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## ADMINISTRATIVE REPORT

Report Date: May 05, 2009 Contact: Mario Lee Contact No.: 604.871.6034

RTS No.: 7927

VanRIMS No.: 08-2000-20 Meeting Date: May 19, 2009

TO: Vancouver City Council

FROM: Managing Director of Social Development

SUBJECT: 2009 Civic Child Care Grants: Allocation 2 of 3, Child Care Enhancement

Grant

### RECOMMENDATION

THAT Council approve 45 Child Care Enhancement Grants totalling, \$766,155 as listed in Appendix A, with conditions as noted; source of funds to be the 2009 Civic Child Care Grants Funds, 2009 Operating Budget.

### GENERAL MANAGER'S COMMENTS

The General Manager of Community Services RECOMMENDS approval of the foregoing.

## COUNCIL POLICY

Council established the annual Civic Childcare Grants Program on October 23, 1990, as part of the Civic Childcare Strategy. The overall objectives of this grant program are to:

- support the viability, accessibility and quality of existing child care services;
- assist child care initiatives in high need areas;
- encourage and support efficient, coordinated, administrative services required for a child care system in Vancouver;
- lever other sources of child care funding, whenever possible.

On April 23, 2002, Council approved "Moving Forward Childcare: A Cornerstone of Childhood Development", which set out a strategic plan for the integration of child care and child development services within a hub framework for the City.

On June 14 2005, Council approved combining the Inner City Sustaining, Program Enhancement, and Inner City Bursary grants into one Childcare Enhancement grant.

On June 29, 2006, Council approved revised criteria for the Childcare Enhancement grant.

On April 7, 2009, Council adopted the 2009 Operating Budget. A total budget of \$1,137,400 has been allocated for 2009 Civic Childcare Grants which includes a 2% cost of living increase from 2008.

Approval of grant recommendations requires eight affirmative votes.

### **PURPOSE**

The purpose of the report is to recommend allocations for the Child Care Enhancement Grant to 45 licensed, non-profit child care programs serving children in high need areas. Annual funding reduces fees to be equal to or below the city average, in low income and high needs neighbourhoods, supports food supplement programs, increases staff-child ratios in childcares with special and/or high needs children, and to support child development service coordination through the hub service delivery model.

This is the second of three reports regarding the 2009 Civic Childcare Grants Program.

## **BACKGROUND**

The purpose of the Child Care Enhancement Grant is to support affordability in licensed, non-profit child care programs and improve access to child care for families who may otherwise be unable to access the service.

### **Affordability**

The Enhancement grant increases affordability by allowing the operator to provide food supplement programs, through modest reductions in parent fees compared to the City average, and by increasing child-staff ratios where children are in need of extra supports.

Child care is a provincial mandate, however, services are primarily supported by parent fees, which fund approximately 85% of child care operating budgets. The remaining 15% comes from a patchwork of government programs and other fund raising. Regular fees are often prohibitively expensive for families with more than one child and those with low to moderate incomes.

The Provincial government provides a limited amount of subsidy that enables low/modest income families to offset a portion of the parent fees. However, the amount provided by the province is not enough to cover the full parent fee. The lack of sufficient provincial subsidy precludes some families from accessing regulated child care. The issue of child care affordability will be part of a comprehensive report on the status of child care in Vancouver that will be presented to Council in the fall of 2009.

## Grant Assessment Tools

Grant eligibility is assessed through analysis determining that children receiving services meet three or more of the following high needs indicators: children are from single parent

families, parents are in receipt of Provincial subsidy, children are from Aboriginal, immigrant or refugee families, and children with extra support needs. Grant applicants provide this information based on information collected from parents. Based on the most recent comprehensive analysis of grant data, (2006) 39% are from a single parent family; 42% are from immigrant or refugee families; 46% have English as a second language; 14% are Aboriginal; 38% are receiving some level of provincial subsidy, and; 10% are children who require extra supports but receive no funding for these supports.

The eligibility assessments are confirmed with 2006 Census data and the Early Development Instrument (EDI). The EDI is a research tool that assesses children's development in five areas: physical health and well being, social competence, emotional maturity, language and cognitive development, communication skills and general knowledge.

# Funding Allocation Model

Once eligibility is determined, the grant amount is based on the number of children in the program, their ages, and a formula identifying the number of hours and staff ratios required to deliver the service.

The maximum eligible amount per program is \$27,000. This maximum amount has been in place since 2006 and was established as part of the amalgamation of three previous grants streams. The amount is capped so that a wider distribution and variety of programs are supported. Some organizations offer multiple programs; however, eligible applicants can only apply for a maximum of three programs.

## **DISCUSSION**

Staff recommend approval of \$766,155 to support 45 programs with 1690 licensed child care spaces, which averages to \$40 per month per space, for infants, toddlers, three to five year olds, school age children, preschool and occasional child care programs.

This year, applications were received from 45 programs. Applications were reviewed by Social Policy staff to assess eligibility, and to confirm that previous (2008) grant conditions were satisfied. Social Policy staff then calculated allocations for eligible programs based on the type of care delivered.

Of the 45 child care programs, 43 were located and/or serving families in the ten most at risk neighbourhoods based on the Early Development Instrument. The two remaining programs are not located in high need areas but serve high numbers of children from families at risk (Jericho Kids' Club, located in Kitsilano, and a Little Mountain Neighbourhood House program at Riley Park). A map indicating the location of the grant recipients is provided in Appendix B.

There are six grant recipients whose grants payments will be released upon submission of Year End Financial Statements and Annual Report by July 31, 2009. These organizations and the relevant Conditions are identified in Appendix A.

## FINANCIAL IMPLICATIONS

The 2009 budget for Civic Childcare Grants is \$1,137,400. Allocations take place three times a year as illustrated in the table below.

Child Care Grant	2009	2009	2009	Council Report Date
	Proposed	Allocated	Remaining	
Administration of Cityowned Facilities	\$112,541	\$112,541	0	April 7, 2009
City Wide Support Services	\$228,704	\$228,704	0	April 7, 2009
Child Care Enhancement	\$766,155	\$766,155	0	May 19, 2009
Program Development, Stabilization, and Research and Innovation	\$30,000		\$30,000	November 2009
Total	\$1,137,400	\$1,107,400	\$30,000	

This report recommends an allocation of \$766,155 for the Child Care Enhancement Grant. Recommendations for the remaining \$30,000 will be reported on later this year.

### SOCIAL IMPLICATIONS

Child care is important for the following reasons:

- It supports the labour force participation of parents and economic growth;
- Benefit and cost analysis indicates that good investment in good childcare will
  eventually produce a 100% return on this investment. That is, every \$1 invested
  will generate \$2 in value in terms of better developmental outcomes for
  children and better employment opportunities for women over the medium
  term (Cleveland & Krashinsky, U of T, 1998);
- Quality early childhood development and care supports school readiness and healthy child development.

#### CONCLUSION

This is the second of three reports related to the allocation of the 2009 Childcare Grants. Social Policy staff recommend Council approval for:

45 Childcare Enhancement grants totaling \$766,155

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NO.	LICENSEE	CHILDCARE CENTRE	TOTAL CAPACITY	E-GRANT RECOMMEND	OBJECTIVES	E&I G CONDITIONS
1	Brant Villa Day Care Society	Learning Tree Day Care	25 3-5 yrs - Group Care	15,940	To provide a food supplement program. To enhance staff ratio and to keep fees at/or below City average.	
2	Britannia Community Service Ctr	Mount Pleasant Child Care Society	25 3-5 years and 12 toddlers Group Care	27,000	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To keep fees at/or below City average.	
3	Britannia Community Service Ctr Soc.	Boat Day Care Centre	25 3-5 yrs Group Care	15,940	To strengthen coordinated administration through the community hub model. To keep fees at/or below City average.	
4	Britannia Community Service Ctr Soc.	Britannia Out Of School	70 5-12 yrs Out of School Care	22,316	To strengthen coordinated administration through the community hub model. To provide a food supplement program.	
5	Britannia Community Service Ctr Soc.	Eagles in the Sky Association - Eaglets Daycare and Out of School Care	25 3-5 Yrs. Group Care; 30 5-12 years Out of School Care	25,504	To strengthen coordinated administration through the community hub model. To enhance staff ratios. To keep fees at/or below City's average.	
6	Britannia Community Service Ctr Soc.	Grandview Terrace Child Care Centre and Out of School Care	25 3-5 years Group Care; 50 Out of School Care	27,000	To strengthen coordinated administration through the community hub model. To enhance staff ratio. To provide a food supplement program. To keep fees at/or below City average.	
7	Cedar Cottage Nbhd House	Beaconsfield Out of School Care	30 6-12 yrs Out of School Care	9,564	To provide a food supplement program. To keep fees at/or below City average.	
8	Cedar Cottage Nbhd House	Lord Selkirk Out of School Care	45 6-12 yrs Out of School Care	14,346	To provide a food supplement program. To maintain fees at/or below City average.	

NO.	LICENSEE	CHILDCARE CENTRE	TOTAL CAPACITY	E-GRANT RECOMMEND	OBJECTIVES	E&I G CONDITIONS
9	Cedar Cottage Nbhd House	Queen Alexandra Out of School Care	25 5-12 yrs Out of School Care	7,970	To provide a food supplement program. To keep fees at/or below City average.	
10	Collingwood Nbhd House	Duke Street Child Care Centre Group Care	32 3-5 yrs Group Care	20,403	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To keep fees at/or below City average.	
11	Collingwood Nbhd House	Sarah House Early Learning and Care Centre	25 3-5 yrs. Group Care	15,940	To strengthen coordinated administration through the community hub model. To provide a food supplement program. To keep fees at/or below City average.	
12	Collingwood Nbhd House Society	Carleton School Age Program	30 5-12 yrs Out of School Care.	9,564	To strengthen coordinated administration through the community hub model.	
13	Developmental Disabilities Assoc. of Vancouver-Richmond	Waterside Child Development Centre	12 under 36 months; 8 3-5 years Group Care	20,403	To provide a food supplement program. To keep fees at/or below City average.	
14	Eastside Family Place Soc.	Eastside Family Place	15 18mos-5yrs Occasional Childcare	3,188	To enhance staff ratios. To keep fees at/or below City average.	
15	Frog Hollow Nbhd House	Frog Hollow Neighbourhood House Nootka Out of School Care	40 5-12 Yrs, Out of School Care	12,752	To develop and implement a quality improvement plan. To enhance staff ratios. To provide a food supplement program. To keep fees at/or below City average.	To submit Year End Financial Statements and Annual Report by July 31, 2009.
16	Frog Hollow Nbhd House (ANH)	Frog Hollow Nbhd House Kids World	40 5-12 yrs Out of School Care	12,752	To develop and implement a quality improvement plan. To enhance staff ratios. To provide a food supplement program. To keep fees at/or below City average.	To submit Year End Financial Statements and Annual Report by July 31, 2009.
17	Frog Hollow Nbhd House (ANH)	Frog Hollow Neighbourhood House's Satellite Daycare	12 Under 36 Months; 25 3-5 years Group Care	27,000	To develop and implement a quality improvement plan. To enhance staff ratios. To keep fees at/or below City average.	To submit Year End Financial Statements and Annual Report by July 31, 2009.

NO.	LICENSEE	CHILDCARE CENTRE	TOTAL CAPACITY	E-GRANT RECOMMEND	OBJECTIVES	E&I G CONDITIONS
18	Jericho Kids' Club Child Care Society	Jericho Kids' Club 1, 2 and 3	83 5-12 yrs Out of School Care	26,460	To enhance staff ratios. To provide a food supplement program. To keep fees at/or below City average.	
19	Kiwassa Nbhd House	Kiwassa Longhouse Out of School Care	33 5-12 yrs. Out of School Care	10,520	To strengthen and coordinate administration through the community hub model. To keep fees at/or below City average.	
20	Kiwassa Nbhd House - St. David's Preschool Society	St. David's Preschool Society	20 preschool	7,651	To strengthen and coordinate administration through the community hub model. To keep fees at/or below City average.	
21	Kiwassa Nbhd Services Association	Kiwassa-Variety Club Day Care	25 3-5 years Group Care	15,940	To strengthen and coordinate administration through the community hub model. To keep fees at/or below City average.	
22	Little Mountain Nbhd House Soc.	Little Mountain Nbhd House Child Development Centre	15 3-5 years Group Care	9,564	To enhance staff ratios. To provide a food supplement program. To keep fees at/or below City average.	
23	Little Mountain Nbhd House Soc.	Little Mountain Out of School Care	40 space Out of School Care	12,752	To provide a food supplement program. To keep fees at/or below City average.	
24	McGregor Child Care Soc.	McGregor Day Care Centre	12 under 36 months; 25 3-5 years Group Care	27,000	To keep fees at/or below City average.	To submit Year End Financial Statements and Financial Summary by July 31, 2009.
25	Mount Pleasant Nbhd House	Mount Pleasant Nbhd House Daycare and Preschool	16 3-5 years Group Care; 20 spaces Preschool	18,682	To provide a food supplement program. To keep fees at/or below City average.	
26	Mt. Pleasant Nbhd House	Mt. Pleasant Nbhd House Out of School Care	40 5 12 Yrs. Out of School Care	12,752	To provide a food supplement program. To keep fees at/or below City average.	
27	Ray-Cam Co-op Association	Ray-Cam Daycare Centre; Raymur Place Day Care Ctr; Out of School Care Program	40 3-5 years Group Child Care; 50 Out of School Care	27,000	To enhance staff ratios. To provide a food supplement program. To keep fees at/or below City average.	

NO.	LICENSEE	CHILDCARE CENTRE	TOTAL CAPACITY	E-GRANT RECOMMEND	OBJECTIVES	E&I G CONDITIONS
28	Ray-Cam Co- Operative Centre	Phil Bouvier Child Family Centre	24 Under 36 months; 25 3-5 years Group Child Care	27,000	To strengthen and coordinate administration through the community hub model. To enhance staff ratios. To provide a food supplement program. To keep fees at/or below City average.	
29	Shannon Day Care Soc.	Shannon Day Care Centre	10 18 mos-3 yrs; 15 3-5 Yrs. Group Care	22,316	To enhance staff ratios. To keep fees at/or below City average.	
30	South Van. Nbhd House	South Van. Nbhd House Poppins Preschool and Out of School Care	20 Preschool; 20 OSC	19,574	To keep fees at/or below City average. To enhance staff ratios.	
31	Spare Time Child Care Soc.	Spare Time Challenge Club	60 Out of School Care	19,128	To strengthen and coordinate administration through the community hub model. To provide a food supplement program. To keep fees at/or below City average.	
32	St. Michael's Anglican Church	St. Michael's Day Care Centre	25 3-5 years Group Care	15,940	To provide food supplement program. To keep fees at/or below City average. To enhance staff ratios.	To submit Year End Financial Statements, Annual Report and Financial Summary by July 31, 2009.
33	Strathcona C.C. Assoc.	Strathcona C.C. Out of School Care	35 Out of School Care	11,158	To provide food supplement program. To keep fees at/or below City average. To enhance staff ratios.	
34	Strathcona C.C. Assoc.	Strathcona Community Centre Preschool 1 and 2	30 Preschool	12,752	To keep fees at/or below City average.	
35	Sunset Child Care Soc.	Sunset Child Care Society	25 3-5 yrs, Group Care	15,940	To strengthen coordinated administration through the community hub model. To provide food supplement program. To keep fees at/or below City average. To enhance staff ratios.	

NO.	LICENSEE	CHILDCARE CENTRE	TOTAL CAPACITY	E-GRANT RECOMMEND	OBJECTIVES	E&I G CONDITIONS
36	Sunset Community Association	Sunset Preschool	37 Preschool; 20 OSC	22,125	To provide food supplement program - OSC. To keep fees at/or below City average. To enhance staff ratios.	
37	Thunderbird Nbhd Assoc.	Thunderbird After School Care	47 Out of School Care	14,984	To provide food supplement program. To keep fees at/or below City average.	
38	Thunderbird Nbhd Assoc.	Thunderbird Nbhd Centre Nursery School	20 Preschool	7,651	To keep fees at/or below City average. To enhance staff ratios.	
39	Van Aboriginal Friendship Ctr Soc	Sundance Day Care Centre	25 3-5 yrs Group Care	15,940	To provide food supplement program. To keep fees at/or below City average.	
40	Van Chinese Pentecostal Benevolent Soc.	Sunshine Corner Day Care	25 3-5 years Group Care	15,940	To provide food supplement program. To keep fees at/or below City average. To enhance staff ratios.	To submit Annual Report by July 31, 2009.
41	YMCA of Greater Van.	Mount Pleasant YMCA Kids Club	25 Out of School Care	7,970	To keep fees at/or below City average.	
42	YMCA of Greater Van.	Nanook YMCA Day Care	25 3-5 years Group Care	15,940	To provide food supplement program. To keep fees at/or below City average. To enhance staff ratios.	
43	YWCA	YWCA Emma's Learning and Care Centre	28 Under 36 Months, Group Care	27,000	To provide food supplement program. To keep fees at/or below City average.	
44	YWCA - Citygate	YWCA Citygate Child Care Centre	25 3-5 years, Group Care	15,940	To provide food supplement program. To keep fees at/or below City average. To enhance staff ratios.	
45	YWCA - Crabtree	Crabtree Corner	12 Under 36 Months; 12 3-5 years, Emergency Childcare	22,954	To provide food supplement program. To keep fees at/or below City average.	
		TOTAL OF E-GRANT RECOMM.		766,155		

