



ADMINISTRATIVE REPORT

Report Date: April 24, 2012
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Meeting Date: May 16, 2012

TO: Standing Committee on Planning, Transportation and Environment
FROM: Managing Director of Social Development
SUBJECT: 2012 Childcare Enhancement Grants

RECOMMENDATION

THAT Council approve 44 Childcare Enhancement Grants, totaling \$781,480 as listed in Appendix A; source of funds to be the 2012 Civic Childcare Grant Budget, 2012 Operating Budget.

REPORT SUMMARY

This report recommends allocations totalling \$781,480 in Childcare Enhancement Grants to 44 non-profit childcare programs that provide services to high numbers of vulnerable children. In Vancouver, 40 per cent of all children do not meet developmental benchmarks needed for successful learning, which is greater than the BC average of 30.9 per cent. This grant provides assistance to programs serving children who have special needs, are from single parent homes, receive Provincial subsidy, are Aboriginal or who are from new immigrant or refugee families, who have English as a Second Language, and who are food insecure. A complete list of Enhancement Grant recommendations are listed in Appendix A.

COUNCIL AUTHORITY/PREVIOUS DECISIONS

- Council established the annual Civic Childcare Grants Program on October 23, 1990, as part of the Civic Childcare Strategy.
- On February 28, 2012, Council approved a total budget of \$ 1,160,200 for 2012 Civic Childcare Grants.
- Approval of grant recommendations requires eight affirmative votes.

GENERAL MANAGER'S COMMENTS

The General Manager of Community Services RECOMMENDS approval of the foregoing.

REPORT

Background/Context

Growth in total number of childcare spaces and JCC Target

On December 13, 2011, Council passed a motion renewing the Joint Childcare Council (JCC) and its commitment to increasing the total number of childcare spaces in Vancouver by an additional 500. The Enhancement Grant is one of several Civic grants supporting childcare. While this stream does not directly aid the creation of new spaces, it supports the core operation of centres serving high need children and families.

I. Grant Objectives:

The Childcare Enhancement Grant supports the City's most vulnerable populations of children in the non-profit childcare system by:

- a) Enhancing quality through increased staff-child ratios in programs with higher needs children;
- b) Supporting access through reduced parent fees;
- c) Increasing food security with food supplement programs; and
- d) Achieving integrated child development services (hub models) by supporting neighbourhood coordination.

II. Grant Criteria:

To be eligible, applicants need to demonstrate that:

- a) Funds will be used to support one or more of the grant's objectives;
- b) Programs serve high numbers of children and families in **three or more** categories, including:
 - children from single parent families,
 - parents who receive the Provincial childcare subsidy,
 - children who are from Aboriginal, new immigrant or refugee families,
 - English as a Second Language (ESL) children,
 - children with extra support needs; and
- c) Parent fees must be at or below the city-wide average, which this year, is \$1,196 per month for infants and toddler care, \$801 per month for full time care for 3-5 year olds, and \$351 per month for school-aged children.

III. Funding Allocation Model

The maximum eligible amount per program is \$27,000. The grant amount is based on the number of licensed spaces in each program applied to a formula identifying the staff hours required to deliver the service.

Strategic Analysis and Key trends

Data provided by Enhancement Grant applicants demonstrates:

- *Fluctuation in the amount of families receiving the Provincial childcare subsidy* due to higher numbers of 'working poor' families or those in temporary work situations, whose earnings are just above the childcare subsidy's \$38,000 household income cutoff.
- *Provincial subsidy is an administrative burden for parents and a barrier to children accessing care.* New monthly administrative procedures are making it more difficult for families to receive and maintain the provincial childcare subsidy, especially for out of school care programs. This leads to high stress for families and higher turnover in programs.
- *Programs becoming less affordable for families.* Licensed programs are seeing higher vacancies as families seek alternative and unlicensed forms of care. Full time care for 0-4 year olds continues to be much less affordable for single parent families and those on subsidy. Furthermore, 32% of children in funded programs come from single parent families, which is much higher than the city-wide average of 17% *Decrease in numbers of immigrant and English as a Second Language children.* This reflects a regional shift, as other Metro cities are receiving a higher number of new immigrant families driven by a range of affordability issues.

Table I - Key Trends in Child Vulnerability as Reported by Enhancement Grant Applicants

Indicator/Criterion	2006	2009* Adjusted	2011	2012	2006 Census Baseline Data for Vancouver
Children from a single parent family	39%	41%	49%	32%	City-wide average = 17%
Families receiving some level of provincial subsidy	38%	40%	39%	36%	Children in Vancouver living below the Low Income Cut Off = 30.7%
Aboriginal children	14%	17%	23%	16%	City-wide average = 2%, although like other ethno-cultural groups in Vancouver, are more represented in certain neighbourhoods
Children from new immigrant or refugee families	42%	32%	23%	17%	12-15% of total city population immigrated to Vancouver in last five years, reflecting a downward trend in immigration rates to Vancouver since 1996
English as a second language	46%	47%	37%	36%	City-wide average = 50% mother tongue other than English
Children who require extra supports but who receive no funding for those supports	10%	10%	10%	10%	City-wide average = 15%
Children and families struggling with food security	n/a	n/a	41%	25%	Data first gathered in 2011

*NOTE: 2009 data adjusted to include same methodology as 2011 and 2012 data.

Additional trends include:

- Challenges with program administration, including difficulty recruiting staff and substitutes due to low wages and benefits; and
Increasing food prices continue to place pressure on highly fragile childcare budgets
Also, City staff note that multi-service programs (e.g. Neighbourhood Houses) are better able to support parents by connecting families in need to additional services. Childcare hubs that offer multiple early learning and care services often have the capacity to offer internal

subsidies for struggling families, and are better positioned to respond to policy changes and budgetary pressures affecting their programs.

Financial Implications

The total 2012 budget for Civic Childcare Grants is \$1,160,200. Allocations take place at different times throughout the year as illustrated in Table II below. This report requests approval for a 2012 Enhancement Grant allocation of \$781,480, and a detailed breakdown of allocations is listed in Appendix A.

Table II - Childcare Grants Timelines and Budget

Childcare Grant	2012 Budget	2012 Allocated	2012 Remaining	Council Report
Administration of City Owned Services (VSOCC)	\$114,792	\$114,792	0	RTS 9462 Feb 14, 2012 & RTS 9559 May 2, 2012
City-wide Support Services (Westcoast)	\$233,278	\$233,278	0	RTS 9462 Feb 14, 2012 & RTS 9559 May 2, 2012
Childcare Enhancement (current recommendation)	\$781,480	\$781,480	0	RTS 9594 May 15, 2012
Program Development	\$10,650		\$10,650	Fall 2012
Program Stabilization	\$5,000		\$5,000	Fall 2012
Research and Innovation	\$15,000		\$15,000	Fall 2012
Total	\$1,160,200	\$1,129,550	\$30,650	

Social Implications

Quality childcare is a key cornerstone to lowering childhood vulnerability

According to the 2011 research of the Human Early Learning Partnership at UBC, 40% of children in kindergarten in Vancouver were vulnerable in at least one aspect of their development (they are at an increased risk of difficulties in the area of social competence, emotional maturity, physical health and wellbeing, and/or language and cognitive development in school and beyond). This is higher than the provincial average of 30.9%, and since 1999, the overall vulnerability rate in Vancouver continues to rise.

The Enhancement Grant is one small tool that supports vulnerable and at-risk children in Vancouver's non-profit childcares. Council has also endorsed in principle the *Community Plan for a Public System of Integrated Early Care and Learning* (Motion passed May 31, 2011) with the vision to support a fully integrated system at the provincial level.

Childcare is important for the following reasons:

- It supports the labour force participation of parents and engenders economic growth; and
- Quality early childhood education and care supports school readiness and healthy child development.

CONCLUSION

This report seeks Council's authorization to allocate \$781,480 in Enhancement Grant Funding as set out in Appendix A.

GRANT NOT RECOMMENDED						
LICENSEE	CHILDCARE CENTRE	E-GRANT RECOMMENDED (\$)	TOTAL CAPACITY	OBJECTIVES	COMMENT	
Boat Daycare Society	Boat Daycare	0	25 30 Mths to School Age	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To keep fees at or below City average.	NO GRANT RECOMMENDED. Program does not meet the eligibility criteria for the 2012 Enhancement Grant.	
GRANTS RECOMMENDED						
NO.	LICENSEE	CHILDCARE CENTRE	E-GRANT RECOMMENDED (\$)	TOTAL CAPACITY	OBJECTIVES	CONDITIONS
1	Aboriginal Mother Centre Society, The	Aboriginal Mother Centre Daycare	18,060	25 group child care 30 mths to school age	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	To be released in three installments, June 15, September 30 and December 15 based on interim progress reports including an analysis of financial sustainability to the satisfaction of the Director of Social Policy. To submit Year End Financial Statements and Annual Report by August 31, 2012. Comment: will work to develop a parent survey to incorporate parent feedback. Also, as part of their ongoing quality assessments, Social Policy encourages AMCS to review the wage scales for their child care staff.

NO.	LICENSEE	CHILDCARE CENTRE	E-GRANT RECOMMENDED (\$)	TOTAL CAPACITY	OBJECTIVES	CONDITIONS
2	Assoc of Nbhd Houses dba Cedar Cottage Nbhd House	Beaconsfield Out of School Care	10,836	30 School-aged	To enhance staff ratios. To keep fees at or below City average.	
3	Assoc of Nbhd Houses dba Cedar Cottage Nbhd House	Queen Alexandra Out of School Care	9,030	25 School-aged	To enhance staff ratios. To keep fees at or below City average.	
4	Assoc of Nbhd Houses dba Cedar Cottage Neighbourhood House (ANH)	Secord Out-of-School Care	21,672	60 OSC	To enhance staff ratios. To keep fees at or below City average.	
5	Assoc of Nbhd Houses dba Frog Hollow Nbhd House	Frog Hollow Nbhd House Kidsworld School Age Care	14,448	40 School-aged Child Care	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	To submit Year End Financial Statements and Annual Report by August 31, 2012.
6	Assoc of Nbhd Houses dba Frog Hollow Nbhd House	Frog Hollow Neighbourhood House Nootka Group Care	14,448	40 School-aged Child Care	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
7	Assoc of Nbhd Houses dba Frog Hollow Nbhd House	Frog Hollow Neighbourhood House Satellite Day Care	27,000	12 Under 36 Months; 25 30 Mths to School Age	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
8	Assoc of Nbhd Houses dba Mount Pleasant Nbhd House	Mount Pleasant Nbhd House Daycare and Preschool	16,326	20 preschool; 2 under 36 mths; 14 30 mths to school age	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	

NO.	LICENSEE	CHILDCARE CENTRE	E-GRANT RECOMMENDED (\$)	TOTAL CAPACITY	OBJECTIVES	CONDITIONS
9	Assoc of Nbhd Houses dba Mt. Pleasant Nbhd House	Mt. Pleasant Nbhd House Before and After School Care	15,892	22 School-aged; 22 Kindercare	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
10	Assoc of Nbhd Houses dba South Van. Nbhd House	South Van. Nbhd House Poppins Preschool and OSC	21,022	20 preschool; 50 School Aged	To enhance staff ratios. To keep fees at or below City average.	
11	Assoc of Nbhd Houses dba South Van. Nbhd House	South Van. Nbhd House Waverly Out of School Care	7,224	20 School-aged	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
12	Brant Villa Daycare Society	Learning Tree Day Care	18,060	25 Under 36 mths	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
13	Britannia Community Serv Ctr Soc.	Grandview Terrace Child Care Centre	27,000	25 Group 30 mths to School Age; 20 School-aged; 30 Kindercare	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	To submit Year End Financial Statements and Annual Report by August 31, 2012.
14	Britannia Community Services Centre	Britannia Out Of School	21,672	70 School-aged Child Care	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	To be prorated to 60 spaces due to the consistent enrolment of the program and the decreasing enrolment of the school which the program serves. Will also require Year End Financial Statements and Annual Report by August 31, 2012, as well as quarterly minutes of the Britannia Hub childcare committee.

NO.	LICENSEE	CHILDCARE CENTRE	E-GRANT RECOMMENDED (\$)	TOTAL CAPACITY	OBJECTIVES	CONDITIONS
15	Britannia Community Services Centre	Eagles in the Sky Association - Eaglets Daycare and Out of School Care	27,000	25 30 Mths to School Age; 30 School-aged Child Care	To strengthen coordinated administration through the community hub model. To enhance staff ratios. To keep fees at or below City average.	To submit Year End Financial Statements and Annual Report by August 31, 2012.
16	Britannia Community Services Centre	Mount Pleasant Child Care Society	27,000	25 30 Mths to School Age; 12 Under 36 Mths	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	To submit Year End Financial Statements and Annual Report by August 31, 2012.
17	Collingwood Nbhd House	Sarah House Early Learning and Care Centre	18,060	25 30 Mths to School Age	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	Comment: Collingwood is encouraged to examine administrative best practices when reviewing and assessing its administrative fees.
18	Collingwood Nbhd House Society	Carleton School Age Program	10,836	30 School-aged	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To keep fees at or below City average.	
19	Collingwood Neighbourhood House Society	Norquay School Age Child Care Program	10,836	30 School-aged	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To keep fees at or below City average.	

NO.	LICENSEE	CHILDCARE CENTRE	E-GRANT RECOMMENDED (\$)	TOTAL CAPACITY	OBJECTIVES	CONDITIONS
20	Developmental Disabilities Assoc. of Vancouver-Richmond	Waterside Child Development Centre	23,116	12 under 36 mos; 8 30 mths to school age Group Care	To provide a food supplement program. To keep fees at or below City average.	To submit Year End Financial Statements and Annual Report by August 31, 2012.
21	Eastside Family Place Society	Eastside Family Place	3,576	15 Occasional Childcare	To keep fees at or below City average.	
22	Kiwassa Nbhd Services Association	Kiwassa Longhouse Out of School Care	11,918	33 School-aged	To strengthen coordinated administration through the community hub model. To keep fees at or below City average.	To submit Year End Financial Statements and Annual Report by August 31, 2012.
23	Kiwassa Nbhd Services Association	Kiwassa-Variety Club Day Care	18,060	25 30 Mths to School Age	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To keep fees at or below City average.	To submit Year End Financial Statements and Annual Report by August 31, 2012.
24	Kiwassa Nbhd Services Association	St. David's Preschool Society	4,768	20 preschool	To strengthen coordinated administration through the community hub model. To keep fees at or below City average.	To submit Year End Financial Statements and Annual Report by August 31, 2012.
25	Little Mountain Nbhd House Soc.	Little Mountain Child Development Centre (LMCDC)	10,836	15 30 Mths to School Age	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	To submit Year End Financial Statements and Annual Report by August 31, 2012.

NO.	LICENSEE	CHILDCARE CENTRE	E-GRANT RECOMMENDED (\$)	TOTAL CAPACITY	OBJECTIVES	CONDITIONS
26	Little Mountain Nbhd House Soc.	Little Mountain Out of School Care	14,448	40 School-aged	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	To submit Year End Financial Statements and Annual Report by August 31, 2012.
27	Marpole Oakridge Family Place Society (MOFP)	Play and Learn Program	2,384	10 Occasional Child Care	To enhance staff ratios. To keep fees at or below City average.	To submit Year End Financial Statements and Annual Report by August 31, 2012.
28	McGregor Child Care Soc.	McGregor Child Care Centre	27,000	12 under 36 mos; 25 30 Mths to School Age	To keep fees at or below City average.	To submit Year End Financial Statements and Annual Report by August 31, 2012.
29	Ray-Cam Co-operative Centre	Keefer Street Early Learning and Family Preschool Centre (formerly Hastings Street Preschool)	3,814	16 preschool	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	This funding is for 12 months of operation and is to be released in two installments, June 15 and December 15. Second installment to be released following a progress report and update on status of inclusion funding and overall budget. To submit Year End Financial Statements and Annual Report by August 31, 2012.
30	Ray-Cam Co-operative Centre	Ray-Cam Out of School; Raymur Place Daycare; Ray-Cam Daycare; Ray-Cam Occasional	27,000	40 30 Mths to School Age; 55 School Age	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	To submit Year End Financial Statements and Annual Report by August 31, 2012. To be released in two installments, June 15 and December 15. Second installment to be released following a progress report and update on status of inclusion funding and overall budget.

NO.	LICENSEE	CHILDCARE CENTRE	E-GRANT RECOMMENDED (\$)	TOTAL CAPACITY	OBJECTIVES	CONDITIONS
31	Shannon Day Care Soc.	Shannon Day Care	25,282	10 under 36 mths; 15 30 Mths to School Age	To strengthen coordinated administration through the community hub model. To enhance staff ratios. To keep fees at or below City average.	To submit Year End Financial Statements and Annual Report by August 31, 2012.
32	South Vancouver Family Place Society	Kids Care Preschool	7,152	30 Preschool	To enhance staff ratios. To keep fees at or below City average.	
33	St. Michael's Anglican Church	St. Michael's Day Care Centre	18,060	2 Under 36 mths; 23 30 mths to school age	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	To submit Year End Financial Statements and Annual Report by August 31, 2012. Will be disbursed in two instalments, June 15 and October 30. Instalments to be released following the submission of regular daycare board meeting minutes and a financial progress report. The October instalment to be released once a mechanism for soliciting parental input has been established to the satisfaction of the Director of Social Policy.
34	Strathcona Community Centre Assoc.	Strathcona Community Centre	27,000	40 Preschool; 45 School-aged; 20 Kindercare	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
35	Sunset Child Care Soc.	Sunset Child Care Society	18,060	25 30 mths to school age	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	

NO.	LICENSEE	CHILDCARE CENTRE	E-GRANT RECOMMENDED (\$)	TOTAL CAPACITY	OBJECTIVES	CONDITIONS
36	Sunset Community Association	Sunset Preschool and Out of School Care	22,184	37 Preschool; 37 School-aged	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
37	Thunderbird Nbhd Assoc.	Thunderbird Neighbourhood Out of School Care 1 & 2; Thunderbird Preschool	19,216	20 Preschool; 47 School-aged	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	Due to low enrolment, funding for the Out of School Care program will be based on the actual enrolment of 40 and not on of the program's current licensed capacity of 47 spaces.
38	Van Aboriginal Friendship Ctr Soc	Sundance Day Care Centre	18,060	25 30 mths to school age	To keep fees at or below City average.	To submit Year End Financial Statements and Annual Report by August 31, 2012.
39	Van Chinese Pentecostal Benevolent Soc.	Sunshine Corner Daycare	18,060	25 30 mths to school age	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	As per eligibility criteria, to maintain relationships with other neighbourhood agencies in order to assist high need families enrolled in the program.
40	Vancouver Native Health Society	Phil Bouvier Family Centre Daycare 0-3	27,000	24 under 36 mths; 12 30 mths to school age	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios.	To submit Year End Financial Statements and Annual Report by August 31, 2012.
41	YMCA of Greater Van.	Bob & Kay Ackles YMCA Nanook House	27,000	12 under 36 mths; 25 30 mths to school age	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
42	YWCA	Citygate Early Learning and Care Centre	18,060	25 30 mths to school age	To provide a food supplement program. To enhance staff ratios.	

NO.	LICENSEE	CHILDCARE CENTRE	E-GRANT RECOMMENDED (\$)	TOTAL CAPACITY	OBJECTIVES	CONDITIONS
43	YWCA	Emma's Early Learning and Care Centre	27,000	28 Group Care Under 36 Months	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
44	YWCA	YWCA Crabtree Corner Early Learning and Care Centre	26,004	12 Under 36 Months; 12 30 mths to school age	To provide a food supplement program. To enhance staff ratios.	
TOTAL			781,480			