## CITY OF VANCOUVER

### BRITISH COLUMBIA

## ANNUAL FINANCIAL REPORT

2006

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### Vancouver City Council



Mayor Sam Sullivan



Suzanne Anton



Elizabeth Ball



David Cadman



Kim Capri



George Chow



Heather Deal



Peter Ladner



B.C. Lee



Raymond Louie



Tim Stevenson

#### **Corporate Management Team**

City Manager Deputy City Manager Chief Constable

Director of Legal Services

City Librarian

General Manager of Community Services General Manager of Corporate Services General Manager of Engineering Services General Manager of Fire and Rescue Services General Manager of Human Resource Services

General Manager of Parks and Recreation

General Manager of Olympic Operations

#### **Financial Services**

Director of Finance

Director of Financial Services (Acting) Director of Financial Planning and Treasury Manager of Accounting Services (Acting)

**Director of Budget Services** 

J. Rogers, M.P.A. B. MacGregor, P. Eng. J. Graham F. Connell, LL.B P. Whitney, M.L.S. J. Forbes-Roberts, B.A. Honours, B.Arch. E. Lo, B. Comm, M.B.A., C.M.A. T. Timm, P. Eng. R. Holdgate M. Zora, B.Comm. S.J. Mundick, B.R.I.S., R.D.M.R. D. Rudberg, P.Eng.

> E. Lo, B. Comm, M.B.A., C.M.A. E. Lee, B. Comm, C.A. K.B. Bayne, B.A., M.Sc. (Bus.) N. Lok, B. Comm, C.G.A. A. Klein, B.Comm, M.B.A.

City Clerk S. Baxter, B.A.

> City Auditor KPMG <sub>LLP</sub>, Chartered Accountants

> > Banker Bank of Montreal

Agents - Worldwide **RBC** Dominion Securities Inc. CIBC World Markets Inc.

Fiscal Agent for Certain Functions Relating to Eurobond Issues Royal Bank of Canada, London

Relating to Book Entry Only Issues Canadian Depository for Securities Ltd.

#### **Vancouver Public Library Board**

City Librarian – P. Whitney

J. Andersen - Chair

J. Buckberrough - Vice-Chair

C. George - Vice-Chair

C. Hansen, School Board Representative

H. Holden, Parks and Recreation Representative

Councillor E. Ball - Council Liaison

A. Cowan L. Kuehn S.Daub E. Soorany

M. Feder T. Tao

E. Kazemi

#### **Vancouver Police Board**

Chief Constable - J. Graham

Mayor S. Sullivan - Chair

J. Adams P. Marfleet

T. La Liberté D. Parker

M. McNeil G. Wong

#### **Vancouver Civic Theatres Board**

Director - R. Ackerman

Directors Emeritus - N. Young

Councillor R. Louie - Council Liaison

C. Davies B. Noon

C. Doylend W. Soobis

B. McLean P. Yeung

L. Kennedy

#### **Board of Parks and Recreation**

General Manager - S. Mundick

I. Robertson - Chair

K. Houghton - Vice-Chair

H. Holden L. Woodcock

A. De Genova M. Zlotnik S. Herbert

#### Board of School Trustees for School District No. 39 (Vancouver)

Superintendent of Schools - C. Kelly

Secretary-Treasurer - B. Ng

K. Denike - Chair

C. Gibson - Vice-Chair

A. Blakey D. Lee

E. Gregory A. Wong

S. Wong S. Gregson

C. Hansen

City Hall, Vancouver April 11, 2007

#### Mayor S. Sullivan and **Members of Council**

It is my pleasure to submit the Consolidated Financial Statements for the City of Vancouver for the year ended December 31, 2006. These financial statements include the financial position and results of operations of the City including its boards and City-owned/controlled corporations.

#### 2006 Financial Highlights

The City continued to maintain a strong financial position in 2006:

- Total assets increased to approximately \$10.0 billion, an increase of \$841.3 million (9.2%) with the major component being Capital Assets which amounted to \$9.1 billion.
- The cash position of the City, including temporary investments, amounted to \$702.3 million compared to \$791.5 million at the end of 2005. The decrease of \$89.2 million (11.2%) was mainly due to repayment of sinking fund debentures of \$100.0 million.
- Through tight fiscal control, the City was able to manage expenditures within the Operating Budget envelope ending the year with an excess of revenues over expenditures of \$1.8 million.
- Expenditures on capital works totalled \$169.3 million, compared to \$156.6 million in 2005, an 8.1% increase due to major project construction including #1 Kingsway civic complex, civic theatres renovations, 2nd Avenue Canada Line station and upgrades to Mountain View Cemetery.
- Total debt outstanding at December 31, 2006 was \$505.9 million (2005 \$645.1 million), of which \$428.6 million was held externally; the balance of \$77.3 million was held by the Sinking Fund. Of this internally held debt, \$16.2 million is to be recovered from individual property owners through local improvement charges.
- Reserves set aside for specific purposes increased during 2006 by \$44.3 million to \$339.1 million. There were major increases in the reserves for Community Amenities of \$13.0 million, Plant and Equipment of \$7.3 million, Future Revenue Fund Budgets of \$13.5 million, and Solid Waste Capital of \$5.1 million.
- \$2.0 million was set aside from operating surplus to establish a reserve for Stanley Park restoration.
- Funding of \$4.3 million was provided for future payroll benefit obligations. To date, total funding of \$21.5 million has been provided in reserves to meet increased employment related payments due to anticipated retirement of long term staff over the next 5 to 10 years.
- Solid waste landfill closure and post-closure costs increased by \$3.0 million in 2006 bringing the total liability to \$25.0 million (2005 - \$22.0 million). The Solid Waste Capital Reserve balance at December 31, 2006 amounts to \$67.7 million (2005 - \$62.6 million).
- Consolidated fund balance decreased by \$102.4 million reflecting the net result of revenues exceeding expenditures of \$4.8 million, debt repayment of \$139.1 million and transfers from reserves of \$31.0 million.

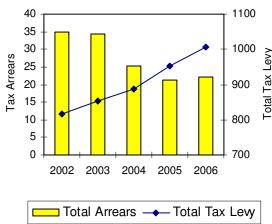
#### **Property Tax Receivable**

Property tax collection remained strong. As the chart shows, over the last five years, although tax levies have increased, the total tax arrears have declined from over \$35.1 million in 2001 to \$22.2 million in 2006. Tax arrears as a percentage of taxes levied for 2006 was 2.21% (2005 - 2.23%).

The collection of 2006 property taxes, including those amounts raised for other taxing authorities, amounted to \$994.6 million, or 98.6% of the total 2006 property taxes levied. During the year, the City also collected \$15.0 million (70.4%) of the \$21.3 million property tax in arrears at the beginning of 2006.

At year end, tax prepayments were \$35.6 million compared to \$31.6 million at the end of 2005, an increase of 12.7%.

#### Tax Levy and Arrears (\$Millions)



#### Reserves

Under legislative or Council authority, the City has established a number of specific purpose reserves. At the end of 2006, these reserves totalled \$339.1 million, up \$44.3 million over 2005 or a 15.0% increase. The most significant changes were:

- The City received Community Amenity contributions from developers of \$13.0 million bringing the total reserve to \$44.1 million.
- The Solid Waste Capital Reserve increased by \$5.1 million to \$67.7 million as a result of net income from solid waste operations of \$3.4 million and interest of \$2.6 million less expenditure of \$1.2 million for automated garbage implementation. This reserve is being accumulated to fund closure and post-closure costs at the City's landfill.
- The Plant and Equipment Reserve which funds the long term equipment replacement plan increased by \$7.3 million to \$34.8 million. The reserve is funded by internal equipment charges provided in the Operating and Capital Budgets. The 2006 transfer to the reserve totalled \$18.7 million. Actual expenditures drawn on the reserve were \$11.3 million.
- A contribution of \$5.0 million from the Province of B.C. to assist in the review and development of a Cultural Precinct along Georgia Street.
- The \$4.2 million decrease in the Affordable Housing Reserves was due to the transfer of the Neighbourhood Demonstration Fund of \$3.5 million to unrestricted fund balance. Expenditures included capital grants to a number of non-market housing projects.
- The Olympic Village Trust Reserve earned interest of \$1.9 million bringing the year end balance to \$30.4 million.
- A reserve for Stanley Park restoration was established with a \$2 million contribution from 2006 operating surplus.
- Future Revenue Budgets Reserve increased by \$13.5
  million to provide funding for future payroll benefit obligations of \$4.3 million, potential tax appeals of \$4.7
  million, EComm systems replacement of \$2.8 million, \$0.6 million for the next municipal election and \$0.6
  million for future debt charges.
- Water and Sewer Rate Stabilization Reserves decreased by \$2.2 million as both utility operations expenditures exceeded revenues due to increased debt charges and cost of water purchases.
- The Parking Sites Reserve decreased by \$2.6 million to \$1 million due to 2 major additions (Chinatown Plaza and Yaletown Parkade), and the final costs for the Gastown Parkade offset by contributions for payment in lieu of parking.

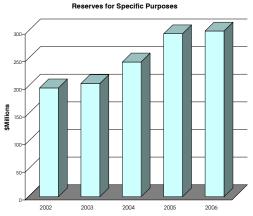
#### Revenue Fund

The Revenue Fund accounts for the general operations for the City. Spending authority and control for the fund are provided by Council through the annual Operating Budget.

Revenues for the year totalled \$897.5 million and expenditures, debt repayments and transfers amounted to \$895.7 million, resulting in a net income \$1.8 million. The total fund balance of the Revenue Fund currently stands at \$12.3 million, compared to \$10.4 million in 2005.

Total operating revenues increased by \$47.3 million from 2005 mainly due to:

- An increase in net taxation revenue of \$25.2 million or 5.2% from \$482.3 million to \$507.5 million. City Council approved a 4.04% increase in the property tax levy in 2006 that generated \$23.0 million in tax revenues (including new construction).
- An increase in water utility user fees of \$1.6 million (2.4%) was due to a 7.5% Council approved rate increase to reflect rising regional water costs, partially offset by lower metered water consumption in the year.
- An increase in solid waste utility user fees of \$4.2 million (10.8%) due mainly to the higher volume of soil deposit material (from the Canada Line construction) and general waste tonnage received at the transfer station and landfill site.



- A decrease in sewer utility user fees of \$0.9 million (2.7%) mainly related to lower metered consumption.
- An increase in Provincial revenue sharing grants and contributions of \$1.0 million mainly attributable to additional gaming revenue from the Edgewater Casino which had its first full year of operations in 2006.
- An increase in other fees, rates and cost recoveries of \$11.4 million due primarily to a combination of:
  - increased revenues of \$1.2 million from the on-street parking program due to additional meters and rate increases
  - the introduction of the enhanced tax and utility billing and collection system which improved the tracking and collection of bylaw fines by \$1.3 million
  - increased revenue of \$3.7 million from building permits, development and inspection fees due to the high level of construction activity
  - an increase in Secondment Recoveries of \$1.9 million due to a higher number of police officers being assigned to other agencies
  - additional recovery from the Provincial Government of \$1.1 million due to the resumption of the Jail Operations by the Vancouver Police Department and
  - higher revenue of \$3.0 million from Park Board's operations due to the reopening of the Killarney Pool
    in 2006, greater revenue obtained from the various Park's facilities due to better weather enjoyed
    during the year and higher donations received from the public.
- An increase in investment income of \$4.8 million due to higher cash balances and higher interest rates.

Total operating expenditures amounted to \$761.3 million, an increase of \$32.6 million. This increase was primarily related to the wage and fringe benefit adjustments for employees which added approximately \$11.6 million to the 2006 expenditures.

Other major areas of change in expenditures are:

- The main increases for 2006 Police expenditures were \$3.7 million in salary and benefits associated with the additional police officers and civilian positions approved by Council for 2005 and 2006. Other increases include the resumption of the jail function by the Vancouver Police department of \$2.2 million, additional expenditures in the Criminal Investigation Fund of \$1.6 million due to the high number of high profile cases in 2006, higher fleet costs of \$0.9 million, and an increase in overtime costs of \$0.8 million, due primarily to overtime related to seconded officers (\$0.3 million) and higher statutory holiday costs (\$0.5 million). This was partially offset by lower legal fees of \$0.5 million.
- An increase of \$2.3 million in the cost of water charged by the Greater Vancouver Water District which increased rates by 7.5%.
- An increase of \$3.3 million in solid waste costs due to a higher amount of waste tonnage processed through the landfill resulting in higher disposal costs.
- A net increase of \$2.6 million for community services and planning projects such as the Homeless Action Plan, Animal Control Strategic Plan and Community Visions.
- An increase in Recreation and Parks costs of \$5.0 million due to \$1.4 million from the reopening of the Killarney Pool, \$0.8 million due to costs of new park facilities, \$0.4 million in additional debt interest and \$0.4 million for work on street trees due to late wind and snow storms in 2006.
- A \$0.7 million increase to Community and Cultural Services was primarily due to the annualized impact of
  extended library operating hours approved by Council in 2005 (\$0.5 million) and new library programs
  funded by donations and grants (\$0.2 million).
- Lower election costs in 2006 as a provision of \$0.5 million was made for the next election in 2008, compared to \$1.3 million cost of the 2005 election.

#### **Capital Fund**

The Capital Fund accounts for the City's capital expenditures and programs supporting civic infrastructure as well as the related financing. It also holds all properties required for civic use and the related long term debt. Spending authority and control are provided through the annual Capital Budget which in turn is guided by the Three Year Capital Plan approved by Council.

The Capital Fund balance decreased by \$77.0 million from 2005 resulting in a negative fund balance of \$25.0 million (2005 – fund balance \$52.0 million). The change is mainly due to:

\$67.2 million in revenue including \$16.5 million from the Province of British Columbia for various projects including \$5.0 million for the downtown Cultural Precinct, \$18.8 million in community amenity contributions and development cost levies from developers, \$10.9 million in water and sewer connection fees and \$7.8 million from the sale of the Woodward's site.

#### REPORT OF THE DIRECTOR OF FINANCE

- \$24.6 million net transfers from reserves and other funds, the most significant being the \$23.7 million transfer from Revenue Fund Operating Budget to fund capital projects.
- \$169.3 million capital expenditures which included:

		\$ Million
•	Streets, traffic and safety	29.8
	Traffic calming plans, streetlights, signals, sidewalks,	
	Burrard Street Bridge seismic upgrade	
•	Main sewer construction and sewer abatement projects	31.0
	Cambie & Heather, Upper Canoe Creek and Fraser basin	
•	Water works distribution system	20.9
•	Vehicle and equipment purchases	12.8
•	Parks, community centres, playing fields, ice rinks	24.9
	Sunset Community Centre replacement, contribution to Vancouver	
	Aquarium Discovery Centre, Queen Elizabeth reservoir	
•	Construction and capital maintenance of City buildings and systems	18.1
	Civic Theatres upgrades, #1 Kingsway, Mountain View Cemetery	
•	Technology infrastructure	6.6
	Tax and utility billing and collection system, software and hardware upgrades	3
•	Automated garbage containers	6.6
•	Daycare, social housing and community services facilities	2.8
	Neighbourhood houses	

In November 2005, the electorate approved borrowing authority of \$170.6 million to finance the maintenance and replacement of existing and construction of new streets, parks and facilities infrastructure as part of the 2006-2008 Capital Plan. Council has also indicated it will approve an additional \$129.3 million in borrowing authority for sewer and water capital expenditures to complete that plan. At year end, Council had allocated \$44.8 million of general plebiscite borrowing authority and \$43.1 million of sewer and water borrowing authority in the Capital Budget, however, none of this borrowing authority had been exercised by issuance of debentures. These new borrowing authorities are in addition to approximately \$19.5 million of general borrowing authority remaining from the 2003-2005 Capital Plan.

#### Capital Financing Fund

The Capital Financing Fund (CFF) provides funds for the internal financing of capital projects and at year end the total amount advanced to the Capital Fund was \$64.1 million. The interim financing will be repaid with interest from future operating savings or additional fees and service charges without impacting on the existing property taxation levels provided in the Operating Budget.

The CFF holds the City's Solid Waste Capital Reserve which accumulates funds to meet closure and post closure costs at the City's landfill site. At year end, the balance of the reserve was \$67.7 million. The present liability is calculated based on the ratio of utilization to the total capacity of the landfill site and the discounted value of future estimated cash flows associated with closure and post-closure activities. At year end, the liability amounted to \$25.0 million, with the remaining capacity of 18.4 million tonnes (55.8% of total capacity) to be utilized by 2042.

#### Sinking Fund

The Sinking Fund holds the accumulation of annual principal instalments collected through tax levies, together with interest earned to provide for the retirement of principal at maturity. As at December 31, 2006, the Sinking Fund reserve for debt retirement was \$132.9 million.

The Sinking Fund held \$77.2 million of City of Vancouver debentures at year end as investments. \$40.3 million of the reserve for debt retirement relates to internally held debt, with the remaining \$92.6 million reserve set aside for externally held debt.

#### **Property Endowment Fund**

The Property Endowment Fund (PEF) accounts for real estate properties not required for civic purposes including non-market housing sites, other residential and commercial properties and parking garages. These properties are generally managed on a commercial basis generating income to benefit current and future citizens.

The PEF had a negative fund balance at year end of \$8.9 million, a decrease of \$44.4 million from 2005 due mainly to significant capital expenditures. Net revenues from parking and property lease and rentals amounted to \$14.1 million

In 2006, PEF capital expenditures amounted to \$59.6 million compared to \$64.8 million in 2005. Of this amount, \$29.0 million was spent on the preparation of the Southeast False Creek redevelopment project including soil remediation, utility installation and road construction. \$19.1 million was spent to acquire 2 parkades (Chinatown \$11.0 million and Yaletown \$4.2 million) and \$3.9 million to complete the Gastown parkade improvements. Two properties for non-market housing were purchased for \$4.1 million and a further \$5.1 million was spent on the construction of market rental housing in the #1 Kingsway civic complex.

On an annual basis, \$7.0 million of the net revenue from operations is transferred to the Revenue Fund to support general operations. The PEF also funded \$2.4 million of administrative expenses in the Operating Budget.

#### **Future Accounting and Reporting Changes**

Public Sector Accounting Board (PSAB) has developed new standards which will have an impact on the City's financial statements in the upcoming 2 years. They include:

- 1. Accounting and reporting of capital assets: These PSAB recommendations were approved in June 2006 for implementation in 2009 and require the following:
  - Land to be reported at historical cost (instead of the City's current practice of using BC Assessment values)
  - Depreciable capital assets to be reported at amortized historical cost
  - Depreciation of capital assets to be reported on the statement of operations.

The new standards will result in significant changes in financial statement presentation.

Staff have taken steps to adopt these recommendations including the implementation of the Infrastructure Management System in 2007 which will assist City departments with inventorying and valuing public works, facilities and parks assets. Information from this project along with other existing asset systems will be taken by staff to determine the revised asset values that will be presented on the City's financial statements.

Commencing with 2007 financial statements, the City is required to disclose information on the progress in implementing the accounting and reporting standards for tangible capital assets.

2. Segment Disclosures: This new financial reporting standard will require reporting of revenues and expenses by segment or function and will be in effect for 2008.

#### Conclusion

The City of Vancouver has continued to maintain a strong financial position going into 2007. The financial strength of the City reflects the careful attention to prudent financial management provided by Council and staff.

Respectfully submitted,

Estellel

Estelle Lo Director of Finance



KPMG LLP
Chartered Accountants
PO Box 10426 777 Dunsmuir Street
Vancouver BC V7Y 1K3
Canada

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## AUDITORS' REPORT TO THE MAYOR AND COUNCILLORS OF THE CITY OF VANCOUVER

We have audited the consolidated statement of financial position of the City of Vancouver (the "City") as at December 31, 2006 and the consolidated statements of financial activities and cash flows for the year then ended. These financial statements are the responsibility of the City's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we plan and perform an audit to obtain reasonable assurance whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation.

In our opinion, these consolidated financial statements present fairly, in all material respects, the financial position of the City as at December 31, 2006 and the results of its operations and its cash flows for the year then ended in accordance with Canadian generally accepted accounting principles. As required by the Vancouver Charter, we report that, in our opinion, these principles have been applied, to the consolidated financial statements, on a basis consistent with that of the preceding year.

**Chartered Accountants** 

KPMG LLP

Vancouver, Canada March 30, 2007

KPMG LLP, a Canadian limited liability partnership is the Canadian member firm of KPMG International, a Swiss cooperative.

## CITY OF VANCOUVER Consolidated Statement of Financial Position As at December 31 (\$000s)

	2006	2005
FINANCIAL ASSETS		
Cash (Note 2) Temporary investments (Note 2) Accounts receivable and accrued interest (Note 3) Local improvement receivable Property taxes receivable Lease agreement receivable (Note 10(f))  PHYSICAL ASSETS Inventory	\$ 71,528 630,783 71,960 15,432 22,238 56,225 868,166	\$ 71,107 720,430 63,863 16,375 21,254 51,581 944,610
Capital assets (Note 4)	9,096,785 9,110,592 \$ 9,978,758	8,180,974 8,193,133 \$ 9,137,743
LIABILITIES		
Accounts payable and accrued liabilities (Note 3) Mortgage and loan agreements (Note 10(f)) Long term debt (Note 6) Deferred income	\$ 300,899 66,923 428,631 73,692 870,145	\$ 260,234 70,235 566,026 53,250 949,745
MUNICIPAL EQUITY		
Equity in capital assets (Note 5) Reserve for debt retirement (Note 6) Reserves (Note 7) Fund balances (Note 8) Obligations to be funded from future revenue (Note 9)	8,652,316 92,621 339,149 132,240 (107,713) 9,108,613 \$ 9,978,758	7,597,434 167,864 294,826 234,692 (106,818) 8,187,998 \$ 9,137,743

Contingencies and commitments (Note 10) See accompanying Notes to Consolidated Financial Statements

## CITY OF VANCOUVER Consolidated Statement of Financial Activities Years ended December 31 (\$000s)

` <i>'</i>	2006	2005
REVENUE		
Property taxes, penalties and interest Water fees Solid waste fees Sewer fees Other fees, rates and cost recoveries Revenue sharing, grants and contributions Investment income Rental and lease income Sale of property	\$ 507,511 68,859 42,790 33,185 313,227 18,586 30,079 43,020 8,055 1,065,312	\$ 482,323 67,262 38,629 34,103 315,923 46,143 23,770 37,959 5,967
EXPENDITURES		
General government Police protection Fire protection Engineering Water utility Solid waste Sewer utility Planning and development Recreation and parks Community and cultural services	115,900 179,566 81,370 171,151 69,832 45,316 80,029 64,117 160,259 92,968 1,060,508	126,987 165,755 79,121 128,703 67,362 46,457 83,914 61,528 151,537 100,706 1,012,070
DEBT, TRANSFERS AND OTHER		
Debt Principal repayments New issues Net transfersfrom (to) reserves Change in obligations to be funded from future revenue	(139,072) - 30,922 894 (107,256)	(27,680) 124,601 (79,305) 6,022 23,638
CHANGE IN FUND BALANCES	(102,452)	63,647
FUND BALANCES (Note 8)  Beginning of year  End of year	234,692 \$ 132,240	171,045 \$ 234,692

See accompanying Notes to Consolidated Financial Statements

#### CITY OF VANCOUVER Consolidated Statement of Cash Flows Years ended December 31 (\$000s)

	2006	2005		
CASH PROVIDED BY (USED IN):				
Operations				
Net revenue	\$ 4,804	\$ 40,009		
Change in non-cash items	45,042	31,995		
	49,846	72,004		
Financing				
Debt issued	-	124,601		
Debt repayments	(139,072)	(27,680)		
	(139,072)	96,921		
Investing				
Net purchase of temporary investments	89,647	(164,456)		
NET INCREASE IN CASH	421	4,469		
CASH				
Beginning of year	71,107	66,638		
End of year	\$ 71,528	\$ 71,107		

See accompanying Notes to Consolidated Financial Statements.

The City of Vancouver was incorporated in 1886 and is governed by the Vancouver Charter, a private bill consented to by the Legislative Assembly of the Province of British Columbia.

#### 1. SIGNIFICANT ACCOUNTING POLICIES

#### (a) Basis of Presentation

The consolidated financial statements of the City have been prepared, in all material respects, in accordance with Canadian generally accepted accounting principles for local governments as recommended by the Public Sector Accounting Board (PSAB) of the Canadian Institute of Chartered Accountants (CICA).

#### (b) Reporting Entity

The consolidated financial statements reflect the assets, liabilities, revenue, expenditures, and changes in fund balances of all funds of the reporting entity. The reporting entity is comprised of all the organizations that are accountable for the administration of their financial affairs and resources to Council and that are owned or controlled by the City. Inter-fund and inter-corporate balances and transactions have been eliminated. The entities included are as follows:

**Outside Boards** 

Parks & Recreation Vancouver Police

Vancouver Public Library Vancouver Civic Theatres

Owned/Controlled Entities

Hastings Institute Inc. Vancouver Civic Development Corporation
Harbour Park Development Ltd. City of Vancouver Public Housing Corporation

Parking Corporation of Vancouver Pacific National Exhibition

Also included in these statements are certain assets owned by the City that are managed by the following organizations:

Vancouver Art Gallery Society
Vancouver Museum

H.R. MacMillan Space Centre
Vancouver Maritime Museum

#### (c) Fund Accounting

The resources and operations of the City are comprised of the funds listed below. Supporting schedules to the consolidated financial statements are included to show the financial activities and balance of each fund.

#### Capital

Accounts for capital expenditures supporting civic infrastructure and holds all properties required for civic use and the related long term debt.

#### Revenue

Accounts for revenue and expenditures for the general operations of the City including sewer, solid waste and water utilities.

#### **Property Endowment**

Accounts for properties not required for civic use which are leased to third parties, or held for, or are being developed for resale or lease.

#### Sinking

Accounts for the accumulation of instalments generated from tax levies in accordance with the actuarial requirements for the retirement of sinking fund debt at maturity.

#### Capital Financing

Accounts for funds designated for the financing of capital works, for the acquisition of the City's debentures and for funds set aside for the City's solid waste disposal program.

#### 1. SIGNIFICANT ACCOUNTING POLICIES - continued

#### (d) Basis of Accounting

- (i) Revenue is recorded in the period in which the transactions or events that gave rise to the revenue occur. Amounts that have been received in advance of services being rendered are recorded as deferred revenue until the City discharges the obligations that led to the collection of funds.
- (ii) Expenditures are recorded in the period in which the goods or services are acquired and a liability is incurred.
- (iii) Inventory of supplies and materials are valued at cost with allowances made for obsolete stock. Cost is determined on a moving average basis.
- (iv) The preparation of financial statements in accordance with Canadian generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities and the reported amounts of revenue and expenditures during the reporting period. Actual results will depend on future economic events and could differ from the estimates. Adjustments, if any, will be reflected in the period of settlement or upon a change in the estimate.

#### (e) Capital Assets

#### (i) Capital Fund (for civic use)

Capital assets purchased or constructed and work-in-progress are reported as capital expenditures in the period the expenditures are incurred. Government contributions for the acquisition of capital assets are reported as capital revenue and do not reduce the related capital costs.

Capital assets are recorded in the Capital Fund on the following basis:

Land - At 'actual' value for assessment purposes as determined annually by the B.C. Assessment Authority. Crown land properties beneficially owned by the City are recorded at assessed value.

Waterworks and engineering assets – At cost less accumulated depreciation. Depreciation is provided at varying rates determined by the City Engineer and is reflected as a reduction in the City's equity in capital assets.

Buildings - at cost.

Plant and equipment - at cost.

Artworks and artifacts - at estimated and/or insured values.

#### (ii) Property Endowment Fund (for sale or lease)

Capital assets are recorded in the Property Endowment Fund on the following basis:

Land - At 'actual' value for assessment purposes as determined annually by the B.C. Assessment Authority. The development costs incurred are charged against equity to reflect their contribution to the increases in the 'actual' value of land.

Buildings - At cost less accumulated depreciation of \$47.6 million (2005 - \$42.1 million). Depreciation is charged against Equity in Capital Assets on a 5% straight-line basis on the buildings on parking sites, and on a 5% declining balance basis on leased buildings.

Equipment - At cost less accumulated depreciation of \$3.8 million (2005 - \$3.1 million). Depreciation is calculated on a 30% declining balance basis and is charged to Equity in Capital Assets.

Property subject to sale option - At option price. The land parcel is subject to purchase by the lessee at a minimum value of \$8.4 million (with an expiry date of January 31, 2015).

#### (f) Reserves for Future Expenditures

Reserves are established at the discretion of Council to set aside funds for future operating and capital expenditures. Transfers to and from reserves are reflected as an adjustment to the respective fund.

#### (g) Comparative Figures

Certain of the 2005 figures have been reclassified to conform to current year presentation.

#### 2. CASH AND TEMPORARY INVESTMENTS

Cash includes short-term investments with maturity dates within 90 days of acquisition. Temporary investments are comprised of money market instruments, term deposits, bankers acceptances and federal and provincial bonds with maturity dates greater than 90 days after acquisition. Investments are recorded at cost, adjusted for amortization of premiums or discounts.

	2006			2005
Cash	\$	9,119	\$	23,699
Short-term investments (Maturity date within 90 days)		62,409		47,408
		71,528		71,107
Temporary investments (Maturity date greater than 90 days)		630,783		720,430
Total cash and investments	\$	702,311	\$	791,537
Market Value of total cash and investments	\$	711,105	\$	792,355

#### 3. ACCOUNTS RECEIVABLE AND ACCOUNTS PAYABLE

	_	2006	_	2005	
Accounts receivable and accrued interest					
Accrued interest	\$	11,737	\$	11,874	
Utility receivables		18,412		16,520	
Employee advances		2,723		2,848	
Rental and lease receivables		5,589		5,247	
Trade and other receivables		40,433		29,915	
		78,894		66,404	
Allowance for doubtful accounts		(6,934)		(2,541)	
	\$	71,960	\$	63,863	
Accounts payable and accrued liabilities					
Payroll liabilities	\$	35,138	\$	30,847	
Advance deposits and receipts		93,587		53,682	
Future obligations (Note 9)		107,713		106,818	
Trade and other liabilities		64,461		68,887	
	\$	300,899	\$	260,234	

#### 4. CAPITAL ASSETS

		Property		
	Capital	Endowment	2006	2005
	Fund	Fund	Total	Total
Land	\$ 4,895,588	\$ 1,829,646	\$ 6,725,234	\$ 5,963,508
Buildings	461,516	119,326	580,842	518,434
Property subject to sale option	-	8,365	8,365	8,365
Leasehold interests	25,493	3,420	28,913	28,958
Engineering assets	935,481	-	935,481	912,715
Waterworks	324,246	-	324,246	314,067
Assets under construction	40	39,345	39,385	-
Plant, equipment, artworks and artifacts	433,336	2,072	435,408	415,668
	\$ 7,075,700	\$ 2,002,174	9,077,874	8,161,715
City of Vancouver Public Housing Corporation *			10,055	10,646
Pacific National Exhibition*			8,856	8,613
Total			\$ 9,096,785	\$ 8,180,974

<sup>\*</sup> At cost less depreciation

#### 5. EQUITY IN CAPITAL ASSETS

	2006		_	2005
Capital expenditures	\$	230,446	\$	224,369
Debt issued		-		(124,601)
Debt principal repayments		139,071		27,680
Disposals		(3,362)		(4,609)
Depreciation		(52,987)		(50, 162)
Increase in assessed values		749,132		742,270
Capital grants		(7,418)		(3,966)
Change in equity in capital assets		1,054,882		810,981
Balance, beginning of year		7,597,434		6,786,453
Balance, end of year	\$	8,652,316	\$	7,597,434

#### 6. LONG TERM DEBT

Debenture debt is shown at its face amount. The City does not carry debt issued by other organizations.

G	ieneral *	Local Improvments				Total
\$	39,045	\$	2,278		\$	41,323
	30,220		2,083			32,303
171,538		1,869			173,407	
	34,005 1,675				35,680	
	114,504		1,511			116,015
	100,358		6,772			107,130
	489,670		16,188			505,858
	(61,039)		(16,188)			(77,227)
\$	428,631	\$	-		\$	428,631
	\$	30,220 171,538 34,005 114,504 100,358 489,670 (61,039)	\$ 39,045 \$ 30,220 171,538 34,005 114,504 100,358 489,670 (61,039)	\$ 39,045 \$ 2,278 30,220 2,083 171,538 1,869 34,005 1,675 114,504 1,511 100,358 6,772 489,670 16,188 (61,039) (16,188)	\$ 39,045 \$ 2,278 30,220 2,083 171,538 1,869 34,005 1,675 114,504 1,511 100,358 6,772 489,670 16,188 (61,039) (16,188)	\$ 39,045 \$ 2,278 \$ 30,220 2,083 171,538 1,869 34,005 1,675 114,504 1,511 100,358 6,772 489,670 16,188 (61,039) (16,188)

<sup>\*</sup> General including Waterworks

The rates of interest payable on the principal amount of the debentures range from 3.6% to 9.5% per annum. The weighted average interest rate on total debt to maturity is 4.85%. Total interest paid in 2006 on externally held debt amounted to \$30.1 million (2005 - \$26.8 million). All debentures are payable in Canadian funds.

Reserve for debt retirement at December 31, 2006 amounted to \$92.6 million (2005 - \$167.9 million).

#### 7. RESERVES

These amounts are set aside by Council resolution for specific purposes:

	Change					
	2005		During Year			2006
Affordable Housing	\$	11,526	\$	(4,202)	\$	7,324
Art Gallery Operations		3,574		498		4,072
Capital Facilities		1,989		(837)		1,152
Childcare Endowment		4,828		1,198		6,026
Community Amenities		31,102		13,027		44,129
Cultural Precinct		-		5,144		5,144
Emerging Neighbourhood		4,423		178		4,601
Future Revenue Fund Budgets		30,278		13,544		43,822
Hastings Park		3,333		750		4,083
Library		3,674		914		4,588
Mortgage Debenture Retirement		5,760		(46)		5,714
Olympic Village Trust		28,533		1,877		30,410
Outstanding Commitments		9,710		2,016		11,726
Pacific National Exhibition		2,172		(46)		2,126
Park Board		2,861		815		3,676
Parking Sites		3,586		(2,570)		1,016
Plant and Equipment		27,479		7,344		34,823
Public Art		4,777		345		5,122
Self-insurance		17,931		822		18,753
Solid Waste Capital		62,647		5,080		67,727
Stanley Park Restoration		-		2,000		2,000
Water and Sewer Utility Rate Stabilization		26,631		(2,199)		24,432
Other		8,012		(1,329)		6,683
	\$	294,826	\$	44,323	\$	339,149

#### 8. FUND BALANCES

Change					
2005		During Year			2006
\$	10,434	\$	1,844	\$	12,278
	52,020		(77,000)		(24,980)
	177,608		7,760		185,368
	-		309		309
	35,459		(44,407)		(8,948)
	18		(1)		17
	9,281		331		9,612
	184		1		185
	(2,370)		105		(2,265)
	(164)		(33)		(197)
	282,470		(111,091)		171,379
	(47,778)		8,639		(39,139)
\$	234,692	\$	(102,452)	\$	132,240
	\$	\$ 10,434 52,020 177,608 - 35,459 18 9,281 184 (2,370) (164) 282,470 (47,778)	\$ 10,434 \$ \$ 52,020 177,608 - 35,459 18 9,281 184 (2,370) (164) 282,470 (47,778)	\$ 10,434 \$ 1,844 52,020 (77,000) 177,608 7,760 - 309 35,459 (44,407) 18 (1) 9,281 331 184 1 (2,370) 105 (164) (33) 282,470 (111,091) (47,778) 8,639	\$ 10,434 \$ 1,844 \$ 52,020 (77,000) 177,608 7,760 - 309 35,459 (44,407) 18 (1) 9,281 331 184 1 (2,370) 105 (164) (33) 282,470 (111,091) (47,778) 8,639

#### 9. OBLIGATIONS TO BE FUNDED FROM FUTURE REVENUE

The following amounts are included in Accounts payable and accrued liabilities:

	 2006		2005
Deferred payroll costs	\$ 77,270	\$	71,692
Accrued interest on long term debt	5,477		13,079
Landfill closure and post-closure	 24,966		22,047
	\$ 107,713	\$	106,818

#### (a) Deferred Payroll Costs

Employees are entitled to earned benefits related to non-vested accumulating sick leave, sick leave gratuity and full vacation entitlement at retirement. Employees may also defer current vacation entitlements. The liability and expense for these post-employment benefits and compensated absences is recognized in the financial statements in the period in which employees render services and on the basis that the benefits are expected to be provided when the employees are no longer providing active service.

As well, certain employees are entitled to income continuation benefits under long term disability plans. The City recognizes a liability and expense for these post-employment benefits in the period when the event occurs that obligates the City to provide the benefit.

The liabilities reported in 2006 are based on an actuarial valuation as at December 31, 2003 using the following valuation assumptions:

	2006	2005
Discount rate	4.70%	4.35%
Inflation rate	2.00%	2.00%
Rate of compensation increase	3.08% to 5.00%	3.08% to 5.00%

Employee benefit liabilities as at December 31 are as follows:

	 2006	2005		
Sick leave gratuity	\$ 21,231	\$	20,547	
Deferred vacation	12,601		11,815	
Non-vested accumulating sick leave	23,011		22,195	
Long term disability	9,884		8,937	
Other post-employment benefits	12,852		12,471	
	79,579		75,965	
Unamortized actuarial gain (loss)	(2,309)		(4,273)	
	\$ 77,270	\$	71,692	

#### 9. OBLIGATIONS TO BE FUNDED FROM FUTURE REVENUE - continued

#### (a) Deferred Payroll Costs - continued

The continuity of the City's employee benefit liabilities are as follows:

	 2006		2005
Beginning of year	\$ 71,692	\$	68,883
Current service cost	9,029		6,156
Interest cost	3,427		3,503
Amortization of actuarial gain	356		(10)
Actual benefits paid	(7,234)		(6,840)
End of year	\$ 77,270	\$	71,692

The City manages the payment of these future payroll obligations as they come due in the current Operating Budget. The City has also provided funding of \$21.5 million (\$17.1 million in 2005) in a reserve.

#### (b) Landfill Closure and Post-Closure Costs

The City has agreed with the Ministry of Environment Lands and Parks to assume certain obligations in order to obtain the Operating Certificate for its landfill site. Those obligations include closure and post-closure liability. The present value of the City's estimated future liability for these expenditures is recognized as the landfill site's capacity is used and the reported liability of \$25.0 million (2005 - \$22.0 million) represents the portion of the estimated total expenditure recognized as at December 31, 2006. This liability and annual expenditure is calculated based on the ratio of utilization to total capacity of the site and the discounted estimated future cash flows associated with closure and post-closure activities. The discount rate used in 2006 was 4.70% compared to 4.35% in 2005.

The reported liability is based on estimates and assumptions with respect to events extending over the remaining life of the landfill. The landfill site is expected to reach its capacity in 2042 and at year end the estimate of the remaining capacity is 18.4 million tonnes, which is 55.8% of the site's total capacity. At December 31, 2006, the discounted future cash flows for closure and post-closure cost is estimated at \$64.7 million.

In accordance with an agreement between the City and the Greater Vancouver Sewerage and Drainage District, the City is responsible for 87% of the overall liability for closure and post-closure costs. The City has provided a reserve to fund future landfill capital expenditure and waste diversion programs with a balance as at December 31, 2006 of \$67.7 million (2005 - \$62.6 million).

#### 10. CONTINGENCIES AND COMMITMENTS

#### (a) Contingent Liability and Commitment

The City is contingently liable in respect of debentures of the Greater Vancouver Water District, the Greater Vancouver Sewerage and Drainage District and the Greater Vancouver Regional District.

The City is a shareholder and member of EComm, whose services include: regional 911 call centre for the Greater Vancouver Regional District, Wide Area Radio emergency communications network, dispatch operations and records management. The City holds 2 Class A shares (of a total 23 Class A and 25 Class B shared issued and outstanding at December 31, 2006). As a Class A shareholder, the City is committed to paying levies for services received under a cost-sharing formula to fund operating and capital costs of the EComm operations. In addition, the City is contingently liable to cover its proportionate share of such costs should any member be unable to fulfill its funding obligations. Annual levy amounts fluctuate based on various factors under the cost-sharing formula, and amounted to \$16.4 million during the year (2005 - \$16.4 million).

#### (b) Collection of Taxes on Behalf of Other Taxing Authorities

The City is obligated to collect and transmit the tax levies of the following bodies. Such levies are not included in the revenue of the City.

Provincial Government – Schools Greater Vancouver Regional District Greater Vancouver Transportation Authority British Columbia Assessment Authority Municipal Finance Authority

#### 10. CONTINGENCIES AND COMMITMENTS - Continued

#### (c) Municipal Pension Plan

The City and its employees contribute to the Municipal Pension Plan (the Plan), a jointly trusted pension plan. The Board of Trustees, representing plan members and employers, is responsible for overseeing the management of the Plan, including investment of the assets and administration of the Plan. The Plan is a multi-employer contributory defined benefit pension plan with about 130,000 active members and approximately 48,000 retired members. Active members include approximately 30,000 contributors from local governments.

Every three years an actuarial valuation is performed to assess the financial position of the Plan and the adequacy of plan funding. The valuation as at December 31, 2003 indicated an unfunded liability of \$789 million. The most recent valuation was performed as at December 31, 2006 with results available later in 2007. The actuary does not attribute portions of the surplus to individual employers. The City paid \$40.5 million during 2006 (2005 - \$36.1 million) for employer contributions to the Plan. Employee contributions during 2006 amounted to \$31.0 million (2005 - \$28.1 million).

#### (d) Contingent Legal Liabilities

As at December 31, 2006, there were various legal claims pending against the City arising in the ordinary course of its operations. The City has made provision for certain uninsured claims in its self-insurance liability reserve, but has made no specific provision for those where the outcome is presently indeterminable.

#### (e) Property Assessment Appeals

As at December 31, 2006, there were various assessment appeals pending with respect to properties. The outcome of those appeals may result in adjustments to property taxes receivable for the current and prior years. The City makes an annual provision against property taxes receivable for the impact of appeals including specific provision where the results of an appeal are reasonably determinable, and general provision for those where the outcome is presently indeterminable.

#### (f) Mortgage and Lease Agreements

Principal payments on mortgages over the next 5 years and thereafter are as follows:

2007	\$ 3,561
2008	9,452
2009	2,819
2010	2,667
2011	3,547
Thereafter	 44,877
	\$ 66,923

Outstanding mortgages include:

- \$10.1 million (2005 \$10.5 million) in mortgages payable to Canada Mortgage and Housing Corporation for 5 non-market housing projects. Interest rates range from 4.24 % to 8.0% with maturity dates from June 1, 2008 to December 1, 2027.
- \$51.1 million on the Library Square Project due on January 14, 2021. Interest at 9.875% per annum is compounded semi-annually with monthly repayments of principal and interest. The mortgage is secured by a first charge on the land and any proceeds from the sale of the land on which the office building is situated, the office building and any improvements to it including machinery, plant and equipment, and any proceeds on the lease of the office building.

The City has executed a 25-year lease of the Library Square office building with the Federal Government which commenced April 30, 1995. Annual lease payments of \$6.7 million will fully offset mortgage principal and interest payments. The lease provides options to purchase the office building at the end of the 10th and 20th years and at the end of the lease term. The balance of the lease receivable is \$49.8 million (2005 - \$51.6 million).

During the year, the City executed a \$6.4 million no-interest take-back mortgage on the sale of the former Woodward's site to a developer. The terms provide for discharge and forgiveness of the mortgage upon the developer's conveyance to the City of an air space parcel by January 1, 2010.

#### 10. CONTINGENCIES AND COMMITMENTS - Continued

#### g) Loan Guarantee

The City has guaranteed a \$12.0 million line of credit for the Pacific National Exhibition effective January 1, 2007 for a period of one year.

#### (h) Property Acquisition

On March 9, 2005, Council approved a 4-year agreement for the City to act as a backup to a property acquisition. The agreement commits the City to purchase the property from the original purchaser at the original purchase price of \$24.5 million plus up to \$5.0 million for site development and remediation costs, if for any reason the original purchaser is unable to proceed with their proposed development.

#### (i) 2nd Avenue RAV Station

The City has entered into an agreement with RAVCO for the design and construction of the 2nd Avenue RAV station for \$28.9 million. The City received a contribution of \$7.8 million from the Province of British Columbia toward this project. Payments totalling \$8.0 million have been made to date with future payments due as follows: 2007 - \$13.8 million and 2008 - \$7.1 million.

#### 11. TRUST FUNDS

Certain assets have been conveyed or assigned to the City to be administered as directed by agreement or statute. The City holds the assets for the benefit of, and stands in fiduciary relationship to, the beneficiary. The following trust funds and assets are excluded from the City's financial statements:

	 2006		2005
Vancouver Agreement	\$ 9,183	\$	7,713
Cemetery Perpetual Care	3,097		3,125
Atrium	308		296
General	319		327
	\$ 12,907	\$	11,461

The Vancouver Agreement is an urban development agreement between the Governments of Canada, British Columbia and the City to facilitate sustainable economic, social and community development in the City.

#### 12. EXPENDITURES BY OBJECT

	2006		 2005
Wages, salaries and benefits	\$	545,479	\$ 518,618
Contract services		129,278	87,917
Supplies, material and equipment		355,684	378,722
Debt charges		30,067	26,813
	\$	1,060,508	\$ 1,012,070

2005



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## AUDITORS' REPORT TO THE MAYOR AND COUNCILLORS OF THE CITY OF VANCOUVER

We have audited and reported separately herein on the consolidated financial statements of the City of Vancouver as at and for the year ended December 31, 2006.

Our audit was conducted for the purpose of forming an opinion on the consolidated financial statements of the City taken as a whole. The current year's supplementary information included in the following Schedules of Financial Activities of the Revenue Fund, Capital Fund, Capital Financing Fund, Sinking Fund, Property Endowment Fund and Utilities is presented for the purposes of additional analysis and is not a required part of the consolidated financial statements. Such supplementary information has been subjected to the auditing procedures applied in the audit of the consolidated financial statements and, in our opinion, is fairly stated in all material respects in relation to the consolidated financial statements taken as a whole.

Chartered Accountants

LPMG LLP

Vancouver, Canada March 30, 2007

#### **CITY OF VANCOUVER**

#### **Revenue Fund**

#### Schedule of Financial Activities Years ended December 31 (\$000s)

	2006 Budget				
REVENUE					
Property taxes, penalties and interest Water fees Solid waste fees Sewer fees Other fees, rates and cost recoveries Revenue sharing, grants and contributions Investment income Rental and lease income	\$ 510,464 69,879 37,877 34,452 170,512 17,537 12,400 20,062 873,183	\$ 507,511 68,859 42,790 33,185 186,239 18,020 17,525 23,338 897,467	\$ 482,323 67,262 38,629 34,103 174,800 17,061 12,764 23,340 850,282		
EXPENDITURES					
General government Police protection Fire protection Engineering Water utility Solid waste Sewer utility Planning and development Recreation and parks Community and cultural services	89,063 174,237 79,362 73,698 54,170 31,794 50,825 60,055 86,259 63,055 762,518	80,729 176,510 80,025 67,940 50,112 38,706 50,251 64,117 89,057 63,815 761,262	80,915 161,908 78,613 67,322 47,827 35,418 49,634 61,528 84,034 61,464 728,663		
	110,003	130,203	121,019		
DEBT, TRANSFERS AND OTHER  Debt principal repayments Transfers  Net transfers to other funds Net transfers to reserves Change in obligations to be funded from	(41,510) (50,427) (18,728)	(39,874) (67,473) (27,824)	(28,874) (81,762) (15,752)		
future revenue	- (440.005)	810	5,961		
CHANGE IN FUND BALANCE	(110,665)	1,844	(120,427) 1,192		
FUND BALANCE	10.10:	10.404	0.040		
Beginning of year	10,434	10,434	9,242 \$ 10,434		
End of year	\$ 10,434	\$ 12,278	\$ 10,434		

#### **CITY OF VANCOUVER**

#### Capital Fund

#### Schedule of Financial Activities Years ended December 31 (\$000s)

REVENUE           Fees, charges and recoveries         \$ 58,808         \$ 76,894           Grants and contributions         566         29,082           Property sale         7,785         4,190           EXPENDITURES         Total expenditures           Capital expenditures         \$ 29,214         7,942           General government         9,214         7,942           Police protection         3,056         3,847           Fire protection         1,345         508           Engineering         53,644         43,832           Water utility         20,900         20,717           Solid waste utility         6,610         11,039           Sewer utility         30,958         35,462           Recreation and parks         26,200         24,051           Community and cultural services         17,372         9,165           NET EXPENDITURES         179,292         156,563           NET expenditures         573         121,520           Debt issued         573         121,520           Transfers         (15,539)         (6,690)           Net transfers to reserves         (15,539)         (6,690)           Net transfers from other funds		2006	2005		
Grants and contributions         566         29,082           Property sale         7,785         4,190           EXPENDITURES           Capital expenditures         Seneral government         9,214         7,942           Police protection         3,056         3,847           Fire protection         1,345         508           Engineering         53,644         43,832           Water utility         20,900         20,717           Solid waste utility         6,610         11,039           Sewer utility         30,958         35,462           Recreation and parks         26,200         24,051           Community and cultural services         17,372         9,165           NET EXPENDITURES         (102,140)         (46,397)           DEBT AND TRANSFERS         1573         121,520           Transfers         (15,539)         (6,690)           Net transfers to reserves         (15,539)         (6,690)           Net transfers from other funds         40,106         31,934           CHANGE IN FUND BALANCE         (77,000)         100,367           FUND BALANCE         52,020         (48,347)	REVENUE				
Grants and contributions         566         29,082           Property sale         7,785         4,190           EXPENDITURES           Capital expenditures         Seneral government         9,214         7,942           Police protection         3,056         3,847           Fire protection         1,345         508           Engineering         53,644         43,832           Water utility         20,900         20,717           Solid waste utility         6,610         11,039           Sewer utility         30,958         35,462           Recreation and parks         26,200         24,051           Community and cultural services         17,372         9,165           NET EXPENDITURES         (102,140)         (46,397)           DEBT AND TRANSFERS         102,140)         (46,397)           DEBT AND TRANSFERS         (15,539)         (6,690)           Net transfers to reserves         (15,539)         (6,690)           Net transfers from other funds         40,106         31,934           Change in Fund Balance         (77,000)         100,367           FUND Balance         52,140         (48,347)	Foos charges and recoveries	\$ 58.808	¢ 76.804		
Property sale         7,785         4,190           EXPENDITURES           Capital expenditures           General government         9,214         7,942           Police protection         3,056         3,847           Fire protection         1,345         508           Engineering         53,644         43,832           Water utility         20,900         20,717           Solid waste utility         6,610         11,039           Sewer utility         30,958         35,462           Recreation and parks         26,200         24,051           Community and cultural services         17,372         9,165           NET EXPENDITURES         (102,140)         (46,397)           DEBT AND TRANSFERS         (102,140)         (46,397)           Debt issued         573         121,520           Transfers         (15,539)         (6,690)           Net transfers to reserves         (15,539)         (6,690)           Net transfers from other funds         40,106         31,934           40,106         31,934         25,140         146,764           CHANGE IN FUND BALANCE         (77,000)         100,367           FUND BALANCE		,			
EXPENDITURES           Capital expenditures           General government         9.214         7.942           Police protection         3,056         3,847           Fire protection         1,345         508           Engineering         53,644         43,832           Water utility         20,900         20,717           Solid waste utility         30,958         35,462           Recreation and parks         26,200         24,051           Community and cultural services         17,372         9,165           Community and cultural services         169,299         156,563           NET EXPENDITURES         (102,140)         (46,397)           Debt issued         573         121,520           Transfers         (15,539)         (6,690)           Net transfers to reserves         (15,539)         (6,690)           Net transfers from other funds         40,106         31,934           CHANGE IN FUND BALANCE         (77,000)         100,367           FUND BALANCE         52,020         (48,347)			·		
Capital expenditures         9,214         7,942           General government         9,214         7,942           Police protection         3,056         3,847           Fire protection         1,345         508           Engineering         53,644         43,832           Water utility         20,900         20,717           Solid waste utility         6,610         11,039           Sewer utility         30,958         35,462           Recreation and parks         26,200         24,051           Community and cultural services         17,372         9,165           Respect with transfers         (102,140)         (46,397)           DEBT AND TRANSFERS           Debt issued         573         121,520           Transfers         (15,539)         (6,690)           Net transfers to reserves         (15,539)         (6,690)           Net transfers from other funds         40,106         31,934           CHANGE IN FUND BALANCE         (77,000)         100,367           FUND BALANCE           Beginning of year         52,020         (48,347)	Troporty date				
General government         9,214         7,942           Police protection         3,056         3,847           Fire protection         1,345         508           Engineering         53,644         43,832           Water utility         20,900         20,717           Solid waste utility         30,958         35,462           Recreation and parks         26,200         24,051           Community and cultural services         17,372         9,165           Community and cultural services         (102,140)         (46,397)           DEBT AND TRANSFERS           Debt issued         573         121,520           Transfers         (15,539)         (6,690)           Net transfers to reserves         (15,539)         (6,690)           Net transfers from other funds         40,106         31,934           CHANGE IN FUND BALANCE         (77,000)         100,367           FUND BALANCE           Beginning of year         52,020         (48,347)	EXPENDITURES				
General government         9,214         7,942           Police protection         3,056         3,847           Fire protection         1,345         508           Engineering         53,644         43,832           Water utility         20,900         20,717           Solid waste utility         30,958         35,462           Recreation and parks         26,200         24,051           Community and cultural services         17,372         9,165           Community and cultural services         (102,140)         (46,397)           DEBT AND TRANSFERS           Debt issued         573         121,520           Transfers         (15,539)         (6,690)           Net transfers to reserves         (15,539)         (6,690)           Net transfers from other funds         40,106         31,934           CHANGE IN FUND BALANCE         (77,000)         100,367           FUND BALANCE           Beginning of year         52,020         (48,347)	Capital expenditures				
Police protection         3,056         3,847           Fire protection         1,345         508           Engineering         53,644         43,832           Water utility         20,900         20,717           Solid waste utility         6,610         11,039           Sewer utility         30,958         35,462           Recreation and parks         26,200         24,051           Community and cultural services         17,372         9,165           NET EXPENDITURES         (102,140)         (46,397)           DEBT AND TRANSFERS           Debt issued         573         121,520           Transfers         (15,539)         (6,690)           Net transfers to reserves         (15,539)         (6,690)           Net transfers from other funds         40,106         31,934           CHANGE IN FUND BALANCE         (77,000)         100,367           FUND BALANCE           Beginning of year         52,020         (48,347)		9.214	7.942		
Fire protection         1,345         508           Engineering         53,644         43,832           Water utility         20,900         20,717           Solid waste utility         6,610         11,039           Sewer utility         30,958         35,462           Recreation and parks         26,200         24,051           Community and cultural services         17,372         9,165           NET EXPENDITURES         (102,140)         (46,397)           DEBT AND TRANSFERS           Debt issued         573         121,520           Transfers         (15,539)         (6,690)           Net transfers to reserves         (15,539)         (6,690)           Net transfers from other funds         40,106         31,934           CHANGE IN FUND BALANCE         (77,000)         100,367           FUND BALANCE           Beginning of year         52,020         (48,347)	<u> </u>	· ·	,		
Water utility         20,900         20,717           Solid waste utility         6,610         11,039           Sewer utility         30,958         35,462           Recreation and parks         26,200         24,051           Community and cultural services         17,372         9,165           Inspector         169,299         156,563           NET EXPENDITURES         (102,140)         (46,397)           Debt issued         573         121,520           Transfers         (15,539)         (6,690)           Net transfers to reserves         (15,539)         (6,690)           Net transfers from other funds         40,106         31,934           CHANGE IN FUND BALANCE         (77,000)         100,367           FUND BALANCE         52,020         (48,347)	·	1,345	508		
Solid waste utility         6,610         11,039           Sewer utility         30,958         35,462           Recreation and parks         26,200         24,051           Community and cultural services         17,372         9,165           169,299         156,563           NET EXPENDITURES         (102,140)         (46,397)           DEBT AND TRANSFERS           Debt issued         573         121,520           Transfers         (15,539)         (6,690)           Net transfers to reserves         (15,539)         (6,690)           Net transfers from other funds         40,106         31,934           CHANGE IN FUND BALANCE         (77,000)         100,367           FUND BALANCE           Beginning of year         52,020         (48,347)	Engineering	53,644	43,832		
Sewer utility       30,958       35,462         Recreation and parks       26,200       24,051         Community and cultural services       17,372       9,165         169,299       156,563         NET EXPENDITURES       (102,140)       (46,397)         Debt issued       573       121,520         Transfers       (15,539)       (6,690)         Net transfers to reserves       (15,539)       (6,690)         Net transfers from other funds       40,106       31,934         CHANGE IN FUND BALANCE       (77,000)       100,367         FUND BALANCE       S2,020       (48,347)	Water utility	20,900	20,717		
Recreation and parks       26,200       24,051         Community and cultural services       17,372       9,165         169,299       156,563         NET EXPENDITURES       (102,140)       (46,397)         Debt issued         Transfers       573       121,520         Net transfers to reserves       (15,539)       (6,690)         Net transfers from other funds       40,106       31,934         CHANGE IN FUND BALANCE       (77,000)       100,367         FUND BALANCE       8eginning of year       52,020       (48,347)	Solid waste utility	6,610	11,039		
Community and cultural services         17,372         9,165           169,299         156,563           NET EXPENDITURES         (102,140)         (46,397)           DEBT AND TRANSFERS           Debt issued         573         121,520           Transfers         (15,539)         (6,690)           Net transfers to reserves         (15,539)         (6,690)           Net transfers from other funds         40,106         31,934           CHANGE IN FUND BALANCE         (77,000)         100,367           FUND BALANCE           Beginning of year         52,020         (48,347)	·	30,958	35,462		
NET EXPENDITURES         (102,140)         (46,397)           DEBT AND TRANSFERS           Debt issued         573         121,520           Transfers         (15,539)         (6,690)           Net transfers from other funds         40,106         31,934           CHANGE IN FUND BALANCE         (77,000)         100,367           FUND BALANCE         Beginning of year         52,020         (48,347)	·	The state of the s	,		
NET EXPENDITURES         (102,140)         (46,397)           DEBT AND TRANSFERS           Debt issued         573         121,520           Transfers         (15,539)         (6,690)           Net transfers from other funds         40,106         31,934           Pund Balance         (77,000)         100,367           Fund Balance         52,020         (48,347)	Community and cultural services	17,372	9,165		
DEBT AND TRANSFERS           Debt issued         573         121,520           Transfers         (15,539)         (6,690)           Net transfers from other funds         40,106         31,934           CHANGE IN FUND BALANCE         (77,000)         100,367           FUND BALANCE         Beginning of year         52,020         (48,347)		169,299_	156,563		
Debt issued Transfers       573       121,520         Net transfers to reserves Net transfers from other funds       (15,539) (6,690) (6,690) (6,690) (6,690) (6,690) (6,690) (6,690) (6,690) (70,000)	NET EXPENDITURES	(102,140)	(46,397)		
Transfers         Net transfers to reserves       (15,539)       (6,690)         Net transfers from other funds       40,106       31,934         25,140       146,764         CHANGE IN FUND BALANCE       (77,000)       100,367         FUND BALANCE       8       52,020       (48,347)	DEBT AND TRANSFERS				
Net transfers from other funds         40,106         31,934           25,140         146,764           CHANGE IN FUND BALANCE         (77,000)         100,367           FUND BALANCE         8eginning of year         52,020         (48,347)		573	121,520		
CHANGE IN FUND BALANCE         25,140         146,764           FUND BALANCE         (77,000)         100,367           Beginning of year         52,020         (48,347)	Net transfers to reserves	(15,539)	(6,690)		
CHANGE IN FUND BALANCE         (77,000)         100,367           FUND BALANCE         Seginning of year         52,020         (48,347)	Net transfers from other funds	40,106	31,934		
FUND BALANCE Beginning of year 52,020 (48,347)		25,140	146,764		
Beginning of year <u>52,020</u> (48,347)	CHANGE IN FUND BALANCE	(77,000)	100,367		
	FUND BALANCE				
End of year \$ (24,980) \$ 52,020	Beginning of year	52,020	(48,347)		
	End of year	\$ (24,980)	\$ 52,020		

# CITY OF VANCOUVER Capital Financing Fund Schedule of Financial Activities Years ended December 31 (\$000s)

	2006			2005		
REVENUE						
Investment income	\$	9,268	\$	5,832		
TRANSFERS						
Net transfer from other funds		5,449		30,502		
Net transfer to reserves		(6,957)		(29,450)		
		(1,508)		1,052		
CHANGE IN FUND BALANCE		7,760		6,884		
FUND BALANCE						
Beginning of year		177,608		170,724		
End of year	\$	185,368	\$	177,608		

#### **CITY OF VANCOUVER**

## Sinking Fund Schedule of Financial Activities Years ended December 31 (\$000s)

	2006	2005		
REVENUE AND EXPENDITURES				
Investment income Administration expenses	\$ 6,442 70 6,372	\$ 8,267 72 8,195		
DEBT AND TRANSFERS				
Debt repayments Transfers	(100,038)	(36)		
Net transfer from Revenue Fund Net transfer (to) from reserves	25,381 68,594 (6,063)	26,408 (34,567) (8,195)		
CHANGE IN FUND BALANCE	309	-		
FUND BALANCE Beginning of year				
End of year	\$ 309	\$ -		

# CITY OF VANCOUVER Property Endowment Fund Schedule of Financial Activities Years ended December 31 (\$000s)

	2006					2005		
	R	evenue	Ex	penses		Net		Net
OPERATIONS								
Rental and leases Parking Water moorage	\$	18,336 18,612 920	\$	10,362 12,930 471	\$	7,974 5,682 449	\$	8,448 4,444 459
	\$	37,868	\$	23,763		14,105		13,351
Interest income Property sales Miscellaneous income					_	1,258 270 970 16,603		1,492 1,777 908 17,528
Expenses Capital expenditures Adminstration and operating					_	59,624 3,863		64,797 2,995
NET EXPENDITURES						(46,884)	_	(50,264)
TRANSFERS						(1-,1)		(,)
Debt prinicipal repayments Debt issue Net transfer from reserves Transfer to Revenue Fund Net transfer (to) from other funds						(59) - 5,999 (7,000) 3,537 2,477		(5) 3,216 820 (7,000) (82) (3,051)
CHANGE IN FUND BALANCE						(44,407)		(53,315)
FUND BALANCE Beginning of year						35,459		88,774
End of year					\$	(8,948)	\$	35,459

#### **CITY OF VANCOUVER**

#### Utilities

#### Schedule of Financial Activities\* Years ended December 31 (\$000s)

	2006		2005	
SOLID WASTE UTILITY				_
REVENUE				
Fees and service charges	\$	42,790	\$	38,629
EXPENDITURES AND TRANSFERS				
Garbage collection and disposal		9,614		9,507
Recycling		4,875		4,415
Composting		3,907		3,733
Commercial		16,745		14,565
Management and solid waste levy		646		658
Post closure costs		2,919		2,540
		38,706		35,418
Transfers from other funds		(4,678)		(3,614)
Transfer to reserves		8,762		6,825
	\$	42,790	\$	38,629
WATER UTILITY				
REVENUE				
Fees and service charges	\$	68,859	\$	67,262
EXPENDITURES AND TRANSFERS				
Purchase of water		36,220		32,206
Water debt charges		9,084		8,696
Operations		4,808		6,924
Operations		50,112		47,826
Debt principal repayments		9,630		7,706
Transfer to Sinking Fund		7,135		7,404
Transfer to reserves		1,982		4,326
	\$	68,859	\$	67,262
SEWER UTILITY				
REVENUE				
Fees and service charges	\$	33,185	\$	34,103
Contribution from property taxes		33,262		33,729
	\$	66,447	\$	67,832
EXPENDITURES AND TRANSFERS				
Contribution to Joint Sewerage Board		36,988		36,552
Sewer debt charges		8,136		7,343
Operations		5,127		5,739
		50,251		49,634
Debt principal repayments		10,571		7,690
Transfer to Sinking Fund		5,462		5,663
Transfer to reserves		163		4,845
	\$	66,447	\$	67,832

<sup>\*</sup> These amounts have been reported as part of the Revenue Fund Schedule of Financial Activities.