



#### REPORT TO COUNCIL

# STANDING COMMITTEE OF COUNCIL ON CITY SERVICES AND BUDGETS

## **DECEMBER 16, 2010**

A Regular Meeting of the Standing Committee of Council on City Services and Budgets was held on Thursday, December 16, 2010, at 9:40 am, in the Council Chamber, Third Floor, City Hall.

PRESENT: Councillor Raymond Louie, Chair

Mayor Gregor Robertson Councillor Suzanne Anton\* Councillor David Cadman Councillor George Chow\* Councillor Heather Deal Councillor Kerry Jang

Councillor Geoff Meggs\*, Vice-Chair

Councillor Andrea Reimer\*
Councillor Tim Stevenson
Councillor Ellen Woodsworth

CITY MANAGER'S OFFICE: Penny Ballem, City Manager

CITY CLERK'S OFFICE: Lori Isfeld, Meeting Coordinator

\*Denotes absence for a portion of the meeting.

### MATTERS ADOPTED ON CONSENT

MOVED by Councillor Deal

THAT the Committee approve Item 4 on consent.

CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY
(Councillors Chow, Meggs and Reimer absent for the vote)

# 1. Vancouver Sport Hosting Grant: Fall 2010 Intake December 2, 2010

Recreation Services staff responded to questions.

MOVED by Councillor Anton
THAT the Committee recommend to Council

THAT Council approve Sport Hosting Grants totalling \$141,058 as listed in the Administrative Report dated December 2, 2010, entitled "Vancouver Sport Hosting Grant: Fall 2010 Intake".

CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY
(Councillor Chow absent for the vote)

2. Lease of City-owned Property at 1455 Quebec Street for the Purpose of an Expansion to Science World Operations and Activities November 30, 2010

Cultural Services staff provided a presentation and along with Engineering staff, responded to questions.

Representatives from Science World spoke in support of the recommendations and responded to questions.

MOVED by Councillor Deal
THAT the Committee recommend to Council

- A. THAT Council approve a modification, as outlined in the Administrative Report dated November 30, 2010, entitled "Lease of City-owned Property at 1455 Quebec Street for the Purpose of an Expansion to Science World Operations and Activities", of the existing lease between the City and Her Majesty the Queen in Right of the Province of British Columbia (the "Province"), at a nominal rent, to expand the leased area at 1455 Quebec Street, legally known as Lot 302 Except Part in Plan BCP27369 False Creek Plan BCP17012, PID: 026-251-141, over that general area indicated as the new lease area (the "New Lease Area") on Appendix A of the aforementioned report, to the satisfaction of the Directors of Legal Services and Real Estate Services and the General Manager of Engineering Services.
- B. THAT no legal rights or obligations are hereby created and none shall arise until the lease modification document is fully executed by both parties.

CARRIED UNANIMOUSLY AND
BY THE REQUIRED MAJORITY
(Councillors Anton and Chow absent for the vote)

# 3. 2010 Hastings Legacy Fund (HLF) Allocations December 2, 2010

Social Planning staff responded to questions

MOVED by Councillor Woodsworth THAT the Committee recommend to Council

THAT Council approve six Hastings Legacy Fund grants totaling \$129,000 for the projects identified in the Administrative Report dated December 2, 2010, entitled "2010 Hastings Legacy Fund (HLF) Allocations"; source of funds to be the Hastings Social Responsibility Reserve.

CARRIED UNANIMOUSLY AND BY THE REQUIRED MAJORITY

# 4. 2010 Civic Childcare Grants - Program Development and Innovation Grants December 2, 2010

THAT the Committee recommend to Council

THAT Council approve \$30,000 for the 2010 Civic Childcare Grants listed in Appendix A of the Administrative Report dated December 2, 2010, entitled "2010 Civic Childcare Grants - Program Development and Innovation Grants"; the source of funds to be the 2010 Child Care Grants Budget.

ADOPTED ON CONSENT AND BY THE REQUIRED MAJORITY

# 5. 2010 Cultural Infrastructure Grant Allocations November 29, 2010

Cultural Services staff provided a presentation and responded to questions.

The Committee heard from one speaker in support of the recommendations.

MOVED by Councillor Deal
THAT the Committee recommend to Council

THAT Council approve twenty-six (26) Cultural Infrastructure Grants totalling \$1,000,000, as outlined in the Administrative Report dated November 29, 2010, entitled "2010 Cultural Infrastructure Grant Allocations", and as noted in the appendices of the aforementioned report; source of funds to be the 2010 Cultural Infrastructure Grants Program Capital Budget.

ADOPTED ON CONSENT AND BY THE REQUIRED MAJORITY

# 6. Affordable Internet Access in Vancouver - CRTC Usage-Based Billing Decision

Vancouver City Council, at its meeting on December 14, 2010, referred this matter to the Standing Committee on City Services and Budgets meeting on December 16, 2010, in order to hear from speakers.

The City Manager responded to questions.

The Committee heard from one speaker in support of the motion.

# MOVED by Councillor Reimer

## WHEREAS

- 1. The Canadian Radio-television Telecommunications Commission (CRTC) has, in Telecom Decision CRTC 2010-255, allowed incumbent Internet Service Providers (ISPs) to charge their customers, including wholesale customers (smaller independent ISPs), based on predetermined thresholds of bandwidth use.
- 2. This decision has allowed incumbent ISPs to impose unjust financial limitations on how many gigabytes of usage their independent competitors can provide to their customers, thereby severely limiting diversity in Canada's telecommunications sector.
- 3. This pricing regime will result in impediments to independent ISPs' abilities to financially differentiate the services they provide to consumers from the services of incumbents, which harms competition and market innovation.
- 4. Usage-based billing, or metering discriminates against certain forms of information, such as audio and video, insofar as it charges consumers more for content that requires the use of a large amount of gigabytes.
- 5. These high prices will act as a tax on innovation, free expression, and empowerment, as those who produce content become less able to produce and disseminate their work freely.
- 6. This pricing regime will increase the overall cost of Internet access for end-users, thereby deepening the digital divide, which is antithetical to the CRTC's broadband accessibility mandate.
- 7. Usage-based billing limits Vancouver residents' ability to access online services, to become educated, and to communicate with others, and hampers the free and full exchange of information.
- 8. The City of Vancouver is increasingly moving towards web-based forms of communication, engagement and information sharing with its citizens.

## THEREFORE BE IT RESOLVED

THAT Vancouver City Council call on the CRTC to reverse Telecom Decision CRTC 2010-255, and prevent incumbent ISPs from imposing usage-based billing on the independent ISPs that purchase wholesale broadband.

## amended

## AMENDMENT MOVED by Councillor Anton

THAT the RESOLVED be struck and replaced with the following:

### THEREFORE BE IT RESOLVED

THAT Vancouver City Council call on the CRTC to prevent service providers from imposing usage-based billing.

#### amended

The Committee agreed to separate the vote on the components of the following amendment to the amendment, amendment as amended, and motion as amended.

# AMENDMENT TO THE AMENDMENT MOVED by Councillor Reimer

THAT the amendment be struck and replaced with the following:

## THEREFORE BE IT RESOLVED

- A. THAT Vancouver City Council call on the CRTC to reverse Telecom Decision CRTC 2010-255, and prevent incumbent ISPs from imposing usage-based billing on the independent ISPs that purchase wholesale broadband.
- B. THAT Vancouver City Council ask the Government of Canada to prevent service providers from imposing usage-based billing as an internet traffic management practice.
- C. THAT Council's decision be communicated to the Union of BC Municipalities, the Federation of Canadian Municipalities, Federal Members of Parliament and Members of the BC Legislative Assembly.

## CARRIED

(Councillor Anton opposed to A)

The amendment to the amendment having carried, the amendment as amended was put and CARRIED with Councillor Anton opposed to A.

The amendment having carried, the motion as amended was put and CARRIED with Councillor Anton opposed to A.

## FINAL MOTION AS APPROVED

#### WHEREAS

- The Canadian Radio-television Telecommunications Commission (CRTC)
  has, in Telecom Decision CRTC 2010-255, allowed incumbent Internet
  Service Providers (ISPs) to charge their customers, including wholesale
  customers (smaller independent ISPs), based on predetermined
  thresholds of bandwidth use.
- 2. This decision has allowed incumbent ISPs to impose unjust financial limitations on how many gigabytes of usage their independent competitors can provide to their customers, thereby severely limiting diversity in Canada's telecommunications sector.
- 3. This pricing regime will result in impediments to independent ISPs' abilities to financially differentiate the services they provide to consumers from the services of incumbents, which harms competition and market innovation.
- 4. Usage-based billing, or metering discriminates against certain forms of information, such as audio and video, insofar as it charges consumers more for content that requires the use of a large amount of gigabytes.
- 5. These high prices will act as a tax on innovation, free expression, and empowerment, as those who produce content become less able to produce and disseminate their work freely.
- 6. This pricing regime will increase the overall cost of Internet access for end-users, thereby deepening the digital divide, which is antithetical to the CRTC's broadband accessibility mandate.
- 7. Usage-based billing limits Vancouver residents' ability to access online services, to become educated, and to communicate with others, and hampers the free and full exchange of information.
- 8. The City of Vancouver is increasingly moving towards web-based forms of communication, engagement and information sharing with its citizens.

## THEREFORE BE IT RESOLVED

- A. THAT Vancouver City Council call on the CRTC to reverse Telecom Decision CRTC 2010-255, and prevent incumbent ISPs from imposing usage-based billing on the independent ISPs that purchase wholesale broadband.
- B. THAT Vancouver City Council ask the Government of Canada to prevent service providers from imposing usage-based billing as an internet traffic management practice.

C. THAT Council's decision be communicated to the Union of BC Municipalities, the Federation of Canadian Municipalities, Federal Members of Parliament and Members of the BC Legislative Assembly.

The Committee adjourned at 11:38 am

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# REGULAR COUNCIL MEETING MINUTES STANDING COMMITTEE OF COUNCIL ON CITY SERVICES AND BUDGETS

### **DECEMBER 16, 2010**

A Regular Meeting of the Council of the City of Vancouver was held on Thursday, December 16, 2010, at 11:38 am, in the Council Chamber, Third Floor, City Hall, following the Standing Committee on City Services and Budgets meeting, to consider the recommendations and actions of the Committee.

PRESENT: Mayor Gregor Robertson

Councillor Suzanne Anton
Councillor David Cadman
Councillor George Chow
Councillor Heather Deal
Councillor Kerry Jang
Councillor Raymond Louie
Councillor Geoff Meggs
Councillor Andrea Reimer
Councillor Tim Stevenson
Councillor Ellen Woodsworth

CITY MANAGER'S OFFICE: Penny Ballem, City Manager

CITY CLERK'S OFFICE: Lori Isfeld, Meeting Coordinator

COMMITTEE OF THE WHOLE

MOVED by Councillor Cadman SECONDED by Councillor Jang

THAT this Council resolve itself into Committee of the Whole, Mayor Robertson in the Chair.

**CARRIED UNANIMOUSLY** 

## **COMMITTEE REPORTS**

Report of Standing Committee on City Services and Budgets December 16, 2010

Council considered the report containing the recommendations and actions taken by the Standing Committee on City Services and Budgets. Its items of business included:

- 1. Vancouver Sport Hosting Grant: Fall 2010 Intake
- 2. Lease of City-owned Property at 1455 Quebec Street for the Purpose of an Expansion to Science World Operations and Activities
- 3. 2010 Hastings Legacy Fund (HLF) Allocations
- 4. 2010 Civic Childcare Grants Program Development and Innovation Grants
- 5. 2010 Cultural Infrastructure Grant Allocations
- 6. Affordable Internet Access in Vancouver CRTC Usage Based Billing Decision

Items 1 - 6

MOVED by Councillor Louie

THAT the recommendations and actions taken by the Standing Committee on City Services and Budgets at its meeting of December 6, 2010, as contained in items 1 - 6, be approved.

CARRIED UNANIMOUSLY AND BY THE REQUIRED MAJORITY

# RISE FROM COMMITTEE OF THE WHOLE

MOVED by Councillor Deal

THAT the Committee of the Whole rise and report.

CARRIED UNANIMOUSLY

#### ADOPT REPORT OF COMMITTEE OF THE WHOLE

MOVED by Councillor Cadman SECONDED by Councillor Jang

THAT the report of the Committee of the Whole be adopted.

**CARRIED UNANIMOUSLY** 

## **URGENT BUSINESS**

1. Metro Vancouver Board of Directors - Appointment Changes for Alternate Directors

MOVED by Councillor Louie SECONDED by Councillor Jang

THAT Council approve changes to the Metro Vancouver Board of Directors alternate appointments, effective immediately:

**Director**Mayor Gregor Robertson
Councillor Geoff Meggs

Alternate Councillor George Chow Councillor Kerry Jang

CARRIED UNANIMOUSLY

# **BY-LAWS**

MOVED by Councillor Louie SECONDED by Councillor Jang

THAT Council enact By-law 1 on the agenda for this meeting, and authorize the Mayor and City Clerk to sign and seal the enacted by-law.

# CARRIED UNANIMOUSLY

1. A By-law to amend Parking Meter By-law No. 2952 to approve parking meter rate changes and other definitional changes and consequential amendments (By-law 10196)

The Council adjourned at 11:40 am

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