

(These Minutes to be adopted at the Regular Council meeting on May 27, 2008)



CITY OF VANCOUVER

REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL ON CITY SERVICES AND BUDGETS

MAY 15, 2008

A Regular Meeting of the Standing Committee of Council on City Services and Budgets was held on Thursday, May 15, 2008, at 9:30 a.m., in the Council Chamber, Third Floor, City Hall.

- PRESENT:**
- Councillor Peter Ladner, Chair
 - Mayor Sam Sullivan
 - Councillor Suzanne Anton
 - Councillor Elizabeth Ball
 - Councillor Kim Capri
 - Councillor George Chow
 - Councillor Heather Deal
 - Councillor B.C. Lee
 - Councillor Tim Stevenson*
- ABSENT:**
- Councillor David Cadman (Leave of Absence - Civic Business)
 - Councillor Raymond Louie (Leave of Absence - Civic Business)
- CITY MANAGER'S OFFICE:**
- Judy Rogers, City Manager
 - Jody Andrews, Deputy City Manager
- CITY CLERK'S OFFICE:**
- Pat Boomhower, Meeting Coordinator

* Denotes absence for a portion of the meeting.

ADOPTION OF MINUTES

The Minutes of the Standing Committee on City Services and Budgets meeting of May 1, 2008, were adopted.

MATTERS ADOPTED ON CONSENT

MOVED by Councillor Capri
THAT the Committee recommend to Council

THAT agenda items 2, 3, 4 and 5 be adopted on consent.

CARRIED UNANIMOUSLY
(Councillor Stevenson absent for the vote)

RECOMMENDATION

1. 2008 Celebration Grants Recommendations April 29, 2008 (VanRIMS No. 05-5000-10)

The Committee heard from four speakers, the majority of whom expressed concern about grant size and escalating costs.

Office of Cultural Affairs staff responded to questions.

MOVED by Councillor Lee

THAT the Committee recommend to Council

THAT Council approve a total of \$204,200 in Celebration Grants to 41 organizations listed in Tables 1 and 2 including four conditional grants as noted in the Administrative Report *2008 Celebration Grants Recommendations* dated April 29, 2008. Source of funds to be the 2008 Celebration Grants budget.

CARRIED UNANIMOUSLY

2. 2008 Basic and Supplementary Capital Budget and Closeouts May 7, 2008 (VanRIMS No. 05-1400-20)

THAT the Committee recommend to Council

2008 Basic Capital

- A. THAT Council approve the varying of \$2,685,000 debenture funding from Local Area Improvements to Streets & Bridge Infrastructure for the 2006-2008 Capital Plan to provide additional funding for the priority Streets Major Projects as outlined in the accompanying Administrative Report *2008 Engineering Basic Capital Budget and Closeouts* dated May 6, 2008.

Approval to vary the purposes of borrowing authorities requires eight affirmative votes from Council.

- B. THAT Council approve the varying of \$625,000 debenture funding from Park Development to Community Legacy Projects for the 2006-2008 Capital Plan to provide additional funding for the Killarney Ice Rink Replacement project as outlined in the accompanying Administrative Report *2008 Park Board Basic Capital Budget* dated May 7, 2008.

Approval to vary the purposes of borrowing authorities requires eight affirmative votes from Council.

- C. THAT Council approve the allocation of the 2008 Capital from Revenue funding of \$19.7 million as follows:

	Capital from Revenue (\$'000)
Engineering Public Works	\$ 4,245
Community Service Initiatives	\$ 7,311
Civic Facilities Maintenance & Upgrades	\$ 2,050
Information Technology & Other Capital	\$ 2,394
Supplementary Capital	\$ 1,000
Inflation Adjustment & Debenture Discount	\$ 2,700
TOTAL FUNDING	\$19,700

- D. THAT Council approve program/project expenditures for Community Service Initiatives, Library Facilities, Civic Facilities Maintenance and Upgrades, and Other Capital as summarized in the Administrative Report *2008 Basic and Supplementary Capital Budget and Closeouts* dated May 7, 2008, and detailed in Appendix 1 of the report with the source of funding to be:

Programs/Projects	Borrowing Authority (\$'000)	Capital from Revenue (\$'000)	DCL/CAC (\$'000)	Total City Funding (\$'000)
Community Service Initiatives	\$ 1,000	\$ 7,311	\$ 175	\$ 8,486
Library Facilities	\$ 300	-	-	\$ 300
Civic Facility Maintenance & Upgrades	\$ 1,061	\$ 2,050	-	\$ 3,111
Information Technology & Other	-	\$ 2,394	-	\$ 2,394
Inflation Adjustment & Debenture Discount	-	\$ 2,700	-	\$ 2,700
TOTAL FUNDING	\$ 2,361	\$14,455¹	\$ 175	\$ 16,991

¹Remaining balance of Capital from Revenue represents funding for Engineering Public Works (\$4.3 million) and Supplementary Capital (\$1.0 million).

2008 Supplementary Capital

- E. THAT Council approve the allocation of the 2008 Supplementary Capital funding of \$1.0 million as outlined in Appendix 3 of the Administrative Report *2008 Basic and Supplementary Capital Budget and Closeouts* dated May 7, 2008.
- F. THAT Council approve the financing of a one-time estimated capital cost of \$174,000 for the redesign and reconfiguration of the vacated traffic signal control room to optimize the use of office space among Engineering branches in the City Hall Precinct through extension of an existing loan from the Service Improvement Fund on terms acceptable to the Director of Finance.

Capital Closeouts

- G. THAT Council approve the reallocation of unexpended Capital funding from

closeouts as detailed in Appendix 5 of the Administrative Report *2008 Basic and Supplementary Capital Budget and Closeouts* dated May 7, 2008.

ADOPTED ON CONSENT

3. 2008 Engineering Basic Capital Budget and Closeouts
May 6, 2008 (VanRIMS No. 05-1400-20)

THAT the Committee recommend to Council

- A. Subject to Council approval of Recommendation A in the Administrative Report *2008 Basic and Supplementary Capital Budget and Closeouts* dated May 7, 2008, and B below, THAT the 2008 Basic Capital Budget for the Streets, Communications, Yards and Street Lighting Programs totalling \$21,645,500, as summarized in of the Administrative Report *2008 Engineering Basic Capital Budget and Closeouts* dated May 6, 2008, and detailed in Appendix 1 of the report, be approved, with sources of funding as follows:
- \$14,515,000 from borrowing authorities approved by plebiscite as part of the 2006-2008 Capital Plan for the Streets, Communications, and Street Lighting Programs
 - \$4,245,000 from Capital from Revenue funding
 - \$2,885,000 from Development Cost Levies (DCL) for the Streets Program

The total funding includes \$2,633,209 for Streets Capital that has been approved in advance by Council in previous reports.

Streets

- B. THAT Council approve the capital funding re-allocation of \$3,450,000 from various Streets programs, as outlined in Table 2 in the Administrative Report *2008 Engineering Basic Capital Budget and Closeouts* dated May 6, 2008, and detailed in Appendix 3 of the report, to provide additional funding to cover cost escalations for Granville Street Reconstruction and Cambie Street Restoration.

Sewer

- C. THAT Council approve the 2008 Sewers Basic Capital Budget totalling \$21,625,000 as summarized in the Administrative Report *2008 Engineering Basic Capital Budget and Closeouts* dated May 6, 2008, and detailed in Appendix 1 of the report, with source of funding to be Council approved Sewer borrowing authority for the 2006-2008 Capital Plan.

Waterworks

- D. THAT Council approve the 2008 Waterworks Basic Capital Budget totalling \$17,799,000 as summarized in the Administrative Report *2008 Engineering Basic Capital Budget and Closeouts* dated May 6, 2008, and detailed in Appendix 1 of the report, with the source of funding to be Council approved Water borrowing

authority for the 2006-2008 Capital Plan.

- E. THAT Council approve the reallocation of funds, totalling \$791,000, from the Distribution Main Replacement program to provide additional funding for the Emergency Planning and Water Quality Projects.

Closeout of 2003-05 Capital Program

- F. THAT Council receive information on capital program closeouts and approve the transfer of capital funds for the closeouts as detailed in Appendix 2 of the Administrative Report *2008 Engineering Basic Capital Budget and Closeouts* dated May 6, 2008.

ADOPTED ON CONSENT

4. **2008 Park Board Capital Budget**
May 7, 2008 (VanRIMS No. 05-1400-20)

The Committee also had before it a letter dated May 13, 2008, from the General Manager, Vancouver Board of Parks and Recreation, noting the Board's approval of the 2008 Capital Budget of \$22,245,767 as described in the Administrative Report *2008 Park Board Capital Budget* dated May 7, 2008, and Appendix A of the report.

THAT the Committee recommend to Council

- A. THAT Council approve the 2008 Park Board Capital Budget of \$22,245,767, as described in the Administrative Report *2008 Park Board Capital Budget* dated May 7, 2008, from the following funding sources:
- Capital from borrowing authority for Parks and Recreation: \$7,395,000;
 - Capital from borrowing authority for Community Legacies: \$500,000;
 - City-Wide Development Cost Levies (DCL): \$5,350,000;
 - Park payment-in-lieu from Bayshore development: \$200,000;
 - Curling Venue Post-Olympic Conversion Fund: \$4,760,000 (note: Council approved this funding in 2007 - refer to reports RTS #6819 and #6961); and
 - External funding from senior governments, non-profit partners and donations: \$4,040,767.
- B. THAT, subject to Council approving Recommendation B in the Administrative Report *2008 Basic and Supplementary Capital Budget and Closeouts* dated May 7, 2008, Council approve the reallocation of:
- \$450,000 in debenture funding from the 2006-2008 Parks and Recreation program; and
 - \$250,000 in unallocated park development funds from the Capital Plan Close Outs

to the Community Legacies program, to cover cost escalation associated with the renewal of Killarney Ice Rink.

ADOPTED ON CONSENT

5. Park Board Capital Plan Closeouts
April 28, 2008 (VanRIMS No. 05-1400-21)

The Committee also had before it a letter dated May 13, 2008, from the General Manager, Vancouver Board of Parks and Recreation, noting the Board's approval of the proposed closeouts as described in the Administrative Report *Park Board Capital Plan Closeouts* dated April 28, 2008.

THAT the Committee recommend to Council

THAT Council receive information on the Park Capital Closeouts and approve the transfer of capital funds between Park Board capital accounts as detailed in the Administrative Report *Park Board Capital Plan Closeouts* dated April 28, 2008.

ADOPTED ON CONSENT

6. Supporting Vancouver's Faith Communities (VanRIMS No. 11-1200-01)

At its meeting on May 13, 2008, Vancouver City Council referred the following motion to the Standing Committee on City Services and Budgets meeting on May 15, 2008, in order to hear from speakers.

The Committee also had before it a Memorandum dated May 13, 2008, from the Assistant Director, Development Services and the Director, Social Planning on the matter.

MOVED by Councillor Lee

THAT the Committee recommend to Council

WHEREAS

1. Vancouver's mission is "To create a great city of communities, which cares about its people, its environment, and the opportunities to live, work and prosper"; and
2. a sustainable city is achieved through community participation and the reconciliation of factors which affect short and long term economic, social, and environmental well-being; and
3. the three components of a socially sustainable community are that the basic needs of residents are met, that individual capacity is maintained and enhanced, and that community capacity is maintained and enhanced; and

4. faith communities of all persuasions provide a range of programs and activities which support social sustainability, including assistance with basic needs, such as meals and temporary shelter to marginalized members of the community, as well as activities which support individual and community capacity; and
5. faith communities have a longstanding, historical role in providing for the basic needs of marginalized members of the community;

THEREFORE BE IT RESOLVED

THAT staff be instructed to include in the administration of land use policies, acknowledgement that provision of services to marginalized people is a service customarily provided by faith communities, and as such, that these services, where provided in conjunction with an existing centre of a faith community's use, will not require special land use permits, other than those required to ensure adequate fire and life safety provisions.

amended

The Committee heard from four speakers in support of the motion, the majority of whom expressed concern regarding the need for systemic changes.

Staff from Development Services responded to questions.

AMENDMENT MOVED by Councillor Chow

THAT the motion be struck and replaced with:

- A. THAT staff be instructed to prepare the By-law Administrative Bulletin, as outlined in the Memorandum from the Assistant Director, Development Services and the Director, Social Planning dated May 13, 2008, which includes the conditions:
 - i. Programs should be fully contained within the Church building(s) on a site, and external line-ups and activities will generally not be favoured.
 - ii. For programs that include or propose activities not part of the original Church approval, it will be the Church's responsibility to ensure the areas within the building(s) used for specific programs are in compliance with applicable Vancouver Building By-law requirements, Fire Code regulations, and Provincial Health regulations. (This may require a Special Inspection to be carried out by City and/or Coastal Health Authority staff, prior to commencing the program.)
 - iii. If the operations of these programs results in concerns from the surrounding community, that the Director of Planning considers reasonable, the Church operators will be asked to meet with area representatives to resolve the concerns.

- B. Provide no further conditions or provisions than those noted above, i.e. rely on the Church and the surrounding community to come to an amicable resolution.
- C. THAT staff be directed to adopt the administrative practises described in the Bulletin, on an "Interim" basis only, for a period of three (3) years, so that the impacts on the surrounding communities could be assessed.

amended

AMENDMENT TO THE AMENDMENT MOVED by Councillor Lee

THAT the first sentence in A be struck and replaced with the original motion, followed by the word "including" and paragraphs i, ii, iii, A and C from the May 13, 2008 Memorandum from staff.

CARRIED UNANIMOUSLY

The amendment to the amendment having carried, the amended amendment was put and CARRIED UNANIMOUSLY. The amended motion was then put and CARRIED UNANIMOUSLY.

FINAL MOTION AS AMENDED AND ADOPTED

WHEREAS

1. Vancouver's mission is "To create a great city of communities, which cares about its people, its environment, and the opportunities to live, work and prosper"; and
2. a sustainable city is achieved through community participation and the reconciliation of factors which affect short and long term economic, social, and environmental well-being; and
3. the three components of a socially sustainable community are that the basic needs of residents are met, that individual capacity is maintained and enhanced, and that community capacity is maintained and enhanced; and
4. faith communities of all persuasions provide a range of programs and activities which support social sustainability, including assistance with basic needs, such as meals and temporary shelter to marginalized members of the community, as well as activities which support individual and community capacity; and
5. faith communities have a longstanding, historical role in providing for the basic needs of marginalized members of the community;

THEREFORE BE IT RESOLVED

- A. THAT staff be instructed to include in the administration of land use policies, acknowledgement that provision of services to marginalized people is a service

customarily provided by faith communities, and as such, that these services, where provided in conjunction with an existing centre of a faith community's use, will not require special land use permits, other than those required to ensure adequate fire and life safety provisions, including:

- i. Programs should be fully contained within the Church building(s) on a site, and external line-ups and activities will generally not be favoured.
 - ii. For programs that include or propose activities not part of the original Church approval, it will be the Church's responsibility to ensure the areas within the building(s) used for specific programs are in compliance with applicable Vancouver Building By-law requirements, Fire Code regulations, and Provincial Health regulations. (This may require a Special Inspection to be carried out by City and/or Coastal Health Authority staff, prior to commencing the program.)
 - iii. If the operations of these programs results in concerns from the surrounding community, that the Director of Planning considers reasonable, the Church operators will be asked to meet with area representatives to resolve the concerns.
- B. Provide no further conditions or provisions than those noted above, i.e. rely on the Church and the surrounding community to come to an amicable resolution.
- C. THAT staff be directed to adopt the administrative practises described in the By-Law Administrative Bulletin, on an "Interim" basis only, for a period of three (3) years, so that the impacts on the surrounding communities could be assessed.

7. Supporting Vancouver's Sick Children (VanRIMS No. 02-3000-13)

At its Regular Council meeting on May 13, 2008, Vancouver City Council referred the following motion to the Standing Committee on City Services and Budgets meeting on May 15, 2008, in order to hear from speakers.

MOVED by Councillor Ball
THAT the Committee recommend to Council

WHEREAS

1. Sunny Hill Foundation for Children ("Sunny Hill") is the registered owner of lands ("the Lands") in the City of Vancouver municipality identified as 3644 Slocan Street and more particularly known and described as:
 - Parcel Identifier: 006-798-128
 - Lot 2 Block F Section 44 Town of Hastings Suburban Lands Plan 11660
 - Which were purchased from the City of Vancouver in 1956;

2. As part of the purchase transaction, the City was granted an option to repurchase the Lands for the same price as it sold them, \$26,450.00, should they cease to be used as a children's hospital;
3. Sunny Hill expects to move its operations to another location in Vancouver and therefore cease using the Lands as a children's hospital;
4. The City welcomes a dialogue with Sunny Hill Hospital to determine the future use of this property in order that it can maximize the benefits for both Sunny Hill Hospital and the City;
5. BC Children's Hospital is planning to invest almost \$500 million dollars to establish a new and modern medical facility in Vancouver located within close proximity of the new Canada Line;
6. A new children's hospital located in Vancouver would be a tremendous asset for families living in Vancouver;
7. A new children's hospital would help to become a centre of excellence in research and become a significant job creator;

THEREFORE BE IT RESOLVED THAT

- A. City staff be directed to open a dialogue with Sunny Hill to determine their future plans for the Lands, registered in the Vancouver/New Westminster Land Title Office on December 10, 1956, under the number 241788M.
- B. City staff be directed to report back on the options available to Sunny Hill and the City regarding the sale of this property as a means to help facilitate the relocation of Sunny Hill to a new site elsewhere in the city.

carried

The Committee heard from four speakers, two of whom spoke in support of the motion and two who expressed concern.

The Deputy City Manager responded to questions.

AMENDMENT MOVED BY Councillor Stevenson

THAT the A and B be struck and replaced with:

THAT staff report back on the implications to the City and stakeholders of Sunny Hill Hospital moving off the current site.

LOST

(Councillors Anton, Ball, Capri, Ladner and Lee and the Mayor opposed)

The amendment having lost, the motion was put. Council requested the vote be separated.

THAT the Committee recommend to Council

- A. THAT City staff be directed to open a dialogue with Sunny Hill to determine their future plans for the Lands, registered in the Vancouver/New Westminster Land Title Office on December 10, 1956, under the number 241788M.

CARRIED UNANIMOUSLY

- B. THAT City staff be directed to report back on the options available to Sunny Hill and the City regarding the sale of this property as a means to help facilitate the relocation of Sunny Hill to a new site elsewhere in the city.

CARRIED

(Councillors Chow, Deal, Ladner and Stevenson opposed)

The Committee adjourned at 12:35 p.m.

* * * * *



CITY OF VANCOUVER

REGULAR COUNCIL MEETING MINUTES STANDING COMMITTEE OF COUNCIL ON CITY SERVICES AND BUDGETS

MAY 15, 2008

A Regular Meeting of the Council of the City of Vancouver was held on Thursday, May 15, 2008, at 12:35 p.m. in the Council Chamber, Third Floor, City Hall, following the Standing Committee on City Services and Budgets meeting, to consider the recommendations and actions of the Committee.

PRESENT: Mayor Sam Sullivan
Councillor Suzanne Anton
Councillor Elizabeth Ball
Councillor Kim Capri
Councillor George Chow
Councillor Heather Deal
Councillor Peter Ladner
Councillor B.C. Lee
Councillor Tim Stevenson

ABSENT: Councillor David Cadman (Leave of Absence - Civic Business)
Councillor Raymond Louie (Leave of Absence - Civic Business)

CITY MANAGER'S OFFICE: Jody Andrews, Deputy City Manager

CITY CLERK'S OFFICE: Pat Boomhower, Meeting Coordinator

COMMITTEE OF THE WHOLE

MOVED by Councillor Stevenson
SECONDED by Councillor Anton

THAT this Council resolve itself into Committee of the Whole, Mayor Sullivan in the Chair.

CARRIED UNANIMOUSLY

COMMITTEE REPORTS

Report of Standing Committee on City Services and Budgets
May 15, 2008

Council considered the report containing the recommendations and actions taken by the Standing Committee on City Services and Budgets. Its items of business included:

1. 2008 Celebration Grants Recommendations

2. 2008 Basic and Supplementary Capital Budget and Closeouts
3. 2008 Engineering Basic Capital Budget and Closeouts
4. 2008 Park Board Capital Budget
5. Park Board Capital Plan Closeouts
6. Supporting Vancouver's Faith Communities
7. Supporting Vancouver's Sick Children

Items 1 - 7

MOVED by Councillor Chow

THAT the recommendations and actions taken by the Standing Committee on City Services and Budgets at its meeting of May 15, 2008, as contained in items 1 - 7, be approved.

CARRIED UNANIMOUSLY AND
ITEMS 1, 2(a) and 2(b) BY THE REQUIRED MAJORITY

RISE FROM COMMITTEE OF THE WHOLE

MOVED by Councillor Lee

THAT the Committee of the Whole rise and report.

CARRIED UNANIMOUSLY

ADOPT REPORT OF COMMITTEE OF THE WHOLE

MOVED by Councillor Ball
SECONDED by Councillor Capri

THAT the report of the Committee of the Whole be adopted.

CARRIED UNANIMOUSLY

The Council adjourned at 12:37 p.m.

* * * * *