



ADMINISTRATIVE REPORT

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Report Date: June 27, 2011
Contact: Brenda Prosen
Contact No.: 604.871.6858
RTS No.: 09241
VanRIMS No.: 08-2000-20
Meeting Date: July 12, 2011

TO: Vancouver City Council
FROM: Acting Managing Director of Social Development
SUBJECT: 2011 Child Care Enhancement Grants

RECOMMENDATION

THAT Council approve 45 Child Care Enhancement Grants, totaling \$781,480 as listed in Appendix A; source of funds to be the 2011 Civic Child Care Grant Funds, 2011 Operating Budget.

GENERAL MANAGER'S COMMENTS

The General Manager of Community Services RECOMMENDS approval of the foregoing.

COUNCIL POLICY

- Council established the annual Civic Child Care Grants Program on October 23, 1990, as part of the Civic Child Care Strategy.
- On December 14, 2010, a total budget of \$ 1,160,200 was allocated to the 2011 Civic Child Care Grants.
- Approval of grant recommendations requires eight affirmative votes.

PURPOSE

This report recommends allocations totalling \$781,480 in Child Care Enhancement Grants to assist 45 non profit child care programs that provide services to high numbers of vulnerable children. In Vancouver, 37 per cent of all children don't meet developmental benchmarks needed for successful learning, which is greater than the BC average of 29 percent. This grant provides assistance to programs serving children who: have special needs, are from single parent homes, receive Provincial subsidy, are Aboriginal, refugee/immigrant or have English as a Second Language, and who are food insecure. A complete list of Enhancement Grant recommendations are listed in Appendix A.

BACKGROUND AND DISCUSSION

I. Grant Objectives:

The Child Care Enhancement Grant supports the City's most vulnerable populations of children in the non-profit child care system by:

- a) Enhancing quality through increased staff-child ratios in programs with higher needs children
- b) Supporting access through reduced parent fees
- c) Increasing food security with food supplement programs, and
- d) Achieving integrated child development services (hub models) by supporting neighbourhood coordination

II. Grant Criteria:

To be eligible, applicants need to demonstrate that:

- a) Funds will be used to support one or more of the grant's objectives;
- b) Programs serve high numbers of Children and families in **three or more** categories, including:
 - children from single parent families,
 - parents who receive the Provincial child care subsidy,
 - children who are from Aboriginal, new immigrant or refugee families,
 - English as a Second Language (ESL) children,
 - children with extra support needs; and
- c) Parent fees are at or below the city-wide average.

Six programs did not meet the grant's fee criteria because they charge parent fees above the City-wide average. These six long standing grant recipients will be given an opportunity to meet the fee criteria from September onwards. If that is not operationally viable, they will be pro-rated to 6 months. Staff will re-examine this issue and its policy implications for the 2012 grant, as the issue signals that programs may be unable to raise enough revenue to meet the rising costs of serving high need families.

III. Funding Allocation Model

The maximum eligible amount per program is \$27,000. The grant amount is based on the number of licensed spaces in each program applied to a formula identifying the staff hours required to deliver the service.

IV. Key trends

Data provided by funded programs in 2011 and compared to enrolment in the same programs that have been funded since 2006 (with only some minor fluctuation) demonstrates:

- *An increase in the proportion of single parent families,*
 - *Fluctuation in the amount of families receiving the Provincial child care subsidy.*
- Feedback from programs indicates a trend in higher numbers of 'working poor' families or those in temporary work situations, whose earnings are above the child care subsidy's \$38,000 household earning threshold.

- *Increase in the number of Aboriginal children attending programs.* Programs identified the need for cultural competency working with Aboriginal children and families.
- *Decrease in numbers of immigrant and English as a Second Language children*
- *A significant proportion of families (41%) are food insecure: e.g. children coming to child care hungry, in particular after weekends at home.* Programs identified that additional urban agriculture opportunities on site, and bulk procurement among child care providers could reduce costs & support local food purchasing.

Table I - Key Trends in Child Vulnerability as Reported by Funded Programs

Indicator/Criterion	2006 Grant Recipients	2009 Grant Recipients	2011	2006 Baseline Data
Children from a single parent family	39%	46%	49%	City-wide average = 17%
Families receiving some level of provincial subsidy	38%	52%	39%	Children in Vancouver living below the Low Income Cut Off = 30.7%
Aboriginal children	14%	19%	23%	City-wide average = 2%, although like other ethno-cultural groups in Vancouver, are concentrated in certain neighbourhoods
Children from new immigrant or refugee families	42%	35%	23%	12-15% of total population immigrated to Vancouver in last five years
English as a second language	46%	52%	37%	City-wide average = 50% mother tongue other than English
Children who require extra supports but who receive no funding for those supports	10%	11%	10%	City-wide average = 15%
Children and families struggling with food security	n/a	n/a	41%	Data first gathered in 2011

Additional trends reported by programs include:

- Fewer parents available to volunteer due to work demands;
- Program administration challenges, including staff shortages due to low wages and benefits; and
- Increased number of Vancouver Board of Education district closure days has resulted in increased costs for parents needing to enrol school aged children in all day care. Those unable to afford the costs are leaving children in unlicensed care arrangements.

FINANCIAL IMPLICATIONS

The total 2011 budget for Civic Child Care Grants is \$1,160,200. Allocations take place three times a year as illustrated in Table II below. This report requests approval for a 2011 Enhancement Grant allocation of \$781,480, and a detailed breakdown of allocations is listed in Appendix A.

Table II - Child Care Grants Timelines and Budget

Child Care Grant	2011 Budget	2011 Allocation	2011 Remaining	Council Report
Admin of City Owned	\$114,791	\$114,791	0	Feb. 17, 2011
City Wide Support Services	\$233,278	\$233,278	0	Feb. 17, 2011
Child Care Enhancement (current recommendation)	\$781,480	\$781,480	0	July, 2011
Program Development	\$10,651		\$10,651	Fall 2011
Program Stabilization	\$5,000		\$5,000	Fall 2011
Research and Innovation	\$15,000		\$15,000	Fall 2011
Total	\$1,160,200	\$1,129,549	\$30,651	

SOCIAL IMPLICATIONS***Growth in total number of child care spaces and JCC Target***

On April 7, 2009, Council passed a motion renewing its commitment to a 5% growth benchmark in child care spaces and the reinstatement of the Joint Child Care Council (JCC). Based on the 6000 licensed group spaces which were operating in 2009, the JCC set a target of adding a further 300 new licensed group care spaces by the end of 2011. As of June 2011, 453 spaces have been delivered through occupancy permit. This is a 7.5% increase in the total number of spaces from 2009. The Enhancement Grant is one of several Civic grants supporting child care. While this stream does not directly aid the creation of new spaces, it supports the operation of centres serving high need children and families.

Child care is important for the following reasons:

- It supports the labour force participation of parents and engenders economic growth;
- Quality child care can produce \$2.50 in benefits at a minimum, for every \$1 in new spending;
- Quality early childhood education and care supports school readiness and healthy child development.

In addition, quality child care is a key cornerstone to lowering childhood vulnerability, and has long-term benefits for children, particularly those 'at risk'.

CONCLUSION

This report seeks Council's authorization to allocate \$781,480 in Enhancement Grant Funding as set out in Appendix A.

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RTS 09241 - 2011 Child Care Enhancement Grants Recommended

NO.	LICENSEE	CHILDCARE CENTRE	E-GRANT RECOMMEND (\$)	TOTAL CAPACITY	OBJECTIVES	CONDITIONS
1	Assoc of Nbhd Houses dba Cedar Cottage Nbhd House	Beaconsfield Out of School Care	10,088	30 School-aged	To keep fees at or below City average.	
2	Assoc of Nbhd Houses dba Cedar Cottage Nbhd House	Queen Alexandra Out of School Care	8,407	25 School-aged	To enhance staff ratios. To keep fees at or below City average.	
3	Assoc of Nbhd Houses dba Cedar Cottage Nbhd House	Selkirk Out of School Care	20,176	60 School-aged	To enhance staff ratios. To keep fees at or below City average.	
4	Assoc of Nbhd Houses dba Frog Hollow Nbhd House	Frog Hollow Nbhd House Kidsworld School Age Care	13,451	40 School-aged Child Care	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	To submit Year End Financial Statements and Annual Report by August 31, 2011.
5	Assoc of Nbhd Houses dba Frog Hollow Nbhd House	Frog Hollow Neighbourhood House Nootka Group Care	13,451	40 School-aged Child Care	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
6	Assoc of Nbhd Houses dba Frog Hollow Nbhd House	Frog Hollow Neighbourhood House Satellite Day Care	27,000	12 Under 36 Months; 25 30 Mths to School Age	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
7	Assoc of Nbhd Houses dba Mount Pleasant Nbhd House	Mount Pleasant Nbhd House Daycare and Preschool	15,199	16 30 mths to school age; 20 Preschool	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
8	Assoc of Nbhd Houses dba Mt. Pleasant Nbhd House	Mt. Pleasant Nbhd House Before and After School Care	13,451	20 School-aged; 20 Kindercare	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
9	Assoc of Nbhd Houses dba South Van. Nbhd House	South Van. Nbhd House Out of School Care	6,725	20 School-aged	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	

RTS 09241 - 2011 Child Care Enhancement Grants Recommended

NO.	LICENSEE	CHILDCARE CENTRE	E-GRANT RECOMMEND (\$)	TOTAL CAPACITY	OBJECTIVES	CONDITIONS
10	Assoc of Nbhd Houses dba South Van. Nbhd House	South Van. Nbhd House Poppins Preschool	17,890	20 Preschool, 40 School-aged	To enhance staff ratios. To keep fees at or below City average.	
11	Boat Daycare Society	Boat Daycare	16,814	25 30 Mths to School Age	To provide a food supplement program. To keep fees at or below City average.	
12	Brant Villa Daycare Society	Learning Tree Day Care	16,814	25 30 Mths to School Age	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
13	Britannia Community Serv Ctr Soc.	Grandview Terrace Child Care Centre	27,000	25 Group 30 mths to School Age; 20 School-aged; 30 Kindercare	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	To submit Year End Financial Statements and Annual Report by August 31, 2011.
14	Britannia Community Services Centre	Britannia Out Of School	20,176	70 School-aged Child Care	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	To be prorated to 60 spaces due to the consistent enrolment of the program and the decreasing enrolment of the school which the program serves. Will also require Year End Financial Statements and Annual Report by August 31, 2011.
15	Britannia Community Services Centre	Eagles in the Sky Association - Eaglets Daycare and Out of School Care	26,902	25 30 Mths to School Age; 30 School-aged Child Care	To strengthen coordinated administration through the community hub model. To enhance staff ratios. To keep fees at or below City average.	As per eligibility criteria, funding for the School-aged program is approved but will be held contingent on fees being reduced to the city average by August 31, 2011. If fees cannot be reduced to the city-wide average, the grant will be pro-rated to 6 months. Any unallocated portion of this grant will be used for capacity building initiatives directed toward Enhancement Grant recipients and

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						released in 2011 to the satisfaction of the Director of Social Policy.
16	Britannia Community Services Centre	Mount Pleasant Child Care Society	27,000	25 30 Mths to School Age; 12 Under 36 Mths	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
17	Collingwood Nbhd House	Sarah House Early Learning and Care Centre	16,814	25 30 Mths to School Age	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	As per eligibility criteria, funding is approved but will be held contingent on fees being reduced to the city average by August 31, 2011. If fees cannot be reduced to the city-wide average, the grant will be pro-rated to 6 months. Any unallocated portion of this grant will be used for capacity building initiatives directed toward Enhancement Grant recipients and released in 2011 to the satisfaction of the Director of Social Policy.

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18	Collingwood Nbhd House Society	Carleton School Age Program	10,088	30 School-aged	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	To be released in two instalments. As per eligibility criteria, funding is approved but second (October 15) instalment will be released contingent on fees being reduced to the city average in September and for the remainder of the year. If fees cannot be reduced to the city-wide average, the grant will be pro-rated to 6 months. Any unallocated portion of this grant will be used for capacity building initiatives directed toward Enhancement Grant recipients and released in 2011 to the satisfaction of the Director of Social Policy.
19	Collingwood Neighbourhood House Society	Norquay School Age Child Care Program	10,088	30 School-aged	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	To be released in two instalments. As per eligibility criteria, funding is approved but second (October 15) instalment will be released contingent on fees being reduced to the city average in September and for the remainder of the year. In the event that the program is not eligible in September, the unallocated portion of this grant will be used for capacity building initiatives directed toward Enhancement Grant recipients and released in 2011 to the satisfaction of the Director of Social Policy.
20	Developmental Disabilities Assoc. of Vancouver-Richmond	Waterside Child Development Centre	21,521	12 under 36 mos; 8 30 mths to school age Group Care	To provide a food supplement program. To keep fees at or below City average.	To submit Year End Financial Statements and Annual Report by August 31, 2011.
21	Eastside Family Place Society	Eastside Family Place	3,329	15 Occasional Childcare	To enhance staff ratios. To keep fees at or below City average.	

NO.	LICENSEE	CHILDCARE CENTRE	E-GRANT RECOMMEND (\$)	TOTAL CAPACITY	OBJECTIVES	CONDITIONS
22	Jericho Kids' Club Child Care Society	Jericho Kids Club 1 Bayview	26,229	65 School-aged; 18 Kindercare	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	To submit Year End Financial Statements and Annual Report by August 31, 2011. To be prorated to 78 spaces and released in two instalments. Second instalment (October 15) to be based on actual licensed capacity of the program, which will be determined following adjustments to Jericho's use of VBE space. In the event that the program is licensed for less than 78 spaces, the grant portion allocated to the balance of spaces will be used for capacity building initiatives directed toward Enhancement Grant recipients and released in 2011 to the satisfaction of the Director of Social Policy. Note that the Client Profile is on the margin of eligibility and may not qualify in the future.
23	Kiwassa Nbhd Services Association	Kiwassa Longhouse Out of School Care	11,097	33 School-aged	To strengthen coordinated administration through the community hub model. To keep fees at or below City average.	To submit Year End Financial Statements and Annual Report by August 31, 2011.
24	Kiwassa Nbhd Services Association	Kiwassa-Variety Club Day Care	16,814	25 30 Mths to School Age	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To keep fees at or below City average.	To submit Year End Financial Statements and Annual Report by August 31, 2011.
25	Kiwassa Nbhd Services Association	St. David's Preschool Society	4,439	20 Preschool	To strengthen coordinated administration through the community hub model. To keep fees at or below City average.	To submit Year End Financial Statements and Annual Report by August 31, 2011.

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NO.	LICENSEE	CHILDCARE CENTRE	E-GRANT RECOMMEND (\$)	TOTAL CAPACITY	OBJECTIVES	CONDITIONS
26	Little Mountain Nbhd House Soc.	Little Mountain Child Development Centre (LMCDC)	10,088	15 30 Mths to School Age	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	To submit Year End Financial Statements and Annual Report by August 31, 2011.
27	Little Mountain Nbhd House Soc.	Little Mountain Out of School Care	13,451	40 School-aged	To strengthen coordinated administration through the community hub model. To enhance staff ratios.	To submit Year End Financial Statements and Annual Report by August 31, 2011.
28	McGregor Child Care Soc.	McGregor Child Care Centre	27,000	12 under 36 mos; 25 30 Mths to School Age	To keep fees at or below City average.	To submit Year End Financial Statements and Annual Report by August 31, 2011.
29	Ray-Cam Co-operative Centre	Hastings Street Early Learning and Enrichment Preschool Centre	4,439	20 Preschool	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	To be released upon receipt of a revised budget and detailed fundraising plan for 2011/12 showing the financial sustainability of the program by August 31, 2011. Payments will be released in three instalments, July, October and December based on interim financial statements.
30	Ray-Cam Co-operative Centre	Ray-Cam Out of School; Raymur Place Daycare; Ray-Cam Daycare; Ray-Cam Occasional	27,000	20 30 Mths to School Age; 20 30 Mths to School Age; 55 School-aged;	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
31	Shannon Day Care Soc.	Shannon Day Care	23,539	10 under 36 mths; 15 30 Mths to School Age	To strengthen coordinated administration through the community hub model. To enhance staff ratios. To keep fees at or below City average.	To submit Year End Financial Statements and Annual Report by August 31, 2011.

RTS 09241 - 2011 Child Care Enhancement Grants Recommended

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32	Spare Time Child Care Soc.	Spare Time Challenge Club	20,176	60 School-aged	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
33	St. Michael's Anglican Church	St. Michael's Day Care Centre	16,814	25 3-5 years Group Care	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	To submit Year End Financial Statements and Annual Report by August 31, 2011. Will be disbursed in two instalments, July and October. Instalments to be released following the submission of regular daycare board meeting minutes. The October instalment to be released once a mechanism for soliciting parental input has been established to the satisfaction of the Director of Social Policy. Comment: As part of their ongoing quality assessments, Social Policy encourages St Michael's Day Care Centre to review the wage scales for their exempted child care staff.
34	Strathcona Community Centre Assoc.	Strathcona Community Centre Preschool	27,000	40 Preschool; 45 School-aged; 20 Kindercare	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	To submit Annual Report by August 31, 2011. Comment: As part of their ongoing quality assessments, Social Policy encourages Strathcona Community Centre Association to review the wage scales for their child care staff.
35	Sunset Child Care Soc.	Sunset Child Care Society	16,814	25 30 mths to school age	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	Eligible for 2011. Note that the Client Profile is on the margin of eligibility and may not qualify in the future.
36	Sunset Community Association	Sunset Preschool and Out of School Care	14,937	37 Preschool; 20 School-aged	To strengthen coordinated administration through the community hub model. To enhance staff ratios. To keep fees at or below City average.	

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37	Thunderbird Nbhd Assoc.	Thunderbird Neighbourhood Out of School Care 1 & 2; Thunderbird Preschool	20,243	47 School-aged; 20 Preschool	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	Eligible for 2011. Note that the Client Profile for the Preschool is on the margin of eligibility and may not qualify in the future.
38	Van Aboriginal Friendship Ctr Soc	Sundance Day Care Centre	16,814	25 30 mths to school age	To keep fees at or below City average.	To submit Year End Financial Statements and Annual Report by August 31, 2011.
39	Van Chinese Pentecostal Benevolent Soc.	Sunshine Corner Daycare	16,814	25 30 mths to school age	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	As per eligibility criteria, to develop relationships with other neighbourhood agencies in order to assist high need families enrolled in the program.
40	Vancouver Native Health Society	Phil Bouvier Family Centre Daycare 0-3	27,000	24 under 36 mths; 25 30 mths to school age	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	To submit Year End Financial Statements and Annual Report by August 31, 2011.
41	YMCA of Greater Van.	Bob & Kay Ackles YMCA Nanook House	27,000	12 under 36 mths; 25 30 mths to school age	To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	

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42	YMCA of Greater Van.	Mount Pleasant YMCA Kids Club	3,363	25 School-aged	To keep fees at or below City average.	Funding approved but held contingent on fees being reduced to city average by August 31, 2011. If that is not operationally feasible, grant will be pro-rated to 6 mos. Funding will be based on 8 spaces due to low enrolment. Funding for up to 6 more spaces will be held until Sept 30 and released based on actual enrolment in September. Additional funding would cover 4 months from September to December 2011. Future applications will be evaluated based on enrolment and program viability. Any unallocated portion of this grant will be used for capacity building initiatives for Enhancement Grant recipients, and released to the satisfaction of the Director of Social Policy.
43	YWCA	Citygate Early Learning and Care Centre	16,814	25 30 mths to school age	To provide a food supplement program. To enhance staff ratios.	As per eligibility criteria, funding is approved but will be held contingent on fees being reduced to the city average by August 31, 2011. If that is not operationally feasible, the grant will be pro-rated to 6 mos. Any unallocated portion of this grant will be used for capacity building initiatives directed for Enhancement Grant recipients and released in 2011 to the satisfaction of the Director of Social Policy.
44	YWCA	Emma's Early Learning and Care Centre	27,000	28 Under 36 Months, Group Care	To strengthen coordinated administration through the hub model. To provide a food supplement program. To enhance staff ratios. To keep fees at or below City average.	
45	YWCA	YWCA Crabtree Corner Early Learning and Care Centre	24,211	12 Under 36 Mos; 12 30 mos to school age	To provide a food supplement program. To enhance staff ratios.	
TOTAL			781,480			