face, smaller sets of windows, some arched Continuous use as a hotel/rooming house 	

PROPOSED B-	BUILDING ADDRESS, NAME, YEAR	
LISTINGS	824 East Pender Street - Menchions House, 1904	
	Heritage Value: an example of early "densification" of Strathcona, moved to rear of property in 1912 when a small apartment building (also on the Heritage Register) was built at the front.	
	 Character-defining elements: 2 ½ storey form Front gable form with squared shingle cladding and small rectangular multi-pane window Full width porch and secondary recessed porch on second floor Bay window fronting main porch Squared porch posts set in three at each end, paired in middle Lap siding 	
	 401 Powell Street - Imperial Hotel (Marr Hotel), 1889 Heritage Value: oldest known extant hotel building outside Gastown still used for accommodation. Its original ties were to the nearby Hastings Mill providing short and long term housing to mill workers, and later the commercial development of Powell Street (Japantown). Character-defining elements: Original three storey form, paired window arrangement and some paired doors Siting on property reflects early balconies running around three sides (now removed) Tin cornice with decorative brackets Continuous use as a hotel/rooming house 	<image/> <caption></caption>

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PROPOSED B-	BUILDING ADDRESS, NAME, YEAR	
LISTINGS	727 Princess Avenue - Lovegrove	and the second second
	House, 1904	
	Heritage Value: one of a cluster of	
	originally three houses (now two)	
	set on double lot as rental housing	
	for variety of immigrant families	
	reflecting cultural diversity of	
	Strathcona.	
	Character-defining elements:	
	 Two storey box form 	
	 Flared roof 	
	 Full width front porch with 	
	tapered posts	
	 Bay window fronting porch with 	
	band of stained glass around top	
	sash	
	 Single placement of double- 	
	hung windows	
	889 Union Street - MacPherson	
	House, 1895	
		A A KIN
	Heritage Value: one of the earlier	
	houses in what was the east end of	
	Strathcona, built for Robert	
	MacPherson, contractor and MLA and member of the Nationalist	
	Party who lived here from 1895 to	
	1925, and later Sam Barrett and	
	family (1931 to 1933) with son Dave	
	Barrett, former Premier of BC.	
	Character defining classester	
	Character-defining elements:	
	 1 ½ storey form, Queen Anne 	
	style	
	 Lower gable extension from 	
	main gable body, with bay	
	window set below, decorative	
	shinglework above	
	 Fretwork frames the front face 	
	of bay window	
	 Drop siding cladding 	

PROPOSED C-	BUILDING ADDRESS, NAME, YEAR	
LISTINGS	1937 East 3 rd Avenue - St. Pierre	
	House, 1909	
	Heritage Value: long-term ownership by George St. Pierre (1915-1955), who lived here with his family from 1926, situated east of former BCER right-of-way Victoria Drive which inhibited early development. Character-defining elements: Front gable form with upper	
	face set out from main body, wrap-around soffits	
	 Full width porch, squared posts 	
	 Bay window fronting porch 	
	 Front door with oval glass and 	
	sidelights	
	 Lap siding on lower portion and shingles on front porch face 	
	3182 West 3 rd Avenue - Birnie	
	House, 1924	
	Heritage Value: good example of speculative development of houses in Kitsilano by Cook and Hawkins (builders of six other houses on this block) during the inter-war period, in vernacular Craftsman style.	
	Character-defining elements:Front gable form with knee brackets	
	Full width front porchSide chimney with decorative	
	pattern on lower face	
	 Variety of casement/transom 	
	and double hung window	
	arrangements	

PROPOSED C-	BUILDING ADDRESS, NAME, YEAR	
LISTINGS	3857 West 20 th Avenue - Brail	A DA ALA
	House, 1924	
	Heritage Value: one of the first of a	
	cluster of modest Craftsman houses	
	constructed at what was then the	
	end of West 20 th Avenue, for Brail	
	family who retained long-term	
	ownership (1935-1988).	
	Character-defining elements:	
	 Low pitched front gable form 	
	with decorative trim in gable	
	 Partial width porch with flared 	
	posts, dentils, knee brackets	
	 Front window extending out 	
	from wall face grouped in three	
	 Side chimney with capped brick 	
	pattern	
	 Shingle cladding 	
	1358 Graveley Street - Roth-	
	Calogero House, 1926	
	Heritage Value: built for	
	longshoreman Albert Roth, followed	
	in 1968 by Angela and Rocco	
	Calogero, immigrants from Italy,	
	who retain ownership. Strong	
	street character on a block that has	
	undergone significant	The second secon
	transformation.	A A A A A A A A A A A A A A A A A A A
	Character-defining elements:	
	 Front gable with secondary 	
	gable over modest entry porch	
	 Knee brackets 	
	 Open soffit 	
	 Alternating bands of narrow and 	
	wide shingle cladding, lap siding	
	on lower level	
	 Tripartite window on front with 	
	muntins in upper sashes	
	muntins in upper sasiles	

		1
PROPOSED C-	BUILDING ADDRESS, NAME, YEAR	
LISTINGS	342 East Hastings Street -	
	Hazelwood Hotel, 1911-1912	
	Heritage Value: example of	The second second
	speculative development of pre-	
	war boom, continuous use as	
	rooming house/hotel to serve the	
	workers in resource-based	
	industries.	
	industries.	
	Character defining along antes	
	Character-defining elements:	
	 Mid-block massing 	
	 Brick cladding 	
	 Paired windows with single 	
	centred window opening on top	
	three floors	and a set of the set o
	 Remains of decorative cornice 	
	404 Hawks Avenue - Rice Block,	
	1912	
	Heritage Value: unusual	
	development of apartment/	
	rooming house further east on	
	Hastings Street, with a ground floor	
	use that catered to the local area	
	(unlike other hotels/rooming	
	houses further west).	
	Character defining allowers	
	Character-defining elements:	
	 Prominent corner location 	
	 Intact storefront with angled 	
	entry at corner	
	 Single punched window 	
	openings	
	 Simple brick cladding 	

PROPOSED	LOCATION, NAME, YEAR	
LANDSCAPE	Stanley Park - Stanley Park Rock	
RESOURCE	Garden, 1911 to 1920	
	Heritage Value: built by Park Board master gardener John Montgomery from stones collected during construction of the Stanley Park Pavilion (1911), representing a naturalist approach, consisting of pathways, ponds, arbours and benches, and continually expanded until Montgomery's death in 1920; the first public garden in the city but gradually neglected and overgrown by mid-1900s, and rediscovered following the windstorm of 2006.	Rock Garden c. 1930, CoV Archives CVA371-2849
	 Character-defining elements: Location in the earliest developed area of Stanley Park Physical linear relationship to Stanley Park Pavilion and Malkin Bowl Remains of winding pathways Intact, original placement of rock in informal rustic rockery walls Remaining ornamental and native plant material Stone stairs and walls 	

Letters and Motions of Support

1. Letter of Support from BC Housing - 401 Powell, 404 Hawks, 101 and 342 East Hastings

Asset Strategies 1701 - 4555 Kingsway Burnaby, B.C., V5H 4V8 Fax: (604) 454-2098 **BC** Housing Web: www.bchousing.org March 14th, 2013 File: 83560-28/SRI Vancouver Heritage Commission 453 W. 12th Avenue Attn: Vancouver, B.C. V5Y 1V4 Dear Sir or Madame,, Re: Addition of four buildings to the Vancouver Heritage Register We, BC Housing, the owner, agree with the proposal by McGinn Engineering & Preservation Ltd. to add the following four buildings to the Vancouver Heritage Register: 401 Powell Street (Marr Hotel) 404 Hawks Avenue (Rice Block) 101 E. Hastings (Sunrise Hotel) 342 E. Hastings (Hazelwood Hotel) Sincerely, Tatt -+ Robin Latondresse, PMP Senior Project Manager SRO Renewal Initiative Asset Strategies BC Housing Management Commission 1701 - 4555 Kingsway Burnaby, BC, V5H 4V8 cc. Barry McGinn, McGinn Engineering & Preservation Ltd. mcginneng@telus.net

2. Stanley Park Rock Garden - Vancouver Park Board Resolution July 11, 2011

MOTION

Moved by Commissioner Woodcock,

Whereas the Stanley Park Heritage Rock Garden began in 1911 from stones excavated during the construction of the Stanley Park Pavilion, and has been identified as one of the original garden features created after the designation of Stanley Park and is still surviving as a public garden, hence being of important heritage value;

Whereas two bronze plaques were discovered marking the planting of a tree by Sydney A.Pascall, president of Rotary International on his visit to Vancouver on June 15, 1932 and the second commemorating the centenary of Francis E.Willard by a tree planting on Sept.18, 1939, of the Women's Christian Temperance Union of Vancouver District, attended by the Mayor of Vancouver and the American Consul-General and other dignataries;

Whereas the Rock Garden is a part of the Pavilion garden specifically identified as one of the designed garden landscapes in the Stanley Park Commemorative Integrity Statement signed in May 2004 by Parks Canada, the City of Vancouver and the Vancouver Park Board, and it was agreed that the heritage values were to be respected in all actions affecting these designated sites, and alterations be done in accordance with the agreement;

Whereas the Vancouver Heritage Foundation's Vancouver 125 project 'Places that Matter' selected the Stanley Park Rock Garden at the Pavilion as one of the approved sites marking people, places and events that have shaped Vancouver;

Therefore be it resolved that the Vancouver Park Board approve in principle the Stanley Park Rock Garden at the Pavilion 'Statement of Significance' and the listing of the garden on the Vancouver Heritage Register, in order to facilitate the installation of a City of Vancouver 125th Anniversary plaque recognizing the garden as a site of historical significance;

Be it further resolved that staff review any legal incumbrances that may impede this designation and report back to the General Manager within 30 days so that plans can be finalized to include the Rock Garden in any upcoming celebrations of the City of Vancouver's 125th birthday. A Board member advised that a letter was received from Chris Hay in 2008 regarding the Rock Garden in Stanley Park that was created by his grand-father. This Rock Garden has been recognized as part of Vancouver's 125th Anniversary heritage recognition project. This motion is to recognize its historical significance.

The following delegations requested to speak to the Board:

- Chris Hay
- Jolene Cumming
- Gerry Knutsen

The following is a summary of comments made by the foregoing delegations:

- Discovered the Stanley Park Rock Garden from a personal family story in 2000;

- It enabled all residents and visitors to view and appreciate the garden and was integral to the entire pavilion design;

- The approval of this motion will recognize the importance of this garden as the City's first public garden, it will demonstrate its role as an early Stanley park feature attraction with its complimentary role with the heritage Pavilion and its grounds and it will show historical events marked by the plaques placed in the garden.

- Support the motion;

- Recognize the importance of the Rock Garden and how many stories came out of it;

- Very excited when the plaque to Frances E. Willard in Stanley Park was discovered.

- It is clear from postcards and old pictures that it was a place for early Vancouverites to enjoy;

- It fell into obscurity through some neglect and some erosion;

- With the 125 celebrations we should be honouring the builder of the rock garden which has brought so much pleasure to Vancouverites.

The Board discussed the motion. The Board thanked Chris Hay for his hard work and tenaciousness in pursuing this.

The motion was put forward and it was Carried Unanimously

3.	Stanley	Park Rock	Garden -	Letter of	of Support	from	Parks Canada
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Parka Parcs Canada Canada Coastal BC Field Unit 2220 Harbour Road Sidney BC V8L 2P6 March 18, 2013 Malcolm Bromley General Manager Vancouver Board of Parks and Recreation 2099 Beach Avenue Vancouver, BC V6G 1Z2 Re: Stanley Park Rock Garden - Vancouver Heritage Register Nomination Letter Dear Malcolm Bromley: Thank you for your e-mail correspondence January 23, 2013 advising the Parks Canada Agency of the Vancouver Board of Parks and Recreation's intention to include the Stanley Park Rock. Garden in the City of Vancouver Heiltage Register. Recognizing the Stanley Park Rock Garden certainly demonstrates the importance that the Vancouver Board of Parks and Recreation places on this significant heritage feature in Stanley Park, an Iconic National Historic Site of Canada. Parks Canada is pleased to support the inclusion of the Stanley Park Rock Garden in the Vancouver Heritage Register. I would also like to take this opportunity to congratulate the Vancouver Board of Parks and Recreation on the 125th anniversary of Stanley Park. Parks Canada would be pleased to join the Parks Board as you plan celebrations to commemorate this milestone. Please feel free to contact me if you feel there opportunities for our involvement in these important celebrations in the coming year. Sincerely, Helen Davies Superintendent Coastal BC Field Unit Cc: Larry Ostola, VP. Heritage Conservation and Commemoration Directorate (HCCD), Parks Canada Andrew Waldron, Federal Heritage Manager and Canadian Registrar, HCCD, Parks Canada Canadä